## As Reported by the House Financial Institutions, Housing, and Urban Development Committee

### **131st General Assembly**

# Regular Session 2015-2016

Sub. H. B. No. 435

#### **Representative McClain**

Cosponsors: Representatives Blessing, Ruhl, Grossman, Hambley, Reineke, Sheehy, Smith, K.

### A BILL

То	enact sections 158.01, 158.02, 158.03, 158.04,	1
	158.05, 158.06, 158.07, 158.08, 158.09, 158.10,	2
	and 158.11 of the Revised Code to authorize the	3
	Treasurer of State to issue revenue obligations	4
	of the state for the purpose of making loans to	5
	qualifying public entities for their acquisition	6
	of permanent improvements through the Treasurer	7
	of State's purchase of public obligations of	8
	those qualifying entities.	9

#### BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 158.01, 158.02, 158.03, 158.04,	10
158.05, 158.06, 158.07, 158.08, 158.09, 158.10, and 158.11 of	11
the Revised Code be enacted to read as follows:	12
Sec. 158.01. As used in this chapter:	13
(A) "Acquisition," "credit enhancement facilities,"	14
"financing costs," "interest," "permanent improvement," and	15
"public obligations" have the same meanings as in section 133.01	16

of the Revised Code.	17
(B) "Bond proceedings" means the orders, agreements, loan	18
agreements, trust agreements, indentures, certificates of award,	19
credit enhancement facilities, and amendments and supplements to	20
any of them, or any one or more or combination of them,	21
authorizing, awarding, or providing for the terms and conditions	22
applicable to, or providing for the security or liquidity of, an	23
issue of obligations, and the provisions contained in those	24
obligations.	25
(C) "Bond service charges" means principal, including any	26
mandatory sinking fund requirements for retirement of	27
obligations, and interest, and redemption premium, if any,	28
required to be paid on obligations. If not prohibited by the	29
applicable bond proceedings, bond service charges may include	30
costs relating to credit enhancement facilities that are related	31
to and represent, or are intended to provide a source of payment	32
of or limitation on, other bond service charges.	33
(D) "Interest rate hedge" has the same meaning as in	34
section 9.98 of the Revised Code.	35
(E) "Obligations" means bonds, notes, or other evidences	36
of obligation or indebtedness, including any appertaining	37
interest amounts due, issued under section 158.03 of the Revised	38
Code.	39
(F) "Qualifying entity" means a public issuer as that term	40
is defined in section 133.01 of the Revised Code.	41
(G) "Revenues" means all fees, charges, grants, subsidies,	42
income from the investment of moneys, and all other revenues or	43
receipts received by or on behalf of the state bond bank	44
available for the payment of bond service charges on the	45

obligations.	46
(H) "Required debt service reserve" means, as of any date	47
of computation, the amount or amounts required to be on deposit	48
in the reserve account as provided by order of the treasurer of	49
state.	50
(I) "Special funds" or "funds," unless the context	51
indicates otherwise, means the state bond bank trust fund, the	52
bond service account, the reserve account, the improvements	53
account, and any other funds and accounts created under bond	54
proceedings and stated to be special funds or accounts in those	55
proceedings, including moneys and investments, and earnings from	56
investments, credited and to be credited to a particular fund or	57
account.	58
(J) "State bond bank" means the state bond bank	59
established under section 158.02 of the Revised Code.	60
Sec. 158.02. (A) The state bond bank shall consist of the	61
state bond bank trust fund, including all funds, accounts, and	62
subaccounts therein, to be administered by the treasurer of	63
state and used for the purposes described in division (C) of	64
this section.	65
(B) There is hereby created the state bond bank trust	66
fund, which shall be in the custody of the treasurer of state	67
but shall be separate and apart from and not a part of the state	68
treasury. All moneys received by the state and required by the	69
applicable bond proceedings to be deposited, transferred, or	70
credited to the fund, and all other moneys transferred or	71
allocated to or received for the purposes of the fund, shall be	72
deposited with the treasurer of state and credited to such fund,	73
subject to applicable provisions of the bond proceedings, but	74

