

**As Introduced**

**132nd General Assembly  
Regular Session  
2017-2018**

**S. B. No. 153**

**Senators Hite, Burke**

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**A BILL**

To amend section 3772.03 and to enact sections 1  
3774.01, 3774.02, 3774.03, 3774.04, 3774.05, 2  
3774.06, 3774.07, 3774.08, and 3774.09 of the 3  
Revised Code to grant the Ohio Casino Control 4  
Commission the authority to regulate fantasy 5  
contests and to exempt fantasy contests from the 6  
gambling laws. 7

**BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:**

**Section 1.** That section 3772.03 be amended and sections 8  
3774.01, 3774.02, 3774.03, 3774.04, 3774.05, 3774.06, 3774.07, 9  
3774.08, and 3774.09 of the Revised Code be enacted to read as 10  
follows: 11

**Sec. 3772.03.** (A) To ensure the integrity of casino 12  
gaming, the commission shall have authority to complete the 13  
functions of licensing, regulating, investigating, and 14  
penalizing casino operators, management companies, holding 15  
companies, key employees, casino gaming employees, and gaming- 16  
related vendors. The commission also shall have jurisdiction 17  
over all persons participating in casino gaming authorized by 18  
Section 6(C) of Article XV, Ohio Constitution, and this chapter. 19

(B) All rules adopted by the commission under this chapter 20  
shall be adopted under procedures established in Chapter 119. of 21  
the Revised Code. The commission may contract for the services 22  
of experts and consultants to assist the commission in carrying 23  
out its duties under this section. 24

(C) The commission shall adopt rules as are necessary for 25  
completing the functions stated in division (A) of this section 26  
and for addressing the subjects enumerated in division (D) of 27  
this section. 28

(D) The commission shall adopt, and as advisable and 29  
necessary shall amend or repeal, rules that include all of the 30  
following: 31

(1) The prevention of practices detrimental to the public 32  
interest; 33

(2) Prescribing the method of applying, and the form of 34  
application, that an applicant for a license under this chapter 35  
must follow as otherwise described in this chapter; 36

(3) Prescribing the information to be furnished by an 37  
applicant or licensee as described in section 3772.11 of the 38  
Revised Code; 39

(4) Describing the certification standards and duties of 40  
an independent testing laboratory certified under section 41  
3772.31 of the Revised Code and the relationship between the 42  
commission, the laboratory, the gaming-related vendor, and the 43  
casino operator; 44

(5) The minimum amount of insurance that must be 45  
maintained by a casino operator, management company, holding 46  
company, or gaming-related vendor; 47

(6) The approval process for a significant change in ownership or transfer of control of a licensee as provided in section 3772.091 of the Revised Code;	48 49 50
(7) The design of gaming supplies, devices, and equipment to be distributed by gaming-related vendors;	51 52
(8) Identifying the casino gaming that is permitted, identifying the gaming supplies, devices, and equipment, that are permitted, defining the area in which the permitted casino gaming may be conducted, and specifying the method of operation according to which the permitted casino gaming is to be conducted as provided in section 3772.20 of the Revised Code, and requiring gaming devices and equipment to meet the standards of this state;	53 54 55 56 57 58 59 60
(9) Tournament play in any casino facility;	61
(10) Establishing and implementing a voluntary exclusion program that provides all of the following:	62 63
(a) Except as provided by commission rule, a person who participates in the program shall agree to refrain from entering a casino facility.	64 65 66
(b) The name of a person participating in the program shall be included on a list of persons excluded from all casino facilities.	67 68 69
(c) Except as provided by commission rule, no person who participates in the program shall petition the commission for admittance into a casino facility.	70 71 72
(d) The list of persons participating in the program and the personal information of those persons shall be confidential and shall only be disseminated by the commission to a casino	73 74 75

operator and the agents and employees of the casino operator for 76  
purposes of enforcement and to other entities, upon request of 77  
the participant and agreement by the commission. 78

(e) A casino operator shall make all reasonable attempts 79  
as determined by the commission to cease all direct marketing 80  
efforts to a person participating in the program. 81

(f) A casino operator shall not cash the check of a person 82  
participating in the program or extend credit to the person in 83  
any manner. However, the program shall not exclude a casino 84  
operator from seeking the payment of a debt accrued by a person 85  
before participating in the program. 86

