## As Introduced

132nd General Assembly Regular Session 2017-2018

S. B. No. 96

**Senator Coley** 

## **Cosponsors: Senators Huffman, Hite**

# A BILL

To amend sections 5101.47 and 5101.54 and to ena	ct 1
sections 5162.137 and 5163.04 of the Revised	2
Code regarding eligibility and benefits under	3
the Supplemental Nutrition Assistance program	4
and the Medicaid program.	5

## BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 5101.47 and 5101.54 be amended	6
and sections 5162.137 and 5163.04 of the Revised Code be enacted	7
to read as follows:	8
Sec. 5101.47. (A) Except as provided in divisions (B) and	9
(C) of this section, <u>both of the following apply to</u> the	10
department of job and family services:	11
(1) The department shall accept applications, determine	12
eligibility, redetermine eligibility, and perform related	13
administrative activities for the supplemental nutrition	14
assistance program administered by the department pursuant to	15
section 5101.54 of the Revised Code.	16
(2) The department may accept applications, determine	17
eligibility, redetermine eligibility, and perform related	18

administrative activities for one or more of the following:	19
(1) (a) Publicly funded child care provided under Chapter	20
5104. of the Revised Code;	21
(2) The supplemental nutrition assistance program	22
administered by the department pursuant to section 5101.54 of	23
the Revised Code;	24
(3) (b) Other programs administered by the department that	25
the director of job and family services determines are	26
supportive of children, adults, or families;	27
(4) (c) Other programs administered by the department	28
regarding which the director determines administrative cost	29
savings and efficiency may be achieved through the department	30
accepting applications, determining eligibility, redetermining	31
eligibility, or performing related administrative activities.	32
(B) If federal law requires a face-to-face interview to	33
complete an eligibility determination for a program specified in	34
or pursuant to division (A) of this section, the face-to-face	35
interview shall not be conducted by the department of job and	36
family services.	37
(C) Subject to division (B) of this section, if the	38
department is required or elects to accept applications,	39
determine eligibility, redetermine eligibility, and perform	40
related administrative activities for a program specified in or	41
pursuant to division (A) of this section, both of the following	42
apply:	43
(1) An individual seeking services under the program may	44
apply for the program to the department or to the entity that	45
state law governing the program authorizes to accept	46
applications for the program.	47

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(2) The department is subject to federal statutes and 48 regulations and state statutes and rules that require, permit, 49 or prohibit an action regarding accepting applications, 50 determining or redetermining eligibility, and performing related 51 administrative activities for the program. 52 (D) The director may adopt rules as necessary to implement 53 this section. 54 Sec. 5101.54. (A) The director of job and family services 55 shall administer the supplemental nutrition assistance program 56 in accordance with the Food and Nutrition Act of 2008 (7 U.S.C. 57 2011 et seq.). The department of job and family services may: 58 (1) Prepare and submit to the secretary of the United 59 States department of agriculture a plan for the administration 60 of the supplemental nutrition assistance program; 61 (2) Prescribe forms for applications, certificates, 62 reports, records, and accounts of county departments of job and 63 family services, and other matters; 64 (3) Require such reports and information from each county 65 department of job and family services as may be necessary and 66 advisable; 67 (4) Administer and expend any sums appropriated by the 68 general assembly for the purposes of the supplemental nutrition 69 assistance program and all sums paid to the state by the United 70 States as authorized by the Food and Nutrition Act of 2008; 71 (5) Conduct such investigations as are necessary; 72 (6) Enter into interagency agreements and cooperate with 73 investigations conducted by the department of public safety, 74 including providing information for investigative purposes, 75

exchanging property and records, passing through federal 76 financial participation, modifying any agreements with the 77 United States department of agriculture, providing for the 78 supply, security, and accounting of supplemental nutrition 79 assistance program benefits for investigative purposes, and 80 meeting any other requirements necessary for the detection and 81 deterrence of illegal activities in the supplemental nutrition 82 assistance program; 83

(7) Adopt rules in accordance with Chapter 119. of the 84 Revised Code governing employment and training requirements of 85 recipients of supplemental nutrition assistance program 86 benefits, including rules specifying which recipients are 87 subject to the requirements and establishing sanctions for 88 failure to satisfy the requirements. The rules shall be 89 consistent with 7 U.S.C. 2015, including its work and employment 90 and training requirements, and, to the extent practicable, shall 91 provide for the recipients to participate in work activities, 92 developmental activities, and alternative work activities 93 described in sections 5107.40 to 5107.69 of the Revised Code 94 that are comparable to programs authorized by 7 U.S.C. 2015(d) 95 (4). The rules may reference rules adopted under section 5107.05 96 of the Revised Code governing work activities, developmental 97 activities, and alternative work activities described in 98 sections 5107.40 to 5107.69 of the Revised Code. 99

