### As Reported by the Senate Government Oversight Committee

**135th General Assembly** 

Regular Session

Am. H. B. No. 184

2023-2024

**Representatives Bird, Brennan** 

Cosponsors: Representatives Johnson, Brewer, Carruthers, Click, Dell'Aquila, Denson, Dobos, Forhan, John, Mathews, Miller, A., Mohamed, Patton, Roemer, Russo, Schmidt, Somani, Thomas, C., Upchurch, Weinstein, Willis, Young, T.

# A BILL

To amend sections 1716.01, 1716.07, 1716.08,	1
1716.14, and 1716.15 and to enact section	2
1716.06 of the Revised Code regarding charitable	3
solicitations.	4

## BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 1716.01, 1716.07, 1716.08,	5
1716.14, and 1716.15 be amended and section 1716.06 of the	6
Revised Code be enacted to read as follows:	7
Sec. 1716.01. As used in this chapter:	8
(A)(1) "Charitable organization" means either of the	9
following:	10
(a) Any person that is determined by the internal revenue	11
service to be a tax exempt organization pursuant to section	12
501(c)(3) of the Internal Revenue Code;	13
(b) Any person that is or holds itself out to be	14
established for any benevolent, philanthropic, patriotic,	15
educational, humane, scientific, public health, environmental	16

conservation, civic, or other eleemosynary purpose or for the 17 benefit of law enforcement personnel, firefighters, or other 18 persons who protect the public safety, or any person who in any 19 manner employs a charitable appeal as the basis of any 20 solicitation or an appeal that suggests that there is a 21 charitable purpose to any solicitation. 22 (2) "Charitable organization" is not limited to only those 23 organizations to which contributions are tax deductible under 24 section 170 of the Internal Revenue Code. 25 "Charitable organization" does not include an employer who 26 is not engaged in the business of soliciting contributions or 27 conducting charitable sales promotions but who incidentally 28 solicits contributions for a charitable organization or purpose; 29 or a compensated employee of an employer not engaged in the 30 business of soliciting contributions or conducting charitable 31 sales promotions, when the employee solicits contributions or 32 conducts charitable sales promotions at the direction of the 33 employee's employer. 34 (B) (1) "Charitable purpose" means either of the following: 35 (a) Any purpose described in section 501(c)(3) of the 36 Internal Revenue Code; 37 (b) Any benevolent, philanthropic, patriotic, educational, 38 humane, scientific, public health, environmental conservation, 39 civic, or other eleemosynary objective or any objective that 40 benefits law enforcement personnel, firefighters, or other 41 persons who protect the public safety. 42

(2) "Charitable purpose" is not limited to only those
purposes for which contributions are tax deductible under
section 170 of the Internal Revenue Code.
45

(C) "Charitable sales promotion" means any advertising or
sale conducted by a person who represents that the purchase or
use of goods or services offered by the person will benefit, in
whole or in part, any charitable organization or charitable
purpose. The provision of advertising services to a charitable
organization, either for compensation or as a donation, does not
of itself constitute a charitable sales promotion.

(D) (1) "Collection receptacle" means an attended or53unattended container the purpose of which is to collect54donations of any of the following:55

(a) Clothing;

(b) Books;

(c) Subject to division (D)(2) of this section, personal items, household items, or other goods.

(2) "Collection receptacle" does not include a container used to collect monetary donations or donations of food, consumable household supplies, or personal health products to be distributed for a charitable purpose.

(E) "Commercial co-venturer" means any person who for 64 profit regularly and primarily is engaged in trade or commerce 65 other than in connection with soliciting for charitable 66 organizations or charitable purposes and who conducts a 67 charitable sales promotion. 68

(E) (F) "Contribution" means the promise, pledge, or grant69of any money or property, financial assistance, or any other70thing of value in response to a solicitation. "Contribution"71does not include any bona fide fees, or any dues or assessments72paid by members, provided that membership is not conferred73solely as a consideration for making a contribution in response74

Page 3

56

57

58

59

60

61

62

Page 4

75

to a solicitation.

