

**As Reported by the House Health Committee**

**132nd General Assembly**

**Regular Session**

**2017-2018**

**Sub. H. B. No. 72**

**Representatives Johnson, Antonio**

**Cosponsors: Representatives Blessing, Bocchieri, Brenner, Fedor, Ginter, Hill,  
LaTourette, Sheehy, Antani, Butler, Edwards, Lepore-Hagan**

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**A BILL**

To amend section 5167.12 and to enact sections 1  
3901.83, 3901.831, 3901.832, 3901.833, 2  
5164.7512, and 5164.7514 of the Revised Code to 3  
adopt requirements related to step therapy 4  
protocols implemented by health plan issuers and 5  
the Department of Medicaid. 6

**BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:**

**Section 1.** That section 5167.12 be amended and sections 7  
3901.83, 3901.831, 3901.832, 3901.833, 5164.7512, and 5164.7514 8  
of the Revised Code be enacted to read as follows: 9

**Sec. 3901.83.** As used in sections 3901.83 to 3901.833 of 10  
the Revised Code: 11

(A) "Clinical practice guidelines" means a systematically 12  
developed statement to assist health care provider and patient 13  
decisions with regard to appropriate health care for specific 14  
clinical circumstances and conditions. 15

(B) "Clinical review criteria" means the written screening 16  
procedures, decision abstracts, clinical protocols, and clinical 17

practice guidelines used by a health plan issuer or utilization 18  
review organization to determine whether or not health care 19  
services or drugs are appropriate and consistent with medical or 20  
scientific evidence. 21

(C) "Health benefit plan" and "health plan issuer" have 22  
the same meanings as in section 3922.01 of the Revised Code. 23

(D) "Medical or scientific evidence" has the same meaning 24  
as in section 3922.01 of the Revised Code. 25

(E) "Step therapy exemption" means an overriding of a step 26  
therapy protocol in favor of immediate coverage of the health 27  
care provider's selected prescription drug. 28

(F) "Step therapy protocol" means a protocol or program 29  
that establishes a specific sequence in which prescription drugs 30  
that are for a specified medical condition and that are 31  
consistent with medical or scientific evidence for a particular 32  
patient are covered, under either a medical or prescription drug 33  
benefit, by a health benefit plan, including both self- 34  
administered and physician-administered drugs. 35

(G) "Urgent care services" has the same meaning as in 36  
section 3923.041 of the Revised Code. 37

(H) "Utilization review organization" has the same meaning 38  
as in section 1751.77 of the Revised Code. 39

**Sec. 3901.831.** (A) If a health plan issuer or a 40  
utilization review organization implements a step therapy 41  
protocol, that protocol shall be implemented via clinical review 42  
criteria that are based on clinical practice guidelines or 43  
medical or scientific evidence. 44

(B) When establishing a step therapy protocol, a health 45

plan issuer and a utilization review organization shall also 46  
take into account the needs of atypical patient populations and 47  
diagnoses when establishing clinical review criteria. 48

(C) This section shall not be construed as requiring 49  
either a health plan issuer or the state to set up a new entity 50  
to develop clinical review criteria for step therapy protocols. 51

**Sec. 3901.832.** (A) (1) (a) When coverage of a prescription 52  
drug for the treatment of any medical condition is restricted 53  
for use by a health plan issuer or utilization review 54  
organization through the use of a step therapy protocol, the 55  
health plan issuer or utilization review organization shall 56  
provide the prescribing health care provider access to a clear, 57  
easily accessible, and convenient process to request a step 58  
therapy exemption on behalf of a covered individual. A health 59  
plan issuer or utilization review organization may use its 60  
existing medical exceptions process to satisfy this requirement. 61

(b) A step therapy exemption request shall include 62  
supporting documentation and rationale. 63

(2) (a) A health plan issuer shall make available, to all 64  
health care providers, a list of all drugs covered by the issuer 65  
that are subject to a step therapy protocol. If the health plan 66  
issuer offers more than one health benefit plan, and the covered 67  
drugs subject to a step therapy protocol vary from one plan to 68  
another, then the health plan issuer shall issue a separate list 69  
for each plan. 70

(b) Along with the information required under division (A) 71  
(2) (a) of this section, a health plan issuer shall indicate what 72  
information or documentation must be provided to the issuer or 73  
organization for a step therapy exemption request to be 74

considered complete. Such information shall be provided for each 75  
drug, if the requirements vary according to the drug, plan, or 76  
protocol in question. 77

(3) (a) The list required under division (A) (2) (a) of this 78  
section, along with the required information or documentation 79  
described in division (A) (2) (b) of this section, shall be made 80  
available on the issuer's web site or provider portal. 81

