## As Passed by the Senate

**135th General Assembly** 

Regular Session 2023-2024

Sub. H. B. No. 68

**Representative Click** 

Cosponsors: Representatives Barhorst, Bird, Creech, Claggett, Cutrona, Dean, Demetriou, Edwards, Ferguson, Fowler Arthur, Gross, Hall, Holmes, Hoops, John, Johnson, Jordan, Kick, King, Klopfenstein, Lampton, Lear, Manchester, McClain, Merrin, Miller, K., Miller, M., Plummer, Patton, Powell, Robb Blasdel, Stein, Stewart, Stoltzfus, Swearingen, Wiggam, Williams, Willis, Young, T., Abrams, Carruthers, Dobos, Jones, Lorenz, Mathews, Richardson, Schmidt

Senators Antani, Cirino, Gavarone, McColley, O'Brien, Reynolds, Roegner, Rulli, Schaffer, Wilkin

## A BILL

То	enact sections 3109.054, 3129.01, 3129.02,	1
	3129.03, 3129.04, 3129.05, 3129.06, 3313.5319,	2
	and 3345.562 of the Revised Code to enact the	3
	Saving Ohio Adolescents from Experimentation	4
	(SAFE) Act regarding gender transition services	5
	for minors, and to enact the Save Women's Sports	6
	Act to require schools, state institutions of	7
	higher education, and private colleges to	8
	designate separate single-sex teams and sports	9
	for each sex.	10

## BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 3109.054, 3129.01, 3129.02,	11
3129.03, 3129.04, 3129.05, 3129.06, 3313.5319, and 3345.562 of	12
the Revised Code be enacted to read as follows:	13

Sec. 3109.054. When allocating parental rights and	14
responsibilities or parenting time, no court shall deny or limit	15
a parent's parental rights and responsibilities or parenting	16
time based on the parent's decision to do any of the following:	17
(A) Refer to and raise the child in a manner consistent	18
with the child's biological sex;	19
(D) Decline to concert to the child meeting worder	2.0
(B) Decline to consent to the child receiving gender	20
transition services as defined in section 3129.01 of the Revised	21
<u>Code;</u>	22
(C) Decline to consent to the child receiving counseling	23
or other mental health services for the purpose of affirming the	24
child's perception of the child's gender or sex, if the child's	25
perception is inconsistent with the child's biological sex.	26
Sec. 3129.01. As used in this chapter:	27
(A) "Biological sex," "birth sex," and "sex" mean the	28
(A) "Biological sex," "birth sex," and "sex" mean the biological indication of male and female, including sex	28 29
	-
biological indication of male and female, including sex	29
biological indication of male and female, including sex chromosomes, naturally occurring sex hormones, gonads, and	29 30
biological indication of male and female, including sex chromosomes, naturally occurring sex hormones, gonads, and nonambiguous internal and external genitalia present at birth,	29 30 31
biological indication of male and female, including sex chromosomes, naturally occurring sex hormones, gonads, and nonambiguous internal and external genitalia present at birth, without regard to an individual's psychological, chosen, or	29 30 31 32
biological indication of male and female, including sex chromosomes, naturally occurring sex hormones, gonads, and nonambiguous internal and external genitalia present at birth, without regard to an individual's psychological, chosen, or subjective experience of gender.	29 30 31 32 33
biological indication of male and female, including sex chromosomes, naturally occurring sex hormones, gonads, and nonambiguous internal and external genitalia present at birth, without regard to an individual's psychological, chosen, or subjective experience of gender. (B) "Cross-sex hormone" means testosterone, estrogen, or	29 30 31 32 33 34
biological indication of male and female, including sex chromosomes, naturally occurring sex hormones, gonads, and nonambiguous internal and external genitalia present at birth, without regard to an individual's psychological, chosen, or subjective experience of gender. (B) "Cross-sex hormone" means testosterone, estrogen, or progesterone given to a minor individual in an amount greater	29 30 31 32 33 34 35
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<pre>biological indication of male and female, including sex chromosomes, naturally occurring sex hormones, gonads, and nonambiguous internal and external genitalia present at birth, without regard to an individual's psychological, chosen, or subjective experience of gender.</pre> (B) "Cross-sex hormone" means testosterone, estrogen, or progesterone given to a minor individual in an amount greater than would normally be produced endogenously in a healthy individual of the minor individual's age and sex. (C) "Gender reassignment surgery" means any surgery	29 30 31 32 33 34 35 36 37 38
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or create physiological or anatomical characteristics that	43
resemble a sex different from the individual's birth sex,	44
including genital or non-genital gender reassignment surgery.	45
(D) "Gender-related condition" means any condition where	46
an individual feels an incongruence between the individual's	47
gender identity and biological sex. "Gender-related condition"	48
includes gender dysphoria.	49
(E) "Gender transition" means the process in which an	50
individual goes from identifying with and living as a gender	51
that corresponds to his or her biological sex to identifying	52
with and living as a gender different from his or her biological	53
sex, including social, legal, or physical changes.	54
(F) "Gender transition services" means any medical or	55
surgical service (including physician services, inpatient and	56
outpatient hospital services, or prescription drugs or hormones)	57
provided for the purpose of assisting an individual with gender	58
transition that seeks to alter or remove physical or anatomical	59
characteristics or features that are typical for the	60
individual's biological sex, or to instill or create	61
physiological or anatomical characteristics that resemble a sex	62
different from the individual's birth sex, including medical	63
services that provide puberty blocking drugs, cross-sex	64
hormones, or other mechanisms to promote the development of	65
feminizing or masculinizing features in the opposite sex, or	66
<u>genital or non-genital gender reassignment surgery.</u>	67
(G) "Genital gender reassignment surgery" means surgery	68
performed for the purpose of assisting an individual with gender	69
transition and includes both of the following:	70
(1) Surgeries that sterilize, such as castration,	71

