As Reported by the House Ways and Means Committee

133rd General Assembly

Regular Session 2019-2020

Sub. H. B. No. 222

Representatives Stoltzfus, Howse

Cosponsors: Representatives Antani, Becker, Brent, Crawley, Cross, Jones, Lightbody, Manchester, Riedel, Seitz, Smith, K., Upchurch, Vitale, West

A BILL

То	amend sections 4506.09 and 5747.98 and to enact	1
	sections 122.91 and 5747.82 of the Revised Code	2
	to authorize a temporary income tax credit for	3
	an employer's expenses to train a commercial	4
	vehicle operator and increases the commercial	5
	driver's license skills test fee charged by the	6
	Department of Public Safety.	7

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 4506.09 and 5747.98 be amended	8
and sections 122.91 and 5747.82 of the Revised Code be enacted	9
to read as follows:	10
Sec. 122.91. (A) As used in this section:	11
(1) "Qualifying individual" means an individual who holds	12
a valid commercial driver's license or who is eligible to obtain	13
<u>such a license.</u>	14
(2) "Commercial driver's license" and "commercial motor_	15
vehicle" have the same meanings as in section 4506.01 of the	16
Revised Code.	17

(3) "Training expense" means any cost customarily incurred	18
by an employer to train a qualifying individual to obtain a	19
commercial driver's license or to operate a commercial motor	20
vehicle. "Training expense" shall not include an employee's	21
wages.	22
(4) "The credit oligible training evenence" means and	23
(4) "Tax credit-eligible training expense" means any	-
training expense certified under division (B) of this section.	24
(5) "Director" means the director of development services.	25
(B)(1) On or before the first day of December beginning in	26
2020 and ending in 2022, an employer may apply to the director,	27
on a form prescribed by the director, to certify training	28
expenses that an employer estimates the employer will incur	29
during the following calendar year as tax credit-eligible	30
training expenses. Within thirty days after receiving such an	31
application, the director shall certify to each applicant the	32
amount of the applicant's submitted expenses the director finds	33
to be tax credit-eligible training expenses. The director shall	34
not certify more than fifty thousand dollars of training	35
expenses per year as tax credit-eligible training expenses for	36
any employer.	37
(2) The director shall not certify more than three million	38
dollars in tax credit-eligible training expenses for each	39
calendar year, increased by the sum of tax credit-eligible_	40
expenses the director was authorized to certify within the limit	41
described in division (B)(2) of this section for preceding years	42
that were not the basis of a tax credit certificate issued under	43
division (C)(2) of this section in the current year or any	44
preceding year.	45
(C)(1) An employer that incurs tax credit-eligible	46

training expenses in a calendar year that were certified for	47
that year under division (B) of this section may apply to the	48
director for a nonrefundable credit against the tax imposed by	49
section 5747.02 of the Revised Code. The credit shall equal one-	50
half of the tax credit-eligible training expenses actually	51
incurred by the employer in, and certified for, the preceding	52
calendar year. The application may be submitted after the first	53
day and before the twenty-first day of January of the year	54
following the year for which the director certified the	55
expenses. The application shall be submitted on a form	56
prescribed by the director.	57
(2) If the director approves an application described in	58
division (C)(1) of this section, the director, within fifteen	59
days after receipt of the application, shall issue a tax credit	60
certificate to the applicant. The director in consultation with	61
the tax commissioner shall prescribe the form and manner of	62
issuing certificates. The director shall assign a unique	63
identifying number to each tax credit certificate and shall	64
record the certificate in a register devised and maintained by	65
the director for that purpose. The certificate shall state the	66
amount of the tax credit-eligible training expenses on which the	67
credit is based, the amount of the credit, and the date the	68
certificate is issued. Upon issuance of a certificate, the	69
director shall certify to the tax commissioner the name of the	70
applicant, the amount of tax credit-eligible training expenses	71
stated on the certificate, and any other information required by	72
the rules adopted under this section.	73
(D) The director in consultation with the tax commissioner	74
shall adopt rules under Chapter 119. of the Revised Code for the	75
administration of this section. Such rules shall set forth the	76

types of expenses that qualify as training expenses for purposes

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of this section.

