

Redbook

LBO Analysis of Executive Budget Proposal

Department of Rehabilitation and Correction

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Attachments:

 Catalog of Budget Line Items (COBLI)

 Appropriation Spreadsheet

LBO Redbook

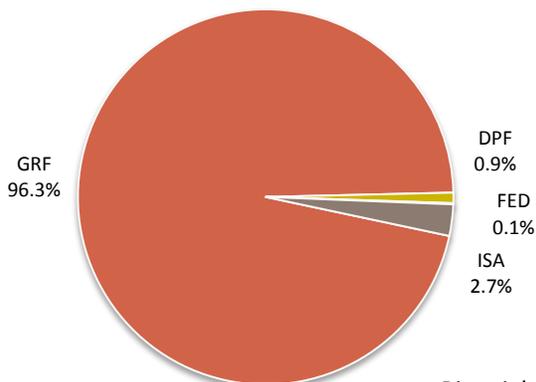
Department of Rehabilitation and Correction

Quick look...

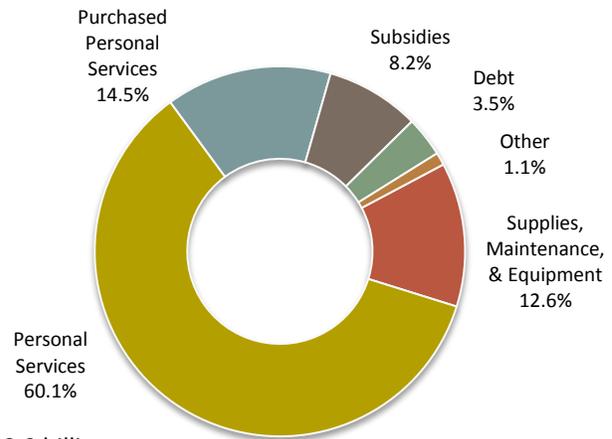
- The executive budget recommends a total of \$3.9 billion for the FY 2020-FY 2021 biennium, of which \$3.7 billion, or 96.3%, is appropriated from the General Revenue Fund (GRF).
- Personal services/payroll constitutes the largest biennial spending category accounting for 60.1%, or \$2.3 billion, to support an estimated total staff of 12,462.
- The recommended budget is expected to be sufficient to allow the Department to maintain FY 2019 levels of services in FY 2020 and FY 2021.
- The Department operates a system consisting of 27 correctional facilities that house around 49,000 offenders, and manages approximately 37,000 additional offenders who are under supervision in the community by the Adult Parole Authority.

Fund Group	FY 2018 Actual	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
General Revenue (GRF)	\$1,732,198,252	\$1,776,999,596	\$1,837,211,450	\$1,905,525,085
Dedicated Purpose (DPF)	\$15,663,390	\$19,971,000	\$18,140,184	\$18,545,000
Internal Service Activity (ISA)	\$40,089,740	\$57,735,000	\$53,458,957	\$52,845,000
Federal (FED)	\$1,559,103	\$2,240,000	\$2,016,734	\$1,990,000
Total	\$1,789,510,485	\$1,856,945,596	\$1,910,827,325	\$1,978,905,085
% change	--	3.8%	2.9%	3.6%
GRF % change	--	2.6%	3.4%	3.7%

**Chart 1: DRC Budget by Fund Group
FY 2020-FY 2021 Biennium**



**Chart 2: DRC Budget by Expense Category
FY 2020-FY 2021 Biennium**



Biennial total: \$3.9 billion

Overview

Agency overview

The Department of Rehabilitation and Correction (DRC) can be viewed as the administrator of a felony sanctioning system comprised of three relatively distinct components: (1) reception centers where inmates are assessed and assigned to the appropriate correctional institution, (2) a large, multi-location physical plant in which inmates are housed, secured, and serviced, and (3) a variety of release mechanisms through which inmates are returned to the community and potentially subject to state supervision and control by the Adult Parole Authority (APA). The Department also manages a system of community control sanctions (supervision and control services, halfway house beds, and subsidies) that provide judges with a range of sentencing options that reduce or eliminate the time that offenders spend in prison or jail.

Appropriation summary

The executive budget provides a total appropriation of \$1.9 billion in FY 2020 and just under \$2.0 billion in FY 2021. The table and Chart 1 shown in the “**Quick look**” section present the executive recommended appropriations by fund group. As shown in Chart 1, the Department relies primarily on GRF funding, which constitutes 96.3% of the proposed funding for the FY 2020-FY 2021 biennium, to manage the offender population of nearly 49,000 within a system of 27 prisons.

Chart 2 in the “**Quick look**” section shows the executive recommended appropriations by object of expense. As seen in the chart, approximately 60% of the Department’s proposed budget is allocated for personal services, essentially payroll-related expenses. Another 15% is allocated for purchased personal services, and the remaining 25% is comprised of a mix of supplies, maintenance, and equipment (13%); subsidies (8%); debt services (3%); and other (<1%). The “other” expense category consists of: (1) judgments, settlements, and bonds, (2) goods and services for resale, and (3) transfers and nonexpense.

Staffing levels

The table below summarizes the number of staff that the Department paid, or will pay, on the last pay period of FY 2014 projected through FY 2021. Highlighted aspects of this data are as follows:

- 98% of DRC’s total number of staff is paid with money appropriated from the GRF;
- From FY 2014 projected through FY 2019, the Department will have increased its total number of staff by 381, or about 3%, from 11,849 to 12,230;
- Over the next biennium, the Department expects to add approximately 232 staff.

DRC Staffing by Line Item, FY 2014-FY 2020*								
ALI	2014	2015	2016	2017	2018	2019**	2020**	2021**
General Revenue Fund (GRF)								
501321	9,119	9,149	9,390	9,362	9,420	9,365	9,555	9,555
501407	8	9	6	9	9	0	0	0
503321	742	801	791	797	797	808	809	809
504321	175	183	188	190	190	194	194	194
505321	1,159	1,173	1,197	1,251	1,254	1,272	1,313	1,313
506321	237	295	318	312	312	319	319	319
Non-GRF								
501601	13	13	14	12	12	9	9	9
501602	10	11	12	11	11	13	13	13
501603	99	107	0	0	0	0	0	0
501604	3	2	2	1	1	0	0	0
501607	248	185	191	172	126	214	214	214
501608	27	30	31	37	37	34	34	34
501619	9	11	1	1	1	2	2	2
Total GRF	11,440	11,610	11,890	11,921	11,982	11,958	12,190	12,190
Total Non-GRF	409	359	251	234	188	272	272	272
Total***	11,849	11,969	12,141	12,155	12,170	12,230	12,462	12,462

*The number of staff by program that the Department paid, or will pay, on the last pay period of FY 2014 projected through FY 2021.

**Staffing levels for FY 2019-FY 2021 are current projections.

***Total does not include two privately operated institutions.

Analysis of FY 2020-FY 2021 budget proposal

Introduction

This section provides an analysis of the Governor's recommended funding for each appropriation line item (ALI) in the Department's budget. For organizational purposes, these ALIs are grouped into four major categories based on their funding purposes. The analysis for an ALI with a lower category or subcategory designation will appear before that for an ALI with a higher category or subcategory designation. That is, the analysis for an ALI with a category designation of C1:8 will appear before the analysis for an ALI with a category designation of C2:1 and the analysis for an ALI with a category designation of C1:3 will appear before the analysis for an ALI with a category designation of C1:8.

To aid the reader in locating each ALI in the analysis, the following table shows the category in which each ALI has been placed, listing the ALIs in order within their respective fund groups and funds.