without necessity for any act of appropriation. Any portion of	75
the revenues that are, by the bond proceedings, directed to be	76
used to pay for administrative expenses of the treasurer of	77
state in connection therewith shall be deposited into the	78
treasurer of state's administrative fund created in section	79
113.20 of the Revised Code.	80
(C) There is hereby created within the state bond bank	81
trust fund, the improvements account. Net proceeds of	82
obligations issued pursuant to section 158.03 of the Revised	83
Code, unless otherwise provided in the bond proceedings, shall	84
be deposited into the improvements account and disbursed for the	85
purpose of making loans to qualifying entities for the	86
acquisition of permanent improvements and the payment of	87
financing costs. Such loans shall be made through the treasurer	88
of state's purchase of public obligations of such qualifying	89
entities without necessity for any act of appropriation.	90
(D) There is hereby created within the state bond bank	91
trust fund, the reserve account in which shall be deposited all	92
moneys appropriated by the state for the purpose of the account,	93
all proceeds of obligations required to be deposited therein by	94
terms of the bond proceedings or any order of the treasurer of	95
state with respect to the proceeds of obligations, and any other	96
moneys or funds that the treasurer of state determines to	97
deposit therein.	98
(1) Moneys in the reserve account shall be held and	99
applied solely to the payment of the interest on and principal	100
of presently outstanding obligations payable from the state bond	101
bank trust fund and any obligations issued to refund such	102
obligations, all as they become due and payable and for the	103
retirement of obligations.	104

(2) Moneys may not be withdrawn from the reserve account	105
in the event that such withdrawal reduces the amount in the	106
reserve account to an amount less than the required debt service	107
reserve, except for the (a) payment of interest then due and	108
payable on obligations and the principal of obligations then	109
maturing and payable and (b) the retirement of obligations in	110
accordance with the terms of the bond proceedings and for which	111
payments of other moneys of the state bond bank trust fund are	112
not then available.	113
(E) There is hereby created within the state bond bank	114
trust fund, the bond service account. The bond service account	115
is hereby pledged to the payment of bond service charges on the	116
obligations issued pursuant to section 158.03 of the Revised	117
Code to the extent provided in the applicable bond proceedings,	118
and payment thereof from such account shall be made or provided	119
for by the treasurer of state in accordance with such bond	120
proceedings without necessity for any act of appropriation.	121
(F) To the extent permitted by law, the treasurer of state	122
may adopt reasonable rules and enter into agreements to secure	123
payment of bond service charges on obligations, including but	124
not limited to either of the following:	125
(1) The withholding of any amounts payable by the state	126
and allocated to a qualified entity and the payment of those	127
amounts as described in the bond proceedings;	128
(2) The directing of a department, agency, or	129
instrumentality of the state, or a political subdivision	130
thereof, that is a custodian of money payable to a qualified	131
entity to withhold such money and pay it over as described in	132
the bond proceedings.	133

Sec. 158.03. (A) The treasurer of state is authorized to	134
issue and sell, in accordance with this chapter, revenue	135
obligations of the state for the purpose of paying costs of	136
acquisition of public obligations of qualifying entities and	137
financing costs in connection with the issuance of such revenue	138
obligations.	139
(B) Each issue of obligations shall be authorized by an	140
order of the treasurer of state. The bond proceedings shall	141
provide for or authorize the manner for determining all of the	142
<pre>following:</pre>	143
(1) The principal amount or maximum principal amount of	144
obligations of an issue;	145
(2) The principal maturity or maturities, not to exceed	146
thirty-five years;	147
(3) The interest rate or rates, or, in the case of	148
variable rate obligations, the method for determination of such	149
interest rate or rates and any maximum interest rate or rates;	150
(4) The date of and the dates of payment of interest on	151
the obligations;	152
(5) The denominations of the obligations;	153
(6) The method of sale of the obligations;	154
(7) The authority to retain the necessary professionals to	155
complete a revenue obligation sale or issuance;	156
(8) The place or places of payment of bond service	157
charges, which may be within or outside the state.	158
(C) Each issue of obligations shall be payable solely from	159
the revenues and special funds pledged to that purpose pursuant	160

