#### As Introduced

## 131st General Assembly

# Regular Session 2015-2016

H. B. No. 443

## Representatives Johnson, T., Antonio

Cosponsors: Representatives LaTourette, Bishoff, Duffey, Blessing, Boccieri, Perales, Phillips, Ginter

### A BILL

То	enact sections 3901.82, 3901.821, 3901.822,	1
	5164.7511, 5164.7512, and 5164.7513 of the	2
	Revised Code to adopt requirements related to	3
	step therapy protocols implemented by health	4
	plan issuers and the Department of Medicaid.	5

#### BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 3901.82, 3901.821, 3901.822,	6
5164.7511, 5164.7512, and 5164.7513 of the Revised Code be	7
enacted to read as follows:	8
Sec. 3901.82. As used in sections 3901.82 to 3901.822 of	9
the Revised Code:	10
(A) "Clinical practice guidelines" means a systematically	11
developed statement to assist health care provider and patient	12
decisions with regard to appropriate health care for specific	13
clinical circumstances and conditions.	14
(B) "Clinical review criteria" means the written screening	15
procedures, decision abstracts, clinical protocols, and clinical	16
practice guidelines used by a health plan issuer or utilization	17

review organization to determine the medical necessity and	18
appropriateness of health care services.	19
(C) "Health plan issuer" has the same meaning as in	20
section 3922.01 of the Revised Code.	21
(D) "Step therapy exemption determination" means a	22
determination, based on a patient's or prescriber's request for	23
an exemption, along with supporting rationale and documentation,	24
as to whether a step therapy protocol should apply in a	25
particular situation, or whether the step therapy protocol	26
should be overridden in favor of immediate coverage of the	27
health care provider's selected prescription drug.	28
(E) "Step therapy protocol" means a protocol or program	29
that establishes a specific sequence in which prescription drugs	30
that are for a specified medical condition and that are	31
medically appropriate for a particular patient are covered by a	32
health plan issuer.	33
(F) "Utilization review organization" has the same meaning	34
as in section 1751.77 of the Revised Code.	35
Sec. 3901.821. (A) A health plan issuer or a utilization	36
review organization that implements a step therapy protocol	37
shall implement clinical review criteria in relation to that	38
step therapy protocol that do all of the following:	39
(1) Recommend that the prescription drugs be taken in the	40
specific sequence required by the step therapy protocol;	41
(2) Are developed and endorsed by an independent,	42
multidisciplinary panel of experts not affiliated with a health	43
plan issuer or utilization review organization;	44
(3) Are based on high quality studies, research, and	45

<pre>medical practice;</pre>	46
(4) Are created by an explicit and transparent process	47
that does all of the following:	48
(a) Minimizes biases and conflicts of interest;	49
(b) Explains the relationship between treatment options	50
and outcomes;	51
(c) Rates the quality of the evidence supporting	52
recommendations;	53
(d) Considers relevant patient subgroups and preferences.	54
(5) Are continually updated through a review of new	55
evidence and research.	56
(B) A health plan issuer or utilization review	57
organization shall certify, annually in rate filing documents	58
submitted to the superintendent of insurance, that the clinical	59
review criteria used in step therapy protocols for prescription	60
drugs meet the requirements set forth in division (A) of this	61
section.	62
(C) A health plan issuer or utilization review	63
organization shall submit proposed clinical review criteria in	64
relation to each step therapy protocol the health plan issuer or	65
utilization review organization seeks to implement to the	66
superintendent of insurance for review and shall not implement	67
those criteria prior to receiving approval or accreditation from	68
the superintendent.	69
Sec. 3901.822. (A) When coverage of a prescription drug	7 C
for the treatment of any medical condition is restricted for use	71
by a health plan issuer or utilization review organization	72
through the use of a step therapy protocol, the health plan	73