(g) Any and all locations at which a person may register 87  
as a participant in the program shall be published. 88

(11) Requiring the commission to adopt standards regarding 89  
the marketing materials of a licensed casino operator, including 90  
allowing the commission to prohibit marketing materials that are 91  
contrary to the adopted standards; 92

(12) Requiring that the records, including financial 93  
statements, of any casino operator, management company, holding 94  
company, and gaming-related vendor be maintained in the manner 95  
prescribed by the commission and made available for inspection 96  
upon demand by the commission, but shall be subject to section 97  
3772.16 of the Revised Code; 98

(13) Permitting a licensed casino operator, management 99  
company, key employee, or casino gaming employee to question a 100  
person suspected of violating this chapter; 101

(14) The chips, tokens, tickets, electronic cards, or 102  
similar objects that may be purchased by means of an agreement 103  
under which credit is extended to a wagerer by a casino 104

operator;	105
(15) Establishing standards for provisional key employee licenses for a person who is required to be licensed as a key employee and is in exigent circumstances and standards for provisional licenses for casino gaming employees who submit complete applications and are compliant under an instant background check. A provisional license shall be valid not longer than three months. A provisional license may be renewed one time, at the commission's discretion, for an additional three months. In establishing standards with regard to instant background checks the commission shall take notice of criminal records checks as they are conducted under section 311.41 of the Revised Code using electronic fingerprint reading devices.	106 107 108 109 110 111 112 113 114 115 116 117
(16) Establishing approval procedures for third-party engineering or accounting firms, as described in section 3772.09 of the Revised Code;	118 119 120
(17) Prescribing the manner in which winnings, compensation from casino gaming, and gross revenue must be computed and reported by a licensee as described in Chapter 5753. of the Revised Code;	121 122 123 124
(18) Prescribing conditions under which a licensee's license may be suspended or revoked as described in section 3772.04 of the Revised Code;	125 126 127
(19) Prescribing the manner and procedure of all hearings to be conducted by the commission or by any hearing examiner;	128 129
(20) Prescribing technical standards and requirements that are to be met by security and surveillance equipment that is used at and standards and requirements to be met by personnel who are employed at casino facilities, and standards and	130 131 132 133

requirements for the provision of security at and surveillance of casino facilities;	134 135
(21) Prescribing requirements for a casino operator to provide unarmed security services at a casino facility by licensed casino employees, and the training that shall be completed by these employees;	136 137 138 139
(22) Prescribing standards according to which casino operators shall keep accounts and standards according to which casino accounts shall be audited, and establish means of assisting the tax commissioner in levying and collecting the gross casino revenue tax levied under section 5753.02 of the Revised Code;	140 141 142 143 144 145
(23) Defining penalties for violation of commission rules and a process for imposing such penalties subject to the review of the joint committee on gaming and wagering;	146 147 148
(24) Establishing standards for decertifying contractors that violate statutes or rules of this state or the federal government;	149 150 151
(25) Establishing standards for the repair of casino gaming equipment;	152 153
(26) Establishing procedures to ensure that casino operators, management companies, and holding companies are compliant with the compulsive and problem gambling plan submitted under section 3772.18 of the Revised Code;	154 155 156 157
(27) Prescribing, for institutional investors in or holding companies of a casino operator, management company, holding company, or gaming-related vendor that fall below the threshold needed to be considered an institutional investor or a holding company, standards regarding what any employees,	158 159 160 161 162

members, or owners of those investors or holding companies may 163  
do and shall not do in relation to casino facilities and casino 164  
gaming in this state, which standards shall rationally relate to 165  
the need to proscribe conduct that is inconsistent with passive 166  
institutional investment status; 167

(28) Providing for any other thing necessary and proper 168  
for successful and efficient regulation of casino gaming under 169  
this chapter. 170

(E) The commission shall employ and assign gaming agents 171  
as necessary to assist the commission in carrying out the duties 172  
of this chapter and Chapter 2915. of the Revised Code. In order 173  
to maintain employment as a gaming agent, the gaming agent shall 174  
successfully complete all continuing training programs required 175  
by the commission and shall not have been convicted of or 176  
pleaded guilty or no contest to a disqualifying offense as 177  
defined in section 3772.07 of the Revised Code. 178

