As Passed by the House

132nd General Assembly

Sub. S. B. No. 221

Regular Session 2017-2018

Senator Uecker

Cosponsors: Senators Huffman, Beagle, Sykes, Coley, LaRose, Balderson, Dolan, Hackett, Hoagland, Jordan, Kunze, Manning, McColley, Obhof, Oelslager, Peterson, Terhar Representatives Anielski, Becker, Blessing, Brenner, Butler, Carfagna, Dean, Faber, Gavarone, Green, Hambley, Henne, Hill, Hood, Koehler, Landis, Lanese, Lang, Patton, Perales, Reineke, Retherford, Rezabek, Riedel, Roegner, Romanchuk, Ryan, Scherer, Seitz, Stein, Wiggam, Young

A BILL

Го	amend sections 101.35, 103.05, 103.0511,	1
	106.021, 106.03, 106.031, 107.52, 111.15,	2
	119.03, 121.39, 121.71, 121.72, 121.73, 121.74,	3
	121.75, 127.18, 145.09, 742.10, 1707.20,	4
	3304.15, 3307.04, 3309.04, 3375.01, and 5505.04;	5
	to amend, for the purpose of adopting a new	6
	section number as indicated in parentheses,	7
	section 127.18 (106.024); to enact sections	8
	101.352, 101.353, 106.032, 121.93, 121.931, and	9
	121.933; and to repeal section 121.76 of the	10
	Revised Code to reform agency rule-making and	11
	legislative review thereof.	12

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 101.35, 103.05, 103.0511,	13
106.021, 106.03, 106.031, 107.52, 111.15, 119.03, 121.39,	14
121.71, 121.72, 121.73, 121.74, 121.75, 127.18, 145.09, 742.10,	1.5

1707.20, 3304.15, 3307.04, 3309.04, 3375.01, and 5505.04 be

amended, section 127.18 (106.024) of the Revised Code be amended

for the purpose of adopting a new section number as indicated in

parentheses, and sections 101.352, 101.353, 106.032, 121.93,

121.931, and 121.933 of the Revised Code be enacted to read as

follows:

Sec. 101.35. There is hereby created in the general 22 assembly the joint committee on agency rule review. The 23 committee shall consist of five members of the house of 24 representatives and five members of the senate. Within fifteen 25 26 days after the commencement of the first regular session of each general assembly, the speaker of the house of representatives 27 shall appoint the members of the committee from the house of 28 representatives, and the president of the senate shall appoint 29 the members of the committee from the senate. Not more than 30 three of the members from each house shall be of the same 31 political party. In the first regular session of a general 32 assembly, the chairperson of the committee shall be appointed by 33 the speaker of the house from among the house members of the 34 committee, and the vice-chairperson shall be appointed by the 35 president of the senate from among the senate members of the 36 committee. In the second regular session of a general assembly, 37 the chairperson shall be appointed by the president of the 38 senate from among the senate members of the committee, and the 39 vice-chairperson shall be appointed by the speaker of the house 40 from among the house members of the committee. The chairperson, 41 vice-chairperson, and members of the committee shall serve until 42 their respective successors are appointed or until they are no 43 longer members of the general assembly. When a vacancy occurs 44 among the officers or members of the committee, it shall be 45 filled in the same manner as the original appointment. 46

6.5

7.5

Notwithstanding section 101.26 of the Revised Code, the	47
members, when engaged in their duties as members of the	48
committee on days when there is not a voting session of the	49
member's house of the general assembly, shall be paid at the per	50
diem rate of one hundred fifty dollars, and their necessary	51
traveling expenses, which shall be paid from the funds	52
appropriated for the payment of expenses of legislative	53
committees.	54

The committee has the same powers as other standing or select committees of the general assembly. Six members constitute a quorum. The concurrence of six members is required for the recommendation of a concurrent resolution invalidating a proposed rule under section 106.021 of the Revised Code. The concurrence of seven members is required for the recommendation of a concurrent resolution invalidating an existing rule under section 106.031 of the Revised Code.

When a member of the committee is absent, the president or speaker, as the case may be, may designate a substitute from the same house and political party as the absent member. The substitute shall serve on the committee in the member's absence, and is entitled to perform the duties of a member of the committee. For serving on the committee, the substitute shall be paid the same per diem and necessary traveling expenses as the substitute would be entitled to receive if the substitute were a member of the committee.

The president or speaker shall inform the executive director of the committee of a substitution. If the executive director learns of a substitution sufficiently in advance of the meeting of the committee the substitute is to attend, the executive director shall publish notice of the substitution on

the internet, make reasonable effort to inform of the	77
substitution persons who are known to the executive director to	78
be interested in rules that are scheduled for review at the	79
meeting, and inform of the substitution persons who inquire of	80
the executive director concerning the meeting.	81
The committee may meet during periods in which the general	82
assembly has adjourned.	83
At meetings of the committee, the committee may request an	84
agency, as defined in section 106.01 of the Revised Code, to	85
provide information relative to the agency's implementation of	86
its statutory authority.	87
A member of the committee, and the executive director and	88
staff of the committee, are entitled in their official	89
capacities to attend, but not in their official capacities to	90
participate in, a public hearing conducted by an agency on a	91
proposed rule.	92
The executive director serves at the pleasure of the	93
president and speaker by mutual consensus. The executive	94
director may employ such technical, professional, and clerical	95
employees as are necessary to carry out the powers and	96
administrative duties of the committee.	97
Sec. 101.352. If the joint committee on agency rule review	98
becomes aware that an agency subject to its jurisdiction is	99
relying upon a principle of law or policy that, under section	100
121.93 of the Revised Code, should have been supplanted by its	101
restatement in a rule, the chairperson of the joint committee,	102
in the chairperson's sole discretion, may request the agency to	103
appear before the joint committee to address why,	104
notwithstanding section 121.93 of the Revised Code, it is so	105

<u>relying. The request shall specify the time and place at which a</u>	106
designee of the agency is to appear before the joint committee	107
to address, and to answer the joint committee's questions	108
concerning, the agency's reliance. The date set for the	109
appearance shall be not earlier than thirty days after the joint	110
committee transmits the request to the agency. The joint	111
committee shall transmit the request to the agency	112
electronically. The joint committee also shall publish the	113
request on its web site, as part of the relevant meeting agenda,	114
and shall indicate in conjunction with the published request	115
that any person is invited to appear before the joint committee	116
when the agency appears to offer and make comments to the joint	117
committee concerning the agency's reliance.	118
Upon receiving the request, the agency shall designate a	119
suitable agency officer or employee to appear on behalf of the	120
agency before the joint committee as directed in the request.	121
The agency electronically shall notify the joint committee of	122
the name, title, telephone number, and electronic mail address	123
of the officer or employee who has been designated to appear	124
before the joint committee in response to the request.	125
Upon appearing before the joint committee, the agency's	126
designee shall address why the agency is relying upon a	127
principle of law or policy that, notwithstanding section 121.93	128
of the Revised Code, has not been supplanted by its restatement	129
in a rule. The members of the joint committee may question the	130
agency's designee concerning the agency's reliance. Any person	131
may offer and make comments to the joint committee concerning	132
the agency's reliance.	133
After the appearance has concluded, the joint committee,	134
by vote of a majority of its members, in writing may recommend	135

to the agency that it supplant the principle of law or policy	136
that it is relying upon by its restatement in a rule. The joint	137
committee shall support its recommendation with a brief	138
rationale of why, under section 121.93 of the Revised Code, the	139
principle of law or policy should be supplanted by its	140
restatement in a rule. The joint committee shall transmit the	141
recommendation electronically to the agency.	142
After receiving the recommendation from the joint	143
committee, the agency shall commence the rule-making process as	144
soon as it is reasonably feasible to do so, but not later than	145
the date that is six months after the recommendation was	146
received. The principle of law or policy as it is restated in a	147
rule does not need to be wholly congruent with the supplanted	148
principle of law or policy. The agency lawfully may improve or	149
develop further the supplanted principle of law or policy as it	150
<u>is restated in a rule.</u>	151
The agency may continue to rely upon the principle of law	152
or policy, but only while it is complying with the preceding	153
paragraph. The agency may not rely upon the principle of law or	154
policy in advising with regard to or in determining the rights	155
or liabilities of a person if the agency fails to commence the	156
rule-making process by the deadline specified in the preceding	157
paragraph, or if, after commencing the rule-making process, the	158
agency neglects or abandons the rule-making process before it is	159
<pre>completed.</pre>	160
Sec. 101.353. If the joint committee on agency rule review	161
becomes aware, such as through its own inquiries or by receiving	162
complaints from interested parties or stakeholders, that an	163
agency subject to its jurisdiction is required expressly or	164
impliedly by a statute to adopt a rule but appears neither to	165

have done so nor to have commenced the rule-making process, the	166
chairperson of the joint committee, in the chairperson's sole	167
discretion, may request the agency to appear before the joint	168
committee to address its apparent dereliction. The request shall	169
specify the time and place at which a designee of the agency is	170
to appear before the joint committee to address, and answer the	171
joint committee's questions concerning, the agency's apparent	172
dereliction. The request shall identify the statute that	173
expressly or impliedly requires rule-making and that apparently	174
has not been complied with. The joint committee shall transmit	175
the request to the agency electronically. The joint committee	176
also shall publish the request on its web site, and shall	177
indicate in conjunction with the published request that any	178
person is invited to appear before the joint committee when the	179
agency appears to offer and make comments to the joint committee	180
concerning the agency's apparent dereliction.	181
Upon receiving the request, the agency shall designate a	182
suitable agency officer or employee to appear on behalf of the	183
agency before the joint committee as directed in the request.	184
The agency electronically shall notify the joint committee of	185
the name, title, telephone number, and electronic mail address	186
of the officer or employee who has been designated to appear	187
before the joint committee in response to the request.	188
Upon appearing before the joint committee, the agency's	189
designee shall address why the agency apparently has neither	190
adopted a rule nor commenced the rule-making process as	191
expressly or impliedly required by the statute. The members of	192
the joint committee may question the agency's designee	193
concerning the agency's apparent dereliction. Any person may	194
offer and make comments to the joint committee concerning the	195
agency's apparent dereliction.	196

After the appearance has concluded, the joint committee,	197
by vote of a majority of its members, in writing may advise the	198
agency to commence rule-making proceedings under the statute, as	199
soon as it is reasonably feasible for the agency to do so. The	200
joint committee shall transmit the advisory electronically to	201
the agency. The joint committee also shall publish the advisory	202
on its web site.	203

Sec. 103.05. (A) The director of the legislative service 204 commission shall be the codifier of the rules of the 205 administrative agencies of the state. When a rule is filed under 206 section 111.15₇ or 119.04, 4141.14, or 5703.14 of the Revised 207 Code, the director or the director's designee shall examine the 208 rule. If the rule is not numbered or if the numbering of the 209 rule is not in conformity with the system established by the 210 director, the director shall give the rule its proper number by 211 designating the proper number on the left hand margin of the 212 rule. The number shall be the official administrative code 213 number of the rule. Any number so assigned shall be published in 214 any publication of the administrative code. Rules of the 215 administrative code shall be cited and referred to by such 216 official numbers. 217

218 The legislative service commission shall, pursuant to <u>under</u> section 111.15 of the Revised Code, adopt, amend, and 219 rescind any rules that are necessary to provide a uniform 220 administrative code; to provide standards for use by the 221 director in determining whether to include in the administrative 222 code the full text of, or a reference to, any rule filed with 223 the commission; to permit the director to discharge the 224 director's duties and exercise the director's powers as 225 described in this section; and to permit the director to 226 discharge the director's duties and exercise the director's 227

powers with respect to establishing and maintaining, and	228
enhancing and improving, the electronic rule-filing system under	229
section 103.0511 of the Revised Code.	230
When the commission adopts rules to provide standards for	231
use by the director in determining whether to include the full	232
text of, or a reference to, a rule in the administrative code,	233
it shall require the director to consider all of the following:	234
(1) Whether the rule applies uniformly to all citizens of	235
the state;	236
(2) Whether the rule applies uniformly to all political	237
subdivisions of the state;	238
(3) Whether the rule affects the health, welfare, and	239
safety of the citizens of the state;	240
(4) Whether the rule applies only to the internal affairs	241
of the agency adopting the rule;	242
(5) The number of persons affected by the rule;	243
(6) Whether the rule affects the statutory or	244
constitutional rights of any person.	245
The director or the director's designee shall accept any	246
rule that is filed under section 111.15, or 119.04, 4141.14, or	247
5703.14 of the Revised Code. If the director or the director's	248
designee accepts a rule that is not in compliance with the rules	249
of the commission, the director shall give notice of the	250
noncompliance in electronic form to the agency that filed the	251
rule within thirty days after the date on which the rule is	252
filed. The notice shall indicate why the rule does not comply	253
with the rules of the commission and how the rule can be brought	254
into compliance. The failure of the director to give an agency	255

notice within the thirty-day period shall-presumptively	256
establish establishes that the rule complies with the rules of	257
the commission.	258
(B) Any person may publish an acceptable code. The	259
director shall approve as acceptable any person's publication of	260
the code conforming to the requirements of this division.	261
An Ohio administrative code approved as acceptable by the	262
director shall:	263
(1) Contain a compilation of the full text of, or a	264
reference to, each rule filed under <u>sections</u> <u>section</u> 111.15 ₇ <u>or</u>	265
119.04 , 4141.14, and 5703.14 of the Revised Code;	266
(2) Presumptively establish the rules of all agencies	267
adopting rules under section 111.15, 4141.14, 5703.14, or	268
Chapter 119. of the Revised Code that are in effect on the day	269
of its initial publication;	270
(3) Contain the full text of, or a reference to, each rule	271
adopted after its initial publication and be updated at least	272
quarterly;	273
(4) Contain an index of the rules and references to rules	274
that are included in the code and each supplement using terms	275
easily understood by the general public;	276
(5) Be published in electronic or print format following,	277
to the extent possible, the subject matter arrangement of the	278
Revised Code;	279
(6) Be numbered according to the numbering system devised	280
by the director.	281
(C) The director may prepare and publish the code, or	282
contract with any person under this division to prepare and	283

publish the code. Any code published under this division shall	284
include all of the requirements of division (B) of this section.	285
In addition, the director shall furnish any code or supplement	286
published under this division to any person who requests the	287
code or supplement upon payment of a charge established by the	288
director, not to exceed the cost of preparation and publication.	289
Upon the request of the director of the legislative	290
service commission under this division, the director of	291
administrative services, in accordance with the competitive	292
selection procedure of Chapter 125. of the Revised Code, shall	293
let a contract for the compilation, preparation, and printing or	294
publication of the administrative code and supplements.	295
Sec. 103.0511. The director of the legislative service	296
commission shall establish and maintain, and enhance and	297
improve, an electronic rule-filing system connecting:	298
(A) The legislative service commission, the joint	299
committee on agency rule review, and the secretary of state;	300
(B) The governor, the senate and house of representatives,	301
and the clerks of the senate and house of representatives;	302
(C) Each agency that files rules and other rule-making and	303
rule-related documents with the legislative service commission,	304
the joint committee on agency rule review, the department of	305
aging, the governor, the secretary of state, the general	306
assembly, or a committee of the senate or house of	307
representatives under section 106.02, 106.022, <u>106.024</u> , 106.031,	308
107.54, 111.15, 117.20, 119.03, 119.0311, 119.04, 121.39,	309
121.82, 127.18, 173.01, or 5117.02 of the Revised Code or any	310
other statute;	311

