#### As Introduced

# 133rd General Assembly Regular Session 2019-2020

S. B. No. 234

## **Senator McColley**

Cosponsors: Senators Rulli, Hoagland, Manning, Huffman, S., Coley, Brenner, Burke, Huffman, M.

### A BILL

То	amend sections 4906.10, 4906.13, 4906.20, and	1
	4906.201; to amend, for the purpose of adopting	2
	a new section number as indicated in	3
	parentheses, section 519.214 (519.215); and to	4
	enact new section 519.214 and sections 4906.101	5
	and 4906.203 of the Revised Code to require	6
	inclusion of safety specifications in wind farm	7
	certificate applications, to modify wind turbine	8
	setbacks, and to permit a township referendum	9
	vote on certain wind farm certificates.	10

#### BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 4906.10, 4906.13, 4906.20, and	11
4906.201 be amended; section 519.214 (519.215) be amended for	12
the purpose of adopting a new section number as indicated in	13
parentheses; and new section 519.214 and sections 4906.101 and	14
4906.203 of the Revised Code be enacted to read as follows:	15
Sec. 519.214. (A) (1) If the power siting board issues a	16
certificate to, or approves an amendment described in division	17
(A) (2) of this section to an existing certificate for, an	18

<u>economically significant wind farm or a large wind farm as those</u>	19
terms are defined in section 4906.13 of the Revised Code, to be	20
located in whole or in part in the unincorporated area of a	21
township, the certificate or amendment shall become effective on	22
the ninetieth day after the day it is issued, unless, not later	23
than that day, a referendum petition is filed with the board of	24
elections to require the certificate or amendment to be	25
submitted to the electors of the unincorporated area of the	26
township for approval or rejection.	27
(2) Amendments to an existing certificate that do the	28
following are subject to division (A)(1) of this section:	29
(a) Add more wind turbines;	30
(b) Increase the height of a wind turbine as measured from	31
the wind turbine tower's base to the tip of the blade at its	32
highest point;	33
(c) Increase the diameter of a wind turbine tower's base;	34
(d) Change the location of any wind turbine.	35
(B) (1) A referendum petition submitted under division (A)	36
of this section shall be signed by a number of qualified	37
electors residing in the unincorporated area of the township	38
equal to not less than eight per cent of the total votes cast	39
for all candidates for governor in the unincorporated area of	4 C
the township at the most recent general election at which a	41
governor was elected.	42
(2) Each part petition shall contain a brief description	43
of the wind farm the certificate or amendment authorizes that is	44
sufficient to identify the certificate. The description shall	45
include the certificate number and identification of each_	46
unincorporated township and county in which a wind turbine would	47

be placed under the certificate or amendment. In addition to the	48
requirements of this section, the requirements of section	49
3501.38 of the Revised Code shall apply to the petition.	50
(3) The form of the petition shall be substantially as	51
follows:	52
"PETITION FOR REFERENDUM OF WIND FARM CERTIFICATE OR	53
<u>AMENDMENT</u>	54
A proposal to approve or reject the wind farm certificate	5.5
or amendment issued for (description of wind farm) in	56
the unincorporated area of Township,	57
County, Ohio, adopted on (date) by the Board of	58
Township Trustees of Township, County,	59
Ohio.	60
We, the undersigned, being electors residing in the	61
unincorporated area of Township, equal to not less	62
than eight per cent of the total vote cast for all candidates	63
for governor in the area at the preceding general election at	64
which a governor was elected, request the Board of Elections to	65
submit this proposal to the electors of the unincorporated area	66
of Township for approval or rejection at a special	67
election to be held on the day of the primary or general	68
election to be held on (date), pursuant to section	69
519.214 of the Revised Code.	70
Signature	71
Residence address	72
Date of signing	73
STATEMENT OF CIRCULATOR	74
I, (name of circulator), declare under penalty	7.5

of election falsification that I reside at the address appearing	76
below my signature; that I am the circulator of the foregoing	77
part petition containing (number) signatures; that I	78
have witnessed the affixing of every signature; that all signers	79
were to the best of my knowledge and belief qualified to sign;	80
and that every signature is to the best of my knowledge and	81
belief the signature of the person whose signature it purports	82
to be or of an attorney in fact acting pursuant to section	83
3501.382 of the Revised Code.	84
(Signature of circulator)	85
(Circulator's residence address)	86
WHOEVER COMMITS ELECTION FALSIFICATION IS GUILTY OF A	87
FELONY OF THE FIFTH DEGREE."	88
(C) Upon receiving the referendum petition, the board of	89
elections shall notify the board of township trustees that the	90
petition has been filed. If the board of elections determines	91
that the referendum petition is sufficient and valid, the board	92
shall notify the board of township trustees of that fact and	93
shall submit the certificate or amendment to the electors of the	94
unincorporated area of the township for approval or rejection at	95
a special election held on the day of the next primary or	96
general election occurring at least ninety days after the board	97
receives the petition.	98
(D) The certificate or amendment shall not take effect	99
unless it is approved by a majority of the electors voting on	100
it. If the certificate or amendment is approved by a majority of	101
the electors voting on it, the certificate shall take immediate	102
effect, subject to modification under section 4906.101 or	103
4906.203 of the Revised Code, as applicable.	104