vasectomy, hysterectomy, oophorectomy, orchiectomy, and	72
penectomy;	73
(2) Surgeries that artificially construct tissue with the	74
appearance of genitalia that differs from the individual's	75
biological sex, such as metoidiplasty, phalloplasty, and	76
vaginoplasty.	77
<u>Vaginopiabey.</u>	, ,
(H) "Mental health professional" means all of the	78
following:	79
(1) Either of the following advanced practice registered	80
nurses who holds a current, valid license issued under Chapter	81
4723. of the Revised Code that authorizes the practice of	82
nursing as an advanced practice registered nurse:	83
(a) A clinical nurse specialist who is certified as a	84
psychiatric-mental health CNS by the American nurses	85
credentialing center;	86
(b) A certified nurse practitioner who is certified as a	87
psychiatric-mental health NP by the American nurses	88
credentialing center.	89
(2) A physician specializing in psychiatry;	90
(3) A psychologist, school psychologist, or independent	91
school psychologist licensed under Chapter 4732. of the Revised	92
Code or under rules adopted in accordance with sections 3301.07	93
and 3319.22 of the Revised Code;	94
	0.5
(4) An independent social worker, social worker, licensed	95
professional clinical counselor, licensed professional	96
counselor, independent marriage and family therapist, or	97
marriage and family therapist licensed under Chapter 4757. of	98
the Revised Code.	99

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<u>(I) "Minor individual" means an individual under eighteen</u>	100
years of age.	101
(J) "Non-genital gender reassignment surgery" means	102
surgery performed for the purpose of assisting an individual	103
with gender transition such as augmentation mammoplasty, facial	104
feminization surgery, liposuction, lipofilling, voice surgery,	105
thyroid cartilage reduction, gluteal augmentation, pectoral	106
implants, or other aesthetic procedures.	107
(K) "Physician" means an individual authorized under	108
Chapter 4731. of the Revised Code to practice medicine and	109
surgery or osteopathic medicine and surgery.	110
(L) "Puberty-blocking drugs" means Gonadotropin-releasing	111
hormone analogs or other synthetic drugs used to stop	112
luteinizing hormone and follicle stimulating hormone secretion,	113
synthetic antiandrogen drugs used to block the androgen	114
receptor, or any drug to delay or suppress normal puberty.	115
Sec. 3129.02. (A) A physician shall not knowingly do any	116
of the following:	117
(1) Perform gender reassignment surgery on a minor_	118
	-
individual;	119
(2) Prescribe a cross-sex hormone or puberty-blocking drug	120
for a minor individual for the purpose of assisting the minor	121
individual with gender transition;	122
	100
(3) Engage in conduct that aids or abets in the practices	123
described in division (A)(1) or (2) of this section, provided	124
that this section may not be construed to impose liability on	125
any speech protected by federal or state law.	126
(B) Notwithstanding division (A)(2) of this section, a	127

