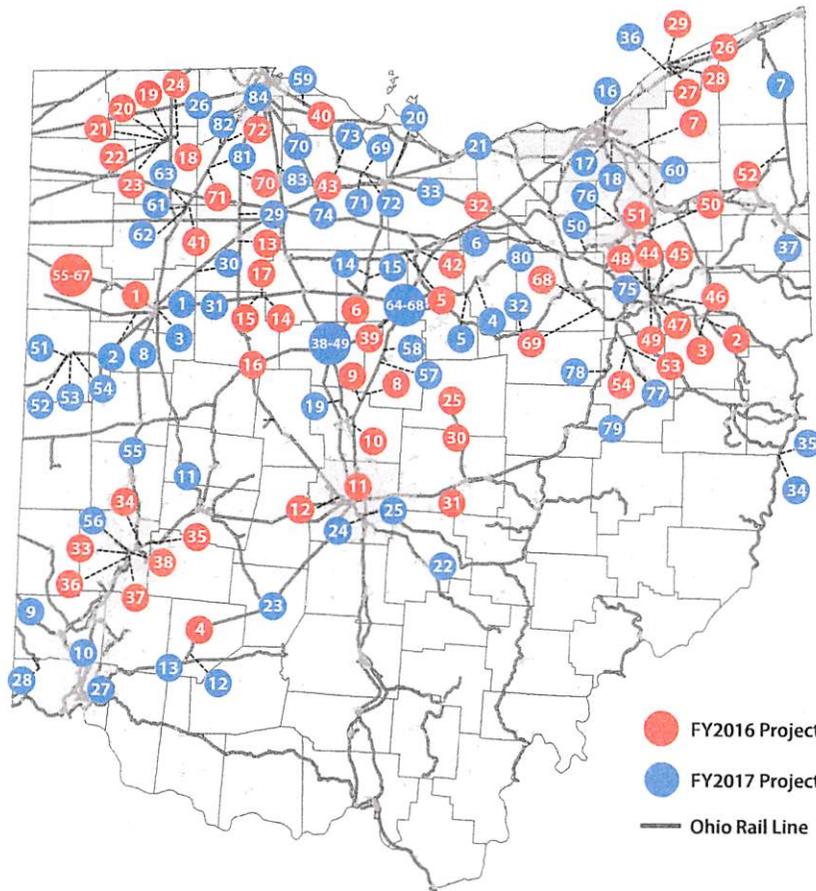




2016-2017 ORDC Safety Projects

Improving rail today for tomorrow's economy



| County | Route | Improvement | County | Route | Improvement | County | Route | Improvement |
|--------|--------------------------------------|-------------------------|--------|------------------------------|----------------|--------|-------------------------------|-------------------------|
| 1 ALL | CR 77 / Grubb Road | lights & gates | 24 HEN | W Maple Street | closure | 49 STA | Secombe Place SW | closure |
| 2 CAR | CR 14 / Arbor Road | lights & gates | 25 INO | Columbus Rd | lights & gates | 50 SUM | SR 532-313 / Southeast Ave | lights & gates |
| 3 CAR | CR 15 / Arrow Rd | lights & gates | 26 LAK | CR 518 / Headlands Rd | lights & gates | 51 SUM | Broad Blvd | lights & gates |
| 4 CLI | Doan Street | lights & gates, surface | 27 LAK | SR 283 / Richmond Rd | lights & gates | 52 TRU | CR 28AC / Fisher Corinth Rd | lights & gates |
| 5 CRA | CR 50 / Scott Rd | lights & gates | 28 LAK | Stage Avenue | lights & gates | 53 TUS | 12st St NE | lights & gates |
| 6 CRA | TR 81 / Quaintance Road | lights & gates | 29 LAK | Williams Street | lights & gates | 54 TUS | Zeltman Ave NE | lights & gates |
| 7 CUY | SR 175 / Richmond Rd | lights & gates | 30 LIC | Church Street | lights & gates | 55 VAN | Cherry Street | lights & gates |
| 8 DEL | SR 229 / High Street | lights & gates | 31 LIC | SR 79-07 | surface | 56 VAN | CR 13 / Franklin Street | lights & gates |
| 9 DEL | TR 251 / Shoemaker Rd | lights & gates | 32 LOR | CR 34 / Gore Orphanage Rd | lights & gates | 57 VAN | Market Street | lights & gates |
| 10 DEL | TR 93 / Glenn Rd | lights & gates | 33 MOT | Albany St | lights & gates | 58 VAN | Race Street | lights & gates |
| 11 FRA | CR 176 / Kinnear Rd | lights & gates, surface | 34 MOT | Findlay St | lights & gates | 59 VAN | Tyler Street | lights & gates |
| 12 FRA | Fisher Road | lights & gates | 35 MOT | Iwin St | lights & gates | 60 VAN | US 127-997 / Washington St | lights & gates |
| 13 HAN | Lima Avenue | lights & gates | 36 MOT | Miami Chapel Rd | lights & gates | 61 VAN | Walnut Street | lights & gates |
| 14 HAR | CR 215 | lights & gates | 37 MOT | Stewart St | lights & gates | 62 VAN | Wayne Street | lights & gates |
| 15 HAR | Campbell Street | lights & gates | 38 MOT | Washington St | lights & gates | 63 VAN | Anderson Avenue | closure |
| 16 HAR | SR 273-402 | lights & gates | 39 MRW | TR 32 / Keiffer Rd | lights & gates | 64 VAN | Chestnut Street | closure |
| 17 HAR | SR 37 / S. Martin Street | lights & gates | 40 DTT | TR 22 / N. Lickert Harder Rd | lights & gates | 65 VAN | Harrison Street | closure |
| 18 HEN | CR 8 / Kline Ave | closure | 41 PUT | SR 65-22.84 / Ridge Street | lights & gates | 66 VAN | Pleasant Street | closure |
| 19 HEN | CR 9 | closure | 42 RIC | SR 603-21.46 / Trux Street | lights & gates | 67 VAN | Vine Street | closure |
| 20 HEN | CR 5 | closure | 43 SAN | State Street | lights & gates | 68 WAY | TR 334 / Goudy Road | lights & gates, surface |
| 21 HEN | TR 10 | closure | 44 STA | 3rd Street SW | lights & gates | 69 WAY | TR 433 / Moser Road | lights & gates |
| 22 HEN | TR 11 | closure | 45 STA | 5th Street SW | lights & gates | 70 WOO | CR 28 / Merrill Rd | lights & gates |
| 23 HEN | US 24 / US 6 | closure | 46 STA | 6th Street SW | lights & gates | 71 WOO | Milton Road | lights & gates |
| | | | 47 STA | 9th Street SW | closure | 72 WOO | TR 96 / Green Rd | lights & gates |
| | | | 48 STA | 2nd Street SW | closure | | | |
| 1 ALL | TR 232 / N. Rumbaugh Road | lights & gates | 29 HAN | SR 613-13.56 / Main Street | lights & gates | 57 MRW | TR 136 / Newcorner Road | lights & gates |
