

Ohio Legislative Service Commission

Bill Analysis

Amanda M. Ferguson, Joseph G. Aninao Jeremy R. Abrams

Sub. H.B. 53^{*}

131st General Assembly (As Reported by H. Finance) (Excluding appropriations and similar provisions)

Rep. Grossman

TABLE OF CONTENTS

DEPARTMENT OF PUBLIC SAFETY	
Commercial driver's licenses (CDLs)	6
CDL skills test examiners	6
CDL skills test requirement waivers	7
Reciprocity with other states	9
CDL temporary instruction permits	9
Endorsements and restrictions for CDLs and CDL permits	10
General provisions	10
For CDLs	10
For CDL temporary instruction permits	11
New prohibitions related to CDLs	12
Medical examinations	12
Other provisions	13
Definitional changes	13
Driver training schools	14
Definition	
Penalty for operating a driver training school without a valid license	15
Driver training instructor probationary license	
Driver training instructor licenses, generally	15
Penalty for acting as a driver training instructor without a valid license	15
Suspension of a driver training school or driver training instructor license	16
Payment for certificates of completion	
Actions against persons who violate driver training school requirements	
BMV payments by means of a financial transaction device	17
Fee for a duplicate driver's license	
Transferring the registration of a trailer or semitrailer	
Grants related to automated title processing system (ATPS) development	
Changes to Department of Public Safety fund allocations	
Deposit of specified fees in the State Bureau of Motor Vehicles Fund	20
Penalties and the Private Investigator and Security Guard Provider Fund	21

^{*} This analysis was prepared before the report of the House Finance Committee appeared in the House Journal. Note that the list of co-sponsors and the legislative history may be incomplete.

Unidentified Public Safety Receipts Fund State Highway Safety Fund Law Enforcement Reimbursement and Financial Responsibility Compliance funds Elimination of the MARCS Operations Fund Elimination of the Highway Obligations Bond Retirement Fund Security, Investigations, and Policing Fund	21 22 22 22
DEPARTMENT OF TRANSPORTATION	23
Eastern Corridor project	
Metrics for statewide strategic transportation planning	
Joint Legislative Task Force on Department of Transportation Funding	
State rail safety oversight program	
Administration of the federal Public Transportation Safety Program	27
Requirements related to state rail safety oversight	
Local construction cost match	
Design-build for county bridge, highway, and safety projects	
Indefinite delivery indefinite quantity (IDIQ) contracts	
ODOT assumption of duties	
Agreements related to federal permits	
Transportation improvement districts	31
DEPARTMENT OF TAXATION	32
Continuation of the motor fuel evaporation and shrinkage allowance	
Motor vehicle fuel tax distribution	33
MISCELLANEOUS	34
Required use of alternative fuel by state motor vehicles	34
Watercraft certificates of title	
Observation of persons who are being towed by a vessel	
Flag display requirements	

DEPARTMENT OF PUBLIC SAFETY

Commercial driver's licenses (CDLs)

• Modifies the requirements applicable to CDL skills test examiners who are not employed by the Department of Public Safety or the Highway Patrol as follows:

--Requires criminal background checks;

--Requires test examiners to maintain a bond as determined by the Director of Public Safety sufficient to pay retesting costs in the event test examiners are involved in fraudulent testing;

--Requires test examiners to pass a prescribed training course and be certified by the state as qualified;

--Requires test examiners to use designated test routes;

--Requires test examiners to submit a schedule of skills test appointments to the Director not later than two business days prior to each test;

--Requires that certain records be available at the principal place of business;

--Prohibits a driver training school examiner from testing an applicant that the examiner trained;

--Requires test examiners to conduct complete skills tests on a minimum of 32 different individuals per calendar year.

- Modifies the circumstances in which the Director of Public Safety may authorize a waiver of CDL skills test.
- Establishes interstate reciprocity for CDL skills testing.
- Generally requires the Registrar of Motor Vehicles to provide conviction and disqualification records to state and federal officials.
- Requires a minimum of 14 days between issuance of a CDL temporary instruction permit and eligibility for taking a skills test.
- Revises the endorsements and restrictions for CDL holders and establishes endorsements and restrictions for CDL permits.
- Prohibits employers from knowingly permitting or authorizing a driver to do either of the following:

--Operate a commercial motor vehicle without a CDL bearing the proper class or endorsement for the vehicle; or

--Operate a commercial motor vehicle in violation of any restrictions on the driver's CDL.

- Prohibits any person under the age of 21 who possesses a CDL or CDL permit from operating a commercial motor vehicle in interstate commerce.
- Specifies that only a medical examiner who is listed on the national registry of certified medical examiners established by the Federal Motor Carrier Safety Administration may perform a physical examination for purposes of a CDL application.
- Generally establishes a gross vehicle weight standard for operating commercial motor vehicles and combination vehicles, in addition to a gross vehicle weight

rating, and in so doing allows enforcement of commercial motor vehicle laws based on actual vehicle weight.

• Includes specified out-of-state traffic violations and a violation of any state or local law prohibiting using a handheld mobile telephone in the definition of a "serious traffic offense."

Driver training schools

- Creates a 180-day probationary driver training instructor license for persons who obtain their initial instructor license, and requires persons who obtain the probationary license to pass an assessment in order to be issued a driver training instructor license.
- Permits the Director of Public Safety, in certain circumstances, to suspend a driver training instructor license or a driver training school license, and provides for an opportunity for a hearing regarding the suspension.
- Permits the Attorney General, a county prosecuting attorney, or a city law director, upon complaint of the Director of Public Safety, to bring an action against any person who violates any Revised Code provision governing driver training schools or any applicable rule.

BMV payments by means of a financial transaction device

- Requires the Registrar of Motor Vehicles to establish a program permitting payment by means of a financial transaction device (credit or debit card) of specified BMV taxes and fees not later than July 1, 2016.
- Requires rules establishing the program to require deputy registrars to accept payments by means of a credit or debit card beginning on the effective date of the rules unless a deputy registrar's contract prohibits acceptance of such payments.
- Requires all deputy registrar contracts entered into beginning July 1, 2016, to require the deputy registrar to accept payment by credit or debit card.
- Specifies that deputy registrars are not required to pay any costs that result from accepting payment by a credit or debit card.
- Permits a deputy registrar to charge a person who pays with a credit or debit card the cost the deputy registrar incurs from accepting such payment, but prohibits the deputy registrar from requiring the person to pay any additional fee of any kind in connection with the use by the person of the credit or debit card.



• Requires a county auditor or clerk of a court of common pleas that is designated a deputy registrar to accept payment by a credit or debit card for all specified transactions the county auditor or clerk performs in the capacity as a deputy registrar.

Fee for a duplicate driver's license

- Requires the Registrar of Motor Vehicles to adopt rules establishing a prorated fee schedule for duplicate driver's licenses.
- Requires the money received from such prorated fees to be allocated to the same funds and in the same proportion as the current duplicate driver's license fee.

Transferring the registration of a trailer or semitrailer

• Specifies that a permanent trailer or semitrailer registration is nontransferrable, rather than any multi-year trailer or semitrailer registration as under current law.

Grants related to automated title processing system (ATPS) development

• Requires the Automated Title Processing Board to determine, with the approval of the Director of Public Safety, the award of grant funds to the clerk of courts of any county who employs a person who assists with the design of, updates to, tests of, installation of, or any other activity related to, the automated title processing system.