(D) The several publishers of the Administrative Code;

(E) The common sense initiative office; and	313
(F) Any other person or governmental officer or entity	314
whose inclusion in the system is required for the system to be a	315
complete electronic rule-filing system.	316
The electronic rule-filing system is to enable rules and	317
rule-making and rule-related documents to be filed, and official	318
responses to these filings to be made, exclusively by electronic	319
means.	320
Sec. 106.021. If, upon reviewing a proposed rule or	321
revised proposed rule, the joint committee on agency rule review	322
makes any of the following findings with regard to the proposed	323
rule or revised proposed rule, the joint committee may recommend	324
to the senate and house of representatives the adoption of a	325
concurrent resolution to invalidate the proposed rule or revised	326
proposed rule or a part thereof:	327
(A) The proposed rule or revised proposed rule exceeds the	328
scope of its statutory authority.	329
(B) The proposed rule or revised proposed rule conflicts	330
with the legislative intent of the statute under which it was	331
proposed.	332
(C) The proposed rule or revised proposed rule conflicts	333
with another proposed or existing rule.	334
(D) The proposed rule or revised proposed rule	335
incorporates a text or other material by reference and either	336
the agency has failed to file the text or other material	337
incorporated by reference as required by section 121.73 of the	338
Revised Code or the incorporation by reference fails to meet the	339
standards stated in sections 121.72, 121.75, and 121.76 of the-	340
Revised Code:	341

(1) The accompanying citation is not such as reasonably	342
would enable a reasonable person to whom the proposed rule or	343
revised proposed rule applies readily and without charge to find	344
and inspect the incorporated text or other material;	345
(2) The accompanying citation is not such as reasonably	346
would enable the joint committee readily and without charge to	347
find and inspect the incorporated text or other material, and	348
the agency did not file or otherwise make the incorporated text	349
or other material available without charge to the joint	350
<pre>committee; or</pre>	351
(3) The agency has treated the proposed rule or revised	352
proposed rule in whole or in part as exempt from sections 121.71	353
to 121.74 of the Revised Code on grounds the incorporated text	354
or other material has one or more of the characteristics	355
described in division (B) of section 121.75 of the Revised Code,	356
but the incorporated text or other material actually does not	357
have any of those characteristics.	358
(E) The agency has failed to prepare a complete and	359
accurate rule summary and fiscal analysis of the proposed rule	360
or revised proposed rule as required by section 127.18 106.024	361
of the Revised Code.	362
(F) The agency has failed to demonstrate through the	363
business impact analysis, recommendations from the common sense	364
initiative office, and the memorandum of response that the	365
regulatory intent of the proposed rule or revised proposed rule	366
justifies its adverse impact on businesses in this state.	367
Sec. <u>127.18</u> <u>106.024</u> . (A) As used in this section:	368
(1) "Agency" has the meaning defined in section 106.01 of	369
the Revised Code.	370

(2) "Rule" includes the adoption, amendment, or rescission	371
of a rule.	372
(3) "Proposed rule" means the original version of a	373
proposed rule, and each revised version of the same proposed	374
rule, that is filed with the joint committee on agency rule	375
review under division (D) of section 111.15 or division (C) of	376
section 119.03 of the Revised Code.	377
(B) An agency shall prepare, on the form designed by the	378
joint committee on agency rule review, a complete and accurate	379
rule summary and fiscal analysis of each proposed rule that it	380
files under division (D) of section 111.15 or division (C) of	381
section 119.03 of the Revised Code.	382
The joint committee on agency rule review shall design a	383
form for the rule summary and fiscal analysis. The form may	384
solicit information such as the following information:	385
(1) The name, address, and telephone number of the agency,	386
and the name, telephone number, and electronic mail address of	387
an individual or office within the agency designated by that	388
agency to be responsible for coordinating and making available	389
information in the possession of the agency regarding the	390
proposed rule;	391
(2) The Ohio Administrative Code rule number of the	392
proposed rule;	393
(3) A brief summary of, and the legal basis for, the	394
proposed rule, including citations identifying the statute that	395
prescribes the procedure in accordance with which the agency is	396
required to adopt the proposed rule, the statute that authorizes	397
the agency to adopt the proposed rule, and the statute that the	398
agency intends to amplify or implement by adopting the proposed	399

rule;	400
(4) An estimate, in dollars, of the amount by which the	401
proposed rule would increase or decrease revenues or	402
expenditures during the current biennium;	403
(5) A citation identifying the appropriation that	404
authorizes each expenditure that would be necessitated by the	405
proposed rule;	406
(6) A summary of the estimated cost of compliance with the	407
rule to all directly affected persons;	408
(7) The reasons why the rule is being proposed;	409
(8) If the rule has a fiscal effect on school districts,	410
counties, townships, or municipal corporations, an estimate in	411
dollars of the cost of compliance with the rule, or, if dollar	412
amounts cannot be determined, a written explanation of why it	413
was not possible to ascertain dollar amounts;	414
(9) If the rule has a fiscal effect on school districts,	415
counties, townships, or municipal corporations and is the result	416
of a federal requirement, a clear explanation that the proposed	417
state rule does not exceed the scope and intent of the	418
requirement, or, if the state rule does exceed the minimum	419
necessary federal requirement, a justification of the excess	420
cost, and an estimate of the costs, including those costs for	421
local governments, exceeding the federal requirement;	422
(10) If the rule has a fiscal effect on school districts,	423
counties, townships, or municipal corporations, a comprehensive	424
cost estimate that includes the procedure and method of	425
calculating the costs of compliance and identifies major cost	426
categories including personnel costs, new equipment or other	427
capital costs, operating costs, and indirect central service	428

costs related to the rule. The fiscal analysis shall also	429
include a written explanation of the agency's and the affected	430
local government's ability to pay for the new requirements and a	431
statement of any impact the rule will have on economic	432
development.	433
(11) If the rule incorporates a text or other material by	434
reference, and the agency claims the incorporation by reference	435
is exempt from compliance with sections 121.71 to 121.74 of the	436
Revised Code because the text or other material is generally-	437
available to persons who reasonably can be expected to be-	438
affected by the rule, an explanation of how the text or other	439
material is generally available to those persons;	440
(12) If the rule incorporates a text or other material by	441
reference, and it was infeasible for the agency to file the text-	442
or other material electronically, an explanation of why filing	443
the text or other material electronically was infeasible;	444
(13) If the rule is being rescinded and incorporates a	445
text or other material by reference, and it was infeasible for	446
the agency to file the text or other material, an explanation of	447
why filing the text or other material was infeasible on grounds	448
the incorporated text or other material has one or more of the	449
characteristics described in division (B) of section 121.75 of	450
the Revised Code, an explanation of how the incorporated text or	451
other material is exempted under that division;	452
(12) If the rule imposes a fee, an explanation of how the	453
fee directly relates to the cost actually incurred by the agency	454
in performing the function for which the fee is charged.	455
The rule summary and fiscal analysis form, instead of or	456
in addition to the foregoing, may solicit any other information	457

the joint committee on agency rule review considers necessary to	458
make the proposed rule or the fiscal effect of the proposed rule	459
fully understandable.	460
(C) The agency shall file the rule summary and fiscal	461
analysis in electronic form along with the proposed rule that it	462
files under division (D) of section 111.15 or divisions (B) and	463
(C) of section 119.03 of the Revised Code. The joint committee	464
on agency rule review shall not accept any proposed rule for	465
filing unless a copy of the rule summary and fiscal analysis of	466
the proposed rule, completely and accurately prepared, is filed	467
along with the proposed rule.	468
(D) The joint committee on agency rule review shall review	469
the fiscal effect of each proposed rule that is filed under	470
division (D) of section 111.15 or division (C) of section 119.03	471
of the Revised Code.	472
Sec. 106.03. Prior to the review date of an existing rule,	473
the agency that adopted the rule shall do both of the following:	474
(A) Review the rule to determine all of the following:	475
(1) Whether the rule should be continued without	476
amendment, be amended, or be rescinded, taking into	477
consideration the purpose, scope, and intent of the statute	478
under which the rule was adopted;	479
(2) Whether the rule needs amendment or rescission to give	480
more flexibility at the local level;	481
(3) Whether the rule needs amendment or rescission to	482
eliminate unnecessary paperwork;	483
(4) Whether the rule incorporates a text or other material	484
by reference and, if so, whether the text or other material	485

incorporated by reference is deposited or displayed as required	486
by section 121.74 of the Revised Code and whether the	487
incorporation by reference meets the standards stated in	488
sections 121.72, 121.75, and 121.76 of the Revised Code; :	489
(a) Whether the citation accompanying the incorporation by	490
reference is such as reasonably would enable a reasonable person	491
to whom the rule applies readily and without charge to find and	492
<pre>inspect the incorporated text or other material;</pre>	493
(b) Whether the citation accompanying the incorporation by	494
reference is such as reasonably would enable the joint committee	495
on agency rule review readily and without charge to find and	496
inspect the incorporated text or other material; and	497
(c) If the rule has been exempted in whole or in part from	498
sections 121.71 to 121.74 of the Revised Code on grounds the	499
incorporated text or other material has one or more of the	500
characteristics described in division (B) of section 121.75 of	501
the Revised Code, whether the incorporated text or other	502
material actually has any of those characteristics.	503
(5) Whether the rule duplicates, overlaps with, or	504
conflicts with other rules;	505
(6) Whether the rule has an adverse impact on businesses,	506
as determined under section 107.52 of the Revised Code;	507
(7) Whether the rule contains words or phrases having	508
meanings that in contemporary usage are understood as being	509
derogatory or offensive; and	510
(8) Whether the rule requires liability insurance, a bond,	511
or any other financial responsibility instrument as a condition	512
of licensure.	513

In making its review, the agency shall consider the	514
continued need for the rule, the nature of any complaints or	515
comments received concerning the rule, and any relevant factors	516
that have changed in the subject matter area affected by the	517
rule.	518
(B) On the basis of its review of the existing rule, the	519
agency shall determine whether the existing rule needs to be	520
amended or rescinded.	521
(1) If the existing rule needs to be amended or rescinded,	522
the agency, on or before the review date of the existing rule,	523
shall commence the process of amending or rescinding the	524
existing rule in accordance with its review of the rule.	525
(2) If the existing rule does not need to be amended or	526
rescinded, proceedings shall be had under section 106.031 of the	527
Revised Code.	528
Upon the request of the agency that adopted an existing	529
rule, the joint committee on agency rule review may extend the	530
review date of the rule to a date that is not later than one	531
hundred eighty days after the review date assigned to the rule	532
by the agency. Not more than two such extensions may be allowed.	533
Sec. 106.031. If an agency, on the basis of its review of	534
a rule under section 106.03 of the Revised Code, determines that	535
the rule does not need to be amended or rescinded, proceedings	536
shall be had as follows:	537
(A)(1) If, considering only the standard of review	538
specified in division (A)(6) of section 106.03 of the Revised	539
Code, the rule has an adverse impact on businesses, the agency	540
shall prepare a business impact analysis that describes its	541

review of the rule under that division and that explains why the

571

regulatory intent of the rule justifies its adverse impact on	543
businesses. If the rule does not have an adverse impact on	544
businesses, the agency may proceed under division (B) of this	545
section.	546
(2) The agency shall transmit a copy of the full text of	547
the rule and the business impact analysis electronically to the	548
common sense initiative office. The office shall make the rule	549
and analysis available to the public on its web site under	550
section 107.62 of the Revised Code.	551
(3) The agency shall consider any recommendations made by	552
the office.	553
(4) Not earlier than the sixteenth business day after	554
transmitting the rule and analysis to the office, the agency	555
shall either (a) proceed under divisions (A)(5) and (B) of this	556
section or (b) commence, under division (B)(1) of section 106.03	557
of the Revised Code, the process of rescinding the rule or of	558
amending the rule to incorporate into the rule features the	559
recommendations suggest will eliminate or reduce the adverse	560
impact the rule has on businesses. If the agency determines to	561
amend or rescind the rule, the agency is not subject to the time	562
limit specified in division (B)(1) of section 106.03 of the	563
Revised Code.	564
(5) If the agency receives recommendations from the	565
office, and determines not to amend or rescind the rule, the	566
agency shall prepare a memorandum of response that explains why	567
the rule is not being rescinded or why the recommendations are	568
not being incorporated into the rule.	569

(B) The agency shall assign a new review date to the rule.

