

As Reported by the House Education and Career Readiness Committee

132nd General Assembly

Regular Session

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H. B. No. 428

Representatives Ginter, LaTourette

Cosponsors: Representatives Antani, Brenner, Brinkman, Hill, Huffman, Johnson, Kent, Koehler, Lang, Lipps, McColley, Patmon, Riedel, Roegner, Romanchuk, Ryan, Schaffer, Scherer, Smith, R., Thompson, Butler

A BILL

To amend sections 3313.601, 3314.03, 3326.11, and 1
3328.24 and to enact sections 3320.01, 3320.02, 2
and 3320.03 of the Revised Code regarding 3
student religious expression and to entitle the 4
act the "Ohio Student Religious Liberties Act of 5
2018." 6

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 3313.601, 3314.03, 3326.11, and 7
3328.24 be amended and sections 3320.01, 3320.02, and 3320.03 of 8
the Revised Code be enacted to read as follows: 9

Sec. 3313.601. The board of education of each school 10
district may provide for a moment of silence each school day for 11
prayer, reflection, or meditation upon a moral, philosophical, 12
or patriotic theme. No board of education, school, or employee 13
of the school district shall require a pupil to participate in a 14
moment of silence provided for pursuant to this section. No 15
board of education shall prohibit a classroom teacher from 16
providing in the teacher's classroom reasonable periods of time 17

for activities of a moral, philosophical, or patriotic theme. No 18
pupil shall be required to participate in such activities if 19
they are contrary to the religious convictions of the pupil or 20
the pupil's parents or guardians. 21

No board of education of a school district shall adopt any 22
policy or rule respecting or promoting an establishment of 23
religion or prohibiting any pupil from the free, individual, and 24
voluntary exercise or expression of the pupil's religious 25
beliefs in any primary or secondary school. ~~The board of 26
education may limit the exercise or expression of the pupil's 27
religious beliefs as described in this section to lunch periods 28
or other noninstructional time periods when pupils are free to 29
associate.~~ 30

Sec. 3314.03. A copy of every contract entered into under 31
this section shall be filed with the superintendent of public 32
instruction. The department of education shall make available on 33
its web site a copy of every approved, executed contract filed 34
with the superintendent under this section. 35

(A) Each contract entered into between a sponsor and the 36
governing authority of a community school shall specify the 37
following: 38

(1) That the school shall be established as either of the 39
following: 40

(a) A nonprofit corporation established under Chapter 41
1702. of the Revised Code, if established prior to April 8, 42
2003; 43

(b) A public benefit corporation established under Chapter 44
1702. of the Revised Code, if established after April 8, 2003. 45

(2) The education program of the school, including the 46

school's mission, the characteristics of the students the school is expected to attract, the ages and grades of students, and the focus of the curriculum;

(3) The academic goals to be achieved and the method of measurement that will be used to determine progress toward those goals, which shall include the statewide achievement assessments;

(4) Performance standards, including but not limited to all applicable report card measures set forth in section 3302.03 or 3314.017 of the Revised Code, by which the success of the school will be evaluated by the sponsor;

(5) The admission standards of section 3314.06 of the Revised Code and, if applicable, section 3314.061 of the Revised Code;

(6) (a) Dismissal procedures;

(b) A requirement that the governing authority adopt an attendance policy that includes a procedure for automatically withdrawing a student from the school if the student without a legitimate excuse fails to participate in one hundred five consecutive hours of the learning opportunities offered to the student.

(7) The ways by which the school will achieve racial and ethnic balance reflective of the community it serves;

(8) Requirements for financial audits by the auditor of state. The contract shall require financial records of the school to be maintained in the same manner as are financial records of school districts, pursuant to rules of the auditor of state. Audits shall be conducted in accordance with section 117.10 of the Revised Code.

