### As Passed by the House

**135th General Assembly** 

Regular Session 2023-2024

Am. H. B. No. 241

Representatives Miller, J., Miller, K.

Cosponsors: Representatives Gross, Johnson, Williams, Dell'Aquila, Abrams, Barhorst, Brennan, Brown, Carruthers, Click, Creech, Cross, Dobos, Forhan, Galonski, Grim, Hall, Holmes, Isaacsohn, Jarrells, Jones, LaRe, Mathews, Miller, M., Miranda, Mohamed, Patton, Pavliga, Richardson, Robb Blasdel, Russo, Santucci, Schmidt, Seitz, Thomas, C., White, Willis

# A BILL

То	amend sections 124.11 and 124.30 and to enact	1
	section 737.061 of the Revised Code regarding	2
	training schools for prospective law enforcement	3
	officers and filling a vacant police department	4
	position without a competitive examination.	5

## BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 124.11 and 124.30 be amended and	6
section 737.061 of the Revised Code be enacted to read as	7
follows:	8
Sec. 124.11. The civil service of the state and the	9
several counties, cities, civil service townships, city health	10
districts, general health districts, and city school districts	11
of the state shall be divided into the unclassified service and	12
the classified service.	

(A) The unclassified service shall comprise the followingpositions, which shall not be included in the classified15

service, and which shall be exempt from all examinations	16
required by this chapter:	17
(1) All officers elected by popular vote or persons	18
appointed to fill vacancies in those offices;	19
(2) All election officers as defined in section 3501.01 of	20
the Revised Code;	21
(3)(a) The members of all boards and commissions, and	22
heads of principal departments, boards, and commissions	23
appointed by the governor or by and with the governor's consent;	24
(b) The heads of all departments appointed by a board of	25
county commissioners;	26
(c) The members of all boards and commissions and all	27
heads of departments appointed by the mayor, or, if there is no	28
mayor, such other similar chief appointing authority of any city	29
or city school district;	30
Except as otherwise provided in division (A)(17) or (C) of	31
this section, this chapter does not exempt the chiefs of police	32
departments and chiefs of fire departments of cities or civil	33
service townships from the competitive classified service.	34
(4) The members of county or district licensing boards or	35
commissions and boards of revision, and not more than five	36
deputy county auditors;	37
(5) All officers and employees elected or appointed by	38
either or both branches of the general assembly, and employees	39
of the city legislative authority engaged in legislative duties;	40
(6) All commissioned, warrant, and noncommissioned	41
officers and enlisted persons in the Ohio organized militia,	42
including military appointees in the adjutant general's	43

(7) (a) All presidents, business managers, administrative
officers, superintendents, assistant superintendents,
principals, deans, assistant deans, instructors, teachers, and
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such employees as are engaged in educational or research duties
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connected with the public school system, colleges, and
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universities, as determined by the governing body of the public
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school system, colleges, and universities;

(b) The library staff of any library in the state52supported wholly or in part at public expense.53

(8) Four clerical and administrative support employees for 54 each of the elective state officers, four clerical and 55 administrative support employees for each board of county 56 commissioners and one such employee for each county 57 commissioner, and four clerical and administrative support 58 employees for other elective officers and each of the principal 59 appointive executive officers, boards, or commissions, except 60 for civil service commissions, that are authorized to appoint 61 such clerical and administrative support employees; 62

(9) The deputies and assistants of state agencies 63 authorized to act for and on behalf of the agency, or holding a 64 fiduciary or administrative relation to that agency and those 65 persons employed by and directly responsible to elected county 66 officials or a county administrator and holding a fiduciary or 67 administrative relationship to such elected county officials or 68 county administrator, and the employees of such county officials 69 whose fitness would be impracticable to determine by competitive 70 examination, provided that division (A) (9) of this section shall 71 not affect those persons in county employment in the classified 72 service as of September 19, 1961. Nothing in division (A)(9) of 73

this section applies to any position in a county department of job and family services created pursuant to Chapter 329. of the Revised Code.