In the analysis, each ALI's estimated expenditures for FY 2019 and recommended appropriations for FY 2020 and FY 2021 are listed in a table. Following the table, a narrative describes how the appropriation is used and any changes affecting the appropriation that are proposed by the Governor.

Categorization of DRC's Appropriation Line Items for Analysis of FY 2020-FY 2021 Budget Proposal

Fund	ALI	ALI Name		Category
General Revenue Fund				
GRF	501321	Institutional Operations	1:1	Institutional Operations
GRF	501405	Halfway House	2:1	Parole and Community Services
GRF	501406	Adult Correctional Facilities Lease Rental Bond Payments	4:1	Debt Service
GRF	501407	Community Nonresidential Programs	2:2	Parole and Community Services
GRF	501408	Community Misdemeanor Programs	2:3	Parole and Community Services
GRF	501501	Community Residential Programs – CBCFs	2:4	Parole and Community Services
GRF	503321	Parole and Community Operations	2:5	Parole and Community Services
GRF	504321	Administrative Operations	3:1	Program Management Services
GRF	505321	Institution Medical Services	1:2	Institutional Operations
GRF	506321	Institution Education Services	1:3	Institutional Operations
Dedicated Purpose Fund Group				
4B00	501601	Sewer Treatment Services	1:7	Institutional Operations
4D40	501603	Prisoner Programs	1:8	Institutional Operations
4L40	501604	Transitional Control	2:6	Parole and Community Services
4S50	501608	Education Services	1:9	Institutional Operations
5AF0	501609	State and Non-Federal Awards	1:10	Institutional Operations

Categorization of DRC's Appropriation Line Items for Analysis of FY 2020-FY 2021 Budget Proposal

Fund	ALI	ALI Name		Category
5H80	501617	Offender Financial Responsibility	2:7	Parole and Community Services
5TZ0	501610	Probation Improvement and Incentive Grants	2:8	Parole and Community Services
Internal Service Activity Fund Group				
1480	501602	Institutional Services	1:4	Institutional Operations
2000	501607	Ohio Penal Industries	1:5	Institutional Operations
4830	501605	Leased Property Maintenance & Operating	1:6	Institutional Operations
5710	501606	Corrections Training Maintenance & Operating	3:2	Program Management Services
5L60	501611	Information Technology Services	3:3	Program Management Services
Federal Fund Group				
3230	501619	Federal Grants	3:4	Program Management Services
3CW0	501622	Federal Equitable Sharing	3:5	Program Management Services

Category 1: Institutional Operations

This category of appropriation line items provides the funding used by the Department to pay for the maintenance of buildings and contents, utilities, support services, and secure supervision for 49,000 plus inmates. The Ohio Penal Industries (OPI) provides job opportunities, work experience, and training for inmates along with offering inmate programming, including self-help, stress management, enhancement of life skills, communication, anger control, and prerelease planning.

C1:1: Institutional Operations (ALI 501321)

Fund/ALI	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
GRF ALI 501321, Institutional Operations	\$1,075,062,892	\$1,126,589,266	\$1,167,132,362
% change	--	4.8%	3.6%

This line item primarily is used for the operation of prisons, generally costs directly associated with facility maintenance, support services, security, and unit management.

The line item's executive recommendations are expected to be sufficient to cover, at minimum, the continued cost of delivering FY 2019 program and service levels in the next biennium. The Department estimates that the line item's appropriation will support approximately 9,555 full-time equivalent (FTE) staff positions in FY 2020 and FY 2021, including some staff assigned to Program Management Services.

As summarized in the table below, under the executive budget each fiscal year's appropriation is allocated, in order of magnitude, across two of the four funding categories: Institutional Operations and Program Management Services.

Institutional Operations Line Item Allocation by Funding Category, FY 2020-FY 2021				
Funding Category	FY 2020	% of Total	FY 2021	% of Total
Institutional Operations	\$1,085,268,810	96.3%	\$1,127,227,579	96.6%
Program Management	\$41,302,456	3.7%	\$39,904,783	3.4%
Total	\$1,126,589,266	100.0%	\$1,167,132,362	100.0%

In terms of types of expenses, the executive budget breaks down the line item's total FY 2020 appropriation generally as follows: 74%, or \$836.1 million, for personal services (wages, salaries, fringe benefits, and payroll checkoff charges), 15%, or \$172.0 million, for purchased personal services, and 10%, or \$108.0 million, for supplies and maintenance. The remaining 1%, or \$10.5 million, is, in order of magnitude, for a mix of equipment, judgments, settlements, and transfers.

In FY 2021, the executive budget breaks down the line item's expenses approximately as follows: 75%, or \$870.9 million, is allocated for personal services (wages, salaries, fringe benefits, and payroll checkoff charges), 15%, or \$179.0 million, for purchased personal services, and 9%, or \$106.8 million, for supplies and maintenance. The remaining 1%, or \$10.5 million, is, in order of magnitude, for a mix of equipment, judgments, settlements, and transfers.

C1:2: Institution Medical Services (ALI 505321)

Fund/ALI	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
GRF ALI 505321, Institution Medical Services	\$276,730,897	\$283,935,623	\$295,579,451
	% change	--	2.6%
			4.1%

This line item primarily is used to pay for the provision of medical services to offenders housed in the state's prison system, as well as centralized specialty acute and chronic care in affiliation with the Ohio State University Medical Center. Other health services provided onsite include mental health, drug addiction recovery, optometry, podiatry, dentistry, basic x-ray and laboratory services, nutritional counseling, and education.

The line item's executive recommendations are expected to be sufficient to cover, at minimum, the continued cost of delivering FY 2019 medical service levels in the next biennium. The Department estimates that the line item's appropriation will support 1,313 FTE staff positions in both FY 2020 and FY 2021, including some staff assigned to Program Management Services.

As summarized in the table below, under the executive budget each fiscal year's appropriation is allocated, in order of magnitude, across two of the four funding categories: Institutional Operations and Program Management Services.

Institution Medical Services Line Item Allocation by Funding Category, FY 2020-FY 2021				
Funding Category	FY 2020	% of Total	FY 2021	% of Total
Institutional Operations	\$272,852,889	96.1%	\$284,829,451	96.4%
Program Management	\$11,082,734	3.9%	\$10,750,000	3.6%
Total	\$283,935,623	100.0%	\$295,579,451	100.0%

In terms of types of expenses, the executive budget breaks down the line item's total FY 2020 appropriation generally as follows: 55%, or \$156.7 million, for personal services (wages, salaries, fringe benefits, and payroll checkoff charges), 34%, or \$97.5 million, for supplies and maintenance, and 10%, or \$29.3 million, for purchased personal services. The remaining 1%, or \$500,000, is for equipment.

In FY 2021, the executive budget breaks down the line item's expenses approximately as follows: 55%, or \$162.3 million, for personal services (wages, salaries, fringe benefits, and payroll checkoff charges), 34%, or \$100.5 million, for supplies and maintenance, and 11%, or \$32.3 million, for purchased personal services. A relatively small remainder, or \$500,000, is for equipment.

The Department will continue current negotiations with the Ohio State University Medical Center to establish Medicaid rates for hospitalization and other services. The executive budget proposes to continue an existing temporary law provision authorizing the Department to request billing for medical services at established Medicaid rates.

C1:3: Institution Education Services (ALI 506321)

Fund/ALI	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
GRF ALI 506321, Institution Education Services	\$33,653,267	\$33,653,267	\$33,950,000
% change	--	0.0%	0.9%

This line item primarily is used for the costs of fulfilling the Department's statutory mandate to establish and operate a school system that is approved and chartered by the Ohio Department of Education and designated as the Ohio Central School System. This includes the provision of basic, vocational, and post-secondary education services.

