As Reported by the House Economic and Workfoce Development Committee

133rd General Assembly

Regular Session 2019-2020

Sub. S. B. No. 39

Senator Schuring

Cosponsors: Senators Terhar, Antonio, Craig, Dolan, Eklund, Fedor, Gavarone, Hackett, Hoagland, Huffman, S., Kunze, Lehner, Maharath, Manning, O'Brien, Williams, Wilson, Yuko Representatives Zeltwanger, Sobecki, Holmes, A., Ingram, Lang, McClain, Miranda, Riedel

A BILL

То	amend sections 107.036, 1311.87, 1311.88,	1
	1311.90, 5725.98, and 5729.98 and to enact	2
	sections 122.09, 5725.35, and 5729.18 of the	3
	Revised Code to authorize an insurance premiums	4
	tax credit for capital contributions to	5
	transformational mixed use development projects	6
	and to modify the law governing commercial real	7
	estate broker liens.	8

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 107.036, 1311.87, 1311.88,	9
1311.90, 5725.98, and 5729.98 be amended and sections 122.09,	10
5725.35, and 5729.18 of the Revised Code be enacted to read as	11
follows:	12
Sec. 107.036. (A) For each business incentive tax credit,	13
the main operating appropriations act shall contain a detailed	14
estimate of the total amount of credits that may be authorized	1 =

Sub. S. B. No. 39 As Reported by the House Economic and Workfoce Development Committee	Page 2
in each year, an estimate of the amount of credits expected to	16
be claimed in each year, and an estimate of the amount of	17
credits expected to remain outstanding at the end of the	18
biennium. The governor shall include such estimates in the state	19
budget submitted to the general assembly pursuant to section	20
107.03 of the Revised Code.	21
(B) As used in this section, "business incentive tax	22
credit" means all of the following:	23
(1) The job creation tax credit under section 122.17 of	24
the Revised Code;	25
(2) The job retention tax credit under section 122.171 of	26
the Revised Code;	27
(3) The historic preservation tax credit under section	28
149.311 of the Revised Code;	29
(4) The motion picture and broadway theatrical production	30
tax credit under section 122.85 of the Revised Code;	31
(5) The new markets tax credit under section 5725.33 of	32
the Revised Code;	33
(6) The research and development credit under section	34
166.21 of the Revised Code;	35
(7) The small business investment credit under section	36
122.86 of the Revised Code;	37
(8) The rural growth investment credit under section	38
122.152 of the Revised Code;	39
(9) The opportunity zone investment credit under section	40
122.84 of the Revised Code;	41
(10) The transformational mixed use development credit	42

As Reported by the House Economic and Workfoce Development Committee	
under section 122.09 of the Revised Code.	43
Sec. 122.09. (A) As used in this section:	44
(1) "Development costs" means expenditures paid or	45
incurred by the property owner in completing a certified	46
transformational mixed use development project, including	47
architectural or engineering fees paid or incurred in connection	48
with the project and expenses incurred before the date the	49
project is certified by the tax credit authority under division	50
(C) of this section. In the case of a certified transformational	51
mixed use development project that is part of a larger	52
contiquous project that is planned to be completed in phases,	53
"development costs" include only expenditures associated with	54
the portion of the project that is certified by the tax credit	55
authority and do not include expenditures incurred for other	56
phases of the project.	57
(2) "Owner" means a person or persons holding a fee simple	58
or leasehold interest in real property, including interests in	59
real property acquired through a capital lease arrangement.	60
"Owner" does not include the state or a state agency, or any	61
political subdivision as defined in section 9.23 of the Revised	62
Code. For the purpose of this division, "fee simple interest,"	63
"leasehold interest," and "capital lease" shall be construed in	64
accordance with generally accepted accounting principles.	65
(3) "Transformational mixed use development" means a	66
project that consists of new construction or the redevelopment,	67
rehabilitation, expansion, or other improvement of vacant	68
buildings or structures, or a combination of the foregoing, and	69
<pre>that:</pre>	70
(a) Will have a transformational economic impact on the	71

Sub. S. B. No. 39

Page 3

Sub. S. B. No. 39 As Reported by the House Economic and Workfoce Development Committee	Page 4
development site and the surrounding area;	72
(b) Integrates some combination of retail, office,	73
residential, recreation, structured parking, and other similar	74
uses into one mixed use development; and	75
(c) Satisfies one of the following criteria:	76
(i) If the development site is located within ten miles of	77
a major city, the project includes at least one new or	78
previously vacant building that is fifteen or more stories in	79
height or has a floor area of at least three hundred fifty	80
thousand square feet, or after completion will be the site of	81
employment accounting for at least four million dollars in	82
annual payroll, or includes two or more buildings that are	83
connected to each other, are located on the same parcel or on	84
contiguous parcels, and that collectively have a floor area of	85
at least three hundred fifty thousand square feet;	86
(ii) If the development site is not located within ten	87
miles of a major city, the project includes at least one new or	88
previously vacant building that is two or more stories in height	89
or has a floor area of at least seventy-five thousand square	90
feet or two or more new buildings that are located on the same	91
parcel or on contiguous parcels and that collectively have a	92
floor area of at least seventy-five thousand square feet.	93
"Transformational mixed use development" may include a	94
portion of a larger contiguous project that is planned to be	95
completed in phases as long as the phases collectively meet the	96
criteria described in division (A)(3) of this section.	97
(4) "Increase in tax collections" means the difference, if	98
positive, of the amount of state and local taxes derived from	99
economic activity occurring within the development site and the	100

