As Introduced

131st General Assembly Regular Session 2015-2016

H. B. No. 190

Representatives Burkley, Brown

A BILL

To amend section 5727.75 and to enact sections	1
4906.21, 4906.211, 4906.212, 4906.213, 4906.214,	2
and 4906.215 of the Revised Code to permit	3
counties to adopt resolutions establishing an	4
alternative setback for wind farms and to extend	5
by five years the deadlines for obtaining the	6
qualified energy project tax exemption.	7

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That section 5727.75 be amended and sections	8
4906.21, 4906.211, 4906.212, 4906.213, 4906.214, and 4906.215 of	9
the Revised Code be enacted to read as follows:	10
Sec. 4906.21. As used in sections 4906.211 to 4906.215 of	11
the Revised Code, "wind farm" means an electric generating plant	12
that consists of wind turbines and associated facilities with a	13
single interconnection to the electrical grid that is designed	14
for, or capable of, operation at an aggregate capacity of five	15
<u>megawatts or more.</u>	16
Sec. 4906.211. (A) Notwithstanding sections 4906.20 and	17
4906.201 of the Revised Code, the board of county commissioners	18
of a county may adopt, for either one specific wind farm	19

proposed to be located within the county or for any future wind	20
farms proposed to be located within the county, a resolution	21
establishing a minimum setback requirement described under	22
division (B) of this section for the wind turbines of the wind	23
farm or farms.	24
(B) The minimum setback shall be both of the following:	25
(1) Equal to a horizontal distance, from the turbine's	26
base to the property line of the wind farm property, equal to	27
one and one-tenth times the total height of the turbine	28
structure as measured from its base to the tip of its highest	29
blade;	30
(2) At least one thousand one hundred twenty-five feet in	31
horizontal distance from the tip of the turbine's nearest blade	32
at ninety degrees to the exterior of the nearest, habitable,	33
residential structure, if any, located on adjacent property at	34
the time that the certification application is filed under	35
section 4906.06 or 4906.20 of the Revised Code.	36
Sec. 4906.212. Before adopting a resolution under section	37
4906.211 of the Revised Code, the board of county commissioners	38
may consult with the power siting board. Any costs related to	39
the consultation shall be paid by the person seeking to	40
construct the wind farm for which the consultation is being	41
made.	42
Sec. 4906.213. (A) Subject to division (B) of this	43
section, a board of county commissioners that adopts a	44
resolution under section 4906.211 of the Revised Code may adopt	45
a resolution revoking the prior resolution at any time.	46
(B) Before a resolution has been revoked, a person seeking	47
to construct a wind farm to which the resolution applies may	48

file notice of the intent to construct the wind farm with the	49
board of county commissioners. If the board revokes the	50
resolution after the notice is filed but before the wind farm	51
has been constructed, the resolution that was revoked shall	52
remain applicable to the wind farm for which the notice was	53
filed, and the revocation, if the revoked resolution had applied	54
generally to all future wind farms within the county, shall	55
apply only prospectively from the time of the revocation.	56
Sec. 4906.214. The power siting board may increase the	57
setback for any specific wind turbine of a wind farm that is	58
subject to the setback requirements adopted pursuant to a	59
resolution adopted under section 4906.211 of the Revised Code,	60
in order to preserve the health, safety, and welfare of	61
neighboring property owners.	62
Sec. 4906.215. Nothing in sections 4906.21 to 4906.214 of	63
the Revised Code contravenes the power siting board's ultimate	64
authority to issue certificates under this chapter for the	65
construction of wind farms.	66
Sec. 5727.75. (A) For purposes of this section:	67
(1) "Qualified energy project" means an energy project	68
certified by the director of development services pursuant to	69
this section.	70
(2) "Energy project" means a project to provide electric	71
power through the construction, installation, and use of an	72
energy facility.	73
(3) "Alternative energy zone" means a county declared as	74
such by the board of county commissioners under division (E)(1)	75
(b) or (c) of this section.	76
(4) "Full-time equivalent employee" means the total number	77

of employee-hours for which compensation was paid to individuals 78 employed at a qualified energy project for services performed at 79 the project during the calendar year divided by two thousand 80 eighty hours. 81

(5) "Solar energy project" means an energy project composed of an energy facility using solar panels to generate electricity.