The line item's executive recommendations are expected to be sufficient to cover, at minimum, the continued cost of delivering FY 2019 program and service levels to all eligible inmates in DRC institutions. The Department estimates that the line item's appropriation will support 319 FTE staff positions in each of FY 2020 and FY 2021, including some staff assigned to Program Management Services.

As summarized in the table below, under the executive budget each fiscal year's appropriation is allocated, in order of magnitude, across two of the four funding categories: Institutional Operations and Program Management Services.

Institution Education Services Line Item Allocation by Funding Category, FY 2020-FY 2021				
Funding Category	FY 2020	% of Total	FY 2021	% of Total
Institutional Operations	\$30,767,519	91.4%	\$31,000,000	91.3%
Program Management	\$2,885,748	8.6%	\$2,950,000	8.7%
Total	\$33,653,267	100.0%	\$33,950,000	100.0%

In terms of types of expenses, the executive budget breaks down this line item's total appropriation in each fiscal year generally as follows: 90%, or between \$30.2 million and \$30.5 million, for personal services (wages, salaries, fringe benefits, and payroll checkoff charges), 8%, or \$2.75 million, for purchased personal services, and 2%, or \$700,000, for supplies and maintenance.

C1:4: Institutional Services (ALI 501602)

Fund/ALI	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
ISA Fund 1480 ALI 501602, Institutional Services	\$2,925,000	\$2,925,000	\$2,850,000
% change	--	0.0%	-2.6%

This line item is principally used for costs incurred in providing services between departmental institutions, including the purchase of materials, supplies, and equipment, and the erection and extension of buildings used in services provided between institutions within the Department. It is supported by Fund 1480, which consists of money received by the Department for labor and services performed.

In terms of types of expenses, the executive budget breaks down this line item's total appropriation in each fiscal year generally as follows: 63%, or \$1.8 million, for supplies and maintenance, 23%, or between \$625,000 and \$700,000, for personal services (wages, salaries, fringe benefits, and payroll checkoff charges), 10%, or \$300,000, for capital items, and 4%, or \$100,000, for equipment.

C1:5: Ohio Penal Industries (ALI 501607)

Fund/ALI	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
ISA Fund 2000 ALI 501607, Ohio Penal Industries	\$50,900,000	\$47,053,957	\$46,515,000
% change	--	-7.6%	-1.2%

This item supports the services and activities of the Ohio Penal Industries (OPI), which operates factories and shops in the state's correctional institutions. OPI currently operates factories and shops in 14 institutions. The line item is supported by Fund 2000, which consists of money received by DRC from the sale of articles manufactured by OPI.

The Department estimates that the line item's appropriation will support 214 FTE staff positions in each of FY 2020 and FY 2021, including some staff assigned to Program Management Services. As summarized in the table below, under the executive budget, each fiscal year's appropriation is allocated, in order of magnitude, across two of the four funding categories: Institutional Operations and Program Management Services.

OPI Line Item Allocation by Funding Category, FY 2020-FY 2021				
Funding Category	FY 2020	% of Total	FY 2021	% of Total
Institutional Operations	\$46,559,816	98.9%	\$46,025,000	98.9%
Program Management	\$494,141	1.1%	\$490,000	1.1%
Total	\$47,053,957	100.0%	\$46,515,000	100.0%

In terms of types of expenses, the executive budget breaks down the line item's total appropriation in each fiscal year generally as follows: 44%, or between \$20.2 million and \$20.6 million, for personal services (wages, salaries, fringe benefits, and payroll checkoff charges), 39%, or between \$18.0 million and \$18.2 million, for goods and services for resale, and 16%, or \$7.3 million, for supplies and maintenance. The remaining 1%, or \$1 million, is, in order of magnitude, for a mix of equipment and purchased personal services.

C1:6: Leased Property Maintenance & Operating (ALI 501605)

Fund/ALI	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
ISA Fund 4830 ALI 501605, Leased Property Maintenance & Operating	\$2,000,000	\$2,000,000	\$2,000,000
	% change	--	0.0%

This line item draws its appropriation from the Property Receipts Fund (Fund 4830), which consists of rent and utility charges collected from departmental personnel who live in housing under the Department's control, and leases and cost-recovery contracts for use of departmental facilities. The money appropriated to this line item will be used to maintain approximately 30 state employee houses under the Department's control, and various departmental properties leased to local government entities. The appropriated amount in each year is intended to absorb institutional costs for supplies and maintenance that otherwise would be paid for with money appropriated from the GRF.

Recent revenue gains to Fund 4830 stem from the lease of farm land owned by the Department. Permanent law allows the Department, after meeting the statutorily prescribed expenditure obligations for Fund 4830, to utilize any excess funds for facility maintenance, repair, reconstruction, or demolition of any other facilities or property owned by the Department.

Under the executive budget, each fiscal year's appropriation is allocated, in order of magnitude, across two of the four funding categories: Institutional Operations and Program

Management Services. In each fiscal year, 95%, or \$1.9 million, is allocated for Institutional Operations. The entirety of each fiscal year's allocation is for supplies and maintenance.

C1:7: Sewer Treatment Services (ALI 501601)

Fund/ALI	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
DPF Fund 4B00 ALI 501601, Sewer Treatment Services	\$2,230,000	\$1,759,683	\$1,800,000
% change	--	-21.1%	2.3%

This line item draws its appropriation from the Correctional Institution Water and Sewage Treatment Facility Services Fund (Fund 4B00), which receives payments for institutional usage of water and/or sewage treatment services and from user contracts with political subdivisions and the Chillicothe VA Medical Center. The appropriated funds are used to pay costs associated with operating and maintaining the water or sewage treatment facility. The Department has water and/or sewage treatment facilities at six of its correctional institutions.

The Department estimates that the line item's appropriation will support nine FTE staff positions in each of FY 2020 and FY 2021. In each of FY 2020 and FY 2021, the executive budget allocates the line item's appropriation as follows: 55%, or between \$960,000 and \$1.0 million, for personal services (wages, salaries, fringe benefits, and payroll checkoff charges), 42%, or \$750,000, for supplies and maintenance, and 3%, or \$50,000, is for equipment.

C1:8: Prisoner Programs (ALI 501603)

Fund/ALI	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
DPF Fund 4D40 ALI 501603, Prisoner Programs	\$1,081,000	\$400,000	\$400,000
% change	--	-63.0%	0.0%

This item supports institution education and other program services not otherwise funded with GRF. It is supported with money appropriated from the Prisoner Programs Fund (Fund 4D40), which currently consists of revenue generated as commissions under a contract with JPay.¹ The entirety of the appropriated amount in each fiscal year is allocated for supplies and maintenance.

Fund 4D40 previously received annual commissions of around \$15.0 million paid to the Department as part of an inmate call-out program. Effective April 1, 2015, the inmate call-out revenue was eliminated.

¹ JPay is a private sector corrections-related service provider that contracts with state corrections departments, county jails, and private federal prisons to provide technologies and services including money transfers, email services, video visitation, and parole and probation payments to approximately 1.5 million inmates throughout 35 states.

C1:9: Education Services (ALI 501608)

Fund/ALI	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
DPF Fund 4S50 ALI 501608, Education Services	\$4,725,000	\$4,546,081	\$4,660,000
% change	--	-3.8%	2.5%

This line item's appropriation is supported by cash transfers from the Ohio Department of Education to support institutional education services, specifically special education, adult high school, vocational education, and GED testing.

