As Reported by the House State and Local Government Committee

135th General Assembly

Regular Session 2023-2024

Sub. S. B. No. 198

Senators Lang, Manning

Cosponsors: Senators Blessing, Cirino, Craig, DeMora, Dolan, Gavarone, Hackett, Ingram, Kunze, Landis, Reineke, Reynolds, Romanchuk, Smith, Sykes

A BILL

То	amend sections 4507.50, 4507.51, 4507.52,	1
	5120.59, and 5139.511 and to enact section	2
	5145.1611 of the Revised Code and to amend	3
	Section 383.10 of H.B. 33 of the 135th General	4
	Assembly to provide inmates with state	5
	identification cards and documentation upon	6
	their release relating to work experience,	7
	education, and trade skills, and make	8
	retroactive changes to the local jail facility	9
	funding program.	10

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 4507.50, 4507.51, 4507.52,	11
5120.59, and 5139.511 be amended and section 5145.1611 of the	12
Revised Code be enacted to read as follows:	13
Sec. 4507.50. (A)(1) The registrar of motor vehicles or a	14
deputy registrar shall issue an identification card to a person	15
when all of the following apply:	16
(a) The registrar or deputy registrar receives an	17

(c) The cardholder shall surrender the temporary 45 identification card to the registrar or any deputy registrar 46 before the cardholder's driver's or commercial driver's license 47 is restored or reissued. 48 (B)(1) Except as provided in division (D) of this section, 49 an applicant who is under seventeen years of age shall pay the 50 following fees prior to issuance of an identification card or a 51 temporary identification card: 52 (a) A fee of three dollars and fifty cents if the card 53 will expire on the applicant's birthday four years after the 54 date of issuance or a fee of six dollars if the card will expire 55 on the applicant's birthday eight years after the date of 56 issuance; 57 (b) A fee equal to the amount established under section 58 4503.038 of the Revised Code if the card will expire on the 59 applicant's birthday four years after the date of issuance or 60 twice that amount if the card will expire on the applicant's 61 birthday eight years after the date of issuance; 62 (c) A fee of one dollar and fifty cents if the card will 63 expire on the applicant's birthday four years after the date of 64 issuance or three dollars if the card will expire on the 65 applicant's birthday eight years after the date of issuance, for 66 the authentication of the documents required for processing an 67 identification card or temporary identification card. A deputy 68 registrar that authenticates the required documents shall retain 69 the entire amount of the fee. 70 (2) The fees collected for issuing an identification card 71 under this section, except for any fees allowed to the deputy 72

registrar, shall be paid into the state treasury to the credit

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(3) The registrar or deputy registrar, in accordance with	162
section 3503.11 of the Revised Code, shall register as an	163
elector any person who applies for an identification card or	164
duplicate if the applicant is eligible and wishes to be	165
registered as an elector. The decision of an applicant whether	166
to register as an elector shall be given no consideration in the	167
decision of whether to issue the applicant an identification	168
card or duplicate.	169

(4) The application shall be accompanied by any necessary170documents, as required by the registrar. The registrar or the171deputy registrar may authenticate the submitted documents and172verify the information in the application.173

(B)(1) Except as provided in division (B)(2) of this 174 section or section 4507.061 of the Revised Code, the application 175 for an identification card or duplicate shall be filed in the 176 office of the registrar or deputy registrar. Each applicant 177 shall present documentary evidence as required by the registrar 178 of the applicant's age and identity, and the applicant shall 179 swear that all information given is true. An identification card-180 issued by the department of rehabilitation and correction under-181 section 5120.59 of the Revised Code or an identification card 182 issued by the department of youth services under section 183 5139.511 of the Revised Code shall be sufficient documentary 184 evidence under this division upon verification of the 185 applicant's social security number by the registrar or a deputy 186 registrar. Upon issuing an identification card under this-187 section for a person who has been issued an identification card 188 under section 5120.59 or section 5139.511 of the Revised Code, 189 the registrar or deputy registrar shall destroy the 190 identification card issued under section 5120.59 or section 191 5139.511 of the Revised Code. 192