to the bond proceedings, and the holders of the obligations	161
shall have no right to the levy or imposition of any tax or	162
excise by the state or any political subdivision of the state	163
for the payment of bond service charges on the obligations. A	164
statement to that effect shall appear on the face of each	165
obligation. The bond service charges and all other payments	166
required to be made by the bond proceedings shall be payable	167
solely from the revenues received by the state bond bank trust	168
fund and pledged thereto as provided in such bond proceedings.	169
The revenues pledged and thereafter received by the state bond	170
bank trust fund shall immediately be subject to the lien of such	171
pledge without any physical delivery thereof or further act, and	172
the lien of any such pledge is valid and binding against all	173
parties having claims of any kind against the revenues pledged	174
thereto, irrespective of whether those parties have notice	175
thereof, and creates a perfected security interest for all	176
purposes of Chapter 1309. of the Revised Code, all without the	177
necessity for separation or delivery of funds or for the filing	178
or recording of any bond proceedings, trust agreement,	179
indenture, or other agreement by which such pledge is created or	180
any certificate, statement, or other document with respect	181
thereto; and the pledge of such revenue is effective and the	182
money therefrom and thereof may be applied to the purposes for	183
which pledged. Every pledge, and every covenant and agreement	184
made with respect to the pledge, made in the bond proceedings	185
may therein be extended to the benefit of the owners and holders	186
of obligations and to any trustee therefor, for the further	187
securing of the payment of the bond service charges and any	188
financing costs related to credit enhancement facilities, and	189
all or any rights under any agreement made under this section	190
may be assigned for such purpose.	191

(D) Financing costs are payable, as may be provided in the	192
bond proceedings, from the proceeds of the obligations, from	193
special funds, or from other moneys available for the purpose.	194
(E) The treasurer of state shall create groups for the	195
pooled issuances authorized by this chapter, such that the	196
public obligations of qualifying entities that are purchased	197
with the proceeds of a particular revenue obligation issuance of	198
the state bond bank are of a similar quality. Determinations of	199
the quality of a public obligation shall be made by the	200
treasurer of state. Notwithstanding the treasurer of state's	201
determination, an obligation of a qualified entity may be	202
included in a group of a different quality with the consent of	203
all of the qualifying entities participating in that group.	204
(F) Upon the sale and delivery by a qualified entity of a	205
public obligation to the state bond bank, the qualified entity	206
shall be considered to have agreed that, upon its failure to pay	207
interest or principal, when payable, on the public obligation	208
owned or held by or arising from an agreement with the state	209
bond bank, all defenses to nonpayment are waived.	210
Sec. 158.04. The bond proceedings may contain additional	211
provisions customary or appropriate to the financing or to the	212
obligations or to particular obligations, including but not	213
limited to provisions for any of the following:	214
(A) The redemption of obligations prior to maturity upon	215
the occurrence of certain conditions, and at particular price or	216
prices and under particular terms and conditions;	217
(B) The form of and other terms of the obligations;	218
(C) The establishment, deposit, investment, and	219
application of special funds, and the safeguarding of moneys on	220

hand or on deposit. Any financial institution that acts as a	221
depository of any moneys in special funds or other funds under	222
the bond proceedings may furnish indemnifying bonds or pledge	223
securities as required by the treasurer of state.	224
(D) Any or every provision of the bond proceedings being	225
binding upon the treasurer of state and upon such qualifying	226
entity, officer, board, commission, authority, agency,	227
department, institution, district, or other person or body as	228
may from time to time be authorized to take actions as may be	229
necessary to perform all or any part of the duty required by the	230
<pre>provision;</pre>	231
(E) The maintenance of each pledge or instrument	232
comprising part of the bond proceedings until the obligations	233
have been fully paid or payment provided for or other stated	234
conditions;	235
(F) In the event of default in any payments required to be	236
made by the bond proceedings, or by any other agreement of the	237
treasurer of state made as part of a contract under which the	238
obligations were issued or secured, including a credit	239
enhancement facility, the enforcement of those payments by	240
mandamus, a suit in equity, an action at law, or any combination	241
of those remedial actions;	242
(G) The rights and remedies of the holders or owners of	243
obligations or of book-entry interests in them, and of third	244
parties under any credit enhancement facility, and provisions	245
for protecting and enforcing those rights and remedies,	246
including limitations on the rights of individual holders or	247
owners;	248
(H) The replacement of mutilated, destroyed, lost, or	249