Sec. 519.214 519.215. Township zoning commissions, boards	105
of township trustees, and township boards of zoning appeals	106
shall comply with section 5502.031 of the Revised Code.	107
Sec. 4906.10. (A) The power siting board shall render a	108
decision upon the record either granting or denying the	109
application as filed, or granting it upon such terms,	110
conditions, or modifications of the construction, operation, or	111
maintenance of the major utility facility as the board considers	112
appropriate. The certificate shall be <u>subject to section</u>	113
4906.101 of the Revised Code and conditioned upon the facility	114
being in compliance with standards and rules adopted under	115
section 4561.32 and Chapters 3704., 3734., and 6111. of the	116
Revised Code. An applicant may withdraw an application if the	117
board grants a certificate on terms, conditions, or	118
modifications other than those proposed by the applicant in the	119
application.	120
The board shall not grant a certificate for the	121
construction, operation, and maintenance of a major utility	122
facility, either as proposed or as modified by the board, unless	123
it finds and determines all of the following:	124
(1) The basis of the need for the facility if the facility	125
is an electric transmission line or gas pipeline;	126
(2) The nature of the probable environmental impact;	127
(3) That the facility represents the minimum adverse	128
environmental impact, considering the state of available	129
technology and the nature and economics of the various	130
alternatives, and other pertinent considerations;	131
(4) In the case of an electric transmission line or	132
generating facility, that the facility is consistent with	133

regional plans for expansion of the electric power grid of the	134
electric systems serving this state and interconnected utility	135
systems and that the facility will serve the interests of	136
electric system economy and reliability;	137
(5) That the facility will comply with Chapters 3704.,	138
3734., and 6111. of the Revised Code and all rules and standards	139
adopted under those chapters and under section 4561.32 of the	140
Revised Code. In determining whether the facility will comply	141
with all rules and standards adopted under section 4561.32 of	142
the Revised Code, the board shall consult with the office of	143
aviation of the division of multi-modal planning and programs of	144
the department of transportation under section 4561.341 of the	145
Revised Code.	146
(6) That the facility will serve the public interest,	147
convenience, and necessity;	148
(7) In addition to the provisions contained in divisions	149
(A)(1) to (6) of this section and rules adopted under those	150
divisions, what its impact will be on the viability as	151
agricultural land of any land in an existing agricultural	152
district established under Chapter 929. of the Revised Code that	153
is located within the site and alternative site of the proposed	154
major utility facility. Rules adopted to evaluate impact under	155
division (A)(7) of this section shall not require the	156
compilation, creation, submission, or production of any	157
information, document, or other data pertaining to land not	158
located within the site and alternative site.	159
(8) That the facility incorporates maximum feasible water	160
conservation practices as determined by the board, considering	161
available technology and the nature and economics of the various	162
alternatives.	163

(B) If the board determines that the location of all or a	164
part of the proposed facility should be modified, it may	165
condition its certificate upon that modification, provided that	166
the municipal corporations and counties, and persons residing	167
therein, affected by the modification shall have been given	168
reasonable notice thereof.	169
(C) A copy of the decision and any opinion issued	170
therewith shall be served upon each party.	171
Sec. 4906.101. (A) (1) If the power siting board issues a	172
certificate to, or approves an amendment described in division	173
(A) (2) of this section to an existing certificate for, a large	174
wind farm as defined in section 4906.13 of the Revised Code and	175
the large wind farm is to be located in the unincorporated area	176
of a township, the certificate or amendment shall be conditioned	177
upon the right of referendum as provided in section 519.214 of	178
the Revised Code.	179
(2) Amendments to an existing certificate that do the	180
following are subject to division (A)(1) of this section:	181
(a) Add more wind turbines;	182
(b) Increase the height of a wind turbine as measured from	183
the wind turbine tower's base to the tip of the blade at its	184
<pre>highest point;</pre>	185
(c) Increase the diameter of a wind turbine tower's base;	186
(d) Change the location of any wind turbine.	187
(B) If the certificate or amendment is rejected in a	188
referendum under section 519.214 of the Revised Code, one of the	189
following applies:	190
(1) If the large wind farm is to be located in the	191