| 2 ALL | TR 146 / S. Copus Road | lights & gates | 30 HAN | TR 15 / County Line Road | lights & gates | 58 MRW | TR 75 / Campbell Road | lights & gates |
| 3 ALL | Sugar St. Interlocking | other | 31 HAR | SR 55 / Van Atta Road | lights & gates | 59 OIT | TR 68 / Walbridge E Road | lights & gates |
| 4 ASD | SR 96-3.54 | lights & gates | 32 HCL | SR 226-0.87 / Market Street | lights & gates | 60 POR | TR 157 / Seasons Road | lights & gates |
| 5 ASD | TR 1455 | lights & gates | 33 HUR | Corwin Street | lights & gates | 61 PUT | Main Street | lights & gates |
| 6 ASD | TR 1101 | lights & gates | 34 JEF | CR 2 / Public Road | lights & gates | 62 PUT | Oak Street | closure |
| 7 ATB | TR 181 / Marrian Road | lights & gates | 35 JEF | CR 2 / Public Road | lights & gates | 63 PUT | Elm Street | closure |
| 8 AUG | SR 198 / Willipie Street | lights & gates | 36 LAK | Newell Street | lights & gates | 64 RIC | Finnegan Rd / TR 176 | other |
| 9 BUT | E. Chestnut Street | lights & gates | 37 MAH | TR 1698 / Maple Avenue | surface | 65 RIC | Hook Rd / CR 52 | other |
| 10 BUT | SR 747-2.36 / Princeton-Glendale Rd. | lights & gates | 38 MAR | N. State Street | lights & gates | 66 RIC | Knorr Road | other |
| 11 CHP | TR 22 / N. Hampton Donnellville Rd. | lights & gates | 39 MAR | N. State Street | lights & gates | 67 RIC | Nazor Rd / TR 48 | other |
| 12 CLI | CR 8 / Cuba Rd | lights & gates | 40 MAR | Oak Street | lights & gates | 68 RIC | Settlement East Rd / CR 170 | other |
| 13 CLI | SR 123-3.55 / S. Broadway Street | lights & gates | 41 MAR | Prospect Street | lights & gates | 69 SAN | Church Street | lights & gates |
| 14 CRA | TR 28 / Brokenwood Road | lights & gates | 42 MAR | Prospect Street | lights & gates | 70 SAN | CR 85 / Tille Rd. | lights & gates |
| 15 CRA | TR 29 / Lenert Road | lights & gates | 43 MAR | Silver Street | lights & gates | 71 SAN | Nelson Street | lights & gates |
| 16 CUY | Bessmer Avenue | lights & gates | 44 MAR | SR 309-15.71 / Kenton Avenue | lights & gates | 72 SAN | Amanda Street | closure |
| 17 CUY | E. 116th Street | other | 45 MAR | SR 4-11.92 / Main Street | lights & gates | 73 SAN | State Street | other |
| 18 CUY | CR 8 / Lee Road | surface | 46 MAR | SR 4-11.86 / Main Street | lights & gates | 74 SEN | CR 11 | lights & gates |
| 19 DEL | CR 198 / Radnor Road | lights & gates | 47 MAR | SR 739-8.79 / Bellefontaine | lights & gates | 75 STA | TR 352 / Fortys Corner Road | lights & gates |
| 20 ERI | TR 38 / Billings Road | lights & gates | 48 MAR | SR 95-13.73 / Center Street | lights & gates | 76 SUM | Castle Blvd. | lights & gates |
| 21 ERI | Vermilion Road | lights & gates | 49 MAR | SR 95-13.73 / Center Street | lights & gates | 77 TUS | SR 211 / S. Tuscarawas Road | lights & gates |
| 22 FAY | Quarry Road | lights & gates | 50 MED | Seville Road | lights & gates | 78 TUS | SR 39-2.04 / Dover Road | lights & gates |
| 23 FAY | Peal Street | lights & gates | 51 MER | CR 145 / Staeger Rd. | lights & gates | 79 TUS | West Street | lights & gates |
| 24 FRA | Fairwood Avenue | lights & gates | 52 MER | CR 161 / Riley Road | lights & gates | 80 WAY | SR 301-6.19 / Main Street | lights & gates |
| 25 FRA | Lockbourne Road | lights & gates | | | surface | 81 WOO | TR 21 / Portage Road | lights & gates |
| 26 FUL | S. Munson Road | lights & gates | 53 MER | S. Buckeye Street | surface | 82 WOO | TR 29 / Long Judson Road | lights & gates |
| 27 HAM | Camargo Road | lights & gates | 54 MER | Sugar Street | surface | 83 WOO | US 6-24.19 | lights & gates |
| 28 HAM | CR 36 / New Haven Road | lights & gates, surface | 55 MIA | CR 25A / Piqua Sidney Road | lights & gates | 84 WOO | SR 65-23.90 / Superior Street | surface |