(b) A utilization review organization shall, for each 82  
health benefit plan it oversees that implements a step therapy 83  
protocol, similarly make the list and information required under 84  
divisions (A) (2) (a) and (b) of this section available on its web 85  
site or provider portal. 86

(4) From the time a step therapy exemption request is 87  
received by a health plan issuer or utilization review 88  
organization, the issuer or organization shall either grant or 89  
deny the request within the following time frames: 90

(a) Forty-eight hours for a request related to urgent care 91  
services; 92

(b) Ten calendar days for all other requests. 93

(5) (a) A provider may, on behalf of the covered 94  
individual, appeal any exemption request that is denied. 95

(b) From the time an appeal is received by a health plan 96  
issuer or utilization review organization, the issuer or 97  
organization shall either grant or deny the appeal within the 98  
following time frames: 99

(i) Forty-eight hours for appeals related to urgent care 100  
services; 101

(ii) Ten calendar days for all other appeals. 102

(c) The appeal shall be between the health care provider 103  
requesting the service in question and a clinical peer, as 104  
defined in section 3923.041 of the Revised Code. 105

(d) (i) The appeal shall be considered an internal appeal 106  
for purposes of section 3922.03 of the Revised Code. 107

(ii) A health plan issuer shall not impose a step therapy 108  
exemption appeal as an additional level of appeal beyond what is 109  
required under section 3922.03 of the Revised Code, unless 110  
otherwise permitted by law. 111

(e) (i) If the appeal does not resolve the disagreement, 112  
the covered individual, or the covered individual's authorized 113  
representative, may request an external review under Chapter 114  
3922. of the Revised Code to the extent Chapter 3922. of the 115  
Revised Code is applicable. 116

(ii) As used in division (A) (5) (e) of this section, 117  
"authorized representative" has the same meaning as in section 118  
3922.01 of the Revised Code. 119

(6) If a health plan issuer or utilization review 120  
organization does not either grant or deny an exemption request 121  
or an appeal within the time frames prescribed in division (A) 122  
(4) or (5) of this section, then such an exemption request or 123  
appeal shall be deemed to be granted. 124

(B) Pursuant to a step therapy exemption request initiated 125  
under division (A) (1) of this section or an appeal made under 126  
division (A) (5) of this section, a health plan issuer or 127  
utilization review organization shall grant a step therapy 128  
exemption if any of the following are met: 129

(1) The required prescription drug is contraindicated for 130  
that specific patient, pursuant to the drug's United States food 131

and drug administration prescribing information. 132

(2) The patient has tried the required prescription drug 133  
while under their current, or a previous, health benefit plan, 134  
or another United States food and drug administration approved 135  
AB-rated prescription drug, and such prescription drug was 136  
discontinued due to lack of efficacy or effectiveness, 137  
diminished effect, or an adverse event. 138

(3) The patient is stable on a prescription drug selected 139  
by the patient's health care provider for the medical condition 140  
under consideration, regardless of whether or not the drug was 141  
prescribed when the patient was covered under the current or a 142  
previous health benefit plan, or has already gone through a step 143  
therapy protocol. However, a health benefit plan may require a 144  
stable patient to try a pharmaceutical alternative, per the 145  
federal food and drug administration's orange book, purple book, 146  
or their successors, prior to providing coverage for the 147  
prescribed drug. 148

(C) Upon the granting of a step therapy exemption, the 149  
health plan issuer or utilization review organization shall 150  
authorize coverage for the prescription drug prescribed by the 151  
patient's treating health care provider. 152

(D) This section shall not be construed to prevent either 153  
of the following: 154

(1) A health plan issuer or utilization review 155  
organization from requiring a patient to try any new or existing 156  
pharmaceutical alternative, per the federal food and drug 157  
administration's orange book, purple book, or their successors, 158  
prior to providing or renewing coverage for the prescribed drug; 159

(2) A health care provider from prescribing a prescription 160

drug, consistent with medical or scientific evidence. 161

(E) Committing a series of violations of this section 162  
that, taken together, constitute a practice or pattern shall be 163  
considered an unfair and deceptive practice under sections 164  
3901.19 to 3901.26 of the Revised Code. 165

Sec. 3901.833. The superintendent of insurance may adopt 166  
rules as necessary to enforce sections 3901.83 to 3901.833 of 167  
the Revised Code. 168

Sec. 5164.7512. (A) As used in sections 5164.7512 to 169  
5164.7514 of the Revised Code: 170

(1) "Clinical practice guidelines" means a systematically 171  
developed statement to assist providers and medicaid recipients 172  
in making decisions about appropriate health care for specific 173  
clinical circumstances and conditions. 174