Changes to Department of Public Safety fund allocations

- Requires a \$3 portion of each fee collected from the sale of lists containing driver's license and motor vehicle registration and title information that are credited to five separate funds to be credited instead to the existing State Bureau of Motor Vehicles Fund.
- Eliminates the Homeland Security Fund and the Investigations Fund.
- Requires the revenue from civil penalties imposed under the Private Investigator/Security Service Law to be deposited into the Private Investigator and Security Guard Provider Fund.
- Requires all investment earnings of the Unidentified Public Safety Receipts Fund to be credited not to that fund as in current law but instead to the existing State Bureau of Motor Vehicles Fund.



- Requires certain commercial motor vehicle registration taxes that currently are deposited into the Highway Operating Fund and the Highway Obligations Bond Retirement Fund to be deposited instead into the State Highway Safety Fund.
- Eliminates the Law Enforcement Reimbursement Fund and the Financial Responsibility Compliance Fund, and requires all of the fees or portions of fees deposited into the funds to be deposited instead into the existing State Bureau of Motor Vehicles Fund.
- Eliminates the MARCS (multi-agency radio communications system) Operations Fund.
- Eliminates the Highway Obligations Bond Retirement Fund, and eliminates obsolete related language that relates to certain highway bonds that no longer are outstanding.
- Removes coordinating homeland security activities as one of the purposes for which money in the Security, Investigations, and Policing Fund may be used.

Commercial driver's licenses (CDLs)

(R.C. 4506.01, 4506.03, 4506.05, 4506.06, 4506.07, 4506.071, 4506.09, 4506.10, 4506.12, 4506.13, 4506.15, 4506.16, 4506.17, 4506.20, and 4506.21)

CDL skills test examiners

(R.C. 4506.09)

The bill expands the requirements applicable to CDL skills test examiners who are not employed by the Department of Public Safety (DPS) or the Highway Patrol. Under current law, the Director of Public Safety may allow another party to administer the CDL skills test. In order for another party to conduct CDL skills tests, that party must enter into an agreement with the Director that: (1) allows for random examinations, inspections, and audits of the other party without prior notice, (2) requires annual on-site inspections of the other party, (3) requires all examiners to meet the same qualification and training standards as the DPS examiners, (4) requires review of the test administered by the other party, and (5) reserves the right of the state to take action against the other party for failure to comply with the applicable requirements or contract terms.

The bill specifies that such an agreement also must:

(1) Allow random examinations, inspections, and audits to be either overt or covert;

(2) Require a criminal background check for each examiner employed by the other party;

(3) Require the other party, unless the other party is a governmental entity, to maintain a bond in an amount determined by the Director for purposes of retesting drivers in case the other party or its skills examiners are involved in fraudulent activities related to skills testing;

(4) Require the other party to use only skills test examiners who have successfully completed a CDL examiner training course prescribed by the Director and who are certified by the state as qualified examiners;

(5) Require the other party to use designated road test routes that are approved by the Director;

(6) Require the other party to submit a schedule of skills test appointments to the Director not later than two business days prior to each skills test;

(7) Require the other party to maintain copies of the following records at its principal place of business: the other party's CDL skills testing program certificate, each examiner's certificate of authorization to administer skills tests, each completed skills test scoring sheet for the current year and the last two years, a complete list of approved test routes, and a complete and accurate copy of each examiner's training record;

(8) If the other party is also a driver training school, prohibit the other party's skills test examiners from administering skills tests to applicants that the examiner personally trained;

(9) Require each skills test examiner to administer a complete skills test to a minimum of 32 different individuals per calendar year; and

(10) Allow the state to take remedial action against the skills test examiners employed by the other party for failure to comply with the applicable requirements or contract terms.

CDL skills test requirement waivers

(R.C. 4506.09)

The bill modifies the circumstances under which the Director of Public Safety may issue waivers of the skills test requirement, which generally must be fulfilled in order to obtain a CDL. First, the bill eliminates the existing requirement that the Director adopt rules for the purpose of issuing a waiver to persons who: meet certain requirements and who have previously taken and passed a skills test in another state; are employed in a job that requires the operation of a commercial motor vehicle and who have previously taken and passed a skills test in another state; or are employed in a job that requires the operation of a commercial motor vehicle and who have regularly operated a vehicle similar to the vehicle for which the CDL is being sought for at least two years immediately preceding the application. This requirement is replaced by a provision of the bill that generally grants reciprocity to a person domiciled in Ohio who passed the skills test in another state (see below).

Second, the bill modifies the existing requirement that the Director adopt rules for the purpose of issuing a waiver to certain CDL applicants with prior experience operating a commercial motor vehicle in the military. Under current law, the Director must adopt rules for the purpose of authorizing a skills test waiver for an applicant who:

(1) Has been a member or uniformed employee of the armed forces of the United States or their reserve components, including the Ohio National Guard or the national guard of any other state;

(2) Is or was regularly employed in a military position requiring the operation of a commercial motor vehicle;

(3) Regularly operated a vehicle representative of the vehicle the applicant operates or expects to operate for at least the preceding two years or the two years preceding separation from the military;

(4) Has not committed certain motor vehicle offenses; and

(5) Has not had their license suspended, revoked, or canceled.

The bill modifies the first two requirements of that waiver, by requiring that the applicant is active duty military personnel, a member of the military reserves, a member of the national guard, or active duty U.S. Coast Guard personnel and that the applicant operates a commercial motor vehicle for military purposes. The bill also specifies that U.S. reserve technicians are not eligible for the waiver.

Reciprocity with other states

(R.C. 4506.01, 4506.09, 4506.13, and 4506.21)

The bill specifies that a person who has successfully completed CDL training in Ohio but who seeks a CDL in another state where the person is domiciled may schedule an appointment to take the skills test in Ohio and must pay the appropriate appointment fee. For purposes of the CDL law, under the bill, "domiciled" means having a true, fixed, principal, and permanent residence to which an individual intends to return. Upon the person's completion of the skills test, the Registrar of Motor Vehicles must electronically transmit the applicant's results to the state where the person is domiciled. If a person who is domiciled in Ohio takes a skills test in another state, the Registrar must accept the results of the skills test from the other state. If the person passed the other state's skills test and meets all of the other licensing requirements, the Registrar or a deputy registrar must issue a CDL to that person.

The bill also requires that the Registrar, to the extent permitted by federal and state law, provide conviction and disqualification records from the CDL information system regarding a CDL holder or commercial motor vehicle operator to other states, the Secretary of the U.S. Department of Transportation, the CDL holder or commercial motor vehicle operator referenced in the records, and a motor carrier that is a current or prospective employer of the CDL holder or commercial motor vehicle operator referenced in the records must be provided within ten days of the date of the conviction or disqualification if it occurred in Ohio or within ten days of the receipt of conviction or disqualification information from another state.

Further, the bill requires that within ten days of the final judgment of a conviction of the holder of an out-of-state CDL or CDL permit in any type of vehicle, or the conviction of the holder of an out-of-state noncommercial driver's license who was operating a commercial vehicle, for a violation of state law or a local ordinance or resolution related to traffic control, other than a parking violation, the Registrar must notify the driver licensing authority in the holder's state or jurisdiction of licensure. For purposes of this requirement, a judgment of conviction is not final until it is entered into the court journal by the clerk of courts. Under current law, the Registrar must only provide the notice with regard to a conviction for traffic violations committed in a commercial motor vehicle.