All applications for an identification card or duplicate	193
under this section shall be filed in duplicate, and if submitted	194
to a deputy registrar, a copy shall be forwarded to the	195
registrar. The registrar shall prescribe rules for the manner in	196
which a deputy registrar is to file and maintain applications	197
and other records. The registrar shall maintain a suitable,	198
indexed record of all applications denied and cards issued or	199
canceled.	200
(2) The application for an identification card filed by	201
either the department of rehabilitation and correction or the	202
department of youth services on behalf of an individual in	203
prison or in the department's custody shall be submitted through	204
the process established by the registrar. The registrar shall	205
establish the process for submission of such applications and	206
the process for mailing the identification card to either the	207
individual or the applicable department.	208
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individual or the applicable department.	
<pre>individual or the applicable department. (C) In addition to any other information it contains, the</pre>	209
<pre>individual or the applicable department. (C) In addition to any other information it contains, the form furnished by the registrar of motor vehicles for an</pre>	209
individual or the applicable department. (C) In addition to any other information it contains, the form furnished by the registrar of motor vehicles for an application for an identification card or duplicate shall inform	209 210 211
individual or the applicable department. (C) In addition to any other information it contains, the form furnished by the registrar of motor vehicles for an application for an identification card or duplicate shall inform applicants that the applicant must present a copy of the	209 210 211 212
individual or the applicable department. (C) In addition to any other information it contains, the form furnished by the registrar of motor vehicles for an application for an identification card or duplicate shall inform applicants that the applicant must present a copy of the applicant's DD-214 or an equivalent document in order to qualify	209 210 211 212 213
individual or the applicable department. (C) In addition to any other information it contains, the form furnished by the registrar of motor vehicles for an application for an identification card or duplicate shall inform applicants that the applicant must present a copy of the applicant's DD-214 or an equivalent document in order to qualify to have the card or duplicate indicate that the applicant is an	209 210 211 212 213 214
individual or the applicable department. (C) In addition to any other information it contains, the form furnished by the registrar of motor vehicles for an application for an identification card or duplicate shall inform applicants that the applicant must present a copy of the applicant's DD-214 or an equivalent document in order to qualify to have the card or duplicate indicate that the applicant is an honorably discharged veteran of the armed forces of the United	209 210 211 212 213 214 215
individual or the applicable department. (C) In addition to any other information it contains, the form furnished by the registrar of motor vehicles for an application for an identification card or duplicate shall inform applicants that the applicant must present a copy of the applicant's DD-214 or an equivalent document in order to qualify to have the card or duplicate indicate that the applicant is an honorably discharged veteran of the armed forces of the United States based on a request made pursuant to division (A)(2)(b) of	209 210 211 212 213 214 215 216
individual or the applicable department. (C) In addition to any other information it contains, the form furnished by the registrar of motor vehicles for an application for an identification card or duplicate shall inform applicants that the applicant must present a copy of the applicant's DD-214 or an equivalent document in order to qualify to have the card or duplicate indicate that the applicant is an honorably discharged veteran of the armed forces of the United States based on a request made pursuant to division (A)(2)(b) of this section.	209 210 211 212 213 214 215 216 217
individual or the applicable department. (C) In addition to any other information it contains, the form furnished by the registrar of motor vehicles for an application for an identification card or duplicate shall inform applicants that the applicant must present a copy of the applicant's DD-214 or an equivalent document in order to qualify to have the card or duplicate indicate that the applicant is an honorably discharged veteran of the armed forces of the United States based on a request made pursuant to division (A)(2)(b) of this section. Sec. 4507.52. (A)(1) Each identification card issued by	209 210 211 212 213 214 215 216 217

"STATE OF OHIO IDENTIFICATION CARD

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This card is not valid for the purpose of operating a 223 motor vehicle. It is provided solely for the purpose of 224 establishing the identity of the bearer described on the card." 225