physician may continue to prescribe a cross-sex hormone or	128
puberty-blocking drug to a minor individual if the minor	129
individual has been a continuous Ohio resident since the	130
effective date of this section and the physician has done both	131
of the following:	132
(1) Initiated a course of treatment for the minor	133
individual prior to the effective date of this section that	134
includes the prescription of a cross-sex hormone or puberty-	135
blocking drug prohibited by division (A)(2) of this section;	136
(2) Determined and documented in the minor individual's	137
medical record that terminating the minor individual's	138
prescription for the cross-sex hormone or puberty-blocking drug	139
would cause harm to the minor individual.	140
Sec. 3129.03. (A) Notwithstanding section 5122.04 of the	141
Revised Code, no mental health professional shall diagnose or	142
treat a minor individual who presents for the diagnosis or	143
treatment of a gender-related condition without first obtaining	144
the consent of one of the following:	145
(1) At least one parent of the minor individual;	146
(2) At least one legal custodian of the minor individual;	147
(3) The minor individual's guardian.	148
(B) No mental health professional shall diagnose or treat_	149
a minor individual who presents for the diagnosis or treatment	150
of a gender-related condition without screening the minor	151
individual for both of the following during the course of	152
diagnosis and treatment:	153
(1) Other comorbidities that may be influencing the minor	154
individual's gender-related condition, including depression,	155

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anxiety, attention deficit hyperactivity disorder, autism	156
spectrum disorder, and other mental health conditions;	157
(2) Physical, sexual, mental, and emotional abuse and	158
<u>other traumas.</u>	159
Sec. 3129.04. This chapter does not prohibit a physician	160
from treating, including by performing surgery on or prescribing	161
drugs or hormones for, a minor individual who meets any of the	162
<u>following:</u>	163
(A) Was born with a medically verifiable disorder of sex	164
development, including an individual with external biological	165
sex characteristics that are irresolvably ambiguous, such an as	166
individual born with forty-six XX chromosomes with virilization,	167
forty-six XY chromosomes with undervirilization, or having both	168
ovarian and testicular tissue;	169
(B) Received a diagnosis of a disorder of sexual	170
development, in which a physician has determined through genetic	171
or biochemical testing that the individual does not have normal	172
sex chromosome structure, sex steroid hormone production, or sex	173
steroid hormone action for a biological male or biological	174
<pre>female;</pre>	175
(C) Needs treatment for any infection, injury, disease, or	176
disorder that has been caused or exacerbated by the performance	177
of gender transition services, whether or not the services were	178
performed in accordance with state or federal law.	179
Sec. 3129.05. (A) Any violation of section 3129.02,	180
section 3129.03, or section 3129.06 of the Revised Code shall be	181
considered unprofessional conduct and subject to discipline by	182
the applicable professional licensing board.	183
(B) Nothing in this chapter shall be construed to preempt_	184

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any other private cause of action arising under the common law	185
<u>of this state.</u>	186
(C) The attorney general may bring an action to enforce	187
compliance with section 3129.02 or 3129.03 of the Revised Code.	188
Nothing in this chapter shall be construed to deny, impair, or	189
otherwise affect any right or authority of the attorney general,	190
the state, or any agency, officer, or employee of the state,	191
acting under any provision of the Revised Code, to institute or	192
intervene in any proceeding.	193
Sec. 3129.06. (A) Medical assistance provided under the	194
medicaid program shall not include coverage for gender	195
transition services for minor individuals.	196
(B) This section does not apply to any of the following:	197
(1) The circumstances described in section 3129.04 of the	198
Revised Code;	199
(2) Mental health services provided for a gender-related	200
<pre>condition;</pre>	201
(3) Any services that are not gender transition services.	202
Sec. 3313.5319. (A) Each school that participates in	203
athletic competitions or events administered by an organization	204
that regulates interscholastic athletic conferences or events	205
shall designate interscholastic athletic teams based on the sex	206
of the participants as follows:	207
(1) Separate teams for participants of the female sex	208
within female sports divisions;	209
(2) Separate teams for participants of the male sex within	210
<u>male sports divisions;</u>	211