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issuer or utilization review organization shall provide the	74
patient and prescribing practitioner access to a clear and	75
convenient process to request a step therapy exemption	76
determination. A health plan issuer or utilization review	77
organization may use its existing adverse benefit determination	78
process provided for under Chapter 3922. of the Revised Code to	79
satisfy this requirement. The health plan issuer or utilization	80
review organization shall make the process easily accessible on	81
the health plan issuer or utilization review organization's web	82
site.	83
(B) The health plan issuer or utilization review	84
organization shall expeditiously grant a step therapy exemption	85
determination request if:	86
(1) The required prescription drug is contraindicated or	87
will likely cause an adverse reaction by or physical or mental	88
harm to the patient.	89
(2) The required prescription drug is expected to be	90
ineffective based on the known relevant physical or mental	91
characteristics of the patient and the known characteristics of	92
the prescription drug regimen.	93
(3) The patient has tried the required prescription drug	94
while under their current or a previous health insurance or	95
health benefit plan, or another prescription drug in the same	96
pharmacologic class or with the same mechanism of action and	97
such prescription drug was discontinued due to lack of efficacy	98
or effectiveness, diminished effect, or an adverse event.	99
(4) The required prescription drug is not in the best	100
interest of the patient, based on medical appropriateness.	101
(5) The nations is stable on a prescription drug selected	1.02

by their health care provider for the medical condition under	103
consideration.	104
(C) Upon the granting of a step therapy exemption	105
determination, the health plan issuer or utilization review	106
organization shall authorize coverage for the prescription drug	107
prescribed by the patient's treating health care provider,	108
provided the prescription drug is a covered prescription drug	109
under the patient's policy or contract.	110
(D) This section shall not be construed to prevent any of	111
the following:	112
(1) A health plan issuer or utilization review	113
organization from requiring a patient to try an AB-rated generic	114
equivalent prior to providing coverage for the equivalent	115
branded prescription drug;	116
(2) A health care provider from prescribing a prescription	117
drug that is determined to be medically appropriate.	118
(E) Each health plan issuer shall maintain written or	119
electronic records and data sufficient to demonstrate compliance	120
with the requirements of this section and on an annual basis	121
submit to the superintendent of insurance the following	122
information with respect to requests made under this section:	123
(1) The total number of requests received;	124
(2) The number of requests approved and denied;	125
(3) Any other information the superintendent of insurance	126
<pre>may request.</pre>	127
Sec. 5164.7511. (A) As used in sections 5164.7511 to	128
5164.7513 of the Revised Code:	129

(1) "Clinical practice guidelines" means a systematically	130
developed statement to assist medicaid providers and medicaid	131
recipients make decisions about appropriate health care for	132
specific clinical circumstances and conditions.	133
(2) "Clinical review criteria" means the written screening	134
procedures, decision abstracts, clinical protocols, and clinical	135
practice guidelines used by the medicaid program to determine	136
the medical necessity and appropriateness of health care	137
services.	138
(3) "Step therapy protocol" means a protocol under which	139
it is determined through a specific sequence whether the	140
medicaid program will pay for a medically appropriate prescribed	141
drug that a medicaid provider prescribes for a medicaid	142
recipient's specified medical condition.	143
(B) If the department of medicaid utilizes a step therapy	144
protocol for the medicaid program under which it is recommended	145
that prescribed drugs be taken in a specific sequence, the	146
department shall do both of the following:	147
(1) In a manner consistent with section 5164.7512 of the	148
Revised Code, establish and implement clinical review criteria	149
<pre>for the step therapy protocol;</pre>	150
(2) In a manner consistent with section 5164.7513 of the	151
Revised Code, establish and implement a step therapy exemption	152
process under which medicaid recipients and medicaid providers	153
who prescribe prescribed drugs for medicaid recipients may	154
request a determination of whether the step therapy protocol	155
should apply in a particular situation or should be overridden	156
in favor of immediate coverage of the medicaid provider's	157
selected prescribed drug.	158