<pre>stolen obligations;</pre>	250
(I) The funding, refunding, or advance refunding, or other	251
provision for payment, of obligations that will then no longer	252
be outstanding for purposes of this chapter or of the applicable	253
bond proceedings;	254
(J) Amendment of the bond proceedings;	255
(K) The form of any trust agreement, indenture, escrow	256
agreement, paying agency agreement, registrar agreement to	257
provide for the security, payment, terms, and conditions of	258
obligations, and the proper administration of the pledges and	259
security interests granted for the benefit of holders of the	260
bonds;	261
(L) The form of any credit enhancement facility;	262
(M) Any other or additional agreements with the owners of	263
obligations, and such other provisions as the treasurer of state	264
determines, including limitations, conditions, or	265
qualifications, relating to any of the foregoing.	266
Sec. 158.05. (A) The obligations requiring execution by or	267
for the treasurer of state shall be signed as provided in the	268
bond proceedings. Any obligations may be signed by the	269
individual who on the date of execution is the authorized signer	270
although on the date of these obligations that individual is not	271
an authorized signer. In case the individual whose signature or	272
facsimile signature appears on any obligation ceases to be an	273
authorized signer before delivery of the obligation, that	274
signature or facsimile is nevertheless valid and sufficient for	275
all purposes as if that individual had remained the authorized	276
signer until delivery.	277
(P) Obligations may be sold at public sale or at private	279

sale, in such manner, and at such price at, above, or below par,	279
all as determined by and provided by the treasurer of state in	280
the bond proceedings.	281
Sec. 158.06. Obligations are investment securities under	282
Chapter 1308. of the Revised Code. Obligations may be issued in	283
bearer or in registered form, registrable as to principal alone	284
or as to both principal and interest, or both, or in	285
certificated or uncertificated form, as the treasurer of state	286
determines. Provision may be made for the exchange, conversion,	287
or transfer of obligations and for reasonable charges for	288
registration, exchange, conversion, and transfer. Pending	289
preparation of final obligations, the treasurer of state may	290
provide for the issuance of interim instruments to be exchanged	291
for the final obligations.	292
Sec. 158.07. Except to the extent that rights are	293
restricted by the bond proceedings, any owner of obligations or	294
provider of a credit enhancement facility may, by any suitable	295
form of legal proceedings, protect and enforce any rights	296
relating to obligations or that facility under the laws of this	297
state or granted by the bond proceedings. Each duty of the	298
treasurer of state undertaken pursuant to the bond proceedings	299
is hereby established as a duty of the entity or individual	300
having authority to perform that duty, specifically enjoined by	301
law and resulting from an office, trust, or station within the	302
meaning of section 2731.01 of the Revised Code. The individuals	303
who are from time to time the treasurer of state, or the staff	304
or employees of the treasurer of state, are not liable in their	305
personal capacities on any obligations or otherwise under the	306
bond proceedings.	307
Sec. 158.08. The treasurer of state may, in addition to	308

the authority referred to in division (B) of section 158.03 of	309
the Revised Code, authorize and provide for the issuance of any	310
of the following:	311
(A) To further the efficient financing of costs of local	312
permanent improvements, obligations in the form of bond	313
anticipation notes, and may provide for the renewal of those	314
notes from time to time by the issuance of new notes. The	315
holders of notes have the right to have bond service charges on	316
those obligations paid solely from the moneys and special funds	317
that are or may be pledged to that payment, including the	318
proceeds of obligations or renewal notes or both, as the	319
treasurer of state provides in the bond proceedings authorizing	320
the notes. Notes may be additionally secured by covenants of the	321
treasurer of state to the effect that the treasurer of state	322
will do all things necessary for the issuance of obligations or	323
renewal notes in such principal amount and upon such terms as	324
may be necessary to provide moneys to pay when due the debt	325
service on the notes, and apply their proceeds to the extent	326
necessary, to make full and timely payment of bond service	327
charges on the notes as provided in the applicable bond	328
proceedings. In the bond proceedings authorizing the issuance of	329
bond anticipation notes, the treasurer of state shall set forth	330
for the obligations anticipated an estimated schedule of annual	331
principal payments the latest of which shall be not later than	332
provided in division (B) of section 158.03 of the Revised Code.	333
All provisions and conditions relating to the issuance of	334
obligations under this chapter, except where expressly provided	335
otherwise, apply to the issuance of note and renewal notes.	336
(B) Obligations for the refunding, including funding and	337
retirement, and advance refunding with or without payment or	338
redemption prior to maturity, of any obligations previously	339