The review date assigned shall be not later than five years

after the immediately preceding review date pertaining to the rule. If the agency assigns a review date that exceeds the five-year maximum, the review date is five years after the immediately preceding review date. The immediately preceding review date includes the date of the review of a rule under	572
	573
	574
	575
	576
section 106.032 of the Revised Code.	577

- (C)(1) The agency shall file all the following, in 578 electronic form, with the joint committee on agency rule review, 579 the secretary of state, and the director of the legislative 580 581 service commission: a copy of the rule specifying its new review date, a complete and accurate rule summary and fiscal analysis, 582 and, if relevant, a business impact analysis of the rule, any 583 recommendations received from the common sense initiative 584 office, and any memorandum of response. 585
- (2) Subject to section 106.05 of the Revised Code, the 586 joint committee does not have jurisdiction to review, and shall 587 reject, the filing of a rule under division (C)(1) of this 588 section if, at any time while the rule is in its possession, it 589 discovers that the rule has an adverse impact on businesses and 590 the agency has not complied with division (A) of this section. 591 The joint committee shall electronically return a rule that is 592 rejected to the agency, together with any documents that were 593 part of the filing. Such a rejection does not preclude the 594 agency from refiling the rule under division (C)(1) of this 595 section after complying with division (A) of this section. When 596 the filing of a rule is rejected under this division, it is as 597 if the filing had not been made. 598
- (D) The joint committee shall publish notice of the 599 agency's determination not to amend or rescind the rule in the 600 register of Ohio for four consecutive weeks after the rule is 601

filed under division (C) of this section.	602
(E) During the ninety-day period after a rule is filed	603
under division (C) of this section, but after the four-week	604
notice period required by division (D) of this section has	605
ended, the joint committee may recommend to the senate and house	606
of representatives the adoption of a concurrent resolution	607
invalidating the rule if the joint committee finds any of the	608
following:	609
(1) The agency improperly applied the standards in	610
division (A) of section 106.03 of the Revised Code in reviewing	611
the rule and in determining that the rule did not need amendment	612
or rescission.	613
(2) The rule has an adverse impact on businesses, and the	614
agency has failed to demonstrate through a business impact	615
analysis, recommendations from the common sense initiative	616
office, and a memorandum of response that the regulatory intent	617
of the rule justifies its adverse impact on businesses.	618
(3) If the rule incorporates a text or other material by	619
reference, the agency failed to file, or to deposit or display,	620
the text or other material incorporated by reference as required	621
by section 121.73 or 121.74 of the Revised Code or the	622
incorporation by reference fails to meet the standards stated in	623
sections 121.72, 121.75, and 121.76 of the Revised Code any of	624
the following applies:	625
(a) The citation accompanying the incorporation by	626
reference is not such as reasonably would enable a reasonable	627
person to whom the rule applies readily and without charge to	628
find and inspect the incorporated text or other material;	629
(b) The citation accompanying the incorporation by	630

reference is not such as reasonably would enable the joint	631
committee readily and without charge to find and inspect the	632
incorporated text or other material; or	633
(c) The rule has been exempted in whole or in part from	634
sections 121.71 to 121.74 of the Revised Code on grounds the	635
incorporated text or other material has one or more of the	636
characteristics described in division (B) of section 121.75 of	637
the Revised Code, but the incorporated text or other material	638
actually does not have any of those characteristics.	639
If the agency fails to comply with section 106.03 or	640
106.031 of the Revised Code, the joint committee shall afford	641
the agency an opportunity to appear before the joint committee	642
to show cause why the agency has not complied with either or	643
both of those sections. If the agency appears before the joint	644
committee at the time scheduled for the agency to show cause,	645
and fails to do so, the joint committee, by vote of a majority	646
of its members present, may recommend the adoption of a	647
concurrent resolution invalidating the rule for the agency's	648
failure to show cause. Or if the agency fails to appear before	649
the joint committee at the time scheduled for the agency to show	650
cause, the joint committee, by vote of a majority of its members	651
present, may recommend adoption of a concurrent resolution	652
invalidating the rule for the agency's default.	653
When the joint committee recommends that a rule be	654
invalidated, the recommendation does not suspend operation of	655
the rule, and the rule remains operational pending action by the	656
senate and house of representatives on the concurrent resolution	657
embodying the recommendation. If the senate and house of	658
representatives adopt the concurrent resolution, the rule is	659

invalid. If, however, the senate and house of representatives do

not adopt the resolution, the rule continues in effect, and	661
shall next be reviewed according to the new review date assigned	662
to the rule.	663
Sec. 106.032. If the chairperson of the joint committee on	664
agency rule review becomes aware that an existing rule has had	665
or is having an unintended or unexpected effect on businesses	666
that is not reasonably within the express or implied scope of	667
the statute under which the existing rule purportedly was	668
adopted, the chairperson may move that the joint committee order	669
the agency that is administering the existing rule to submit the	670
existing rule for review under section 106.031 of the Revised	671
Code, the same as if the agency had made a determination with	672
regard to the existing rule under division (B)(2) of section	673
106.03 of the Revised Code. The joint committee may adopt the	674
motion by vote of a majority of its members. The joint committee	675
shall not adopt a motion under this paragraph for a rule if the	676
joint committee previously has adopted a motion under this	677
paragraph for the same rule within the immediately preceding	678
five-year period.	679
The joint committee shall prepare the order in writing,	680
and shall transmit the order electronically to the agency. The	681
joint committee also shall transmit a copy of the order	682
electronically to the director of the legislative service	683
commission and to the common sense initiative office. The joint	684
committee shall indicate in the order the date on which the	685
order is transmitted. The director shall publish the order in	686
the register of Ohio.	687
Upon receiving the order, the agency shall comply with the	688
order as soon as reasonably possible, but shall commence	689
compliance with the order not later than thirty days after the	690

date on which the order was transmitted.	691
When an agency complies with the order, proceedings are to	692
be had with regard to the existing rule under section 106.031 of	693
the Revised Code, the same as if the agency had made a	694
determination with regard to the existing rule under division	695
(B) (2) of section 106.03 of the Revised Code. In addition to the	696
standards of review stated in division (E) of section 106.031 of	697
the Revised Code, the joint committee may recommend to the	698
senate and house of representatives the adoption of a concurrent	699
resolution invalidating the existing rule if the joint committee	700
finds that the existing rule has an unintended or unexpected	701
effect on businesses that is not reasonably within the express	702
or implied scope of the statute under which the agency	703
purportedly adopted the existing rule.	704
Sec. 107.52. A draft or existing rule that affects	705
businesses has an adverse impact on businesses if a provision of	706
the draft or existing rule that applies to businesses has any of	707
the following effects:	708
(A) It requires a license, permit, or any other prior	709
authorization to engage in or operate a line of business;	710
(B) It imposes a criminal penalty, a civil penalty, or	711
another sanction, or creates a cause of action, for failure to	712
comply with its terms; or	713
(C) It requires specific expenditures or the report of	714
information as a condition of compliance; or	715
(D) It would be likely to directly reduce the revenue or	716
increase the expenses of the lines of business to which it will	717
apply or applies.	718
Sec. 111.15. (A) As used in this section:	719

732

733

734

735

736

737

(1) "Rule" includes any rule, regulation, bylaw, or	720
standard having a general and uniform operation adopted by an	721
agency under the authority of the laws governing the agency; any	722
appendix to a rule; and any internal management rule. "Rule"	723
does not include any guideline adopted pursuant to section	724
3301.0714 of the Revised Code, any order respecting the duties	725
of employees, any finding, any determination of a question of	726
law or fact in a matter presented to an agency, or any rule	727
promulgated pursuant to Chapter 119. or division (C)(1) or (2)	728
of section 5117.02 of the Revised Code. "Rule" includes any	729
amendment or rescission of a rule.	730

- (2) "Agency" means any governmental entity of the state and includes, but is not limited to, any board, department, division, commission, bureau, society, council, institution, state college or university, community college district, technical college district, or state community college. "Agency" does not include the general assembly, the controlling board, the adjutant general's department, or any court.
- (3) "Internal management rule" means any rule, regulation, 738 bylaw, or standard governing the day-to-day staff procedures and 739 operations within an agency. 740
- (B) (1) Any rule, other than a rule of an emergency nature,

 adopted by any agency pursuant to this section shall be

 effective on the tenth day after the day on which the rule in

 final form and in compliance with division (B) (3) of this

 744

 section is filed as follows:
- (a) The rule shall be filed in electronic form with both
 the secretary of state and the director of the legislative
 747
 service commission;
 748

769

770

771

772

773

774

775

776

777

(b) The rule shall be filed in electronic form with the	749
joint committee on agency rule review. Division (B)(1)(b) of	750
this section does not apply to any rule to which division (D) of	f 751
this section does not apply.	752

An agency that adopts or amends a rule that is subject to 753 division (D) of this section shall assign a review date to the 754 rule that is not later than five years after its effective date. 755 If a review date assigned to a rule exceeds the five-year 756 maximum, the review date for the rule is five years after its 757 effective date. A rule with a review date is subject to review 758 759 under section 106.03 of the Revised Code. This paragraph does not apply to a rule of a state college or university, community 760 college district, technical college district, or state community 761 college. 762

If an agency in adopting a rule designates an effective 763 date that is later than the effective date provided for by 764 division (B)(1) of this section, the rule if filed as required 765 by such division shall become effective on the later date 766 designated by the agency. 767

Any rule that is required to be filed under division (B)

(1) of this section is also subject to division (D) of this section if not exempted by that division.

If a rule incorporates a text or other material by reference, the agency shall comply with sections 121.71 to \frac{121.76}{21.75} of the Revised Code.

(2) A rule of an emergency nature necessary for the immediate preservation of the public peace, health, or safety shall state the reasons for the necessity. The emergency rule, in final form and in compliance with division (B)(3) of this

section, shall be filed in electronic form with the secretary of	778
state, the director of the legislative service commission, and	779
the joint committee on agency rule review. The emergency rule is	780
effective immediately upon completion of the latest filing,	781
except that if the agency in adopting the emergency rule	782
designates an effective date, or date and time of day, that is	783
later than the effective date and time provided for by division	784
(B)(2) of this section, the emergency rule if filed as required	785
oy such division shall become effective at the later date, or	786
later date and time of day, designated by the agency.	787

An emergency rule becomes invalid at the end of the one hundred twentieth day it is in effect. Prior to that date, the agency may file the emergency rule as a nonemergency rule in compliance with division (B)(1) of this section. The agency may not refile the emergency rule in compliance with division (B)(2) of this section so that, upon the emergency rule becoming invalid under such division, the emergency rule will continue in effect without interruption for another one hundred twenty-day period.

- (3) An agency shall file a rule under division (B) (1) or(2) of this section in compliance with the following standards and procedures:
- (a) The rule shall be numbered in accordance with the numbering system devised by the director for the Ohio administrative code.
- (b) The rule shall be prepared and submitted in compliance 803 with the rules of the legislative service commission. 804
- (c) The rule shall clearly state the date on which it is 805 to be effective and the date on which it will expire, if known. 806

811

812

813

814

815

816

- (d) Each rule that amends or rescinds another rule shall 807 clearly refer to the rule that is amended or rescinded. Each 808 amendment shall fully restate the rule as amended. 809
- If the director of the legislative service commission or the director's designee gives an agency notice pursuant to section 103.05 of the Revised Code that a rule filed by the agency is not in compliance with the rules of the legislative service commission, the agency shall within thirty days after receipt of the notice conform the rule to the rules of the commission as directed in the notice.
- (C) All rules filed pursuant to divisions (B) (1) (a) and 817 (2) of this section shall be recorded by the secretary of state 818 and the director under the title of the agency adopting the rule 819 and shall be numbered according to the numbering system devised 820 by the director. The secretary of state and the director shall 821 preserve the rules in an accessible manner. Each such rule shall 822 be a public record open to public inspection and may be 823 transmitted to any law publishing company that wishes to 824 reproduce it. 825
- (D) At least sixty-five days before a board, commission, 826 department, division, or bureau of the government of the state 827 files a rule under division (B)(1) of this section, it shall 828 file the full text of the proposed rule in electronic form with 829 the joint committee on agency rule review, and the proposed rule 830 is subject to legislative review and invalidation under section 831 106.021 of the Revised Code. If a state board, commission, 832 department, division, or bureau makes a revision in a proposed 833 rule after it is filed with the joint committee, the state 834 board, commission, department, division, or bureau shall 835 promptly file the full text of the proposed rule in its revised 836

Code;

864

865

form in electronic form with the joint committee. A state board,	837
commission, department, division, or bureau shall also file the	838
rule summary and fiscal analysis prepared under section 127.18	839
106.024 of the Revised Code in electronic form along with a	840
proposed rule, and along with a proposed rule in revised form,	841
that is filed under this division. If a proposed rule has an	842
adverse impact on businesses, the state board, commission,	843
department, division, or bureau also shall file the business	844
impact analysis, any recommendations received from the common	845
sense initiative office, and the associated memorandum of	846
response, if any, in electronic form along with the proposed	847
rule, or the proposed rule in revised form, that is filed under	848
this division.	849
A proposed rule that is subject to legislative review	850
under this division may not be adopted and filed in final form	851
under division (B)(1) of this section unless the proposed rule	852
has been filed with the joint committee on agency rule review	853
under this division and the time for the joint committee to	854
review the proposed rule has expired without recommendation of a	855
concurrent resolution to invalidate the proposed rule.	856
As used in this division, "commission" includes the public	857
utilities commission when adopting rules under a federal or	858
state statute.	859
This division does not apply to any of the following:	860
(1) A proposed rule of an emergency nature;	861
(2) A rule proposed under section 1121.05, 1121.06,	862
1349.33, 1707.201, 1733.412, 4123.29, 4123.34, 4123.341,	863