(F) (G) "Deceptive act or practice" means knowingly 76 misrepresenting any material fact related to the planning, 77 conducting, or executing of any solicitation of contributions 78 for a charitable organization or charitable purpose or to the 79 planning, conducting, or executing of a charitable sales 80 promotion, when the misrepresentation induces any person to make 81 a contribution to a charitable organization, for a charitable 82 purpose, or in response to a charitable sales promotion. 83

(G) (H) "Fund-raising counsel" means any person who, for 84 compensation, plans, manages, advises, consults, or prepares 85 material for or with respect to the solicitation in this state 86 of contributions for any charitable organization or at any time 87 has custody of contributions from a solicitation, but does not 88 solicit contributions and does not employ, procure, or otherwise 89 engage any compensated person to solicit contributions. "Fund-90 raising counsel" does not include the following: 91

(1) An attorney, investment counselor, or banker who in
92
the conduct of the attorney's, investment counselor's, or
93
banker's profession advises a client;
94

(2) A charitable organization or a bona fide officer,
95
employee, or volunteer of a charitable organization, when the
96
charitable organization has full knowledge of the services being
97
performed on its behalf and either of the following applies:
98

(a) The services performed by the charitable organization,
99
bona fide officer, employee, or volunteer are performed on
100
behalf of the charitable organization that employs the bona fide
101
officer or employee or engages the services of the bona fide
102
volunteer;

(b) The charitable organization on whose behalf the 104
services are performed shares some element of common control or 105
an historic or continuing relationship with the charitable 106
organization that performs the services or employs the bona fide 107
officer or employee or engages the services of the bona fide 108
volunteer; 109

(3) An employer who is not engaged in the business of
soliciting contributions or conducting charitable sales
promotions but who incidentally solicits contributions for a
charitable organization or purpose without compensation;

(4) A compensated employee of an employer who is not
engaged in the business of soliciting contributions or
conducting charitable sales promotions, when the employee
solicits contributions or conducts charitable sales promotions
117
at the direction of the employee's employer.

 (I) (I) "Internal Revenue Code" means the "Internal
 119

 Revenue Code of 1986," 100 Stat. 2085, 26 U.S.C.A. 1, as
 120

 amended.
 121

(I) (J) "Person" has the same meaning as in section 1.59122of the Revised Code and includes a group, foundation, or any123other entity however styled.124

(J) (K) "Professional solicitor" means any person who, for 125 compensation, performs on behalf of or for the benefit of a 126 charitable organization any service in connection with which 127 contributions are or will be solicited in this state by the 128 compensated person or by any person it employs, procures, or 129 otherwise engages directly or indirectly to solicit 130 contributions. "Professional solicitor" does not include the 131 132 following:

(1) An attorney, investment counselor, or banker who in
133
the conduct of the attorney's, investment counselor's, or
134
banker's profession advises a client;
135

(2) A charitable organization or a bona fide officer,
employee, or volunteer of a charitable organization, when the
charitable organization has full knowledge of the services being
performed on its behalf and either of the following applies:

(a) The services performed by the charitable organization,
bona fide officer, employee, or volunteer are performed on
behalf of the charitable organization that employs the bona fide
officer or employee or engages the services of the bona fide
volunteer;

(b) The charitable organization on whose behalf the
145
services are performed shares some element of common control or
146
an historic or continuing relationship with the charitable
147
organization that performs the services or employs the bona fide
148
officer or employee or engages the services of the bona fide
149
volunteer;

(3) An employer who is not engaged in the business of
151
soliciting contributions or conducting charitable sales
promotions but who incidentally solicits contributions for a
charitable organization or purpose without compensation;
154

(4) A compensated employee of an employer who is not
engaged in the business of soliciting contributions or
conducting charitable sales promotions, when the employee
solicits contributions or conducts charitable sales promotions
158
at the direction of the employee's employer.