(F) The commission, as a law enforcement agency, and its 179  
gaming agents, as law enforcement officers as defined in section 180  
2901.01 of the Revised Code, shall have authority with regard to 181  
the detection and investigation of, the seizure of evidence 182  
allegedly relating to, and the apprehension and arrest of 183  
persons allegedly committing violations of this chapter or 184  
gambling offenses as defined in section 2915.01 of the Revised 185  
Code or violations of any other law of this state that may 186  
affect the integrity of casino gaming or the operation of skill- 187  
based amusement machines, and shall have access to casino 188  
facilities and skill-based amusement machine facilities to carry 189  
out the requirements of this chapter. 190

(G) The commission may eject or exclude or authorize the 191  
ejection or exclusion of and a gaming agent may eject a person 192

from a casino facility for any of the following reasons:	193
(1) The person's name is on the list of persons	194
voluntarily excluding themselves from all casinos in a program	195
established according to rules adopted by the commission;	196
(2) The person violates or conspires to violate this	197
chapter or a rule adopted thereunder; or	198
(3) The commission determines that the person's conduct or	199
reputation is such that the person's presence within a casino	200
facility may call into question the honesty and integrity of the	201
casino gaming operations or interfere with the orderly conduct	202
of the casino gaming operations.	203
(H) A person, other than a person participating in a	204
voluntary exclusion program, may petition the commission for a	205
public hearing on the person's ejection or exclusion under this	206
chapter.	207
(I) A casino operator or management company shall have the	208
same authority to eject or exclude a person from the management	209
company's casino facilities as authorized in division (G) of	210
this section. The licensee shall immediately notify the	211
commission of an ejection or exclusion.	212
(J) The commission shall submit a written annual report	213
with the governor, president and minority leader of the senate,	214
speaker and minority leader of the house of representatives, and	215
joint committee on gaming and wagering before the first day of	216
September each year. The annual report shall cover the previous	217
fiscal year and shall include all of the following:	218
(1) A statement describing the receipts and disbursements	219
of the commission;	220

(2) Relevant financial data regarding casino gaming,	221
including gross revenues and disbursements made under this	222
chapter;	223
(3) Actions taken by the commission;	224
(4) An update on casino operators', management companies',	225
and holding companies' compulsive and problem gambling plans and	226
the voluntary exclusion program and list;	227
(5) Information regarding prosecutions for conduct	228
described in division (H) of section 3772.99 of the Revised	229
Code, including, but not limited to, the total number of	230
prosecutions commenced and the name of each person prosecuted;	231
(6) Any additional information that the commission	232
considers useful or that the governor, president or minority	233
leader of the senate, speaker or minority leader of the house of	234
representatives, or joint committee on gaming and wagering	235
requests.	236
(K) To ensure the integrity of skill-based amusement	237
machine operations, the commission shall have jurisdiction over	238
all persons conducting or participating in the conduct of skill-	239
based amusement machine operations authorized by this chapter	240
and Chapter 2915. of the Revised Code, including the authority	241
to complete the functions of licensing, regulating,	242
investigating, and penalizing those persons in a manner that is	243
consistent with the commission's authority to do the same with	244
respect to casino gaming. To carry out this division, the	245
commission may adopt rules under Chapter 119. of the Revised	246
Code, including rules establishing fees and penalties related to	247
the operation of skill-based amusement machines.	248
<u>(L) To ensure the integrity of fantasy contests, the</u>	249

commission shall have jurisdiction over all persons conducting 250  
or participating in the conduct of a fantasy contest authorized 251  
by Chapter 3774. of the Revised Code, including the authority to 252  
license, regulate, investigate, and penalize those persons in a 253  
manner that is consistent with the commission's authority to do 254  
the same with respect to skill-based amusement machines. To 255  
carry out this division, the commission may adopt rules under 256  
Chapter 119. of the Revised Code, including rules establishing 257  
fees and penalties related to the operation of fantasy contests. 258

**Sec. 3774.01.** As used in this chapter: 259

(A) "Commission" means the Ohio casino control commission. 260

(B) "Entry fee" means cash or cash equivalent that a 261  
fantasy contest operator requires to be paid by a fantasy 262  
contest player to participate in a fantasy contest. 263