(9) An addendum to the contract outlining the facilities	76
to be used that contains at least the following information:	77
(a) A detailed description of each facility used for	78
instructional purposes;	79
(b) The annual costs associated with leasing each facility	80
that are paid by or on behalf of the school;	81
(c) The annual mortgage principal and interest payments	82
that are paid by the school;	83
(d) The name of the lender or landlord, identified as	84
such, and the lender's or landlord's relationship to the	85
operator, if any.	86
(10) Qualifications of teachers, including a requirement	87
that the school's classroom teachers be licensed in accordance	88
with sections 3319.22 to 3319.31 of the Revised Code, except	89
that a community school may engage noncertificated persons to	90
teach up to twelve hours per week pursuant to section 3319.301	91
of the Revised Code.	92
(11) That the school will comply with the following	93
requirements:	94
(a) The school will provide learning opportunities to a	95
minimum of twenty-five students for a minimum of nine hundred	96
twenty hours per school year.	97
(b) The governing authority will purchase liability	98
insurance, or otherwise provide for the potential liability of	99
the school.	100
(c) The school will be nonsectarian in its programs,	101
admission policies, employment practices, and all other	102
operations, and will not be operated by a sectarian school or	103

religious institution. 104

(d) The school will comply with sections 9.90, 9.91, 105
109.65, 121.22, 149.43, 2151.357, 2151.421, 2313.19, 3301.0710, 106
3301.0711, 3301.0712, 3301.0715, 3301.0729, 3301.948, 3313.472, 107
3313.50, 3313.536, 3313.539, 3313.5310, 3313.608, 3313.609, 108
3313.6012, 3313.6013, 3313.6014, 3313.6015, 3313.6020, 3313.643, 109
3313.648, 3313.6411, 3313.66, 3313.661, 3313.662, 3313.666, 110
3313.667, 3313.668, 3313.67, 3313.671, 3313.672, 3313.673, 111
3313.69, 3313.71, 3313.716, 3313.718, 3313.719, 3313.7112, 112
3313.721, 3313.80, 3313.814, 3313.816, 3313.817, 3313.86, 113
3313.89, 3313.96, 3319.073, 3319.321, 3319.39, 3319.391, 114
3319.41, 3319.46, 3320.01, 3320.02, 3320.03, 3321.01, 3321.041, 115
3321.13, 3321.14, 3321.17, 3321.18, 3321.19, 3321.191, 3327.10, 116
4111.17, 4113.52, and 5705.391 and Chapters 117., 1347., 2744., 117
3365., 3742., 4112., 4123., 4141., and 4167. of the Revised Code 118
as if it were a school district and will comply with section 119
3301.0714 of the Revised Code in the manner specified in section 120
3314.17 of the Revised Code. 121

(e) The school shall comply with Chapter 102. and section 122
2921.42 of the Revised Code. 123

(f) The school will comply with sections 3313.61, 124
3313.611, and 3313.614 of the Revised Code, except that for 125
students who enter ninth grade for the first time before July 1, 126
2010, the requirement in sections 3313.61 and 3313.611 of the 127
Revised Code that a person must successfully complete the 128
curriculum in any high school prior to receiving a high school 129
diploma may be met by completing the curriculum adopted by the 130
governing authority of the community school rather than the 131
curriculum specified in Title XXXVIII of the Revised Code or any 132
rules of the state board of education. Beginning with students 133

who enter ninth grade for the first time on or after July 1, 134
2010, the requirement in sections 3313.61 and 3313.611 of the 135
Revised Code that a person must successfully complete the 136
curriculum of a high school prior to receiving a high school 137
diploma shall be met by completing the requirements prescribed 138
in division (C) of section 3313.603 of the Revised Code, unless 139
the person qualifies under division (D) or (F) of that section. 140
Each school shall comply with the plan for awarding high school 141
credit based on demonstration of subject area competency, and 142
beginning with the 2017-2018 school year, with the updated plan 143
that permits students enrolled in seventh and eighth grade to 144
meet curriculum requirements based on subject area competency 145
adopted by the state board of education under divisions (J) (1) 146
and (2) of section 3313.603 of the Revised Code. Beginning with 147
the 2018-2019 school year, the school shall comply with the 148
framework for granting units of high school credit to students 149
who demonstrate subject area competency through work-based 150
learning experiences, internships, or cooperative education 151
developed by the department under division (J) (3) of section 152
3313.603 of the Revised Code. 153

