As Passed by the House

131st General Assembly

Regular Session 2015-2016

Sub. H. B. No. 425

Representative Hayes

Cosponsors: Representatives Becker, Green, Hood, Retherford, Romanchuk, Thompson, Derickson, Ginter, Conditt, McClain, Patmon, Young, Amstutz, Antani, Buchy, Burkley, Hall, Henne, Hill, Huffman, Johnson, T., Koehler, Maag, McColley, Ruhl, Ryan, Schaffer, Scherer, Smith, R., Terhar

A BILL

То	amend sections	3313.601, 3314.03, 3326.11, and	1
	3328.24 and to	enact sections 3320.01, 3320.02,	2
	and 3320.03 of	the Revised Code regarding	3
	student religio	us expression.	4

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 3313.601, 3314.03, 3326.11, and	5
3328.24 be amended and sections 3320.01, 3320.02, and 3320.03 of	6
the Revised Code be enacted to read as follows:	7
Sec. 3313.601. The board of education of each school	8
district may provide for a moment of silence each school day for	9
prayer, reflection, or meditation upon a moral, philosophical,	10
or patriotic theme. No board of education, school, or employee	11
of the school district shall require a pupil to participate in a	12
moment of silence provided for pursuant to this section. No	13
board of education shall prohibit a classroom teacher from	14
providing in the teacher's classroom reasonable periods of time	15
for activities of a moral, philosophical, or patriotic theme. No	16

pupil shall be required to participate in such activities if	17
they are contrary to the religious convictions of the pupil or	18
the pupil's parents or guardians.	19
No board of education of a school district shall adopt any	20
policy or rule respecting or promoting an establishment of	21
religion or prohibiting any pupil from the free, individual, and	22
voluntary exercise or expression of the pupil's religious	23
beliefs in any primary or secondary school. The board of	24
education may limit the exercise or expression of the pupil's	25
religious beliefs as described in this section to lunch periods-	26
or other noninstructional time periods when pupils are free to-	27
associate.	28
Sec. 3314.03. A copy of every contract entered into under	29
this section shall be filed with the superintendent of public	30
instruction. The department of education shall make available on	31
its web site a copy of every approved, executed contract filed	32
with the superintendent under this section.	33
(A) Each contract entered into between a sponsor and the	34
governing authority of a community school shall specify the	35
following:	36
(1) That the school shall be established as either of the	37
following:	38
(a) A nonprofit corporation established under Chapter	39
1702. of the Revised Code, if established prior to April 8,	40
2003;	41
(b) A public benefit corporation established under Chapter	42
1702. of the Revised Code, if established after April 8, 2003.	43
(2) The education program of the school, including the	44

school's mission, the characteristics of the students the school

is expected to attract, the ages and grades of students, and the	46
focus of the curriculum;	47
(3) The academic goals to be achieved and the method of	48
measurement that will be used to determine progress toward those	49
goals, which shall include the statewide achievement	50
assessments;	51
(4) Performance standards, including but not limited to	52
all applicable report card measures set forth in section 3302.03	53
or 3314.017 of the Revised Code, by which the success of the	54
school will be evaluated by the sponsor;	55
(5) The admission standards of section 3314.06 of the	56
Revised Code and, if applicable, section 3314.061 of the Revised	57
Code;	58
(6)(a) Dismissal procedures;	59
(b) A requirement that the governing authority adopt an	60
attendance policy that includes a procedure for automatically	61
withdrawing a student from the school if the student without a	62
legitimate excuse fails to participate in one hundred five	63
consecutive hours of the learning opportunities offered to the	64
student.	65
(7) The ways by which the school will achieve racial and	66
ethnic balance reflective of the community it serves;	67
(8) Requirements for financial audits by the auditor of	68
state. The contract shall require financial records of the	69
school to be maintained in the same manner as are financial	70
records of school districts, pursuant to rules of the auditor of	71
state. Audits shall be conducted in accordance with section	72
117.10 of the Revised Code.	73

(9) An addendum to the contract outlining the facilities	74
to be used that contains at least the following information:	75
(a) A detailed description of each facility used for	76
instructional purposes;	77
(b) The annual costs associated with leasing each facility	78
that are paid by or on behalf of the school;	79
(c) The annual mortgage principal and interest payments	80
that are paid by the school;	81
(d) The name of the lender or landlord, identified as	82
such, and the lender's or landlord's relationship to the	83
operator, if any.	84
(10) Qualifications of teachers, including a requirement	85
that the school's classroom teachers be licensed in accordance	86
with sections 3319.22 to 3319.31 of the Revised Code, except	87
that a community school may engage noncertificated persons to	88
teach up to twelve hours per week pursuant to section 3319.301	89
of the Revised Code.	90
(11) That the school will comply with the following	91
requirements:	92
(a) The school will provide learning opportunities to a	93
minimum of twenty-five students for a minimum of nine hundred	94
twenty hours per school year.	95
(b) The governing authority will purchase liability	96
insurance, or otherwise provide for the potential liability of	97
the school.	98
(c) The school will be nonsectarian in its programs,	99
admission policies, employment practices, and all other	100
operations, and will not be operated by a sectarian school or	101

religious institution.