CDL temporary instruction permits

(R.C. 4506.03, 4506.06, and 4506.09)

The bill clarifies that a CDL temporary instruction permit is a prerequisite to the initial issuance of a CDL or the upgrade of a CDL if the upgrade requires a skills test.

Further, under the bill, while holding a CDL permit, the holder may only operate a commercial motor vehicle so long as the person is accompanied by a person who holds a valid CDL and all necessary endorsements for the type of vehicle being driven and who has the permit holder under observation and direct supervision. These requirements are in addition to the current law requirements that the CDL holder who accompanies the CDL permit holder occupies a seat beside the permit holder for purposes of giving instruction and that the permit holder have the permit in their possession. The bill also specifies that no applicant is eligible to take the CDL skills test for purposes of obtaining a CDL until at least 14 days have elapsed since the initial issuance of the CDL permit.

Endorsements and restrictions for CDLs and CDL permits

(R.C. 4506.12)

General provisions

The bill specifies that the operation of a commercial motor vehicle in violation of a CDL restriction is a first degree misdemeanor. Current law, unchanged by the bill, specifies that the operation of a commercial motor vehicle without a required endorsement is a first degree misdemeanor. Under the bill, both offenses are strict liability offenses.

For CDLs

The bill eliminates the following CDL endorsements that exist under current law:

(1) P1--authorizes the driver to drive class A vehicles designed for fewer than 16 passengers, including the driver, and all lesser classes of vehicles without restriction as to the designed passenger capacity of the vehicle;

(2) P2--authorizes the driver to drive class A or B vehicles designed for fewer than 16 passengers, including the driver, and all lesser classes of vehicles without restriction as to the designed passenger capacity of the vehicle; and

(3) P4--restricts the driver to driving class C school buses designed to transport fewer than 16 passengers including the driver.

The bill also establishes the following new restrictions that may be imposed on a CDL, in addition to those established under current law:

(1) E--restricts the driver to vehicles equipped with an automatic transmission;

(2) M--restricts the driver from operating class A passenger vehicles;

(3) N--restricts the driver from operating class A and B passenger vehicles;

(4) O--restricts the driver from operating tractor-trailer commercial motor vehicles; and

(5) Z--restricts the driver to vehicles not equipped with full air brakes.

For CDL temporary instruction permits

The bill establishes the following endorsements for CDL permits and specifies that a permit holder may not be issued any other endorsement:

(1) N--authorizes the permit holder to drive tank vehicles; however, the permit holder may only operate empty tank vehicles and cannot operate any tank vehicle that previously contained hazardous materials that have not been purged from the vehicle.

(2) P--authorizes the permit holder to drive vehicles designed to transport sixteen or more passengers, including the driver; however, the permit holder may not carry passengers.

(3) S--authorizes the permit holder to drive school buses transporting children; however, the permit holder may not operate a school bus with passengers.

The bill establishes the following restrictions applicable to CDL permits:

(1) K--restricts the driver to only intrastate operation;

(2) L--restricts the driver to vehicles not equipped with air brakes;

(3) M--restricts the driver from operating class A passenger vehicles;

(4) N--restricts the driver from operating class A and B passenger vehicles;

(5) P--restricts the driver from transporting passengers in a commercial motor vehicle bus;

(6) V--indicates the existence of a medical variance on the driver's commercial driver's license information system driver record; and

(7) X--restricts the driver from transporting cargo in a tank vehicle.



New prohibitions related to CDLs

(R.C. 4506.05 and 4506.20)

The bill prohibits any person who holds a CDL or CDL permit from driving a commercial motor vehicle in interstate commerce prior to reaching the age of 21. This is a strict liability offense and is punishable as a first degree misdemeanor. The bill also specifies that the current law prohibition against the operation of a commercial motor vehicle without complying with the requirements applicable to the operation of such a vehicle is a strict liability offense.

Additionally, the bill prohibits any employer from doing either of the following:

(1) Knowingly permitting or authorizing a driver to operate a commercial motor vehicle if the driver does not hold a valid CDL or CDL permit bearing the proper class or endorsement for the vehicle;

(2) Knowingly permitting or authorizing a driver to operate a commercial motor vehicle in violation of the restrictions on the driver's CDL or CDL permit.

Under the bill, a violation of either prohibition is a first degree misdemeanor.

Medical examinations

(R.C. 4506.10)

The bill specifies that only a medical examiner who is listed on the national registry of certified medical examiners established by the Federal Motor Carrier Safety Administration (FMCSA) may perform a physical examination on a person for purposes of a CDL application. According to the FMCSA, a medical examiner includes, but is not limited to, doctors of medicine, doctors of osteopathy, physicians assistants, advance practice nurses, and doctors of chiropractic.¹

Under current law, unchanged by the bill, a person must be medically certified as physically qualified to operate a commercial motor vehicle. Current law authorizes the following persons to conduct the examination: a person licensed to practice medicine or surgery or osteopathic medicine and surgery; a physician assistant who is authorized by the supervising physician to perform such a medical examination; a

¹ DOT Medical Exam and Commercial Motor Vehicle Certification, Federal Motor Carrier Safety Administration, http://www.fmcsa.dot.gov/medical/driver-medical-requirements/dot-medical-exam-and-commercial-motor-vehicle-certification (last visited February 2, 2015).



certified nurse practitioner; a clinical nurse specialist; a certified nurse-midwife; or a chiropractic doctor.

Other provisions

(R.C. 4506.03, 4506.05, 4506.07, 4506.10, 4506.15, 4506.16, and 4506.17)

The bill also does all of the following:

(1) Specifies that a CDL may not be upgraded or renewed until the applicant surrenders their current license or permit;

(2) Specifies that any conviction for an offense that would lead to disqualification, whether committed in a commercial motor vehicle or any other vehicle, must be counted for purposes of determining the number of violations and the appropriate disqualification period;

(3) Expressly references CDL permits in the prohibitions and other provisions governing CDLs; and

(4) Requires an applicant for a CDL or CDL permit to include the applicant's state of domicile on the application.

Definitional changes

(R.C. 4506.01)

The bill modifies the definition of "commercial motor vehicle" to categorize a vehicle or combination of vehicles as a commercial motor vehicle if the weight threshold is met based upon the gross vehicle weight or the gross vehicle weight rating of the vehicle, rather than only the gross vehicle weight rating as under current law. This change will allow for the enforcement of the commercial driver's license law based on actual vehicle weight.

The bill modifies the definition of "serious traffic violation" to include violations of a law or local ordinance or resolution that prohibits texting while driving or the use of a handheld mobile telephone, unless the phone was being used to contact law enforcement or other emergency services. The bill modifies the definition of "texting" and defines "use of a handheld mobile telephone." Additionally, the bill specifies that an out of state traffic violation is a serious traffic violation if it is determined to be a serious traffic violation by the U.S. Secretary of Transportation and designated as such by the Director of Public Safety. Under current law, if a person is convicted of two or more serious traffic violations within a three year period, the person's CDL will be disqualified for a statutorily specified period of time. The bill also modifies the definition of "tank vehicle" to mean any commercial motor vehicle that is designed to transport any liquid or gaseous materials within a tank or tanks that are either permanently or temporarily attached to the vehicle or its chassis and have an individual rated capacity of more than 119 gallons and an aggregate rated capacity of 1,000 gallons or more. The bill also specifies that "tank vehicle" does not include a commercial motor vehicle transporting an empty storage container tank that is not designed for transportation, has a rated capacity of 1,000 gallons or more, and is temporarily attached to a flatbed trailer. Under current law, "tank vehicle" means any commercial motor vehicle that is designed to transport any liquid and has a maximum capacity greater than 119 gallons or is designed to transport gaseous materials and has a water capacity greater than 1,000 pounds within a tank that is either permanently or temporarily attached to the vehicle or its chassis. Further, under current law, "tank vehicle" does not include any of the following:

(1) Any portable tank having a rated capacity of less than 1,000 gallons;

(2) Tanks used exclusively as a fuel tank for the motor vehicle to which it is attached;

(3) An empty storage container tank that is not designed for transportation and that is readily distinguishable from a transportation tank; or

(4) Ready-mix concrete mixers.