(8) Adopt rules in accordance with section 111.15 of the 100
Revised Code that are consistent with the Food and Nutrition Act 101
of 2008, as amended, and the regulations adopted thereunder, and 102
this section governing the following: 103

(a) Eligibility requirements for the supplemental104nutrition assistance program;105

requirements; 107 (c) Allotment of supplemental nutrition assistance program 108 benefits: 109 (d) To the extent permitted under federal statutes and 110 regulations, a system under which some or all recipients of 111 supplemental nutrition assistance program benefits subject to 112 113 employment and training requirements established by rules adopted under division (A) (7) of this section receive the 114 115 benefits after satisfying the requirements; (e) Administration of the program by county departments of 116 job and family services; 117 (f) Other requirements necessary for the efficient 118 administration of the program. 119 (9) Submit a plan to the United States secretary of 120 agriculture for the department of job and family services to 121 operate a simplified supplemental nutrition assistance program 122 pursuant to 7 U.S.C. 2035 under which requirements governing the 123 Ohio works first program established under Chapter 5107. of the 124 Revised Code also govern the supplemental nutrition assistance 125 program in the case of households receiving supplemental 126 nutrition assistance program benefits and participating in Ohio 127 works first. 128 (B) A household that is entitled to receive supplemental 129 nutrition assistance program benefits and that is determined to 130 be in immediate need of nutrition assistance, shall receive 131 132

(b) Sanctions for failure to comply with eligibility

certification of eligibility for program benefits, pending132verification, within twenty-four hours, or, if mitigating133circumstances occur, within seventy-two hours, after134

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application, if:	135
(1) The results of the application interview indicate that	136
the household will be eligible upon full verification;	137
(2) Information sufficient to confirm the statements in	138
the application has been obtained from at least one additional	139
source, not a member of the applicant's household. Such	140
information shall be recorded in the case file, and shall	141
include:	142
(a) The name of the person who provided the name of the	143
information source;	144
(b) The name and address of the information source;	145
(c) A summary of the information obtained.	146
The period of temporary eligibility shall not exceed one	147
month from the date of certification of temporary eligibility.	148
If eligibility is established by full verification, benefits	149
shall continue without interruption as long as eligibility	150
continues.	151
At the time of application, the county department of job	152
and family services shall provide to a household described in	153
this division a list of community assistance programs that	154
provide emergency food.	155
(C) <u>Before awarding assistance under the supplemental</u>	156
nutrition assistance program, the department shall verify the	157
eligibility of each applicant in accordance with division (F) of	158
this section. All applications shall be approved or denied	159
through full verification within thirty days from receipt of the	160
application by the county department of job and family services.	161
(D) Nothing in this section shall be construed to prohibit	162

the certification of households that qualify under federal 163 regulations to receive supplemental nutrition assistance program 164 benefits without charge under the Food and Nutrition Act of 165 2008. 166 (E) Any person who applies for the supplemental nutrition 167 assistance program shall receive a voter registration 168 application under section 3503.10 of the Revised Code. 169 (F) (1) In order to verify applicant eligibility as 170 required under this section, the department shall verify at 171 least the following information before awarding supplemental 172 nutrition assistance benefits: 173 (a) Earned and unearned income; 174 (b) Employment status and changes in employment; 175 (c) Immigration status; 176 (d) State residency status, including information from a 177 nationwide best-address source; 178 (e) Enrollment status in other state-administered public 179 assistance programs both within and outside this state; 180 (f) Financial resources; 181 (q) Lottery winnings; 182 183 (h) Incarceration status; (i) Death records; 184 (j) Any available information related to potential 185 186 identity fraud or identity theft. (2) On at least a guarterly basis, for recipients of 187 benefits under the supplemental nutrition assistance program, 188

the department shall receive and review information identified	189
in division (F)(1) of this section that indicates a change in	190
circumstances that may affect eligibility, to the extent such	191
information is available to the department.	192
(3) As part of the application for public assistance and	193
before awarding benefits under the supplemental nutrition	194
assistance program, the department shall require an applicant,	195
or applicant's parent or caretaker, to complete an identity	196
authentication process to confirm that the applicant, or person	197
on whose behalf the applicant is acting, owns the identity	198
presented in the application.	199
The process shall include a knowledge-based quiz	200
consisting of personal questions and, to the extent possible	201
based on finances and established credit history, financial	202
guestions. The quiz must attempt to accommodate nonbanked or	203
underbanked applicants who do not have an established credit	204
history. The quiz shall be available for completion by	205
applicants in-person, over the telephone, and online.	206
(4)(a) The department shall sign a memorandum of	207
understanding with any department, agency, or division as needed	208
to obtain the information identified in division (F)(1) of this	209
section.	210
(b) The department may contract with one or more	211
independent vendors to provide the information identified in	212
division (F)(1) of this section. Any such contract entered into	213
shall establish annualized savings that exceed the contract's	214
total annual cost to the state.	215
(c) Nothing in this section prevents the department or a	216
county department of job and family services from receiving or	217