4123.342, 4123.40, 4123.411, 4123.44, or 4123.442 of the Revised

(3) A rule proposed by an agency other than a board,	866
commission, department, division, or bureau of the government of	867
the state;	868
(4) A proposed internal management rule of a board,	869
commission, department, division, or bureau of the government of	870
the state;	871
(5) Any proposed rule that must be adopted verbatim by an	872
agency pursuant to federal law or rule, to become effective	873
within sixty days of adoption, in order to continue the	874
operation of a federally reimbursed program in this state, so	875
long as the proposed rule contains both of the following:	876
(a) A statement that it is proposed for the purpose of	877
complying with a federal law or rule;	878
(b) A citation to the federal law or rule that requires	879
verbatim compliance.	880
(6) An initial rule proposed by the director of health to	881
impose safety standards and quality-of-care standards with	882
respect to a health service specified in section 3702.11 of the	883
Revised Code, or an initial rule proposed by the director to	884
impose quality standards on a facility listed in division (A)(4)	885
of section 3702.30 of the Revised Code, if section 3702.12 of	886
the Revised Code requires that the rule be adopted under this	887
section;	888
(7) A rule of the state lottery commission pertaining to	889
instant game rules.	890
If a rule is exempt from legislative review under division	891
(D)(5) of this section, and if the federal law or rule pursuant	892
to which the rule was adopted expires, is repealed or rescinded,	893
or otherwise terminates, the rule is thereafter subject to	894

legislative review under division (D) of this section.	895
Whenever a state board, commission, department, division,	896
or bureau files a proposed rule or a proposed rule in revised	897
form under division (D) of this section, it shall also file the	898
full text of the same proposed rule or proposed rule in revised	899
form in electronic form with the secretary of state and the	900
director of the legislative service commission. A state board,	901
commission, department, division, or bureau shall file the rule	902
summary and fiscal analysis prepared under section 127.18	903
106.024 of the Revised Code in electronic form along with a	904
proposed rule or proposed rule in revised form that is filed	905
with the secretary of state or the director of the legislative	906
service commission.	907
Sec. 119.03. In the adoption, amendment, or rescission of	908
any rule, an agency shall comply with the following procedure:	909
(A) Reasonable public notice shall be given in the	910
register of Ohio at least thirty days prior to the date set for	911
a hearing, in the form the agency determines. The agency shall	912
file copies of the public notice under division (B) of this	913
section. (The agency gives public notice in the register of Ohio	914
when the public notice is published in the register under that	915
division.)	916
The public notice shall include:	917
(1) A statement of the agency's intention to consider	918
adopting, amending, or rescinding a rule;	919
(2) A synopsis of the proposed rule, amendment, or rule to	920
be rescinded or a general statement of the subject matter to	921
which the proposed rule, amendment, or rescission relates;	922
(3) A statement of the reason or purpose for adopting,	923

925

926

927

928

929

930

931

932

933

934

935

936

937

amandina	$\circ r$	rescinding	+ha	rula.
amending,	O_{T}	rescrinaring	CIIC	Ture,

(4) The date, time, and place of a hearing on the proposed action, which shall be not earlier than the thirty-first nor later than the fortieth day after the proposed rule, amendment, or rescission is filed under division (B) of this section.

In addition to public notice given in the register of Ohio, the agency may give whatever other notice it reasonably considers necessary to ensure notice constructively is given to all persons who are subject to or affected by the proposed rule, amendment, or rescission.

The agency shall provide a copy of the public notice required under division (A) of this section to any person who requests it and pays a reasonable fee, not to exceed the cost of copying and mailing.

(B) The full text of the proposed rule, amendment, or rule 938 to be rescinded, accompanied by the public notice required under 939 division (A) of this section, shall be filed in electronic form 940 with the secretary of state and with the director of the 941 legislative service commission. (If in compliance with this 942 943 division an agency files more than one proposed rule, amendment, or rescission at the same time, and has prepared a public notice 944 under division (A) of this section that applies to more than one 945 of the proposed rules, amendments, or rescissions, the agency 946 shall file only one notice with the secretary of state and with 947 the director for all of the proposed rules, amendments, or 948 rescissions to which the notice applies.) The proposed rule, 949 amendment, or rescission and public notice shall be filed as 950 required by this division at least sixty-five days prior to the 951 date on which the agency, in accordance with division (E) of 952 this section, issues an order adopting the proposed rule, 953

982

amendment, or rescission.	954
If the proposed rule, amendment, or rescission	955
incorporates a text or other material by reference, the agency	956
shall comply with sections 121.71 to $\frac{121.76}{121.75}$ of the	957
Revised Code.	958
The proposed rule, amendment, or rescission shall be	959
available for at least thirty days prior to the date of the	960
hearing at the office of the agency in printed or other legible	961
form without charge to any person affected by the proposal.	962
Failure to furnish such text to any person requesting it shall	963
not invalidate any action of the agency in connection therewith.	964
If the agency files a revision in the text of the proposed	965
rule, amendment, or rescission, it shall also promptly file the	966
full text of the proposed rule, amendment, or rescission in its	967
revised form in electronic form with the secretary of state and	968
with the director of the legislative service commission.	969
The agency shall file the rule summary and fiscal analysis	970
prepared under section $\frac{127.18}{106.024}$ of the Revised Code in	971
electronic form along with a proposed rule, amendment, or	972
rescission or proposed rule, amendment, or rescission in revised	973
form that is filed with the secretary of state or the director	974
of the legislative service commission.	975
The agency shall file the hearing report relating to a	976
proposed rule, amendment, or rescission in electronic form with	977
the secretary of state and the director of the legislative	978
service commission at the same time the agency files the hearing	979
report with the joint committee on agency rule review.	980

The director of the legislative service commission shall

publish in the register of Ohio the full text of the original

and each revised version of a proposed rule, amendment, or	983
rescission; the full text of a public notice; the full text of a	984
rule summary and fiscal analysis; and the full text of a hearing	985
report that is filed with the director under this division.	986

(C) When an agency files a proposed rule, amendment, or 987 rescission under division (B) of this section, it also shall 988 file in electronic form with the joint committee on agency rule 989 review the full text of the proposed rule, amendment, or rule to 990 be rescinded in the same form and the public notice required 991 under division (A) of this section. (If in compliance with this 992 division an agency files more than one proposed rule, amendment, 993 or rescission at the same time, and has given a public notice 994 under division (A) of this section that applies to more than one 995 of the proposed rules, amendments, or rescissions, the agency 996 shall file only one notice with the joint committee for all of 997 the proposed rules, amendments, or rescissions to which the 998 notice applies.) The proposed rule, amendment, or rescission is 999 subject to legislative review and invalidation under sections 1000 106.02, 106.021, and 106.022 of the Revised Code. If the agency 1001 makes a revision in a proposed rule, amendment, or rescission 1002 after it is filed with the joint committee, the agency promptly 1003 shall file the full text of the proposed rule, amendment, or 1004 rescission in its revised form in electronic form with the joint 1005 committee. 1006

An agency shall file the rule summary and fiscal analysis

1007

prepared under section 127.18 106.024 of the Revised Code in

1008

electronic form along with a proposed rule, amendment, or

1009

rescission, and along with a proposed rule, amendment, or

1010

rescission in revised form, that is filed under this division.

If a proposed rule, amendment, or rescission has an

adverse impact on businesses, the agency also shall file the	1013
business impact analysis, any recommendations received from the	1014
common sense initiative office, and the agency's memorandum of	1015
response, if any, in electronic form along with the proposed	1016
rule, amendment, or rescission, or along with the proposed rule,	1017
amendment, or rescission in revised form, that is filed under	1018
this division.	1019

The agency shall file the hearing report in electronic 1020 form with the joint committee before the joint committee holds 1021 its public hearing on the proposed rule, amendment, or 1022 rescission. The filing of a hearing report does not constitute a 1023 revision of the proposed rule, amendment, or rescission to which 1024 the hearing report relates. 1025

If the proposed rule, amendment, or rescission requires 1026 liability insurance, a bond, or any other financial 1027 responsibility instrument as a condition of licensure, the 1028 agency shall conduct a diligent search to determine if the 1029 liability insurance, bond, or other financial responsibility 1030 instrument is readily available in the amounts required as a 1031 condition of licensure, and shall certify to the joint committee 1032 that the search was conducted. 1033

A proposed rule, amendment, or rescission that is subject 1034 to legislative review under this division may not be adopted 1035 under division (E) of this section or filed in final form under 1036 section 119.04 of the Revised Code unless the proposed rule, 1037 amendment, or rescission has been filed with the joint committee 1038 on agency rule review under this division and the time for 1039 legislative review of the proposed rule, amendment, or 1040 rescission has expired without adoption of a concurrent 1041 resolution to invalidate the proposed rule, amendment, or 1042

rescission.	1043
This division does not apply to:	1044
(1) An emergency rule, amendment, or rescission;	1045
(2) A proposed rule, amendment, or rescission that must be	1046
adopted verbatim by an agency pursuant to federal law or rule,	1047
to become effective within sixty days of adoption, in order to	1048
continue the operation of a federally reimbursed program in this	1049
state, so long as the proposed rule contains both of the	1050
following:	1051
(a) A statement that it is proposed for the purpose of	1052
complying with a federal law or rule;	1053
(b) A citation to the federal law or rule that requires	1054
verbatim compliance.	1055
If a rule or amendment is exempt from legislative review	1056
under division (C)(2) of this section, and if the federal law or	1057
rule pursuant to which the rule or amendment was adopted	1058
expires, is repealed or rescinded, or otherwise terminates, the	1059
rule or amendment, or its rescission, is thereafter subject to	1060
legislative review under division (C) of this section.	1061
(D) On the date and at the time and place designated in	1062
the notice, the agency shall conduct a public hearing at which	1063
any person affected by the proposed action of the agency may	1064
appear and be heard in person, by the person's attorney, or	1065
both, may present the person's position, arguments, or	1066
contentions, orally or in writing, offer and examine witnesses,	1067
and present evidence tending to show that the proposed rule,	1068
amendment, or rescission, if adopted or effectuated, will be	1069
unreasonable or unlawful. An agency may permit persons affected	1070
by the proposed rule, amendment, or rescission to present their	1071

1085

1072
1073
1074
1075
1076

At the hearing, the testimony shall be recorded. Such 1077 record shall be made at the expense of the agency. The agency is 1078 required to transcribe a record that is not sight readable only 1079 if a person requests transcription of all or part of the record 1080 and agrees to reimburse the agency for the costs of the 1081 transcription. An agency may require the person to pay in 1082 advance all or part of the cost of the transcription. 1083

In any hearing under this section the agency may administer oaths or affirmations.

The agency shall consider the positions, arguments, or 1086 contentions presented at, or before or after, the hearing. The 1087 agency shall prepare a hearing summary of the positions, 1088 arguments, or contentions, and of the issues raised by the 1089 positions, arguments, or contentions. The agency then shall 1090 prepare a hearing report explaining, with regard to each issue, 1091 how it is reflected in the rule, amendment, or rescission. If an 1092 issue is not reflected in the rule, amendment, or rescission, 1093 the hearing report shall explain why the issue is not reflected. 1094 The agency shall include the hearing summary in the hearing 1095 report as an appendix thereto. And, in the hearing report, the 1096 agency shall identify the proposed rule, amendment, or 1097 rescission to which the hearing report relates. 1098

(E) After divisions (A), (B), (C), and (D) of this section 1099 have been complied with, and when the time for legislative 1100 review under sections 106.02, 106.022, and 106.023 of the 1101

Revised Code has expired without adoption of a concurrent	1102
resolution to invalidate the proposed rule, amendment, or	1103
rescission, the agency may issue an order adopting the proposed	1104
rule or the proposed amendment or rescission of the rule,	1105
consistent with the synopsis or general statement included in	1106
the public notice. At that time the agency shall designate the	1107
effective date of the rule, amendment, or rescission, which	1108
shall not be earlier than the tenth day after the rule,	1109
amendment, or rescission has been filed in its final form as	1110
provided in section 119.04 of the Revised Code.	1111

- (F) Prior to the effective date of a rule, amendment, or 1112 rescission, the agency shall make a reasonable effort to inform 1113 those affected by the rule, amendment, or rescission and to have 1114 available for distribution to those requesting it the full text 1115 of the rule as adopted or as amended. 1116
- (G) If the governor, upon the request of an agency, 1117 determines that an emergency requires the immediate adoption, 1118 amendment, or rescission of a rule, the governor shall issue an 1119 order, the text of which shall be filed in electronic form with 1120 the agency, the secretary of state, the director of the 1121 legislative service commission, and the joint committee on 1122 1123 agency rule review, that the procedure prescribed by this section with respect to the adoption, amendment, or rescission 1124 of a specified rule is suspended. The agency may then adopt 1125 immediately the emergency rule, amendment, or rescission and it 1126 becomes effective on the date the rule, amendment, or 1127 rescission, in final form and in compliance with division (A)(2) 1128 of section 119.04 of the Revised Code, is filed in electronic 1129 form with the secretary of state, the director of the 1130 legislative service commission, and the joint committee on 1131 agency rule review. The director shall publish the full text of 1132

the	emergency	rule,	amendment,	or	rescission	in	the	register	of	1133
Ohio).									1134

The emergency rule, amendment, or rescission shall become 1135 invalid at the end of the one hundred twentieth day it is in 1136 effect. Prior to that date the agency may adopt the emergency 1137 rule, amendment, or rescission as a nonemergency rule, 1138 amendment, or rescission by complying with the procedure 1139 prescribed by this section for the adoption, amendment, and 1140 rescission of nonemergency rules. The agency shall not use the 1141 procedure of this division to readopt the emergency rule, 1142 1143 amendment, or rescission so that, upon the emergency rule, amendment, or rescission becoming invalid under this division, 1144 the emergency rule, amendment, or rescission will continue in 1145 effect without interruption for another one-hundred-twenty-day 1146 period, except when section 106.02 of the Revised Code prevents 1147 the agency from adopting the emergency rule, amendment, or 1148 rescission as a nonemergency rule, amendment, or rescission 1149 within the one-hundred-twenty-day period. 1150

This division does not apply to the adoption of any 1151 emergency rule, amendment, or rescission by the tax commissioner 1152 under division (C)(2) of section 5117.02 of the Revised Code. 1153

(H) Rules adopted by an authority within the department of 1154 job and family services for the administration or enforcement of 1155 Chapter 4141. of the Revised Code or of the department of 1156 taxation shall be effective without a hearing as provided by 1157 this section if the statutes pertaining to such agency 1158 specifically give a right of appeal to the board of tax appeals 1159 or to a higher authority within the agency or to a court, and 1160 also give the appellant a right to a hearing on such appeal. 1161 This division does not apply to the adoption of any rule, 1162