(g) The school governing authority will submit within four 154
months after the end of each school year a report of its 155
activities and progress in meeting the goals and standards of 156
divisions (A) (3) and (4) of this section and its financial 157
status to the sponsor and the parents of all students enrolled 158
in the school. 159

(h) The school, unless it is an internet- or computer- 160
based community school, will comply with section 3313.801 of the 161
Revised Code as if it were a school district. 162

(i) If the school is the recipient of moneys from a grant 163

awarded under the federal race to the top program, Division (A), 164
Title XIV, Sections 14005 and 14006 of the "American Recovery 165
and Reinvestment Act of 2009," Pub. L. No. 111-5, 123 Stat. 115, 166
the school will pay teachers based upon performance in 167
accordance with section 3317.141 and will comply with section 168
3319.111 of the Revised Code as if it were a school district. 169

(j) If the school operates a preschool program that is 170
licensed by the department of education under sections 3301.52 171
to 3301.59 of the Revised Code, the school shall comply with 172
sections 3301.50 to 3301.59 of the Revised Code and the minimum 173
standards for preschool programs prescribed in rules adopted by 174
the state board under section 3301.53 of the Revised Code. 175

(k) The school will comply with sections 3313.6021 and 176
3313.6023 of the Revised Code as if it were a school district 177
unless it is either of the following: 178

(i) An internet- or computer-based community school; 179

(ii) A community school in which a majority of the 180
enrolled students are children with disabilities as described in 181
division (A) (4) (b) of section 3314.35 of the Revised Code. 182

(12) Arrangements for providing health and other benefits 183
to employees; 184

(13) The length of the contract, which shall begin at the 185
beginning of an academic year. No contract shall exceed five 186
years unless such contract has been renewed pursuant to division 187
(E) of this section. 188

(14) The governing authority of the school, which shall be 189
responsible for carrying out the provisions of the contract; 190

(15) A financial plan detailing an estimated school budget 191

for each year of the period of the contract and specifying the 192
total estimated per pupil expenditure amount for each such year. 193

(16) Requirements and procedures regarding the disposition 194
of employees of the school in the event the contract is 195
terminated or not renewed pursuant to section 3314.07 of the 196
Revised Code; 197

(17) Whether the school is to be created by converting all 198
or part of an existing public school or educational service 199
center building or is to be a new start-up school, and if it is 200
a converted public school or service center building, 201
specification of any duties or responsibilities of an employer 202
that the board of education or service center governing board 203
that operated the school or building before conversion is 204
delegating to the governing authority of the community school 205
with respect to all or any specified group of employees provided 206
the delegation is not prohibited by a collective bargaining 207
agreement applicable to such employees; 208

(18) Provisions establishing procedures for resolving 209
disputes or differences of opinion between the sponsor and the 210
governing authority of the community school; 211

(19) A provision requiring the governing authority to 212
adopt a policy regarding the admission of students who reside 213
outside the district in which the school is located. That policy 214
shall comply with the admissions procedures specified in 215
sections 3314.06 and 3314.061 of the Revised Code and, at the 216
sole discretion of the authority, shall do one of the following: 217

(a) Prohibit the enrollment of students who reside outside 218
the district in which the school is located; 219