(C) "Fantasy contest" means a simulated game or contest 264  
with an entry fee that satisfies all of the following 265  
conditions: 266

(1) The value of all prizes and awards offered to winning 267  
fantasy contest players is established and made known to the 268  
players in advance of the contest. 269

(2) All winning outcomes reflect the relative knowledge 270  
and skill of the fantasy contest players and are determined 271  
predominantly by accumulated statistical results of the 272  
performance of managing rosters of athletes whose performance 273  
directly corresponds with the actual performance of athletes in 274  
professional sports competitions. 275

(3) Winning outcomes are not based on randomized or 276  
historical events, or on the score, point spread, or any 277  
performance of any single actual team or combination of teams or 278

solely on any single performance of an individual athlete or 279  
player in any single actual event. 280

(D) "Fantasy contest operator" means a person that offers 281  
fantasy contests with an entry fee for a prize or award to the 282  
general public. Fantasy contest operator does not include a 283  
person that offers a pool not conducted for profit as defined 284  
under division (XX) of section 2915.01 of the Revised Code. 285

(E) "Fantasy contest platform" means any digital or online 286  
method through which a fantasy contest operator provides access 287  
to a fantasy contest. 288

(F) "Fantasy contest player" means a person who 289  
participates in a fantasy contest offered by a fantasy contest 290  
operator. 291

(G) "Holding company" means any corporation, firm, 292  
partnership, limited partnership, limited liability company, 293  
trust, or other form of business organization not a natural 294  
person that directly or indirectly does any of the following: 295

(1) Has the power or right to control a fantasy contest 296  
operator; 297

(2) Holds an ownership interest of ten per cent or more, 298  
as determined by the commission, in a fantasy contest operator; 299

(3) Holds voting rights with the power to vote ten per 300  
cent or more of the outstanding voting rights of a fantasy 301  
contest operator. 302

(H) "Key employee" means a person, employed by a fantasy 303  
contest operator, who is responsible for ensuring, and has the 304  
authority necessary to ensure, that all requirements under this 305  
chapter and the rules adopted under this chapter and division 306

(L) of section 3772.03 of the Revised Code are met. 307

(I) "Management company" means an organization retained by 308  
a fantasy contest operator to manage a fantasy contest platform 309  
and provide services such as accounting, general administration, 310  
maintenance, recruitment, and other operational services. 311

(J) "Material nonpublic information" means information 312  
related to the play of a fantasy contest by a fantasy contest 313  
player that is not readily available to the general public and 314  
is obtained as a result of a person's employment. 315

(K) "Script" means a list of commands that a fantasy- 316  
contest-related computer program can execute and that is created 317  
by a fantasy contest player, or by a third party for a fantasy 318  
contest player, to automate processes on a fantasy contest 319  
platform. 320

**Sec. 3774.02.** (A) A fantasy contest operator may not offer 321  
a fantasy contest in this state without first obtaining a 322  
license from the commission. 323

(B) (1) In order to obtain or renew a license to operate 324  
fantasy contests in this state, a fantasy contest operator shall 325  
pay to the commission a nonrefundable license fee. 326

(2) Unless a license issued under this chapter is 327  
suspended, expires, or is revoked, a license may be renewed. 328  
After a determination by the commission that the licensee is in 329  
compliance with this chapter and rules adopted by the commission 330  
under this chapter or division (L) of section 3772.03 of the 331  
Revised Code, the license shall be renewed for not more than 332  
three years, as determined by commission rule adopted under this 333  
chapter or division (L) of section 3772.03 of the Revised Code. 334

(C) Notwithstanding division (B) of this section, the 335

commission may investigate a licensee at any time the commission 336  
determines it is necessary to ensure that the licensee remains 337  
in compliance with this chapter and the rules adopted under this 338  
chapter or division (L) of section 3772.03 of the Revised Code. 339  
Any fantasy contest operator that applies for or holds a license 340  
under this chapter shall establish the operator's suitability 341  
for a license by clear and convincing evidence. 342

Sec. 3774.03. The commission shall adopt rules under 343  
Chapter 119. of the Revised Code as are necessary to complete 344  
the functions and address the subjects enumerated in division 345  
(A) of this section. 346

