S. B. No. 186 As Passed by the Senate

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In line 1 of the title, after "323.74" insert ", 5705.03, 5705.233"	1
In line 5 of the title, delete "and" and insert ","	2
In line 7 of the title, after "property" insert ", and to require	3
county budget commissions to hold a public hearing on any property tax	4
levy before submission to voters"	5
In line 8, after "323.74" insert ", 5705.03, 5705.233"	6
After line 380, insert:	7
"Sec. 5705.03. (A) The taxing authority of each	8
subdivision may levy taxes annually, subject to the limitations	9
of sections 5705.01 to 5705.47 of the Revised Code, on the real	10
and personal property within the subdivision for the purpose of	11
paying the current operating expenses of the subdivision and	12
acquiring or constructing permanent improvements. The taxing	13
authority of each subdivision and taxing unit shall, subject to	14
the limitations of such sections, levy such taxes annually as	15
are necessary to pay the interest and sinking fund on and retire	16
at maturity the bonds, notes, and certificates of indebtedness	17

Legislative Service Commission



anticipation of which the subdivision or taxing unit has 19 incurred indebtedness. 20 (B) (1) When a taxing authority determines that it is 21 necessary to levy a tax outside the ten-mill limitation for any 22 purpose authorized by the Revised Code, the taxing authority 23 shall certify to the county auditor a resolution or ordinance 24 requesting that the county auditor certify to the taxing 25 authority the amounts described in division (B)(2) of this 26 section. The resolution or ordinance shall state all of the 27 following: 28 (a) The proposed rate of the tax, expressed in mills for 29 each one dollar of taxable value, or the dollar amount of 30 revenue to be generated by the proposed tax; 31 (b) The purpose of the tax; 32 (c) Whether the tax is an additional levy, a renewal or a 33 replacement of an existing tax, a renewal or replacement of an 34 existing tax with an increase or a decrease, a reduction or 35 decrease of an existing tax, or an extension of an existing tax 36 to additional territory; 37 (d) The section of the Revised Code authorizing submission 38 of the question of the tax; 39 (e) The term of years of the tax or if the tax is for a 40 continuing period of time; 41 (f) That the tax is to be levied upon the entire territory 42 of the subdivision or, if authorized by the Revised Code, a 43 description of the portion of the territory of the subdivision 44

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of such subdivision and taxing unit, including levies in

in which the tax is to be levied;

(g) The date of the election at which the question of the	46
tax shall appear on the ballot;	47
(h) That the ballot measure shall be submitted to the	48
entire territory of the subdivision or, if authorized by the	49
Revised Code, a description of the portion of the territory of	50
the subdivision to which the ballot measure shall be submitted;	51
(i) The tax year in which the tax will first be levied and	52
the calendar year in which the tax will first be collected;	53
(j) Each such county in which the subdivision has	54
territory.	55
(2) Upon receipt of a resolution or ordinance certified	56
under division (B)(1) of this section, the county auditor shall	57
certify to the taxing authority each of the following, as	58
applicable to that levy:	59
(a) The total current tax valuation of the subdivision.	60
(b) The number of mills for each one dollar of taxable	61
value that is required to generate a specified amount of	62
revenue.	63
(c) Either of the following, calculated using the tax list	64
for the current year, and if this is not determined, the	65
estimated amount submitted by the auditor to the county budget	66
commission:	67
(i) If the levy is to renew, renew and increase, renew and	68
decrease, reduce or decrease, or extend to additional territory	69
an existing levy that is subject to reduction under section	70
319.301 of the Revised Code, the levy's estimated effective	71
rate, calculated using the rate described in division (B)(2)(b)	72

or (d) of this section, expressed in dollars, rounded to the

nearest dollar, for each one hundred thousand dollars of the county auditor's appraised value;

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- (ii) For all other levies, the levy's rate, described in division (B)(2)(b) or (d) of this section, expressed in dollars, rounded to the nearest dollar, for each one hundred thousand dollars of the county auditor's appraised value.
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- (d) The dollar amount of revenue, rounded to the nearest dollar, that would be generated by a specified number of mills for each one dollar of taxable value.
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- (e) For any levy or portion of a levy except a levy or portion of a levy to pay debt charges, an estimate of the levy's annual collections, rounded to the nearest one thousand dollars, which shall be calculated assuming that the amount of the tax list of the taxing authority remains throughout the life of the levy the same as the amount of the tax list for the current year, and if this is not determined, the estimated amount submitted by the auditor to the county budget commission.
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If a subdivision is located in more than one county, the county auditor shall obtain from the county auditor of each valuation for the portion of the subdivision in that county. The county auditor shall issue the certification to the taxing authority within ten days after receiving the taxing authority's 85 86

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other county in which the subdivision is located the current tax resolution or ordinance requesting it.