(b) Permit the enrollment of students who reside in 220

districts adjacent to the district in which the school is	221
located;	222
(c) Permit the enrollment of students who reside in any	223
other district in the state.	224
(20) A provision recognizing the authority of the	225
department of education to take over the sponsorship of the	226
school in accordance with the provisions of division (C) of	227
section 3314.015 of the Revised Code;	228
(21) A provision recognizing the sponsor's authority to	229
assume the operation of a school under the conditions specified	230
in division (B) of section 3314.073 of the Revised Code;	231
(22) A provision recognizing both of the following:	232
(a) The authority of public health and safety officials to	233
inspect the facilities of the school and to order the facilities	234
closed if those officials find that the facilities are not in	235
compliance with health and safety laws and regulations;	236
(b) The authority of the department of education as the	237
community school oversight body to suspend the operation of the	238
school under section 3314.072 of the Revised Code if the	239
department has evidence of conditions or violations of law at	240
the school that pose an imminent danger to the health and safety	241
of the school's students and employees and the sponsor refuses	242
to take such action.	243
(23) A description of the learning opportunities that will	244
be offered to students including both classroom-based and non-	245
classroom-based learning opportunities that is in compliance	246
with criteria for student participation established by the	247
department under division (H) (2) of section 3314.08 of the	248
Revised Code;	249

(24) The school will comply with sections 3302.04 and 250
3302.041 of the Revised Code, except that any action required to 251
be taken by a school district pursuant to those sections shall 252
be taken by the sponsor of the school. However, the sponsor 253
shall not be required to take any action described in division 254
(F) of section 3302.04 of the Revised Code. 255

(25) Beginning in the 2006-2007 school year, the school 256
will open for operation not later than the thirtieth day of 257
September each school year, unless the mission of the school as 258
specified under division (A)(2) of this section is solely to 259
serve dropouts. In its initial year of operation, if the school 260
fails to open by the thirtieth day of September, or within one 261
year after the adoption of the contract pursuant to division (D) 262
of section 3314.02 of the Revised Code if the mission of the 263
school is solely to serve dropouts, the contract shall be void. 264

(26) Whether the school's governing authority is planning 265
to seek designation for the school as a STEM school equivalent 266
under section 3326.032 of the Revised Code; 267

(27) That the school's attendance and participation 268
policies will be available for public inspection; 269

(28) That the school's attendance and participation 270
records shall be made available to the department of education, 271
auditor of state, and school's sponsor to the extent permitted 272
under and in accordance with the "Family Educational Rights and 273
Privacy Act of 1974," 88 Stat. 571, 20 U.S.C. 1232g, as amended, 274
and any regulations promulgated under that act, and section 275
3319.321 of the Revised Code; 276

(29) If a school operates using the blended learning 277
model, as defined in section 3301.079 of the Revised Code, all 278

of the following information:	279
(a) An indication of what blended learning model or models will be used;	280 281
(b) A description of how student instructional needs will be determined and documented;	282 283
(c) The method to be used for determining competency, granting credit, and promoting students to a higher grade level;	284 285
(d) The school's attendance requirements, including how the school will document participation in learning opportunities;	286 287 288
(e) A statement describing how student progress will be monitored;	289 290
(f) A statement describing how private student data will be protected;	291 292
(g) A description of the professional development activities that will be offered to teachers.	293 294
(30) A provision requiring that all moneys the school's operator loans to the school, including facilities loans or cash flow assistance, must be accounted for, documented, and bear interest at a fair market rate;	295 296 297 298
(31) A provision requiring that, if the governing authority contracts with an attorney, accountant, or entity specializing in audits, the attorney, accountant, or entity shall be independent from the operator with which the school has contracted.	299 300 301 302 303
(B) The community school shall also submit to the sponsor a comprehensive plan for the school. The plan shall specify the	304 305