(A) The commission may adopt, and as advisable and 347  
necessary may amend or repeal, rules that include all of the 348  
following: 349

(1) Prohibiting fantasy contest operator's employees, 350  
relatives living in the same household as those employees, and 351  
athletes and referees in the underlying professional sports 352  
competitions from competing in any public fantasy contest 353  
offered by the fantasy contest operator or from sharing any 354  
material nonpublic information with third parties; 355

(2) Ensuring fantasy contest operators prohibit access to 356  
both of the following: 357

(a) Individuals under eighteen years of age; 358

(b) Individuals who, upon request, seek to restrict 359  
themselves from entering fantasy contests. 360

(3) Ensuring fantasy contest operators segregate fantasy 361  
contest player funds from operational funds or maintain a 362  
reserve that exceeds the amount of player funds on deposit, 363  
which reserve may not be used for operational activities. These 364

reserve funds may take the form of cash, cash equivalents, 365  
payment processor reserves, payment processor receivables, an 366  
irrevocable letter of credit, a bond, any other method approved 367  
by the commission, or a combination thereof, in an amount that 368  
must exceed the total balances of the fantasy contest player's 369  
accounts. All reserve funds, except payment processor reserves, 370  
shall be maintained by or otherwise under the control of a 371  
licensed fantasy contest operator, unless otherwise authorized 372  
by the commission. 373

(4) Prescribing requirements related to beginning players 374  
and highly experienced players; 375

(5) Prescribing requirements for internal procedures, 376  
including at a minimum, procedures for all of the following: 377

(a) Complying with all applicable state and federal 378  
requirements to protect the privacy and online security of 379  
fantasy contest players and their accounts; 380

(b) Suspending the accounts of players who violate this 381  
chapter and the rules adopted by the commission under this 382  
chapter or division (L) of section 3772.03 of the Revised Code; 383

(c) Providing fantasy contest players with access to 384  
information on playing responsibly and seeking assistance for 385  
compulsive behavior; 386

(d) Establishing the maximum number of entries that a 387  
fantasy contest player may submit to each fantasy contest; 388

(e) Any other procedure that the commission determines 389  
necessary in the rules adopted under this chapter or division 390  
(L) of section 3772.03 of the Revised Code. 391

(6) Requiring a license application to require an 392

applicant for a fantasy contest operator license to designate at 393  
least one key employee as a condition to obtain a license; 394

(7) Establishing the length of time, which shall be not 395  
more than three years, that a fantasy contest operator license 396  
and renewal license shall be valid; 397

(8) Establishing the fee for obtaining or renewing a 398  
license, which shall not exceed ten thousand dollars for each 399  
year of a license and a total of thirty thousand dollars for a 400  
three-year license, and which may be paid in equal installments 401  
on an annual basis over the term of the license; and 402

(9) Any other procedure or thing that the commission 403  
determines necessary to ensure the integrity of fantasy sports 404  
contests. 405

(B) The commission may not adopt rules to do either of the 406  
following: 407

(1) Limit or regulate the statistical makeup of a game or 408  
contest, or the digital platform of a fantasy contest operator; 409  
or 410

(2) Require licensure of any persons other than fantasy 411  
contest operators, holding companies, or management companies. 412

(C) Nothing in this section prohibits the commission from 413  
adopting rules establishing consumer protections. 414

**Sec. 3774.04.** (A) Each fantasy contest operator shall 415  
retain and maintain in a place secure from theft, loss, or 416  
destruction all of the records required to be maintained by this 417  
chapter for at least five years from the date of the record's 418  
creation. 419

(B) Each fantasy contest operator shall retain and 420

maintain accurate, complete, legible, and permanent records, 421  
whether in electronic or other format, of any books, records, or 422  
documents relating to the fantasy contest operator's business 423  
and accounting operations, which includes all of the following: 424

(1) The fantasy contest operator's business and 425  
organizational structure; 426

(2) Correspondence with or by, or reports to or from, the 427  
commission, or any local, state, or federal governmental agency, 428  
foreign or domestic; 429

(3) The fantasy contest operator's financial statements, 430  
accounting records, ledgers, and internal and external audit 431  
records; 432