- (2) The identification card shall display substantially 226 the same information as contained in the application and as 227 described in division (A)(1) of section 4507.51 of the Revised 228 Code, including, if the cardholder is a noncitizen of the United 229 States, a notation designating that the cardholder is a 230 231 noncitizen. The identification card shall not display the cardholder's social security number unless the cardholder 232 233 specifically requests that the cardholder's social security number be displayed on the card. If federal law requires the 234 cardholder's social security number to be displayed on the 235 identification card, the social security number shall be 236 displayed on the card notwithstanding this section. 237
- (3) The identification card also shall display the photograph of the cardholder.
- (4) If the cardholder has executed a durable power of 240 attorney for health care or a declaration governing the use or 241 242 continuation, or the withholding or withdrawal, of lifesustaining treatment and has specified that the cardholder 243 wishes the identification card to indicate that the cardholder 244 has executed either type of instrument, the card also shall 245 display any symbol chosen by the registrar to indicate that the 246 cardholder has executed either type of instrument. 247
- (5) If the cardholder has specified that the cardholder 248 wishes the identification card to indicate that the cardholder 249 is a veteran, active duty, or reservist of the armed forces of 250 the United States and has presented a copy of the cardholder's 251 DD-214 form or an equivalent document, the card also shall 252

additional characteristics established by the rules adopted

person to whom the card was issued may obtain a duplicate by

(B) (1) If a card is lost, destroyed, or mutilated, the

under section 4507.021 of the Revised Code.

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doing both of the following:	282
(a) Furnishing suitable proof of the loss, destruction, or	283
mutilation to the registrar or a deputy registrar;	284
(b) Filing an application and presenting documentary	285
evidence under section 4507.51 of the Revised Code.	286
(2) A cardholder may apply to obtain a reprint of the	287
cardholder's identification card through electronic means in	288
accordance with section 4507.40 of the Revised Code.	289
(3) A cardholder may obtain a replacement identification	290
card that reflects any change of the cardholder's name by	291
furnishing suitable proof of the change to the registrar or a	292
deputy registrar.	293
(4) Except as provided in division (B)(5) or (6) of this	294
section, when a cardholder applies for a duplicate, reprint, or	295
replacement identification card, the cardholder shall pay the	296
following fees:	297
(a) Two dollars and fifty cents;	298
(b) A deputy registrar or service fee equal to the amount	299
established under section 4503.038 of the Revised Code.	300
(5) The following cardholders may apply for a duplicate,	301
reprint, or replacement identification card without payment of	302
any fee prescribed in division (B)(4) of this section:	303
(a) A disabled veteran who has a service-connected	304
disability rated at one hundred per cent by the veterans'	305
administration;	306
(b) A resident who is permanently or irreversibly	307
disabled;	308

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(c) A resident who is in the custody of the department of	309
rehabilitation and correction or the department of youth	310
services.	311
(6) A cardholder who is seventeen years of age or older	312
may apply for a replacement identification card without payment	313
of any fee prescribed in division (B)(4) of this section.	314
(7) A duplicate, reprint, or replacement identification	315
card expires on the same date as the card it replaces.	316
(C) The registrar shall cancel any card upon determining	317
that the card was obtained unlawfully, issued in error, or was	318
altered.	319
(D)(1) No agent of the state or its political subdivisions	320
shall condition the granting of any benefit, service, right, or	321
privilege upon the possession by any person of an identification	322
card. Nothing in this section shall preclude any publicly	323
operated or franchised transit system from using an	324
identification card for the purpose of granting benefits or	325
services of the system.	326
(2) No person shall be required to apply for, carry, or	327
possess an identification card.	328
(E) Except in regard to an identification card issued to a	329
person who applies no more than thirty days before the	330
applicant's twenty-first birthday, neither the registrar nor any	331
deputy registrar shall issue an identification card to a person	332
under twenty-one years of age that does not have the	333
characteristics prescribed by the registrar distinguishing it	334
from the identification card issued to persons who are twenty-	335
one years of age or older.	336