(B) (1) Tangible personal property of a qualified energy project using renewable energy resources is exempt from taxation for tax years 2011 through <u>2016</u>_2021_if all of the following conditions are satisfied:

(a) On or before December 31, 20152020, the owner or a lessee pursuant to a sale and leaseback transaction of the project submits an application to the power siting board for a certificate under section 4906.20 of the Revised Code, or if that section does not apply, submits an application for any approval, consent, permit, or certificate or satisfies any condition required by a public agency or political subdivision of this state for the construction or initial operation of an energy project.

(b) Construction or installation of the energy facility
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begins on or after January 1, 2009, and before January 1, 201699
2021. For the purposes of this division, construction begins on
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the earlier of the date of application for a certificate or
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other approval or permit described in division (B) (1) (a) of this
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section, or the date the contract for the construction or
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installation of the energy facility is entered into.

(c) For a qualified energy project with a nameplatecapacity of five megawatts or greater, a board of county106

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commissioners of a county in which property of the project is 107 located has adopted a resolution under division (E)(1)(b) or (c) 108 of this section to approve the application submitted under 109 division (E) of this section to exempt the property located in 110 that county from taxation. A board's adoption of a resolution 111 rejecting an application or its failure to adopt a resolution 112 approving the application does not affect the tax-exempt status 113 of the qualified energy project's property that is located in 114 another county. 115

(2) If tangible personal property of a qualified energy 116 project using renewable energy resources was exempt from 117 taxation under this section beginning in any of tax years 2011,-118 2012, 2013, 2014, 2015, or 2016 through 2021, and the 119 certification under division (E) (2) of this section has not been 120 revoked, the tangible personal property of the qualified energy 121 project is exempt from taxation for tax year 2017-2022 and all 122 ensuing tax years if the property was placed into service before 123 January 1, 2017 2022, as certified in the construction progress 124 report required under division (F)(2) of this section. Tangible 125 personal property that has not been placed into service before 126 that date is taxable property subject to taxation. An energy 127 project for which certification has been revoked is ineligible 128 for further exemption under this section. Revocation does not 129 affect the tax-exempt status of the project's tangible personal 130 property for the tax year in which revocation occurs or any 131 prior tax year. 132

(C) Tangible personal property of a qualified energy
project using clean coal technology, advanced nuclear
technology, or cogeneration technology is exempt from taxation
for the first tax year that the property would be listed for
taxation and all subsequent years if all of the following
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circumstances are met:

(1) The property was placed into service before January 1, 139
20212026. Tangible personal property that has not been placed 140
into service before that date is taxable property subject to 141
taxation. 142

(2) For such a qualified energy project with a nameplate 143 capacity of five megawatts or greater, a board of county 144 commissioners of a county in which property of the qualified 145 energy project is located has adopted a resolution under 146 division (E)(1)(b) or (c) of this section to approve the 147 application submitted under division (E) of this section to 148 exempt the property located in that county from taxation. A 149 board's adoption of a resolution rejecting the application or 150 its failure to adopt a resolution approving the application does 151 not affect the tax-exempt status of the qualified energy 152 project's property that is located in another county. 153

(3) The certification for the qualified energy project
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issued under division (E) (2) of this section has not been
revoked. An energy project for which certification has been
revoked is ineligible for exemption under this section.
Revocation does not affect the tax-exempt status of the
project's tangible personal property for the tax year in which
revocation occurs or any prior tax year.

(D) Except as otherwise provided in this section, real
property of a qualified energy project is exempt from taxation
for any tax year for which the tangible personal property of the
qualified energy project is exempted under this section.

