Senate Education Committee Am. Sub. HB 33

May 9, 2023

Dr. Jan Osborn, Superintendent, Putnam County ESC

Chairman Brenner, Vice Chair O'Brien, and members of the subcommittee, my name is Dr. Jan Osborn. I have worked for the Putnam County Educational Service Center for the past forty-nine years. I am in my thirtyfirst year as the superintendent of the ESC. Today, I am testifying in favor of the amendment for increasing ESC funding based on the operational costs that reflect ESC's increased workload and services.

Today, I am very nervous as well as anxious about testifying. I have testified over six times in my career on ESC funding. With my long working history and passion for ESC's and my belief in the important work that we do is still steadfast. I have experienced both ESC funding cuts and flat funding for most of the budgets since 2007. We are the second smallest single county ESC out of 51 in the State. We serve nine small rural local districts and approximately 6,000 students. We appreciate the increase in funding in the fair funding formula, but meeting the basic operating costs gets more challenging each year.

Over twenty years ago, a very wise state senator by the name of Bob Cupp said to me, "We have infinite need and limited resources. Where should we invest our resources?" My response remains the same, Invest in your Educational Services Centers.

The largest component of our ESC is special education programs and services. While we serve a small number of students, we provide many programs and employ part-time staff to lower costs. Our districts would not otherwise be able to offer these programs due to their small size. Our ESC has 102 full-time employees consisting of approximately eighty teachers, speech therapists, school psychologists, OT/PTs, and aides working out in our local schools. We employ 100 part-time staff to support credit recovery, after-school programs, Project MORE mentoring, migrant programs, summer camps,

In 1990 we were among the first school districts to start three intergrated public preschool programs. We operate six community/school based 5 Star Step Up To Quality Public Preschools. We were awarded many Federal and State grants including being one of the first recipients of the National Twenty-First Century Afterschool grants in 1997. We have held several over the years and currently have one this year. Our general education consultants provide Resident Educator training, staff development, technology training, grant writing, county-wide art, band, and choir programs, along with the county-wide science fair.

In the spirit of shared services, our ESC is the fiscal agent, and provide office space for the Putnam County Family and Children's First Council, Red Cross Provider, and the Putnam County Help Me Grow program. We also lease office space to our County Board of DD.

We offer summer programs for migrant children, Summer Food Service Program, as well as summer speech, special education, STEM, and tech camps. Quiz Bowl, Scholastic League, Professional Development training for teachers, STEAM activities, Boot Camp, Resource Fair, Family Liaison Parent Mentor, and Business Advisory Council. Since 1999, our ESC, along with Ohio Coalition for Children with Disabilities, started Project MORE (Mentoring in Ohio for Reading Excellence). This is a one-on-one reading mentor program using volunteers to mentor students in reading. This program has since grown into an online program. I would be happy to discuss this further if anyone is interested to learn more.

These are just a few of the quality services and programs/highlights our ESC historically provides. Along with keeping up with the new federal, state and local educational requirements all with less funding. ESC's are an integral part in assisting local districts in implementing these requirements. Many years ago a very well known leader in State Government said to me, "If not for ESC's, who would be doing many of these exemplary programs and services?".

Over the past several years, ESCs have taken on expanded roles and responsibilities in partnership with the State of Ohio. To maintain this level of service and meet increasing demand, ESC funding needs to be addressed. This will ensure ESCs can assist the State in improving academic outcomes for our students. In 1994 our ESC had 55 staff members, and funding from the State for \$1,456,542 that amount in 2023 would be \$2,966,510. In 2023, we have over 102 full-time employees and 100 part-time employees with State funding of \$252, 315. Please note the highlighted red font on salary and insurance costs on that same sheet. Our State funding has decreased in thirty years; inflation has put additional costs on our ESC, more mandates and compliances, and more staff.

I have a handout from 2018-2019 ESC expenses, sorry but the time crunch did not allow for us to update this. Why do we need more funding? All of the above and ESCs have received more permanent cuts historically with increased mandates. The issue remains the same, basic expenses are not adequately funded. We have looked at merging with other ESC's only to find out that costs would increase and services decrease. We have heard larger is better but combining with other ESCs in a rural setting is not the answer. In closing, we are providing letters on short notice from our districts supporting our ESC. At our monthly superintendents' meeting in discussing a service option all nine of our superintendents wanted to keep one viable option with their Putnam County ESC.