- (d) The school will comply with sections 9.90, 9.91, 103 109.65, 121.22, 149.43, 2151.357, 2151.421, 2313.19, 3301.0710, 104 3301.0711, 3301.0712, 3301.0715, 3301.948, 3313.472, 3313.50, 105 3313.536, 3313.539, 3313.608, 3313.609, 3313.6012, 3313.6013, 106 3313.6014, 3313.6015, 3313.6020, 3313.643, 3313.648, 3313.6411, 107 3313.66, 3313.661, 3313.662, 3313.666, 3313.667, 3313.67, 108 3313.671, 3313.672, 3313.673, 3313.69, 3313.71, 3313.716, 109 3313.718, 3313.719, 3313.7112, 3313.721, 3313.80, 3313.814, 110 3313.816, 3313.817, 3313.86, 3313.89, 3313.96, 3319.073, 111 3319.321, 3319.39, 3319.391, 3319.41, 3319.46, <u>3320.01</u>, <u>3320.02</u>, 112 3320.03, 3321.01, 3321.041, 3321.13, 3321.14, 3321.17, 3321.18, 113 3321.19, 3321.191, 3327.10, 4111.17, 4113.52, and 5705.391 and 114 Chapters 117., 1347., 2744., 3365., 3742., 4112., 4123., 4141., 115 and 4167. of the Revised Code as if it were a school district 116 and will comply with section 3301.0714 of the Revised Code in 117 the manner specified in section 3314.17 of the Revised Code. 118
- (e) The school shall comply with Chapter 102. and section 119
 2921.42 of the Revised Code. 120
- (f) The school will comply with sections 3313.61, 121 3313.611, and 3313.614 of the Revised Code, except that for 122 students who enter ninth grade for the first time before July 1, 123 2010, the requirement in sections 3313.61 and 3313.611 of the 124 Revised Code that a person must successfully complete the 125 curriculum in any high school prior to receiving a high school 126 diploma may be met by completing the curriculum adopted by the 127 governing authority of the community school rather than the 128 curriculum specified in Title XXXIII of the Revised Code or any 129 rules of the state board of education. Beginning with students 130 who enter ninth grade for the first time on or after July 1, 131

2010, the requirement in sections 3313.61 and 3313.611 of the	132
Revised Code that a person must successfully complete the	133
curriculum of a high school prior to receiving a high school	134
diploma shall be met by completing the requirements prescribed	135
in division (C) of section 3313.603 of the Revised Code, unless	136
the person qualifies under division (D) or (F) of that section.	137
Each school shall comply with the plan for awarding high school	138
credit based on demonstration of subject area competency, and	139
beginning with the 2016-2017 school year, with the updated plan	140
that permits students enrolled in seventh and eighth grade to	141
meet curriculum requirements based on subject area competency	142
adopted by the state board of education under divisions (J)(1)	143
and (2) of section 3313.603 of the Revised Code.	144

- (g) The school governing authority will submit within four 145 months after the end of each school year a report of its 146 activities and progress in meeting the goals and standards of 147 divisions (A)(3) and (4) of this section and its financial 148 status to the sponsor and the parents of all students enrolled 149 in the school.
- (h) The school, unless it is an internet- or computer-based community school, will comply with section 3313.801 of theRevised Code as if it were a school district.
- (i) If the school is the recipient of moneys from a grant 154 awarded under the federal race to the top program, Division (A), 155 Title XIV, Sections 14005 and 14006 of the "American Recovery 156 and Reinvestment Act of 2009," Pub. L. No. 111-5, 123 Stat. 115, 157 the school will pay teachers based upon performance in 158 accordance with section 3317.141 and will comply with section 159 3319.111 of the Revised Code as if it were a school district. 160
 - (j) If the school operates a preschool program that is