Driver training schools

(R.C. 4508.01, 4508.02, 4508.03, 4508.04, 4508.05, 4508.06, 4508.10, and 4508.11)

Definition

The bill adds to the definition of "driver training school" by providing that such a school includes a private business enterprise conducted by an individual, association, partnership, or corporation for the education and training of persons to operate or drive motor vehicles, that provides an online driver education course approved by the Director of Public Safety and charges a consideration or tuition for the course.

Current law provides that a "driver training school" means a private business enterprise conducted by an individual, association, partnership, or corporation for the education and training of persons to operate or drive motor vehicles, that uses public streets or highways to provide training, and that charges a consideration or tuition for such services.



Penalty for operating a driver training school without a valid license

The bill provides that whoever operates a driver training school without a valid license is guilty of a second degree misdemeanor (punishable by a jail term of not more than 90 days, a fine of not more than \$750, or both) instead of a minor misdemeanor (punishable only by a fine of not more than \$150) as specified in current law. For a second or subsequent offense within two years of the first offense, the bill provides that the offender is guilty of a first degree misdemeanor (punishable by a jail term of not more than \$1,000, or both) instead of a fourth degree misdemeanor (punishable by a jail term of not more than \$250, or both) as specified in current law.

Driver training instructor probationary license

The bill provides that upon successful completion of all requirements for an initial driver training instructor license, the Director of Public Safety must issue an applicant a probationary driver training instructor license, which expires 180 days from the date of issuance. In order to receive a driver training instructor license, a person who is issued a probationary instructor license must pass an assessment, which the Director must require by rule of all holders of a probationary instructor license. The person must pass the assessment prior to expiration of the probationary license. If the person fails to pass the assessment, or fails to meet any standards required for a driver training instructor license, the Director may extend the expiration date of the person's probationary license. Upon successful completion of the assessment and approval of the Director, the Director must issue to the person a driver training instructor license.

Driver training instructor licenses, generally

The bill specifies that all nonprobationary driver training instructor licenses expire on December 31 of every year, and a person may renew such a license by applying to the Director of Public Safety, either annually or biennially, as prescribed in rules the Director adopts. If driver training school licenses are renewed for two years, each application for renewal of such a license must be accompanied by a \$50 fee for each calendar year. If instructor licenses are renewed for two years, each application for renewal of such a license must be accompanied by a \$10 fee for each calendar year.

Penalty for acting as a driver training instructor without a valid license

The bill provides that whoever acts as a driver training instructor without having a valid license is guilty of a first degree misdemeanor instead of a fourth degree misdemeanor as specified in current law.



Suspension of a driver training school or driver training instructor license

Existing law permits the Director of Public Safety to suspend or revoke a driver training instructor license or driver training school license, or to impose a fine of not more than \$10,000 upon the holder of either such license, if the Director finds that a violation has occurred or a fine that has been imposed is not paid. The bill provides that, in addition to these reasons for a suspension, the Director may suspend a driver training instructor license without a prior hearing if the Director believes there exists clear and convincing evidence of any of the following:

(1) The license holder has engaged in conduct that presents a clear and present danger to a student or students.

(2) The license holder has engaged in inappropriate contact with a student. "Inappropriate contact" means any of the following, all as defined in the criminal code:

(a) Causing or attempting to cause physical harm;

(b) Sexual activity; or

(c) Engaging in any communication, either directly or through telecommunication, that is of a sexual nature or intended to abuse, threaten, or harass the student.

(3) The license holder has been convicted of a felony, or a misdemeanor that directly relates to the fitness of that person to provide driving instruction.

The bill also permits the Director to suspend a driver training school license without a prior hearing if the Director believes there exists clear and convincing evidence of any of the following:

(1) There exists a clear and present danger to the health, safety, or welfare of students should the school be permitted to continue operation;

(2) At the time the contract for training was signed, there was no intention to provide training, or no ability to provide training to students; or

(3) The school official knowingly allowed inappropriate contact, as defined above, between instructors and students.

Immediately following a decision to suspend an instructor or school license without a prior hearing, the Director, in accordance with the Administrative Procedure Act (APA), must issue a written order of suspension, cause it to be delivered to the license holder, and notify the license holder of the opportunity for a hearing. A hearing must be conducted under the APA if the license holder submits a request for a hearing in a timely manner. Whoever fails to return an instructor license or a school license that has been suspended under these provisions of the bill is guilty of a minor misdemeanor. For a second or subsequent such offense within two years of a first offense, the offender is guilty of a fourth degree misdemeanor.

Payment for certificates of completion

When a person successfully completes a course of instruction that is required for the issuance of a driver's license, the driver training school issues the person a certificate of completion. The bill requires driver training schools to remit payment for all such certificates (\$4 each) when they request the certificates from the Department of Public Safety. Failure to remit payment to the Department in a timely manner for the certificates is grounds for the Director to take action against the school as provided by law.

Actions against persons who violate driver training school requirements

Under the bill, the Attorney General, the prosecuting attorney of a county, or a city director of law, upon complaint of the Director of Public Safety, is required to prosecute to termination or bring an action for injunction against any person who violates any driver training school Revised Code provision or any applicable rule. The court of common pleas in which an action for an injunction is filed has jurisdiction to grant injunctive relief upon a showing that the respondent named in the complaint is in violation of any driver training school Revised Code provision or any applicable rule.

BMV payments by means of a financial transaction device

(R.C. 4503.102)

The bill requires the Registrar of Motor Vehicles to establish a program permitting payment by financial transaction device (credit and debit cards) of specified BMV taxes and fees. The Registrar must establish the program not later than July 1, 2016. The Registrar is required to adopt any necessary rules for purposes of the program, but all such rules are subject to any action, policy, or procedure of the Board of Deposit or the Treasurer of State taken or adopted under applicable existing law. Current law permits, but does not require, the Registrar to implement such a program and adopt rules for that purpose.

The rules adopted by the Registrar must require a deputy registrar to accept payment by means of a credit or debit card beginning on the effective date of the rules unless the contract of that deputy registrar prohibits acceptance of credit and debit cards for payment. Commencing with deputy registrar contract awards that have a start date of July 1, 2016, and for all contract awards thereafter, the Registrar must require that the deputy registrar proposer accept credit and debit cards. The bill eliminates a provision of current law that provides that a deputy registrar cannot be required to accept payment by means of a credit or debit card unless the deputy registrar agreed to do so in the deputy registrar's contract.

Under the bill, the BMV and deputy registrars are not required to pay any costs that result from accepting payment by means of a credit or debit card. Currently, the BMV is not required to pay any costs incurred by a deputy registrar who accepts payment by a credit or debit card that result from the deputy registrar accepting payment by a credit or debit card. The bill permits a deputy registrar to charge a person who pays with a credit or debit card any cost the deputy registrar incurs from accepting payment by the credit or debit card, but the deputy registrar is prohibited from requiring the person to pay any additional fee of any kind in connection with the use by the person of the credit or debit card.

