As Introduced

134th General Assembly Regular Session 2021-2022

H. B. No. 733

Representatives Edwards, Wilkin

A BILL

To amend sections 3318.024, 3318.051, 3318.055,	1
3318.084, and 3318.364 and to enact sections	2
3318.33, 3318.34, and 3318.35 of the Revised	3
Code to establish the Accelerated Appalachian	4
School Building Assistance Program, the	5
Classroom Facilities Re-Entry Program, and the	6
Capital Improvement and Replacement Program, and	7
to make an appropriation.	8

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 3318.024, 3318.051, 3318.055,	9
3318.084, and 3318.364 be amended and sections 3318.33, 3318.34,	10
and 3318.35 of the Revised Code be enacted to read as follows:	11
Sec. 3318.024. In the first year of a capital biennium,	12
any funds appropriated to the Ohio facilities construction	13
commission for classroom facilities projects under this chapter	14
in the previous capital biennium that were not spent or	15
encumbered, or for which an encumbrance has been canceled under	16
section 3318.05 of the Revised Code, shall be used by the	17
commission only for projects under sections 3318.01 to 3318.20	18
of the Revised Code, subject to appropriation by the general	19

assembly.

In the second year of a capital biennium, any funds 21 appropriated to the Ohio facilities construction commission for 22 classroom facilities projects under this chapter that were not 23 spent or encumbered in the first year of the biennium and which 24 are in excess of an amount equal to half of the appropriations 25 for the capital biennium, or for which an encumbrance has been 26 canceled under section 3318.05 of the Revised Code, shall be 27 used by the commission only for projects under sections 3318.01 28 to 3318.20, <u>3318.33</u>, <u>3318.34</u>, <u>3318.35</u>, <u>3318.351</u>, <u>3318.364</u>, 29 3318.37, 3318.371, 3318.38, and 3318.40 to 3318.46 of the 30 Revised Code, subject to appropriation by the general assembly. 31

Sec. 3318.051. (A) Any city, exempted village, or local 32 school district that commences a project under sections 3318.01 33 to 3318.20, <u>3318.33, 3318.34,</u> 3318.36, 3318.37, or 3318.38 of 34 the Revised Code on or after September 5, 2006, need not levy 35 the tax otherwise required under division (B) of section 3318.05 36 of the Revised Code, if the district board of education adopts a 37 resolution petitioning the Ohio facilities construction 38 commission to approve the transfer of money in accordance with 39 this section and the commission approves that transfer. If so 40 approved, the commission and the district board shall enter into 41 an agreement under which the board, in each of twenty-three 42 consecutive years beginning in the year in which the board and 43 the commission enter into the project agreement under section 44 3318.08 of the Revised Code, shall transfer into the maintenance 45 fund required by division (D) of section 3318.05 of the Revised 46 Code not less than an amount equal to one-half mill for each 47 dollar of the district's valuation unless and until the 48 agreement to make those transfers is rescinded by the district 49 board pursuant to division (F) of this section. 50

(B) On the first day of July each year, or on an 51 alternative date prescribed by the commission, the district 52 treasurer shall certify to the commission and the auditor of 53 state that the amount required for the year has been 54 transferred. The auditor of state shall include verification of 55 the transfer as part of any audit of the district under section 56 117.11 of the Revised Code. If the auditor of state finds that 57 less than the required amount has been deposited into a 58 district's maintenance fund, the auditor of state shall notify 59 the district board of education in writing of that fact and 60 require the board to deposit into the fund, within ninety days 61 after the date of the notice, the amount by which the fund is 62 deficient for the year. If the district board fails to 63 demonstrate to the auditor of state's satisfaction that the 64 board has made the deposit required in the notice, the auditor 65 of state shall notify the department of education. At that time, 66 the department shall withhold an amount equal to ten per cent of 67 the district's funds calculated for the current fiscal year 68 under Chapter 3317. of the Revised Code until the auditor of 69 state notifies the department that the auditor of state is 70 satisfied that the board has made the required transfer. 71

(C) Money transferred to the maintenance fund shall be
used for the maintenance or, upon approval of the Ohio
facilities construction commission, upgrade of the facilities
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acquired under the district's project.

(D) The transfers to the maintenance fund under this
section does not affect a district's obligation to establish and
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maintain a capital and maintenance fund under section 3315.18 of
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the Revised Code.