(F) The registrar shall ensure that identification cards

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issued in accordance with the federal "Real ID Act," 49 U.S.C.	338
30301, et seq., comply with the regulations specified in 6	339
C.F.R. part 37.	340
(G) Whoever violates division (E) of this section is	341
guilty of a minor misdemeanor.	342
Sec. 5120.59. Before (A) Within nine months prior to the	343
release of a prisoner is released from a state correctional	344
institution if the prisoner is serving a sentence that is more	345
than one year, or within a reasonable time if the prisoner is	346
serving a sentence that is less than one year, the department of	347
rehabilitation and correction shall attempt to verify the	348
prisoner's identification and social security number. If the	349
department is not able to verify the prisoner's identification-	350
and social security number, if the prisoner has no other	351
documentary evidence required by the registrar of motor vehicles	352
for the issuance of an identification card under section 4507.50	353
of the Revised Code, and if the department determines that the	354
prisoner is legally living in the United States, the department	355
shall issue to the prisoner upon the prisoner's release an	356
identification card that the prisoner may present to the	357
registrar or a deputy registrar of motor vehiclesage and	358
identity in order to satisfy the requirements of section 4507.51	359
of the Revised Code.	360
(B) The department shall provide each prisoner who is a	361
citizen of the United States and who does not have a current	362
valid and unexpired state issued identification card or driver's	363
license with the application described in section 4507.51 of the	364
Revised Code. The department shall submit any completed	365
application, along with a color photograph of the prisoner and	366
documentary evidence of the prisoner's age and identity, to the	367

Sec. 5145.1611. (A) (1) The department of rehabilitation

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and correction shall provide every inmate who is a citizen of	398
the United States, who is released from a term of imprisonment	399
for a felony offense, and whose intended residence is within	400
this state with the documentation listed in division (B) of this	401
section to assist the inmate in obtaining post-release	402
employment.	403
(2) Except as provided in division (C) of this section,	404
the department shall assist each inmate in creating a resume and	405
conducting a practice job interview, provided that resources are	406
available or third parties can assist with the resumes and	407
interviews at no cost to the department. The department may	408
contract with government or nonprofit workforce development	409
reentry organizations to assist inmates in creating resumes and	410
conducting practice job interviews.	411
(B) For purposes of assisting an inmate in obtaining post-	412
release employment, the department shall provide each inmate who	413
is a citizen of the United States with the following	414
documentation upon the inmate's release from custody:	415
(1) A copy of the vocational training record of the	416
<pre>inmate, if applicable;</pre>	417
(2) A copy of the work record of the inmate, if	418
applicable;	419
(3) A certified copy of the birth certificate of the	420
inmate, if obtainable;	421
(4) A social security card or a replacement social	422
security card of the inmate, if the inmate has a social security	423
number and if obtainable;	424
(5) An identification card or temporary identification	425
card issued by the registrar of motor vehicles under section	426

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Operations

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Sec. 383.10.	483
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484 1 2 3 4 5 DRC DEPARTMENT OF REHABILITATION AND CORRECTION Α General Revenue Fund В С GRF 501321 Institutional \$1,317,065,000 \$1,395,734,000 Operations Halfway House D GRF 501405 \$78,832,000 \$84,676,000 Ε GRF 501406 Adult Correctional \$72,500,000 \$68,500,000 Facilities Lease Rental Bond Payments F GRF 501407 Community \$68,680,000 \$68,680,000 Nonresidential Programs G GRF 501408 Community \$9,620,000 \$9,620,000 Misdemeanor Programs \$94,545,000 Η GRF 501501 Community \$99,657,000 Residential Programs - Community Based Correctional Facilities Ι GRF 503321 Parole and Community \$119,720,000 \$128,654,000

J	GRF	504321	Administrative Operations	\$27,304,000	\$28,530,000
K	GRF	505321	Institution Medical Services	\$332,434,000	\$352,380,000
L	GRF	506321	Institution Education Services	\$41,228,000	\$45,339,000
М	TOTAI	GRF Gene	eral Revenue Fund	\$2,161,928,000	\$2,281,770,000
N	Dedic	cated Purp	oose Fund Group		
0	4B00	501601	Sewer Treatment Services	\$600,000	\$600,000
Р	4D40	501603	Prisoner Programs	\$400,000	\$400,000
Q	4L40	501604	Transitional Control	\$2,450,000	\$2,450,000
R	4S50	501608	Education Services	\$4,660,000	\$4,660,000
S	5AF0	501609	State and Non- Federal Awards	\$1,300,000	\$1,300,000
T	5н80	501617	Offender Financial Responsibility	\$1,860,000	\$1,860,000
U	5TZ0	501610	Probation Improvement and Incentive Grants	\$5,250,000	\$5,250,000
V	5ZQ0	501505	Local Jail Grants	\$75,000,000	\$0
W	TOTAI	DPF Dedi	cated Purpose Fund	\$91,520,000	\$16,520,000