(E) (1) (a) A person may apply to the director ofdevelopment services for certification of an energy project as a

Page 6

(i) December 31, 20152020, for an energy project using 168 renewable energy resources; 169 (ii) December 31, 20172022, for an energy project using 170 clean coal technology, advanced nuclear technology, or 171 cogeneration technology. 172 (b) The director shall forward a copy of each application 173 for certification of an energy project with a nameplate capacity 174 of five megawatts or greater to the board of county 175 commissioners of each county in which the project is located and 176 to each taxing unit with territory located in each of the 177 affected counties. Any board that receives from the director a 178 copy of an application submitted under this division shall adopt 179 a resolution approving or rejecting the application unless it 180 has adopted a resolution under division (E)(1)(c) of this 181 section. A resolution adopted under division (E)(1)(b) or (c) of 182 this section may require an annual service payment to be made in 183 addition to the service payment required under division (G) of 184 this section. The sum of the service payment required in the 185 resolution and the service payment required under division (G) 186 of this section shall not exceed nine thousand dollars per 187 megawatt of nameplate capacity located in the county. The 188 resolution shall specify the time and manner in which the 189 payments required by the resolution shall be paid to the county 190 treasurer. The county treasurer shall deposit the payment to the 191 credit of the county's general fund to be used for any purpose 192 for which money credited to that fund may be used. 193

qualified energy project on or before the following dates:

The board shall send copies of the resolution by certified 194 mail to the owner of the facility and the director within thirty 195 days after receipt of the application, or a longer period of 196

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time if authorized by the director.

(c) A board of county commissioners may adopt a resolution
declaring the county to be an alternative energy zone and
declaring all applications submitted to the director of
development services under this division after the adoption of
the resolution, and prior to its repeal, to be approved by the
board.

All tangible personal property and real property of an 204 energy project with a nameplate capacity of five megawatts or 205 greater is taxable if it is located in a county in which the 206 board of county commissioners adopted a resolution rejecting the 207 application submitted under this division or failed to adopt a 208 resolution approving the application under division (E)(1)(b) or 209 (c) of this section. 210

(2) The director shall certify an energy project if all of211the following circumstances exist:212

(a) The application was timely submitted.

(b) For an energy project with a nameplate capacity of
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five megawatts or greater, a board of county commissioners of at
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least one county in which the project is located has adopted a
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resolution approving the application under division (E) (1) (b) or
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(c) of this section.

(c) No portion of the project's facility was used to219supply electricity before December 31, 2009.220

(3) The director shall deny a certification application if
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the director determines the person has failed to comply with any
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requirement under this section. The director may revoke a
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certification if the director determines the person, or
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subsequent owner or lessee pursuant to a sale and leaseback
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transaction of the qualified energy project, has failed to 226 comply with any requirement under this section. Upon 227 certification or revocation, the director shall notify the 228 person, owner, or lessee, the tax commissioner, and the county 229 auditor of a county in which the project is located of the 230 certification or revocation. Notice shall be provided in a 231 manner convenient to the director. 232

(F) The owner or a lessee pursuant to a sale and leasebacktransaction of a qualified energy project shall do each of the234following:

(1) Comply with all applicable regulations; 236

(2) File with the director of development services a 237 certified construction progress report before the first day of 238 March of each year during the energy facility's construction or 239 installation indicating the percentage of the project completed, 240 and the project's nameplate capacity, as of the preceding 241 thirty-first day of December. Unless otherwise instructed by the 242 director of development services, the owner or lessee of an 243 energy project shall file a report with the director on or 244 before the first day of March each year after completion of the 245 energy facility's construction or installation indicating the 246 project's nameplate capacity as of the preceding thirty-first 247 day of December. Not later than sixty days after June 17, 2010, 248 the owner or lessee of an energy project, the construction of 249 which was completed before June 17, 2010, shall file a 250 certificate indicating the project's nameplate capacity. 251

(3) File with the director of development services, in a
manner prescribed by the director, a report of the total number
of full-time equivalent employees, and the total number of fulltime equivalent employees domiciled in Ohio, who are employed in

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the construction or installation of the energy facility;