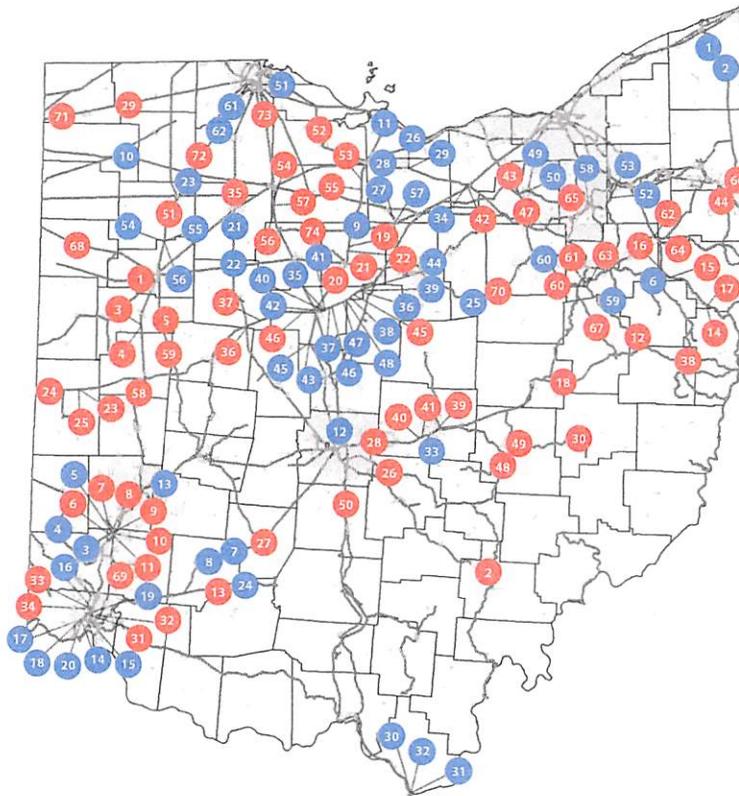
FY2016 Projects: 72
FY2017 Projects: 84
Total: 156

FY2016 Spending: \$15,051,372
FY2017 Spending: \$18,902,249
Total: \$33,953,621



www.rail.ohio.gov

IMPROVING RAIL TODAY FOR TOMORROW'S ECONOMY



● FY 2013 Project
● FY 2014 Project
— Ohio Rail Line

| County | Route | Improvement | County | Route | Improvement | County | Route | Improvement |
|--------|-----------------------------|----------------|---------|-----------------------------|----------------|--------|-----------------------------|-----------------|
| 1 ALL | TR 91 S. Wapak Rd | lights + gates | 26 FAI | CR 236, Carroll Northern | lights + gates | 51 PIC | Griggs St (Station St) | surface closure |
| 2 ATH | SR 13-4.25 | lights + gates | 27 FAY | Milikan Ave | lights + gates | 52 PUT | TR L-10 | lights + gates |
| 3 AUG | TR 10, Freyburg Drive | lights + gates | 28 FRA | Waggoner Rd | lights + gates | 53 SAN | TR 109, Zienta-Horn Rd | lights + gates |
| 4 AUG | TR 96, Taylor Rd | lights + gates | 29 FUL | W. Barre St | lights + gates | 54 SEN | TR 136, Best Rd | lights + gates |
| 5 AUG | TR 130, Weimert School Rd | lights + gates | 30 GUE | Woodlawn Ave | lights + gates | 55 SEN | TR 108, Green Rd | lights + gates |
| 6 BUT | SR 122-7.57, First Ave | lights + gates | 31 HAM | Dunn St | lights + gates | 56 SEN | TR 124, Havana-Hensing Rd | lights + gates |
| 7 BUT | Manchester Ave | lights + gates | 32 HAM | Wyoming Ave | lights + gates | 57 SEN | TR 56, Arendt Rd | lights + gates |
| 8 BUT | Central Ave | lights + gates | 33 HAM | E. Kemper Rd | lights + gates | 58 SEN | TR 96, St Peter Rd | lights + gates |
| 9 BUT | Woodlawn Ave | lights + gates | 34 HAM | Main St | lights + gates | 59 SHE | CR 132, Lockington Rd | lights + gates |
| 10 BUT | Waneta St | lights + gates | 35 HAN | CR 109, Bamers Rd | lights + gates | 60 SHE | TR 57, Meranda Rd | lights + gates |
| 11 BUT | Oxford State Rd | lights + gates | 36 HAR | TR 179 | lights + gates | 61 STA | Park St | lights + gates |
| 12 CAR | SR 212-4.66, Cumberland Rd | lights + gates | 37 HAR | TR 217 | lights + gates | 62 STA | Keystone St | lights + gates |
| 13 CLI | TR 285, Noble Rd (Phillips) | lights + gates | 38 HAS | TR 171, Sinfield Rd | lights + gates | 63 STA | Park Ave | closure |
| 14 COL | TR 879, Hazel Run Rd | lights + gates | 39 LIC | 30th St | lights + gates | 64 STA | Tuscarawas St. | lights + gates |
| 15 COL | TR 709 Lippincott Rd | lights + gates | 40 LIC | CR 135, Union Station Rd | lights + gates | 65 STA | Mahoning Ave | lights + gates |
| 16 COL | TR 703, Bayard Rd | lights + gates | 41 LIC | TR 137 Canyon Rd | lights + gates | 66 SUM | Fairway Plaza Dr | lights + gates |
| 17 COL | TR 768, Haiti Rd | lights + gates | 42 LOR | SR 18, Medina-Norwalk Rd | surface | 67 TRU | CR 99, Seifert Lewis Rd | lights + gates |
| 18 COS | CR 254 | lights + gates | 43 LOR | TR 76, Neff Rd | lights + gates | 68 TUS | SR 800-2146, Wooster Ave | lights + gates |
| 19 CRA | TR 99, Hieber Rd | lights + gates | 44 MAH | Hazelwood Ave | lights + gates | 69 VAN | Main St | lights + gates |
| 20 CRA | TR 96, Malcolm Rd | lights + gates | 45 MAR | TR 197, Emahiser | lights + gates | 70 WAR | SR 171-2.48 | lights + gates |
| 21 CRA | SR 602-2.82, Main St | surface | 46 MAR | Campbell Rd | lights + gates | 71 WAY | TR 104, Newkirk Rd | lights + gates |
| 22 CRA | Carrell Rd/TR 128 | lights + gates | 47 MED | TR 72, Buffham Rd | lights + gates | 72 WIL | TR 6C | closure |
| 23 DAR | TR 159, Shaffer Rd | lights + gates | 48 M US | SR 719-0.03 | lights + gates | 73 WOO | WOO TR 37 Roundhead Rd | lights + gates |
| 24 DAR | CR 65, Young Rd | lights + gates | 49 M US | Innovation Way | lights + gates | 74 WOO | TR 292, Garling Rd | lights + gates |
| 25 DAR | TR 160, Younker Rd | lights + gates | 50 PIC | Griggs St (Station St.) | lights + gates | 75 WYA | SR 67-26.56 / SR 231 | lights + gates |
| 1 ATB | SR 167, E. Beech St | lights + gates | 23 HAR | US 68 | lights + gates | 45 MAR | Park St | lights + gates |
| 2 ATB | TR 292, Netcher Rd | lights + gates | 24 HEN | TR E | lights + gates | 46 MAR | SR 100-2.05, Iberia-Bucyrus | lights + gates |
| 3 BUT | CR 167 Morganthaler Rd | lights + gates | 25 HIG | Underground Rd, CR 69 | lights + gates | 47 MAR | SR 47-2.91 E, Water St | lights + gates |
| 4 BUT | CR 180 Hamilton Eaton Rd | lights + gates | 26 HOL | CR 385 | lights + gates | 48 MAR | SR 98, Columbus-Sandusky | lights + gates |
| 5 BUT | Franklin-Madison Rd, TR 4 | lights + gates | 27 HUR | Jefferson St | lights + gates | 49 MAR | TR 177, Nesbitt Rd | lights + gates |
| 6 CAR | SR 183-9.61 S. Market St | lights + gates | 28 HUR | SR 598-2.07 | lights + gates | 50 MAR | Water St | lights + gates |
| 7 CLI | N College St | lights + gates | 29 HUR | TR 27, Williams Rd | lights + gates | 51 MED | State Rd | lights + gates |
| 8 CLI | CR 23 Stone Rd | lights + gates | 30 HUR | Woodlawn Ave | lights + gates | 52 MED | US 42-18.89, S. Court St | surface |
| 9 CRA | TR 41, Schwemly Rd | lights + gates | 31 LAW | Fourth St West | lights + gates | 53 OTT | Wildacre Rd, CR 72 | lights + gates |
| 10 DEF | SR 18-28.31 | lights + gates | 32 LAW | N. Kenova St. | lights + gates | 54 POR | CR 11, Sunny Brook Rd | lights + gates |
| 11 ERI | Olds St | lights + gates | 33 LAW | Solida Rd | lights + gates | 55 POR | CR 18, Tallmadge Rd | lights + gates |
| 12 FRA | Old Cooke Rd | lights + gates | 34 LIC | SR 79-07.07 | surface | 56 PUT | M Apple St | closure |
| 13 FRA | Old Cooke Rd | lights + gates | 35 LOR | CR 64 Pitts Rd | lights + gates | 57 PUT | Pearl St | lights + gates |
| 14 GRE | Dayton Yellow Springs Rd | lights + gates | 36 MAR | Bamhart St. | lights + gates | 58 PUT | BRdway St | lights + gates |
| 15 HAM | Beech St | lights + gates | 37 MAR | CR 171, Martel Rd. | lights + gates | 59 RIC | Riggs Ave | lights + gates |
| 16 HAM | Davis St | lights + gates | 38 MAR | CR 174, Pole-Lane Rd | lights + gates | 60 SUM | Summit St | lights + gates |
| 17 HAM | Hauck Rd | lights + gates | 39 MAR | CR 195, Linn-Hipsher Rd | lights + gates | 61 TUS | CR 108, CrossRds Rd | lights + gates |
| 18 HAM | Maple St | lights + gates | 40 MAR | CR 26, Marsailles-Galion Rd | lights + gates | 62 WAY | TR 500 Schrock Rd | closure |
| 19 HAM | Murray Rd | lights + gates | 41 MAR | Jefferson St | lights + gates | 63 WOO | TR 101 Reitz Rd | lights + gates |
| 20 HAM | Smalley Rd | surface | 42 MAR | Madison Ave | lights + gates | 64 WOO | TR 26, Cross Creek Rd | lights + gates |
| 21 HAM | Vine St | lights + gates | 43 MAR | N. Greenwood St. | lights + gates | | | |
| 22 HAN | TR 168, Yates Rd | lights + gates | 44 MAR | N. Greenwood St. | lights + gates | | | |