Thank you for allowing me the opportunity to share our concerns and needs.

Respectfully Submitted,

Jan Osborn, PhD, Superintendent Putnam County Educational Service Center

Ohio Department of Education

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Year	Pupil	Special Education	Supervisory Ext Serv	Small County Guarantee	State's Share	Supervisory Allowance	Amount per Pupil	Spec Ed Ext Serv	Local Share	Total Budget
July 1994	212,077.00	1,016,903.00	3,301.00	8,867.00	1,241,148.00	127,152.00	47,534.50	40,708.00	215,394.50	*1,456,542.50
Year	\$37.00 per Pupil	Special Education	Supervisory Ext Serv	Small County Guarantee	State's Share	Supervisory Allowance	Amount per Punil	Spec Ed Fut Serve	Local	Total
July 2002	250,177.72	558,498.00	0.00	10,686.85	819,362.57	157,350.00	43,950.12	27,251.00	228,551.12	1,047,913.69
Year	\$37.00 per Pupil	Early Childhood	Gifted	Small County Guarantee	State's Share	Supervisory Allowance	Amount per Pumil	Spec Ed Eut Conu	Local	Total
July 2007	241,726.18	448,870.00	123,952.00	0.00	814,548.18	149,921.00	42,588.82	33,112.00	225,621.82	1,040,170.00
Year July 2014	\$27.80 per Pupil 163,002.64	Early Childhood 0.00	Gifted 34,493.47	Small County Guarantee 0.00	State's Share 197,496.11	Supervisory Allowance 0.00	Amount per Pupil 38,099.26	Spec Ed Ext Serv 0.00	Local Share 38,099.26	Total Budget 235,595.37

*Inflation today this amount equals \$2,966,510

Historical Analysis

Putnam County Educational Service Center

Country Putnam Country		229.00 29.34%		
State Subsidy Putnam County % of Yearby Revenues ESC Grant Bauence		14.99% 1,604,2		
Total Annual Putnam Co ESC Revenues	3,097,000.00	5,467,228.40	6,985,165.20	5,167,900.25
Total Number ESC of Employees	55	87	89	95
Year	1994/95	2002/03	2007/08	2014/15 Projected

Insurance Cost in 1994 for a family plan was \$308.73, 2023 a family plan costs \$2,340

Starting salary for a new teacher in 1994 was approx. \$18,000, 2023 starting salary \$40,178

Putnam County ESC Expenses over State Funding 2018/19 FY

Annual Inc/Exp

Current Shortfall From State Funding	\$	(448,371.52)
Total Allotment from State for Office Operations - \$26/pupil	\$	151,892.00
Total Operation / Administrative Expenses 2018/19	\$	(600,263.52)
Personnel Costs	\$	(414,225.04)
Travel /Supplies of above employees		(6,509.07)
Technology Coordination Purchased Services		(15,270.15)
Treasurer's Office		(217,809.47)
Superintendent's Office		(174,636.35)
Administrative Personnel		
Subtotal of Operations and Maintenance	\$	(186,038.48)
Annual Cost to maintain Policies and Procedures	0	(1,944.00)
Legal Fees		(2,406.00)
Board Members and Meeting		(12,345.67)
Annual Membership Fees		(6,055.15)
Annual GAAP Conversion Fees		(4,700.00)
Annual Auditor of State (audit fees)		(23,150.36)
Finacial Software Fees		(11,258.50) (2,090.00)
Connection to A-Site and Service Fees		(9,645.00)
Operational Supplies Property/Liability/Auto Insurance		(1,116.03)
Copier usage fees / Printing		(17,305.00)
Postage fees / Meter Expense		(1,708.91)
Building Maintenance - Janitorial		(4,453.37)
Annual Fire Inpection/monthly monitoring		(1,938.83)
Refuse Service Expense		(436.69)
Water usage Expense		(674.86)
Phone usage Expense		(11,009.61)
Natural Gas Expense		(3,315.43)
Electrical Expense		(11,972.09)
Lease Amount due to law change		(58,512.98)



