### As Passed by the Senate

# 135th General Assembly

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Sub. S. B. No. 56

### **Senator Roegner**

Cosponsors: Senators Hackett, Johnson, Huffman, S., Antonio, Cirino, Craig, DeMora, Dolan, Gavarone, Hicks-Hudson, Ingram, Landis, Lang, O'Brien, Reineke, Reynolds, Rulli, Sykes, Wilkin, Wilson

# A BILL

То	enact sections 4731.156 and 4731.157 of the	1
	Revised Code to enter into the Interstate	2
	Massage Compact (IMpact).	3

#### BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 4/31.156 and 4/31.15/ of the	4
Revised Code be enacted to read as follows:	5
Sec. 4731.156. The "Interstate Massage Compact (IMpact)"	6
is hereby ratified, enacted into law, and entered into by the	7
state of Ohio as a party to the compact with any other state	8
that has legally joined in the compact as follows:	9
INTERSTATE MASSAGE COMPACT	10
ARTICLE 1- PURPOSE	11
The purpose of this Compact is to reduce the burdens on	12
State governments and to facilitate the interstate practice and	13
regulation of Massage Therapy with the goal of improving public	14
access to, and the safety of, Massage Therapy Services. Through	15
this Compact, the Member States seek to establish a regulatory	16

framework which provides for a new multistate licensing program.	17
Through this additional licensing pathway, the Member States	18
seek to provide increased value and mobility to licensed massage	19
therapists in the Member States, while ensuring the provision of	20
safe, competent, and reliable services to the public.	21
This Compact is designed to achieve the following	22
objectives, and the Member States hereby ratify the same	23
intentions by subscribing hereto:	24
A. Increase public access to Massage Therapy Services by	25
providing for a multistate licensing pathway;	26
B. Enhance the Member States' ability to protect the	27
<pre>public's health and safety;</pre>	28
C. Enhance the Member States' ability to prevent human	29
trafficking and licensure fraud;	30
D. Encourage the cooperation of Member States in	31
regulating the multistate Practice of Massage Therapy;	32
E. Support relocating military members and their spouses;	33
F. Facilitate and enhance the exchange of licensure,	34
investigative, and disciplinary information between the Member	35
States;	36
G. Create an Interstate Commission that will exist to	37
implement and administer the Compact;	38
H. Allow a Member State to hold a Licensee accountable,	39
even where that Licensee holds a Multistate License;	40
I. Create a streamlined pathway for Licensees to practice	41
in Member States, thus increasing the mobility of duly licensed	42
massage therapists; and	43

J. Serve the needs of licensed massage therapists and the	44
<pre>public receiving their services; however,</pre>	45
K. Nothing in this Compact is intended to prevent a State	46
from enforcing its own laws regarding the Practice of Massage	47
Therapy.	48
ARTICLE 2- DEFINITIONS	49
As used in this Compact, except as otherwise provided and	50
subject to clarification by the Rules of the Commission, the	51
following definitions shall govern the terms herein:	52
A. "Active Military Member" - any person with full-time duty	53
status in the armed forces of the United States, including	54
members of the National Guard and Reserve.	55
B. "Adverse Action" - any administrative, civil, equitable, or	56
criminal action permitted by a Member State's laws which is	57
imposed by a Licensing Authority or other regulatory body	58
against a Licensee, including actions against an individual's	59
Authorization to Practice such as revocation, suspension,	60
probation, surrender in lieu of discipline, monitoring of the	61
Licensee, limitation of the Licensee's practice, or any other	62
Encumbrance on licensure affecting an individual's ability to	63
practice Massage Therapy, including the issuance of a cease and	64
desist order.	65
C. "Alternative Program" - a non-disciplinary monitoring or	66
prosecutorial diversion program approved by a Member State's	67
Licensing Authority.	68
D. "Authorization to Practice" - a legal authorization by a	69
Remote State pursuant to a Multistate License permitting the	70
Practice of Massage Therapy in that Remote State, which shall be	71
subject to the enforcement jurisdiction of the Licensing	72