(E) Any decision by the commission to approve or not

approve the transfer of money under this section is final and81not subject to appeal. The commission shall not be responsible82for errors or miscalculations made in deciding whether to83approve a petition to make transfers under this section.84

(F) If the district board determines that it no longer can 85 continue making the transfers agreed to under this section, the 86 board may rescind the agreement only so long as the electors of 87 the district have approved, in accordance with section 3318.063 88 of the Revised Code, the levy of a tax for the maintenance of 89 the classroom facilities acquired under the district's project 90 and that levy continues to be collected as approved by the 91 electors. That levy shall be for a number of years that is equal 92 to the difference between twenty-three years and the number of 93 years that the district made transfers under this section and 94 shall be at the rate of not less than one-half mill for each 95 dollar of the district's valuation. The district board shall 96 continue to make the transfers agreed to under this section 97 until that levy has been approved by the electors. 98

Sec. 3318.055. Notwithstanding any provision to the 99 contrary in sections 3318.05, 3318.06, 3318.061, 3318.08, 100 <u>3318.33, 3318.34,</u> 3318.36, 3318.361, and 3318.38 of the Revised 101 Code, if the amount of money that would be raised in a school 102 district by the twenty-three year maintenance tax specified in 103 those sections during the first twelve-month period of its 104 collection, as estimated by the department of taxation, would be 105 less than ten per cent of the amount of money that the school 106 district was required to deposit into its capital and 107 maintenance fund during the most recent fiscal year under 108 section 3315.18 of the Revised Code, the school district shall 109 not be required to include such maintenance tax on a ballot 110 proposal, as otherwise required under sections 3318.05, 3318.06, 111

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3318.43 of the Revised Code.

3318.38 of the Revised Code. 113 Sec. 3318.084. (A) Notwithstanding anything to the 114 contrary in Chapter 3318. of the Revised Code, a school district 115 board may apply any local donated contribution toward any of the 116 following: 117 (1) The district's portion of the basic project cost of a 118 project under either sections 3318.01 to 3318.20 or sections 119 3318.40 to 3318.45 of the Revised Code to reduce the amount of 120 bonds the district otherwise must issue in order to receive 121 state assistance under those sections; 122 (2) If the school district is not a joint vocational 123 school district proceeding under sections 3318.40 to 3318.45 of 124 the Revised Code, an offset of all or part of a district's 125 obligation to levy the tax described in division (B) of section 126 3318.05 of the Revised Code, which shall be applied only in the 127 manner prescribed in division (B) of this section; 128 (3) If the school district is a joint vocational school 129 district proceeding under sections 3318.40 to 3318.45 of the 130 Revised Code, all or part of the amount the school district is 131 obligated to set aside for maintenance of the classroom 132 facilities acquired under that project pursuant to section 133

3318.061, 3318.08, <u>3318.33, 3318.34, 3</u>318.36, 3318.361, and

(B) No school district board shall apply any local donated
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contribution under division (A) (2) of this section unless the
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Ohio facilities construction commission first approves that
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application.

Upon the request of the school district board to apply 139 local donated contribution under division (A)(2) of this 140

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section, the commission in consultation with the department of 141 taxation shall determine the amount of total revenue that likely 142 would be generated by one-half mill of the tax described in 143 division (B) of section 3318.05 of the Revised Code over the 144 entire twenty-three-year period required under that section and 145 shall deduct from that amount any amount of local donated 146 147 contribution that the board has committed to apply under division (A)(2) of this section. The commission then shall 148 determine in consultation with the department of taxation the 149 rate of tax over twenty-three years necessary to generate the 150 amount of a one-half mill tax not offset by the local donated 151 contribution. Notwithstanding anything to the contrary in 152section 3318.06, 3318.061, or 3318.361 of the Revised Code, the 153 rate determined by the commission shall be the rate for which 154 the district board shall seek elector approval under those 155 sections to meet its obligation under division (B) of section 156 3318.05 of the Revised Code. In the case of a complete offset of 157 the district's obligation under division (B) of section 3318.05 158 of the Revised Code, the district shall not be required to levy 159 the tax otherwise required under that section. At the end of the 160 twenty-three-year period of the tax required under division (B) 161 of section 3318.05 of the Revised Code, whether or not the tax 162 is actually levied, the commission in consultation of the 163 department of taxation shall recalculate the amount that would 164 have been generated by the tax if it had been levied at one-half 165 mill. If the total amount actually generated over that period 166 from both the tax that was actually levied and any local donated 167 contribution applied under division (A)(2) of this section is 168 less than the amount that would have been raised by a one-half 169 mill tax, the district shall pay any difference. If the total 170 amount actually raised in such manner is greater than the amount 171 172 that would have been raised by a one-half mill tax the