(3) If applicable, co-ed teams for participants of the	212
female and male sexes within co-ed sports divisions.	213
(B) No school, interscholastic conference, or organization	214
that regulates interscholastic athletics shall knowingly permit	215
individuals of the male sex to participate on athletic teams or	216
in athletic competitions designated only for participants of the	217
female sex.	218
(C) Nothing in this section shall be construed to restrict	219
the eligibility of any student to participate on any athletic	220
teams or in athletic competitions that are designated as male or	221
<u>co-ed.</u>	222
(D) No agency or political subdivision of the state and no	223
accrediting organization or athletic association that operates	224
or has business activities in this state shall process a	225
complaint, begin an investigation, or take any other adverse	226
action against a school or school district for maintaining	227
separate single-sex interscholastic athletic teams or sports.	228
(E)(1) Any participant who is deprived of an athletic	229
opportunity or suffers a direct or indirect harm as a result of	230
a violation of this section has a private cause of action for	231
injunctive relief, damages, and any other relief available	232
against the school, school district, interscholastic conference,	233
or organization that regulates interscholastic athletics.	234
(2) Any participant who is subject to retaliation or other	235
adverse action by a school, school district, interscholastic	236
conference, or organization that regulates interscholastic	237
athletics as a result of reporting a violation of this section	238
has a private cause of action for injunctive relief, damages,	239
and any other relief available against the entity that takes the	240

(3) Any school or school district that suffers any direct	242
or indirect harm as a result of a violation of division (D) of	243
this section has a private cause of action for injunctive	244
relief, damages, and any other relief available against the	245
agency, political subdivision, accrediting organization, or	246
athletic association that violates that division.	247

(F) Any civil action brought as a result of a violation of	248
this section shall be initiated within two years after the date	249
on which the violation occurs. Persons or organizations who	250
prevail on a claim brought pursuant to this section shall be	251
entitled to monetary damages, including for any psychological,	252
emotional, or physical harm suffered, reasonable attorney's fees	253
and costs, and any other appropriate relief.	254

## Sec. 3345.562. (A) As used in this section:

(1) "Private college" means a nonprofit institution that	256
holds a certificate of authorization issued under section	257
1713.02 of the Revised Code;	258

(2) "State institution of higher education" has the same259meaning as in section 3345.011 of the Revised Code.260

(B) Each state institution of higher education or private261college that is a member of the national collegiate athletics262association, the national association of intercollegiate263athletics, or the national junior college association shall264designate intercollegiate athletic teams and sports based on the265sex of the participants as follows:266

(1) Separate teams for participants of the female sex267within female sports divisions;268

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(2) Separate teams for participants of the male sex within	269
male sports divisions;	270
(3) If applicable, co-ed teams for participants of the	271
female and male sexes within co-ed sports divisions.	272
<u>(C) No state institution or private college to which</u>	273
division (B) of this section applies shall knowingly allow	274
individuals of the male sex to participate on athletic teams or	275
in athletic competitions designated for only participants of the	276
female sex.	277
(D) Nothing in this section shall be construed to restrict	278
the eligibility of any student to participate on any athletic	279
teams or in athletic competitions that are designated as male or	280
<u>co-ed.</u>	281
(E) No agency or political subdivision of the state and no	282
accrediting organization or athletic association that operates	283
or has business activities in this state shall process a	284
complaint, begin an investigation, or take any other adverse	285
action against a state institution of higher education or	286
private college for maintaining separate single-sex	287
intercollegiate athletic teams or sports for participants of the	288
female sex.	289
(F)(1) Any participant who is deprived of an athletic	290
opportunity or suffers a direct or indirect harm as a result of	291
a violation of this section has a private cause of action for	292
injunctive relief, damages, and any other relief available	293
against the state institution or the private college.	294
(2) Any participant who is subject to retaliation or other_	295
adverse action by a state institution, private college, or	296
athletic association as a result of reporting a violation of	297
achiecte association as a result of reporting a violation of	291

this section has a private cause of action for injunctive	298
relief, damages, and any other relief available against the	299
entity that takes the retaliatory or other adverse action.	300
	2.0.1
(3) Any state institution or private college that suffers	301
any direct or indirect harm as a result of a violation of	302
division (E) of this section has a private cause of action for	303
injunctive relief, damages, and any other relief available	304
against the agency, political subdivision, accrediting	305
organization, or athletic association that violates that	306
division.	307
(G) Any civil action brought as a result of a violation of	308
this section shall be initiated within two years after the date	309
on which the violation occurs. Persons or organizations who	310
prevail on a claim brought pursuant to this section shall be	311
	-
entitled to monetary damages, including for any psychological,	312
emotional, or physical harm suffered, reasonable attorney's fees	313
and costs, and any other appropriate relief.	314
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<pre>Section 2. The General Assembly hereby finds and declares all of the following:     (A) This state has a compelling government interest in protecting the health and safety of its citizens, especially vulnerable children.</pre>	<ul><li>315</li><li>316</li><li>317</li><li>318</li><li>319</li></ul>
<pre>Section 2. The General Assembly hereby finds and declares all of the following:     (A) This state has a compelling government interest in protecting the health and safety of its citizens, especially vulnerable children.     (B) Only a tiny percentage of the American population experiences distress at identifying with their biological sex.</pre>	<ul> <li>315</li> <li>316</li> <li>317</li> <li>318</li> <li>319</li> <li>320</li> <li>321</li> </ul>
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unnecessary.	327
(D) Scientific studies show that individuals struggling	328
with distress at identifying with their biological sex often	329
have already experienced psychopathology, which indicates these	330
individuals should be encouraged to seek mental health care	331
services before undertaking any hormonal or surgical	332
intervention.	333
(E) Suicide rates, psychiatric morbidities, and mortality	334
rates remain markedly elevated above the background population	335
after inpatient gender reassignment surgery has been performed.	336

