### As Introduced

133rd General Assembly Regular Session 2019-2020

S. B. No. 36

Senator Huffman, M. Cosponsor: Senator Hoagland

# A BILL

To amend sections 5713.03 and 5715.01 of the	1
Revised Code to prescribe how federally	2
subsidized residential rental property must be	3
valued for property tax purposes.	4

## BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 5713.03 and 5715.01 of the	5
Revised Code be amended to read as follows:	6
Sec. 5713.03. The county auditor, from the best sources of	7
information available, shall determine, as nearly as	8
practicable, the true value of the fee simple estate, as if	9
unencumbered but, except as otherwise provided in rules adopted	10
under section 5715.01 of the Revised Code related to the	11
valuation of subsidized residential rental property, subject to	12
any effects from the exercise of police powers or from other	13
governmental actions, of each separate tract, lot, or parcel of	14
real property and of buildings, structures, and improvements	15
located thereon and the current agricultural use value of land	16
valued for tax purposes in accordance with section 5713.31 of	17
the Revised Code, in every district, according to the rules	18

prescribed by this chapter and section 5715.01 of the Revised 19 Code, and in accordance with the uniform rules and methods of 20 valuing and assessing real property as adopted, prescribed, and 21 promulgated by the tax commissioner. The auditor shall determine 22 the taxable value of all real property by reducing its true or 23 current agricultural use value by the percentage ordered by the 24 commissioner. In determining the true value of any tract, lot, 25 or parcel of real estate under this section, if such tract, lot, 26 or parcel has been the subject of an arm's length sale between a 27 willing seller and a willing buyer within a reasonable length of 28 time, either before or after the tax lien date, the auditor may 29 consider the sale price of such tract, lot, or parcel to be the 30 true value for taxation purposes. However, the sale price in an 31 arm's length transaction between a willing seller and a willing 32 buyer shall not be considered the true value of the property 33 sold if subsequent to the sale: 34

(A) The tract, lot, or parcel of real estate loses value due to some casualty;

(B) An improvement is added to the property. Nothing in this section or section 5713.01 of the Revised Code and no rule adopted under section 5715.01 of the Revised Code shall require the county auditor to change the true value in money of any property in any year except a year in which the tax commissioner is required to determine under section 5715.24 of the Revised Code whether the property has been assessed as required by law.

The county auditor shall adopt and use a real property44record approved by the commissioner for each tract, lot, or45parcel of real property, setting forth the true and taxable46value of land and, in the case of land valued in accordance with47section 5713.31 of the Revised Code, its current agricultural48

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use value, the number of acres of arable land, permanent pasture 49 land, woodland, and wasteland in each tract, lot, or parcel. The 50 auditor shall record pertinent information and the true and 51 taxable value of each building, structure, or improvement to 52 land, which value shall be included as a separate part of the 53 total value of each tract, lot, or parcel of real property. 54

Sec. 5715.01. (A) The tax commissioner shall direct and 55 supervise the assessment for taxation of all real property. The 56 commissioner shall adopt, prescribe, and promulgate rules for 57 the determination of true value and taxable value of real 58 property by uniform rule for such values and for the 59 determination of the current agricultural use value of land 60 devoted exclusively to agricultural use. 61

(1) The uniform rules shall prescribe methods of determining the true value and taxable value of real property. The rules shall provide that in determining the true value of lands or improvements thereon for tax purposes, all facts and circumstances relating to the value of the property, its availability for the purposes for which it is constructed or being used, its obsolete character, if any, the income capacity of the property, if any, and any other factor that tends to prove its true value shall be used. In determining the true value of minerals or rights to minerals for the purpose of real property taxation, the tax commissioner shall not include in the value of the minerals or rights to minerals the value of any tangible personal property used in the recovery of those minerals.

The rules shall require that subsidized residential rental76property be valued according to its income capacity on the basis77of the property's market rent and expenses and not on the78

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property's contract rent. The market rent and expenses of	79
subsidized residential rental property shall be calculated	80
without considering any effects on the property from the	81
exercise of police powers or from other governmental actions. As	82
used in division (A)(1) of this section, "subsidized residential	83
rental property" means property on which is situated one or more	84
dwelling units leased or otherwise rented to tenants solely for	85
residential purposes, excluding a college or university	86
dormitory, to which any of the following applies:	87
(a) All or a portion of the units' construction or	88
renovation costs are paid by financial incentives authorized	89
under federal law.	90
(b) All or a portion of the units' rent is subsidized as	91
authorized under federal law.	92
(c) The property is a qualified low-income housing project	93
allocated a tax credit pursuant to section 42 of the Internal	94
Revenue Code.	95
(2) The uniform rules shall prescribe the method for	96
determining the current agricultural use value of land devoted	97
exclusively to agricultural use, which method shall reflect	98
standard and modern appraisal techniques that take into	99
consideration the productivity of the soil under normal	100
management practices, typical cropping and land use patterns,	101
the average price patterns of the crops and products produced	102
and the typical production costs to determine the net income	103
potential to be capitalized, and other pertinent factors.	104
In determining the agricultural land capitalization rate	105
to be applied to the net income potential from agricultural use,	106
the commissioner shall use standard and modern appraisal	107

techniques. In calculating the capitalization rate for any year, 108 the commissioner shall comply with both of the following 109 requirements: 110

(a) The commissioner shall use an equity yield rate equal 111 to the greater of (i) the average of the total rates of return 112 on farm equity for the twenty-five most recent years for which 113 those rates have been calculated and published by the United 114 States department of agriculture economic research service or 115 another published source or (ii) the loan interest rate the 116 commissioner uses for that year to calculate the capitalization 117 118 rate;

(b) The commissioner shall assume that the holding period
 for agricultural land is twenty-five years for the purpose of
 computing buildup of equity or appreciation with respect to that
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 land.