The Department estimates that the line item's appropriation will support 34 FTE staff positions in each of FY 2020 and FY 2021, including some staff assigned to Program Management Services. As summarized in the table below, under the executive budget, each fiscal year's appropriation is allocated, in order of magnitude, across two of the four funding categories: Institutional Operations and Program Management Services.

Education Services Line Item Allocation by Funding Category, FY 2020-FY 2021				
Funding Category	FY 2020	% of Total	FY 2021	% of Total
Institutional Operations	\$3,588,072	78.9%	\$3,690,000	79.2%
Program Management	\$958,009	21.1%	\$970,000	20.8%
Total	\$4,546,081	100.0%	\$4,660,000	100.0%

In terms of types of expenses, the executive budget breaks down the line item's total appropriation in each fiscal year generally as follows: 82%, or between \$3.7 million and \$3.8 million, for personal services (wages, salaries, fringe benefits, and payroll checkoff charges), 16%, or \$725,000, for supplies and maintenance, and 2%, or \$100,000, for subsidies. The remainder in each fiscal year is allocated, in order of magnitude, for a mix of purchased personal services and equipment.

C1:10: State and Non-Federal Awards (ALI 501609)

Fund/ALI	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
DPF Fund 5AF0 ALI 501609, State and Non-Federal Awards	\$875,000	\$1,375,000	\$2,375,000
% change	--	57.1%	72.7%

This line item supports various departmental expenses. Its appropriation is supported by money appropriated from Fund 5AF0, which consists of revenue collected from scrap and salvage materials sales, recycling and energy conservation programs, and transfers and grants from other state agencies. Revenues have increased recently, in part due to a greater emphasis on recycling in the prisons, and the full implementation of the demand response electric

program.² The Department also receives a victim assistance grant of \$10,000 each year from the Attorney General for expenses incurred while attending parole hearings.

As summarized in the table below, under the executive budget, each fiscal year's appropriation is allocated, in order of magnitude, across two of the four funding categories: Institutional Operations and Program Management Services.

State and Non-Federal Awards Line Item Allocation by Funding Category, FY 2020-FY 2021				
Funding Category	FY 2020	% of Total	FY 2021	% of Total
Institutional Operations	\$1,005,000	73.1%	\$2,005,000	84.4%
Program Management	\$370,000	26.9%	\$370,000	15.6%
Total	\$1,375,000	100.0%	\$2,375,000	100.0%

In terms of types of expenses, the executive budget breaks down the line item's total FY 2020 appropriation generally as follows: 80%, or \$1.1 million, for supplies and maintenance, and 19%, or \$265,000, for equipment. The remaining 1%, or \$10,000, is for purchased personal services.

In FY 2021, the executive budget breaks down the line item's expenses approximately as follows: 88%, or \$2.1 million, for supplies and maintenance, and 11%, or \$265,000, for equipment. The remaining 1%, or \$10,000, is for purchased personal services.

Category 2: Parole and Community Services

This funding category includes the money used to pay for the provision of community supervision for felony offenders, victim services, and programs that fund community correction options as alternatives to prison and jail. Community Corrections Act (CCA) programs are designed to divert nonviolent offenders away from prisons and jails and into community-based sanctions. The sanction continuum includes electronic house arrest, day reporting, and intensive supervision.

C2:1: Halfway House (ALI 501405)

Fund/ALI	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
GRF ALI 501405, Halfway House	\$66,770,618	\$68,082,786	\$69,420,968
	% change	--	2.0%

This line item is used to pay for the costs of the community residential program that provides supervision and treatment services for offenders released from state prisons, referred

² Demand response (also known as load response) is the ability for qualifying end-use commercial customers to reduce their use of electricity when wholesale prices are high or the reliability of the electric grid is threatened. In turn, customers who participate receive discounted rates.

by courts of common pleas, or sanctioned because of a violation of conditions of supervision. These services and activities include drug and alcohol treatment, electronic monitoring, job placement, educational programs, and specialized programs for sex offenders and mentally ill offenders. Through the Bureau of Community Sanctions, the Department currently contracts with private/not-for-profit organizations to provide a total of about 2,329 halfway house beds, serving approximately 9,900 offenders.

The recommended halfway house funding will, at minimum, be used to continue FY 2019 levels of services in FY 2020 and FY 2021. In each fiscal year, the line item's appropriation is allocated for purchased personal services contracts (96%, or between \$65.5 million and \$66.9 million), and subsidies (3%, or \$2.4 million). The remaining 1%, or between \$183,000 and \$186,000, is allocated for supplies and maintenance.

Based on information provided by Department staff, the executive recommended budget will have a tangible impact in the following areas, listed in decreasing intensity of supervision.

Beds

The executive recommended GRF funding in FY 2020 and FY 2021 will continue to support the current network of 2,329 halfway house beds serving approximately 9,900 offenders annually. Halfway house beds turn over approximately every three months, thus a single bed will generally serve four offenders annually. As the Department moves more offenders out of a relatively expensive institutional environment, and into its transitional control program, halfway house beds are, from the Department's perspective, a much more efficient use of scarce budgetary resources.

Permanent supportive housing

This program is not a sanction, but a service for offenders and their families that experience chronic homelessness. These offenders may or may not be subject to supervision by the Adult Parole Authority (APA), but typically have some form of disability, mental health and/or substance abuse problem, or other medical problem for which the offender receives ongoing treatment. Under this initiative, subject to eligibility and availability, the offender and his or her family may be placed in a Department-paid apartment unit for a period of around one year or so. The Department grants funding to the Corporation for Supportive Housing, which in turn subcontracts with building managers and landlords to make units available around the state. The contractor also monitors the offender/tenant to help make sure that the appropriate treatment and rehabilitative services are being delivered. In FY 2019, there are 216 permanent supportive housing beds statewide. This number will likely remain stable in FY 2020 and FY 2021.

Community residential centers (formerly independent housing)

Community residential centers are for offenders under the supervision of the APA who do not require expensive treatment services. The most significant immediate issue for these predominantly lower-risk offenders is homelessness. Offenders in this predicament are provided three months or more of temporary transitional housing in independent, nonprofit housing agencies licensed by the Department, until the offender can get a permanent residence

reestablished. In FY 2019, the Department’s Bureau of Community Sanctions contracted for a total of 259 housing units across the state that serves around 850 offenders. At the executive recommended level of funding, the Department should be able to maintain current levels of service through FY 2021.

Community Transitional Housing Program

This is the Department’s newest housing program, which began in August 2018. The Community Transitional Housing Program (CTHP) provides transitional housing and housing support services to adult offenders released by the Department into a monitored environment that allows for residents to live independently. The target population consists of offenders released from prison under parole or post-release control supervision who do not have an acceptable home/family placement and who do not qualify for placement in a halfway house, community residential center, or other community housing program. The CTHP is intended as transitional housing until the offender obtains employment or other stable income and appropriate housing. In FY 2019, 81 beds are available for this program, which will likely continue in FY 2020 and FY 2021.

Treatment Transfer Program

This program provides for a substance use disorder assessment and treatment through a licensed halfway house to help reduce substance abuse relapse and recidivism for offenders convicted of low-level felony, nonviolent offenses. Treatment Transfer offenders that have completed all required programming and are doing well in the program may be stepped down to electronic home monitoring in an appropriate home placement for the remainder of their prison sentence. In FY 2019, about 220 beds have been allocated for this program, and approximately 933 offenders have received treatment services. The Department should be able to continue this level of service through the next biennium.

