**132nd General Assembly** 

Regular Session 2017-2018 H. B. No. 543

**Representatives Perales, Hambley** 

Cosponsors: Representatives Arndt, Becker, Butler, Carfagna, Holmes, Miller, O'Brien, Patterson, Riedel, Seitz, Thompson

# A BILL

То	amend sections 309.09 and 713.21 and to enact	1
	sections 308.061, 4582.021, and 4582.23 of the	2
	Revised Code to allow a county prosecuting	3
	attorney to enter into a contract with a	4
	regional airport authority, port authority, or	5
	regional planning commission to be its legal	6
	adviser.	7

### BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 309.09 and 713.21 be amended and	8
sections 308.061, 4582.021, and 4582.23 of the Revised Code be	9
enacted to read as follows:	10
Sec. 308.061. The board of trustees of a regional airport	11
authority may contract with the prosecuting attorney of a	12
county, as provided in section 309.09 of the Revised Code, to	13
obtain legal services from the prosecuting attorney.	14
Sec. 309.09. (A) The prosecuting attorney shall be the	15
legal adviser of the board of county commissioners, board of	16
elections, all other county officers and boards, and all tax-	17

supported public libraries, and any of them may require written 18 opinions or instructions from the prosecuting attorney in 19 matters connected with their official duties. The prosecuting 20 attorney shall prosecute and defend all suits and actions that 21 any such officer, board, or tax-supported public library directs 22 or to which it is a party, and no county officer may employ any 23 other counsel or attorney at the expense of the county, except 24 as provided in section 305.14 of the Revised Code. 25

(B) (1) The prosecuting attorney shall be the legal adviser 26 27 for all township officers, boards, and commissions, unless, 28 subject to division (B)(2) of this section, the township has adopted a limited home rule government pursuant to Chapter 504. 29 of the Revised Code and has not entered into a contract to have 30 the prosecuting attorney serve as the township law director, in 31 which case, subject to division (B)(2) of this section, the 32 township law director, whether serving full-time or part-time, 33 shall be the legal adviser for all township officers, boards, 34 and commissions. When the board of township trustees finds it 35 advisable or necessary to have additional legal counsel, it may 36 employ an attorney other than the township law director or the 37 prosecuting attorney of the county, either for a particular 38 matter or on an annual basis, to represent the township and its 39 officers, boards, and commissions in their official capacities 40 and to advise them on legal matters. No such legal counsel may 41 be employed, except on the order of the board of township 42 trustees, duly entered upon its journal, in which the 43 compensation to be paid for the legal services shall be fixed. 44 The compensation shall be paid from the township fund. 45

Nothing in this division confers any of the powers or46duties of a prosecuting attorney under section 309.08 of the47Revised Code upon a township law director.48

(2) (a) If any township in the county served by the 49 prosecuting attorney has adopted any resolution regarding the 50 operation of adult entertainment establishments pursuant to the 51 authority that is granted under section 503.52 of the Revised 52 Code, or if a resolution of that nature has been adopted under 53 section 503.53 of the Revised Code in a township in the county 54 served by the prosecuting attorney, all of the following apply: 55

(i) Upon the request of a township in the county that has 56 adopted, or in which has been adopted, a resolution of that 57 nature that is made pursuant to division (E)(1)(c) of section 58 59 503.52 of the Revised Code, the prosecuting attorney shall prosecute and defend on behalf of the township in the trial and 60 argument in any court or tribunal of any challenge to the 61 validity of the resolution. If the challenge to the validity of 62 the resolution is before a federal court, the prosecuting 63 attorney may request the attorney general to assist the 64 prosecuting attorney in prosecuting and defending the challenge 65 and, upon the prosecuting attorney's making of such a request, 66 the attorney general shall assist the prosecuting attorney in 67 performing that service if the resolution was drafted in 68 accordance with legal guidance provided by the attorney general 69 as described in division (B)(2) of section 503.52 of the Revised 70 Code. The attorney general shall provide this assistance without 71 charge to the township for which the service is performed. If a 72 township adopts a resolution without the legal guidance of the 73 attorney general, the attorney general is not required to 74 provide assistance as described in this division to a 75 prosecuting attorney. 76

(ii) Upon the request of a township in the county that has
adopted, or in which has been adopted, a resolution of that
nature that is made pursuant to division (E) (1) (a) of section
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503.52 of the Revised Code, the prosecuting attorney shall 80 prosecute and defend on behalf of the township a civil action to 81 enjoin the violation of the resolution in question. 82

(iii) Upon the request of a township in the county that 83 has adopted, or in which has been adopted, a resolution of that 84 nature that is made pursuant to division (E) (1) (b) of section 85 503.52 of the Revised Code, the prosecuting attorney shall 86 prosecute and defend on behalf of the township a civil action 87 under Chapter 3767. of the Revised Code to abate as a nuisance 88 the place in the unincorporated area of the township at which 89 the resolution is being or has been violated. Proceeds from the 90 sale of personal property or contents seized pursuant to the 91 action shall be applied and deposited in accordance with 92 division (E)(1)(b) of section 503.52 of the Revised Code. 93