Under the credit and debit card program, a county auditor or clerk of a court of common pleas that is designated a deputy registrar must accept payment by a credit or debit card for all specified transactions that the county auditor or clerk performs in the capacity as a deputy registrar. The BMV is not required to pay any costs a county auditor or clerk incurs that result from accepting payment by a credit or debit card.

Fee for a duplicate driver's license

(R.C. 4507.23)

The bill requires the Registrar of Motor Vehicles to adopt rules that establish a prorated fee schedule for determining the fee to be charged for the issuance of a duplicate driver's license. The rules must require the base fee to be equal to the fee for a duplicate driver's license that existed prior to this requirement. Further, in order to determine the prorated amount for a duplicate license under the rules, the Registrar must reduce the base fee by an amount, determined by the Registrar, that is correlated with number of months left until the expiration of the license. The money received must be allocated by the Registrar to the same funds and in the same proportion as the base fee under current law.

Under current law, the fee for a duplicate driver's license is \$24.50 and is made up of the following fees:

(1) \$7.50 fee – \$2.50 of which goes into the state Bureau of Motor Vehicles (BMV) Fund for the purpose of supporting driver licensing activities and \$5 of which goes into the State Highway Safety Fund. (2) \$1.50 lamination fee – The full amount minus the actual cost to the Registrar of the laminating materials used goes the deputy registrar and any remaining amount goes to the state BMV fund.

(3) \$12 fee – The full amount is paid to the State Highway Safety Fund for the purpose of defraying the Department of Public Safety's costs associated with the administration and enforcement of the motor vehicle and traffic laws.

(4) \$3.50 fee – The full amount is retained by either the Registrar or deputy registrar.

Transferring the registration of a trailer or semitrailer

(R.C. 4503.103)

Current law specifies that the registration of a trailer or semitrailer may not be transferred to another trailer or semitrailer if the registration is a multi-year or permanent registration. The bill specifies that only a permanent registration of a trailer or semitrailer is nontransferrable.

Grants related to automated title processing system (ATPS) development

(R.C. 4505.09)

The bill requires the Automated Title Processing Board to determine, with the approval of the Director of Public Safety, the award of grant funds to the clerk of courts of any county who employs a person who assists with the design of, updates to, tests of, installation of, or any other activity related to, the automated title processing system (ATPS). Under the bill, any grant awarded to the clerk of courts must be deposited into the appropriate county certificate of title administration fund and cannot be used to supplant any other funds.

Under current law, the Automated Title Processing Board is generally responsible for facilitating the operation and maintenance of the ATPS, approving the procurement of equipment for the operation of the ATPS, paying expenses incurred by counties in implementing the ATPS, and repaying counties for existing title processing equipment.



Changes to Department of Public Safety fund allocations

Deposit of specified fees in the State Bureau of Motor Vehicles Fund

(R.C. 4501.34, 4503.26, 4505.14, 4506.08, 4509.05, 4513.263, 4519.63, 5502.03, 5502.131, 5502.39, and 5502.67)

The bill redirects the deposit of portions of specified fees collected by the Department of Public Safety, the Registrar of Motor Vehicles, and clerks of the courts of common pleas. Those fees are derived from the sale of lists containing certain information obtained from applications for driver's licenses and motor vehicle certificates of registration and certificates of title (such as applicant names and addresses). Currently, those portions of fees (a total of \$3 of each fee collected) are credited to the following funds:

(1) The Emergency Management Agency Service and Reimbursement Fund (\$1.25 of each fee collected);

(2) The Trauma and Emergency Medical Services Fund (\$0.60 of each fee collected);

(3) The Homeland Security Fund (\$0.60 of each fee collected);

(4) The Investigations Fund (\$0.30 of each fee collected); and

(5) The Justice Program Services Fund (\$0.25 of each fee collected).

The bill requires those portions of fees to be credited instead to the existing State Bureau of Motor Vehicles Fund. That Fund is used to support the office of the Registrar.

The bill eliminates the authority of the Director of Budget and Management to transfer excess money from the Emergency Management Agency Service and Reimbursement Fund and the Justice Program Services Fund to the State Highway Safety Fund if the Director of Public Safety determines that the amount of money in either fund exceeds the amount required to cover specified costs and requests the Director of Budget and Management to make such a transfer.

The bill also eliminates the Homeland Security Fund and the Investigations Fund. Under current law, the Homeland Security Fund is used to pay the expenses of administering the law relative to the powers and duties of the Director of the Division of Homeland Security in the Department of Public Safety. The Director of Public Safety must use the money in the Investigations Fund to pay the operating expenses of investigations.

Penalties and the Private Investigator and Security Guard Provider Fund

(R.C. 4749.07; R.C. 4749.04, not in the bill)

The bill requires civil penalties imposed as part of a disciplinary action under the Private Investigator/Security Service Law to be deposited into the Private Investigator and Security Guard Provider Fund. Current law requires only revenue from license fees and one-third of fines imposed for violations of that law be deposited into the Fund. Current law is silent as to where the civil penalties are to be deposited.

Unidentified Public Safety Receipts Fund

(R.C. 4501.26)

The bill requires all investment earnings of the Unidentified Public Safety Receipts Fund to be credited not to that fund as in current law but instead to the existing State Bureau of Motor Vehicles Fund.

State Highway Safety Fund

(R.C. 4501.044, 4501.045, and 4501.06)

The bill requires the following portions of motor vehicle registration taxes to be deposited into the State Highway Safety Fund:

(1) The 42.6% of those taxes that are collected from the registration of commercial motor vehicles weighing more than 26,000 pounds that are registered in Ohio under the International Registration Plan (IRP) and currently must be deposited into the Highway Obligations Bond Retirement Fund or, in certain circumstances, into the Highway Operating Fund; and

(2) After a required distribution to the State Highway Safety Fund, the 42.6% of the motor vehicle registration taxes that are collected from the registration of commercial motor vehicles that are registered in other states under the IRP and list Ohio for apportionment purposes and currently also must be deposited into either the Highway Obligations Bond Retirement Fund or the Highway Operating Fund.

The bill also requires the portion of the taxes that are collected from the registration of commercial motor vehicles weighing more than 26,000 pounds that are not registered under the IRP and currently must be deposited into the Highway Obligations Bond Retirement Fund, which portion is 42.6% of such taxes, to be deposited instead into the State Highway Safety Fund.



Law Enforcement Reimbursement and Financial Responsibility Compliance funds

(R.C. 4501.19 (repealed), 4503.233, 4509.101, and 4509.81)

The bill eliminates the following two funds, and requires all of the fees or portions of fees deposited into the funds under current law to be deposited instead into the existing State Bureau of Motor Vehicles Fund, which is the main fund used to pay the expenses of administering the law relative to the powers and duties of the Registrar of Motor Vehicles:

(1) The Law Enforcement Reimbursement Fund, which consists of money from fees the Registrar collects that are related to court-ordered motor vehicle immobilizations. This money is used to make payments to law enforcement agencies under specified Revised Code provisions.

(2) The Financial Responsibility Compliance Fund, which consists of money derived from specified fees under the Motor Vehicle Financial Responsibility Law. The Bureau of Motor Vehicles uses the money in the Fund exclusively to cover costs it incurs in the administration and the enforcement of the financial responsibility laws.