(K) (1) (L) (1)"Solicit" or "solicitation" means to request160or a request directly or indirectly for money, property,161

Page 6

financial assistance, or any other thing of value on the plea or 162 representation that such money, property, financial assistance, 163 or other thing of value or a portion of it will be used for a 164 charitable purpose or will benefit a charitable organization. 165 "Solicit" or "solicitation" includes but is not limited to the 166 following methods of requesting or securing the promise, pledge, 167 or grant of money, property, financial assistance, or any other 168 thing of value: 169

(a) Any oral or written request;

(b) Making any announcement to the press, on radio or171television, by telephone or telegraph, or by any other172communication device concerning an appeal or solicitation173campaign by or for any charitable organization or for any174charitable purpose;175

(c) Distributing, circulating, posting, or publishing any
handbill, written advertisement, or other publication that
directly or by implication seeks to obtain any contribution;
178

(d) Selling or offering or attempting to sell any 179 advertisement, advertising space, book, card, tag, coupon, 180 chance, device, magazine, membership, merchandise, subscription, 181 sponsorship, flower, ticket, admission, candy, cookies, or other 182 tangible item, or any right of any description in connection 183 with which an appeal is made for any charitable organization or 184 charitable purpose, or when the name of any charitable 185 organization is used or referred to in any such appeal as an 186 inducement or reason for making the sale, or when in connection 187 with the sale or offer or attempt to sell, any statement is made 188 that all or part of the proceeds from the sale will be used for 189 any charitable purpose or will benefit any charitable 190 organization; 191

(e) Operating a collection receptacle that purports, 192 either through language appearing on the collection receptacle 193 itself or otherwise, to be collecting items for the purpose of 194 benefiting a charitable purpose or charitable organization. 195 "Solicit" or "solicitation" does not include removing or 196 delivering donations placed in a collection receptacle for a 197 fixed fee if the person doing so does not otherwise directly or 198 indirectly receive any of the proceeds of the sale of such 199 donations or derive any other benefit from such activity. 200

(2) A solicitation is considered as having taken place for 201 purposes of division  $\frac{(K)(1)}{(L)}$  (L) (1) of this section whether or 202 not the person making the solicitation receives any 203 contribution. A solicitation does not occur when a person 204 applies for a grant or an award to the government or to an 205 organization that is exempt from federal income taxation under 206 section 501(a) and described in section 501(c)(3) of the 207 Internal Revenue Code. 208

(L) (M) "Solicitation campaign" means a series of209solicitations that are made by the same person for the same210charitable organization and that are similar in content or are211based on a similar pitch or sales approach, which series leads212up to or is represented to lead up to an event or lasts or is213intended to last for a definite period of time.214

(N) "Theft offense" has the same meaning as in section 215 2913.01 of the Revised Code. 216

(M) (O) "Elderly person" and "disabled adult" have the 217 same meanings as in section 2913.01 of the Revised Code. 218

Sec.	1716.06.	The	operator of	<u>f a collection</u>	n recep	<u>otacle</u>	219
shall disp	lav all d	of the	e following	information	on the	collection	220

Page 8

receptacle in letters that are at least three inches in height	221
and not less than one-half inch in width, are on a permanent	222
sign or label placed on every side of the collection receptacle,	223
and are in a color that contrasts with the color of the	224
collection receptacle:	225
(A) The name, address, and telephone number of the	226
charitable organization that will receive goods collected in the	227
collection receptacle;	228
(B) If the collection receptacle is operated by a	229
professional solicitor, the name, address, and telephone number	230
of the professional solicitor;	231
(C) If the collection receptacle is operated by a	232
professional solicitor, a statement that the contract disclosing	233
the financial arrangements between the professional solicitor	234
and the charitable organization is on file with and available	235
from the attorney general.	236
Sec. 1716.07. (A) No professional solicitor shall engage	237
in any solicitation unless it has complied with the requirements	238
of this chapter and any rules adopted under this chapter.	239
(B) Every professional solicitor, before engaging in any	240
solicitation, shall register with the attorney general.	241
Applications for registration or renewal of registration shall	242
be in writing, under oath, and in the form prescribed by the	243
attorney general, and shall be accompanied by a fee in the	244
amount of two hundred dollars. Any corporation, partnership,	245
association, or other entity that intends to act as a	246
professional solicitor may register for and pay a single fee of	247
two hundred dollars on behalf of all its members, officers,	248
employees, agents, and solicitors. In that case, the names and	
emproyees, agents, and sorrerrors. In that case, the names and	249

