As Reported by the Senate Judiciary Committee

132nd General Assembly

Regular Session 2017-2018

Am. S. B. No. 251

Senator Schiavoni

Cosponsors: Senators Tavares, Thomas, Yuko

A BILL

То	amend sections 2907.01, 2981.02, and 2981.04 and	1
	to enact sections 9.74, 2307.66, 2917.211, and	2
	3345.49 of the Revised Code to prohibit the	3
	nonconsensual dissemination of private sexual	4
	images, to provide that certain property	5
	involved in the offense may be criminally	6
	forfeited, and to create certain legal rights	7
	and protections of a victim of the offense.	8

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 2907.01, 2981.02, and 2981.04 be	9
amended and sections 9.74, 2307.66, 2917.211, and 3345.49 of the	10
Revised Code be enacted to read as follows:	11
Sec. 9.74. (A) As used in this section:	12
(1) "License" means a license, certificate, registration,	13
permit, card, or other authority issued or conferred by a	14
licensing authority of which the licensee has or claims the	15
privilege to engage in the profession, occupation, or activity,	16
or to have control of and operate certain specific equipment,	17
machinery, or premises, over which the licensing authority has	1.8

jurisdiction.	19
(2) "Licensing authority" means a public office that	20
issues a license to a person or entity.	21
(3) "Political subdivision" means a county, township,	22
municipal corporation, or any other body corporate and politic	23
that is responsible for government activities in a geographic	24
area smaller than that of the state.	25
(4) "Public office" means any state agency, public	26
institution, political subdivision, other organized body,	27
office, agency, institution, or entity established by the laws	28
of this state for the exercise of any function of government.	29
"Public office" does not include the nonprofit corporation	30
formed under section 187.01 of the Revised Code.	31
(5) "Victim" has the same meaning as in section 2930.01 of	32
the Revised Code.	33
(B) No licensing authority shall knowingly take any of the	34
following actions against a person who is applying for or holds	35
a license solely on the basis that the person is a victim of a	36
violation of section 2917.211 of the Revised Code:	37
(1) Refuse to issue a license to an applicant;	38
(2) Limit, suspend, or revoke a license;	39
(3) Refuse to renew a license.	40
Sec. 2307.66. (A) A victim of a violation of section	41
2917.211 of the Revised Code has and may commence a civil cause	42
of action against the offender for any of the following, in	43
addition to reasonable attorney's fees and the costs of bringing	44
the action:	45

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contact, or both.	74
(D) "Prostitute" means a male or female who promiscuously	75
engages in sexual activity for hire, regardless of whether the	76
hire is paid to the prostitute or to another.	77
(E) "Harmful to juveniles" means that quality of any	78
material or performance describing or representing nudity,	79
sexual conduct, sexual excitement, or sado-masochistic abuse in	80
any form to which all of the following apply:	81
(1) The material or performance, when considered as a	82
whole, appeals to the prurient interest of juveniles in sex.	83
(2) The material or performance is patently offensive to	84
prevailing standards in the adult community as a whole with	85
respect to what is suitable for juveniles.	86
(3) The material or performance, when considered as a	87
whole, lacks serious literary, artistic, political, and	88
scientific value for juveniles.	89
(F) When considered as a whole, and judged with reference	90
to ordinary adults or, if it is designed for sexual deviates or	91
other specially susceptible group, judged with reference to that	92
group, any material or performance is "obscene" if any of the	93
following apply:	94
(1) Its dominant appeal is to prurient interest;	95
(2) Its dominant tendency is to arouse lust by displaying	96
or depicting sexual activity, masturbation, sexual excitement,	97
or nudity in a way that tends to represent human beings as mere	98
objects of sexual appetite;	99
(3) Its dominant tendency is to arouse lust by displaying	100
or depicting bestiality or extreme or bizarre violence, cruelty,	101