Number of Projects, FY 2013: 75 Spending, FY 2013: \$14,628,310
 Number of Projects, FY 2014: 64 Spending, FY 2014: \$12,981,290
 Total: 139 Total: \$27,609,600

Executive Summary

The issue of how much weight and what size of load we can move on our highways is a question almost as old as the automobile. Today, we continue to struggle with that issue trying to find the right balance among commerce, safety and congestion, and the damage we will allow big and heavy loads to inflict on our roads. Beyond defining the legal loads we will allow, we also recognize the need to permit the privilege of moving exceptional loads that cannot be reduced in size or weight. Having decided the above accommodations are necessary, it only remains to determine the appropriate share of the costs that these heavy and large load movements should pay. In their deliberations on three steel coil transport on Ohio's highways, the 127th General Assembly realized there was not sufficient information on the impact of heavy loads on our highway costs. Hence, they called upon the Ohio Department of Transportation to conduct a study to understand "the impact upon any highway under its jurisdiction of granting permits" for overweight vehicles. They also called upon the department to "document the uses and effect of continuing permits for multiple days" and "determine whether permitting regulations impose the least burden and costs to a business and avoid placing entities doing business in this state at a competitive disadvantage relative to businesses located in other states or countries." To help guide this process, ODOT convened a stakeholder group to use as a sounding board for study concepts. The group met three times and was kept abreast of the progress of the study. ODOT thanks the stakeholder group for their participation. In reviewing the literature in order to prepare a response to the General Assembly, two things became apparent. Given the short time allowed for the study a full blown highway cost allocation study would not be possible, however, if we could capture the pavement and bridge cost impacts, we would have a conservative yet substantial indication of permitted load costs. The question of the impact of heavy loads on pavements was answered by the AASHTO road tests in the 1950s. These tests demonstrated that the damage to pavements increases exponentially with an increase in load. For example, increasing a single axle load by 20% or 4,000 lbs, from 20,000 lbs to 24,000 lbs, doubles the damage, a 100% increase. This example illustrates the dramatic impact overweight permitted loads have on pavements. However, the difficulty is in converting this impact to a dollar value. There are many ways to allocate costs of pavements to vehicle classes. There is a sound rational basis for most of them. In this report we used a three tiered approach. The basic cost is shared by all users. Structural costs are shared by all trucks in accordance with their impact and overweight costs are attributed entirely to permitted vehicles. The resulting allocations employing this method results in a \$122 million allocation to overweight vehicles annually.