(C)(1) or (2) of section 5117.02 of the Revised Code, or deny	1164
the right to file an action for declaratory judgment as provided	1165
in Chapter 2721. of the Revised Code from the decision of the	1166
board of tax appeals or of the higher authority within such	1167
agency.	1168
Sec. 121.39. (A) As used in this section, "environmental	1169
protection" means any of the following:	1170
(1) Protection of human health or safety, biological	1171
resources, or natural resources by preventing, reducing, or	1172
remediating the pollution or degradation of air, land, or water	1173
resources or by preventing or limiting the exposure of humans,	1174
animals, or plants to pollution;	1175
(2) Appropriation or regulation of privately owned	1176
property to preserve air, land, or water resources in a natural	1177
state or to wholly or partially restore them to a natural state;	1178
(3) Regulation of the collection, management, treatment,	1179
reduction, storage, or disposal of solid, hazardous,	1180
radioactive, or other wastes;	1181
(4) Plans or programs to promote or regulate the	1182
conservation, recycling, or reuse of energy, materials, or	1183
wastes.	1184
(B) Except as otherwise provided in division (E) of this	1185
section, when proposed legislation dealing with environmental	1186
protection or containing a component dealing with environmental	1187
protection is referred to a committee of the general assembly,	1188
other than a committee on rules or reference, the sponsor of the	1189
legislation, at the time of the first hearing of the legislation	1190
before the committee, shall submit to the members of the	1191

amendment, or rescission by the tax commissioner under division

committee a written statement identifying either the	1192
documentation that is the basis of the legislation or the	1193
federal requirement or requirements with which the legislation	1194
is intended to comply. If the legislation is not based on	1195
documentation or has not been introduced to comply with a	1196
federal requirement or requirements, the written statement from	1197
the sponsor shall so indicate.	1198

Also at the time of the first hearing of the legislation 1199
before the committee, a statewide organization that represents 1200
businesses in this state and that elects its board of directors 1201
may submit to the members of the committee a written estimate of 1202
the costs to the regulated community in this state of complying 1203
with the legislation if it is enacted. 1204

At any hearing of the legislation before the committee, a 1205 representative of any state agency, environmental advocacy 1206 organization, or consumer advocacy organization or any private 1207 citizen may present documentation containing an estimate of the 1208 monetary and other costs to public health and safety and the 1209 environment and to consumers and residential utility customers, 1210 and the effects on property values, if the legislation is not 1211 enacted. 1212

(C) Until such time as the statement required under 1213 division (B) of this section is submitted to the committee to 1214 which proposed legislation dealing with environmental protection 1215 or containing a component dealing with environmental protection 1216 was referred, the legislation shall not be reported by that 1217 committee. This requirement does not apply if the component 1218 dealing with environmental protection is removed from the 1219 legislation or if two-thirds of the members of the committee 1220 vote in favor of a motion to report the proposed legislation. 1221

(D) Except as otherwise provided in division (E) of this	1222
section, prior to adopting a rule or an amendment proposed to a	1223
rule dealing with environmental protection or containing a	1224
component dealing with environmental protection, a state agency	1225
shall do all of the following:	1226
(1) Consult with organizations that represent political	1227
subdivisions, environmental interests, business interests, and	1228
other persons affected by the proposed rule or amendment;	1229
(2) Consider documentation relevant to the need for, the	1230
environmental benefits or consequences of, other benefits of,	1231
and the technological feasibility of the proposed rule or	1232
amendment;	1233
(3) Specifically identify whether the proposed rule or	1234
amendment is being adopted or amended to enable the state to	1235
obtain or maintain approval to administer and enforce a federal	1236
environmental law or to participate in a federal environmental	1237
program, whether the proposed rule or amendment is more	1238
stringent than its federal counterpart, and, if the proposed	1239
rule or amendment is more stringent, the rationale for not	1240
incorporating its federal counterpart;	1241
(4) Include with the proposed rule or amendment and the	1242
rule summary and fiscal analysis required under section 127.18	1243
106.024 of the Revised Code, when they are filed with the joint	1244
committee on agency rule review in accordance with division (D)	1245
of section 111.15 or division (C) of section 119.03 of the	1246
Revised Code, one of the following in electronic form, as	1247
applicable:	1248
(a) The information identified under division (D)(3) of	1249

this section and, if the proposed rule or amendment is more

stringent than its federal counterpart, as identified in that	1251
division, the documentation considered under division (D)(2) of	1252
this section;	1253
(b) If an amendment proposed to a rule is being adopted or	1254
amended under a state statute that establishes standards with	1255
which the amendment shall comply, and the proposed amendment is	1256
more stringent than the rule that it is proposing to amend, the	1257
documentation considered under division (D)(2) of this section;	1258
(c) If division (D)(4)(a) or (b) of this section is not	1259
applicable, the documentation considered under division (D)(2)	1260
of this section.	1261
If the agency subsequently files a revision of such a	1262
proposed rule or amendment in accordance with division (D) of	1263
section 111.15 or division (C) of section 119.03 of the Revised	1264
Code, the revision shall be accompanied in electronic form by	1265
the applicable information or documentation.	1266
Division (D) of this section does not apply to any	1267
emergency rule adopted under division (B)(2) of section 111.15	1268
or division (G) of section 119.03 of the Revised Code, but does	1269
apply to any such rule that subsequently is adopted as a	1270
nonemergency rule under either of those divisions.	1271
The information or documentation submitted under division	1272
(D)(4) of this section may be in the form of a summary or index	1273
of available knowledge or information and shall consist of or be	1274
based upon the best available generally accepted knowledge or	1275
information in the appropriate fields, as determined by the	1276
agency that prepared the documentation.	1277
(E) The statement required under division (B) and the	1278
information or documentation required under division (D) of this	1279

section need not be prepared or submitted with regard to a	1280
proposed statute or rule, or an amendment to a rule, if the	1281
statute, rule, or amendment is procedural or budgetary in	1282
nature, or governs the organization or operation of a state	1283
agency, and will not affect the substantive rights or	1284
obligations of any person other than a state agency or an	1285
employee or contractor of a state agency.	1286
(F) The insufficiency, incompleteness, or inadequacy of a	1287
statement, information, documentation, or a summary of	1288
information or documentation provided in accordance with	1289
division (B) or (D) of this section shall not be grounds for	1290
invalidation of any statute, rule, or amendment to a rule.	1291
(G) This section applies only to the following:	1292
(1) Legislation and components of legislation dealing with	1293
environmental protection that are introduced in the general	1294
assembly after March 5, 1996;	1295
(2) Rules and rule amendments dealing with environmental	1296
protection that are filed with the joint committee on agency	1297
rule review in accordance with division (D) of section 111.15 or	1298
division (C) of section 119.03 of the Revised Code after March	1299
5, 1996.	1300
Sec. 121.71. As used in sections 121.71 to 121.76 121.75	1301
of the Revised Code:	1302
(A) "Agency" means an "agency" as defined in section	1303
111.15 or 119.01 of the Revised Code.	1304
(B) "Rule" means a new rule or an amendment to an existing	1305
rule. "Rule" includes an appendix or an attachment to a rule.	1306

Sec. 121.72. An agency incorporates a text or other

material into a rule by reference when it states refers in the	1308
rule that a <u>to the</u> text or other material not contained in the	1309
rule is to be treated as if it were contained spelled out or	1310
otherwise reproduced in the rule. The agency shall explain in	1311
the rule how persons who reasonably can be expected to be-	1312
affected by the rule can obtain copies of the text or other	1313
material that has been incorporated by reference. As part of the	1314
explanation, the agency shall state whether the incorporated	1315
text or other material is or is to be deposited in depository	1316
libraries or is or is to be displayed on a web site. If the text	1317
or other material incorporated by reference was, is, or	1318
reasonably can be expected to be subject to change, the agency,	1319
as part of the explanation, shall identify, and specify the date-	1320
of, the particular edition or other version of the text or other	1321
material that is incorporated by reference. The agency shall	1322
accompany the incorporation by reference with a citation that	1323
provides information sufficient to enable a reasonable person to	1324
whom the rule applies readily and without charge to find and	1325
inspect the text or other material that has been incorporated by	1326
reference. The citation shall specify the date of the text or	1327
other material or identify a particular edition or version of	1328
the text or other material and, if available, the date of the	1329
particular edition or version. The citation may include a web	1330
site address to the text or other material and may include other	1331
information that will enable the text or other material to be	1332
found readily and without charge.	1333
An agency that incorporates a text or other material by	1334
reference into a rule is presumed to have incorporated by	1335
reference a version of the text or other material that is in	1336
existence at the time of its incorporation by reference. An	1337
agency may not incorporate by reference a future version of the	1338

text or other material that is not in existence at the time of	1339
its incorporation by reference.	1340
Sec. 121.73. As used in this section, "rule" has the same	1341
meaning as in section 121.71 of the Revised Code and also	1342
includes the rescission of an existing rule.	1343
(A) When an agency files the original or a revised version	1344
of a rule in proposed form under division (D) of section 111.15	1345
or division (C) of section 119.03, or a rule for review under	1346
section 106.03 of the Revised Code, that incorporates a text or	1347
other material by reference, the agency also shall file in	1348
electronic form, one complete and accurate copy of the text or	1349
other material incorporated by reference with, or otherwise	1350
shall make the text or other material available to, the joint	1351
committee on agency rule review only if the accompanying	1352
citation is not such as reasonably would enable the joint	1353
committee readily and without charge to find and inspect the	1354
text or other material that has been incorporated by reference.	1355
An agency is not, however, required to file a text or other-	1356
material incorporated by reference with the joint committee if	1357
the agency revises a rule in proposed form that incorporates a	1358
text or other material by reference and the incorporation by	1359
reference in the revised version of the rule is identical to the	1360
incorporation by reference in the preceding version of the rule.	1361
If it is infeasible for the agency to file a text or other-	1362
material incorporated by reference electronically, the agency,	1363
as soon as possible, but not later than three days after	1364
completing the electronic filing, shall deliver one complete and	1365
accurate copy of the text or other material incorporated by	1366
reference to the joint committee, and shall attach a memorandum-	1367
to the text or other material identifying the filing to which it	1369

relates.	1369
An agency is not required to file a text or other material	1370
incorporated by reference into a rule that is proposed for	1371
rescission if it is infeasible for the agency to do so.	1372
An agency shall not file a copy of a text or other	1373
material incorporated by reference with the secretary of state-	1374
or with the director of the legislative service commission.	1375
(B) Upon completing its review of a rule in proposed form,	1376
or its review of a rule, that incorporates a text or other	1377
material by reference, the joint committee shall forward its-	1378
copy of the text or other material incorporated by reference to-	1379
the director of the legislative service commission. The director-	1380
shall maintain a file of texts and other materials that are or-	1381
were incorporated by reference into rules.	1382
Sec. 121.74. As used in this section, "rule" has the same	1383
Sec. 121.74. As used in this section, "rule" has the same meaning as in section 121.71 of the Revised Code and also	1383 1384
·	
meaning as in section 121.71 of the Revised Code and also-	1384
meaning as in section 121.71 of the Revised Code and also- includes the rescission of an existing rule.	1384 1385
meaning as in section 121.71 of the Revised Code and also includes the rescission of an existing rule. When an agency files a rule in final form under division	1384 1385 1386
meaning as in section 121.71 of the Revised Code and also includes the rescission of an existing rule. When an agency files a rule in final form under division— (B) (1) of section 111.15 or division (A) (1) of section 119.04 of	1384 1385 1386 1387
meaning as in section 121.71 of the Revised Code and also includes the rescission of an existing rule. When an agency files a rule in final form under division (B) (1) of section 111.15 or division (A) (1) of section 119.04 of the Revised Code that incorporates or incorporated a text or	1384 1385 1386 1387 1388
meaning as in section 121.71 of the Revised Code and also includes the rescission of an existing rule. When an agency files a rule in final form under division— (B) (1) of section 111.15 or division (A) (1) of section 119.04 of the Revised Code—that incorporates or incorporated—a text or other material by reference, the agency, prior to the effective	1384 1385 1386 1387 1388 1389
meaning as in section 121.71 of the Revised Code and also includes the rescission of an existing rule. When an agency files a rule in final form under division— (B) (1) of section 111.15 or division (A) (1) of section 119.04 of the Revised Code—that incorporates or incorporated—a text or other material by reference, the agency, prior to the effective date of the rule, shall—either:	1384 1385 1386 1387 1388 1389 1390
meaning as in section 121.71 of the Revised Code and also includes the rescission of an existing rule. When an agency files a rule in final form under division (B) (1) of section 111.15 or division (A) (1) of section 119.04 of the Revised Code that incorporates or incorporated a text or other material by reference, the agency, prior to the effective date of the rule, shall—either: (A) Deposit one complete and accurate copy of the text or	1384 1385 1386 1387 1388 1389 1390
meaning as in section 121.71 of the Revised Code and also- includes the rescission of an existing rule. When an agency files a rule in final form under division (B) (1) of section 111.15 or division (A) (1) of section 119.04 of the Revised Code—that incorporates or incorporated—a text or other material by reference, the agency, prior to the effective date of the rule, shall—either: (A) Deposit one complete and accurate copy of the text or other material incorporated by reference in each of the five	1384 1385 1386 1387 1388 1389 1390
meaning as in section 121.71 of the Revised Code and also- includes the rescission of an existing rule. When an agency files a rule in final form under division (B) (1) of section 111.15 or division (A) (1) of section 119.04 of the Revised Code—that incorporates or incorporated—a text or other material by reference, the agency, prior to the effective date of the rule, shall—either: (A) Deposit one complete and accurate copy of the text or other material incorporated by reference in each of the five depository libraries designated by the state library board; or	1384 1385 1386 1387 1388 1389 1390 1391 1392 1393