Board Members Brad Brubaker Brian Jones Darrick Oswald Ned Stechschulte Derek Vance

Mark K. Ellerbrock Treasurer Phone: (419) 659-2630



Nicholas Verhoff Superintendent Phone: (419) 659-2639

Brian J. Best High School Principal Phone: (419) 659-2156

Bradley M. Calvelage Elementary Principal Phone: (419) 659-2631

May 9, 2023

Dear Senator,

I am contacting you in my capacity as superintendent of Columbus Grove Local School District and on behalf of our Board of Education to express our support for increased funding for educational service centers (ESCs) in Am. Sub. H.B. 33, the FY 2024-2025 biennial state operating budget.

We support an amendment to increase ESC funding based on updated operational costs that reflect the increased workload of ESCs on behalf of the state and their client school districts since adoption of the last state budget.

Our district is aligned to the Putnam County ESC, which provides vital programs and support services to our district including in special education, curriculum, and multiple student therapy services. As a rural school district, we simply could not provide the same high quality services to our students without the support of the Putnam County ESC. ESCs are an integral part of our work to implement new state and local education requirements and are key to our efforts to sustain learning acceleration gains and improve outcomes for all our students.

Over the past few years, ESCs have taken on expanded roles and responsibilities in partnership with the state of Ohio including supporting learning acceleration, providing literacy supports, employment of family and communication engagement liaisons, deployment of professional learning and technical assistance, coordination of prevention education initiatives and threat assessment training (CSTAG), distribution of PPE, facilitation of employee vaccinations, and more.

To maintain this level of service and meet increasing demand, ESC funding needs to be addressed. This will ensure ESCs are positioned to assist us in carrying out key state-level education priorities contained in the two-year budget and improve academic outcomes for our students to pre-pandemic levels and beyond.

As passed by the House, Am. Sub. H.B. 33, ESC funding (unlike funding for traditional public school districts and other entities) was not updated or enhanced over the "as introduced" version of the budget and is not reflective of today's actual operating costs. To treat ESCs the same as traditional public schools could be accomplished by adopting the ESC-requested amendment.

Thank you for your positive consideration. Please feel free to contact me with any questions.

Regards,

Nick Verhoff V Superintendent Columbus Grove Local School District

JENNINGS LOCAL SCHOOL DISTRICT

Superintendent Nicholas T. Langhals 419-286-2238 P.O. Box 98 ~ 1 Musketeer Drive Fort Jennings, OH 45844-0098 Fax 419-286-2240

Treasurer Kari M. German 419-286-2238

Dear Senator,

I am contacting you in my capacity as superintendent of the Jennings Local School District to express our support for increased funding for educational service centers (ESCs) in Am. Sub. H.B. 33, the FY 2024-2025 biennial state operating budget.

We support an amendment to increase ESC funding based on updated operational costs that reflect the increased workload of ESCs on behalf of the state and their client school districts since adoption of the last state budget.

Our district is aligned to thePutnam CountyESC, which provides vital programs and support services to our district.

The ESCs are an integral part of our work to implement new state and local education requirements and are key to our efforts to sustain learning acceleration gains and improve outcomes for our students.

Over the past few years, ESCs have taken on expanded roles and responsibilities in partnership with the state of Ohio including supporting learning acceleration, providing literacy supports, employment of family and communication engagement liaisons, deployment of professional learning and technical assistance, coordination of prevention education initiatives and threat assessment training (CSTAG), distribution of PPE, facilitation of employee vaccinations, and more.

To maintain this level of service and meet increasing demand, ESC funding needs to be addressed. This will ensure ESCs are positioned to assist us in carrying out key state-level education priorities contained in the 2-year budget and improve academic outcomes for our students to pre-pandemic levels and beyond.

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Thank you for your positive consideration. Please feel free to contact me with any questions.