(10) Bailiffs, constables, official stenographers, and 77 commissioners of courts of record, deputies of clerks of the 78 courts of common pleas who supervise or who handle public moneys 79 or secured documents, and such officers and employees of courts 80 of record and such deputies of clerks of the courts of common 81 pleas as the appointing authority finds it impracticable to 82 determine their fitness by competitive examination; 83

(11) Assistants to the attorney general, special counsel
appointed or employed by the attorney general, assistants to
county prosecuting attorneys, and assistants to city directors
of law;

(12) Such teachers and employees in the agricultural 88 experiment stations; such students in normal schools, colleges, 89 and universities of the state who are employed by the state or a 90 political subdivision of the state in student or intern 91 classifications; and such unskilled labor positions as the 92 director of administrative services, with respect to positions 93 in the service of the state, or any municipal civil service 94 commission may find it impracticable to include in the 95 competitive classified service; provided such exemptions shall 96 be by order of the commission or the director, duly entered on 97 the record of the commission or the director with the reasons 98 for each such exemption; 99

(13) Any physician or dentist who is a full-time employee
of the department of mental health and addiction services, the
department of developmental disabilities, or an institution
under the jurisdiction of either department; and physicians who

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are in residency programs at the institutions;

(14) Up to twenty positions at each institution under the 105 jurisdiction of the department of mental health and addiction 106 services or the department of developmental disabilities that 107 the department director determines to be primarily 108 administrative or managerial; and up to fifteen positions in any 109 division of either department, excluding administrative 110 assistants to the director and division chiefs, which are within 111 the immediate staff of a division chief and which the director 112 determines to be primarily and distinctively administrative and 113 managerial; 114

(15) Noncitizens of the United States employed by the
state, or its counties or cities, as physicians or nurses who
are duly licensed to practice their respective professions under
the laws of this state, or medical assistants, in mental or
chronic disease hospitals, or institutions;

(16) Employees of the governor's office;

(17) Fire chiefs and chiefs of police in civil servicetownships appointed by boards of township trustees under section505.38 or 505.49 of the Revised Code;

(18) Executive directors, deputy directors, and program 124 directors employed by boards of alcohol, drug addiction, and 125 mental health services under Chapter 340. of the Revised Code, 126 and secretaries of the executive directors, deputy directors, 127 and program directors; 128

(19) Superintendents, and management employees as defined
in section 5126.20 of the Revised Code, of county boards of
developmental disabilities;
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(20) Physicians, nurses, and other employees of a county 132

339.06 of the Revised Code; 134 (21) The executive director of the state medical board, 135 who is appointed pursuant to division (B) of section 4731.05 of 136 the Revised Code; 137 (22) County directors of job and family services as 138 provided in section 329.02 of the Revised Code and 139 administrators appointed under section 329.021 of the Revised 140 Code; 141 (23) A director of economic development who is hired 142 pursuant to division (A) of section 307.07 of the Revised Code; 143 (24) Chiefs of construction and compliance, of operations 144 and maintenance, of worker protection, and of licensing and 145 certification in the division of industrial compliance in the 146 department of commerce; 147 (25) The executive director of a county transit system 148 appointed under division (A) of section 306.04 of the Revised 149 Code; 150 (26) Up to five positions at each of the administrative 151 departments listed in section 121.02 of the Revised Code and at 152 the department of taxation, department of the adjutant general, 153 department of education, Ohio board of regents, bureau of 154 workers' compensation, industrial commission, state lottery 155 commission, opportunities for Ohioans with disabilities agency, 156 and public utilities commission of Ohio that the head of that 157 administrative department or of that other state agency 158 determines to be involved in policy development and 159 implementation. The head of the administrative department or 160 other state agency shall set the compensation for employees in 161

hospital who are appointed pursuant to sections 339.03 and

these positions at a rate that is not less than the minimum 162 compensation specified in pay range 41 but not more than the 163 maximum compensation specified in pay range 47 of salary 164 schedule E-2 in section 124.152 of the Revised Code. The 165 authority to establish positions in the unclassified service 166 under division (A) (26) of this section is in addition to and 167 does not limit any other authority that an administrative 168 department or state agency has under the Revised Code to 169 establish positions, appoint employees, or set compensation. 170