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difference shall be zero and no payments shall be made by either173the district or the commission.174

(C) As used in this section, "local donated contribution" 175means any of the following: 176

(1) Any moneys irrevocably donated or granted to a school 177 district board by a source other than the state which the board 178 has the authority to apply to the school district's project 179 under sections 3318.01 to 3318.20 of the Revised Code and which 180 the board has pledged for that purpose by resolution adopted by 181 a majority of its members; 182

(2) Any irrevocable letter of credit issued on behalf of a
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school district which the school district board has encumbered
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for payment of the school district's share of its project under
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sections 3318.01 to 3318.20 of the Revised Code that has been
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approved by the commission in consultation with the department
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of education;

(3) Any cash a school district has on hand that the school
district board has encumbered for payment of the school
district's share of its project under sections 3318.01 to
3318.20 of the Revised Code that has been approved by the
commission in consultation with the department of education,
including the following:

(a) Any year-end operating fund balances that can be spent for classroom facilities;

(b) Any cash resulting from a lease-purchase agreement
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that the school district board has entered into under section
3313.375 of the Revised Code, provided that the agreement and
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the related financing documents contain provisions protecting
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the state's superior interest in the project.

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(4) Any moneys spent by a source other than the school 202 district or the state for construction or renovation of specific 203 classroom facilities that have been approved by the commission 204 as part of the basic project cost of the district's project. The 205 school district, the commission, and the entity providing the 206 local donated contribution under division (C)(4) of this section 207 shall enter into an agreement identifying the classroom 208 facilities to be acquired by the expenditures made by that 209 entity. The agreement shall include, but not be limited to, 210 stipulations that require an audit by the commission of such 211 expenditures made on behalf of the district and that specify the 212 maximum amount of credit to be allowed for those expenditures. 213 Upon completion of the construction or renovation, the 214 commission shall determine the actual amount that the commission 215 will credit, at the request of the district board, toward the 216 district's portion of the basic project cost, any project cost 217 overruns, or the basic project cost of future segments if the 218 project has been divided into segments under section <u>3318.33 or</u> 219 3318.38 of the Revised Code. The actual amount of the credit 220 shall not exceed the lesser of the amount specified in the 221 agreement or the actual cost of the construction or renovation. 222

(D) No state moneys shall be released for a project to which this section applies until:

(1) Any local donated contribution authorized under
division (A) (1) of this section is first deposited into the
school district's project construction fund.

(2) The school district board and the commission have
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included a stipulation in their agreement entered into under
section 3318.08 of the Revised Code under which the board will
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deposit into a fund approved by the commission according to a
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schedule that does not extend beyond the anticipated completion232date of the project the total amount of any local donated233contribution authorized under division (A) (2) or (3) of this234section and dedicated by the board for that purpose.235

However, if any local donated contribution as described in236division (C)(4) of this section has been approved under this237section, the state moneys may be released even if the entity238providing that local donated contribution has not spent the239moneys so dedicated as long as the agreement required under that240section has been executed.241

Sec. 3318.33. (A) The accelerated Appalachian school 242 building assistance program is hereby established. Under the 243 program, notwithstanding section 3318.02 of the Revised Code, 244 any school district that has any territory within the 245 Appalachian region, as defined in section 107.21 of the Revised 246 Code, and that has not been approved to receive assistance under 247 sections 3318.01 to 3318.20 of the Revised Code prior to the 248 effective date of this section, may, beginning on that date, 249 apply for approval of and be approved for such assistance. 250 2.51 Except as otherwise provided in this section, any project approved and undertaken pursuant to this section shall comply 252 with all provisions of sections 3318.01 to 3318.20 of the 253 Revised Code. 254

(B) The Ohio facilities construction commission shall255provide assistance to school districts eligible for assistance256under this section in the following manner:257

(1) Each fiscal biennium, the commission shall select to258receive assistance under this section not fewer than three259school districts eligible for such assistance until all such260eligible districts have received assistance under sections261

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3318.01 to 3318.20 of the Revised Code.