(2) "Clinical review criteria" means the written screening 175  
procedures, decision abstracts, clinical protocols, and clinical 176  
practice guidelines used by the medicaid program to determine 177  
whether or not a health care service or drug is appropriate and 178  
consistent with medical or scientific evidence. 179

(3) "Medical or scientific evidence" has the same meaning 180  
as in section 3922.01 of the Revised Code. 181

(4) "Step therapy exemption" means an overriding of a step 182  
therapy protocol in favor of immediate coverage of a medicaid 183  
provider's selected prescription drug. 184

(5) "Step therapy protocol" means a protocol under which 185  
it is determined through a specific sequence whether the 186  
medicaid program, under either a pharmacy or medical benefit, 187  
will pay for a prescribed drug that a medicaid provider, 188

consistent with medical or scientific evidence, prescribes for a 189  
medicaid recipient's specified medical condition, including both 190  
self-administered and physician-administered drugs. 191

(6) "Urgent care services" has the same meaning as in 192  
section 3922.041 of the Revised Code. 193

(B) If the department of medicaid utilizes a step therapy 194  
protocol for the medicaid program under which it is recommended 195  
that prescribed drugs be taken in a specific sequence, the 196  
department shall do all of the following: 197

(1) Implement that step therapy protocol using clinical 198  
review criteria that are based on clinical practice guidelines 199  
or medical or scientific evidence. The department shall take 200  
into account the needs of atypical patient populations and 201  
diagnoses when establishing clinical review criteria. 202

(2) In a manner consistent with section 5164.7514 of the 203  
Revised Code, establish and implement a step therapy exemption 204  
process under which medicaid recipients and medicaid providers 205  
who prescribe prescribed drugs for medicaid recipients may 206  
request and receive a step therapy exemption; 207

(3)(a) Make available, to all medicaid providers, a list 208  
of all drugs covered by the medicaid program that are subject to 209  
a step therapy protocol; 210

(b) Along with the information required under division (B) 211  
(3)(a) of this section, the department of medicaid shall 212  
indicate what information or documentation must be provided to 213  
the department for a step therapy exemption request to be 214  
considered complete. Such information shall be provided for each 215  
drug, if the requirements vary according to the drug or protocol 216  
in question. 217



(c) The list required under division (B) (3) (a) of this section, along with all of the required information or documentation described in division (B) (3) (b) of this section, shall be made available on the department of medicaid's web site or provider portal. 218  
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(C) This section shall not be construed as requiring the department to set up a new entity to develop clinical review criteria for step therapy protocols. 223  
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**Sec. 5164.7514.** (A) All of the following shall apply to the step therapy exemption process established and implemented by the department of medicaid pursuant to division (B) (2) of section 5164.7512 of the Revised Code: 226  
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(1) The process shall be clear and convenient. 230

(2) The process shall be easily accessible on the department's web site. 231  
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(3) The process shall require that a medicaid provider initiate a step therapy exemption request on behalf of a medicaid recipient. 233  
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(4) The process shall require supporting documentation and rationale be submitted with each request for a step therapy exemption. 236  
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(5) The process shall, pursuant to a step therapy exemption request made under division (B) (2) of section 5164.7512 of the Revised Code or an appeal made under division (B) (2) of this section, require the department to grant a step therapy exemption if either of the following applies: 239  
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(a) Either of the following apply to the prescribed drug that would otherwise have to be used under the step therapy 244  
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<u>protocol:</u>	246
<u>(i) The required prescription drug is contraindicated for that specific medicaid recipient, pursuant to the drug's United States food and drug administration prescribing information.</u>	247 248 249
<u>(ii) The medicaid recipient tried the required prescription drug while enrolled in medicaid or other health care coverage, or another United States food and drug administration approved AB-rated prescription drug, and such prescription drug was discontinued due to lack of efficacy or effectiveness, diminished effect, or an adverse event.</u>	250 251 252 253 254 255
<u>(b) The medicaid recipient is stable on the prescribed drug selected by the recipient's medicaid provider for the medical condition under consideration, regardless of whether or not the drug was prescribed while the individual in question was a medicaid recipient, or has already gone through a step therapy protocol. However, the department may require a stable medicaid recipient to try a pharmaceutical alternative, per the federal food and drug administration's orange book, purple book, or their successors, prior to providing coverage for the prescribed drug.</u>	256 257 258 259 260 261 262 263 264 265
<u>(6) On granting a step therapy exemption, the department shall authorize payment for the prescribed drug prescribed by the medicaid recipient's medicaid provider.</u>	266 267 268
<u>(B) (1) From the time a step therapy exemption request is received, the department shall either grant or deny the request within the following time frames:</u>	269 270 271
<u>(a) Forty-eight hours for requests related to urgent care services;</u>	272 273
<u>(b) Ten calendar days for all other requests.</u>	274