(4) For energy projects with a nameplate capacity of five 257 megawatts or greater, repair all roads, bridges, and culverts 258 affected by construction as reasonably required to restore them 259 to their preconstruction condition, as determined by the county 260 engineer in consultation with the local jurisdiction responsible 261 for the roads, bridges, and culverts. In the event that the 262 county engineer deems any road, bridge, or culvert to be 263 inadequate to support the construction or decommissioning of the 264 energy facility, the road, bridge, or culvert shall be rebuilt 265 or reinforced to the specifications established by the county 266 engineer prior to the construction or decommissioning of the 267 facility. The owner or lessee of the facility shall post a bond 268 in an amount established by the county engineer and to be held 269 by the board of county commissioners to ensure funding for 270 repairs of roads, bridges, and culverts affected during the 271 construction. The bond shall be released by the board not later 272 than one year after the date the repairs are completed. The 273 energy facility owner or lessee pursuant to a sale and leaseback 274 transaction shall post a bond, as may be required by the Ohio 275 power siting board in the certificate authorizing commencement 276 of construction issued pursuant to section 4906.10 of the 277 Revised Code, to ensure funding for repairs to roads, bridges, 278 and culverts resulting from decommissioning of the facility. The 279 energy facility owner or lessee and the county engineer may 280 enter into an agreement regarding specific transportation plans, 281 reinforcements, modifications, use and repair of roads, 282 financial security to be provided, and any other relevant issue. 283

(5) Provide or facilitate training for fire and emergency
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capacity of five megawatts or greater, at the person's expense, 287 equip the fire and emergency responders with proper equipment as 288 reasonably required to enable them to respond to such emergency 289 situations; 290

(6) Maintain a ratio of Ohio-domiciled full-time 291 equivalent employees employed in the construction or 292 installation of the energy project to total full-time equivalent 293 employees employed in the construction or installation of the 294 energy project of not less than eighty per cent in the case of a 295 solar energy project, and not less than fifty per cent in the 296 297 case of any other energy project. In the case of an energy project for which certification from the power siting board is 298 required under section 4906.20 of the Revised Code, the number 299 of full-time equivalent employees employed in the construction 300 or installation of the energy project equals the number actually 301 employed or the number projected to be employed in the 302 certificate application, if such projection is required under 303 regulations adopted pursuant to section 4906.03 of the Revised 304 Code, whichever is greater. For all other energy projects, the 305 number of full-time equivalent employees employed in the 306 construction or installation of the energy project equals the 307 number actually employed or the number projected to be employed 308 by the director of development services, whichever is greater. 309 To estimate the number of employees to be employed in the 310 construction or installation of an energy project, the director 311 shall use a generally accepted job-estimating model in use for 312 renewable energy projects, including but not limited to the job 313 and economic development impact model. The director may adjust 314 an estimate produced by a model to account for variables not 315 accounted for by the model. 316

(7) For energy projects with a nameplate capacity in

excess of two megawatts, establish a relationship with a member 318 of the university system of Ohio as defined in section 3345.011 319 of the Revised Code or with a person offering an apprenticeship 320 program registered with the employment and training 321 administration within the United States department of labor or 322 with the apprenticeship council created by section 4139.02 of 323 the Revised Code, to educate and train individuals for careers 324 in the wind or solar energy industry. The relationship may 325 include endowments, cooperative programs, internships, 326 327 apprenticeships, research and development projects, and curriculum development. 328

(8) Offer to sell power or renewable energy credits from 329 the energy project to electric distribution utilities or 330 electric service companies subject to renewable energy resource 331 requirements under section 4928.64 of the Revised Code that have 332 issued requests for proposal for such power or renewable energy 333 credits. If no electric distribution utility or electric service 334 company issues a request for proposal on or before December 31, 335 2010, or accepts an offer for power or renewable energy credits 336 within forty-five days after the offer is submitted, power or 337 renewable energy credits from the energy project may be sold to 338 other persons. Division (F)(8) of this section does not apply 339 if: 340

(a) The owner or lessee is a rural electric company or a
 municipal power agency as defined in section 3734.058 of the
 Revised Code.
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(b) The owner or lessee is a person that, before 344
 completion of the energy project, contracted for the sale of 345
 power or renewable energy credits with a rural electric company 346
 or a municipal power agency. 347

(c) The owner or lessee contracts for the sale of power or
renewable energy credits from the energy project before June 17,
2010.
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(9) Make annual service payments as required by division
(G) of this section and as may be required in a resolution
adopted by a board of county commissioners under division (E) of
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this section.