to the project.	130
(12) An "insurance company's share" of the increase in tax	131
collections equals the product obtained by multiplying the total	132
increase in tax collections since the date the transformational	133
mixed use development project was certified by a fraction, the	134
numerator of which is the insurance company's capital	135
contribution to the project and the denominator of which is the	136
actual development costs attributed to the project.	137
(B) The owner of one or more parcels of land in this state	138
within which a transformational mixed use development is planned	139
or an insurance company that contributes capital to be used in	140
the planning or construction of such a development may apply to	141
the tax credit authority for certification of the development	142
and preliminary approval of a tax credit. Each application shall	143
be filed in the form and manner prescribed by the director of	144
development services and shall, at minimum, include a	145
development plan comprised of all of the following information:	146
(1) The location of the development site and an indication	147
of whether it is located within ten miles of a major city;	148
(2) A detailed description of the proposed	149
transformational mixed use development including site plans,	150
construction drawings, architectural renderings, or other means	151
sufficient to convey the appearance, size, purposes, capacity,	152
and scope of the project and, if applicable, previously	153
<pre>completed and future phases of the project;</pre>	154
(3) A viable financial plan that estimates the development	155
costs that have been or will be incurred in the completion of	156
the project and that designates a source of financing or a	157
strategy for obtaining financing;	158

Sub. S. B. No. 39

Page 6

Sub. S. B. No. 39 As Reported by the House Economic and Workfoce Development Committee	Page 8
completion period exceeds ten per cent of the estimated	188
development costs for the project reported under division (B)(3)	189
of this section;	190
(c) The project will not be completed unless the applicant	191
receives the credit;	192
(d) If the development site is located within ten miles of	193
a major city, the estimated development costs to complete the	194
project plus, if applicable, the estimated expenditures that	195
have been or will be incurred to complete all other contiguous	196
phases of the project, exceed fifty million dollars.	197
In making its determination of whether or not to approve	198
an application, the tax credit authority may conduct an	199
interview of the applicant.	200
(2) If the tax credit authority approves an application,	201
the authority shall issue a statement certifying the associated	202
transformational mixed use development project and preliminarily	203
approving a tax credit. The statement shall stipulate that	204
receipt of a tax credit certificate is contingent upon	205
completion of the transformational mixed use development as	206
described in the development plan. The statement shall specify	207
the estimated amount of the tax credit, but state that the	208
amount of the credit is dependent upon determination of the	209
actual development costs attributed to the project and, unless	210
the tax credit authority grants a request by the property owner	211
under division (F) of this section, of the increase in tax	212
collections during the completion period.	213
(3) Except as otherwise provided in this division, if the	214
applicant is an insurance company that is not the property	215
owner, the estimated amount of the tax credit shall equal ten	216

Page 9

As Reported by the House Economic and Workfoce Development Committee

Page 10

project, realizing the increase in tax collections, and	276
attaining the economic and other impacts on the development site	277
and the surrounding area.	278
(D) Within twelve months of the date a project is	279
certified, the property owner shall provide the tax credit	280
authority with an updated schedule for the progression and	281
completion of the project and documentation sufficient to	282
demonstrate that construction of the project has begun. If the	283
property owner does not provide the schedule and documentation	284
or if construction of the project has not begun within the time	285
prescribed by this division, the tax credit authority shall	286
rescind certification of the project and send notice of the	287
rescission to the property owner and each insurance company that	288
is preliminarily approved for a tax credit in connection with	289
the project. A property owner that receives notice of rescission	290
may submit a new application concerning the same project under	291
division (B) of this section.	292
(E) An applicant that is the property owner and is	293
preliminarily approved for a tax credit under this section may	294
sell or transfer the rights to that credit to one or more	295
persons for the purpose of raising capital for the certified	296
project. The applicant shall notify the tax credit authority	297
upon selling or transferring the rights to the credit. The	298
notice shall identify the person or persons to which the credit	299
was sold or transferred and the credit amount sold or	300
transferred to each such person. Only an applicant that owns the	301
property may sell or transfer a credit under this division. A	302
credit may be divided among multiple purchasers through more	303
than one transaction but once a particular credit amount is	304
acquired by a person other than the applicant it may not be sold	305
or transferred again.	306