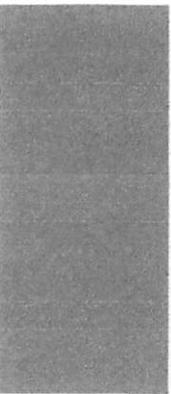
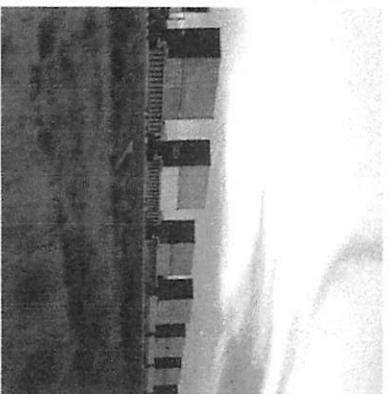
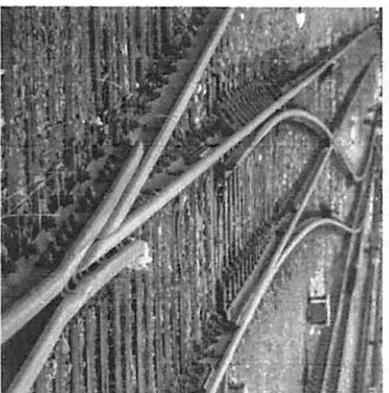
The impact of heavy loads on bridges has not been studied in the detail that pavement impacts have been studied. Rather than quantify the impact in terms of percent of bridge damage the 1997 Federal Highway Cost Allocation Study used the incremental method to quantify the damage directly in dollar terms. This method successively removes vehicles from the bridge and calculates the reduction in bridge costs as a result. These costs are then assigned to the vehicles removed. This accounts for system consumption costs. Bridge preservation costs on the other hand, are assigned to all vehicles equally because environmental factors are a major contributing cause for preservation practices. Together these bridge impact costs total \$22 million annually. Combined the bridge and pavement impacts cost total are \$144 million annually. Again, this is a conservative estimate that does not include all the direct costs of having large heavy vehicles on the highway system. Some costs not included are geometric costs such as width of pavements, width of shoulders, steepness of grades, smoothness of curves, height of overpasses, etc. Others included safety and congestion issues that are not well researched. From a safety perspective, overweight trucks do not perform as well as other vehicles. They take longer to stop and are more difficult to maneuver when taking avoidance action. Truck congestion impact is measured

by passenger car equivalents (PCE) with PCE values ranging from 1.5 to 15. These PCE numbers indicate congestion cost impacts may be significant, however they are not well quantified in dollar terms. Indirect costs or societal costs are even less well documented than safety and congestion. However we do know that air quality is seriously deteriorated by truck emissions and moving freight by other modes would diminish the impact substantially. Noise pollution, another indirect societal cost, is also not well quantified. When the trucking industry does not pay their full share of highway costs and societal costs, we give them a competitive advantage over other modes of transportation that leads to business decisions that are not in society's best interest. As stated above, ODOT estimates this \$144 million cost is the total minimum annual cost of overweight truck impacts on Ohio's highway system. According to the 1997 Federal Highway Cost Allocation Study, overweight vehicles pay about half of these costs, through various taxes and fees. This would represent \$72 million in Ohio. Additionally, ODOT estimates the trucking industry will pay \$25-30 million in overweight permit fees, resulting in a shortfall of approximately \$45 million. The issue of how continuing permits are used, that is, how often and for what trip length, is difficult to answer. That is because prior to this initiative, the data simply was never collected. However, beginning in October 2008, the department began collecting the information. While the data base is admittedly limited (90 days worth) and markedly incomplete, the data when extrapolated generally indicates that 24.8 annual trips of an average length of 98.8 miles will be made on continuing permits. The annual cost of regular overweight permits will be \$2000 for a per trip cost of \$80. More specifically, for steel coils, 12 trips at an annual cost of \$500 were made for a per trip cost of \$42. Michigan legal trip projections indicated 44 trips at a maximum cost of \$660 for a per trip fee of \$15. Even with the limited data available it can be inferred that continuing permits are underpriced. It is important to note that prior to the mid 1990s, no impact fees were allowed for in Ohio law. After the law was passed allowing the assessment of impact fees as a part of the permitting process no impact fees were assessed until the recent change in the permitting rules.

Finally, the issue of putting Ohio businesses at a competitive disadvantage was investigated. When considering this issue it is important to remain mindful that we are comparing apples and oranges. None of the adjoining states regulate permitted vehicles the same. Some states only allow loads up to 100,000 pounds, the transport of only one steel coil, or the transport in a limited area up to 35 or 50 miles. Other than Michigan, it can be argued that Ohio has the most liberal or accommodating permitting practices. Given the flexibility in Ohio permitting it is remarkable that Ohio's permits are the least costly among its neighboring states. And so it can be safely concluded that our permit fees do not put Ohio businesses at a competitive disadvantage. On the contrary, they have a competitive advantage. To improve our knowledge of permitting issues and impacts the following measures are recommended:

- Continue collecting continuing permit data
- Explore the use technology to improve data collection
- Improve enforcement practices for violators
- Determine how to improve accident data collection involving permitted vehicles
- Review fee assessment alternatives to create a better user's fee
- Complete a total highway cost analysis study to fully assess vehicle cost responsibility
- Further engagement of stakeholder to improve customer service

State of Ohio Rail Plan



January 2019
Draft

Executive Summary

Purpose of the State of Ohio Rail Plan

This 2018 *State of Ohio Rail Plan* (Rail Plan) is an update of the 2010 *Ohio Statewide Rail Plan* (2010 Rail Plan). The Rail Plan complies with the requirements of the Passenger Rail Investment and Improvement Act, which the U.S. Congress passed in 2008, as well as the subsequent more detailed State Rail Plan Guidance (Guidance) issued by the Federal Railroad Administration (FRA) in 2013. Beyond fulfilling the federal mandate, this Rail Plan helps position Ohio for future federal grant opportunities. The Rail Plan has also provided an opportunity to identify issues, opportunities, and needs associated with the Ohio rail system to inform potential future investments and policies.