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(3) Upon receiving the certification from the county auditor under division (B)(2) of this section, the taxing authority may adopt a resolution or ordinance stating the rate of the tax levy, expressed in mills for each one dollar of taxable value and the rate or estimated effective rate, as

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applicable, in dollars for each one hundred thousand dollars of
the county auditor's appraised value, as estimated by the county
auditor, that the county budget commission of each county in
which the taxing authority has territory shall hold a public
hearing on the proposed levy, and that the taxing authority will
proceed with the submission of the question of the tax to

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electors after such hearing.

The taxing authority shall certify that resolution or 110 ordinance to each such county budget commission, which shall 111 schedule such a hearing within thirty days after that 112 certification. If more than one county budget commission is 113 required under this section to hold a hearing on the proposed 114 levy, the hearings shall not be held on the same day. The 115 commission shall publish the date, time, location, and purpose 116 of the meeting, on the county auditor's web site. The taxing 117 authority shall publish that information on the taxing 118 authority's web site and once in a newspaper of general 119 circulation in each applicable county before the hearing, unless 120 an agency or other authority authorized to do so requested that 121 the taxing authority submit the tax levy, in which case that 122 agency or other authority shall publish that information once in 123 such newspaper before the hearing as well as on the agency or 124 other authority's web site. After holding the hearing, the 125 county budget commission shall certify to the taxing authority 126 that the hearing was held. 127

The taxing authority shall certify this the resolution or ordinance adopted under division (B)(3) of this section, a copy of the county auditor's certifications, a copy of each county budget commission's certification, and the resolution or ordinance the taxing authority adopted under division (B)(1) of this section to the proper county board of elections in the

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manner and within the time prescribed by the section of the	134
Revised Code governing submission of the question. The county	135
board of elections shall not submit the question of the tax to	136
electors unless a copy of the county auditor's certification	137
accompanies and all necessary county budget commission	138
certifications accompany the resolutions or ordinances the	139
taxing authority certifies to the board. Before requesting a	140
taxing authority to submit a tax levy, any agency or authority	141
authorized to make that request shall first request the	142
certification from the county auditor provided under this	143
section.	144

- (4) This division is supplemental to, and not in derogation of, any similar requirement governing the certification by the county auditor of the tax valuation of a subdivision or necessary tax rates for the purposes of the submission of the question of a tax in excess of the ten-mill limitation, including sections 133.18 and 5705.195 of the Revised Code.
- (C) All taxes levied on property shall be extended on the tax list and duplicate by the county auditor of the county in which the property is located, and shall be collected by the county treasurer of such county in the same manner and under the same laws and rules as are prescribed for the assessment and collection of county taxes. The proceeds of any tax levied by or for any subdivision when received by its fiscal officer shall be deposited in its treasury to the credit of the appropriate fund.
- Sec. 5705.233. (A) As used in this section, "criminal 160 justice facility" means any facility located within the county 161 in which a tax is levied under this section and for which the 162 board of commissioners of such county may make an appropriation 163

under	section	307	45	\circ f	the	Revis	ed	Code

(B) The board of county commissioners of any county, at

any time, may declare by resolution that it may be necessary for

the county to issue general obligation bonds for permanent

improvements to a criminal justice facility, including the

acquisition, construction, enlargement, renovation, or

maintenance of such a facility. The resolution shall state all

of the following:

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- (1) The necessity and purpose of the bond issue;
- (2) The date of the general or special election at which

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 the question shall be submitted to the electors;

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- (3) The amount, approximate date, estimated rate of 175
 interest, and maximum number of years over which the principal 176
 of the bonds may be paid; 177
- (4) The necessity of levying a tax outside the ten-mill limitation to pay debt charges on the bonds and any anticipatory securities.

On adoption of the resolution, the board of county 181 commissioners shall certify a copy of it to the county auditor. 182 The county auditor promptly shall estimate and certify to the 183 board the average annual property tax rate, expressed in mills 184 for each one dollar of taxable value and in dollars for each one 185 hundred thousand dollars of the county auditor's appraised 186 value, required throughout the stated maturity of the bonds to 187 pay debt charges on the bonds, in the same manner as under 188 division (C) of section 133.18 of the Revised Code. Except as 189 provided in division (C) of this section and except for the 190 requirement for the county budget commission to hold a hearing, 191 division (B) of section 5705.03 of the Revised Code does not 192

annlı	7 to	tax	167777	proceedings	initiated	under	this	section
appi		Lan	TEAA	proceedings	IIII LIALEU	under	CIII	SECCTOH.