Sec. 4506.09. (A) The registrar of motor vehicles, subject 79 to approval by the director of public safety, shall adopt rules 80 conforming with applicable standards adopted by the federal 81 motor carrier safety administration as regulations under Pub. L. 82 No. 103-272, 108 Stat. 1014 to 1029 (1994), 49 U.S.C.A. 31301 to 83 31317. The rules shall establish requirements for the 84 qualification and testing of persons applying for a commercial 85 driver's license, which are in addition to other requirements 86 established by this chapter. Except as provided in division (B) 87 of this section, the highway patrol or any other employee of the 88 department of public safety the registrar authorizes shall 89 supervise and conduct the testing of persons applying for a 90 commercial driver's license. 91

(B) The director may adopt rules, in accordance with 92 Chapter 119. of the Revised Code and applicable requirements of 93 the federal motor carrier safety administration, authorizing the 94 skills test specified in this section to be administered by any 95 person, by an agency of this or another state, or by an agency, 96 department, or instrumentality of local government. Each party 97 authorized under this division to administer the skills test may 98 charge a maximum divisible fee of one hundred fifteen dollars 99 for each skills test given as part of a commercial driver's 100 license examination. The fee shall consist of not more than 101 twenty-seven dollars for the pre-trip inspection portion of the 102 test, not more than twenty-seven dollars for the off-road 103 maneuvering portion of the test, and not more than sixty-one 104 dollars for the on-road portion of the test. Each such party may 105 require an appointment fee in the same manner provided in 106 division (E)(2) of this section, except that the maximum amount 107 such a party may require as an appointment fee is one hundred 108

fifteen dollars. The skills test administered by another party109under this division shall be the same as otherwise would be110administered by this state. The other party shall enter into an111agreement with the director that, without limitation, does all112of the following:113

(1) Allows the director or the director's representative
and the federal motor carrier safety administration or its
representative to conduct random examinations, inspections, and
audits of the other party, whether covert or overt, without
prior notice;

(2) Requires the director or the director's representative
to conduct on-site inspections of the other party at least
annually;

(3) Requires that all examiners of the other party meet 122 the same qualification and training standards as examiners of 123 the department of public safety, including criminal background 124 checks, to the extent necessary to conduct skills tests in the 125 manner required by 49 C.F.R. 383.110 through 383.135. In 126 accordance with federal guidelines, any examiner employed on 127 July 1, 2017, shall have a criminal background check conducted 128 at least once, and any examiner hired after July 1, 2015, shall 129 have a criminal background check conducted after the examiner is 130 initially hired. 131

(4) Requires either that state employees take, at least
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annually and as though the employees were test applicants, the
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tests actually administered by the other party, that the
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director test a sample of drivers who were examined by the other
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party to compare the test results, or that state employees
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accompany a test applicant during an actual test;
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(5) Unless the other party is a governmental entity,
requires the other party to initiate and maintain a bond in an
amount determined by the director to sufficiently pay for the
retesting of drivers in the event that the other party or its
skills test examiners are involved in fraudulent activities
related to skills testing;

(6) Requires the other party to use only skills test 144 examiners who have successfully completed a commercial driver's 145 license examiner training course as prescribed by the director, 146 and have been certified by the state as a commercial driver's 147 license skills test examiner qualified to administer skills 148 tests; 149

(7) Requires the other party to use designated road test routes that have been approved by the director;

(8) Requires the other party to submit a schedule of
skills test appointments to the director not later than two
business days prior to each skills test;

(9) Requires the other party to maintain copies of thefollowing records at its principal place of business:156

(a) The other party's commercial driver's license skills157testing program certificate;158

(b) Each skills test examiner's certificate of
authorization to administer skills tests for the classes and
types of commercial motor vehicles listed in the certificate;
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(c) Each completed skills test scoring sheet for thecurrent calendar year as well as the prior two calendar years;163

(d) A complete list of the test routes that have beenapproved by the director;165