or brutality;	102
(4) Its dominant tendency is to appeal to scatological	103
interest by displaying or depicting human bodily functions of	104
elimination in a way that inspires disgust or revulsion in	105
persons with ordinary sensibilities, without serving any genuine	106
scientific, educational, sociological, moral, or artistic	107
purpose;	108
(5) It contains a series of displays or descriptions of	109
sexual activity, masturbation, sexual excitement, nudity,	110
bestiality, extreme or bizarre violence, cruelty, or brutality,	111
or human bodily functions of elimination, the cumulative effect	112
of which is a dominant tendency to appeal to prurient or	113
scatological interest, when the appeal to such an interest is	114
primarily for its own sake or for commercial exploitation,	115
rather than primarily for a genuine scientific, educational,	116
sociological, moral, or artistic purpose.	117
(G) "Sexual excitement" means the condition of human male	118
or female genitals when in a state of sexual stimulation or	119
arousal.	120
(H) "Nudity" means the showing, representation, or	121
depiction of human male or female genitals, pubic area, or	122
buttocks with less than a full, opaque covering, or of a female	123
breast with less than a full, opaque covering of any portion	124
thereof below the top of the nipple, or of covered male genitals	125
in a discernibly turgid state.	126
(I) "Juvenile" means an unmarried person under the age of	127
eighteen.	128
(J) "Material" means any book, magazine, newspaper,	129
pamphlet, poster, print, picture, figure, image, description.	130

motion picture film, phonographic record, or tape, or other	131
tangible thing capable of arousing interest through sight,	132
sound, or touch and includes an image or text appearing on a	133
computer monitor, television screen, liquid crystal display, or	134
similar display device or an image or text recorded on a	135
computer hard disk, computer floppy disk, compact disk, magnetic	136
tape, or similar data storage device.	137
(K) "Performance" means any motion picture, preview,	138
trailer, play, show, skit, dance, or other exhibition performed	139
before an audience.	140
(L) "Spouse" means a person married to an offender at the	141
time of an alleged offense, except that such person shall not be	142
considered the spouse when any of the following apply:	143
(1) When the parties have entered into a written	144
separation agreement authorized by section 3103.06 of the	145
Revised Code;	146
(2) During the pendency of an action between the parties	147
for annulment, divorce, dissolution of marriage, or legal	148
separation;	149
(3) In the case of an action for legal separation, after	150
the effective date of the judgment for legal separation.	151
(M) "Minor" means a person under the age of eighteen.	152
(N) "Mental health client or patient" has the same meaning	153
as in section 2305.51 of the Revised Code.	154
(O) "Mental health professional" has the same meaning as	155
in section 2305.115 of the Revised Code.	156
(P) "Sado-masochistic abuse" means flagellation or torture	157
by or upon a person or the condition of being fettered, bound,	158

or otherwise physically restrained.	159
Sec. 2917.211. (A) As used in this section:	160
(1) "Disseminate" means to post, distribute, or publish on	161
a computer device, computer network, web site, or other	162
electronic device or medium of communication.	163
(2) "Image" means a photograph, film, videotape, digital	164
recording, or other depiction or portrayal of a person.	165
(3) "Interactive computer service" has the meaning defined	166
in the "Telecommunications Act of 1996," 47 U.S.C. 230, as	167
amended.	168
(4) "Internet provider" means a provider of internet	169
service, including all of the following:	170
(a) Broadband service, however defined or classified by	171
the federal communications commission;	172
(b) Information service, as defined in the	173
"Telecommunications Act of 1996," 47 U.S.C. 153, as amended;	174
(c) Internet protocol-enabled services, as defined in	175
section 4927.01 of the Revised Code.	176
(5) "Mobile service" and "telecommunications carrier" have	177
the meanings defined in 47 U.S.C. 153, as amended.	178
(6) "Cable service provider" has the same meaning as in	179
section 1332.01 of the Revised Code.	180
(7) "Direct-to-home satellite service" has the meaning	181
defined in 47 U.S.C. 303, as amended.	182
(8) "Video service provider" has the same meaning as in	183
section 1332.21 of the Revised Code.	184