Page 9

Page 10

addresses of all the officers, employees, and agents of the 250 professional solicitor and all other persons with whom the 251 professional solicitor has contracted to work under its 252 direction, including solicitors, shall be listed in the 253 application or furnished to the attorney general within five 2.54 days of the date of employment or contractual arrangement. The 255 application shall contain any other information that the 256 attorney general may require. The registration shall be for a 257 period of one year or part of one year and shall expire on the 258 thirty-first day of March of each year. Upon application and 259 payment of the fee specified in this division and filing of the 260 bond prescribed in division (C) of this section, the 261 registration may be renewed for additional one-year periods. All 262 fees prescribed in this division shall be paid into the state 263 treasury to the credit of the charitable law fund established 264 under section 109.32 of the Revised Code. 265

(C) At the time of making an application for registration 266 or renewal of registration, the professional solicitor shall 267 file with and have approved by the attorney general a bond in 268 which the professional solicitor shall be the principal obligor, 269 in the sum of twenty-five thousand dollars, with one or more 270 sureties authorized to do business in this state. The 271 professional solicitor shall maintain the bond in effect as long 272 as the registration is in effect; however, the liability of the 273 surety under the bond shall not exceed an all-time aggregate 274 liability of twenty-five thousand dollars. The bond, which may 275 be in the form of a rider to a larger blanket liability bond, 276 shall run to the state and to any person who may have a cause of 277 action against the principal obligor of the bond for any 278 liability arising out of a violation by the obligor of any 279 provision of this chapter or any rule adopted pursuant to this 280

Page 11

307

281 chapter. (D) (1) Prior to the commencement of any solicitation 282 campaign, the professional solicitor shall pay to the attorney 283 general a fee of two hundred dollars and file all of the 284 following with the attorney general, and the attorney general 285 may publish, all of the following: 286 (a) A completed document called "Solicitation Notice" upon 287 a form prescribed by the attorney general and containing all of 288 the information specified in division (D)(2) of this section; 289 (b) A copy of the contract described in division (A) of 290 section 1716.08 of the Revised Code; 291 (c) A sworn statement by the charitable organization on 292 whose behalf the professional solicitor is acting certifying 293 that the solicitation notice and any accompanying material are 294 true and correct to the best of its knowledge. 295 (2) The solicitation notice shall include all of the 296 following: 297 (a) The fund-raising methods to be used; 298 (b) The projected dates when the solicitation campaign 299 300 will commence and terminate, which period of time shall not 301 exceed four years; (c) The location and telephone number from where the 302 solicitation campaign will be conducted if it will be conducted 303 by telephone; 304 (d) The location of each collection receptacle used in 305 connection with the solicitation campaign; 306

(e) The name and residence address of each person

responsible for directing and supervising the conduct of the	308
solicitation campaign;	309
(e) (f) A statement of whether the professional solicitor	310
will at any time have custody of any contributions;	311
<del>(f) <u>(g)</u> A</del> full and fair description of the charitable	312
program for which the solicitation campaign is being carried	313
out;	314
(g) (h) The written and signed consent of every charitable	315
organization on whose behalf the professional solicitor will be	316
soliciting contributions or whose name will be mentioned during	317
the solicitation campaign.	318
(E) Not later than ninety days after a solicitation	319
campaign has been completed and on the anniversary of the	320
commencement of a solicitation campaign lasting more than one	321
year, the professional solicitor shall provide to the charitable	322
organization and file with the attorney general a financial	323
report of the campaign, including the gross revenue received,	324
the total weight of items collected in each collection	325
receptacle if a collection receptacle was used and the value	326
received for the sale of such items collected, and an	327
itemization of all expenses incurred. The report shall be	328
completed on a form prescribed by the attorney general and	329
signed by an authorized official of the professional solicitor	330
who shall certify under oath that the report is true and	331
correct.	332

(F) Each contribution collected by or in the custody of
333
the professional solicitor shall be solely in the name of the
334
charitable organization on whose behalf the contribution was
335
solicited. Not later than two days after receipt of each
336

contribution, the professional solicitor shall deposit the 337 entire amount of the contribution in an account at a bank or 338 other federally insured financial institution, which shall be in 339 the name of that charitable organization. The charitable 340 organization shall have sole control of all withdrawals from the 341 account and the professional solicitor shall not be given the 342 authority to withdraw any deposited funds from the account. 343

(G) (1) During each solicitation campaign and for not less
than three years after its completion, the professional
solicitor shall maintain the following records:
346