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(e) A complete and accurate copy of each examiner's 166 training record. 167 (10) If the other party also is a driver training school, 168 prohibits its skills test examiners from administering skills 169 tests to applicants that the examiner personally trained; 170 (11) Requires each skills test examiner to administer a 171 complete skills test to a minimum of thirty-two different 172 individuals per calendar year; 173 (12) Reserves to this state the right to take prompt and 174 appropriate remedial action against the other party and its 175 skills test examiners if the other party or its skills test 176 examiners fail to comply with standards of this state or federal 177 standards for the testing program or with any other terms of the 178 contract. 179

(C) The director shall enter into an agreement with the 180 department of education authorizing the skills test specified in 181 this section to be administered by the department at any 182 location operated by the department for purposes of training and 183 testing school bus drivers, provided that the agreement between 184 the director and the department complies with the requirements 185 of division (B) of this section. Skills tests administered by 186 the department shall be limited to persons applying for a 187 commercial driver's license with a school bus endorsement. 188

(D) (1) The director shall adopt rules, in accordance with
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Chapter 119. of the Revised Code, authorizing waiver of the
skills test specified in this section for any applicant for a
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commercial driver's license who meets all of the following
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requirements:

(a) As authorized under 49 C.F.R. 383.3(c), the applicant 194

operates a commercial motor vehicle for military purposes and is 195 one of the following: 196 (i) Active duty military personnel; 197 (ii) A member of the military reserves; 198 (iii) A member of the national guard on active duty, 199 including full-time national guard duty, part-time national 200 guard training, and national guard military technicians; 201 (iv) Active duty U.S. coast guard personnel. 202 (b) The applicant certifies that, during the two-year 203 period immediately preceding application for a commercial 204 driver's license, all of the following apply: 205 (i) The applicant has not had more than one license, 206 excluding any military license. 207 208 (ii) The applicant has not had any license suspended, revoked, or canceled. 209 (iii) The applicant has not had any convictions for any 210 type of motor vehicle for the offenses for which 211 disqualification is prescribed in section 4506.16 of the Revised 212 Code. 213 (iv) The applicant has not had more than one conviction 214 for any type of motor vehicle for a serious traffic violation. 215 (v) The applicant has not had any violation of a state or 216 local law relating to motor vehicle traffic control other than a 217 parking violation arising in connection with any traffic 218 accident and has no record of an accident in which the applicant 219 was at fault. 220 (c) In accordance with rules adopted by the director, the 221

applicant certifies and also provides evidence of all of the following:

(i) That the applicant is or was regularly employed in a 224military position requiring operation of a commercial motor 225vehicle; 226

(ii) That the applicant was exempt from the requirements
of this chapter under division (B) (6) of section 4506.03 of the
Revised Code;

(iii) That, for at least two years immediately preceding 230 the date of application or at least two years immediately 231 preceding the date the applicant separated from military service 232 or employment, the applicant regularly operated a vehicle 233 representative of the commercial motor vehicle type that the 234 applicant operates or expects to operate. 235

(2) The waiver established under division (D) (1) of this236section does not apply to United States reserve technicians.237

(E) (1) The department of public safety may charge and 238 collect a divisible fee of fifty one hundred fifteen dollars for 239 each skills test given as part of a commercial driver's license 240 examination. The fee shall consist of ten-twenty-seven dollars 241 for the pre-trip inspection portion of the test, ten-twenty-242 seven dollars for the off-road maneuvering portion of the test, 243 and thirty sixty-one dollars for the on-road portion of the 244 test. 245

(2) No applicant is eligible to take the skills test until
a minimum of fourteen days have elapsed since the initial
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issuance of a commercial driver's license temporary instruction
permit to the applicant. The director may require an applicant
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for a commercial driver's license who schedules an appointment
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with the highway patrol or other authorized employee of the department of public safety to take all portions of the skills

test and to pay an appointment fee of fifty one hundred fifteen 253 dollars at the time of scheduling the appointment. If the 254 applicant appears at the time and location specified for the 255 appointment and takes all portions of the skills test during 256 that appointment, the appointment fee serves as the skills test 257 fee. If the applicant schedules an appointment to take all 258 portions of the skills test and fails to appear at the time and 259 260 location specified for the appointment, the director shall not refund any portion of the appointment fee. If the applicant 261 schedules an appointment to take all portions of the skills test 262 and appears at the time and location specified for the 263 appointment, but declines or is unable to take all portions of 264 the skills test, the director shall not refund any portion of 265 the appointment fee. If the applicant cancels a scheduled 266 appointment forty-eight hours or more prior to the time of the 267 appointment time, the applicant shall not forfeit the 268 appointment fee. 269