(9) "Sexual act" means any of the following:	185
(a) Sexual activity;	186
(b) Masturbation;	187
(c) An act involving a bodily substance that is performed	188
for the purpose of sexual arousal or gratification;	189
(d) Sado-masochistic abuse.	190
(B) No person shall knowingly disseminate an image of	191
another person if all of the following apply:	192
(1) The person in the image is eighteen years of age or	193
<pre>older.</pre>	194
(2) The person in the image can be identified from the	195
image itself or from information displayed in connection with	196
the image and the offender supplied the identifying information.	197
(3) The person in the image is in a state of nudity or is	198
<pre>engaged in a sexual act.</pre>	199
(4) The image is disseminated without consent from the	200
person in the image.	201
(5) The image is disseminated with intent to harm the	202
person in the image.	203
(C) This section does not prohibit the dissemination of an	204
<pre>image if any of the following apply:</pre>	205
(1) The image is disseminated for the purpose of a	206
criminal investigation that is otherwise lawful.	207
(2) The image is disseminated for the purpose of, or in	208
connection with, the reporting of unlawful conduct.	209
(3) The image is part of a news report or commentary or an	210

artistic or expressive work, such as a performance, work of art,	211
literary work, theatrical work, musical work, motion picture,	212
film, or audiovisual work.	213
(4) The image is disseminated by a law enforcement	214
officer, or a corrections officer or guard in a detention	215
facility, acting within the scope of the person's official	216
<u>duties.</u>	217
(5) The image is disseminated for another lawful public	218
purpose.	219
(6) The person in the image is knowingly and willingly in	220
a state of nudity or engaged in a sexual act and is knowingly	221
and willingly in a location in which the person does not have a	222
reasonable expectation of privacy.	223
(7) The image is disseminated for the purpose of medical	224
treatment or examination.	225
(D) The following entities are not liable for a violation	226
of this section solely as a result of an image or other	227
information provided by another person:	228
(1) A provider of interactive computer service;	229
(2) A mobile service;	230
(3) A telecommunications carrier;	231
(4) An internet provider;	232
(5) A cable service provider;	233
(6) A direct-to-home satellite service;	234
(7) A video service provider.	235
(E) Any conduct that is a violation of this section and	236

any other section of the Revised Code may be prosecuted under	237
this section, the other section, or both sections.	238
(F)(1)(a) Except as otherwise provided in division (F)(1)	239
(b), (c), or (d) of this section, whoever violates this section	240
is guilty of nonconsensual dissemination of private sexual	241
images, a misdemeanor of the third degree.	242
(b) If the offender previously has been convicted of or	243
pleaded guilty to a violation of this section, nonconsensual	244
dissemination of private sexual images is a misdemeanor of the	245
second degree.	246
(c) If the offender previously has been convicted of or	247
pleaded guilty to two or more violations of this section,	248
nonconsensual dissemination of private sexual images is a	249
misdemeanor of the first degree.	250
(d) If the offender is under eighteen years of age and the	251
person in the image is not more than five years older than the	252
offender, the offender shall not be prosecuted under this	253
section.	254
(2) In addition to any other penalty or disposition	255
authorized or required by law, the court may order any person	256
who is convicted of a violation of this section or who is	257
adjudicated delinquent by reason of a violation of this section	258
to criminally forfeit all of the following property to the state	259
under Chapter 2981. of the Revised Code:	260
(a) Any profits or proceeds and any property the person	261
has acquired or maintained in violation of this section that the	262
sentencing court determines to have been acquired or maintained	263
as a result of the violation;	264
(b) Any interest in, securities of, claim against, or	265