Electronic home monitoring

Electronic home monitoring (EHM) is used for: (1) the step down of inmates transitioning toward release, and (2) as a sanction for technical violations for those inmates who have been released and are under some form of supervision. In FY 2018, the Department monitored about 2,277 offenders at a per-placement cost of between \$12 and \$16 per day depending on the intensity of the supervision. Under the executive recommended budget, the Department projects a similar level of EHM services in FY 2020 and FY 2021.

C2:2: Community Nonresidential Programs (ALI 501407)

Fund/ALI	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
GRF ALI 501407, Community Nonresidential Programs	\$51,844,028	\$59,410,711	\$61,966,863
% change	--	14.6%	4.3%

This line item is distributed in the form of grants to counties to operate intensive supervision and other community sanctions programming for felony offenders in lieu of prison or jail commitments. In general, the purpose of the community nonresidential program is to

provide the judges of the courts of common pleas with sentencing alternatives for felony offenders, such as intensive supervision, day reporting, work release, community service, counseling, drug testing, and electronic monitoring. During FY 2018, the available appropriation supported approximately 159 programs in 51 counties providing community-based sanctions for nearly 12,739 offenders. Also in the current FY 2018-FY 2019 biennium, 45 Probation Improvement and Incentive Grants have been awarded to common pleas courts and community-based correctional facilities (CBCFs) to further enhance probation services for the purpose of reducing the number of low-level felony and community control violators being sent to prison.³

Targeting Community Alternatives to Prison

A portion of the recommended appropriations will be used to support the “Targeting Community Alternatives to Prison” (T-CAP) Program, which was established in FY 2018. This program focuses on offenders who are sentenced to 12 months or less for nonviolent, nonsex, nonmandatory felony 5 offenses, and whose criminal history does not include any prior violent felony, sex offense, or felony 5 drug trafficking convictions. Many of these offenders have violated the terms of their probation and, under current law, could be sent to prison.

The executive budget (H.B. 166) removes the permanent law requirement that qualifying offenders from one of the ten most populous counties are prohibited from serving a term of incarceration in any state prison facility under the control of the Department.⁴ The program will continue in FY 2020 and FY 2021 only for counties that elect to participate. The counties receiving T-CAP grant funding have agreed to supervise, treat, and sanction these targeted offenders locally using a mix of community-based sanctions that range from supervision and electronic home monitoring to, when deemed necessary, local incarceration, including placement in a CBCF. In the current FY 2018-FY 2019 grant cycle, 56 counties either volunteered or were required to participate in T-CAP. The Department provided over \$32.2 million in grant funding to the communities to handle the diversion of these inmates from prison. Whether this current level of funding will continue in FY 2020 and FY 2021 is uncertain as the program will operate on a voluntary basis.

C2:3: Community Misdemeanor Programs (ALI 501408)

Fund/ALI	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
GRF ALI 501408, Community Misdemeanor Programs	\$9,356,800	\$9,356,800	\$9,356,800
% change	--	0.0%	0.0%

This line item is distributed in the form of grants to counties and cities to operate pretrial release, probation, or other local programs for misdemeanor offenders in lieu of

³ Probation Improvement and Incentive Grants (PIIG) have been renamed as Justice Reinvestment and Incentive Grants (JRIG).

⁴ The ten most populous counties are Franklin, Cuyahoga, Hamilton, Summit, Montgomery, Lucas, Butler, Stark, Lorain, and Mahoning.

confinement in jail. Jail diversion programs include, but are not limited to, intensive supervision, standard probation, electronic monitoring, drug testing, day reporting, work release, and community service. This program currently funds 141 programs in 84 counties, and provides alternatives to confinement for around 18,970 offenders. Also in the current FY 2018-FY 2019 biennium, 31 municipal and county courts were provided Probation Improvement and Incentive Grants to further enhance probation services for the purpose of reducing the number of misdemeanants being sent to local jails.

C2:4: Community Residential Programs – CBCFs (ALI 501501)

Fund/ALI	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
GRF ALI 501501, Community Residential Programs – CBCFs	\$78,531,698	\$80,102,332	\$81,704,378
% change	--	2.0%	2.0%

This line item is used to pay for subsidies that fund the operation of CBCFs, which can be formed by counties or groups of counties with populations of 200,000 or more. These facilities exist for the diversion of nonviolent felony offenders from state prison and are operated by facility governing boards, which are advised by judicial advisory boards. The state provides 100% of the financing for the construction, renovation, maintenance, and operation of these residential facilities, each of which house up to 200 felony offenders and offer services such as education, job training, and substance abuse treatment as an alternative to incarceration in state prison.

The total number of available CBCF beds in FY 2019 is 2,680, permitting the diversion of more than 7,700 felony offenders annually with an average length of stay of around four months. Currently, there are 18 operational CBCFs providing beds to all 88 counties. Under the executive recommended budget, the Department projects a similar level of CBCF services in FY 2020 and FY 2021.

C2:5: Parole and Community Operations (ALI 503321)

Fund/ALI	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
GRF ALI 503321, Parole and Community Operations	\$83,578,007	\$86,373,348	\$88,673,763
% change	--	3.3%	2.7%

This line item supports the operating expenses of the Department's Division of Parole and Community Services, which provides offender release and community supervision services, community sanctions assistance, and victim services. The largest component of the program contains the Adult Parole Authority (APA). The APA is responsible for the release of offenders from prison (including operation of the Parole Board) and their supervision in the community thereafter (including offenders placed on parole, post-release control, and transitional control). The APA also provides supervision services to the courts of common pleas in 42 counties.

At these recommended funding levels, the Department expects to continue providing the current level of services and activities supported by this line item in the next biennium. The number of FTE staff positions that will be supported by this money is estimated at 809 in both FY 2020 and FY 2021. A portion of these FTEs are assigned to Program Management Services.

As summarized in the table below, under the executive budget, each fiscal year's appropriation is allocated, in order of magnitude, across two of the four funding categories: Parole and Community Services and Program Management Services.

Parole and Community Operations Line Item Allocation by Funding Category, FY 2020-FY 2021				
Funding Category	FY 2020	% of Total	FY 2021	% of Total
Parole/Community Services	\$74,946,743	86.8%	\$77,350,000	87.2%
Program Management	\$11,426,605	13.2%	\$11,323,763	12.8%
Total	\$86,373,348	100.0%	\$88,673,763	100.0%

In terms of types of expenses, the executive budget breaks down the line item's total appropriation in each fiscal year generally as follows: 88%, or between \$75.8 million and \$78.1 million, for personal services (wages, salaries, fringe benefits, and payroll checkoff charges), 10%, or \$9.0 million, for supplies and maintenance, and 1%, or \$1.0 million, for purchased personal services. The remaining 1%, or \$550,000, in each fiscal year is allocated, in order of magnitude, for a mix of subsidies and equipment.

C2:6: Transitional Control (ALI 501604)

Fund/ALI	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
DPF Fund 4L40 ALI 501604, Transitional Control	\$1,950,000	\$2,449,420	\$2,450,000
	% change	--	25.6%
			0.0%

This line item supports the Department's Transitional Control Program, the purpose of which is to closely monitor a prisoner's adjustment to community supervision during the final 180 days of the prisoner's confinement. The program is funded with money appropriated from the Transitional Control Fund (Fund 4L40), which consists of fees paid by offenders for reasonable expenses incurred by the Department in supervising or confining the prisoner while in the Transitional Control Program. The reimbursement rate is an amount up to 25% of the prisoner's total gross income.