<u>(F) After a transformational mixed use development project</u>	307
is certified and before it is completed, the property owner may	308
request that the value of the tax credit certificates awarded in	309
connection with the project be computed using the alternative	310
method described in division (I) of this section. The tax credit	311
authority shall grant the request if the authority determines,	312
and a third party engaged by the authority at the expense of the	313
property owner affirms, that it is reasonably certain that the	314
increase in tax collections will exceed ten per cent of the	315
estimated development costs within one year after the project is	316
completed. Otherwise, the authority shall deny the request and	317
the amount of each credit awarded in connection with the project	318
shall be computed under division (H) of this section. The	319
authority's determination under this division shall be delivered	320
in writing and is final and not appealable.	321
(G)(1) The property owner shall notify the tax credit	322
authority upon completion of a certified transformational mixed	323
use development project. The notification shall include a report	324
prepared by a third-party certified public accountant that	325
contains a detailed accounting of the actual development costs	326
attributed to the project.	327
(2) Upon receiving such a notice, unless the tax credit	328
authority has previously granted a request by the property owner	329
under division (F) of this section, the authority shall	330
determine the increase in tax collections since the date the	331
project was certified by consulting with the tax commissioner	332
and with the tax administrator of any municipal corporation that	333
levies an income tax within the project site and the surrounding	334
area. The tax commissioner and the tax administrators that are	335
consulted pursuant to this division shall provide the tax credit	336
authority with any information that is necessary to determine	337

credit authority's statement certifying the project and

Page 13

366

issued under this section for the same transformational mixed

use development project shall not exceed (1) ten per cent of the

424

425

Page 16

Sub. S. B. No. 39 As Reported by the House Economic and Workfoce Development Committee	
(1) The location of the transformational mixed use	456
development and the name by which it is known;	457
(2) The estimated schedule for progression and completion	458
of the project included in the development plan pursuant to	459
division (B) (4) of this section;	460
(3) The assessment of the projected economic impact of the	461
project included in the development plan pursuant to division	462
(B) (5) of this section;	463
(4) The evidence supporting the estimated increase in tax	464
collections included in the development plan pursuant to	465
division (B)(6) of this section, except that the tax credit	466
authority may omit any proprietary or sensitive information	467
<pre>included in such evidence;</pre>	468
(5) The estimated development costs that have been or will	469
be incurred in completion of the project and, if applicable, the	470
amount of the insurance company's capital contribution to the	471
development and the date on which it was made, as reported in	472
the development plan pursuant to divisions (B)(3) and (7) of	473
this section;	474
(6) A copy of each report submitted to the tax credit	475
authority by the applicant under division (D) of this section.	476
(0) The director, in accordance with Chapter 119. of the	477
Revised Code, shall adopt rules that establish all of the	478
<pre>following:</pre>	479
(1) Forms and procedures by which applicants may apply for	480
a transformational investment tax credit, and any deadlines for	481
applying;	482
(2) Criteria and procedures for reviewing, evaluating,	483

Sub. S. B. No. 39 As Reported by the House Economic and Workfoce Development Committee	Page 18
ranking, and approving applications within the limitations	484
prescribed by this section, including rules prescribing the	485
timing and frequency by which the tax credit authority must rank	486
applications and preliminarily approve tax credits under	487
division (C) of this section;	488
(3) Eligibility requirements for obtaining a tax credit	489
<pre>certificate under this section;</pre>	490
(4) The form of the tax credit certificate;	491
(5) Reporting requirements and monitoring procedures;	492
(6) Procedures for computing the increase in tax	493
collections within the project site and the surrounding area;	494
(7) Forms and procedures by which property owners may	495
request the alternative method of computing the value of tax	496
credit certificates under division (I) of this section that are	497
awarded in connection with a project and criteria for evaluating	498
and making a determination on such requests;	499
(8) Any other rules necessary to implement and administer	500
this section.	501
Sec. 1311.87. (A) (1) A lien established pursuant to	502
section 1311.86 of the Revised Code is perfected when both of	503
the following have occurred:	504
(a) The broker is entitled to a fee or commission under	505
the contract.	506
(b) The broker has met the requirements of division (B) of	507
this section.	508
(2) The lien is perfected as of the date the requirements	509
of division (A)(1) of this section are met and does not relate	510

Sub. S. B. No. 39

Page 23

Page 24

Sub. S. B. No. 39	Page 27
As Reported by the House Economic and Workfoce Development Committee	
House of Representatives or the Senate that proposes to enact or	742
modify one or more tax expenditures should include a statement	743
explaining the objectives of the tax expenditure or its	744
modification and the sponsor's intent in proposing the tax	745
expenditure or its modification:	746
The purpose of the amendment or enactment by this bill of	747
sections 107.036, 122.09, 5725.35, 5725.98, 5729.18, and 5729.98	748
of the Revised Code is to foster economic development and	749
increase tax collections for state and local governments.	750