Per requirements of the FRA Guidance, the Rail Plan consists of six chapters:

- *Chapter 1 – The Role of Rail in Statewide Transportation* discusses the role of rail in Ohio’s multimodal transportation system and how public agencies in the state are organized to support rail.
- *Chapter 2 – Ohio’s Existing Rail System* provides an overview of Ohio’s rail system and trends that impact the system.
- *Chapter 3 – Proposed Passenger Rail Issues, Opportunities, Improvements and Investments* identifies passenger rail issues, opportunities, and improvements that stakeholders have put forward.
- *Chapter 4 – Proposed Freight Rail Issues, Opportunities, Improvements and Investments* discusses freight rail issues, opportunities, and potential improvements.
- *Chapter 5 – Ohio’s Rail Service and Investment Program* describes vision, goals, and objectives for the rail system, rail needs that have been identified to address the vision, goals, and objectives, needs identified by stakeholders, and potential projects to sponsor for federal grant applications.
- *Chapter 6 – Coordination and Review* indicates how stakeholders were involved in the development of this Rail Plan and how the Rail Plan was coordinated with other planning efforts.

The findings of the Rail Plan follow.

Ohio Has an Extensive Rail Network that is Closely Integrated with the State’s Economy.

At 5,187 miles, Ohio’s network of active rail lines is the fourth most extensive in the nation, behind that of Texas, Illinois, and California. Because Ohio is geographically much smaller than either Texas or California, its rail network is more concentrated. Rail infrastructure (unlike highway infrastructure) is often sold or abandoned if its use does not justify costs to maintain and operate. If Ohio businesses did not use the rail network, it would not be as extensive. The high mileage of rail lines in Ohio reflects the close integration of rail with

Ohio's economy. Including the impact of employee spending and spending across industries, the freight rail industry contributes \$2.8 billion to Ohio's economy annually.

Prominent within Ohio's economy are industries that rely on rail. For example, manufacturing's total share of employment within Ohio is 46 percent higher than in other parts of the country. Within manufacturing, top sectors are 1) steel manufacturing; 2) chemical manufacturing; 3) food and beverage manufacturing; and 4) motor vehicle manufacturing. Each of these sectors is a heavy user of rail. Ohio ranks eighth in the nation for corn production and ninth in the nation for soybean production. Ohio is eleventh in coal production.

The Association of American Railroads ranks states by originating and terminating rail tonnages by commodity. Ohio is ranked among the top 10 states in *originating* tonnage of coal; farm products; crushed stone, sand, and gravel; intermodal; food products; metallic ores; primary metal products; and waste/scrap. Ohio is also ranked among the top 10 in *terminating* tonnage of coal; chemicals; intermodal; crushed stone, sand, and gravel; food products; metallic ores; and waste and scrap.

Rail service in Ohio competes more closely with trucking than in other parts of the country. Nationwide, railroads have focused on markets where economics of railroad transportation are more favorable than that of trucking. Rail transportation costs less than

trucks for delivering large shipments and shipping long distances. The average length of rail haul nationwide increased from 843 miles in 2000 to 1,033 miles in 2017.¹ The share of rail shipments with over 60 carloads shipped at once increased from 45 percent in 2000 to 55 percent in 2013.² Railroads focus on these high volume, long distance markets while trucks dominate shorter haul, lower volume transportation markets.

However, whereas the average rail shipment distance nationwide is 1,033 miles, the average shipment distance to or from Ohio is estimated to be 619 miles.³ Less than 25 percent of the ton-miles originating or terminating in Ohio (compared to 55 percent nationwide) are in shipments of over 60 carloads. Because the average length of haul is shorter and the average number of carloads per shipment is fewer, railroads shipping to and from Ohio compete more closely with trucking than elsewhere, all else being equal.

Two freight railroad companies—CSX Transportation and Norfolk Southern Railway—operate 59 percent of the Ohio rail network. Most of the remaining rail network is operated by local and regional freight railroads (railroads with annual revenues less than \$447.6 million).⁴

¹ Association of American Railroads, *Railroad Ten-Year Trends*.

² AASHTO, *AASHTO Freight Rail Study Support Services*, August 2018.

³ Because the STB Waybill Sample is a sample of waybills and not rail shipments, it understates average length of haul, since multiple waybills may carry a single rail move. To account for this, an adjustment was applied to increase estimated Ohio average length of

haul by the ratio by which the STB Waybill Sample nationally undercounts average lengths of haul.

⁴ The federal government and tourist railroads also operate several segments of the Ohio rail network.

Ohio industries depend on rail to serve their customers. Rail transportation's contribution to customer industries' component of the Ohio GDP is \$2.6 billion – almost 60 percent higher than the rail industry's direct GDP. Approximately 24,000 employees of other industries can be attributed to railroads' presence in Ohio, resulting in employee earnings of \$1.6 billion. If rail service were not available, rail users could switch to other modes of transportation, but these other modes could be costlier. Without sufficient rail access, companies could also choose to relocate to other locations.

Table 2-9 summarizes rail's economic contributions via rail transportation users, and the total contribution of the industry including both rail users and the rail industry itself.

Table 2-9. Economic Contributions of Rail in Ohio

| Economic Indicator | Rail Transportation Users | Rail Transportation Industry | Total Contribution |
|--------------------|---------------------------|------------------------------|--------------------|
| Employment | 23,666 | 23,944 | 47,610 |
| Earnings (\$B) | \$1.6 | \$1.3 | \$2.9 |
| GDP (\$B) | \$2.6 | \$2.8 | \$5.4 |

Source: WSP analysis of Bureau of Economic Analysis data

National input-output tables from the BEA are used to derive the amount of rail transportation used by each industry per dollar of each industry's intermediate output. These ratios are then multiplied by Ohio's GDP per industry to calculate the portion of each industry's GDP that can be attributed to the rail industry.