issued. Refunding obligations may be issued in amounts 340 sufficient to pay or to provide for repayment of the principal 341 amount, including principal amounts maturing prior to the 342 redemption of the remaining prior obligations, any redemption 343 premium, financing costs and interest accrued or to accrue to 344 the maturity or redemption date or dates, payable on the prior 345 obligations, and related financing costs and any expenses 346 incurred or to be incurred in connection with that issuance and 347 refunding. Subject to the applicable bond proceedings, the 348 portion of the proceeds of the sale of refunding obligations 349 issued under this section to be applied to bond service charges 350 on the prior obligations shall be credited to an appropriate 351 separate subaccount in the bond service account and held in 352 trust for the purpose by the treasurer of state or by a 353 corporate trustee. Obligations authorized under this division 354 shall be considered to be issued for those purposes for which 355 the prior obligations were issued. 356 Sec. 158.09. Obligations are lawful investments for banks, 357 savings and loan associations, credit union share guaranty 358 corporations, trust companies, trustees, fiduciaries, insurance 359 companies, including domestic for life and domestic not for 360 life, trustees or other officers having charge of sinking and 361 bond retirement or other special funds of the state and 362 political subdivisions and taxing districts of this state, the 363 sinking fund, the administrator of workers' compensation subject 364 to the approval of the workers' compensation board, the state 365 teachers retirement system, the public employees retirement 366 system, the school employees retirement system, and the Ohio 367 police and fire pension fund, notwithstanding any other 368 provisions of the Revised Code or rules adopted pursuant to 369 370 those provisions by any state agency with respect to investments

by them, and are also acceptable as security for the repayment	371
of the deposit of public moneys. The exemptions from taxation in	372
Ohio as provided for in particular sections of the Constitution	373
of the State of Ohio and section 5709.76 of the Revised Code	374
apply to the obligations.	375
Sec. 158.10. (A) Unless otherwise provided or provided for	376
in any applicable bond proceedings, moneys to the credit of or	377
in a special fund shall be disbursed on the direction of the	378
treasurer of state. No such order is required for the payment,	379
from the bond service account or other special fund, when due,	380
of bond service charges. Unless otherwise provided in the	381
applicable bond proceedings, payments received with respect to	382
interest rate hedges entered into as credit enhancement	383
facilities under this chapter shall be deposited to the credit	384
of the bond service account for the obligations to which those	385
credit enhancement facilities relate.	386
(B) Each bond service account is a trust fund and is	387
hereby pledged to the payment of bond service charges on the	388
applicable obligations. Payment of bond service charges shall be	389
made or provided for by the treasurer of state in accordance	390
with the bond proceedings without necessity for any act of	391
appropriation. The bond proceedings may provide for the	392
establishment of separate subaccounts in the bond service	393
account and for the application of those subaccounts only to	394
bond service charges on specific obligations, and for other	395
subaccounts in the bond service account within the general	396
purposes of that account.	397
(C)(1) Unless otherwise provided in any applicable bond	398
proceedings, moneys to the credit of special funds may be	399
invested only in one or more of the following:	400

(a) Notes, bonds, or other direct obligations of the	401
United States or of any agency or instrumentality of the United	402
States, or in no-front-end-load money market mutual funds	403
consisting exclusively of those obligations, or in repurchase	404
agreements, including those issued by any fiduciary, secured by	405
those obligations, or in collective investment funds consisting	406
exclusively of those obligations;	407
(b) Obligations of this state or any political subdivision	408
of this state;	409
(c) Certificates of deposit of any national bank located	410
in this state and any bank, as defined in section 1101.01 of the	411
Revised Code, subject to inspection by the superintendent of	412
financial institutions;	413
(d) The treasurer of state's pooled investment program	414
under section 135.45 of the Revised Code.	415
(2) The income from investments referred to in division	416
(C)(1) of this section shall be credited to special funds or	417
otherwise as the treasurer of state determines in the bond	418
proceedings. Those investments may be sold or exchanged at times	419
as the treasurer of state determines, provides for, or	420
authorizes.	421
Sec. 158.11. The provisions of sections 9.98 to 9.983 of	422
the Revised Code shall apply to all obligations issued under	423
this chapter.	424