An agency is not required to comply with this section if	1397
the text or other material incorporated by reference is-	1398
identical to a text or other material the agency, at the time-	1399
compliance with this section otherwise would be required,	1400
already is depositing or displaying under this section ensure	1401
that the text or other material is available from the agency.	1402
The agency promptly and without charge shall make the text or	1403
other material available to any person who requests access to	1404
the text or other material.	1405
Sec. 121.75. (A)(1) Sections 121.71 to 121.74 of the	1406
Revised Code do not apply with regard to the incorporation by	1407
reference into a rule of any of the following so long as the	1408
incorporation by reference consists of a citation that will be-	1409
intelligible to the persons who reasonably can be expected to be	1410
affected by the rule and that, if the incorporated text or other	1411
material was, is, or reasonably can be expected to be subject to	1412
change, identifies, and specifies the date of, the particular	1413
edition or other version that is incorporated:	1414
(A) A section of the United States Code;	1415
(a) A section of the Revised Code;	1416
(b) An uncodified statute of this state;	1417
(c) An act of this state in the Laws of Ohio;	1418
(d) A rule in the Administrative Code;	1419
(e) A rule in the Monthly Record; or	1420
(f) A rule in the Register of Ohio.	1421
(2) Sections 121.71 to 121.74 of the Revised Code do not	1422
apply to the incorporation by reference into a rule of any of	1423
the following:	1424

(a) A section of the United States Code;	1425
(B) (b) An uncodified federal statute, if it has been	1426
appended as a legislative note to a section in the United States	1427
Code;	1428
(C) An act of this state in the Laws of Ohio or a (c) A	1429
federal act in the Statutes at Large;	1430
(D) (d) A federal regulation in the Federal Register or	1431
Code of Federal Regulations; or	1432
(E) A text or other material, including, without	1433
limitation, generally accepted industry standards, that is	1434
generally available to persons who reasonably can be expected to	1435
be affected by the rule.	1436
(e) A federal regulation in the Federal Register.	1437
An agency that incorporates a text by reference into a	1438
rule under division (A)(2) of this section shall specify the	1439
date of the text that is being incorporated by reference.	1440
(B) Sections 121.71 to 121.74 of the Revised Code do not	1441
apply to the incorporation by reference into a rule of a text or	1442
other material insofar as the text or other material has any of	1443
the following characteristics:	1444
(1) It addresses the internal management of an agency;	1445
(2) It obtains or maintains authorization of a federally	1446
<pre>delegated program in this state;</pre>	1447
(3) It addresses or provides for the receipt of federal	1448
funds by the state under a federally funded program;	1449
(4) It is a form to be filled out or a digital application	1450
into which data is entered to fill out a form or its equivalent.	1451

but only if the form or application merely collects information	1452
and does not establish principles of law or policy;	1453
(5) It states or restates federal legislative or	1454
administrative conclusions, such as interest rates or poverty	1455
levels, that are readily ascertainable from reliable sources,	1456
and that are not reasonably susceptible to state legislative or	1457
administrative variation;	1458
(6) It states or restates generally accepted commercial,	1459
industrial, building, fire, plumbing, electrical, safety, or	1460
other codes or standards that are readily available to or	1461
ascertainable by the persons the standards are likely to affect;	1462
<u>or</u>	1463
(7) It is copyrighted text or other material with regard	1464
to which permission to use has been obtained.	1465
Sec. 121.93. (A) An agency, at reasonable intervals, shall	1466
review its operations to identify principles of law or policy	1467
that have not been stated in a rule and that the agency is	1468
relying upon in conducting adjudications or other determinations	1469
of rights and liabilities or in issuing writings and other	1470
materials, such as instructions, directives, policy statements,	1471
guidelines, handbooks, manuals, advisories, notices, circulars,	1472
advertisements, forms, letters, and opinions. An agency is not	1473
required to identify principles of law or policy relied upon in	1474
issuing internal management rules as defined in section 111.15	1475
of the Revised Code. The agency shall complete at least one of	1476
the reviews during a governor's term. Within three months after	1477
the expiration of a governor's term, the agency electronically	1478
shall transmit to the joint committee on agency rule review, a	1479
notice stating that the agency has completed one or more of the	1480
reviews, specifying the exact number of reviews completed during	1481

the governor's expired term.	1482
(B) The agency shall determine whether a principle of law	1483
or policy thus identified has a general and uniform operation	1484
and establishes a legal regulation or standard that would not	1485
exist in its absence. If the principle of law or policy has	1486
these characteristics, the agency shall determine whether the	1487
principle of law or policy should be supplanted by its	1488
restatement in a rule to achieve one or more of the following as	1489
they are relevant to the principle of law or policy:	1490
(1) Assert the general and uniform operation of the	1491
<pre>principle of law or policy;</pre>	1492
(2) Make the principle of law or policy more readily	1493
available to the public;	1494
(3) Make the principle of law or policy more readily	1495
available to persons who specifically are affected by the	1496
<pre>principle of law or policy;</pre>	1497
(4) Enable the principle of law or policy to be better	1498
known in advance of its application;	1499
(5) Enable greater public participation in improvement and	1500
further development of the principle of law or policy;	1501
(6) Enable greater participation by persons specifically	1502
affected by the principle of law or policy in the improvement	1503
and further development of the principle of law or policy;	1504
(7) Make the principle of law or policy more easily	1505
<pre>understandable; or</pre>	1506
(8) Make the principle of law or policy more readily	1507
available to those legally charged with monitoring or reviewing	1508
the agency's operations.	1509

If a principle of law or policy aids in the interpretation	1510
of an existing rule or statute, the agency shall consider	1511
whether the aiding effect clarifies or otherwise resolves an	1512
uncertainty in the existing rule or statute. If the principle of	1513
law or policy can be so characterized, the agency shall consider	1514
whether the principle of law or policy should be supplanted by	1515
its restatement in an interpretive rule. The agency may not	1516
presume that a principle of law or policy that aids in the	1517
interpretation of an existing rule or statute is simply a	1518
reiteration of the existing rule or statute.	1519
(C) If the agency determines, in light of the foregoing	1520
standards, that rulemaking is indicated, the agency shall	1521
commence the rule-making process as soon as it is reasonably	1522
feasible to do so, but not later than the date that is six	1523
months after the determination was made. The principle of law or	1524
policy as it is restated in a rule does not need to be wholly	1525
congruent with the supplanted principle of law or policy. The	1526
agency lawfully may improve or develop further the supplanted	1527
principle of law or policy as it is restated in a rule.	1528
The agency may continue to rely upon the principle of law	1529
or policy, but only while it is complying with the preceding	1530
paragraph. The agency may not rely upon the principle of law or	1531
policy in advising with regard to or in determining the rights	1532
or liabilities of a person if the agency fails to commence the	1533
rule-making process by the deadline specified in the preceding	1534
paragraph, or if, after commencing the rule-making process, the	1535
agency neglects or abandons the rule-making process before it is	1536
<pre>completed.</pre>	1537
(D) A principle of law or policy that is relied upon	1538
directly or by clear implication from a statute applying to the	1539

agency does not need to be supplanted by rule.	1540
Sec. 121.931. (A) A person may petition an agency in	1541
writing to restate a principle of law or policy in a rule if (1)	1542
the person was a party to an adjudication or other determination	1543
before an agency that has resulted in an order or other	1544
disposition or was a party to a civil action in which judgment	1545
has been entered, and (2) the adjudication or other	1546
determination, or the civil action, involved a principle of law	1547
or policy relied upon by the agency that, under section 121.93	1548
of the Revised Code, should have been supplanted by its	1549
restatement in a rule but has not been so supplanted. The	1550
petition shall briefly explain why the principle of law or	1551
policy should, under section 121.93 of the Revised Code, be	1552
supplanted by its restatement in a rule. The person shall send	1553
the petition to the agency not later than the ninetieth day	1554
after the order or other disposition was issued or the judgment	1555
was entered. The person also shall send a copy of the petition	1556
to the joint committee on agency rule review.	1557
(B) The agency, not later than the thirtieth day after	1558
receiving a timely petition, shall consider the petition in	1559
light of section 121.93 of the Revised Code, and shall notify	1560
the petitioner in writing, by certified mail, return receipt	1561
requested, whether it grants or intends to deny the petition.	1562
(1) If the agency grants the petition, it shall commence	1563
the rule-making process as soon as it is reasonably feasible to	1564
do so, but not later than the date that is six months after the	1565
petition was granted. The principle of law or policy as it is	1566
restated in a rule does not need to be wholly congruent with the	1567
supplanted principle of law or policy. The agency lawfully may	1568
improve or develop further the supplanted principle of law or	1569

policy.	1570
The agency may continue to rely upon the principle of law_	1571
or policy, but only while it is complying with the preceding	1572
paragraph. The agency may not rely upon the principle of law or	1573
policy in advising with regard to or in determining the rights	1574
or liabilities of a person if the agency fails to commence the	1575
rule-making process by the deadline specified in the preceding	1576
paragraph, or if, after commencing the rule-making process, the	1577
agency neglects or abandons the rule-making process before it is	1578
<pre>completed.</pre>	1579
(2) If the agency intends to deny the petition, it shall	1580
send the petitioner a notice affording the petitioner an	1581
opportunity for a hearing on the petition and briefly explaining	1582
why the agency intends to deny the petition. If the petitioner	1583
does not in writing request a hearing within fifteen days after	1584
receiving the notice, the agency shall deny the petition and	1585
notify the petitioner in writing. If the petitioner responds in	1586
writing within the fifteen-day period requesting a hearing, the	1587
agency, by certified mail, return receipt requested, promptly	1588
shall notify the petitioner of the time and place for the	1589
hearing, which shall be not earlier than the thirtieth day after	1590
the notice was sent to the petitioner.	1591
(C) At the hearing, the agency shall explain why,	1592
notwithstanding section 121.93 of the Revised Code, it intends	1593
to deny the petition, and the petitioner shall explain why under	1594
that section the petitioner believes the agency's intention to	1595
be erroneous. The hearing shall be informal. The petitioner may	1596
be assisted by counsel at the hearing.	1597
(D) Not later than the thirtieth day after the hearing	1598
concludes, the agency shall grant or deny the petition.	1599

(1) If the agency grants the petition, it shall commence	1600
the rule-making process as soon as it is reasonably feasible to	1601
do so, but not later than the date that is six months after the	1602
determination was made. The principle of law or policy as it is	1603
restated in a rule does not need to be wholly congruent with the	1604
supplanted principle of law or policy. The agency lawfully may	1605
improve or develop further the supplanted principle of law or	1606
policy as it is restated in a rule.	1607
The agency may continue to rely upon the principle of law	1608
or policy, but only while it is complying with the preceding	1609
paragraph. The agency may not rely upon the principle of law or	1610
policy in advising with regard to or in determining the rights	1611
or liabilities of a person if the agency fails to commence the	1612
rule-making process by the deadline specified in the preceding	1613
paragraph, or if, after commencing the rule-making process, the	1614
agency neglects or abandons the rule-making process before it is	1615
<pre>completed.</pre>	1616
(2) If the petitioner failed to appear at the hearing, or	1617
if the petitioner failed to persuade the agency that its	1618
intention to deny the petition is erroneous, the agency shall	1619
deny the petition.	1620
The agency shall send notice in writing to the petitioner	1621
of the outcome. If the outcome is denial of the petition, the	1622
notice shall explain briefly why the agency is denying the	1623
petition. The petitioner is not entitled to appeal the outcome.	1624
Sec. 121.933. Sections 101.352, 101.353, 121.93, and	1625
121.931 of the Revised Code do not apply to:	1626
(A) The following elected state officers or their offices:	1627
the governor, the lieutenant governor, the secretary of state,	1628

the auditor of state, the treasurer of state, and the attorney	1629
<pre>general;</pre>	1630
(B) A state institution of higher education as defined in	1631
section 3345.011 of the Revised Code; or	1632
(C) The public employees retirement system, the Ohio	1633
police and fire pension fund, the state teachers retirement	1634
system, the school employees retirement system, and the state	1635
highway patrol retirement system.	1636
Sec. 145.09. The public employees retirement board shall	1637
elect from its membership a chairperson. The board shall appoint	1638
an executive director who shall serve as secretary to the board,	1639
an actuary, and other employees as necessary for the transaction	1640
of the business of the public employees retirement system. The	1641
compensation of all persons so appointed shall be fixed by the	1642
board. Such persons appointed by the board are not employees of	1643
the state and are not subject to Chapter 124. of the Revised	1644
Code.	1645
If the board provides health care coverage to employees of	1646
the retirement system, it may permit employees of the Ohio	1647
public employees deferred compensation board to participate.	1648
Effective ninety days after September 15, 2004, the board	1649
may not employ a state retirement system investment officer, as	1650
defined in section 1707.01 of the Revised Code, who does not	1651
hold a valid state retirement system investment officer license	1652
issued by the division of securities in the department of	1653
commerce.	1654
Every expense voucher of an employee, officer, or board	1655
member of the public employees retirement system shall itemize	1656
all purchases and expenditures.	1657

The board shall perform other functions as required for	1658
the proper execution of this chapter, and may adopt rules in	1659
accordance with section 111.15 of the Revised Code for the	1660
proper administration and management of this chapter.	1661

The board may take all appropriate action to avoid payment 1662 by the system or its members of federal or state income taxes on 1663 contributions to the system or amounts earned on such 1664 contributions.

Notice of proposed rules shall be given to interested 1666 parties and rules adopted by the board shall be published and 1667 otherwise made available. When it files a rule with the joint 1668 committee on agency rule review pursuant to section 111.15 of 1669 the Revised Code, the board shall submit to the Ohio retirement 1670 study council a copy of the full text of the rule, and if 1671 applicable, a copy of the rule summary and fiscal analysis 1672 required by division (B) of section 127.18 106.024 of the 1673 Revised Code. 1674

The board may sue and be sued, plead and be impleaded, 1675 contract and be contracted with. All of its business shall be 1676 transacted, all of its funds invested, all warrants for money 1677 drawn and payments made, and all of its cash and securities and 1678 other property shall be held in the name of the board, or in the 1679 name of its nominee, provided that nominees are authorized by 1680 retirement board resolution for the purpose of facilitating the 1681 ownership and transfer of investments. 1682

If the Ohio retirement study council establishes a uniform 1683 format for any report the board is required to submit to the 1684 council, the board shall submit the report in that format. 1685

Sec. 742.10. The board of trustees of the Ohio police and

fire pension fund may sue and be sued, plead and be impleaded,	1687
contract and be contracted with, employ and fix the compensation	1688
of employees, and adopt rules for the proper administration and	1689
management of the fund.	1690

Effective ninety days after September 15, 2004, the board of trustees may not employ a state retirement system investment officer, as defined in section 1707.01 of the Revised Code, who does not hold a valid state retirement system investment officer license issued by the division of securities in the department of commerce.