unincorporated area of a single township, the certificate or	192
<pre>amendment shall be invalid;</pre>	193
(2) If the large wind farm is to be located in the	194
unincorporated area of more than one township, one of the	195
<pre>following applies:</pre>	196
(a) If less than all of the townships with electors voting	197
on the referendum reject the certificate or amendment, the power	198
siting board shall modify the certificate or amendment to	199
exclude the area of each township whose electors rejected the	200
certificate or amendment and shall not make any other changes to	201
the certificate or amendment.	202
(b) If all of the townships with electors voting on the	203
referendum reject the certificate or amendment, the certificate	204
is invalid.	205
(C) A modification under division (B)(2)(a) of this	206
section shall not be considered an amendment to the certificate.	207
(D) If a certificate modification under division (B)(2)(a)	208
of this section would cause the wind farm to no longer need	209
certification from the power siting board, the certificate is	210
invalid.	211
Sec. 4906.13. (A) As used in this section and sections	212
4906.101, 4906.20, 4906.203, and 4906.98 of the Revised Code,	213
"economically:	214
"Economically significant wind farm" means wind turbines	215
and associated facilities with a single interconnection to the	216
electrical grid and designed for, or capable of, operation at an	217
aggregate capacity of five or more megawatts but less than fifty	218
megawatts. The term excludes any such wind farm in operation on	219
June 24, 2008. The term also excludes one or more wind turbines	220

and associated facilities that are primarily dedicated to	221
providing electricity to a single customer at a single location	222
and that are designed for, or capable of, operation at an	223
aggregate capacity of less than twenty megawatts, as measured at	224
the customer's point of interconnection to the electrical grid.	225
"Large wind farm" means an electric generating plant that	226
consists of wind turbines and associated facilities with a	227
single interconnection to the electrical grid that is a major	228
utility facility as defined in section 4906.01 of the Revised	229
Code.	230
(B) No public agency or political subdivision of this	231
state may require any approval, consent, permit, certificate, or	232
other condition for the construction or operation of a major	233
utility facility or economically significant wind farm	234
authorized by a certificate issued pursuant to Chapter 4906. of	235
the Revised Code. Nothing herein shall prevent the application	236
of state laws for the protection of employees engaged in the	237
construction of such facility or wind farm nor of municipal	238
regulations that do not pertain to the location or design of, or	239
pollution control and abatement standards for, a major utility	240
facility or economically significant wind farm for which a	241
certificate has been granted under this chapter.	242
Sec. 4906.20. (A) No Subject to section 4906.203 of the	243
Revised Code, no person shall commence to construct an	244
economically significant wind farm in this state without first	245
having obtained a certificate from the power siting board. An	246
economically significant wind farm with respect to which such a	247
certificate is required shall be constructed, operated, and	248
maintained in conformity with that certificate and any terms,	249
conditions, and modifications it contains. A certificate shall	250

be issued only pursuant to this section. The certificate may be	251
transferred, subject to the approval of the board, to a person	252
that agrees to comply with those terms, conditions, and	253
modifications.	254
(B) The board shall adopt rules governing the	255
certificating of economically significant wind farms under this	256
section. Initial rules shall be adopted within one hundred	257
twenty days after June 24, 2008.	258
(1) (a) The rules shall provide for an application process	259
for certificating economically significant wind farms that is	260
identical to the extent practicable to the process applicable to	261
certificating major utility facilities under sections 4906.06,	262
4906.07, 4906.08, 4906.09, 4906.10, 4906.11, and 4906.12 of the	263
Revised Code and shall prescribe a reasonable schedule of	264
application filing fees structured in the manner of the schedule	265
of filing fees required for major utility facilities.	266
(b) The rules shall require a certification application,	267
or an amendment to an existing certificate, to include a copy of	268
the wind turbine manufacturer's safety specifications, including	269
the manufacturer's recommended setback distances for the wind	270
turbines described in the application.	271
(2) Additionally, the rules shall prescribe reasonable	272
regulations regarding any wind turbines and associated	273
facilities of an economically significant wind farm, including,	274
but not limited to, their location, erection, construction,	275
reconstruction, change, alteration, maintenance, removal, use,	276
or enlargement and including erosion control, aesthetics,	277
recreational land use, wildlife protection, interconnection with	278
power lines and with regional transmission organizations,	279
independent transmission system operators, or similar	280