property or contractual right of any kind affording a source of	266
influence over any enterprise that the person has established,	267
operated, controlled, or conducted in violation of this section	268
that the sentencing court determines to have been acquired or	269
maintained as a result of the violation.	270
(G) A victim of a violation of this section may commence a	271
civil cause of action against the offender, as described in	272
section 2307.66 of the Revised Code.	273
Sec. 2981.02. (A) $\underline{(1)}$ The following property is subject to	274
forfeiture to the state or a political subdivision under either	275
the criminal or delinquency process in section 2981.04 of the	276
Revised Code or the civil process in section 2981.05 of the	277
Revised Code:	278
(1) (a) Contraband involved in an offense;	279
(2) Proceeds derived from or acquired through the	280
commission of an offense;	281
$\frac{(3)-(c)}{(c)}$ An instrumentality that is used in or intended to	282
be used in the commission or facilitation of any of the	283
following offenses when the use or intended use, consistent with	284
division (B) of this section, is sufficient to warrant	285
forfeiture under this chapter:	286
(a) (i) A felony;	287
(b) (ii) A misdemeanor, when forfeiture is specifically	288
authorized by a section of the Revised Code or by a municipal	289
ordinance that creates the offense or sets forth its penalties;	290
(e) (iii) An attempt to commit, complicity in committing,	291
or a conspiracy to commit an offense of the type described in	292
divisions (A)(3)(a) and (b) of this section.	293

$\frac{B}{B}$ In determining whether an alleged instrumentality	294
was used in or was intended to be used in the commission or	295
facilitation of an offense or an attempt, complicity, or	296
conspiracy to commit an offense in a manner sufficient to	297
warrant its forfeiture, the trier of fact shall consider the	298
following factors the trier of fact determines are relevant:	299
(1) (a) Whether the offense could not have been committed	300
or attempted but for the presence of the instrumentality;	301
(2) (b) Whether the primary purpose in using the	302
instrumentality was to commit or attempt to commit the offense;	303
$\frac{(3)-(c)}{(c)}$ The extent to which the instrumentality furthered	304
the commission of, or attempt to commit, the offense.	305
(B) The property described in division (F)(2) of section	306
2917.211 of the Revised Code is subject to forfeiture under the	307
criminal or delinquency process in section 2981.04 of the	308
Revised Code, if the forfeiture is ordered by the court imposing	309
sentence or an order of disposition.	310
(C) This chapter does not apply to or limit forfeitures	311
under Title XLV of the Revised Code, including forfeitures	312
relating to section 2903.06 or 2903.08 of the Revised Code.	313
Sec. 2981.04. (A) (1) Property described in division (A) or	314
(B) of section 2981.02 of the Revised Code may be forfeited	315
under this section only if the defendant is convicted of, or	316
enters intervention in lieu of conviction for, an offense or the	317
juvenile is adjudicated a delinquent child for committing an act	318
that would be an offense if committed by an adult and the	319
complaint, indictment, or information charging the offense or	320
municipal violation, or the complaint charging the delinquent	321
act, contains a specification of the type described in section	322

2941.1417 of the Revised Code that sets forth all of the	323
following to the extent it is reasonably known at the time of	324
the filing:	325
(a) The nature and extent of the alleged offender's or	326
delinquent child's interest in the property;	327
(b) A description of the property;	328
(c) If the property is alleged to be an instrumentality,	329
the alleged use or intended use of the property in the	330
commission or facilitation of the offense.	331
(2) If any property is not reasonably foreseen to be	332
subject to forfeiture at the time of filing the indictment,	333
information, or complaint, the trier of fact still may return a	334
verdict of forfeiture concerning that property in the hearing	335
described in division (B) of this section if the prosecutor,	336
upon discovering the property to be subject to forfeiture, gave	337
prompt notice of this fact to the alleged offender or delinquent	338
child under Criminal Rule 7(E) or Juvenile Rule 10(B).	339
(B) If a person pleads guilty to or is convicted of, or	340
enters intervention in lieu of conviction for, an offense or is	341
adjudicated a delinquent child for committing a delinquent act	342
and the complaint, indictment, or information charging the	343
offense or act contains a specification covering property	344
subject to forfeiture under section 2981.02 of the Revised Code,	345
the trier of fact shall determine whether the person's property	346
shall be forfeited. If the state or political subdivision proves	347
by clear and convincing evidence that the property is in whole	348
or part subject to forfeiture under section 2981.02 of the	349
Revised Code, after a proportionality review under section	350
2981.09 of the Revised Code when relevant, the trier of fact	351

shall return a verdict of forfeiture that specifically describes	352
the extent of the property subject to forfeiture. If the trier	353
of fact is a jury, on the offender's or delinquent child's	354
motion, the court shall make the determination of whether the	355
property shall be forfeited.	356