licensed by the department of education under sections 3301.52	162
to 3301.59 of the Revised Code, the school shall comply with	163
sections 3301.50 to 3301.59 of the Revised Code and the minimum	164
standards for preschool programs prescribed in rules adopted by	165
the state board under section 3301.53 of the Revised Code.	166
(12) Arrangements for providing health and other benefits	167
to employees;	168
(13) The length of the contract, which shall begin at the	169
beginning of an academic year. No contract shall exceed five	170
years unless such contract has been renewed pursuant to division	171
(E) of this section.	172
(14) The governing authority of the school, which shall be	173
responsible for carrying out the provisions of the contract;	174
(15) A financial plan detailing an estimated school budget	175
for each year of the period of the contract and specifying the	176
total estimated per pupil expenditure amount for each such year.	177
(16) Requirements and procedures regarding the disposition	178
of employees of the school in the event the contract is	179
terminated or not renewed pursuant to section 3314.07 of the	180
Revised Code;	181
(17) Whether the school is to be created by converting all	182
or part of an existing public school or educational service	183
center building or is to be a new start-up school, and if it is	184
a converted public school or service center building,	185
specification of any duties or responsibilities of an employer	186
that the board of education or service center governing board	187
that operated the school or building before conversion is	188
delegating to the governing authority of the community school	189
with respect to all or any specified group of employees provided	190

the delegation is not prohibited by a collective bargaining	191
agreement applicable to such employees;	192
(18) Provisions establishing procedures for resolving	193
disputes or differences of opinion between the sponsor and the	194
governing authority of the community school;	195
(19) A provision requiring the governing authority to	196
adopt a policy regarding the admission of students who reside	197
outside the district in which the school is located. That policy	198
shall comply with the admissions procedures specified in	199
sections 3314.06 and 3314.061 of the Revised Code and, at the	200
sole discretion of the authority, shall do one of the following:	201
(a) Prohibit the enrollment of students who reside outside	202
the district in which the school is located;	203
(b) Permit the enrollment of students who reside in	204
districts adjacent to the district in which the school is	205
located;	206
(c) Permit the enrollment of students who reside in any	207
other district in the state.	208
(20) A provision recognizing the authority of the	209
department of education to take over the sponsorship of the	210
school in accordance with the provisions of division (C) of	211
section 3314.015 of the Revised Code;	212
(21) A provision recognizing the sponsor's authority to	213
assume the operation of a school under the conditions specified	214
in division (B) of section 3314.073 of the Revised Code;	215
(22) A provision recognizing both of the following:	216
(a) The authority of public health and safety officials to	217
inspect the facilities of the school and to order the facilities	218

closed if those officials find that the facilities are not in	219
compliance with health and safety laws and regulations;	220
(b) The authority of the department of education as the	221
community school oversight body to suspend the operation of the	222
school under section 3314.072 of the Revised Code if the	223
department has evidence of conditions or violations of law at	224
the school that pose an imminent danger to the health and safety	225
of the school's students and employees and the sponsor refuses	226
to take such action.	227
(23) A description of the learning opportunities that will	228
be offered to students including both classroom-based and non-	229
classroom-based learning opportunities that is in compliance	230
with criteria for student participation established by the	231
department under division (H)(2) of section 3314.08 of the	232
Revised Code;	233
(24) The school will comply with sections 3302.04 and	234
3302.041 of the Revised Code, except that any action required to	235
be taken by a school district pursuant to those sections shall	236
be taken by the sponsor of the school. However, the sponsor	237
shall not be required to take any action described in division	238
(F) of section 3302.04 of the Revised Code.	239
(25) Beginning in the 2006-2007 school year, the school	240
will open for operation not later than the thirtieth day of	241
September each school year, unless the mission of the school as	242
specified under division (A)(2) of this section is solely to	243
serve dropouts. In its initial year of operation, if the school	244
fails to open by the thirtieth day of September, or within one	245
year after the adoption of the contract pursuant to division (D)	246
of section 3314.02 of the Revised Code if the mission of the	247

school is solely to serve dropouts, the contract shall be void.

(26) Whether the school's governing authority is planning	249
to seek designation for the school as a STEM school equivalent	250
under section 3326.032 of the Revised Code;	251
(27) That the school's attendance and participation	252
policies will be available for public inspection;	253
(28) That the school's attendance and participation	254
records shall be made available to the department of education,	255
auditor of state, and school's sponsor to the extent permitted	256
under and in accordance with the "Family Educational Rights and	257
Privacy Act of 1974," 88 Stat. 571, 20 U.S.C. 1232g, as amended,	258
and any regulations promulgated under that act, and section	259
3319.321 of the Revised Code;	260
(29) If a school operates using the blended learning	261
model, as defined in section 3301.079 of the Revised Code, all	262
of the following information:	263
(a) An indication of what blended learning model or models	264
will be used;	265
(b) A description of how student instructional needs will	266
be determined and documented;	267
(c) The method to be used for determining competency,	268
granting credit, and promoting students to a higher grade level;	269
(d) The school's attendance requirements, including how	270
the school will document participation in learning	271
opportunities;	272
(e) A statement describing how student progress will be	273
monitored;	274
(f) A statement describing how private student data will	275
be protected;	276