(27) Employees of the department of agriculture employedunder section 901.09 of the Revised Code;172

(28) For cities, counties, civil service townships, city 173 health districts, general health districts, and city school 174 districts, the deputies and assistants of elective or principal 175 executive officers authorized to act for and in the place of 176 their principals or holding a fiduciary relation to their 177 principals; 178

(29) Employees who receive intermittent or temporary 179
appointments under division (B) (C) of section 124.30 of the 180
Revised Code; 181

(30) Employees appointed to administrative staff positions
for which an appointing authority is given specific statutory
authority to set compensation;

(31) Employees appointed to highway patrol cadet orhighway patrol cadet candidate classifications;186

(32) Employees appointed to participate in a prospective187law enforcement training school under section 737.061 of the188Revised Code;189

(33) Employees placed in the unclassified service by

another section of the Revised Code.

(B) The classified service shall comprise all persons in 192 the employ of the state and the several counties, cities, city 193 health districts, general health districts, and city school 194 districts of the state, not specifically included in the 195 unclassified service. Upon the creation by the board of trustees 196 of a civil service township civil service commission, the 197 classified service shall also comprise, except as otherwise 198 provided in division (A)(17) or (C) of this section, all persons 199 200 in the employ of a civil service township police or fire department having ten or more full-time paid employees. The 201 classified service consists of two classes, which shall be 202 designated as the competitive class and the unskilled labor 203 class. 204

(1) The competitive class shall include all positions and 205 employments in the state and the counties, cities, city health 206 districts, general health districts, and city school districts 207 of the state, and, upon the creation by the board of trustees of 208 a civil service township of a township civil service commission, 209 210 all positions in a civil service township police or fire 211 department having ten or more full-time paid employees, for which it is practicable to determine the merit and fitness of 212 applicants by competitive examinations. Appointments shall be 213 made to, or employment shall be given in, all positions in the 214 competitive class that are not filled by promotion, 215 reinstatement, transfer, or reduction, as provided in this 216 chapter, and the rules of the director of administrative 217 services, by appointment from those certified to the appointing 218 officer in accordance with this chapter. 219

(2) The unskilled labor class shall include ordinary

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unskilled laborers. Vacancies in the labor class for positions 221 in service of the state shall be filled by appointment from 222 lists of applicants registered by the director or the director's 223 designee. Vacancies in the labor class for all other positions 224 225 shall be filled by appointment from lists of applicants registered by a commission. The director or the commission, as 226 applicable, by rule, shall require an applicant for registration 227 in the labor class to furnish evidence or take tests as the 228 director or commission considers proper with respect to age, 229 residence, physical condition, ability to labor, honesty, 230 sobriety, industry, capacity, and experience in the work or 231 employment for which application is made. Laborers who fulfill 232 the requirements shall be placed on the eligible list for the 233 kind of labor or employment sought, and preference shall be 234 given in employment in accordance with the rating received from 235 that evidence or in those tests. Upon the request of an 236 appointing officer, stating the kind of labor needed, the pay 237 and probable length of employment, and the number to be 2.38 employed, the director or commission, as applicable, shall 239 certify from the highest on the list double the number to be 240 employed; from this number, the appointing officer shall appoint 241 the number actually needed for the particular work. If more than 242 one applicant receives the same rating, priority in time of 243 application shall determine the order in which their names shall 244 be certified for appointment. 245

(C) A municipal or civil service township civil service
 commission may place volunteer firefighters who are paid on a
 fee-for-service basis in either the classified or the
 unclassified civil service.
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(D) (1) This division does not apply to persons in the250unclassified service who have the right to resume positions in251