(2) Notwithstanding section 3318.02 of the Revised Code, 263 the commission shall conduct an on-site visit and shall assess 264 the classroom facilities needs of each school district eligible 265 for assistance under this section that is selected under 266 division (B)(1) of this section. 267 268 (3) Any school district eligible for assistance under this section and selected under division (B)(1) of this section may 269 apply to the commission for conditional approval of its project 270 as determined by the assessment conducted under division (B)(2) 271 of this section. The commission shall conditionally approve that 272 project and submit it to the controlling board for approval 273 pursuant to section 3318.04 of the Revised Code. 274 (C) (1) If the controlling board approves a project 275 submitted under division (B)(3) of this section, the commission 276 and the school district shall enter into an agreement as 277 prescribed in section 3318.08 of the Revised Code. 278 (2) Any district to which this section applies may opt to 279 divide the district's entire classroom facilities needs, as 280 those needs are jointly determined by the staff of the 281 commission and the school district, into discrete segments as 282 prescribed in section 3318.034 of the Revised Code. 283 (D) Under the program, to incentivize a district's 284 electors to vote favorably on both of the propositions described 285 in divisions (A) and (B) of section 3318.05 of the Revised Code, 286 the commission shall reduce the district's portion of the basic 287 project cost, as it is determined under section 3318.032 of the 288 Revised Code, as follows: 289

(1) If, in the first election in which the propositions 290

appear on the ballot the district's electors vote favorably for 291 the propositions, the district's portion of the basic project 292 cost shall be reduced by twenty per cent. 293 (2) If, in the second election in which the propositions 294 appear on the ballot the district's electors vote favorably for 295 the propositions, the district's portion of the basic project 296 cost shall be reduced by fifteen per cent. 297 (3) If, in the third election in which the propositions 298 appear on the ballot the district's electors vote favorably for 299 the propositions, the district's portion of the basic project 300 cost shall be reduced by twelve per cent. 301 (E) If, for any fiscal year, the amount appropriated for 302 all projects or segments approved by the commission under the 303 program is not adequate, the commission shall proportionately 304 reduce the amount of state funds each of the districts with an 305 approved project or segment receives under this section for that 306 fiscal year. However, each of those districts shall be eligible 307 for continued assistance under this section in subsequent fiscal 308 309 years until its project or segment is completed. 310 Sec. 3318.34. (A) The classroom facilities re-entry program is hereby established. Under the program, 311 notwithstanding any provision in this chapter to the contrary, a 312 city, local, or exempted village school district that has 313 already received any assistance for a project funded under any 314 version of sections 3318.01 to 3318.20 or section 3318.36 or 315 3318.37 of the Revised Code and the prior project was one for 316 which electors of such district approved a levy within the last 317 twenty years pursuant to any version of section 3318.06 of the 318 Revised Code for purposes of qualifying for the funding of that 319

project may apply to the Ohio facilities construction commission

for funding assistance to renovate existing or build new	321
facilities due to changes in enrollment, programming, or	322
condition of existing facilities.	323
(B) Except as otherwise provided in this section, any	324
project approved and undertaken pursuant to this section shall	325
comply with all provisions of sections 3318.01 to 3318.20 of the	326
Revised Code.	327
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(C) The commission shall establish application procedures,	328
deadlines, and priorities for funding projects under this	329
section.	330
Sec. 3318.35. (A) The capital improvement and replacement	331
program is hereby established. Under the program,	332
notwithstanding any provision in this chapter to the contrary, a	333
city, local, or exempted village school district that has	334
already received any assistance for a project funded under any	335
version of sections 3318.01 to 3318.20 of the Revised Code and	336
the prior project was one for which electors of such district	337
approved a levy within the last twenty years pursuant to any	338
version of section 3318.06 of the Revised Code for purposes of	339
qualifying for the funding of that project may apply to the Ohio	340
facilities construction commission for funding to be used in the	341
maintenance of facilities renovated or constructed under the	342
<u>district's previous project.</u>	343
(B) Except as otherwise provided in this section, any	344
project approved and undertaken pursuant to this section shall	345
comply with all provisions of sections 3318.01 to 3318.20 of the	346
<u>Revised Code.</u>	347
(C) The commission shall establish application procedures,	348
deadlines, and priorities for funding projects under this	349