The program emphasizes providing offenders with resources for employment, education, vocational training, and treatment so they may more successfully transition back into their communities. In FY 2018, the Transitional Control Program provided services for 4,062 offenders. At these recommended funding levels, the Department expects to continue providing current levels of services and activities supported by this line in the next biennium.

Each fiscal year's appropriation under the executive budget is allocated, in order of magnitude, across two of the four funding categories: Parole and Community Services and

Program Management Services. Around 94%, or \$2.3 million, of the line item's appropriation in each fiscal year is allocated for Parole and Community Services.

In terms of types of expenses, the executive budget breaks down the line item's total appropriation in each fiscal year generally as follows: 94%, or \$2.3 million, for supplies and maintenance, and 6%, or \$150,000, for purchased personal services.

C2:7: Offender Financial Responsibility (ALI 501617)

Fund/ALI	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
DPF Fund 5H80 ALI 501617, Offender Financial Responsibility	\$3,110,000	\$2,610,000	\$1,860,000
% change	--	-16.1%	-28.7%

This line item is principally used in the Department's parole and community service operations for nonresidential services and residential programs, and secondarily used in support of institutional operations, most notably medical services. This line item is supported with money appropriated from the Offender Financial Responsibility Fund (Fund 5H80), which currently consists of \$2 inmate copayments for voluntary sick calls, offender community supervision fees, and \$1 per month for electricity charged to inmates registered to use electrical devices such as televisions.

Of the line item's recommended appropriation in each fiscal year, around 97%, or \$2.6 million in FY 2020 and \$1.8 million in FY 2021, is allocated for purchased personal services, and the remaining 3%, or \$60,000, for supplies and maintenance.

C2:8: Probation Improvement and Incentive Grants (ALI 501610)

Fund/ALI	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
DPF Fund 5TZ0 ALI 501610, Probation Improvement and Incentive Grants	\$5,000,000	\$5,000,000	\$5,000,000
% change	--	0.0%	0.0%

This line item is used to supplement the Department's existing Probation Improvement and Incentive Grant Program, which is primarily financed with money appropriated to GRF line item 501407, Community Nonresidential Programs. It is supported with money transferred from the GRF to the Targeted Addiction Program Fund (Fund 5TZ0).

The additional grant funding is allocated to municipal and county courts to reduce the number of misdemeanor offenders being sent to local jails, with an emphasis on providing services to offenders addicted to opiates and other illegal substances. Approximately 31 courts have received these grants in the current FY 2018-FY 2019 grant cycle.

Category 3: Program Management Services

This funding category includes line items that pay for the services and activities that provide centralized leadership, oversight, and coordination for all departmental operations. From an organizational purpose, this includes: the Office of the Director, Office of Human Resources (personnel, employee relations, training/assessment center, and labor relations), Public Information Office, Legal Services Division, Office of the Chief Inspector, Office of Prisons, Office of Administration (business administration; penal industries; information and technology services; and construction, activation, and maintenance), Legislative Office, and the Office of Policy and Offender Reentry.

C3:1: Administrative Operations (ALI 504321)

Fund/ALI	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
GRF ALI 504321, Administrative Operations	\$24,909,617	\$24,909,617	\$24,800,000
% change	--	0.0%	-0.4%

This line item is used to pay the operating expenses of the Department's administrative component, specifically Central Office, which oversees institutional, parole and community service operations, and the Corrections Training Academy.

The recommended appropriations should allow for the continuation of FY 2019 levels of service over the next biennium, and are estimated to support 194 FTE staff positions in FY 2020 and FY 2021, unchanged from FY 2019.

Under the executive budget, in each fiscal year, about 87%, or \$21.6 million in FY 2020 and \$21.5 million in FY 2021, of the line item's appropriation is allocated for personal services (wages, salaries, fringe benefits, and payroll checkoff charges), and 12%, or \$3.0 million, for supplies and maintenance. The remaining 1%, or \$300,000, in each fiscal year is allocated, in order of magnitude, for a mix of purchased personal services and equipment.

C3:2: Corrections Training Maintenance and Operating (ALI 501606)

Fund/ALI	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
ISA Fund 5710 ALI 501606, Corrections Training Maintenance and Operating	\$610,000	\$980,000	\$980,000
% change	--	60.6%	0.0%

This line item supports expenses associated with the operation of the Department's Corrections Training Academy (CTA), which provides training to individuals charged with the security of DRC offenders and other law enforcement agencies. It is supported with money charged to individuals from outside the Department for training provided by CTA.

Under the executive budget, the line item's appropriation in each fiscal year is allocated across two of the four funding categories: Program Management Services and Institutional Operations. In each of FY 2020 and FY 2021, the amount allocated for Program Management Services is \$900,000, or 91.8%, and \$80,000, or 8.2%, for Institutional Operations.

In terms of types of expenses, the executive budget breaks down the line item's total appropriation in each fiscal year generally as follows: 72%, or \$700,000, for supplies and maintenance, 18%, or \$180,000, for purchased personal services, and 10%, or \$100,000, for equipment.

C3:3: Information Technology Services (ALI 501611)

Fund/ALI	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
ISA Fund 5L60 ALI 501611, Information Technology Services	\$1,300,000	\$500,000	\$500,000
% change	--	-61.5%	0.0%

This line item is used to pay for the multi-year costs associated with information technology (IT) system upgrades and enhancements. Its revenue stream consists of prorated charges assessed to each departmental unit that benefits from information technology upgrades and enhancements. Under the executive budget, the entirety of each fiscal year's allocation is for supplies and maintenance.

C3:4: Federal Grants (ALI 501619)

Fund/ALI	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
FED Fund 3230 ALI 501619, Federal Grants	\$1,785,000	\$1,566,734	\$1,540,000
% change	--	-12.2%	-1.7%

This line item is used to expend federal grants serving various purposes, mostly in the areas of education, criminal justice, and food and nutrition assistance.

Under the executive budget, each fiscal year's appropriation is allocated, in order of magnitude, across three of the four funding categories: Program Management Services, Parole and Community Services, and Institutional Operations. The table below summarizes those allocations.

Federal Grants Line Item Allocation by Funding Category, FY 2020-FY 2021				
Funding Category	FY 2020	% of Total	FY 2021	% of Total
Program Management	\$826,242	52.7%	\$815,000	52.9%
Parole/Community Services	\$690,492	44.1%	\$675,000	43.8%
Institutional Operations	\$50,000	3.2%	\$50,000	3.2%
Total	\$1,556,734	100.0%	\$1,540,000	100.0%

In terms of types of expenses, the executive budget breaks down the line item's total appropriation in each fiscal year generally as follows: 41%, or \$640,000, for purchased personal services, 24%, or \$375,000, for supplies and maintenance, 20%, or between \$295,000 and \$322,000, for personal services (wages, salaries, fringe benefits, and payroll checkoff charges), and 13%, or \$200,000, for subsidies. The remaining 2%, or \$30,000, in each fiscal year is allocated for equipment.

C3:5: Federal Equitable Sharing (ALI 501622)

Fund/ALI	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
FED Fund 3CW0 ALI 501622, Federal Equitable Sharing	\$455,000	\$450,000	\$450,000
% change	--	-1.1%	0.0%

This line item generally is intended to pay expenses associated with the APA, specifically training and equipment. It is supported with money appropriated from the Federal Equitable Sharing Fund (Fund 3CW0), which consists of payments the APA receives from the U.S. Department of Justice for participation in operations conducted by the U.S. Marshals Service. In addition to their regular caseloads, APA parole officers participate in task forces with the Marshals Service to search for and arrest offenders who have evaded supervision and become fugitives. The APA receives a share of any forfeiture that may result from these arrests, which frequently includes the vehicle the offender was using to avoid capture. Any law enforcement agencies that are part of a fugitive capture, along with the APA, are paid shares of the forfeiture based on their level of involvement, as well as any overtime incurred.