(b) The provisions of division Division (B) (2) (a) of this 94 section-apply applies regarding all townships, including 95 townships that have adopted a limited home rule government 96 pursuant to Chapter 504. of the Revised Code, and regardless of 97 whether a township that has so adopted a limited home rule 98 government has entered into a contract with the prosecuting 99 attorney as described in division (B) of section 504.15 of the 100 Revised Code or has appointed a law director as described in 101 division (A) of that section. 102

The prosecuting attorney shall prosecute and defend in the 103 actions and proceedings described in division (B)(2)(a) of this 104 section without charge to the township for which the services 105 are performed.

(C) Whenever the board of county commissioners employs an 107 attorney other than the prosecuting attorney of the county, 108 without the authorization of the court of common pleas as 109

provided in section 305.14 of the Revised Code, either for a 110 particular matter or on an annual basis, to represent the board 111 in its official capacity and to advise it on legal matters, the 112 board shall enter upon its journal an order of the board in 113 which the compensation to be paid for the legal services shall 114 be fixed. The compensation shall be paid from the county general 115 fund. The total compensation paid, in any year, by the board for 116 legal services under this division shall not exceed the total 117 annual compensation of the prosecuting attorney for that county. 118

(D) The prosecuting attorney and the board of county
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commissioners jointly may contract with a board of park
commissioners under section 1545.07 of the Revised Code for the
prosecuting attorney to provide legal services to the park
district the board of park commissioners operates.

(E) The prosecuting attorney may be, in the prosecuting 124 attorney's discretion and with the approval of the board of 125 county commissioners, the legal adviser of a joint fire district 126 created under section 505.371 of the Revised Code at no cost to 127 the district, or may be the legal adviser to the district under 128 a contract that the prosecuting attorney and the district enter 129 into, and that the board of county commissioners approves, to 130 authorize the prosecuting attorney to provide legal services to 131 the district. 132

(F) The prosecuting attorney may be, in the prosecuting 133 attorney's discretion and with the approval of the board of 134 county commissioners, the legal adviser of a joint ambulance 135 district created under section 505.71 of the Revised Code at no 136 cost to the district, or may be the legal adviser to the 137 district under a contract that the prosecuting attorney and the 138 district enter into, and that the board of county commissioners 139

approves, to authorize the prosecuting attorney to provide legal 140 services to the district. 141

(G) The prosecuting attorney may be, in the prosecuting 142 attorney's discretion and with the approval of the board of 143 county commissioners, the legal adviser of a joint emergency 144 medical services district created under section 307.052 of the 145 Revised Code at no cost to the district<sub>L</sub> or may be the legal 146 adviser to the district under a contract that the prosecuting 147 attorney and the district enter into, and that the board of 148 county commissioners approves, to authorize the prosecuting 149 attorney to provide legal services to the district. 150

(H) The prosecuting attorney may be, in the prosecuting attorney's discretion and with the approval of the board of county commissioners, the legal adviser of a fire and ambulance district created under section 505.375 of the Revised Code at no cost to the district, or may be the legal adviser to the district under a contract that the prosecuting attorney and the district enter into, and that the board of county commissioners approves, to authorize the prosecuting attorney to provide legal services to the district.

(I) The prosecuting attorney may be, in the prosecuting 160 attorney's discretion and with the approval of the board of 161 county commissioners, the legal adviser to the board of trustees 162 of a regional airport authority created under Chapter 308. of 163 the Revised Code or the board of directors of a port authority 164 created under Chapter 4582. of the Revised Code under a contract 165 that the prosecuting attorney and the board of trustees or board 166 of directors enter into. If the regional airport authority or 167 port authority covers territory in more than one county, the 168 board of trustees or board of directors may choose the 169

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prosecuting attorney with whom it enters into such contract, 170 with the approval of the board of county commissioners of that 171 county. The contract may provide for the payment of a fee to the 172 prosecuting attorney for legal services agreed to under the 173 174 contract. (J) The prosecuting attorney may be, in the prosecuting 175 attorney's discretion and with the approval of the board of 176 county commissioners, the legal adviser to a regional planning 177 commission created under section 713.21 of the Revised Code 178 under a contract that the prosecuting attorney and commission 179 enter into. If the regional planning commission covers a region 180 in more than one county, the commission may choose the 181 prosecuting attorney with whom it enters into such contract, 182 with the approval of the board of county commissioners of that 183 county. The contract may provide for the payment of a fee to the 184 prosecuting attorney for legal services agreed to under the 185 186 contract.