reviewing additional information related to eligibility not	218
identified in this section or from contracting with one or more	219
independent vendors to provide additional information not	220
identified in this section.	221
(5) The department shall explore joining a multi-state	222
cooperative, such as the national accuracy clearinghouse, to	223
identify individuals enrolled in public assistance programs	224
outside of this state.	225
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(G) If the department receives information concerning an	226
individual enrolled in the supplemental nutrition assistance	227
program that indicates a change in circumstances that may affect	228
eligibility, the department shall review the individual's case	229
and take action as follows:	230
(1) If the review does not recult in a finding of a	231
(1) If the review does not result in a finding of a	-
discrepancy or change in the applicant's or recipient's	232
circumstances that may affect eligibility, take no further	233
action;	234
(2) If the review results in a finding of a discrepancy or	235
change in the applicant's or recipient's circumstances that may	236
affect eligibility, promptly redetermine eligibility, afford the	237
applicant or recipient an opportunity to respond in accordance	238
with division (H) of this section, and thereafter do one of the	239
following:	240
(a) If the applicant or recipient does not respond to the	241
department's notice, do both of the following:	242
(i) Deny the application or discontinue benefits, as	243
applicable, until the discrepancy has been resolved;	244
(ii) Descride poties to the evolution of a sector that the	
(ii) Provide notice to the applicant or recipient that the	245
department intends to deny the application or discontinue	246

benefits, as applicable. 247 (b) If the applicant or recipient responds to the notice 248 and disagrees with the department's findings of a discrepancy or 249 change, the department shall reinvestigate the matter and do one 250 of the following: 251 (i) If the department finds that it made an error, take 2.52 immediate action to correct it and take no further action to 253 deny or discontinue benefits; 254 (ii) If the department finds that it did not make an 255 error, determine the effect on the applicant's or recipient's 256 case, take appropriate action, and notify the applicant or 257 recipient of the department's findings and action. 258 (c) If the applicant or recipient responds to the notice 259 and agrees with the department's findings, the department shall 260 determine the effect on the applicant's or recipient's case, 261 take appropriate action, and notify the applicant or recipient 262 of the department's action. 263 (H) If in a review conducted under division (G) of this 264 section the department finds a discrepancy or change in an 265 applicant's or recipient's circumstances that may affect 266 eligibility, the department shall provide written notice to the 267 applicant or recipient that describes the circumstances of the 268 discrepancy or change, the manner in which the applicant or 269 recipient may respond, and the consequences of failing to 270 271 respond. The applicant or recipient shall be allowed ten business 272 days to respond, unless state or federal law requires that 273 additional time be allowed. The applicant's or recipient's 274 response must be in writing. The department shall not accept 275

self-declarations as verification. The department may request	276
additional information after receiving the response if it	277
determines that there is a risk of fraud or misrepresentation or	278
that there is inadequate documentation.	279
The department shall not deny an application or	280
discontinue benefits on finding a discrepancy or change in	281
circumstances until the applicant or recipient has been given	282
notice of the discrepancy or change and an opportunity to	283
respond in accordance with this division.	284
(I) In the case of suspected fraud, the department shall	285
	285
refer the case for investigation to the county prosecutor of the	
county in which the applicant or recipient resides.	287
(J) Six months after the effective date of this amendment	288
and annually thereafter, the department shall complete a report	289
detailing the impact of the requirements set forth in divisions	290
(F) to (I) of this section. The report shall specify at least	291
the following:	292
(1) The number of cases reviewed;	293
(2) The number of cases closed;	294
(3) The number of fraud investigation referrals to county	295
prosecutors;	296
(4) The amount of savings and cost avoidance resulting	297
from the requirements.	298
The department shall submit a copy of the report to the	299
governor, the attorney general, and in accordance with section	300
101.68 of the Revised Code, the general assembly.	301
(K) The department shall adopt rules in accordance with	302
Chapter 119. of the Revised Code to implement divisions (F) to	303

## (J) of this section.

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Sec. 5162.137. Six months after the effective date of this	305
section and annually thereafter, the department of medicaid	306
shall complete a report that includes all of the information	307
required by division (J) of section 5101.54 of the Revised Code	308
as that information pertains to the medicaid program. The	309
department shall submit a copy of the report to the governor,	310
general assembly, and attorney general. The copy to the general	311
assembly shall be submitted in accordance with section 101.68 of	312
the Revised Code. The report shall not include information that	313
would permit identification of any individual medicaid	314
recipient.	315
Sec. 5163.04. With regard to applications and eligibility	316
determinations for the medicaid program, the department of	317
medicaid shall comply with all requirements of divisions (F) to	318
(I) of section 5101.54 of the Revised Code to the extent those	319
requirements are applicable to the medicaid program.	320

Section 2. That existing sections 5101.47 and 5101.54 of321the Revised Code are hereby repealed.322