following:	306
(1) The process by which the governing authority of the school will be selected in the future;	307 308
(2) The management and administration of the school;	309
(3) If the community school is a currently existing public school or educational service center building, alternative arrangements for current public school students who choose not to attend the converted school and for teachers who choose not to teach in the school or building after conversion;	310 311 312 313 314
(4) The instructional program and educational philosophy of the school;	315 316
(5) Internal financial controls.	317
When submitting the plan under this division, the school shall also submit copies of all policies and procedures regarding internal financial controls adopted by the governing authority of the school.	318 319 320 321
(C) A contract entered into under section 3314.02 of the Revised Code between a sponsor and the governing authority of a community school may provide for the community school governing authority to make payments to the sponsor, which is hereby authorized to receive such payments as set forth in the contract between the governing authority and the sponsor. The total amount of such payments for monitoring, oversight, and technical assistance of the school shall not exceed three per cent of the total amount of payments for operating expenses that the school receives from the state.	322 323 324 325 326 327 328 329 330 331
(D) The contract shall specify the duties of the sponsor which shall be in accordance with the written agreement entered	332 333

into with the department of education under division (B) of 334
section 3314.015 of the Revised Code and shall include the 335
following: 336

(1) Monitor the community school's compliance with all 337
laws applicable to the school and with the terms of the 338
contract; 339

(2) Monitor and evaluate the academic and fiscal 340
performance and the organization and operation of the community 341
school on at least an annual basis; 342

(3) Report on an annual basis the results of the 343
evaluation conducted under division (D) (2) of this section to 344
the department of education and to the parents of students 345
enrolled in the community school; 346

(4) Provide technical assistance to the community school 347
in complying with laws applicable to the school and terms of the 348
contract; 349

(5) Take steps to intervene in the school's operation to 350
correct problems in the school's overall performance, declare 351
the school to be on probationary status pursuant to section 352
3314.073 of the Revised Code, suspend the operation of the 353
school pursuant to section 3314.072 of the Revised Code, or 354
terminate the contract of the school pursuant to section 3314.07 355
of the Revised Code as determined necessary by the sponsor; 356

(6) Have in place a plan of action to be undertaken in the 357
event the community school experiences financial difficulties or 358
closes prior to the end of a school year. 359

(E) Upon the expiration of a contract entered into under 360
this section, the sponsor of a community school may, with the 361
approval of the governing authority of the school, renew that 362

contract for a period of time determined by the sponsor, but not 363
ending earlier than the end of any school year, if the sponsor 364
finds that the school's compliance with applicable laws and 365
terms of the contract and the school's progress in meeting the 366
academic goals prescribed in the contract have been 367
satisfactory. Any contract that is renewed under this division 368
remains subject to the provisions of sections 3314.07, 3314.072, 369
and 3314.073 of the Revised Code. 370

(F) If a community school fails to open for operation 371
within one year after the contract entered into under this 372
section is adopted pursuant to division (D) of section 3314.02 373
of the Revised Code or permanently closes prior to the 374
expiration of the contract, the contract shall be void and the 375
school shall not enter into a contract with any other sponsor. A 376
school shall not be considered permanently closed because the 377
operations of the school have been suspended pursuant to section 378
3314.072 of the Revised Code. 379

Sec. 3320.01. (A) Sections 3320.01, 3320.02, and 3320.03 380
of the Revised Code shall be collectively known as the "Ohio 381
Student Religious Liberties Act of 2018." 382

(B) As used in sections 3320.01 to 3320.03 of the Revised 383
Code, "religious expression" includes any of the following: 384

(1) Prayer; 385

(2) Religious gatherings, including but not limited to 386
prayer groups, religious clubs, "see you at the pole" 387
gatherings, or other religious gatherings; 388

(3) Distribution of written materials or literature of a 389
religious nature; 390

(4) Any other activity of a religious nature, including 391

wearing symbolic clothing or expression of a religious 392
viewpoint, provided that the activity is not obscene, vulgar, 393
offensively lewd, or indecent. 394

Sec. 3320.02. (A) A student enrolled in a public school 395
may engage in religious expression before, during, and after 396
school hours in the same manner and to the same extent that a 397
student is permitted to engage in secular activities or 398
expression before, during, and after school hours. 399