An applicant for a commercial driver's license who 270 271 schedules an appointment to take one or more, but not all, portions of the skills test is required to pay an appointment 272 fee equal to the costs of each test scheduled, as prescribed in 273 division (E)(1) of this section, when scheduling such an 274 appointment. If the applicant appears at the time and location 275 specified for the appointment and takes all the portions of the 276 skills test during that appointment that the applicant was 277 scheduled to take, the appointment fee serves as the skills test 278 fee. If the applicant schedules an appointment to take one or 279 more, but not all, portions of the skills test and fails to 280 appear at the time and location specified for the appointment, 281

the director shall not refund any portion of the appointment 282 fee. If the applicant schedules an appointment to take one or 283 more, but not all, portions of the skills test and appears at 284 the time and location specified for the appointment, but 285 declines or is unable to take all portions of the skills test 286 that the applicant was scheduled to take, the director shall not 287 refund any portion of the appointment fee. If the applicant 288 cancels a scheduled appointment forty-eight hours or more prior 289 to the time of the appointment time, the applicant shall not 290 forfeit the appointment fee. 291

(3) The department of public safety shall deposit all fees it collects under division (E) of this section in the public safety - highway purposes fund established in section 4501.06 of the Revised Code.

(F) A person who has successfully completed commercial 296 driver's license training in this state but seeks a commercial 297 driver's license in another state where the person is domiciled 298 may schedule an appointment to take the skills test in this 299 300 state and shall pay the appropriate appointment fee. Upon the person's completion of the skills test, this state shall 301 electronically transmit the applicant's results to the state 302 where the person is domiciled. If a person who is domiciled in 303 this state takes a skills test in another state, this state 304 shall accept the results of the skills test from the other 305 state. If the person passed the other state's skills test and 306 meets all of the other licensing requirements set forth in this 307 chapter and rules adopted under this chapter, the registrar of 308 motor vehicles or a deputy registrar shall issue a commercial 309 driver's license to that person. 310

(G) Unless otherwise specified, the director or the

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director's representative shall conduct the examinations, 312 inspections, audits, and test monitoring set forth in divisions 313 (B) (2), (3), and (4) of this section at least annually. If the 314 other party or any of its skills test examiners fail to comply 315 with state or federal standards for the skills testing program, 316 the director or the director's representative shall take prompt 317 and appropriate remedial action against the party and its skills 318 test examiners. Remedial action may include termination of the 319 agreement or revocation of a skills test examiner's 320 certification. 321

(H) As used in this section, "skills test" means a test of
an applicant's ability to drive the type of commercial motor
vehicle for which the applicant seeks a commercial driver's
license by having the applicant drive such a motor vehicle while
under the supervision of an authorized state driver's license
examiner or tester.

Sec. 5747.82. There is allowed a nonrefundable credit_ 328 against a taxpayer's aggregate tax liability under section 329 5747.02 of the Revised Code for a taxpayer that has been issued 330 a tax credit certificate under section 122.91 of the Revised 331 Code. The amount of the credit shall equal the credit amount 332 stated on the certificate. The credit shall be claimed for the 333 taxpayer's most recently concluded taxable year that ended 334 before the issuance date stated on the certificate. 335

The credit shall be claimed in the order required under336section 5747.98 of the Revised Code. Any credit amount in excess337of the aggregate amount of tax due under section 5747.02 of the338Revised Code, after allowing for any other credits preceding the339credit in that order, may be carried forward for five taxable340years, but the amount of the excess credit allowed in any such341