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the classified service under sections 4121.121, 5119.18,2525120.38, 5120.381, 5120.382, 5123.08, and 5139.02 of the Revised253Code or to cities, counties, or political subdivisions of the254state.255

(2) A person who holds a position in the classified 256 service of the state and who is appointed to a position in the 257 unclassified service shall retain the right to resume the 258 position and status held by the person in the classified service 259 immediately prior to the person's appointment to the position in 260 261 the unclassified service, regardless of the number of positions the person held in the unclassified service. An employee's right 262 to resume a position in the classified service may only be 263 exercised when an appointing authority demotes the employee to a 264 pay range lower than the employee's current pay range or revokes 265 the employee's appointment to the unclassified service and any 266 of the following apply: 267

(a) That person held a certified position prior to July 1, 268
2007, in the classified service within the appointing 269
authority's agency; 270

(b) That person held a permanent position on or after July 271
1, 2007, in the classified service within the appointing 272
authority's agency, and was appointed to the position in the 273
unclassified service prior to January 1, 2016; 274

(c) That person held a permanent position on or after
January 1, 2016, in the classified service within the appointing
authority's agency, and is within five years from the effective
date of the person's appointment in the unclassified service.

(3) An employee forfeits the right to resume a position in(3) An employee forfeits the right to resume a position in(3) 279(3) An employee forfeits the right to resume a position in(3) 279(3) An employee forfeits the right to resume a position in(3) An employee forfeits the right to resume a position in(3) An employee forfeits the right to resume a position in(3) An employee forfeits the right to resume a position in(3) An employee forfeits the right to resume a position in(3) An employee forfeits the right to resume a position in(3) An employee forfeits the right to resume a position in(3) An employee forfeits the right to resume a position in(3) An employee forfeits the right to resume a position in(3) An employee forfeits the right to resume a position in(4) An employee forfeits the right to resume a position in(3) An employee forfeits the right to resume a position in(4) An employee forfeits the right to resume a position in(4) An employee forfeits the right to resume a position in(4) An employee forfeits the right to resume a position in(4) An employee forfeits the right to resume a position in(4) An employee forfeits the right to resume a position in(4) An employee forfeits the right to resume a position in(4) An employee forfeits the right to resume a position in(4) An employee forfeits the right to resume a position in(4) An employee forfeits the right to resume a position in(4) An employee forfeits the right to resume a position in(4) An employee forfeits the right to resume a position in(4) An employee forfeits the right to resume a position in(4) An employee forfeits the right to resume a position in(4) An employee forfeits the right to resume a position in(4) An employee forfeits the right to resume a position in

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(a) The employee is removed from the position in the 281 unclassified service due to incompetence, inefficiency, 282 dishonesty, drunkenness, immoral conduct, insubordination, 283 discourteous treatment of the public, neglect of duty, violation 284 of this chapter or the rules of the director of administrative 285 services, any other failure of good behavior, any other acts of 286 287 misfeasance, malfeasance, or nonfeasance in office, or conviction of a felony while employed in the civil service; or 288

(b) Upon transfer to a different agency.

(4) Reinstatement to a position in the classified service 290 shall be to a position substantially equal to that position in 291 the classified service held previously, as certified by the 292 director of administrative services. If the position the person 293 previously held in the classified service has been placed in the 294 unclassified service or is otherwise unavailable, the person 295 shall be appointed to a position in the classified service 296 within the appointing authority's agency that the director of 297 administrative services certifies is comparable in compensation 298 to the position the person previously held in the classified 299 service. Service in the position in the unclassified service 300 shall be counted as service in the position in the classified 301 service held by the person immediately prior to the person's 302 appointment to the position in the unclassified service. When a 303 person is reinstated to a position in the classified service as 304 provided in this division, the person is entitled to all rights, 305 status, and benefits accruing to the position in the classified 306 service during the person's time of service in the position in 307 the unclassified service. 308

Sec. 124.30. (A) Classified positions in the civil service 309 may be filled without competition as follows: 310