Elimination of the MARCS Operations Fund

(R.C. 4501.28 (repealed))

The bill eliminates the MARCS Operations Fund, which consists of money the Emergency Management Agency receives from users of the multi-agency radio communications system. Money in the Fund is used to provide for the systems operation of MARCS.

Elimination of the Highway Obligations Bond Retirement Fund

(R.C. 126.06, 127.14, 4501.03, 4501.04, 4501.044, 4501.06, 5528.19 (repealed), 5528.30, 5528.31, 5528.32 (repealed), 5528.33 (repealed), 5528.35 (repealed), 5528.36 (repealed), 5528.38 (repealed), 5528.39 (repealed), 5528.40, 5728.08, 5735.23, 5735.26, 5735.291, and 5735.30)

The bill eliminates the Highway Obligations Bond Retirement Fund and also eliminates associated obsolete language relating to certain highway bonds that no longer are outstanding or issued.



Security, Investigations, and Policing Fund

(R.C. 4501.11)

The bill removes coordinating homeland security activities as one of the purposes for which money in the Security, Investigations, and Policing Fund may be used. The Fund still may be used for all of the following:

(1) Providing security for the Governor, state officials and dignitaries, the Capital Square, and certain other state property;

(2) Undertaking major criminal investigations involving state property;

(3) Providing traffic control and security for the Ohio Expositions Commission; and

(4) Performing nonhighway-related duties of the State Highway Patrol at the Ohio State Fair.

DEPARTMENT OF TRANSPORTATION

Eastern Corridor project

- Requires the Director of ODOT, not later than December 31, 2015, to submit written notice to the President of the Senate and the Speaker of the House of Representatives expressing ODOT's intention to proceed or not proceed with the highway construction project commonly known as the Eastern Corridor project.
- Provides that if it is ODOT's intention not to proceed, ODOT must expend all the money that it would have expended on the portions of that project that would have been located within Hamilton County solely on other ODOT highway projects located within Hamilton County.
- Requires the Transportation Review Advisory Council to allocate money to projects in Hamilton County in accordance with the bill's requirements.

Metrics for statewide strategic transportation planning

• Requires ODOT, in order to assist in statewide strategic transportation planning, to develop metrics that allow the comparison of data across transportation modes and incorporate the full spectrum of state strategic transportation goals.



Joint Legislative Task Force on Department of Transportation Funding

- Creates the Joint Legislative Task Force on Department of Transportation (ODOT) Funding to evaluate the funding needs of ODOT, including the effectiveness of the Ohio motor fuel tax in meeting those needs.
- Requires the Task Force to issue a report of its findings and recommendations not later than December 15, 2016.

State rail safety oversight program

- Requires the Department of Transportation (ODOT) to administer the federal Public Transportation Safety Program requirements applicable to rail fixed guideway systems.
- Requires ODOT, in its role as the designated state agency responsible for overseeing the safety practices of rail fixed guideway systems, to take certain actions regarding such oversight, including:

--Enforcing the correction of identified hazardous conditions and plans to minimize, control, correct, or eliminate those identified hazardous conditions in a timely manner agreed upon within corrective action plans; and

--Approving or disapproving, overseeing, and enforcing the development, updating, and implementation of each transit agency's public transportation safety plan.

Local construction cost match

• With respect to the Director of Transportation's authority to issue a waiver of the county, municipal, or township portion of the costs of a highway project, eliminates the requirement that all of the following occur prior to the issuance of the waiver:

--The completion of the preliminary engineering design of the project;

--The acquisition of all necessary rights-of-way; and

--The performance or acquisition of all federal, state, and local environmental studies and permits.

Design-build for county bridge, highway, and safety projects

• Permits a county engineer to combine the design and construction elements of a bridge, highway, or safety project into a single contract, which is known as a design-



build contract, if the cost of the project as bid does not exceed \$5 million, instead of \$1.5 million as provided in current law.

Indefinite delivery indefinite quantity (IDIQ) contracts

- Authorizes the Director of Transportation to enter into indefinite delivery indefinite quantity (IDIQ) contracts for not more than two projects in fiscal year 2016 and not more than two projects in fiscal year 2017.
- For purposes of IDIQ contracts, requires the Director to prepare bidding documents, establish contract forms, determine contract terms and conditions, develop and implement a work order process, and take any other action necessary to fulfill the Director's duties and obligations related to IDIQ contracts.

Department of Transportation assumption of federal duties

- Authorizes the Director of Transportation to enter into agreements with federal agencies for purposes of assuming certain duties of the Secretary of the U.S. Department of Transportation as authorized under federal law.
- Waives state immunity from civil liability with regard to actions taken by the Director pursuant to such an agreement with a federal agency.

Agreements related to federal permits

• Authorizes the Director of Transportation to enter into agreements with any department or agency of the United States for the sole purpose of dedicating staff to the expeditious and timely review of environmentally related documents that the Director must submit to obtain approval of federal permits.

Transportation improvement districts

• Allocates specified money to transportation improvement districts (TID) in fiscal years 2016 and 2017 and establishes procedures and qualifications for a TID to request funding from ODOT, including registration requirements, and parameters under which such funding may be used by a TID.



Eastern Corridor project

(Section 755.30)

The bill provides that not later than December 31, 2015, the Director of ODOT must submit written notice to the President of the Senate and the Speaker of the House of Representatives expressing ODOT's intention to proceed or not proceed with the highway construction project commonly known as the Eastern Corridor project. This project is a Tier 3 project of the Transportation Review Advisory Council (TRAC).

If it is ODOT's intention not to proceed with the Eastern Corridor project, the bill requires ODOT to expend all the money that it would have expended on the portions of that project that would have been located within Hamilton County solely on other ODOT highway projects located within Hamilton County. TRAC is required to allocate that money in accordance with this requirement.

Metrics for statewide strategic transportation planning

(R.C. 5501.08)

The bill requires ODOT, for purposes of statewide strategic transportation planning, to develop metrics that allow the comparison of data across transportation modes and that incorporate the full spectrum of state strategic transportation goals. The metrics must include all of the following:

(1) Anticipated future costs of maintaining infrastructure in acceptable condition, both short-term and long-term;

(2) Short-term economic impact, one to five years, and long-term economic impact, 30 years and longer;

(3) Economic impact on a region's future rate of job growth and job retention; and

(4) Motorist, bicyclist, and pedestrian counts, and number of accidents by mode.

Joint Legislative Task Force on Department of Transportation Funding

(Section 755.40)

The bill creates the Joint Legislative Task Force on Department of Transportation (ODOT) Funding. The bill requires the Speaker of the House of Representatives to appoint three members of the House Finance and Appropriations Committee to the Task Force, including one member of the minority party. The bill also requires the

President of the Senate to appoint three members of the Senate Transportation Committee to the task force, including one member of the minority party. In making minority party appointments, the Speaker must consult with the Minority Leader of the House of Representatives, and the President must consult with the Minority Leader of the Senate.

The bill requires the Task Force to examine the funding needs of ODOT and to specifically examine the effectiveness of the Ohio motor fuel tax in meeting those needs. By December 15, 2016, the Task Force must issue a report of its findings to the President of the Senate, the Minority Leader of the Senate, the Speaker of the House of Representatives, and the Minority Leader of the House of Representatives. After issuing the report, the Task Force ceases to exist.