year shall be deducted from the balance carried forward to the	342
<u>next year.</u>	343
Nothing in this section limits or disallows pass-through	344
treatment of the credit if the credit certificate has been	345
issued to a pass-through entity.	346
Sec. 5747.98. (A) To provide a uniform procedure for	347
calculating a taxpayer's aggregate tax liability under section	348
5747.02 of the Revised Code, a taxpayer shall claim any credits	349
to which the taxpayer is entitled in the following order:	350
(1) Either the retirement income credit under division (B)	351
of section 5747.055 of the Revised Code or the lump sum	352
retirement income credits under divisions (C), (D), and (E) of	353
that section;	354
(2) Either the senior citizen credit under division (F) of	355
section 5747.055 of the Revised Code or the lump sum	356
distribution credit under division (G) of that section;	357
(3) The dependent care credit under section 5747.054 of	358
the Revised Code;	359
(4) The credit for displaced workers who pay for job	360
training under section 5747.27 of the Revised Code;	361
(5) The twenty-dollar personal exemption credit under	362
section 5747.022 of the Revised Code;	363
(6) The joint filing credit under division (G) of section	364
5747.05 of the Revised Code;	365
(7) The earned income credit under section 5747.71 of the	366
Revised Code;	367

(8) The credit for adoption of a minor child under section 368

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5747.37 of the Revised Code;	369
(9) The nonrefundable job retention credit under division	370
(B) of section 5747.058 of the Revised Code;	371
(10) The enterprise zone credit under section 5709.66 of	372
the Revised Code;	373
(11) The ethanol plant investment credit under section	374
5747.75 of the Revised Code;	375
(12) The credit for commercial vehicle operator training	376
expenses under section 5747.82 of the Revised Code;	377
(13) The credit for purchases of qualifying grape	378
production property under section 5747.28 of the Revised Code;	379
(13) <u>(</u>14) The small business investment credit under	380
section 5747.81 of the Revised Code;	381
(14) <u>(</u>15) The nonrefundable lead abatement credit under	382
section 5747.26 of the Revised Code;	383
(15) <u>(</u>16) The opportunity zone investment credit under	384
section 122.84 of the Revised Code;	385
(16) (17) The enterprise zone credits under section	386
5709.65 of the Revised Code;	387
$\frac{(17)}{(18)}$ The research and development credit under	388
section 5747.331 of the Revised Code;	389
(18) <u>(</u>19) T he credit for rehabilitating a historic	390
building under section 5747.76 of the Revised Code;	391
(19) <u>(</u>20) The nonresident credit under division (A) of	392
section 5747.05 of the Revised Code;	393
(20) <u>(</u>21) The credit for a resident's out-of-state income	394

under division (B) of section 5747.05 of the Revised Code;	395
(21) (22) The refundable motion picture and broadway	396
theatrical production credit under section 5747.66 of the	397
Revised Code;	398
(22) <u>(</u>23) The refundable jobs creation credit or job	399
retention credit under division (A) of section 5747.058 of the	400
Revised Code;	401
(23) (24) The refundable credit for taxes paid by a	402
qualifying entity granted under section 5747.059 of the Revised	403
Code;	404
(24) <u>(25)</u> The refundable credits for taxes paid by a	405
qualifying pass-through entity granted under division (I) of	406
section 5747.08 of the Revised Code;	407
(25) (26) The refundable credit under section 5747.80 of	408
the Revised Code for losses on loans made to the Ohio venture	409
capital program under sections 150.01 to 150.10 of the Revised	410
Code;	411
(26) (27) The refundable credit for rehabilitating a	412
historic building under section 5747.76 of the Revised Code.	413
(B) For any credit, except the refundable credits	414
enumerated in this section and the credit granted under division	415
(H) of section 5747.08 of the Revised Code, the amount of the	416
credit for a taxable year shall not exceed the taxpayer's	417
aggregate amount of tax due under section 5747.02 of the Revised	418
Code, after allowing for any other credit that precedes it in	419
the order required under this section. Any excess amount of a	420
particular credit may be carried forward if authorized under the	421
section creating that credit. Nothing in this chapter shall be	422
construed to allow a taxpayer to claim, directly or indirectly,	423

a credit more than once for a taxable year.	424
Section 2. That existing sections 4506.09 and 5747.98 of	425
the Revised Code are hereby repealed.	426
Section 3. In adopting the rules required under division	427
(D) of section 122.91 of the Revised Code, as enacted by this	428
act, the Director of Development Services shall file the notice	429
and text of the proposed rules as required by division (B) of	430
section 119.03 of the Revised Code not later than one hundred	431
fifty days after the effective date of this section.	432