For each industry, ratios of GDP to employment and to earnings are generated using 2015 BEA data on employment, earnings, and GDP by industry in Ohio. These ratios are then applied to the rail-dependent

portion of each industry's GDP to calculate the rail-dependent employment and earnings.

Some industries have a particularly high reliance on rail; Table 2-10 shows the nine rail user industries with the highest portion of GDP attributable to the rail transportation industry.

Table 2-10. Top 10 Rail-Dependent Industry Sectors

| Industry | Percentage of GDP Attributable to Rail | Value of GDP Attributable to Rail (\$M) |
|--|--|---|
| Primary metals | 8.24% | \$166 |
| Non-metallic mineral products | 5.23% | \$121 |
| Paper products | 4.24% | \$42 |
| Mining, except oil and gas | 3.30% | \$72 |
| Wood products | 2.76% | \$9 |
| Food and beverage and tobacco products | 2.25% | \$114 |
| Truck transportation | 2.24% | \$133 |
| Plastics and rubber products | 2.20% | \$69 |
| Farms | 1.79% | \$32 |

Source: WSP analysis of Bureau of Economic Analysis data

Freight Rail Environmental Impacts

Freight rail provides an alternative to truck transportation. As such rail reduces highway maintenance and congestion, and generally produces fewer negative externalities than trucking. One useful exercise to assess the benefits of rail transportation is to consider a scenario whereby rail service deteriorated to such an extent that all traffic that could shift to trucks did shift to truck. Some commodities moving certain distances would be unlikely to ever be transported by truck because the cost of trucking would be excessive. An analysis was performed on the same data that appears in Table 1-2 but the analysis specifically examined rail's modal share relative to trucking instead of rail's share of all modes as in the case

of Table 1-2. It is assumed that if rail's modal share of combined truck and rail tonnage is over 80 percent, this traffic is not truck-competitive. The following meet this criteria:

- Coal over 100 miles
- Grain over 500 miles
- Metallic ore all distances shipped
- Petroleum products over 1,000 miles

The remaining rail traffic that travels to, from, or within Ohio is considered to be truck-competitive. If rail service deteriorates dramatically, trucking would provide a reasonable alternative. The FAF-4 database estimates total ton-miles associated with truck-competitive rail traffic to, from, and within Ohio to be 32.9 billion. This includes mileage both in Ohio and outside of the state. Assuming an average truck payload of 20.7 tons,⁹ this corresponds to 1.6 billion truck vehicle-miles travelled (VMT) avoided per year. Railroad routes between two locations are usually more circuitous than highway routes used by trucks. Accounting for the more direct path that trucks travel, the avoided VMT due to rail service is estimated to be 1.3 billion.¹⁰

Table 2-11 summarizes the annual nationwide fuel consumption, emissions, safety, congestion, and avoided pavement damage benefits of Ohio shippers using rail instead of trucks.

Table 2-11. Benefits to the U.S. of Ohio Shippers and Receivers Using Rail

| Benefit Category | Highway Parameter | Rail Parameter | Net Benefit of Using Rail |
|---|--------------------------|-------------------------|---------------------------|
| Reduced Fuel Consumption 1/ | 147 ton-miles per/gallon | 479 ton-miles/gallon | 119 million gallons |
| Reduced Emissions 2/ | | | |
| CO₂ | 22 lbs per gallon | 22 lbs per gallon | 1,191,784 metric tons |
| NO_x | 8.098 grams/VMT | 114.0 grams/gallon | 2,986 metric tons |
| PM10 | 0.309 grams/VMT | 2.90 grams/gallon | 214 metric tons |
| VOC | 0.877 grams/VMT | 4.84 grams/gallon | 839 metric tons |
| Reduced Frequency of Crashes 3/ | | | |
| Fatalities | 1.13/billion ton-miles | 0.359/billion ton-miles | 19 fatalities |
| Injuries | 22.1/billion ton-miles | 4.54/billion ton-miles | 462 injuries |
| Property Damage Only (PDO) | 77.1/billion ton-miles | 1.24/billion ton-miles | 2,091 PDO accidents |
| Reduced Highway Damage and Congestion 4/ | | | |
| Pavement Damage | \$0.15/VMT | N/A | 197,402,671 (\$2015) |
| Congestion | \$0.05/VMT | N/A | \$66,780,335 (\$2015) |

Source: 1/ For trucking: U.S. Energy Information Administration (EIA) 2018 Annual Energy Outlook; for rail: Association of American Railroads; 2017 fuel consumption values both rail and truck.

2/ CO₂ emission rate from the EIA. For rail: emissions rates from U.S. EPA; for trucking: emissions rates from WSP analysis of EPA MOVES model; 2017 emission rates both rail and truck.

3/ For rail: crash rates from 2015 FRA data; for truck: crash rates from Federal Motor Carrier Safety Administration Large Truck and Bus Crash Facts 2013.

4/ Highway damage and congestion from Federal Highway Administration Addendum to the 1997 Federal Highway Cost Allocation Study, indexed for inflation. Assumes 90 percent rural miles 10 percent urban, 60 percent 80-kip trucks, 40 percent 60-kip trucks.

The emissions savings include reductions in CO₂ which contributes to global warming and several additional pollutants that can harm human health and property. Particulate matter (PM10) can harm lungs and cause

⁹ U.S. Federal Highway Administration, *Quick Response Freight Manual II*, September 2007, Table 4.20.

¹⁰ WSP analysis of FAF-3

Jim Stinson | Staff Reporter

February 13, 2019 1:45 PM, EST

AAR Supports Gas Tax, Vehicle-Miles-Traveled Measure to Fund Infrastructure



Association of American Railroads/Twitter

WASHINGTON — A vehicle-miles-traveled tax would present a good long-term solution for funding the nation's infrastructure, while higher fuel taxes could address more near-term needs, representatives from the Association of American Railroads said.

Officials from AAR made the comments during a Feb. 8 news conference held to update the public on implementation of Positive Train Control as well as railroads' safety and business performance.