(a) The name and, if known to the professional solicitor, 347
the address and telephone number of each contributor and the 348
date and amount of the contribution, provided that the attorney 349
general shall not disclose that information except to the extent 350
necessary for investigative or law enforcement purposes; 351

(b) The name and residence address of each employee, 352
agent, and any other person, however designated, who is involved 353
in the solicitation campaign, the amount of compensation paid to 354
each, and the dates on which the payments were made; 355

(c) A record of all contributions that at any time are in356the custody of the professional solicitor;357

(d) A record of all expenses incurred by the professional
solicitor for the payment of which the professional solicitor is
359
liable;
360

(e) A record of all expenses incurred by the professional solicitor for the payment of which the charitable organization is liable;

(f) The location of each bank or financial institution in364which the professional solicitor has deposited revenue from the365

361

362

Page 14

solicitation campaign and the account number of each account in	366
which the deposits were made;	367
(g) A copy of each pitch sheet or solicitation script used	368
during the solicitation campaign;	369
(h) If a refund of a contribution has been requested, the	370
name and address of each person requesting the refund, and if a	371
refund was made, its amount and the date it was made.	372
(i) An audio recording of each telephone solicitation the	373
professional solicitor makes;	374
(j) Any other record of such information as the attorney	375
general may require.	376
(2) If the professional solicitor sells tickets to any	377
event and represents that the tickets will be donated for use by	378
another person, the professional solicitor also shall maintain	379
for the same period as specified in division (G)(1) of this	380
section the following records:	381
(a) The name and address of each contributor that	382
purchases or donates tickets and the number of tickets purchased	383
or donated by the contributor;	384
(b) The name and address of each organization that	385
receives the donated tickets for the use of others, and the	386
number of tickets received by the organization.	387
(3) Any of the records described in divisions (G)(1) and	388
(2) of this section shall be made available to the attorney	389
general upon the attorney general's request and shall be	390
furnished to the attorney general within ten days of the	391
request.	392
(II) Unless sthemuise provided in this section on costion	202

(H) Unless otherwise provided in this section or section 393

1716.08 of the Revised Code, any change in any information filed394with the attorney general pursuant to this section and section3951716.08 of the Revised Code shall be reported in writing to the396attorney general within seven days after the change occurs.397

(I) No person shall serve as a professional solicitor, or
398
be a member, officer, employee, or agent of any professional
399
solicitor, who has been convicted of a disqualifying offense
400
determined in accordance with section 9.79 of the Revised Code.
401

(J) If a professional solicitor fails to comply in a 402 timely or complete manner with any of the requirements under 403 this section, the professional solicitor is liable for and, in 404 addition to any fee required in this section, shall pay two 405 hundred dollars for each late filing. Each registration, renewal 406 of registration, bond, solicitation notice, contract, sworn 407 statement, or financial report shall be considered a separate 408 filing for the purposes of this section. Any fees required by 409 this section are in addition to, and not in place of, penalties 410 prescribed in this chapter. 411

Sec. 1716.08. (A) Every contract entered into by any 412 professional solicitor with any charitable organization shall be 413 in writing, shall clearly state the respective obligations of 414 the professional solicitor and the charitable organization, and 415 shall contain the percentage of the gross revenue from the 416 solicitation campaign that the charitable organization will 417 receive. That percentage shall be either a clear statement of 418 the benefit the charitable organization will receive, which may 419 be stated as a fixed percentage of the gross revenue or a 420 reasonable estimate of the percentage of the gross revenue, 421 subject to and in accordance with divisions (A)(1), (2), and (3) 422 of this section or as any other amount such as dollars per pound 423

Page 16

424

(1) If the compensation of the professional solicitor is	425
contingent upon the number of contributions-or-, the amount of	426
revenue received from the solicitation campaign, or the number	427
and value of goods received from the solicitation campaign, the	428
stated percentage of the gross revenue <u>benefit</u> that the	429
charitable organization will receive shall be a fixed percentage	430
of the gross revenue <u>or a fixed percentage of the amount or</u>	431
value of goods collected.	432
	400

(2) If the compensation of the professional solicitor is 433 not contingent upon the number of contributions or the amount of 434 revenue received from the solicitation campaign, the stated 435 percentage of the gross revenue that the charitable organization 436 will receive shall be a reasonable estimate of the percentage of 437 the gross revenue or a reasonable estimate of the percentage of 438 the amount or value of goods collected, and the contract shall 439 include the following: 440