- (C) If the court enters a verdict of forfeiture under this 357 section, the court imposing sentence or disposition, in addition 358 to any other sentence authorized by section 2951.041 or Chapter 359 2929. of the Revised Code or any disposition authorized by 360 Chapter 2152. of the Revised Code, shall order that the offender 361 or delinquent child forfeit to the state or political 362 subdivision the offender's or delinquent child's interest in the 363 364 property. The property vests with the state or political subdivision subject to the claims of third parties. The court 365 may issue any additional order to affect the forfeiture, 366 including, but not limited to, an order under section 2981.06 of 367 the Revised Code. 368
- (D) After the entry of a forfeiture order under this 369 section, the prosecutor shall attempt to identify any person 370 with an interest in the property subject to forfeiture by 371 searching appropriate public records and making reasonably 372 diligent inquiries. The prosecutor shall give notice of the 373 forfeiture that remains subject to the claims of third parties 374 and proposed disposal of the forfeited property to any person 375 known to have an interest in the property. The prosecutor also 376 shall publish notice of the forfeiture that remains subject to 377 the claims of third parties and proposed disposal of the 378 forfeited property once each week for two consecutive weeks in a 379 newspaper of general circulation in the county in which the 380 381 property was seized.

(E)(1) Any person, other than the offender or delinquent	382
child whose conviction or plea of guilty or delinquency	383
adjudication is the basis of the forfeiture order, who asserts a	384
legal interest in the property that is the subject of the order	385
may petition the court that issued the order for a hearing under	386
division (E)(3) of this section to adjudicate the validity of	387
the person's alleged interest in the property. All of the	388
following apply to the petition:	389
(a) It shall be filed within thirty days after the final	390
publication of notice or the person's receipt of notice under	391
division (D) of this section.	392
(b) It shall be signed by the petitioner under the	393
penalties for falsification specified in section 2921.13 of the	394
Revised Code.	395
(c) It shall describe the nature and extent of the	396
petitioner's interest in the property, the time and	397
circumstances of the petitioner's acquisition of that interest,	398
any additional facts supporting the petitioner's claim, and the	399
relief sought.	400
(d) It shall state that one of the following conditions	401
applies to the petitioner:	402
(i) The petitioner has a legal interest in the property	403
that is subject to the forfeiture order that renders the order	404
completely or partially invalid because the legal interest in	405
the property was vested in the petitioner, rather than the	406
offender or delinquent child whose conviction or plea of guilty	407
or delinquency adjudication is the basis of the order, or was	408
superior to any interest of that offender or delinquent child,	409

at the time of the commission of the offense or delinquent act

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that is the basis of the order.

- (ii) The petitioner is a bona fide purchaser for value of
 the interest in the property that is subject to the forfeiture
 order and was, at the time of the purchase, reasonably without
 cause to believe that it was subject to forfeiture.
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- (2) (a) In lieu of filing a petition as described in 416 division (E)(1) of this section, a person, other than the 417 offender or delinquent child whose conviction or plea of guilty 418 or delinquency adjudication is the basis of the forfeiture 419 order, may file an affidavit as described in this division to 420 establish the validity of the alleged right, title, or interest 421 in the property that is the subject of the forfeiture order if 422 the person is a secured party or other lienholder of record that 423 asserts a legal interest in the property, including, but not 424 limited to, a mortgage, security interest, or other type of 425 lien. The affidavit shall contain averments that the secured 426 party or other lienholder acquired its alleged right, title, or 427 interest in the property in the regular course of its business, 428 for a specified valuable consideration, without actual knowledge 429 430 of any facts pertaining to the offense that was the basis of the forfeiture order, in good faith, and without the intent to 431 prevent or otherwise impede the state or political subdivision 432 from seizing or obtaining a forfeiture of the property. The 433 person shall file the affidavit within thirty days after the 434 earlier of the final publication of notice or the receipt of 435 notice under division (D) of this section. 436
- (b) Except as otherwise provided in this section, the affidavit shall constitute prima-facie evidence of the validity of the affiant's alleged interest in the property.
 - (c) Unless the prosecutor files a motion challenging the