In any given fiscal year, this line item's appropriation is allocated between two of the four funding categories – Program Management Services and Parole and Community Services – and generally used to pay for a mix of supplies and maintenance and equipment.

Category 4: Debt Service

This funding category includes money appropriated to retire bond debt related to various capital improvements projects financed through the Adult Correctional Building Fund (Fund 7027).

C4:1: Adult Correctional Facilities Lease Rental Bond Payments (ALI 501406)

Fund/ALI	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
GRF ALI 501406, Adult Correctional Facilities Lease Rental Bond Payments	\$76,561,772	\$64,797,700	\$72,940,500
% change	--	-15.4%	12.6%

This line item pays for the state's debt service for its obligations incurred as a result of issuing bonds that cover the Department's capital appropriations. The money made available as a result of these bonds have financed the design, construction, renovation, and rehabilitation phases of various departmental capital projects, as well as the construction and renovation costs associated with local projects (community-based correctional facilities and jails). The appropriation authority and actual spending levels are set and controlled by the Office of Budget and Management (OBM), and not by the Department. The executive recommended appropriations for FY 2020 and FY 2021 are deemed sufficient by OBM to pay the Department's bonded debt obligations over the course of the next biennium.

Department of Rehabilitation and Correction

General Revenue Fund

GRF 501321 Institutional Operations

FY 2016 Actual	FY 2017 Actual	FY 2018 Actual	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
\$955,752,477	\$1,001,042,105	\$1,041,146,324	\$1,075,062,892	\$1,126,589,266	\$1,167,132,362
% change	4.7%	4.0%	3.3%	4.8%	3.6%

Source: General Revenue Fund

Legal Basis: Section 383.10 of H.B. 49 of the 132nd G.A. (originally established by H.B. 117 of the 121st G.A.)

Purpose: This line item primarily is used to pay for the operation of prisons, including payroll and other costs associated with facility maintenance, support services, security, and unit management.

GRF 501405 Halfway House

FY 2016 Actual	FY 2017 Actual	FY 2018 Actual	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
\$58,452,887	\$69,362,570	\$65,485,127	\$66,770,618	\$68,082,786	\$69,420,968
% change	18.7%	-5.6%	2.0%	2.0%	2.0%

Source: General Revenue Fund

Legal Basis: ORC 2967.14; Section 383.10 of H.B. 49 of the 132nd G.A. (originally established by H.B. 694 of the 114th G.A.)

Purpose: This line item is used to pay for the costs of the community residential program that provides supervision and treatment services for offenders released from state prisons, referred by courts of common pleas, or sanctioned because of a violation of conditions of supervision. Funds are primarily used to support a total of about 2,329 contracted halfway house beds, including such services as drug and alcohol treatment, electronic monitoring, job placement, educational programs, and specialized programs for sex offenders and mentally ill offenders. Funds are also used to support permanent supportive housing units, transitional control services, electronic home monitoring, and community residential centers. In FY 2018, a total of around 9,900 offenders were admitted to state-contract halfway house programs.

Department of Rehabilitation and Correction

GRF 501406 Adult Correctional Facilities Lease Rental Bond Payments

FY 2016 Actual	FY 2017 Actual	FY 2018 Actual	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
\$76,247,610	\$79,613,073	\$76,130,283	\$76,561,772	\$64,797,700	\$72,940,500
% change	4.4%	-4.4%	0.6%	-15.4%	12.6%

Source: General Revenue Fund

Legal Basis: Section 383.10 of H.B. 49 of the 132nd G.A. (originally established by Controlling Board on August 2, 1982)

Purpose: This line item funds debt service payments required to retire bonds issued to fund the Department's capital appropriations.

GRF 501407 Community Nonresidential Programs

FY 2016 Actual	FY 2017 Actual	FY 2018 Actual	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
\$46,823,504	\$38,518,796	\$53,136,480	\$51,844,028	\$59,410,711	\$61,966,863
% change	-17.7%	37.9%	-2.4%	14.6%	4.3%

Source: General Revenue Fund

Legal Basis: ORC 5149.30 to 5149.36; Section 383.10 of H.B. 49 of the 132nd G.A. (originally established by H.B. 204 of the 113th G.A.)

Purpose: This line item is used to provide grants to counties to operate intensive supervision and other community sanctions programming for felony offenders in lieu of prison or jail commitments. The money provides common pleas court judges with sentencing alternatives for felony offenders, such as intensive supervision, day reporting, work release, community service, counseling, drug testing, and electronic monitoring. In FY 2018, this line item funded 159 programs in 51 counties that served approximately 12,700 offenders statewide.

The FY 2018 and FY 2019 appropriations include additional funding to support a pilot program entitled "Targeting Community Alternatives to Prison" (T-CAP). This program focuses on offenders who are sentenced to prison for 12 months or less for nonviolent, nonsex, nonmandatory felony 5 offenses, and whose criminal history does not include any prior felony violent, sex offense, or felony 5 drug trafficking convictions. The pilot counties receiving T-CAP grant funding agree to supervise, treat, and sanction these targeted offenders locally using a mix of community-based sanctions that range from supervision and electronic home monitoring to, when deemed necessary, local incarceration, including placement in a community-based correctional facility (CBCF). At the end of the FY 2018-FY 2019 grant cycle, TCAP was funding community based diversion programs in 56 counties, and had disbursed around \$32.2 million to the communities.

Department of Rehabilitation and Correction

GRF 501408 Community Misdemeanor Programs

FY 2016 Actual	FY 2017 Actual	FY 2018 Actual	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
\$14,304,781	\$14,310,180	\$9,340,945	\$9,356,800	\$9,356,800	\$9,356,800
% change	0.0%	-34.7%	0.2%	0.0%	0.0%

Source: General Revenue Fund

Legal Basis: ORC 5149.30 to 5149.36; Section 383.10 of H.B. 49 of the 132nd G.A. (originally established by H.B. 117 of the 121st G.A.)

Purpose: This line item is used to provide grants to counties and cities to operate pretrial release, probation, or other local programs for misdemeanor offenders in lieu of confinement in jail. Jail diversion programs include intensive supervision, standard probation, electronic monitoring, drug testing, day reporting, work release, and community service. In FY 2018, this line item funded 141 programs in 84 counties that served approximately 19,000 offenders statewide.

GRF 501501 Community Residential Programs - Community Based Correctional Facilities

FY 2016 Actual	FY 2017 Actual	FY 2018 Actual	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
\$75,006,059	\$78,474,698	\$78,512,554	\$78,531,698	\$80,102,332	\$81,704,378
% change	4.6%	0.0%	0.0%	2.0%	2.0%

Source: General Revenue Fund

Legal Basis: ORC 2301.51 to 2301.56, 5120.111, and 5120.112; Section 383.10 of H.B. 49 of the 132nd G.A. (originally established by H.B. 191 of the 112th G.A.)

Purpose: This line item is distributed as grants to counties for the operation of community-based correctional facilities (CBCFs), which can be formed by counties or groups of counties with populations of 200,000 or more. These facilities, which can house up to 200 felony offenders, are intended to divert offenders from prison. The total number of available CBCF beds in FY 2018 was 2,680, which permitted the diversion of approximately 7,700 felony offenders with an average length of stay of around four months. As of fall 2018, there were 18 operational CBCFs providing beds to all 88 counties.