The commissioner shall add to the overall capitalization123rate a tax additur. The sum of the overall capitalization rate124and the tax additur shall represent as nearly as possible the125rate of return a prudent investor would expect from an average126or typical farm in this state considering only agricultural127factors.128

The commissioner shall annually determine and announce the 129 overall capitalization rate, tax additur, agricultural land 130 capitalization rate, and the individual components used in 131 computing such amounts in a determination, finding, computation, 132 or order of the commissioner published simultaneously with the 133 commissioner's annual publication of the per-acre agricultural 134 use values for each soil type. 135

(3) Notwithstanding any other provision of this chapter

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and Chapter 5713. of the Revised Code, the current agricultural137use value of land devoted exclusively to agricultural use shall138equal the following amounts for the years specified:139

(a) In counties that undergo a reappraisal or triennial
update in 2017, the current agricultural use value of the land
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for each of the 2017, 2018, and 2019 tax years shall equal the
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sum of the following amounts:

(i) The current agricultural use value of the land for
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that tax year, as determined under this section and section
5713.31 of the Revised Code, and rules adopted pursuant those
sections, without regard to the adjustment under division (A) (3)
(a) (ii) of this section;

(ii) One-half of the amount, if any, by which the value of
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the land for the 2016 tax year, as determined under this
section, section 5713.31 of the Revised Code, and the rules
adopted pursuant those sections and issued by the tax
commissioner for counties undergoing a reappraisal or triennial
update in the 2016 tax year, exceeds the value determined under
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division (A) (3) (a) (i) of this section.

(b) In counties that undergo a reappraisal or triennial
update in 2018, the current agricultural use value of the land
for each of the 2018, 2019, and 2020 tax years shall equal the
sum of the following amounts:

(i) The current agricultural use value of the land for
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that tax year, as determined under this section and section
5713.31 of the Revised Code, and rules adopted pursuant those
sections, without regard to the adjustment under division (A) (3)
(b) (ii) of this section;

(ii) One-half of the amount, if any, by which the value of 165

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the land for the 2017 tax year, as determined under this166section, section 5713.31 of the Revised Code, and the rules167adopted pursuant those sections and issued by the tax168commissioner for counties undergoing a reappraisal or triennial169update in the 2017 tax year, exceeds the value determined under170division (A) (3) (b) (i) of this section.171

(c) In counties that undergo a reappraisal or triennial
update in 2019, the current agricultural use value of the land
for each of the 2019, 2020, and 2021 tax years shall equal the
sum of the following amounts:

(i) The current agricultural use value of the land for
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that tax year, as determined under this section and section
5713.31 of the Revised Code, and rules adopted pursuant those
sections, without regard to the adjustment under division (A) (3)
(c) (ii) of this section;

(ii) One-half of the amount, if any, by which the value of
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the land for the 2018 tax year, as determined under this
section, section 5713.31 of the Revised Code, and the rules
adopted pursuant those sections and issued by the tax
commissioner for counties undergoing a reappraisal or triennial
update in the 2018 tax year, exceeds the value determined under
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division (A) (3) (c) (i) of this section.

(B) The taxable value shall be that per cent of true value 188 in money, or current agricultural use value in the case of land 189 valued in accordance with section 5713.31 of the Revised Code, 190 the commissioner by rule establishes, but it shall not exceed 191 thirty-five per cent. The uniform rules shall also prescribe 192 methods of making the appraisals set forth in section 5713.03 of 193 the Revised Code. The taxable value of each tract, lot, or 194 parcel of real property and improvements thereon, determined in 195

accordance with the uniform rules and methods prescribed 196 thereby, shall be the taxable value of the tract, lot, or parcel 197 for all purposes of sections 5713.01 to 5713.26, 5715.01 to 198 5715.51, and 5717.01 to 5717.06 of the Revised Code. County 199 auditors shall, under the direction and supervision of the 200 commissioner, be the chief assessing officers of their 201 respective counties, and shall list and value the real property 202 within their respective counties for taxation in accordance with 203 this section and sections 5713.03 and 5713.31 of the Revised 204 Code and with such rules of the commissioner. There shall also 205 be a board in each county, known as the county board of 206 revision, which shall hear complaints and revise assessments of 207 real property for taxation. 208

(C) The commissioner shall neither adopt nor enforce any 209 rule that requires true value for any tax year to be any value 210 other than the true value in money on the tax lien date of such 211 tax year or that requires taxable value to be obtained in any 212 way other than by reducing the true value, or in the case of 213 land valued in accordance with section 5713.31 of the Revised 214 Code, its current agricultural use value, by a specified, 215 uniform percentage. 216

Section 2. That existing sections 5713.03 and 5715.01 of 217 the Revised Code are hereby repealed. 218