(g) A description of the professional development	277
activities that will be offered to teachers.	278
(30) A provision requiring that all moneys the school's	279
operator loans to the school, including facilities loans or cash	280
flow assistance, must be accounted for, documented, and bear	281
interest at a fair market rate;	282
(31) A provision requiring that, if the governing	283
authority contracts with an attorney, accountant, or entity	284
specializing in audits, the attorney, accountant, or entity	285
shall be independent from the operator with which the school has	286
contracted.	287
(B) The community school shall also submit to the sponsor	288
a comprehensive plan for the school. The plan shall specify the	289
following:	290
(1) The process by which the governing authority of the	291
school will be selected in the future;	292
(2) The management and administration of the school;	293
(3) If the community school is a currently existing public	294
school or educational service center building, alternative	295
arrangements for current public school students who choose not	296
to attend the converted school and for teachers who choose not	297
to teach in the school or building after conversion;	298
(4) The instructional program and educational philosophy	299
of the school;	300
(5) Internal financial controls.	301
When submitting the plan under this division, the school	302
shall also submit copies of all policies and procedures	303
regarding internal financial controls adopted by the governing	304

contract;

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authority of the school.	305
(C) A contract entered into under section 3314.02 of the	306
Revised Code between a sponsor and the governing authority of a	307
community school may provide for the community school governing	308
authority to make payments to the sponsor, which is hereby	309
authorized to receive such payments as set forth in the contract	310
between the governing authority and the sponsor. The total	311
amount of such payments for monitoring, oversight, and technical	312
assistance of the school shall not exceed three per cent of the	313
total amount of payments for operating expenses that the school	314
receives from the state.	315
(D) The contract shall specify the duties of the sponsor	316
which shall be in accordance with the written agreement entered	317
into with the department of education under division (B) of	318
section 3314.015 of the Revised Code and shall include the	319
following:	320
(1) Monitor the community school's compliance with all	321
laws applicable to the school and with the terms of the	322
contract;	323
(2) Monitor and evaluate the academic and fiscal	324
performance and the organization and operation of the community	325
school on at least an annual basis;	326
(3) Report on an annual basis the results of the	327
evaluation conducted under division (D)(2) of this section to	328
the department of education and to the parents of students	329
enrolled in the community school;	330
(4) Provide technical assistance to the community school	331
in complying with laws applicable to the school and terms of the	332

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(5) Take steps to intervene in the school's operation to	334
correct problems in the school's overall performance, declare	335
the school to be on probationary status pursuant to section	336
3314.073 of the Revised Code, suspend the operation of the	337
school pursuant to section 3314.072 of the Revised Code, or	338
terminate the contract of the school pursuant to section 3314.07	339
of the Revised Code as determined necessary by the sponsor;	340

- (6) Have in place a plan of action to be undertaken in the event the community school experiences financial difficulties or closes prior to the end of a school year.
- (E) Upon the expiration of a contract entered into under 344 this section, the sponsor of a community school may, with the 345 approval of the governing authority of the school, renew that 346 contract for a period of time determined by the sponsor, but not 347 ending earlier than the end of any school year, if the sponsor 348 finds that the school's compliance with applicable laws and 349 terms of the contract and the school's progress in meeting the 350 academic goals prescribed in the contract have been 351 satisfactory. Any contract that is renewed under this division 352 remains subject to the provisions of sections 3314.07, 3314.072, 353 and 3314.073 of the Revised Code. 354
- (F) If a community school fails to open for operation 355 within one year after the contract entered into under this 356 section is adopted pursuant to division (D) of section 3314.02 357 of the Revised Code or permanently closes prior to the 358 expiration of the contract, the contract shall be void and the 359 school shall not enter into a contract with any other sponsor. A 360 school shall not be considered permanently closed because the 361 operations of the school have been suspended pursuant to section 362 3314.072 of the Revised Code. 363