(K) All money received pursuant to a contract entered into 187 under division (D), (E), (F), (G),  $\frac{\text{or}}{(H)}$ , (I), or (J) of this 188 section shall be deposited into the prosecuting attorney's legal 189 services fund, which shall be established in the county treasury 190 of each county in which such a contract exists. Moneys in that 191 fund may be appropriated only to the prosecuting attorney for 192 the purpose of providing legal services to a park district, 193 joint fire district, joint ambulance district, joint emergency 194 medical services district, or a fire and ambulance district, 195 regional airport authority, port authority, or regional planning 196 commission, as applicable, under a contract entered into under 197 the applicable division. 198

(J) (L) The prosecuting attorney shall be the legal

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advisor adviser of a lake facilities authority as provided in	
section 353.02 of the Revised Code.	
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Sec. 713.21. (A) The planning commission of any municipal	202
corporation or group of municipal corporations, any board of	203
township trustees, and the board of county commissioners of any	204
county in which the municipal corporation or group of municipal	205
corporations is located or of any adjoining county may cooperate	206
in the creation of a regional planning commission, for any	207
region defined as agreed upon by the planning commissions and	208
boards, exclusive of any territory within the limits of a	
municipal corporation not having a planning commission. After	
creation of a regional planning commission, school districts,	211
special districts, authorities, and any other units of local	212
government may participate in the regional planning commission,	213
upon terms agreed upon by the planning commissions and boards.	

The number of members of a regional planning commission, 215 their method of appointment, and the proportion of the costs of 216 regional planning to be borne respectively by the various 217 municipal corporations, townships, and counties in the region 218 and by other participating units of local government shall be 219 determined by a majority of the planning commissions and boards. 220 Costs may include, but are not limited to, compensation and 221 actual and necessary expenses for appointive members of a 222 regional planning commission who are not also holding another 223 public office to which they were elected. Any member of a 224 regional planning commission may hold any other public office 225 and may serve as a member of a city, village, or county planning 226 commission, except as otherwise provided in the charter of any 227 city or village. 228

Boards of township trustees, boards of county

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commissioners, and legislative authorities of municipal 230 corporations, and the governing bodies of other participating 231 units of local government, may appropriate their respective 232 shares of the costs of regional planning. Those sums shall be 233 paid into the treasury of the county in which the greater 234 portion of the population of the region is located, and shall be 235 paid out on the certificate of the regional planning commission 236 and the warrant of the county auditor of that county for the 237 purposes authorized by sections 713.21 to 713.27 of the Revised 238 Code. 239

(B) The regional planning commission may accept, receive, 240 and expend funds, grants, and services from the federal 241 government or its agencies; from departments, agencies, and 242 instrumentalities of this state or any adjoining state; from one 243 or more counties of this state or any adjoining state; from any 244 municipal corporation or political subdivision of this or any 245 adjoining state, including county, regional, and municipal 246 planning commissions of this or any adjoining state; or from 247 civic sources. The regional planning commission may contract 248 with respect to those funds, grants, and services, either 249 separately, jointly, or cooperatively, and may provide the 250 information and reports necessary to secure those funds, grants, 251 and services. Within the amounts agreed upon and appropriated or 252 otherwise received, the regional planning commission may employ 253 necessary engineers, accountants, consultants, and employees and 254 may rent or lease space, purchase, lease, and lease with option 255 to purchase equipment, and make other purchases it considers 256 necessary to its use. The regional planning commission may 257 purchase, lease with option to purchase, or receive as a gift 2.58 property and buildings within which it is housed and carries out 259 its responsibilities, provided that the rules of the commission 260

provide for the disposition of the property and buildings if the	261
commission is dissolved or otherwise terminated.	262
(C) The regional planning commission may establish	263
committees with the powers it finds necessary to carry on its	264
work, including an executive committee to make final	265
determinations, decisions, findings, recommendations, and orders	266
as provided in the commission's rules. All actions of these	267
committees shall be reported in writing to the members of the	268
regional planning commission no later than its next meeting or	269
within thirty days from the date of the action, whichever is	270
earlier. The regional planning commission may provide a	271
procedure to ratify committee actions by a vote of the members.	272
(D) The regional planning commission may make agreements	273
with other public or private agencies for the temporary transfer	274
or joint use of staff employees, and may contract for	275
professional or consultant services for or from other	276
governmental and private agencies and persons.	277
(E) A regional planning commission may contract with the	278
prosecuting attorney of a county, as provided in section 309.09	279
of the Revised Code, to obtain legal services from the	280
prosecuting attorney.	281
Sec. 4582.021. The board of directors of a port authority	282
created under section 4582.02 of the Revised Code may contract	283
with the prosecuting attorney of a county, as provided in	284
section 309.09 of the Revised Code, to obtain legal services	285
from the prosecuting attorney.	286
Sec. 4582.23. The board of directors of a port authority	287
created under section 4582.22 of the Revised Code may contract	288
with the prosecuting attorney of a county, as provided in	289

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As Reported by the House State and Local Government Committee	

section 309.09 of the Revised Code, to obtain legal services	290
from the prosecuting attorney.	291
Section 2. That existing sections 309.09 and 713.21 of the	292
Revised Code are hereby repealed.	293