(C) After receiving the county auditor's certification 194 under division (B) of this section and, if applicable, section 195 5705.03 of the Revised Code, the board of county commissioners 196 may declare by resolution that the amount of taxes that can be 197 raised within the ten-mill limitation will be insufficient to 198 provide an adequate amount for the present and future criminal 199 justice requirements of the county; that it is necessary to 200 issue general obligation bonds of the county for permanent 201 improvements to a criminal justice facility and to levy an 202 additional tax in excess of the ten-mill limitation to pay debt 203 charges on the bonds and any anticipatory securities; that it is 204 necessary for a specified number of years or for a continuing 205 period of time to levy additional taxes in excess of the ten-206 mill limitation to provide funds for the acquisition, 207 construction, enlargement, renovation, maintenance, and 208 financing of permanent improvements to such a criminal justice 209 facility or to pay for operating expenses of the facility and 210 other criminal justice services for which the board may make an 211 appropriation under section 307.45 of the Revised Code, or both; 212 and that the question of the bonds and taxes shall be submitted 213 to the electors of the county at a general or special election, 214 which shall not be earlier than ninety days after certification 215 of the resolution to the board of elections, and the date of 216 which shall be consistent with section 3501.01 of the Revised 217 Code. The resolution shall specify all of the following: 218

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- (1) The county auditor's estimate of the average annual property tax rate required throughout the stated maturity of the bonds to pay debt charges on the bonds;
 - (2) The proposed rate of the tax, if any, for operating

expenses and criminal justice services, the first year the tax will be levied, and the number of years it will be levied, or that it will be levied for a continuing period of time;

(3) The proposed rate of the tax, if any, for permanent improvements to a criminal justice facility, the first year the tax will be levied, and the number of years it will be levied, or that it will be levied for a continuing period of time.

The resolution shall go into immediate effect upon its passage, and no publication of it is necessary other than that provided in the notice of election, except that division (B) of section 5705.03 of the Revised Code applies if the resolution proposes an additional tax for operating expenses and criminal justice services or permanent improvements. The board of county commissioners shall certify, immediately after its adoption, a copy of the resolution, along with copies of the auditor's certifications under division (B) of this section or section 5705.03 of the Revised Code, if applicable, and the board's resolution under division (B) of this section, to the board of elections.

(D) The board of elections shall make the arrangements for the submission of the question proposed under division (C) of this section to the electors of the county, and the election shall be conducted, canvassed, and certified in the same manner as regular elections in the county for the election of county officers. The resolution shall be put before the electors as one ballot question, with a favorable vote indicating approval of the bond issue, the levy to pay debt charges on the bonds and any anticipatory securities, the operating expenses and criminal justice services levy, and the permanent improvements levy, as those levies may be proposed. The board of elections shall

publish notice of the election in a newspaper of general	253
circulation in the county once a week for two consecutive weeks,	254
or as provided in section 7.16 of the Revised Code, before the	255
election. If a board of elections operates and maintains a web	256
site, that board also shall post notice of the election on its	257
web site for thirty days before the election. The notice of	258
election shall state all of the following:	259
(1) The principal amount of the proposed bond issue;	260
(2) The permanent improvements for which the bonds are to	261
be issued;	262
(3) The maximum number of years over which the principal	263
of the bonds may be paid;	264
(4) The estimated additional average annual property tax	265
rate, expressed in mills for each one dollar of taxable value	266
and in dollars for each one hundred thousand dollars of the	267
county auditor's appraised value, to pay the debt charges on the	268
bonds, as certified by the county auditor;	269
(5) The proposed rate of the additional tax, if any, for	270
operating expenses and criminal justice services;	271
(6) The number of years the operating expenses or criminal	272
justice services tax will be in effect, or that it will be in	273
effect for a continuing period of time;	274
(7) The proposed rate of the additional tax, if any, for	275
permanent improvements;	276
(8) The number of years the permanent improvements tax	277
will be in effect, or that it will be in effect for a continuing	278
period of time;	279
(9) The estimated annual collections, if applicable, of	280