(4) All records related to the conduct of fantasy contests 433  
by the fantasy contest operator in this state; 434

(5) Any materials used to advertise, publicize, or 435  
otherwise promote the fantasy contest operator's fantasy 436  
contests in this state; 437

(6) Any other books, records, or documents the commission 438  
requires the fantasy contest operator to retain and maintain, in 439  
rules adopted by the commission under this chapter or division 440  
(L) of section 3772.03 of the Revised Code. 441

(C) Each fantasy contest operator shall organize all 442  
required records in a manner that enables the commission to 443  
locate, inspect, review, and analyze the records with reasonable 444  
ease and efficiency and, upon request, provide the commission or 445  
its executive director, or duly authorized designee thereof, 446  
with the records required to be retained and maintained by this 447  
section. 448

Sec. 3774.05. (A) A fantasy contest operator offering a 449  
fantasy contest in this state shall contract with a third party 450  
to perform an independent audit, consistent with the standards 451  
established by the American institute of certified public 452  
accountants, to ensure compliance with this chapter and any 453  
rules adopted under this chapter or division (L) of section 454  
3772.03 of the Revised Code. The audit shall be performed at 455  
least once every three years unless otherwise ordered by the 456  
commission. 457

(B) A fantasy contest operator offering a fantasy contest 458  
in this state shall contract with a third party to perform an 459  
annual independent financial audit, consistent with the 460  
standards established by the American institute of certified 461  
public accountants. 462

(C) Any third party contracted to perform an audit under 463  
this section shall be approved by the commission before the 464  
audit engagement. The fantasy contest operator shall submit the 465  
audit results to the commission. 466

Sec. 3774.06. (A) A fantasy contest may not be offered on 467  
any kiosk or machine physically located in a retail business 468  
location. 469

(B) A fantasy contest operator operating in this state 470  
shall not do any of the following: 471

(1) Operate or offer a fantasy contest based upon any 472  
university, college, high school, or youth sporting event; 473

(2) Allow the use of scripts unless the scripts are made 474  
readily available to all fantasy contest players; 475

(3) Employ false, deceptive, or misleading advertising, or 476  
advertising that is not based upon fact; or 477

(4) Target players that have restricted themselves from 478  
entering fantasy contests under the procedures for doing so as 479  
required by the commission, or persons under eighteen years of 480  
age, in the fantasy contest operator's advertising. 481

**Sec. 3774.07.** The commission, in an adjudication conducted 482  
under Chapter 119. of the Revised Code, may penalize, limit, 483  
condition, restrict, suspend, revoke, deny, or refuse to renew 484  
the license of any licensee or applicant. The commission may 485  
take into account any relevant aggravating or mitigating factors 486  
without in any manner limiting the authority of the commission 487  
to impose the level and type of discipline the commission 488  
considers appropriate. 489

**Sec. 3774.08.** (A) Any information concerning the fantasy 490  
contest operator's internal procedures, personal information, 491  
financial information, trade secret information, and information 492  
protected by the attorney-client privilege submitted, collected, 493  
or gathered in relation to an application or license under this 494  
chapter is confidential and not subject to disclosure by any 495  
state agency or political subdivision as a record under section 496  
149.43 of the Revised Code. 497

(B) The commission may share the information referenced in 498  
this section with, or disclose the information to, any 499  
appropriate governmental or licensing agency if the agency that 500  
receives the information complies with the same requirements 501  
regarding confidentiality as those with which the commission 502  
must comply. 503

**Sec. 3774.09.** Fantasy contests offered in accordance with 504  
this chapter and the rules adopted by the commission under this 505  
chapter or division (L) of section 3772.03 of the Revised Code 506  
are exempt from Chapter 2915. of the Revised Code. 507

**Section 2.** That existing section 3772.03 of the Revised Code is hereby repealed. 508  
509

**Section 3.** Notwithstanding sections 3774.02, 3774.03, and 510  
3774.05 of the Revised Code as enacted by this act, fantasy 511  
contest operators offering fantasy contests in this state on the 512  
effective date of this act may continue to offer fantasy 513  
contests without interruption, provided that the operator files 514  
an application for licensure with the Ohio Casino Control 515  
Commission within thirty days of the application's availability, 516  
until the application for licensure has been approved or denied. 517