To address immediate infrastructure needs, lawmakers could implement an increase in the federal gas tax that would fully cover the current shortfall in the Highway Trust Fund, AAR officials said on the call, noting that American

Trucking Associations is among the groups that back an increase in fuel taxes. ATA supports a 20-cent-per-gallon built-in fee on transportation fuels that would be collected at the terminal rack, as part of the group's Build America Fund proposal.



Longer term, however, AAR supports a user-based system that accounts for all highway users' impacts on infrastructure, said AAR spokesperson Jessica Kahanek in an interview with Transport Topics. This could be achieved either through a vehicle-miles-traveled fee or a



Kahanek

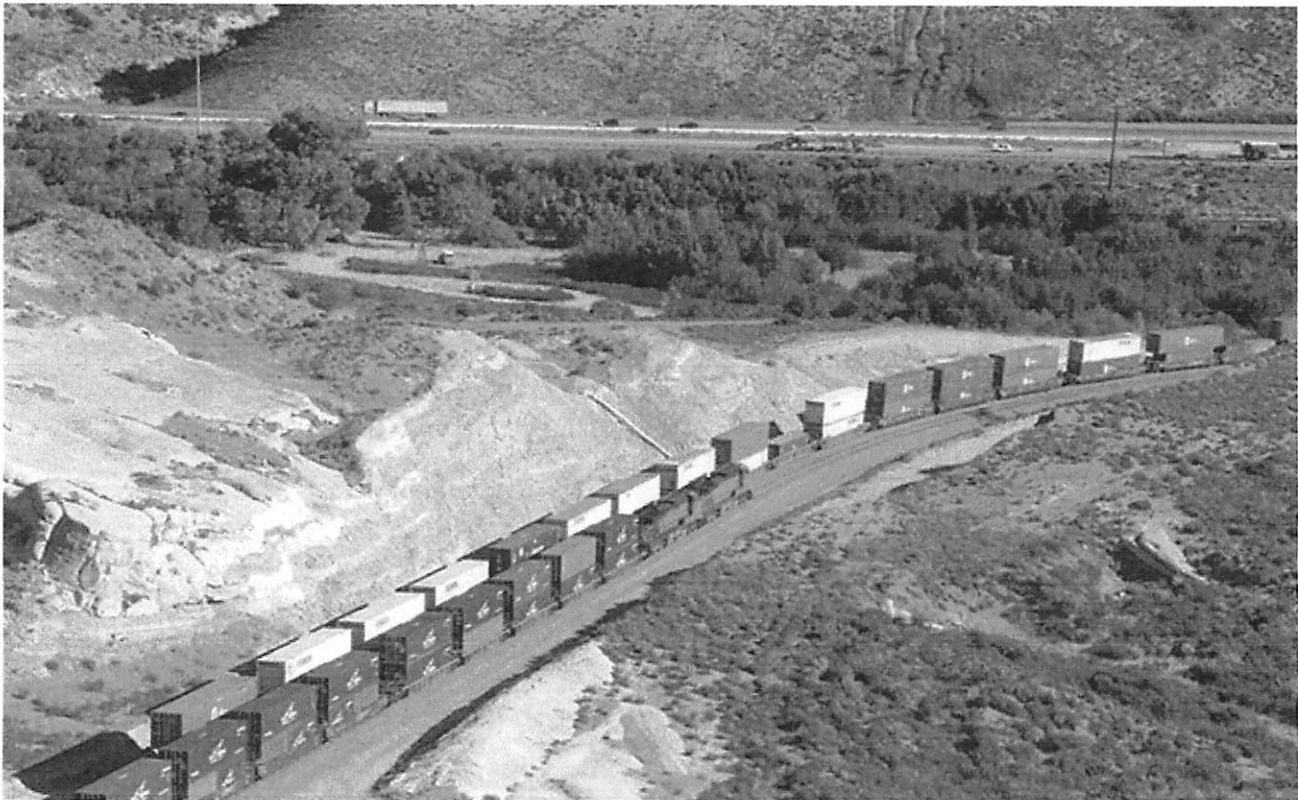
weight-distance fee, she said, referring to fees applied to vehicles at or above a specified weight. At least four states currently implement this type of funding mechanism, she said.

While improving the nation's infrastructure is an issue with bipartisan support, no timetable exists for when a bill will get passed.

Implementation of Positive Train Control, however, is coming up; Congress in 2015 extended the adoption deadline to Dec. 31, 2020 due to the technological challenges, giving railroads less than two years to come into full compliance. PTC systems are designed to automatically stop or slow a train before accidents related to human error occur, according to AAR.

The technology was mandated by the Rail Safety Improvement Act of 2008 and is described on the AAR website as an "unprecedented technological undertaking requiring each railroad to develop ... a system comprised of hundreds of thousands of components that must work across an interconnected network of freight, passenger and commuter railroads."

As of Dec. 31, 100% of locomotives, wayside units and radio towers had installed PTC technology, and 100% of rail employees have been trained on its use, according to AAR. Among Class I railways, more than 83% of route miles are covered by PTC technology, with the rest expected to be ready by the deadline. AAR said its member rail companies will be ready by the deadline.



(Association of American Railroads/Twitter)

Meanwhile, safety is improving. Train accidents were down 23% in 2017, according to Michael Rush, AAR's vice president of safety and operations. That year, 95% of rail fatalities were trespassers or persons crossing railways, he said, with AAR reporting 270 grade-crossing

fatalities and 513 trespass-related fatalities. Eleven rail employees, or 1.3% of all fatalities, were killed by accidents in 2017. Employee casualty rates are down 7% since 2008, to 1.95 deaths per million miles, Rush told reporters.

In terms of business, the year got off to a good start for the rail sector. U.S. railroads moved 1.2 million carloads in January, up 1.7% or 21,054 carloads from the year-ago period, AAR said. U.S. railroads moved 1.3 million containers and trailers last month, up 0.5% or 6,008 units from January 2018. Combined U.S. carload and intermodal originations in January were 2.5 million, up 1.1% or 27,062 carloads and intermodal units from a year earlier, AAR reported.

Driving rail freight's numbers were petroleum and petroleum products, up 23.9%; chemicals, up 2.5%; and primary metal products, up 7.2%.