(F) Some health care providers are prescribing pubertyblocking drugs in order to delay the onset or progression of
normally timed puberty in children who experience distress at
identifying with their biological sex. This is being done
despite the lack of any long-term longitudinal studies
evaluating the risks and benefits of using these drugs for the
treatment of such distress or gender transition.

(G) Health care providers are also prescribing cross-sex
hormones for children who experience distress at identifying
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with their biological sex, despite the fact that no randomized
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clinical trials have been conducted on the efficacy or safety of
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the use of cross-sex hormones in adults or children for the
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purpose of treating such distress or gender transition.

(H) The use of cross-sex hormones comes with the following 350serious known risks: 351

(1) For biological females, erythrocytosis, severe liver
dysfunction, coronary artery disease, cerebrovascular disease,
hypertension, increased risk of breast and uterine cancers, and
irreversible infertility;

(2) For biological males, thromboembolic disease,	356
cholelithiasis, coronary artery disease, macroprolactinoma,	357
cerebrovascular disease, hypertriglyceridemia, breast cancer,	358
and irreversible infertility.	359
(I) Genital and non-genital gender reassignment surgeries	360
are generally not recommended for children, although evidence	361
indicates referrals for children to have such surgeries are	362
becoming more frequent.	363
(J) Genital gender reassignment surgery includes several	364
irreversible invasive procedures for males and females and	365
involves the following alterations of biologically normal and	366
functional body parts:	367
(1) For biological males, surgery may involve genital	368
reconstruction including penectomy, orchiectomy, vaginoplasty,	369
clitoroplasty, and vulvoplasty.	370
(2) For biological females, surgery may involve a	371
hysterectomy or oophorectomy, reconstruction of the urethra,	372
genital reconstruction including metoidioplasty or phalloplasty,	373
vaginectomy, scrotoplasty, and implantation of erection or	374
testicular prostheses.	375
(K) The complications, risks, and long-term care concerns	376
associated with genital gender reassignment surgery for both	377

(L) Non-genital gender reassignment surgery includes
 various invasive procedures for males and females and also
 involves the alteration or removal of biologically normal and
 functional body parts:

males and females are numerous and complex.

(1) For biological males, procedures may includeaugmentation mammoplasty, facial feminization surgery,384

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liposuction, lipofilling, voice surgery, thyroid cartilage 385 reduction, gluteal augmentation, hair reconstruction, and other 386 aesthetic procedures. 387

(2) For biological females, procedures may include
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subcutaneous mastectomy, voice surgery, liposuction,
lipofilling, pectoral implants, and other aesthetic procedures.
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(M) It is an accepted principle of economics and public
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 policy that when a service or product is subsidized or paid for,
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 demand for that service or product increases. Just between 2015
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 and 2016, gender reassignment surgeries increased by twenty per
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(N) It is of grave concern to the General Assembly that
the medical community is allowing individuals who experience
distress at identifying with their biological sex to be subjects
of irreversible and drastic non-genital gender reassignment
surgery and irreversible, permanently sterilizing genital gender
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reassignment surgery, despite the lack of studies showing that
the benefits of such extreme interventions outweigh the risks.

(O) The risks of gender transition services far outweighany benefit at this stage of clinical study on these services.404

Section 3. Sections 3109.054, 3129.01, 3129.02, 3129.03,4053129.04, 3129.05, and 3129.06 of the Revised Code, as enacted by406this act, shall be known as the Ohio Saving Adolescents from407Experimentation (SAFE) Act.408

Section 4. Sections 3313.5319 and 3345.562 of the Revised409Code, as enacted by this act, shall be known as the Save Women's410Sports Act.411