State rail safety oversight program

Administration of the federal Public Transportation Safety Program

(R.C. 5501.55)

The bill requires ODOT to administer the federal Public Transportation Safety Program requirements that are applicable to rail fixed guideway systems. Pursuant to that Program, each state that has a rail fixed guideway public transportation system that is not regulated by the Federal Railroad Administration must establish a state safety oversight program for purposes of ensuring the safety of such rail systems in the state.² The provisions of the federal Public Transportation Safety Program related to rail fixed guideway systems are similar to, but more extensive than, the requirements under the federal Rail Safety Oversight Law³ that ODOT is required to administer under current law. The federal Public Transportation Safety Program replaces the federal Rail Safety Oversight Law, which will be repealed three years after the effective date of the rules established by the Secretary of the U.S. Department of Transportation as part of the Public Transportation Safety Program.⁴

Requirements related to state rail safety oversight

(R.C. 5501.55 and 5501.56)

The bill modifies and expands the current law requirements related to state rail safety oversight. Under current law, ODOT generally must do all of the following:

² 49 U.S.C. 5329(e).

³ 49 U.S.C. 5330.

⁴ P.L. 112-141, Div. B, §20030(e).

(1) Establish a safety program plan standard for transit agencies operating a rail fixed guideway system within the state;

(2) Adopt standards for the personal security of passengers and employees of rail fixed guideway systems;

(3) Review and approve or disapprove the annual internal safety audit conducted by a transit agency;

(4) Periodically conduct an on-site safety review of each transit agency and make recommendations based on the review of the system safety program plan;

(5) Establish procedures for the investigation of accidents and unacceptable hazardous conditions;

(6) Investigate accidents and unacceptable hazardous conditions at transit agencies;

(7) Approve or disapprove any plan of a transit agency to minimize, control, correct, or eliminate any investigated hazard; and

(8) Submit to the Federal Transit Administration any reports or other information necessary to remain in compliance with federal law and rules adopted under it.

The bill requires ODOT to establish a safety program documentation standard for transit agencies that implement or significantly enhance an applicable rail fixed guideway system in the state, in addition to the current law requirement (discussed above) that ODOT establish such a standard for transit agencies that operate a system. The bill also applies the same confidentiality and evidentiary restrictions to transit agency audits that are currently applied to ODOT investigations. Additionally, the bill requires ODOT to do all of the following:

(1) Establish procedures for coordinating and addressing immediate conditions at a transit agency along with establishing procedures for the investigation of accidents and hazardous conditions as required under current law (see above);

(2) Enforce the correction of identified hazardous conditions and plans to minimize, control, correct, or eliminate those identified hazardous conditions in a timely manner agreed upon within corrective action plans; and

(3) Approve or disapprove, oversee, and enforce the development, updating, and implementation of a transit agency's public transportation safety plan as defined and required by the Federal Transit Administration.

Local construction cost match

(R.C. 5531.08)

The bill alters the law that authorizes the Director of Transportation to issue a waiver of the county, municipal, or township portion of the costs of a highway project. Under current law, upon the written request of a county, municipal corporation, or township, the Director, by a written determination that it would be in the best interests of the traveling public, may waive the county, municipal, or township share of the construction costs of a highway project. However, the Director is not permitted to issue such a waiver unless all of the following prerequisites have occurred:

(1) The preliminary engineering design of the project is complete;

(2) All necessary rights-of-way have been obtained; and

(3) All federal, state, and local environmental studies and permits have been performed or obtained.

The bill eliminates the requirement that the prerequisites be completed before the Director can issue the waiver. The bill also allows the Director to waive all costs associated with a project, not just the construction costs.

Design-build for county bridge, highway, and safety projects

(R.C. 5543.22)

The bill permits a county engineer to combine the design and construction elements of a bridge, highway, or safety project into a single contract, which is known as a design-build contract, if the cost of the project as bid does not exceed \$5 million. Under current law, a county engineer may only enter into a design-build contract if the cost of the project as bid does not exceed \$1.5 million.

Indefinite delivery indefinite quantity (IDIQ) contracts

(Section 755.20)

The bill requires the Director of Transportation to advertise, seek bids for, and award indefinite delivery indefinite quantity (IDIQ) contracts for not more than two projects in fiscal years 2016 and 2017. An IDIQ contract is a contract for an indefinite quantity, within stated limits, of supplies or services that will be delivered by the awarded bidder over a defined contract period. For purposes of entering into IDIQ contracts, the Director is required to prepare bidding documents, establish contract forms, determine contract terms and conditions, develop and implement a work order process, and take any other action necessary to fulfill the Director's duties and obligations related to IDIQ contracts. The Director must ensure that an IDIQ contract includes the maximum overall value of the contract, which may include an allowable increase of \$100,000 or 5% of the advertised contract value, whichever is less, and the duration of the contract, including a time extension of up to one year if determined appropriate by the Director.

ODOT assumption of duties

(R.C. 5531.30)

Under the bill, the Director of Transportation may enter into agreements and cooperate with the U.S. Department of Transportation, or any other appropriate federal agency, as provided in specified federal laws related to transportation and the environment. Pursuant to such an agreement, the Director may assume certain responsibilities of the Secretary of the U.S. Department of Transportation and take any other actions required by any such agreement or by those federal laws. The Director also may adopt any rules necessary to implement such an agreement and carry out any duties imposed under the agreement. The Director may make expenditures of money in connection with an agreement from any ODOT funds that are available to the Director.

With respect to an agreement entered into under the bill, the state waives its immunity from civil liability, including the immunity from suit in a federal court under the Eleventh Amendment to the U.S. Constitution. The Eleventh Amendment provides that "[t]he Judicial power of the United States shall not be construed to extend to any suit in law or equity, commenced or prosecuted against one of the United States by Citizens of another State, or by Citizens or Subjects of any Foreign State." The state also consents to the jurisdiction of the federal courts over its civil liability with regard to the compliance, discharge, or enforcement of the responsibilities assumed under such an agreement with the same procedural and substantive requirements applicable to a suit against a federal agency. However, the bill specifies that the waiver of immunity and consent to federal jurisdiction applies only to those agreements and does not create liability that exceeds the liability created under federal laws that authorize the agreements.

Agreements related to federal permits

(Section 755.10)

The bill authorizes the Director of Transportation to enter into agreements with the United States or any department or agency of the United States, including the United States Army Corps of Engineers, the United States Forest Service, the United States Environmental Protection Agency, and the United States Fish and Wildlife Service. The sole purpose of any such agreement is to dedicate staff to the expeditious and timely review of environmentally related documents that the Director must submit to obtain approval of federal permits. Such an agreement may include provisions for advance payment by the Director for labor and all other identifiable costs of the United States or the department or agency providing the services, as may be estimated by the United States or that department or agency. The Director is required to submit a request to the Controlling Board indicating the amount of the agreement, the services to be performed by the United States or the department or agency, and the circumstances giving rise to the agreement.

Transportation improvement districts

(Section 203.40)

A Transportation improvement district (TID) may be created by the board of county commissioners of any county and is required to be governed by a board of trustees. A TID is authorized under law to exercise specified powers related to the financing, construction, maintenance, repair, and operation of transportation projects. In connection with a transportation project, a TID may issue bonds, levy assessments, impose a motor vehicle license tax by a vote of the electors, and establish toll roads.

The bill requires \$3.5 million in fiscal years 2016 and 2017 from a specified highway construction line item to be made available for distribution by the Director of Transportation to TIDs that have facilitated funding for the cost of a project or projects in conjunction with and through other governmental agencies. A TID must submit requests for project funding to ODOT not later than September 1 in each fiscal year. ODOT must notify the TID if it has approved or disapproved the project funding request within 90 days after the day the request was submitted by the TID.