Regards,

Nicholas Langhals

Fort Jennings High School Principal Todd Hoehn P.O. Box 98 Fort Jennings, OH 45844-0098 419-286-2238



Fort Jennings Elementary School Principal Matthew R. Dubé P.O. Box 98 Fort Jennings, OH 45844-0098 419-286-2762 Board Members Brent Helmke Brad Niemeyer Emily Peck Craig Schmenk Greg von der Embse



Kalida Local Schools

301 N. Third St., Box 269; Kalida, Ohio 45853 http://kalidaschools.org Phone: 419-532-3534 Fax 419-532-2277



An Ohio "Excellent" Rated School ~ 2003 National Blue Ribbon School

Dear Senator,

I am contacting you in my capacity as superintendent of the Kalida Local school district to express our support for increased funding for educational service centers (ESCs) in Am. Sub. H.B. 33, the FY 2024-2025 biennial state operating budget.

We support an amendment to increase ESC funding based on updated operational costs that reflect the increased workload of ESCs on behalf of the state and their client school districts since adoption of the last state budget.

Our district is aligned to the Putnam County ESC, which provides vital programs and support services to our district including the following: Special Education, School Psychology, Curriculum Guidance, Professional Development, and much more.

The ESCs are an integral part of our work to implement new state and local education requirements and are key to our efforts to sustain learning acceleration gains and improve outcomes for our students.

Over the past few years, ESCs have taken on expanded roles and responsibilities in partnership with the state of Ohio including supporting learning acceleration, providing literacy supports, employment of family and communication engagement liaisons, deployment of professional learning and technical assistance, coordination of prevention education initiatives and threat assessment training (CSTAG), distribution of PPE, facilitation of employee vaccinations, and more.

To maintain this level of service and meet increasing demand, ESC funding needs to be addressed. This will ensure ESCs are positioned to assist us in carrying out key state-level education priorities contained in the 2-year budget and improve academic outcomes for our students to pre-pandemic levels and beyond.

As passed by the House, Am. Sub. H.B. 33, ESC funding (unlike funding for traditional public school districts and other entities) was not updated or enhanced over the "as introduced" version of the budget and is not reflective of today's actual operating costs. To treat ESCs the same as traditional public schools could be accomplished by adopting the ESC-requested amendment.

Thank you for your positive consideration. Please feel free to contact me with any questions.

Regards,

Karl Lammers

Karl Lammers Superintendent Kalida Local Schools

Karl Lammers, Superintendent ka_supt@kalidaschools.org Michelle Buss, Treasurer ka_treas@ kalidaschools.org Cheryl Simon, Asst. Treasurer cheryl.simon@ kalidaschools.org

Dean Brinkman, High School Principal dean.brinkman@ kalidaschools.org 301 N. Third Street, Box 269 Phone: 419-532-3529 Fax: 419-532-3581 Jeff Clement, School Counselor jeff.clement@ kalidaschools.org Jeremy Okuley, Director of Technology ka tech@ kalidaschools.org Kayla Stechschulte, Elementary Principal kayla.stechschulte@kalidaschools.org 208 N. Fourth Street, Box 358 Phone: 419-532-3845 Fax: 419-532-3541 Adam Huber, Athletic Director adam.huber@kalidaschools.org Phone: 419-532-3545 Fax: 419-532-3581



MILLER CITY – NEW CLEVELAND LOCAL SCHOOL

200 N. Main Street, Miller City, Ohio 45864

Kerry D. Johnson, Superintendent johnson k@mcncschools.org

Matthew Frey, MS/HS Principal frey_m@mcncschools.org

pal Dustin Pester, Elementary Principal pester_d@mcncschools.org Ph: 419-876-3173 • Fax: 419-876-2020

Dear Senator,

I am contacting you in my capacity as superintendent of the Miller City-New Cleveland School District to express our support for increased funding for educational service centers (ESCs) in Am. Sub. H.B. 33, the FY 2024-2025 biennial state operating budget. We support an amendment to increase ESC funding based on updated operational costs that reflect the increased workload of ESCs on behalf of the state and their client school districts since adoption of the last state budget.

Our district is aligned to the Putnam County ESC, which provides vital programs and support services to our district including the following: Early Childhood, Curriculum, Special Education, Speech and Occupational Therapy. The ESCs are an integral part of our work to implement new state and local education requirements and are key to our efforts to sustain learning acceleration gains and improve outcomes for our students.

Over the past few years, ESCs have taken on expanded roles and responsibilities in partnership with the state of Ohio including supporting learning acceleration, providing literacy supports, employment of family and communication engagement liaisons, deployment of professional learning and technical assistance, coordination of prevention education initiatives and threat assessment training (CSTAG), distribution of PPE, facilitation of employee vaccinations, and more.