(a) The assumptions upon which the estimate is based, 441 which assumptions shall be based upon all of the relevant facts 442 known to the professional solicitor regarding the solicitation 443 to be conducted and the past performance of the solicitation 444 campaigns conducted by the professional solicitor; 445

(b) A provision that the charitable organization is 446 guaranteed a percentage of the gross revenue that is not less 447 than ninety per cent of the amount of the reasonable estimate of 448 that percentage. 449

(3) The stated percentages prescribed in divisions (A)(1) 450 and (2) of this section shall exclude any amount that the 451 452 charitable organization, pursuant to the contract entered into

Page 17

464

465

466

with the professional solicitor, will pay as expenses of the 453 solicitation campaign, including the costs of merchandise or 454 services sold or events staged. 455

(B) A professional solicitor shall comply with, and shall 456 be responsible for complying or causing compliance with each of 457 the following requirements: 458

(1) Prior to verbally requesting a contribution, or 459 contemporaneously with and accompanying a written request for a 460 contribution, the following shall be clearly and conspicuously 461 disclosed at the point of solicitation: 462

463 (a) The name of the professional solicitor as it is on file with the attorney general and a statement that the solicitation is being conducted by the person as a professional solicitor;

(b) The name and address of each charitable organization 467 on behalf of which all or any part of the contribution collected 468 will be used. If the charitable organization has not received 469 from the internal revenue service a determination letter that is 470 currently in effect, stating that the organization is exempt 471 from federal income taxation under section 501(a) and described 472 in section 501(c)(3) of the Internal Revenue Code, the 473 474 particular charitable purpose or purposes to be advanced with the funds raised shall be disclosed. 475

(2) If requested by the person being solicited, the 476 professional solicitor shall inform that person of the fixed 477 percentage of the gross revenue or the reasonable estimate of 478 the percentage of the gross revenue, as prescribed in division 479 (A) of this section, that the charitable organization will 480 481 receive as a benefit from the solicitation campaign.

(C) A professional solicitor shall not represent that any
part of the contributions received will be given or donated to
any other charitable organization unless that charitable
organization has given its written and signed consent pursuant
division (D) (2) (g) (D) (2) (h) of section 1716.07 of the
Revised Code.

(D) (1) A professional solicitor shall not represent that
tickets to any event will be donated for use by another person,
unless the following requirements are complied with:

(a) The professional solicitor shall have the written
 (a) The professional solicitor shall have the written
 (a) The professional solicitor shall have the written
 (b) 491
 (commitments from persons stating that they will accept donated
 (commitments from persons that they are willing to
 (commitments from persons that they are willing to
 (commitments from persons that they are willing to
 (commitments from persons the persons that they are willing to
 (commitments from persons the persons that they are willing to
 (commitments from persons the persons

(b) The written commitments are filed with the attorney general prior to any solicitation.

(2) The contributions solicited for donated tickets shall
497
not be more than the amount representing the number of ticket
498
commitments received from persons and filed with the attorney
499
general pursuant to division (D) (1) of this section.

(3) Not later than seven calendar days prior to the date of the event, the professional solicitor shall give all donated tickets to each person that made the written commitment to accept them.

(E) The attorney general shall prepare an annual report 505
setting forth the activities of all professional solicitors and 506
all fund-raising counsel that at any time have custody of 507
contributions from a solicitation who are required to comply 508
with the provisions of this chapter and any rules adopted under 509
the provisions of this chapter. The report is a public record 510

495

496

501

502

open to public inspection under section 149.43 of the Revised	511
Code.	512
(F) The attorney general shall maintain a file for each	513
registered professional solicitor and each fund-raising counsel	514
that at any time has custody of contributions from a	515
solicitation. In that file, the attorney general shall place all	516
information received by the attorney general from those	517
registered professional solicitors or those fund-raising counsel	518
and any letters received from citizens and charitable	510
organizations regarding the work of the professional fund raiser	520
or fund-raising counsel. The files are public records open to	520
public inspection under section 149.43 of the Revised Code.	521
public inspection under section 149.45 of the Revised Code.	522
Sec. 1716.14. (A) The following acts and practices are	523
hereby prohibited and declared unlawful as applied to the	524
planning, conducting, or executing of any solicitation of	525
contributions for a charitable organization or charitable	526
purpose or to the planning, conducting, or executing of a	527
charitable sales promotion:	528
(1) Committing any deceptive act or practice;	529
(2) Misleading any person as to any material fact	530
concerning the solicitation of contributions for a charitable	531
organization or charitable purpose or concerning a charitable	532
sales promotion;	533
(3) Using any representation that implies that the	534