(B) A school district, community school established under 400
Chapter 3314., STEM school established under Chapter 3326., or a 401
college-preparatory boarding school established under Chapter 402
3328. of the Revised Code shall give the same access to school 403
facilities to students who wish to conduct a meeting for the 404
purpose of engaging in religious expression as is given to 405
secular student groups, without regard to the content of a 406
student's or group's expression. 407

Sec. 3320.03. No school district board of education, 408
governing authority of a community school established under 409
Chapter 3314. of the Revised Code, governing body of a STEM 410
school established under Chapter 3326. of the Revised Code, or 411
board of trustees of a college-preparatory boarding school 412
established under Chapter 3328. of the Revised Code shall 413
prohibit a student from engaging in religious expression in the 414
completion of homework, artwork, or other written or oral 415
assignments. Assignment grades and scores shall be calculated 416
using ordinary academic standards of substance and relevance, 417
including any legitimate pedagogical concerns, and shall not 418
penalize or reward a student based on the religious content of a 419
student's work. 420

Sec. 3326.11. Each science, technology, engineering, and 421

mathematics school established under this chapter and its 422
governing body shall comply with sections 9.90, 9.91, 109.65, 423
121.22, 149.43, 2151.357, 2151.421, 2313.19, 2921.42, 2921.43, 424
3301.0714, 3301.0715, 3301.0729, 3301.948, 3313.14, 3313.15, 425
3313.16, 3313.18, 3313.201, 3313.26, 3313.472, 3313.48, 426
3313.481, 3313.482, 3313.50, 3313.536, 3313.539, 3313.5310, 427
3313.608, 3313.6012, 3313.6013, 3313.6014, 3313.6015, 3313.6020, 428
3313.6021, 3313.61, 3313.611, 3313.614, 3313.615, 3313.643, 429
3313.648, 3313.6411, 3313.66, 3313.661, 3313.662, 3313.666, 430
3313.667, 3313.668, 3313.67, 3313.671, 3313.672, 3313.673, 431
3313.69, 3313.71, 3313.716, 3313.718, 3313.719, 3313.7112, 432
3313.721, 3313.80, 3313.801, 3313.814, 3313.816, 3313.817, 433
3313.86, 3313.89, 3313.96, 3319.073, 3319.21, 3319.32, 3319.321, 434
3319.35, 3319.39, 3319.391, 3319.41, 3319.45, 3319.46, 3320.01, 435
3320.02, 3320.03, 3321.01, 3321.041, 3321.05, 3321.13, 3321.14, 436
3321.17, 3321.18, 3321.19, 3321.191, 3327.10, 4111.17, 4113.52, 437
and 5705.391 and Chapters 102., 117., 1347., 2744., 3307., 438
3309., 3365., 3742., 4112., 4123., 4141., and 4167. of the 439
Revised Code as if it were a school district. 440

Sec. 3328.24. A college-preparatory boarding school 441
established under this chapter and its board of trustees shall 442
comply with sections 102.02, 3301.0710, 3301.0711, 3301.0712, 443
3301.0714, 3301.0729, 3301.948, 3313.536, 3313.6013, 3313.6021, 444
3313.6411, 3313.7112, 3313.721, 3313.89, 3319.39, 3319.391, ~~and~~ 445
3319.46, 3320.01, 3320.02, and 3320.03 and Chapter 3365. of the 446
Revised Code as if the school were a school district and the 447
school's board of trustees were a district board of education. 448

Section 2. That existing sections 3313.601, 3314.03, 449
3326.11, and 3328.24 of the Revised Code are hereby repealed. 450

Section 3. Section 3328.24 of the Revised Code is 451

presented in this act as a composite of the section as amended 452
by both Am. Sub. H.B. 410 and Sub. S.B. 3 of the 131st General 453
Assembly. The General Assembly, applying the principle stated in 454
division (B) of section 1.52 of the Revised Code that amendments 455
are to be harmonized if reasonably capable of simultaneous 456
operation, finds that the composite is the resulting version of 457
the section in effect prior to the effective date of the section 458
as presented in this act. 459