(G) The owner or a lessee pursuant to a sale and leaseback 355 transaction of a qualified energy project shall make annual 356 service payments in lieu of taxes to the county treasurer on or 357 before the final dates for payments of taxes on public utility 358 personal property on the real and public utility personal 359 property tax list for each tax year for which property of the 360 energy project is exempt from taxation under this section. The 361 county treasurer shall allocate the payment on the basis of the 362 project's physical location. Upon receipt of a payment, or if 363 timely payment has not been received, the county treasurer shall 364 certify such receipt or non-receipt to the director of 365 development services and tax commissioner in a form determined 366 by the director and commissioner, respectively. Each payment 367 shall be in the following amount: 368

(1) In the case of a solar energy project, seven thousand 369 dollars per megawatt of nameplate capacity located in the county 370 as of December 31, 2010, for tax year 2011, as of December 31, 371 2011, for tax year 2012, as of December 31, 2012, for tax year 372 2013, as of December 31, 2013, for tax year 2014, as of December 373 31, 2014, for tax year 2015, as of December 31, 2015, for tax 374 year 2016, and as of December 31, 2016, for tax year 2017 and 375 each tax year thereafter; 376

(2) In the case of any other energy project using

Page 13

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renewable energy resources, the following:

(a) If the project maintains during the construction or 379
installation of the energy facility a ratio of Ohio-domiciled 380
full-time equivalent employees to total full-time equivalent 381
employees of not less than seventy-five per cent, six thousand 382
dollars per megawatt of nameplate capacity located in the county 383
as of the thirty-first day of December of the preceding tax 384
year; 385

(b) If the project maintains during the construction or
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installation of the energy facility a ratio of Ohio-domiciled
full-time equivalent employees to total full-time equivalent
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employees of less than seventy-five per cent but not less than
sixty per cent, seven thousand dollars per megawatt of nameplate
capacity located in the county as of the thirty-first day of
December of the preceding tax year;

(c) If the project maintains during the construction or
installation of the energy facility a ratio of Ohio-domiciled
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full-time equivalent employees to total full-time equivalent
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employees of less than sixty per cent but not less than fifty
per cent, eight thousand dollars per megawatt of nameplate
capacity located in the county as of the thirty-first day of
December of the preceding tax year.

(3) In the case of an energy project using clean coal
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technology, advanced nuclear technology, or cogeneration
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technology, the following:
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(a) If the project maintains during the construction or
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installation of the energy facility a ratio of Ohio-domiciled
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full-time equivalent employees to total full-time equivalent
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employees of not less than seventy-five per cent, six thousand
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dollars per megawatt of nameplate capacity located in the county407as of the thirty-first day of December of the preceding tax408year;409

(b) If the project maintains during the construction or410installation of the energy facility a ratio of Ohio-domiciled411full-time equivalent employees to total full-time equivalent412employees of less than seventy-five per cent but not less than413sixty per cent, seven thousand dollars per megawatt of nameplate414capacity located in the county as of the thirty-first day of415December of the preceding tax year;416

(c) If the project maintains during the construction or
installation of the energy facility a ratio of Ohio-domiciled
full-time equivalent employees to total full-time equivalent
employees of less than sixty per cent but not less than fifty
per cent, eight thousand dollars per megawatt of nameplate
capacity located in the county as of the thirty-first day of
December of the preceding tax year.

(H) The director of development services in consultation
with the tax commissioner shall adopt rules pursuant to Chapter
119. of the Revised Code to implement and enforce this section.
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Section 2. That existing section 5727.75 of the Revised427Code is hereby repealed.428