If the Ohio retirement study council establishes a uniform 1697 format for any report the board is required to submit to the 1698 council, the board shall submit the report in that format. 1699

The attorney general shall prescribe procedures for the adoption of rules authorized under this chapter, consistent with the provisions of section 111.15 of the Revised Code under which all rules shall be filed in order to be effective. Such procedures shall establish methods by which notice of proposed rules is given to interested parties and rules adopted by the board published and otherwise made available. When it files a rule with the joint committee on agency rule review pursuant to section 111.15 of the Revised Code, the board shall submit to the Ohio retirement study council a copy of the full text of the rule, and if applicable, a copy of the rule summary and fiscal analysis required by division (B) of section 127.18 106.024 of the Revised Code.

Sec. 1707.20. (A) (1) The division of securities may adopt,

amend, and rescind such rules, forms, and orders as are

1714

necessary to carry out sections 1707.01 to 1707.45 of the

Revised Code, including rules and forms governing registration

1716

1746

statements, applications, and reports, and defining any terms,	1717
whether or not used in sections 1707.01 to 1707.45 of the	1718
Revised Code, insofar as the definitions are not inconsistent	1719
with these sections. For the purpose of rules and forms, the	1720
division may classify securities, persons, and matters within	1721
its jurisdiction, and prescribe different requirements for	1722
different classes.	1723

- (2) Notwithstanding sections 121.71 to 121.76 121.75 of 1724 the Revised Code, the division may incorporate by reference into 1725 its rules any statute enacted by the United States congress or 1726 any rule, regulation, or form promulgated by the securities and 1727 exchange commission, or by another federal agency, in a manner 1728 that also incorporates all future amendments to the statute, 1729 rule, regulation, or form.
- (B) No rule, form, or order may be made, amended, or 1731 rescinded unless the division finds that the action is necessary 1732 or appropriate in the public interest or for the protection of 1733 investors, clients, prospective clients, state retirement 1734 systems, or the workers' compensation system and consistent with 1735 the purposes fairly intended by the policy and provisions of 1736 sections 1707.01 to 1707.45 of the Revised Code. In prescribing 1737 rules and forms and in otherwise administering sections 1707.01 1738 to 1707.45 of the Revised Code, the division may cooperate with 1739 the securities administrators of the other states and the 1740 securities and exchange commission with a view of effectuating 1741 the policy of this section to achieve maximum uniformity in the 1742 form and content of registration statements, applications, 1743 reports, and overall securities regulation wherever practicable. 1744
 - (C) The division may by rule or order prescribe:
 - (1) The form and content of financial statements required

under sections 1707.01 to 1707.45 of the Revised Code;	1747
(2) The circumstances under which consolidated financial	1748
statements will be filed;	1749
(3) Whether any required financial statements shall be	1750
certified by independent or certified public accountants. All	1751
financial statements shall be prepared in accordance with	1752
generally accepted accounting practices.	1753
(D) All rules and forms of the division shall be	1754
published; and in addition to fulfilling the requirements of	1755
Chapter 119. of the Revised Code, the division shall prescribe,	1756
and shall publish and make available its rules regarding the	1757
sale of securities, the administration of sections 1707.01 to	1758
1707.45 of the Revised Code, and the procedure and practice	1759
before the division.	1760
(E)(1) No provision of sections 1707.01 to 1707.45 of the	1761
Revised Code imposing any liability applies to any act done or	1762
omitted in good faith in conformity with any rule, form, or	1763
order of the division of securities, notwithstanding that the	1764
rule, form, or order may later be amended or rescinded or be	1765
determined by judicial or other authority to be invalid for any	1766
reason, except that the issuance of an order granting	1767
effectiveness to a registration under section 1707.09 or	1768
1707.091 of the Revised Code for the purposes of this division	1769
shall not be deemed an order other than as the establishment of	1770
the fact of registration.	1771
(2) No provision of sections 1707.01 to 1707.45 of the	1772
Revised Code imposing any liability, penalty, sanction, or	1773
disqualification applies to any act done or omitted in good	1774
faith in conformity with either of the following:	1775

1780

1781

(a) Any provision of sections 1707.01 to 1707.45 of the	1776
Revised Code that incorporates by reference a federal statute,	1777
rule, regulation, or form;	1778

(b) Any rule, form, or order of the division that incorporates by reference a federal statute, rule, regulation, or form.

Division (E)(2) of this section applies notwithstanding 1782 that the incorporation by reference, or any application of the 1783 incorporated provision, is later determined by judicial or other 1784 authority to be unconstitutional or invalid for any reason. 1785

- Sec. 3304.15. (A) There is hereby created the 1786 opportunities for Ohioans with disabilities agency. The agency 1787 is the designated state unit authorized under the 1788 "Rehabilitation Act of 1973," 87 Stat. 355, 29 U.S.C. 701, as 1789 amended, to provide vocational rehabilitation services to 1790 eligible individuals with disabilities. 1791
- (B) The governor shall appoint an executive director of 1792 the opportunities for Ohioans with disabilities agency to serve 1793 at the pleasure of the governor and shall fix the executive 1794 director's compensation. The executive director shall devote the 1795 executive director's entire time to the duties of the executive 1796 director's office, shall hold no other office or position of 1797 trust and profit, and shall engage in no other business during 1798 the executive director's term of office. The governor may grant 1799 the executive director the authority to appoint, remove, and 1800 discipline without regard to sex, race, creed, color, age, or 1801 national origin, such other professional, administrative, and 1802 clerical staff members as are necessary to carry out the 1803 functions and duties of the agency. 1804

The executive director of the opportunities for Ohioans	1805
with disabilities agency is the executive and administrative	1806
officer of the agency. Whenever the Revised Code imposes a duty	1807
on or requires an action of the agency, the executive director	1808
shall perform the duty or action on behalf of the agency. The	1809
executive director may establish procedures for all of the	1810
following:	1811
(1) The governance of the agency;	1812
(2) The conduct of agency employees and officers;	1813
(3) The performance of agency business;	1814
(4) The custody, use, and preservation of agency records,	1815
papers, books, documents, and property.	1816
(C) The executive director shall have exclusive authority	1817
to administer the daily operation and provision of vocational	1818
rehabilitation services under this chapter. In exercising that	1819
authority, the executive director may do all of the following:	1820
(1) Adopt rules in accordance with Chapter 119. of the	1821
Revised Code;	1822
(2) Prepare and submit an annual report to the governor;	1823
(3) Certify any disbursement of funds available to the	1824
agency for vocational rehabilitation services;	1825
(4) Take appropriate action to guarantee rights of	1826
vocational rehabilitation services to eligible individuals with	1827
disabilities;	1828
(5) Consult with and advise other state agencies and	1829
coordinate programs for eligible individuals with disabilities;	1830
(6) Comply with the requirements for match as part of	1831

budget submission;	1832
(7) Establish research and demonstration projects;	1833
(8) Accept, hold, invest, reinvest, or otherwise use gifts	1834
to further vocational rehabilitation services;	1835
(9) For the purposes of the business enterprise program	1836
administered under sections 3304.28 to 3304.35 of the Revised	1837
Code:	1838
(a) Establish and manage small business entities owned or	1839
operated by individuals who are blind;	1840
(b) Purchase insurance;	1841
(c) Accept computers.	1842
(10) Enter into contracts and other agreements for the	1843
provision of vocational rehabilitation services.	1844
(D) The executive director, by rule adopted under Chapter	1845
119. of the Revised Code, shall establish a fee schedule for	1846
vocational rehabilitation services in accordance with 34 C.F.R.	1847
361.50.	1848
Sec. 3307.04. The general administration and the	1849
management of the state teachers retirement system is hereby	1850
vested in the state teachers retirement board, which shall adopt	1851
rules necessary for the fulfillment of its duties and	1852
responsibilities under Chapter 3307. of the Revised Code. The	1853
board shall adopt policies for the operation of the system, and	1854
the investment of funds as provided by section 3307.15 of the	1855
Revised Code, and may authorize its administrative officers, or	1856
committees composed of board members, to act for the board in	1857
accord with such policies.	1858

The board may take all appropriate action to avoid payment	1859
by the system or its members of federal or state income taxes on	1860
contributions to the system or amounts earned on such	1861
contributions and to comply with any plan qualification	1862
requirements, including those on distributions, established	1863
under Title 26 of the United States Code.	1864

The attorney general shall prescribe procedures for the 1865 adoption of rules authorized under this chapter, consistent with 1866 the provision of section 111.15 of the Revised Code under which 1867 all rules shall be filed in order to be effective. Such 1868 procedures shall establish methods by which notice of proposed 1869 rules is given to interested parties and rules adopted by the 1870 board published and otherwise made available. When it files a 1871 rule with the joint committee on agency rule review pursuant to 1872 section 111.15 of the Revised Code, the board shall submit to 1873 the Ohio retirement study council a copy of the full text of the 1874 rule, and if applicable, a copy of the rule summary and fiscal 1875 analysis required by division (B) of section 127.18 106.024 of 1876 the Revised Code. 1877

All rules adopted pursuant to this chapter, prior to 1878

August 20, 1976, shall be published and made available to 1879

interested parties by January 1, 1977. 1880

Sec. 3309.04. The general administration and management of 1881 the school employees retirement system and making effective 1882 Chapter 3309. of the Revised Code are hereby vested in the 1883 school employees retirement board which may adopt rules in 1884 accordance with section 111.15 of the Revised Code and may 1885 authorize its administrative officers, or committees composed of 1886 members of said board, to act for the board in accordance with 1887 such policies and subject to subsequent approval by the board. 1888

Notice of proposed rules shall be given to interested	1889
parties and rules adopted by the board shall be published and	1890
otherwise made available. When it files a rule with the joint	1891
committee on agency rule review pursuant to section 111.15 of	1892
the Revised Code, the board shall submit to the Ohio retirement	1893
study council a copy of the full text of the rule, and if	1894
applicable, a copy of the rule summary and fiscal analysis	1895
required by division (B) of section 127.18 106.024 of the	1896
Revised Code.	1897

All rules adopted pursuant to this chapter, prior to 1898
August 20, 1976, shall be published and made available to 1899
interested parties by January 1, 1977.

Sec. 3375.01. A state library board is hereby created to 1901 be composed of five members to be appointed by the state board 1902 of education. One member shall be appointed each year for a term 1903 of five years. No one is eligible to membership on the state 1904 library board who is or has been for a year previous to 1905 appointment a member of the state board of education. A member 1906 of the state library board shall not during the member's term of 1907 office be a member of the board of library trustees for any 1908 library in any subdivision in the state. Before entering on 1909 official duties, each member shall subscribe to the official 1910 oath of office. All vacancies on the state library board shall 1911 be filled by the state board of education by appointment for the 1912 unexpired term. The members shall receive no compensation, but 1913 shall be paid their actual and necessary expenses incurred in 1914 the performance of their duties or in the conduct of authorized 1915 board business, within or without the state. 1916

At its regular meeting next prior to the beginning of each 1917 fiscal biennium, the state library board shall elect a president 1918

and vice-president each of whom shall serve for two years or	1919
until a successor is elected and qualified.	1920
The state library board is responsible for the state	1921
library of Ohio and a statewide program of development and	1922
coordination of library services, and its powers include the	1923
following:	1924
(A) Maintain the state library, holding custody of books,	1925
periodicals, pamphlets, films, recordings, papers, and other	1926
materials and equipment. The board may purchase or procure from	1927
an insurance company licensed to do business in this state	1928
policies of insurance insuring the members of the board and the	1929
officers, employees, and agents of the state library against	1930
liability on account of damage or injury to persons or property	1931
resulting from any act or omission of the board members,	1932
officers, employees, and agents of the state library in their	1933
official capacity.	1934
(B) Accept, receive, administer, and expend, in accordance	1935
with the terms thereof, any moneys, materials, or other aid	1936
granted, appropriated, or made available to it for library	1937
purposes, by the United States, or any of its agencies, or by	1938
any other source, public or private;	1939
(C) Administer such funds as the general assembly may make	1940
available to it for the improvement of public library services,	1941
interlibrary cooperation, or for other library purposes;	1942
(D) Contract with other agencies, organizations,	1943
libraries, library schools, boards of education, universities,	1944
public and private, within or without the state, for library	1945
services, facilities, research, or any allied or related	1946
purpose;	1947