	Group				
X	Internal Service Activity Fund Group				
Y	1480 501602	Institutional Services	\$2,850,000	\$2,850,000	
Z	2000 501607	Ohio Penal Industries	\$46,515,000	\$46,515,000	
AA	4830 501605	Leased Property Maintenance and Operating	\$7,500,000	\$7,500,000	
AB	5710 501606	Corrections Training Maintenance and Operating	\$940,000	\$940,000	
AC	5L60 501611	Information Technology Services	\$500 , 000	\$500 , 000	
AD	TOTAL ISA Inte	ernal Activity Fund	\$58,305,000	\$58,305,000	
AE	Federal Fund Group				
AF	3230 501619	Federal Grants	\$3,540,000	\$3,540,000	
AG	3CW0 501622	Federal Equitable Sharing	\$300,000	\$300,000	
АН	TOTAL FED Fede	eral Fund Group	\$3,840,000	\$3,840,000	
AI	TOTAL ALL BUDO	GET FUND GROUPS	\$2,315,593,000	\$2,360,435,000	

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employment, job coaching and placement, and post-placement	543
retention services;	544
(3) Have been independently and rigorously evaluated and	545
shown to reduce recidivism;	546
(4) Have the ability to serve multiple large jurisdictions	547
across the state.	548
INSTITUTION EDUCATION SERVICES	549
Of the foregoing appropriation item 506321, Institution	550
Education Services, \$700,000 in fiscal year 2024 shall be used	551
for the Ashland University Correctional Education Expansion	552
Program.	553
PROBATION IMPROVEMENT AND INCENTIVE GRANTS	554
The foregoing appropriation item 501610, Probation	555
Improvement and Incentive Grants, shall be allocated by the	556
Department of Rehabilitation and Correction to municipalities as	557
Probation Improvement and Incentive Grants with an emphasis on:	558
(1) providing services to those addicted to opiates and other	559
illegal substances, and (2) supplementing the programs and	560
services funded by grants distributed from the foregoing	561
appropriation item 501407, Community Nonresidential Programs.	562
LOCAL JAIL GRANTS	563
The foregoing appropriation item 501505, Local Jail	564
Grants, shall be used for the construction and renovation of	565
county jails. The Department of Rehabilitation and Correction	566
shall designate the projects involving the construction and	567
renovation of county jails.	568
To determine which projects will receive funding, the	569
Department of Rehabilitation and Correction shall rank each	570

county based on its financial need with a percentile ranking	571
using the following funding formula, as calculated by the	572
Department of Taxation:	573

The Department of Taxation shall determine the total value 574 of all property in the county listed and assessed for taxation 575 on the tax list as reported by the Department of Taxation in the 576 preceding tax year, and list each county in order of total 577 value, ascending, so that the county with the lowest value is 578 number one on the list, which shall be called its property tax 579 ranking.

The Department of Taxation also shall rank each county 581 based on the estimate of the gross amount of taxable retail 582 sales sourced to the county as reported by the Department for 583 the preceding calendar year, computed by dividing the total 584 amount of tax revenue received by the county during that period 585 from taxes levied under sections 5739.021, 5739.026, 5741.021, 586 and 5741.023 of the Revised Code by the aggregate tax rate 587 levied by the county under sections 5739.021 and 5739.026 of the 588 Revised Code on the last day of the preceding calendar year, and 589 list each county in order of total value, ascending, so that the 590 county with the lowest value is number one on the list, except 591 that any county that does not currently levy taxes under section 592 5739.021 or 5739.026 of the Revised Code shall be ranked at 593 number eighty-eight on the list, which ranking shall be called 594 its sales tax ranking. 595