(2) (a) If an exemption request is denied, a medicaid provider may appeal the denial on behalf of the medicaid recipient. 275  
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(b) From the time a step therapy appeal is received, the department shall either grant or deny the appeal within the following time frames: 278  
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(i) Forty-eight hours for appeals related to urgent care services; 281  
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(ii) Ten calendar days for all other appeals. 283

(3) The appeal shall be between the medicaid provider making the appeal and a clinical peer appointed by or contracted by the department or the department's designee. 284  
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(4) If the department does not either grant or deny an exemption request or an appeal within the time frames prescribed in division (B) (1) or (2) of this section, then such an exemption request or appeal shall be deemed to be granted. 287  
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(C) If an appeal is rejected, the medicaid recipient in question may make a further appeal in accordance with section 5160.31 of the Revised Code. 291  
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(D) This section shall not be construed to prevent either of the following: 294  
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(1) The department from requiring a medicaid recipient to try any new or existing pharmaceutical alternative, per the federal food and drug administration's orange book, purple book, or their successors, before authorizing a medicaid payment for the prescribed drug; 296  
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(2) A medicaid provider from prescribing a prescribed drug that is determined to be consistent with medical or scientific 301  
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<u>evidence.</u>	303
<b>Sec. 5167.12.</b> (A) When contracting under section 5167.10	304
of the Revised Code with a managed care organization that is a	305
health insuring corporation, the department of medicaid shall	306
require the health insuring corporation to provide coverage of	307
prescribed drugs for medicaid recipients enrolled in the health	308
insuring corporation. In providing the required coverage, the	309
health insuring corporation may use strategies for the	310
management of drug utilization, but any such strategies are	311
subject to <del>divisions (B) and (E)</del> <u>the limitations and</u>	312
<u>requirements</u> of this section and the department's approval.	313
(B) The department shall not permit a health insuring	314
corporation to impose a prior authorization requirement in the	315
case of a drug to which all of the following apply:	316
(1) The drug is an antidepressant or antipsychotic.	317
(2) The drug is administered or dispensed in a standard	318
tablet or capsule form, except that in the case of an	319
antipsychotic, the drug also may be administered or dispensed in	320
a long-acting injectable form.	321
(3) The drug is prescribed by any of the following:	322
(a) A physician who is allowed by the health insuring	323
corporation to provide care as a psychiatrist through its	324
credentialing process, as described in division (C) of section	325
5167.10 of the Revised Code;	326
(b) A psychiatrist who is practicing at a location on	327
behalf of a community mental health services provider whose	328
mental health services are certified by the department of mental	329
health and addiction services under section 5119.36 of the	330
Revised Code;	331

(c) A certified nurse practitioner, as defined in section 332  
4723.01 of the Revised Code, who is certified in psychiatric 333  
mental health by a national certifying organization approved by 334  
the board of nursing under section 4723.46 of the Revised Code; 335

(d) A clinical nurse specialist, as defined in section 336  
4723.01 of the Revised Code, who is certified in psychiatric 337  
mental health by a national certifying organization approved by 338  
the board of nursing under section 4723.46 of the Revised Code. 339

(4) The drug is prescribed for a use that is indicated on 340  
the drug's labeling, as approved by the federal food and drug 341  
administration. 342

(C) Subject to division (E) of this section, the 343  
department shall authorize a health insuring corporation to 344  
develop and implement a pharmacy utilization management program 345  
under which prior authorization through the program is 346  
established as a condition of obtaining a controlled substance 347  
pursuant to a prescription. 348

(D) The department shall require a health insuring 349  
corporation to comply with ~~section~~ sections 5164.091, 5164.7511, 350  
5164.7512, and 5164.7514 of the Revised Code ~~with respect to~~ 351  
~~medication synchronization, as if the health insuring~~ 352  
corporation were the department. 353

~~(E) The department shall require a health insuring~~ 354  
~~corporation to comply with section 5164.091 of the Revised Code~~ 355  
~~as if the health insuring corporation were the department.~~ 356

**Section 2.** That existing section 5167.12 of the Revised 357  
Code is hereby repealed. 358

**Section 3.** This act shall apply to health benefit plans, 359  
as defined in section 3922.01 of the Revised Code, delivered, 360

issued for delivery, modified, or renewed on or after January 1,	361
2020. Not later than ninety days after the effective date of	362
this act, the Medicaid Director shall submit to the United	363
States Secretary of Health and Human Services a Medicaid state	364
plan amendment as necessary for the implementation of this act.	365