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(1) Whenever there are urgent reasons for filling a 311
vacancy in any position in the classified civil service and the 312
director of administrative services is unable to certify to the 313
appointing authority, upon its request, a list of persons 314
eligible for appointment to the position after a competitive 315
examination, the appointing authority may fill the position by 316
noncompetitive examination. 317

A temporary appointment may be made without regard to the 318 rules of sections 124.01 to 124.64 of the Revised Code. Except 319 as otherwise provided in this division, the temporary 320 321 appointment may not continue longer than one hundred twenty days, and in no case shall successive temporary appointments be 322 made. A temporary appointment longer than one hundred twenty 323 days may be made if necessary by reason of sickness, disability, 324 or other approved leave of absence of regular officers or 325 employees, in which case it may continue during the period of 326 sickness, disability, or other approved leave of absence, 327 subject to the rules of the director. 328

(2) In case of a vacancy in a position in the classified 329 civil service where peculiar and exceptional qualifications of a 330 scientific, managerial, professional, or educational character 331 are required, and upon satisfactory evidence that for specified 332 reasons competition in this special case is impracticable and 333 that the position can best be filled by a selection of some 334 designated person of high and recognized attainments in those 335 qualities, the director may suspend the provisions of sections 336 124.01 to 124.64 of the Revised Code that require competition in 337 this special case, but no suspension shall be general in its 338 application. All such cases of suspension shall be reported in 339 the annual report of the director with the reasons for each 340 suspension. The director shall suspend the provisions when 341 either of the following applies:

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(a) The director of job and family services provides the
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certification under section 5101.051 of the Revised Code that a
position with the department of job and family services can best
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be filled if the provisions are suspended;
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(b) The medicaid director provides the certification under
 section 5160.051 of the Revised Code that a position with the
 department of medicaid can best be filled if the provisions are
 suspended.

(3) Except as provided in division (D) of this section, in 351 case of a vacancy in a position in the classified civil service 352 in a police department, on satisfactory evidence that for 353 specified reasons competition in this special case is 354 impracticable and that the position can best be filled by a 355 selection of some designated person holding a specialized 356 certification, possessing peculiar and exceptional 357 qualifications, or having completed a police cadet training 358 program through the police department, the director of 359 administrative services may suspend the provisions of sections 360 124.01 to 124.64 of the Revised Code that require competition in 361 this special case, but no suspension shall be general in its 362 application. 363

(B) The acceptance or refusal by an eligible person of a364temporary appointment under division (A) (1) of this section365shall not affect the person's standing on the eligible list for366permanent appointment, nor shall the period of temporary service367be counted as a part of the probationary service in case of368subsequent appointment to a permanent position.369

(B) (C) Persons who receive temporary or intermittent

appointments <u>under division (A)(1) of this section</u> are in the 371 unclassified civil service and serve at the pleasure of their 372 appointing authority. 373 (D) Division (A)(3) of this section does not apply to a 374 vacancy in a position in the classified civil service in a 375 police department that must be filled by promotion as prescribed 376 in section 124.44 of the Revised Code. 377 Sec. 737.061. (A) The chief of police of a municipal\_ 378 corporation may conduct training schools for prospective law 379 enforcement officers. The training school programs shall align 380 with Ohio peace officer training academy standards and offer 381 equivalent qualification. The prospective officers, during the 382 period of training and as members of the training school, may be 383 paid a reasonable salary. The chief of police may furnish the 384 necessary supplies and equipment for the use of the prospective 385 officers during the training period. 386 (B) The chief of police may establish rules governing the 387 qualifications for admission to training schools for prospective 388 officers and provide for competitive examinations to determine 389 the fitness of the students and prospective officers, not 390 inconsistent with the rules of the director of administrative 391 services. 392 (C) Upon completion of a training school program 393 established under this section, a program graduate may be hired 394 directly by the relevant department. 395 Section 2. That existing sections 124.11 and 124.30 of the 396 Revised Code are hereby repealed. 397