(E) In accordance with Chapter 119. of the Revised Code,	1948
approve, disapprove, or modify resolutions for establishment of	1949
county district libraries, and approve, disapprove, or modify	1950
resolutions to determine the boundaries of such districts, along	1951
county lines or otherwise, and approve, disapprove, or modify	1952
resolutions to redefine boundaries, along county lines or	1953
otherwise, where questions subsequently arise as a result of	1954
school district consolidations;	1955
(F) Upon consolidation of two or more school districts and	1956
in accordance with Chapter 119. of the Revised Code, define and	1957
adjust the boundaries of the new public library district	1958
resulting from such consolidation and resolve any disputes or	1959
questions pertaining to the boundaries, organization, and	1960
operation of the new library district;	1961
(G) Upon application of one or more boards of library	1962
trustees and in accordance with Chapter 119. of the Revised	1963
Code, define, amend, and adjust the boundaries of the library	1964
districts making such application and the boundaries of adjacent	1965
library districts;	1966
(H) Upon application of one or more boards of library	1967
trustees, or upon the state library board's own initiative, and	1968
in accordance with Chapter 119. of the Revised Code, define,	1969
amend, and adjust the boundaries of overlapping library	1970
districts to eliminate areas of overlap;	1971
(I) Upon application of any private corporation or library	1972
association maintaining a free public library prior to September	1973
4, 1947, and in accordance with Chapter 119. of the Revised	1974
Code, define, amend, and adjust the boundaries of a library	1975
district for the private corporation or library association for	1976

the sole purpose of preventing or eliminating areas of overlap

with other library districts in relation to tax levies described	1978
in sections 5705.19, 5705.191, and 5705.21 of the Revised Code	1979
that are or may be levied in support of the private corporation	1980
or library association;	1981
(J) Certify its actions relating to boundaries authorized	1982
in this section, to boards of election, taxing authorities, the	1983
boards of trustees of libraries affected, and other appropriate	1984
bodies;	1985
(K) Encourage and assist the efforts of libraries and	1986
local governments to develop mutual and cooperative solutions to	1987
library service problems;	1988
(L) Designate by rule five depository libraries so as to	1989
provide statewide, geographically distributed accessibility to-	1990
agency deposits of texts or other materials that have been-	1991
incorporated by reference into rules;	1992
(M)—Recommend to the governor and to the general assembly	1993
(M) Recommend to the governor and to the general assembly	1993
such changes in the law as will strengthen and improve library	1993
such changes in the law as will strengthen and improve library	1994
such changes in the law as will strengthen and improve library services and operations;	1994 1995
such changes in the law as will strengthen and improve library services and operations; (N)—(M) In accordance with Chapter 119. of the Revised	1994 1995 1996
such changes in the law as will strengthen and improve library services and operations; (N)—(M) In accordance with Chapter 119. of the Revised Code, adopt such rules as are necessary for the carrying out of	1994 1995 1996 1997
such changes in the law as will strengthen and improve library services and operations; (N)—(M) In accordance with Chapter 119. of the Revised Code, adopt such rules as are necessary for the carrying out of any function imposed on it by law, and provide such rules as are	1994 1995 1996 1997 1998
such changes in the law as will strengthen and improve library services and operations; (N)—(M) In accordance with Chapter 119. of the Revised Code, adopt such rules as are necessary for the carrying out of any function imposed on it by law, and provide such rules as are necessary for its government and the government of its	1994 1995 1996 1997 1998 1999
such changes in the law as will strengthen and improve library services and operations; (N)—(M) In accordance with Chapter 119. of the Revised Code, adopt such rules as are necessary for the carrying out of any function imposed on it by law, and provide such rules as are necessary for its government and the government of its employees. The board may delegate to the state librarian the	1994 1995 1996 1997 1998 1999 2000
such changes in the law as will strengthen and improve library services and operations; (N)—(M) In accordance with Chapter 119. of the Revised Code, adopt such rules as are necessary for the carrying out of any function imposed on it by law, and provide such rules as are necessary for its government and the government of its employees. The board may delegate to the state librarian the management and administration of any function imposed on it by	1994 1995 1996 1997 1998 1999 2000 2001
such changes in the law as will strengthen and improve library services and operations; (N)—(M) In accordance with Chapter 119. of the Revised Code, adopt such rules as are necessary for the carrying out of any function imposed on it by law, and provide such rules as are necessary for its government and the government of its employees. The board may delegate to the state librarian the management and administration of any function imposed on it by law.	1994 1995 1996 1997 1998 1999 2000 2001 2002
such changes in the law as will strengthen and improve library services and operations; (N)—(M) In accordance with Chapter 119. of the Revised Code, adopt such rules as are necessary for the carrying out of any function imposed on it by law, and provide such rules as are necessary for its government and the government of its employees. The board may delegate to the state librarian the management and administration of any function imposed on it by law. Sec. 5505.04. (A) (1) The general administration and	1994 1995 1996 1997 1998 1999 2000 2001 2002

plead and be impleaded, contract and be contracted with, and do all things necessary to carry out this chapter.	2007 2008
The board shall consist of the following members:	2009
(a) The superintendent of the state highway patrol;	2010
(b) Two retirant members who reside in this state;	2011
(c) Five employee-members;	2012
(d) One member, known as the treasurer of state's	2013
investment designee, who shall be appointed by the treasurer of	2014
state for a term of four years and who shall have the following	2015
qualifications:	2016
(i) The member is a resident of this state.	2017
(ii) Within the three years immediately preceding the	2018
appointment, the member has not been employed by the public	2019
employees retirement system, police and fire pension fund, state	2020
teachers retirement system, school employees retirement system,	2021
or state highway patrol retirement system or by any person,	2022
partnership, or corporation that has provided to one of those	2023
retirement systems services of a financial or investment nature,	2024
including the management, analysis, supervision, or investment	2025
of assets.	2026
(iii) The member has direct experience in the management,	2027
analysis, supervision, or investment of assets.	2028
(iv) The member is not currently employed by the state or	2029
a political subdivision of the state.	2030
(e) Two investment expert members, who shall be appointed	2031
to four-year terms. One investment expert member shall be	2032
appointed by the governor, and one investment expert member	2033

2062

shall be jointly appointed by the speaker of the house of	2034
representatives and the president of the senate. Each investment	2035
expert member shall have the following qualifications:	2036
(i) Each investment expert member shall be a resident of	2037
this state.	2038
(ii) Within the three years immediately preceding the	2039
appointment, each investment expert member shall not have been	2040
employed by the public employees retirement system, police and	2041
fire pension fund, state teachers retirement system, school	2042
employees retirement system, or state highway patrol retirement	2043
system or by any person, partnership, or corporation that has	2044
provided to one of those retirement systems services of a	2045
financial or investment nature, including the management,	2046
analysis, supervision, or investment of assets.	2047
(iii) Each investment expert member shall have direct	2048
(iii) Each investment expert member shall have direct experience in the management, analysis, supervision, or	2048 2049
experience in the management, analysis, supervision, or	2049
experience in the management, analysis, supervision, or investment of assets.	2049 2050
experience in the management, analysis, supervision, or investment of assets. (2) The board shall annually elect a chairperson and vice-	2049 2050 2051
experience in the management, analysis, supervision, or investment of assets. (2) The board shall annually elect a chairperson and vice-chairperson from among its members. The vice-chairperson shall	2049 2050 2051 2052
experience in the management, analysis, supervision, or investment of assets. (2) The board shall annually elect a chairperson and vice-chairperson from among its members. The vice-chairperson shall act as chairperson in the absence of the chairperson. A majority	2049 2050 2051 2052 2053
experience in the management, analysis, supervision, or investment of assets. (2) The board shall annually elect a chairperson and vice-chairperson from among its members. The vice-chairperson shall act as chairperson in the absence of the chairperson. A majority of the members of the board shall constitute a quorum. The board	2049 2050 2051 2052 2053 2054
experience in the management, analysis, supervision, or investment of assets. (2) The board shall annually elect a chairperson and vice-chairperson from among its members. The vice-chairperson shall act as chairperson in the absence of the chairperson. A majority of the members of the board shall constitute a quorum. The board shall meet not less than once each year, upon sufficient notice	2049 2050 2051 2052 2053 2054 2055
experience in the management, analysis, supervision, or investment of assets. (2) The board shall annually elect a chairperson and vice-chairperson from among its members. The vice-chairperson shall act as chairperson in the absence of the chairperson. A majority of the members of the board shall constitute a quorum. The board shall meet not less than once each year, upon sufficient notice to the members. All meetings of the board shall be open to the	2049 2050 2051 2052 2053 2054 2055 2056
experience in the management, analysis, supervision, or investment of assets. (2) The board shall annually elect a chairperson and vice-chairperson from among its members. The vice-chairperson shall act as chairperson in the absence of the chairperson. A majority of the members of the board shall constitute a quorum. The board shall meet not less than once each year, upon sufficient notice to the members. All meetings of the board shall be open to the public except executive sessions as set forth in division (G) of	2049 2050 2051 2052 2053 2054 2055 2056 2057
experience in the management, analysis, supervision, or investment of assets. (2) The board shall annually elect a chairperson and vice-chairperson from among its members. The vice-chairperson shall act as chairperson in the absence of the chairperson. A majority of the members of the board shall constitute a quorum. The board shall meet not less than once each year, upon sufficient notice to the members. All meetings of the board shall be open to the public except executive sessions as set forth in division (G) of section 121.22 of the Revised Code, and any portions of any	2049 2050 2051 2052 2053 2054 2055 2056 2057 2058

office until the end of the member's term or, if later, the date

2077

2078

2079

2080

2081

2083

the member's successor takes office.

- (B) The attorney general shall prescribe procedures for 2064 the adoption of rules authorized under this chapter, consistent 2065 with the provision of section 111.15 of the Revised Code under 2066 which all rules shall be filed in order to be effective. Such 2067 procedures shall establish methods by which notice of proposed 2068 rules are given to interested parties and rules adopted by the 2069 board published and otherwise made available. When it files a 2070 rule with the joint committee on agency rule review pursuant to 2071 2072 section 111.15 of the Revised Code, the board shall submit to the Ohio retirement study council a copy of the full text of the 2073 rule, and if applicable, a copy of the rule summary and fiscal 2074 analysis required by division (B) of section 127.18-106.024 of 2075 the Revised Code. 2076
- (C) (1) As used in this division, "personal history record" means information maintained by the board on an individual who is a member, former member, retirant, or beneficiary that includes the address, electronic mail address, telephone number, social security number, record of contributions, correspondence with the system, and other information the board determines to be confidential.
- (2) The records of the board shall be open to public 2084 inspection and may be made available in printed or electronic 2085 format, except for the following which shall be excluded: the 2086 member's, former member's, retirant's, or beneficiary's personal 2087 history record and the amount of a monthly allowance or benefit 2088 paid to a retirant, beneficiary, or survivor, except with the 2089 written authorization of the individual concerned. 2090
- (D) All medical reports and recommendations are privileged 2091 except as follows:

(1) Copies of such medical reports or recommendations	2093
shall be made available to the individual's personal physician,	2094
attorney, or authorized agent upon written release received from	2095
such individual or such individual's agent, or when necessary	2096
for the proper administration of the fund to the board-assigned	2097
physician.	2098
(2) Documentation required by section 2929.193 of the	2099
Revised Code shall be provided to a court holding a hearing	2100
under that section.	2101
(E) Notwithstanding the exceptions to public inspection in	2102
division (C)(2) of this section, the board may furnish the	2103
following information:	2104
(1) If a member, former member, or retirant is subject to	2105
an order issued under section 2907.15 of the Revised Code or an	2106
order issued under division (A) or (B) of section 2929.192 of	2107
the Revised Code or is convicted of or pleads guilty to a	2108
violation of section 2921.41 of the Revised Code, on written	2109
request of a prosecutor as defined in section 2935.01 of the	2110
Revised Code, the board shall furnish to the prosecutor the	2111
information requested from the individual's personal history	2112
record.	2113
(2) Pursuant to a court order issued under Chapters 3119.,	2114
3121., and 3123. of the Revised Code, the board shall furnish to	2115
a court or child support enforcement agency the information	2116
required under those chapters.	2117
(3) At the written request of any nonprofit organization	2118
or association providing services to retirement system members,	2119
retirants, or beneficiaries, the board shall provide to the	2120

organization or association a list of the names and addresses of

2142

members, former members, retirants, or beneficiaries if the	2122
organization or association agrees to use such information	2123
solely in accordance with its stated purpose of providing	2124
services to such individuals and not for the benefit of other	2125
persons, organizations, or associations. The costs of compiling,	2126
copying, and mailing the list shall be paid by such entity.	2127
(4) Within fourteen days after receiving from the director	2128

- of job and family services a list of the names and social 2129 security numbers of recipients of public assistance pursuant to 2130 section 5101.181 of the Revised Code, the board shall inform the 2131 auditor of state of the name, current or most recent employer 2132 address, and social security number of each member whose name 2133 and social security number are the same as those of a person 2134 whose name or social security number was submitted by the 2135 director. The board and its employees, except for purposes of 2136 furnishing the auditor of state with information required by 2137 this section, shall preserve the confidentiality of recipients 2138 of public assistance in compliance with section 5101.181 of the 2139 Revised Code. 2140
- (5) The system shall comply with orders issued under section 3105.87 of the Revised Code.

On the written request of an alternate payee, as defined 2143 in section 3105.80 of the Revised Code, the system shall furnish 2144 to the alternate payee information on the amount and status of 2145 any amounts payable to the alternate payee under an order issued 2146 under section 3105.171 or 3105.65 of the Revised Code. 2147

(6) At the request of any person, the board shall make 2148 available to the person copies of all documents, including 2149 resumes, in the board's possession regarding filling a vacancy 2150 of an employee member or retirant member of the board. The 2151

person who made the request shall pay the cost of compiling,	2152
copying, and mailing the documents. The information described in	2153
this division is a public record.	2154
(7) The system shall provide the notice required by	2155
section 5505.263 of the Revised Code to the prosecutor assigned	2156
to the case.	2157
(8) The system may provide information requested by the	2158
United States social security administration, United States	2159
centers for medicare and medicaid, public employees retirement	2160
system, Ohio public employees deferred compensation program,	2161
Ohio police and fire pension fund, school employees retirement	2162
system, state teachers retirement system, or Cincinnati	2163
retirement system.	2164
(F) A statement that contains information obtained from	2165
the system's records that is certified and signed by an officer	2166
of the retirement system and to which the system's official seal	2167
is affixed, or copies of the system's records to which the	2168
signature and seal are attached, shall be received as true	2169
copies of the system's records in any court or before any	2170
officer of this state.	2171
(G) The board may maintain records in printed or	2172
electronic format.	2173
Section 2. That existing sections 101.35, 103.05,	2174
103.0511, 106.021, 106.03, 106.031, 107.52, 111.15, 119.03,	2175
121.39, 121.71, 121.72, 121.73, 121.74, 121.75, 127.18, 145.09,	2176
742.10, 1707.20, 3304.15, 3307.04, 3309.04, 3375.01, and 5505.04	2177
and section 121.76 of the Revised Code are hereby repealed.	2178
Section 3. Sections 1 and 2 of this act take effect on the	2179
date that is six months after the effective date of this	2180

section.	2181
Section 4. Legislative Information Systems, in	2182
consultation with the Director of the Legislative Service	2183
Commission and the Executive Director of the Joint Committee on	2184
Agency Rule Review, shall program or reprogram the electronic	2185
rule filing system as necessary to enable the amendments made by	2186
this act to be fulfilled. Legislative Information Systems shall	2187
complete the programming or reprogramming as soon as reasonably	2188
possible after the effective date of this section but not later	2189
than the date that is six months after that effective date.	2190