Sec. 5164.7512. All of the following apply to clinical	159
review criteria established and implemented by the department of	160
medicaid pursuant to division (B)(1) of section 5164.7511 of the	161
Revised Code:	162
(A) The criteria shall be developed and endorsed by an	163
independent, multidisciplinary panel of experts not affiliated	164
with the medicaid program.	165
(B) The criteria shall be based on high quality studies,	166
research, and medical practice.	167
(C) The criteria shall be created by an explicit and	168
transparent process that does all of the following:	169
(1) Minimizes biases and conflicts of interest;	170
(2) Explains the relationship between treatment options	171
and outcomes;	172
(3) Rates the quality of the evidence supporting	173
<pre>recommendations;</pre>	174
(4) Considers relevant medicaid recipient subgroups and	175
preferences.	176
(D) The criteria shall be continually updated through a	177
review of new evidence and research.	178
Sec. 5164.7513. (A) All of the following apply to the step	179
therapy exemption process established and implemented by the	180
department of medicaid pursuant to division (B)(2) of section	181
5164.7511 of the Revised Code:	182
(1) The process shall be clear and convenient.	183
(2) The process shall be easily accessible on the	184
department's web site.	185

(3) The process shall require that supporting rationale	186
and documentation be submitted with each request for an	187
<pre>exemption.</pre>	188
(4) The process shall require the department to	189
expeditiously grant an exemption if either of the following	190
<pre>applies:</pre>	191
(a) Any of the following apply to the prescribed drug that	192
would otherwise have to be used under the step therapy protocol:	193
(i) It is contraindicated or will likely cause an adverse	194
reaction by, or physical or mental harm to, the recipient.	195
(ii) It is expected to be ineffective based on the known	196
relevant physical or mental characteristics of the recipient and	197
the known characteristics of the prescribed drug regimen.	198
(iii) The recipient tried it while enrolled in medicaid or	199
other health care coverage, or another prescribed drug in the	200
same pharmacologic class or with the same mechanism of action,	201
and it or the other prescribed drug was discontinued due to lack	202
of efficacy or effectiveness, diminished effect, or an adverse	203
event.	204
(iv) It is not in the best interest of the recipient,	205
based on medical appropriateness.	206
(b) The recipient is stable on the prescribed drug	207
selected by the recipient's medicaid provider for the medical	208
condition under consideration.	209
(5) On granting an exemption, the department shall	210
authorize payment for the prescribed drug prescribed by the	211
recipient's medicaid provider if the medicaid program covers the	212
prescribed drug.	213

(B) This section shall not be construed to prevent either	214
of the following:	215
(1) The department from requiring a medicaid recipient to	216
try an AB-rated generic equivalent before authorizing a medicaid	217
payment for the equivalent branded prescribed drug;	218
(2) A medicaid provider from prescribing a prescribed drug	219
that is determined to be medically appropriate.	220
Section 2. (A) The Ohio General Assembly finds all of the	221
following:	222
(1) That health plans, including Medicaid, are	223
increasingly making use of step therapy protocols under which	224
patients are required to try one or more prescription drugs	225
before coverage is provided for a drug selected by the patient's	226
health care provider.	227
(2) That such step therapy protocols, when they are based	228
on well-developed scientific standards and administered in a	229
flexible manner that takes into account the individual needs of	230
patients, can play an important role in controlling health care	231
costs.	232
(3) That, in some cases, requiring a patient to follow a	233
step therapy protocol may have adverse and even dangerous	234
consequences for the patient who may either not realize a	235
benefit from taking a prescription drug or may suffer harm from	236
taking an inappropriate drug.	237
(4) That, without uniform policies in the state for step	238
therapy protocols, patients may not receive the best and most	239
appropriate treatment.	240
(5) That it is imperative that step therapy protocols in	241

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the state preserve the heath care provider's right to make	242
treatment decisions in the best interest of the patient.	243
(B) Therefore, the Ohio General Assembly declares its	244
intent in relation to the enactment of this act and the	245
implementation of step therapy protocols as all of the	246
following:	247
(1) That health plan issuers and other, related	248
organizations that make coverage or benefits determinations base	249
step therapy protocols on appropriate clinical practice	250
guidelines developed by independent experts with knowledge of	251
the condition or conditions under consideration;	252
(2) That patients be exempt from step therapy protocols	253
when those protocols are inappropriate or otherwise not in the	254
best interest of the patients;	255
(3) That patients have access to a fair, transparent, and	256
independent process for requesting an exemption to a step	257
therapy protocol when appropriate.	258
Section 3. This act shall apply to the Department of	259
Medicaid and to health benefits plans, as defined in section	260
3922.01 of the Revised Code, delivered, issued for delivery,	261
modified, or renewed on or after January 1, 2016	262