To maintain this level of service and meet increasing demand, ESC funding needs to be addressed. This will ensure ESCs are positioned to assist us in carrying out key state-level education priorities contained in the 2-year budget and improve academic outcomes for our students to pre-pandemic levels and beyond.

As passed by the House, Am. Sub. H.B. 33, ESC funding (unlike funding for traditional public school districts and other entities) was not updated or enhanced over the "as introduced" version of the budget and is not reflective of today's actual operating costs. To treat ESCs the same as traditional public schools could be accomplished by adopting the ESC-requested amendment.

Thank you for your positive consideration. Please feel free to contact me with any questions: 419-876-3173 Ext. 4040 – johnson_k@mcncschools.org.

Respectfully,

Kerry D. Johnson Superintendent Miller City-New Cleveland Local School

Ottawa-Glandorf Local School District

Administrative Offices 630 Glendale Avenue Ottawa, OH 45875 419-523-5261 - Fax 419-523-5978



Dear Senator,

I am contacting you in my capacity as superintendent of the Ottawa-Glandorf Local school district to express our support for increased funding for educational service centers (ESCs) in Am. Sub. H.B. 33, the FY 2024-2025 biennial state operating budget.

We support an amendment to increase ESC funding based on updated operational costs that reflect the increased workload of ESCs on behalf of the state and their client school districts since adoption of the last state budget.

Our district is aligned to the Putnam County ESC, which provides vital programs and support services to our district including the following special education and school psychology services, speech and hearing services, curriculum services, EMIS support, Business Advisory Council updates, as well as coordinating our county Arts Festival, our local Science Fair, and our county Quiz Bowl league and tournament.

The ESCs are an integral part of our work to implement new state and local education requirements and are key to our efforts to sustain learning acceleration gains and improve outcomes for our students.

Over the past few years, ESCs have taken on expanded roles and responsibilities in partnership with the state of Ohio including supporting learning acceleration, providing literacy supports, employment of family and communication engagement liaisons, deployment of professional learning and technical assistance, coordination of prevention education initiatives and threat assessment training (CSTAG), distribution of PPE, facilitation of employee vaccinations, and more.

To maintain this level of service and meet increasing demand, ESC funding needs to be addressed. This will ensure ESCs are positioned to assist us in carrying out key state-level education priorities contained in the 2-year budget and improve academic outcomes for our students to pre-pandemic levels and beyond.

As passed by the House, Am. Sub. H.B. 33, ESC funding (unlike funding for traditional public school districts and other entities) was not updated or enhanced over the "as introduced" version of the budget and is not reflective of today's actual operating costs. To treat ESCs the same as traditional public schools could be accomplished by adopting the ESC-requested amendment.

Thank you for your positive consideration. Please feel free to contact me with any questions.

Regards,

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Don Horstman Donald Horstman Superintendent horstman@ottawaglandorf.org

Lisa Weis Secretary to Supt./EMIS Coor. weis.l@ottawaglandorf.org Jennifer Croy Dir. of Curriculum and Special Services croyj@ottawaglandorf.org

Kelly Compher Assistant Treasurer/Administrative Assistant @ottawaglandorf.org Katelyn Adams Treasurer adams.k@ottawaglandorf.org

Cheryl Hermiller Assistant Treasurer hermiller.c@ottawaglandorf.org

Ottoville Local School

Jarrod Wehri Superintendent 419.453.3356

Bob Weber Treasurer 419.453.3356 Jon Thorbahn High School Principal 419.453.3358

Shelly Mumaw Director of Technology 419.453.3012 Blake Walker Elementary Principal 419.453.3357

Michelle Leach Guidance Counselor 419.453.3013



650 West Third Street PO Box 248 Ottoville, Ohio 45876 Fax: 419.453.3367 Website: www.ottovilleschools.org

Dear Senator,

I am contacting you in my capacity as superintendent of the Ottoville Local school district to express our support for increased funding for educational service centers (ESCs) in Am. Sub. H.B. 33, the FY 2024-2025 biennial state operating budget.