Sec. 3320.01. (A) Sections 3320.01, 3320.02, and 3320.03	364
of the Revised Code shall be collectively known as the "Ohio	365
Student Religious Liberties Act of 2016."	366
(B) As used in sections 3320.01 to 3320.03 of the Revised	367
<pre>Code, "religious expression" includes any of the following:</pre>	368
(1) Prayer;	369
(2) Religious gatherings, including but not limited to	370
<pre>prayer groups, religious clubs, "see you at the pole"</pre>	371
gatherings, or other religious gatherings;	372
(3) Distribution of written materials or literature of a	373
religious nature;	374
(4) Any other activity of a religious nature, including	375
wearing symbolic clothing or expression of a religious	376
viewpoint, provided that the activity is not obscene, vulgar,	377
offensively lewd, or indecent.	378
Sec. 3320.02. (A) A student enrolled in a public school	379
may engage in religious expression before, during, and after	380
school hours in the same manner and to the same extent that a	381
student is permitted to engage in secular activities or	382
expression before, during, and after school hours.	383
(B) A school district, community school established under	384
Chapter 3314., STEM school established under Chapter 3326., or a	385
college-preparatory boarding school established under Chapter	386
3328. of the Revised Code shall give the same access to school	387
facilities to students who wish to conduct a meeting for the	388
purpose of engaging in religious expression as is given to	389
secular student groups, without regard to the content of a	390
student's or group's expression.	391

Sec. 3320.03. No school district board of education,	392
governing authority of a community school established under	393
Chapter 3314. of the Revised Code, or governing body of a STEM	394
school established under Chapter 3326. of the Revised Code, or	395
board of trustees of a college-preparatory boarding school	396
established under Chapter 3328. of the Revised Code shall	397
prohibit a student from engaging in religious expression in the	398
completion of homework, artwork, or other written or oral	399
assignments. Assignment grades and scores shall be calculated	400
using ordinary academic standards of substance and relevance,	401
including any legitimate pedagogical concerns, and shall not	402
penalize or reward a student based on the religious content of a	403
student's work.	404
Sec. 3326.11. Each science, technology, engineering, and	405
mathematics school established under this chapter and its	406
governing body shall comply with sections 9.90, 9.91, 109.65,	407
121.22, 149.43, 2151.357, 2151.421, 2313.19, 2921.42, 2921.43,	408
3301.0714, 3301.0715, 3301.948, 3313.14, 3313.15, 3313.16,	409
3313.18, 3313.201, 3313.26, 3313.472, 3313.48, 3313.481,	410
3313.482, 3313.50, 3313.536, 3313.539, 3313.608, 3313.6012,	411
3313.6013, 3313.6014, 3313.6015, 3313.6020, 3313.61, 3313.611,	412
3313.614, 3313.615, 3313.643, 3313.648, 3313.6411, 3313.66,	413
3313.661, 3313.662, 3313.666, 3313.667, 3313.67, 3313.671,	414
3313.672, 3313.673, 3313.69, 3313.71, 3313.716, 3313.718,	415
3313.719, 3313.7112, 3317.721, 3313.80, 3313.801, 3313.814,	416
3313.816, 3313.817, 3313.86, 3313.89, 3313.96, 3319.073,	417
3319.21, 3319.32, 3319.321, 3319.35, 3319.39, 3319.391, 3319.41,	418
3319.45, 3319.46, <u>3320.01, 3320.02, 3320.03,</u> 3321.01, 3321.041,	419
3321.13, 3321.14, 3321.17, 3321.18, 3321.19, 3321.191, 3327.10,	420
4111.17, 4113.52, and 5705.391 and Chapters 102., 117., 1347.,	421
2744., 3307., 3309., 3365., 3742., 4112., 4123., 4141., and	422

4167. of the Revised Code as if it were a school district.	423
Sec. 3328.24. A college-preparatory boarding school	424
established under this chapter and its board of trustees shall	425
comply with sections 102.02, 3301.0710, 3301.0711, 3301.0712,	426
3301.0714, 3301.948, 3313.536, 3313.6013, 3313.6411, 3313.7112,	427
3313.721, 3313.89, 3319.39, 3319.391, and 3319.46, 3320.01,	428
$\underline{3320.02}$, and $\underline{3320.03}$ and Chapter 3365. of the Revised Code as if	429
the school were a school district and the school's board of	430
trustees were a district board of education.	431
Section 2. That existing sections 3313.601, 3314.03,	432
3326.11, and 3328.24 of the Revised Code are hereby repealed.	433
Section 3. Section 3314.03 of the Revised Code is	434
presented in this act as a composite of the section as amended	435
by both Am. Sub. H.B. 2 and Am. Sub. H.B. 64 of the 131st	436
General Assembly. The General Assembly, applying the principle	437
stated in division (B) of section 1.52 of the Revised Code that	438
amendments are to be harmonized if reasonably capable of	439
simultaneous operation, finds that the composite is the	440
resulting version of the section in effect prior to the	441
effective date of the section as presented in this act.	442