The Department of Taxation shall then, for each county,

add the property tax ranking to the sales tax ranking, and shall

order the counties according to the sum of the two rankings, the

county with the lowest sum being number one on the list, to

determine the county's final ranking. The percentile ranking

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shall be determined by taking the county's final ranking,	601
dividing it by eighty-eight, and multiplying it by one hundred.	602
If the final ranking is the same for two or more counties,	603
the county with the lowest population shall receive the lowest	604
final ranking. The final ranking for the counties shall be	605
numbers one through eighty-eight, the lowest ranking county	606
being number one, and the highest number eighty-eight.	607
Upon receiving the final rankings, the Department of	608
Rehabilitation and Correction shall select a number of counties	609
among the lowest ranking counties and invite the selected	610
counties to apply for assistance. Two or more counties may	611
jointly apply for assistance as long as at least one of the	612
counties was invited to apply.	613
The Department of Rehabilitation and Correction shall	614
adopt guidelines to accept and review applications and designate	615
projects. The guidelines shall require the county or counties to	616
justify the need for the project and to comply with timelines	617
justify the need for the project and to comply with timelines for the submission of documentation pertaining to the project	617 618
for the submission of documentation pertaining to the project	618
for the submission of documentation pertaining to the project and project location. The guidelines may require applications	618 619
for the submission of documentation pertaining to the project and project location. The guidelines may require applications for multicounty jail facilities to provide evidence that the	618 619 620
for the submission of documentation pertaining to the project and project location. The quidelines may require applications for multicounty jail facilities to provide evidence that the counties all are in agreement regarding each county's respective	618 619 620 621
for the submission of documentation pertaining to the project and project location. The quidelines may require applications for multicounty jail facilities to provide evidence that the counties all are in agreement regarding each county's respective share of the basic project cost and each county's respective	618 619 620 621 622
for the submission of documentation pertaining to the project and project location. The quidelines may require applications for multicounty jail facilities to provide evidence that the counties all are in agreement regarding each county's respective share of the basic project cost and each county's respective share of the operations and maintenance of the proposed jail	618 619 620 621 622 623
for the submission of documentation pertaining to the project and project location. The quidelines may require applications for multicounty jail facilities to provide evidence that the counties all are in agreement regarding each county's respective share of the basic project cost and each county's respective share of the operations and maintenance of the proposed jail facility and evidence that each county will be able to generate	618 619 620 621 622 623 624

Upon the application of a county so invited, the

needs assessment.

Department of Rehabilitation and Correction shall proceed with a

Except as otherwise provided in this section, the portion 658 of the basic project cost supplied by the state for each 659

authorized only in those areas where topography, sparsity of

population, and other factors make larger jail facilities

impracticable.

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approved county shall be at least the difference between one	660
hundred per cent, and a per cent equal to one per cent of the	661
basic project costs times the percentile in which the county	662
ranks according to the percentile ranking under this section,	663
for the fiscal year preceding the fiscal year in which the	664
Department approved the county's or counties' project.	665
At no time shall the state's portion of the basic project	666
cost be less than twenty-five per cent of the total basic	667

cost be less than twenty-five per cent of the total basic project cost. If a county's portion of the basic project cost is calculated to be greater than seventy-five per cent of the total basic project cost, the county's portion shall be seventy-five per cent of the basic project cost. In the case of a multicounty jail facility, if the sum of two or more counties' portions of the total basic project cost are calculated to be greater than seventy-five per cent of the total basic project cost, the counties' portions shall be determined pro rata, so that the sum of their portions shall be equal to seventy-five per cent of the total basic project cost.

The Department of Rehabilitation and Correction shall award the funds to selected counties no later than July 1, 2024.

Section 5. That existing Section 383.10 of H.B. 33 of the 135th General Assembly is hereby repealed.

Section 6. The amendments to Section 383.10 of H.B. 33 of
the 135th General Assembly made by this act shall be given
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retroactive effect.
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