The bill prohibits any funding provided to a TID to be used for the purposes of administrative costs or administrative staffing and requires the funding to be used to fund a specific project or projects within that TID's area. The total amount of a specific project's cost may not be fully funded by the amount of funds provided under the bill. The total amount of funding provided for each project is limited to 25% of total project costs not to exceed \$250,000 per fiscal year. TIDs that are co-sponsoring a specific project may individually apply for up to \$250,000 for that project, but not more than 25% of a project's total costs per biennium may be funded through moneys provided under the bill.

Funding provided under the bill may be used for preliminary engineering, detailed design, right-of-way acquisition, and construction of the specific project and such other project costs that are defined under the law governing TIDs and approved

by the Director. Upon receipt of a copy of an invoice for work performed on the specific project, the Director must reimburse a TID for the expenditures.

Any TID that is requesting funds under the bill must register with the Director. The Director must register a TID only if the TID has a specific, eligible project. The Director may cancel the registration of a TID that is not eligible to receive funds under the bill. The Director may not provide funds to any TID that is not registered. In addition, the Director must not register a TID and must cancel the registration of a currently registered TID unless at least one of the following applies:

(1) The TID, by a resolution or resolutions, designated a project or program of projects and facilitated, including in conjunction with and through other governmental agencies, funding for costs of a project or program of projects in an aggregate amount of not less than \$10 million within the eight-year period commencing January 1, 2005.

(2) The TID, by a resolution or resolutions, designated a project or program of projects and facilitated, including in conjunction with and through other governmental agencies, funding for costs of a project or program of projects in an aggregate amount of not less than \$15 million from the commencement date of the project or program of projects.

(3) The TID has designated, by a resolution or resolutions, a project or program of projects that has estimated aggregate costs in excess of \$10 million and the county engineer of the county in which the TID is located has attested by a sworn affidavit that the costs of the project or program of projects exceeds \$10 million and that the TID is facilitating a portion of funding for that project or program of projects.

DEPARTMENT OF TAXATION

- Extends through the FY 2016-FY 2017 biennium the existing reductions in the motor fuel dealers' prompt payment and shrinkage allowances that applied during FY 2008-FY 2015 (1% and 0.5%, respectively).
- Requires the Treasurer of State to deposit in the Highway Operating Fund the first 2% of the amount of the motor fuel tax received in each calendar month.



Continuation of the motor fuel evaporation and shrinkage allowance

(Section 757.20)

Ohio law imposes a motor fuel excise tax of 28¢ per gallon on motor fuel dealers. The codified law governing the motor fuel excise tax provides that a motor fuel dealer filing a complete and timely monthly tax report with payment is entitled to deduct the tax due on 3% of the fuel gallonage the dealer received, minus 1% of the fuel gallonage sold to retail dealers.⁵ This deduction is to cover the costs of filing the report and to account for evaporation, shrinkage, and other losses. The last four transportation appropriations acts reduced the 3.0% deduction for fiscal years 2008 through 2015 to 1.0% (minus 0.50% of gallonage sold to retail dealers). The act extends through the FY 2016-FY 2017 biennium the uncodified 1.0% motor fuel shrinkage allowance for motor fuel dealers (minus 0.5% of gallonage sold to retail dealers).

Under the ongoing codified motor fuel excise tax law, retail dealers of motor fuel who have purchased fuel on which the motor fuel excise tax has been paid are granted a refund for evaporation and shrinkage equal to 1.0% of the taxes paid on the fuel each semiannual period.⁶ The last four transportation appropriations acts reduced the refund percentage to 0.5% for fiscal years 2008 through 2015. The act extends through the FY 2016-FY 2017 biennium the uncodified 0.5% retail dealer shrinkage refund of the taxes paid on the fuel received by a retail dealer.

Motor vehicle fuel tax distribution

(Section 757.10)

The bill provides that beginning on July 31, 2015, and on the last day of each month thereafter, the Treasurer of State must deposit in the Highway Operating Fund the first 2% of the amount of the motor fuel tax received in each calendar month. That amount must be paid into the Highway Operating Fund before making specified statutory distributions of motor fuel tax revenue but after transfers of statutorily required tax refunds. The bill's provisions are identical to provisions enacted for the FY 2014-FY 2015 biennium.

⁶ R.C. 5735.141, not in the bill.



⁵ R.C. 5735.06, not in the bill.

MISCELLANEOUS

- Eliminates the requirement that state-owned or -leased motor vehicles use minimum amounts of E85 blend gasoline and blended biodiesel annually, with the minimum amounts increasing annually.
- Eliminates the requirement that the make, manufacturer's serial number, and horsepower of any inboard motor or motors of a watercraft be included with a watercraft certificate of title application.
- Requires the operator of a water vessel to use either a rearview mirror or a person acting as an observer to observe water skiers, barefoot skiers, and others who are being towed by the vessel, instead of requiring solely the use of a person acting as an observer as in current law.
- Modifies an existing requirement that specified flags be flown at rest areas along the Ohio Turnpike by instead requiring that the flags be flown at service facilities along the Turnpike.

Required use of alternative fuel by state motor vehicles

(R.C. 125.834)

The bill eliminates the following alternative fuel usage requirements for stateowned or -leased motor vehicles established under current law:

(1) That state-owned or -leased motor vehicles must use at least 60,000 gallons of E85 blend gasoline per calendar year by January 1, 2007, with an increase of 5,000 gallons per calendar year thereafter; and

(2) That state-owned or -leased motor vehicles must use at least one million gallons of blended biodiesel per calendar year by January 1, 2007, with an increase of 100,000 gallons per calendar year thereafter.

Watercraft certificates of title

(R.C. 1548.07(A)(6))

The bill eliminates the requirement that the make, manufacturer's serial number, and horsepower of any inboard motor or motors of a watercraft be included with a watercraft certificate of title application. An applicant must continue to include in the title application a description of the watercraft, including the make, year, length, series or model, if any, body type, and hull identification number or serial number of the watercraft.

Observation of persons who are being towed by a vessel

(R.C. 1547.15)

The bill alters the law governing the towing of a water skier or other person by a water vessel. Under current law, the operator of a water vessel towing any person who is water skiing or riding upon a surfboard or similar device must utilize a person acting as an observer, other than the operator, who can observe the person being towed at all times. The observer must be at least ten years old.

The bill instead requires that the person operating the boat utilize either the person acting as an observer or a rearview mirror mounted so that the operator can observe the activities of the person being towed, or both.

Flag display requirements

(R.C. 5537.35)

The bill modifies the existing requirement that the Ohio Turnpike Commission display the flag of the United States, the flag of Ohio, and a POW/MIA flag at each rest area located along the Ohio Turnpike by instead requiring those flags to be flown at each service facility located along the Turnpike. For purposes of the Ohio Turnpike Commission Law, service facility means service stations, restaurants, and other facilities for food service; roadside parks and rest areas; parking, camping, tenting, rest, and sleeping facilities; hotels or motels; and all similar and other facilities providing services to the traveling public in connection with the use of a turnpike project and owned, leased, licensed, or operated by the Ohio Turnpike Commission.⁷

HISTORY

ACTION

Introduced Reported, H. Finance DATE

02-10-15

H0053-RH-131.docx/emr/ks

⁷ R.C. 5537.01(Q), not in the bill.