We support an amendment to increase ESC funding based on updated operational costs that reflect the increased workload of ESCs on behalf of the state and their client school districts since adoption of the last state budget.

Our district is aligned to the Putnam County ESC, which provides vital programs and support services to our district including the following; special education units, curriculum meetings, gifted support, and credit recovery opportunities.

The ESCs are an integral part of our work to implement new state and local education requirements and are key to our efforts to sustain learning acceleration gains and improve outcomes for our students.

Over the past few years, ESCs have taken on expanded roles and responsibilities in partnership with the state of Ohio including supporting learning acceleration, providing literacy supports, employment of family and communication engagement liaisons, deployment of professional learning and technical assistance, coordination of prevention education initiatives and threat assessment training (CSTAG), distribution of PPE, facilitation of employee vaccinations, and more.

To maintain this level of service and meet increasing demand, ESC funding needs to be addressed. This will ensure ESCs are positioned to assist us in carrying out key state-level education priorities contained in the 2-year budget and improve academic outcomes for our students to pre-pandemic levels and beyond.

As passed by the House, Am. Sub. H.B. 33, ESC funding (unlike funding for traditional public school districts and other entities) was not updated or enhanced over the "as introduced" version of the budget and is not reflective of today's actual operating costs. To treat ESCs the same as traditional public schools could be accomplished by adopting the ESC-requested amendment.

Thank you for your positive consideration. Please feel free to contact me with any questions.

Regards,

Jarrod Wehi

Pandora-Gilboa Local Schools

410 Rocket Ridge Pandora, Ohio 45877-0389 419/384-3227 Fax 419/384-3230

R.Todd Schmutz, Superintendent Brad Deleruyelle, Treasurer

May 9, 2023

Dear Senator,

I am contacting you in my capacity as superintendent/treasurer/board member of the Pandora-Gilboa school district to express our support for increased funding for educational service centers (ESCs) in Am. Sub. H.B. 33, the FY 2024-2025 biennial state operating budget.

We support an amendment to increase ESC funding based on updated operational costs that reflect the increased workload of ESCs on behalf of the state and their client school districts since adoption of the last state budget.

Our district is aligned to the Putnam County ESC, which provides vital programs and support services to our district including the following: special education consolidation and cooperative services, this service alone warrants additional funding to ESC's as a district such as mine could not afford to hire and maintain staff and classrooms for all specified disabilities. ESC's also provide expertise when dealing with the legalities of IEP's and the corresponding meetings. The ESC also provides curriculum expertise, gifted education support and services, and data analysis of general education programs, again, none of which a district our size could support on our own. The ESC also provides our staff with professional development that helps our district meet many state mandates (unfunded mandates in some circumstances), as well as current trends in education that are applicable to our classrooms.

The ESCs are an integral part of our work to implement new state and local education requirements and are key to our efforts to sustain learning acceleration gains and improve outcomes for our students.

Over the past few years, ESCs have taken on expanded roles and responsibilities in partnership with the state of Ohio including supporting learning acceleration, providing literacy supports, employment of family and communication engagement liaisons, deployment of professional learning and technical assistance, coordination of prevention education initiatives and threat assessment training (CSTAG), distribution of PPE, facilitation of employee vaccinations, and more.

To maintain this level of service and meet increasing demand, ESC funding needs to be addressed. This will ensure ESCs are positioned to assist us in carrying out key state-



level education priorities contained in the 2-year budget and improve academic outcomes for our students to pre-pandemic levels and beyond.

As passed by the House, Am. Sub. H.B. 33, ESC funding (unlike funding for traditional public school districts and other entities) was not updated or enhanced over the "as introduced" version of the budget and is not reflective of today's actual operating costs. To treat ESCs the same as traditional public schools could be accomplished by adopting the ESC-requested amendment.

Thank you for your positive consideration. Please feel free to contact me with any questions.

Sincerely.

R. Todd Sohmutz Superintendent



Final Thought

"If you cannot marshal a compelling answer upon solid core values, then the noble course may But if you have a clear and inspired purpose built exist?' then perhaps capitulation is the wise path. rekindle greatness." -- Jim Collins, How the Mighty Fall would the world be worse off, if we ceased to to the question 'what would be lost, and how be to fight on, to reverse decline, and to try to