(3) Using any representation that implies that the
contribution is for or on behalf of a charitable organization,
or using any emblem, device, or printed matter belonging to or
associated with a charitable organization, without first having
been authorized in writing to do so by the charitable
organization;

(4) Using a name, symbol, or statement that is so closely 540 related or similar to that used by another charitable 541 organization, public official, or public agency in such a manner 542 that the use of the name, symbol, or statement tends to confuse 543 or mislead a person being solicited for contributions, except 544 that the name, symbol, or statement may be used if written 545 permission is obtained from the other charitable organization, 546 public official, or public agency and filed with the attorney 547 general prior to any solicitation for a charitable purpose or 548 prior to engaging in any charitable sales promotion; 549

(5) Misleading any person in any manner in the belief, or 550 making or using any representation to any person that implies, 551 that the organization on whose behalf a solicitation or 552 charitable sales promotion is being conducted is a charitable 553 organization or that the proceeds of the solicitation or 554 charitable sales promotion will be used for a charitable purpose 555 if either of those is not the fact; 556

(6) Misleading any person in any manner in the belief, or 557 making or using any representation to any person that implies, 558 that any other person sponsors, endorses, or approves of the 559 solicitation or charitable sales promotion when that other 560 person has not given its consent in writing to that 561 representation or to the use of its name for any of those 562 purposes; 563

(7) Using or exploiting the fact of registration in such a manner as to lead any person to believe that the registration in any manner constitutes an endorsement or approval by the state;

(8) Representing directly or by implication that a 567
charitable organization will receive a fixed or estimated 568
percentage of the gross revenue from a solicitation campaign 569

Page 20

564

565

that is greater than that set forth in the contract filed with 570 the attorney general pursuant to section 1716.08 of the Revised 571 Code, or that a charitable organization will receive an actual 572 or estimated dollar amount or percentage per unit of goods or 573 services purchased or used in a charitable sales promotion, that 574 is greater than that agreed to by the commercial co-venturer and 575 the charitable organization pursuant to section 1716.09 of the 576 Revised Code; 577

(9) Filing false or misleading information in any document
578
required to be filed with the attorney general under this
579
chapter;
580

(10) Filing false or misleading information in response to a request from the attorney general under section 1716.15 of the Revised Code;

(11) Failing to provide complete and timely payment to a
charitable organization of the proceeds from a solicitation
campaign or a charitable sales promotion;
586

# (12) Initiating an outbound telephone call that delivers a 587 prerecorded message in violation of 16 C.F.R. 310.4(b)(1)(v); 588

(13) Operating in violation of, or failing to comply with, 589 any of the requirements of this chapter or any rule adopted 590 under this chapter. 591

(B) The act of soliciting contributions for any charitable
 organization or charitable purpose or engaging in a charitable
 sales promotion without complying with the requirements of this
 chapter or any rule adopted pursuant to this chapter, is a
 595
 nuisance.

Sec. 1716.15. (A) In order to carry outhis\_official597responsibilities under this chapter, upon reasonable cause to598

581

582

believe that any person has violated or is violating any 599 provision of this chapter or any rule adopted under it, or has 600 filed any document as required under this chapter that contains 601 false or misleading information, the attorney general may 602 conduct an investigation to determine whether there has been a 603 violation or filing of false or misleading information. In the 604 605 conduct of the investigation, the attorney general may do the following: 606

(1) Examine or cause to be examined any person or any documentary material that is relevant to the alleged violation or false or misleading information, including a professional solicitor's pitch sheets, solicitation scripts, and recordings described in division (G)(1) of section 1716.07 of the Revised Code;

(2) Require the attendance during the examination of any person or require the production of any documentary material and the attendance of any person who has knowledge of the material, and take their testimony under oath. The testimony and examination shall take place in the county in which the person resides or has a place of business, or in Franklin county if the person consents to it, is a nonresident of this state, or has no place of business in this state.