Department of Rehabilitation and Correction

GRF 503321 Parole and Community Operations

FY 2016 Actual	FY 2017 Actual	FY 2018 Actual	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
\$75,903,926	\$76,707,395	\$80,986,430	\$83,578,007	\$86,373,348	\$88,673,763
% change	1.1%	5.6%	3.2%	3.3%	2.7%

Source: General Revenue Fund

Legal Basis: Section 383.10 of H.B. 49 of the 132nd G.A. (originally established by H.B. 117 of the 121st G.A.)

Purpose: This line item primarily is used to pay for the operating expenses of the Division of Parole and Community Services.

GRF 504321 Administrative Operations

FY 2016 Actual	FY 2017 Actual	FY 2018 Actual	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
\$21,898,995	\$22,910,640	\$22,665,347	\$24,909,617	\$24,909,617	\$24,800,000
% change	4.6%	-1.1%	9.9%	0.0%	-0.4%

Source: General Revenue Fund

Legal Basis: Section 383.10 of H.B. 49 of the 132nd G.A. (originally established by H.B. 117 of the 121st G.A.)

Purpose: This line item is used to pay for the operating expenses of the Department's administrative component, specifically Central Office, which oversees institutional, parole, and community service operations, and the Corrections Training Academy.

GRF 505321 Institution Medical Services

FY 2016 Actual	FY 2017 Actual	FY 2018 Actual	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
\$252,469,881	\$257,822,860	\$271,854,391	\$276,730,897	\$283,935,623	\$295,579,451
% change	2.1%	5.4%	1.8%	2.6%	4.1%

Source: General Revenue Fund

Legal Basis: Section 383.10 of H.B. 49 of the 132nd G.A. (originally established by H.B. 215 of the 122nd G.A.)

Purpose: This line item is used to pay for the provision of medical services to offenders housed in the state's prison system. Effective FY 2014, GRF funding for institutional mental health and recovery services (line items 502321, Mental Health Services, and 507321, Institution Recovery Services) was consolidated into this line item. Beginning in FY 2015, funding for laboratory services was also moved into this line item. In FY 2016, the personnel and funding of the Department's Bureau of Recovery Services was moved to the Department of Mental Health and Addiction Services, as the latter became responsible for providing recovery services to inmates in the prison system.

Department of Rehabilitation and Correction

GRF 506321 Institution Education Services

FY 2016 Actual	FY 2017 Actual	FY 2018 Actual	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
\$25,212,807	\$30,100,734	\$32,940,371	\$33,653,267	\$33,653,267	\$33,950,000
% change	19.4%	9.4%	2.2%	0.0%	0.9%

Source: General Revenue Fund

Legal Basis: Section 383.10 of H.B. 49 of the 132nd G.A. (originally established by H.B. 215 of the 122nd G.A.)

Purpose: This line item is used to pay for the provision of basic, vocational, and post-secondary education services to offenders housed in the state's prison system.

Dedicated Purpose Fund Group

4B00 501601 Sewer Treatment Services

FY 2016 Actual	FY 2017 Actual	FY 2018 Actual	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
\$1,870,111	\$1,794,947	\$1,835,980	\$2,230,000	\$1,759,683	\$1,800,000
% change	-4.0%	2.3%	21.5%	-21.1%	2.3%

Source: Dedicated Purpose Fund Group: Payments for institutional usage of water and/or sewage treatment facilities and from user contracts with political subdivisions and the Chillicothe VA Medical Center

Legal Basis: ORC 5120.52; Section 383.10 of H.B. 49 of the 132nd G.A. (originally established by S.B. 330 of the 118th G.A.)

Purpose: This line item is used to pay costs associated with operating and maintaining water and/or sewage treatment facilities. The Department has water and/or sewage treatment facilities at six of its correctional institutions.

4D40 501603 Prisoner Programs

FY 2016 Actual	FY 2017 Actual	FY 2018 Actual	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
\$3,697,172	\$1,826,415	\$188,840	\$1,081,000	\$400,000	\$400,000
% change	-50.6%	-89.7%	472.4%	-63.0%	0.0%

Source: Dedicated Purpose Fund Group: Commissions under a contract with JPay, a private sector corrections-related service provider that contracts with the Department to provide technologies and services to inmates, including money transfers, email, videograms, video visitation, and music media

Legal Basis: ORC 5120.132; Section 383.10 of H.B. 49 of the 132nd G.A. (originally established by S.B. 351 of the 119th G.A.)

Purpose: This line item is used for institution education and program services not otherwise funded with GRF.

Department of Rehabilitation and Correction

4L40 501604 Transitional Control

FY 2016 Actual	FY 2017 Actual	FY 2018 Actual	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
\$675,248	\$668,224	\$1,758,578	\$1,950,000	\$2,449,420	\$2,450,000
% change	-1.0%	163.2%	10.9%	25.6%	0.0%

Source: Dedicated Purpose Fund Group: Fees that prisoners may be required to pay for their confinement and supervision while under transitional control; depending upon circumstances, 15% or 25% of prisoner's total gross income but may be reduced or waived

Legal Basis: ORC 2967.26; Section 383.10 of H.B. 49 of the 132nd G.A. (originally established by H.B. 152 of the 120th G.A.)

Purpose: This line item is used to pay costs related to operation of the Transitional Control Program, the purpose of which is to closely monitor a prisoner's adjustment to community supervision during the final 180 days of the prisoner's confinement. In FY 2018, the Transitional Control Program provided services to around 4,062 offenders.

4S50 501608 Education Services

FY 2016 Actual	FY 2017 Actual	FY 2018 Actual	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
\$4,213,785	\$4,273,757	\$4,318,104	\$4,725,000	\$4,546,081	\$4,660,000
% change	1.4%	1.0%	9.4%	-3.8%	2.5%

Source: Dedicated Purpose Fund Group: All nonfederal state money received from the Ohio Department of Education

Legal Basis: ORC 5120.091; Section 383.10 of H.B. 49 of the 132nd G.A. (originally established by H.B. 715 of the 120th G.A.)

Purpose: This line item is used to pay for the costs of providing institutional education services, specifically to support special education, adult high school, vocational education, and GED testing.

5AF0 501609 State and Non-Federal Awards

FY 2016 Actual	FY 2017 Actual	FY 2018 Actual	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
\$263,512	\$669,943	\$728,388	\$875,000	\$1,375,000	\$2,375,000
% change	154.2%	8.7%	20.1%	57.1%	72.7%

Source: Dedicated Purpose Fund Group: (1) Scrap and salvage materials sales, (2) recycling and energy conservation programs, and (3) service reimbursements

Legal Basis: Section 383.10 of H.B. 49 of the 132nd G.A. (originally established by Controlling Board on March 8, 2004)

Purpose: This line item is used for various departmental expenses.

FY 2020 - FY 2021 Appropriations - As Introduced

All Fund Groups

Line Item Detail by Agency			FY 2018	Estimate FY 2019	Introduced FY 2020	FY 2019 to FY 2020 % Change	Introduced FY 2021	FY 2020 to FY 2021 % Change
DRC Department of Rehabilitation and Correction								
3CW0	501622	Federal Equitable Sharing	\$ 427,043	\$ 455,000	\$ 450,000	-1.10%	\$ 450,000	0.00%
Federal Fund Group Total			\$ 1,559,103	\$ 2,240,000	\$ 2,016,734	-9.97%	\$ 1,990,000	-1.33%
Department of Rehabilitation and Correction Total			\$ 1,789,510,485	\$ 1,856,945,596	\$ 1,910,827,325	2.90%	\$ 1,978,905,085	3.56%