section. 350 Sec. 3318.364. In any fiscal year, the Ohio facilities 351 construction commission may, at its discretion, provide 352 assistance under sections 3318.01 to 3318.20 of the Revised Code 353 to a school district that has entered into an expedited local 354 partnership agreement under section 3318.36 of the Revised Code 355 before the district is otherwise eligible for that assistance 356 based on its percentile rank, if the commission determines all 357 of the following: 358 (A) The district has made an expenditure of local 359 resources under its expedited local partnership agreement on a 360 discrete part of its district-wide project. 361 (B) The district is ready to complete its district-wide 362 project or a segment of the project, in accordance with section 363 3318.034 of the Revised Code. 364 (C) The district is in compliance with division (D)(2) of 365 section 3318.36 of the Revised Code. 366 (D) Sufficient state funds have been appropriated for 367 classroom facilities projects for the fiscal year to pay the 368 state share of the district's project or segment after paying 369 the state share of projects for all of the following: 370 (1) Districts that previously had their conditional 371 approval lapse pursuant to section 3318.05 of the Revised Code; 372 (2) Districts eligible for assistance under division (B) 373 (2) of section 3318.04 of the Revised Code; 374 (3) Districts participating in the exceptional needs 375 school facilities assistance program under section 3318.37 or 376 3318.371 of the Revised Code; 377

(4) Districts participating in the <u>an</u> accelerated urban 378 school building assistance program under section 3318.33 or 379 3318.38 of the Revised Code. 380 Assistance under this section shall be offered to eligible 381 districts in the order of their percentile rankings at the time 382 they entered into their expedited local partnership agreements, 383 from lowest to highest percentile. In the event that more than 384 one district has the same percentile ranking, those districts 385 shall be offered assistance in the order of the date they 386 entered into their expedited local partnership agreements, from 387 earliest to latest date. 388 As used in this section, "local resources" and 389 "percentile" have the same meanings as in section 3318.36 of the 390 Revised Code. 391 Section 2. That existing sections 3318.024, 3318.051, 392 3318.055, 3318.084, and 3318.364 of the Revised Code are hereby 393 repealed. 394 Section 3. All items in this act are hereby appropriated 395 as designated out of any moneys in the state treasury to the 396 credit of the designated fund. The capital appropriations made 397 in this act are in addition to any other capital appropriations 398 made for the FY 2023-FY 2024 biennium. 399

Section 4.

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FCC FACILITIES CONSTRUCTION COMMISSION

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School Building Program Assistance Fund (Fund 7032) В C230GD Accelerated Appalachian School Building \$600,000,000 С Assistance TOTAL School Building Program Assistance Fund \$600,000,000 D TOTAL ALL FUNDS \$600,000,000 F. ACCELERATED APPALACHIAN SCHOOL BUILDING ASSISTANCE 402 (A) Subject to division (B) of this section, capital 403 appropriations in this section made from appropriation item 404 C230GD, Accelerated Appalachian School Building Assistance, 405 shall be used by the Facilities Construction Commission to 406 provide funding to school districts that receive conditional 407 approval from the Commission pursuant to section 3318.33 of the 408 Revised Code. 409 (B) Expenditures made from the foregoing appropriation 410 item C230GD, Accelerated Appalachian School Building Assistance, 411 shall not exceed \$300,000,000 in each of fiscal years 2023 and 412

2024.

Section 5. Within the limits set forth in this act, the 414 Director of Budget and Management shall establish accounts 415 indicating the source and amount of funds for each appropriation 416 made in this act, and shall determine the form and manner in 417 which appropriation accounts shall be maintained. Expenditures 418 from capital appropriations contained in this act shall be 419 accounted for as though made in the capital appropriations act 420 of the 134th General Assembly. The capital appropriations made 421 in this act are subject to all provisions of the capital 422 appropriations act of the 134th General Assembly that are 423

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generally applicable to such appropriations.

Section 6. The Ohio Public Facilities Commission is hereby 425 authorized to issue and sell, in accordance with Ohio 426 Constitution, Article VIII, Section 2n and Chapter 151. and 427 particularly sections 151.01 and 151.03 of the Revised Code, 428 original obligations in an aggregate principal amount not to 429 exceed \$600,000,000, in addition to the original issuance of 430 obligations heretofore authorized by prior acts of the General 431 Assembly. These authorized obligations shall be issued, subject 432 to applicable constitutional and statutory limitations, as 433 needed to provide sufficient moneys to the credit of the School 434 Building Program Assistance Fund (Fund 7032) to pay the state 435 share of the costs of constructing classroom facilities pursuant 436 to section 3318.33 of the Revised Code. 437