the current operating expenses or criminal justice services levy	281
and permanent improvements levy, as certified by the county	282
auditor;	283
(10) The time and place of the election.	284
(E) The form of the ballot for an election under this	285
section is as follows:	286
"Shall be authorized to do the following:	287
(1) Issue bonds for the purpose of in the	288
principal amount of \S , to be repaid annually over a	289
maximum period of years, and levy a property tax outside	290
the ten-mill limitation, estimated by the county auditor to	291
average over the bond repayment period mills for each \$1	292
of taxable value, which amounts to \$ for each \$100,000 of	293
the county auditor's appraised value, to pay the annual debt	294
charges on the bonds, and to pay debt charges on any notes	295
issued in anticipation of those bonds?"	296
If either a levy for permanent improvements or a levy for	297
operating expenses and criminal justice services is proposed, or	298
both are proposed, the ballot also shall contain the following	299
language, as appropriate:	300
"(2) Levy an additional property tax to provide funds for	301
the acquisition, construction, enlargement, renovation,	302
maintenance, and financing of permanent improvements to a	303
criminal justice facility, that the county auditor estimates	304
will collect \$ annually, at a rate not exceeding	305
mills for each \$1 of taxable value, which amounts to $\$$	306
for each \$100,000 of the county auditor's appraised value, for	307
(number of years of the levy, or a continuing period of	308
time)?	309

(3) Levy an additional property tax to pay operating	310
expenses of a criminal justice facility and provide other	311
criminal justice services, that the county auditor estimates	312
will collect \$ annually, at a rate not exceeding	313
mills for each \$1 of taxable value, which amounts to \$	314
for each \$100,000 of the county auditor's appraised value, for	315
(number of years of the levy, or a continuing period of	316
time)?	317
FOR THE BOND ISSUE AND LEVY (OR LEVIES)	318
AGAINST THE BOND ISSUE AND LEVY (OR LEVIES)"	319
(F) The board of elections promptly shall certify the	320
results of the election to the tax commissioner and the county	321
auditor. If a majority of the electors voting on the question	322
vote for it, the board of county commissioners may proceed with	323
issuance of the bonds and the levy and collection of the	324
property tax for the debt service on the bonds and any	325
anticipatory securities in the same manner and subject to the	326
same limitations as for securities issued under section 133.18	327
of the Revised Code, and with the levy and collection of the	328
property tax or taxes for operating expenses and criminal	329
justice services and for permanent improvements at the	330
additional rate or any lesser rate in excess of the ten-mill	331
limitation. Any securities issued by the board of commissioners	332
under this section are Chapter 133. securities, as that term is	333
defined in section 133.01 of the Revised Code.	334
(G)(1) After the approval of a tax for operating expenses	335
and criminal justice services under this section and before the	336
time the first collection and distribution from the levy can be	337
made, the board of county commissioners may anticipate a	338
fraction of the proceeds of the levy and issue anticipation	339

notes in a principal amount not exceeding fifty per cent of the 340 total estimated proceeds of the tax to be collected during the 341 first year of the levy.

(2) After the approval of a tax under this section for permanent improvements to a criminal justice facility, the board of county commissioners may anticipate a fraction of the proceeds of the tax and issue anticipation notes in a principal amount not exceeding fifty per cent of the total estimated proceeds of the tax remaining to be collected in each year over a period of five years after issuance of the notes.

Anticipation notes under this section shall be issued as provided in section 133.24 of the Revised Code. Notes issued under division (G) of this section shall have principal payments during each year after the year of their issuance over a period not to exceed five years, and may have a principal payment in the year of their issuance.

(H) A tax for operating expenses and criminal justice services or for permanent improvements levied under this section for a specified number of years may be renewed or replaced in the same manner as a tax for current operating expenses or permanent improvements levied under section 5705.19 of the Revised Code. A tax levied under this section for a continuing period of time may be decreased in accordance with section 5705.261 of the Revised Code."

The motion was	agreed t	O
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In line 917, after "323.74" insert ", 5705.03, 5705.233"

<u>SYNOPSIS</u>	365
Property taxes: county budget commission hearing	366
R.C. 5705.03 and 5705.233	367
Requires a taxing authority proposing to submit a property	368
tax levy to voters to request the county budget commission (CBC)	369
of each county in which the taxing authority has territory to	370
hold a public hearing on the proposed levy. Requires the CBC to	371
schedule the hearing and provide the taxing authority with proof	372
that it was held. Requires the taxing authority to submit that	373
proof to the county board of elections before the levy may be	374
submitted to voters.	375