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affidavit within ten days after its filing and unless the 441 prosecutor establishes by clear and convincing evidence at the 442 hearing held under division (E)(3) of this section that the 443 affiant does not possess the alleged interest in the property or 444 that the affiant had actual knowledge of facts pertaining to the 445 offense or delinquent act that was the basis of the forfeiture 446 order, the affidavit shall constitute conclusive evidence of the 447 validity of the affiant's interest in the property. 448

- (d) Any subsequent purchaser or other transferee of property pursuant to forfeiture under this section shall take the property subject to the continued validity of the interest of the affiant.
- (3) Upon receipt of a petition or affidavit filed under 453 division (E)(1) or (2) of this section, the court shall hold a 454 hearing to determine the validity of the petitioner's interest 455 in the property that is the subject of the forfeiture order or, 456 if the affidavit was challenged, to determine the validity of 457 the affiant's interest in the property. To the extent 458 practicable and consistent with the interests of justice, the 459 court shall hold the hearing within thirty days after the filing 460 of the petition or within thirty days after the prosecutor files 461 the motion challenging the affidavit. The court may consolidate 462 the hearing with a hearing on any other petition or affidavit 463 that is filed by a person other than the offender or delinquent 464 child whose conviction or plea of guilty or delinquency 465 adjudication is the basis of the forfeiture order and that 466 relates to the property that is the subject of the forfeiture 467 order. 468

At the hearing, the petitioner or affiant may testify, 469 present evidence and witnesses on the petitioner's or affiant's 470

behalf, and cross-examine witnesses for the state or political
subdivision. In regards to a petition, the state or political
subdivision may present evidence and witnesses in rebuttal and
in defense of its claim to the property and may cross-examine
witnesses for the petitioner. In regards to an affidavit, the
prosecutor may present evidence and witnesses and cross-examine
witnesses for the affiant.

In addition to the evidence and testimony presented at the hearing, the court also shall consider the relevant portions of the record in the criminal or delinquent child case that resulted in the forfeiture order.

- (F)(1) If the hearing involves a petition, the court shall amend its forfeiture order if it determines at the hearing held pursuant to division (E)(3) of this section that the petitioner has established by a preponderance of the evidence that that the applicable condition alleged by the petitioner under division (E)(1)(d) of this section applies to the petitioner.
- (2) The court also shall amend its forfeiture order to reflect any interest of a secured party or other lienholder of record in the property subject to forfeiture who prevails at a hearing on the petition or affidavit filed pursuant to division (E)(1) or (2) of this section.
- (G) If the court disposes of all petitions or affidavits timely filed under this section in favor of the state or political subdivision, the state or political subdivision shall have clear title to the property that is the subject of a forfeiture order issued under this section, but only to the extent that other parties' lawful interests in the property are not infringed. To the extent that the state or political subdivision has clear title to the property, the state or

political subdivision may warrant good title to any subsequent	501
purchaser or other transferee.	502
Sec. 3345.49. (A) No student who is enrolled in an	503
institution of higher education in Ohio and is the victim of a	504
violation of section 2917.211 of the Revised Code shall lose any	505
form of financial assistance provided by that institution for	506
educational expenses, including grants, scholarships, and	507
fellowships, for the sole reason of being the victim of such a	508
violation. Additionally, no institution of higher education	509
shall take any disciplinary action, including the imposition of	510
academic penalties, against that student for the sole reason of	511
being such a victim.	512
(B) If a person who is the victim of a violation of	513
section 2917.211 of the Revised Code applies to an institution	514
of higher education in Ohio, that person's status as such a	515
victim shall not affect the person's eligibility for any form of	516
financial assistance provided by the institution for educational	517
expenses, including grants, scholarships, and fellowships.	518
(C) As used in this section, "victim" has the same meaning	519
as in section 2930.01 of the Revised Code.	520
Section 2. That existing sections 2907.01, 2981.02, and	521
2981.04 of the Revised Code are hereby repealed.	522