(3) Require any professional solicitor, fund-raising 621 counsel that at any time has custody of contributions from a 622 solicitation, or charitable organization to produce an audited 623 financial report prepared in accordance with generally accepted 624 accounting principles pursuant to section 1716.04 of the Revised 625 Code and that has been examined by an independent certified 626 public accountant for the purpose of expressing an opinion on 627 the report. 628

607

608

609

610

611

612

613

614

615

616

617

618

619

(B) The attorney general shall give notice of the time,
date, place, and cause of the examination or the taking of
testimony not less than ten days prior to its date. Service of
the notice may be made by any of the following means:
632

(1) Personal delivery of a duly executed copy of the
notice to the person to be served or to a partner, officer, or
agent authorized by appointment or by law to receive service of
process on behalf of that person;

(2) Delivery by leaving a duly executed copy of the notice
637
at the principal place of business in this state of the person
638
to be served;
639

(3) Certified mail, return receipt requested, of a duly executed copy of the notice to the person to be served at his the person's principal place of business in this state or, if the person has no principal place of business in this state, to the last address of that person known to the attorney general.

(C) The notice specified in division (B) of this section shall contain all of the following:

(1) The time, date, and place of the examination or the
(1) The time, date, and place of the examination or the
(1) The time, date, and place of the examination or the
(1) The time, date, and place of the examination or the
(1) The time, date, and place of the examination or the
(1) The time, date, and place of the examination or the
(1) The time, date, and place of the examination or the
(1) The time, date, and place of the examination or the
(1) The time, date, and place of the examination or the
(1) The time, date, and place of the examination or the
(2) The time, date, and place of the examination or the
(3) The time, date, and place of the examination or the
(4) The time, date, and place of the examination or the
(4) The time, date, and place of the examination or the
(4) The time, date, and place of the examination or the
(4) The time, date, and place of the examination or the
(4) The time, date, and the examination of the examination of the date, and the examination of the examinat

(2) The section of the Revised Code, if any, or the
652
chapter of the Administrative Code containing the rule adopted
by the attorney general, if any, that is allegedly violated and
654
the general subject matter of the investigation;
655

(3) A description with reasonable specificity of the class656or classes of documentary material that is required to be657

640

641

642

643

644

645

produced, if any, and the return date within which the	658
documentary material is to be produced, which date shall be not	659
less than ten days after the mailing of the notice.	660
(D) Every person upon whom the attorney general made	661
service of the notice pursuant to this section shall comply with	662
the terms of the notice unless otherwise provided by order of	663
any court in this state.	664
(E) No person shall do any of the following:	665
(1) Fail to appear at any investigation under this section	666
if <u>he the person</u> is required to do so;	667
(2) With the purpose to avoid, evade, or prevent	668
compliance in whole or in part with any investigation under this	669
section, remove, conceal, withhold, destroy, mutilate, alter, or	670
by any means falsify any documentary material in the possession,	671
custody, or control of any person who is subject to the notice	672
prescribed in division (B) of this section;	673
(3) With the purpose to avoid, evade, or prevent	674
compliance in whole or in part with any investigation under this	675
section, knowingly conceal any information.	676

(F) The attorney general may file a petition in the court 677 of common pleas of the county in which the person who is subject 678 to the notice resides or has its principal place of business or 679 in the court of common pleas of Franklin county if that person 680 is not a resident of this state or has no principal place of 681 business in this state, asking the court to issue an order for 682 the enforcement of this section. The court may assess a civil 683 penalty of not more than ten thousand dollars for each violation 684 against any person who violates division (E) of this section, 685 and may award the attorney general the costs of investigation 686

Am. H. B. No. 184 As Reported by the Senate Government Oversight Committee	Page 25
and litigation and reasonable attorney's fees.	687
(G) Any disobedience of any final order issued by the	688
court under this section may be punished as for contempt of	689
court or by imposing an additional civil penalty of not more	690
than ten thousand dollars.	691
Section 2. That existing sections 1716.01, 1716.07,	692
1716.08, 1716.14, and 1716.15 of the Revised Code are hereby	693
repealed.	694