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organizations, ice throw, sound and noise levels, blade shear,	281
shadow flicker, decommissioning, and necessary cooperation for	282
site visits and enforcement investigations.	283
(a) The rules also shall prescribe a minimum setback for a	284
wind turbine of an economically significant wind farm. That	285
minimum shall be equal one of the following, whichever is	286
<pre>greater:</pre>	287
(i) Equal to a horizontal distance, from the turbine's	288
base to the property line of the wind farm property, equal to	289
one and one-tenth times the total height of the turbine	290
structure as measured from its base to the tip of its highest	291
blade and be at least one thousand one hundred twenty-five feet	292
in horizontal distance from the tip of the turbine's nearest	293
blade at ninety degrees to <a href="https://example.com/the-property-line">the nearest</a>	294
adjacent property at the time of the certification application:	295
(ii) One of the following:	296
(I) The setback distance recommended in the wind turbine	297
manufacturer's safety specifications for the wind turbines	298
described in the certification application, if the distance is	299
measured from the property line of the nearest adjacent_	300
property;	301
(II) If the setback distance recommended in division (B)	302
(2) (a) (ii) (I) of this section is not measured from the property	303
line of the nearest adjacent property, that distance as measured	304
from the property line of the nearest adjacent property at the	305
time of the certification application.	306
(b)(i) For any existing certificates and amendments	307
thereto, and existing certification applications that have been	308
found by the chairperson to be in compliance with division (A)	309

of section 4906.06 of the Revised Code before the effective date	310
of the amendment of this section by H.B. 59 of the 130th general	311
assembly, September 29, 2013, the distance shall be seven	312
hundred fifty feet instead of one thousand one hundred twenty-	313
five feet.	314
(ii) Any amendment made to an existing certificate after	315
the effective date of the amendment of this section by H.B. 483	316
of the 130th general assembly, September 15, 2014, shall be	317
subject to the setback provision of this section as amended by	318
that act. The amendments to this section by that act shall not	319
be construed to limit or abridge any rights or remedies in	320
equity or under the common law.	321
(c) The setback shall apply in all cases except those in	322
which all owners of property adjacent to the wind farm property	323
waive application of the setback to that property pursuant to a	324
procedure the board shall establish by rule and except in which,	325
in a particular case, the board determines that a setback	326
greater than the minimum is necessary.	327
Sec. 4906.201. (A) An electric generating plant that	328
consists of wind turbines and associated facilities with a	329
single interconnection to the electrical grid that is designed-	330
for, or capable of, operation at an aggregate capacity of fifty	331
megawatts or more A large wind farm is subject to the minimum	332
setback requirements established in rules adopted by the power	333
siting board under division (B)(2) of section 4906.20 of the	334
Revised Code.	335
(B)(1) For any existing certificates and amendments	336
thereto, and existing certification applications that have been	337
found by the chairperson to be in compliance with division (A)	338
of section 4906.06 of the Revised Code before the effective date	339

of the amendment of this section by H.B. 59 of the 130th general	340
assembly, September 29, 2013, the distance shall be seven	341
hundred fifty feet instead of one thousand one hundred twenty-	342
five feet.	343
(2) Any amendment made to an existing certificate after	344
the effective date of the amendment of this section by H.B. 483	345
of the 130th general assembly, <u>September 15, 2014</u> , shall be	346
subject to the setback provision of this section as amended by	347
that act. The amendments to this section by that act shall not	348
be construed to limit or abridge any rights or remedies in	349
equity or under the common law.	350
Sec. 4906.203. (A) (1) If the power siting board issues a	351
certificate under section 4906.20 of the Revised Code to, or	352
approves an amendment to an existing certificate for, an	353
economically significant wind farm to be located in the	354
unincorporated area of a township, the certificate or amendment	355
shall be conditioned upon the right of referendum as provided in	356
section 519.214 of the Revised Code.	357
(2) Amendments to an existing certificate that do the	358
following are subject to division (A)(1) of this section:	359
(a) Add more wind turbines;	360
(b) Increase the height of a wind turbine as measured from	361
the wind turbine tower's base to the tip of the blade at its	362
highest point;	363
(c) Increase the diameter of a wind turbine tower's base;	364
(d) Change the location of any wind turbine.	365
(B) If the certificate or amendment is rejected in a	366
referendum under section 519.214 of the Revised Code, one of the	367

<pre>following applies:</pre>	368
(1) If the economically significant wind farm is to be	369
located in the unincorporated area of a single township, the	370
certificate or amendment is invalid.	371
(2) If the economically significant wind farm is to be	372
located in the unincorporated area of more than one township,	373
one of the following applies:	374
(a) If less than all of the townships with electors voting	375
on the referendum reject the certificate or amendment, the power	376
siting board shall modify the certificate or amendment to	377
exclude the area of each township whose electors rejected the	378
certificate or amendment and shall not make any other changes to	379
the certificate or amendment.	380
(b) If all of the townships with electors voting on the	381
referendum reject the certificate or amendment, the certificate	382
is invalid.	383
(C) A modification under division (B)(2)(a) of this	384
section shall not be considered an amendment to the certificate.	385
(D) If a certificate modification under division (B)(2)(a)	386
of this section would cause the wind farm to no longer need	387
certification from the power siting board, the certificate is	388
invalid.	389
Section 2. That existing sections 519.214, 4906.10,	390
4906.13, 4906.20, and 4906.201 of the Revised Code are hereby	391
repealed.	392