Authority in that Remote State.	73
E. "Background Check" - the submission of an applicant's	74
criminal history record information, as further defined in 28	75
C.F.R. § 20.3(d), as amended from the Federal Bureau of	76
Investigation and the agency responsible for retaining State	77
criminal records in the applicant's Home State.	78
F. "Charter Member States" - Member States who have enacted	79
legislation to adopt this Compact where such legislation	80
predates the effective date of this Compact as defined in	81
Article 12.	82
G. "Commission" - the government agency whose membership	83
consists of all States that have enacted this Compact, which is	84
known as the Interstate Massage Compact Commission, as defined	85
in Article 8, and which shall operate as an instrumentality of	86
the Member States.	87
H. "Continuing Competence" - a requirement, as a condition of	88
license renewal, to provide evidence of participation in, and	89
completion of, educational or professional activities that	90
maintain, improve, or enhance Massage Therapy fitness to	91
practice.	92
I. "Current Significant Investigative Information" -	93
Investigative Information that a Licensing Authority, after an	94
inquiry or investigation that complies with a Member State's due	95
process requirements, has reason to believe is not groundless	96
and, if proved true, would indicate a violation of that State's	97
laws regarding the Practice of Massage Therapy.	98
J. "Data System" - a repository of information about Licensees	99
who hold Multistate Licenses which may include but is not	100
limited to license status, Investigative Information, and	101

Adverse Actions.	102
K. "Disqualifying Event" - any event which shall disqualify an	103
individual from holding a Multistate License under this Compact,	104
which the Commission may by Rule specify.	105
L. "Encumbrance" - a revocation or suspension of, or any	106
limitation or condition on, the full and unrestricted Practice	107
of Massage Therapy by a Licensing Authority.	108
M. "Executive Committee" - a group of delegates elected or	109
appointed to act on behalf of, and within the powers granted to	110
them by, the Commission.	111
N. "Home State" - means the Member State which is a Licensee's	112
primary state of residence where the Licensee holds an active	113
Single-State License.	114
O. "Investigative Information" - information, records, or	115
documents received or generated by a Licensing Authority	116
pursuant to an investigation or other inquiry.	117
P. "Licensing Authority" - a State's regulatory body responsible	118
for issuing Massage Therapy licenses or otherwise overseeing the	119
Practice of Massage Therapy in that State.	120
Q. "Licensee" - an individual who currently holds a license from	121
a Member State to fully practice Massage Therapy, whose license	122
is not a student, provisional, temporary, inactive, or other	123
similar status.	124
R. "Massage Therapy", "Massage Therapy Services", and the	125
"Practice of Massage Therapy" - the care and services provided	126
by a Licensee as set forth in the Member State's statutes and	127
regulations in the State where the services are being provided.	128
S. "Member State" - any State that has adopted this Compact.	129

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T. "Multistate License" - a license that consists of	130
Authorizations to Practice Massage Therapy in all Remote States	131
pursuant to this Compact, which shall be subject to the	132
enforcement jurisdiction of the Licensing Authority in a	133
Licensee's Home State.	134
U. "National Licensing Examination" - A national examination	135
developed by a national association of Massage Therapy	136
regulatory boards, as defined by Commission Rule, that is	137
derived from a practice analysis and is consistent with	138
generally accepted psychometric principles of fairness, validity	139
and reliability, and is administered under secure and	140
confidential examination protocols.	141
<u>V. "Remote State" - any Member State, other than the Licensee's</u>	142
Home State.	143
W. "Rule" - any opinion or regulation promulgated by the	144
Commission under this Compact, which shall have the force of	145
law.	146
X. "Single-State License" - a current, valid authorization	147
issued by a Member State's Licensing Authority allowing an	148
individual to fully practice Massage Therapy, that is not a	149
restricted, student, provisional, temporary, or inactive	150
practice authorization and authorizes practice only within the	151
issuing State.	152
Y. "State" - a state, territory, possession of the United	153
States, or the District of Columbia.	154
ARTICLE 3- MEMBER STATE REQUIREMENTS	155
A. To be eligible to join this Compact, and to maintain	156
eligibility as a Member State, a State must:	157

1. License and regulate the Practice of Massage Therapy;	158
2. Have a mechanism or entity in place to receive and	159
investigate complaints from the public, regulatory or law	160
enforcement agencies, or the Commission about Licensees	161
<pre>practicing in that State;</pre>	162
3. Accept passage of a National Licensing Examination as a	163
criterion for Massage Therapy licensure in that State;	164
4. Require that Licensees satisfy educational requirements	165
prior to being licensed to provide Massage Therapy Services to	166
the public in that State;	167
5. Implement procedures for requiring the Background Check	168
of applicants for a Multistate License, and for the reporting of	169
any Disqualifying Events, including but not limited to obtaining	170
and submitting, for each Licensee holding a Multistate License	171
and each applicant for a Multistate License, fingerprint or	172
other biometric-based information to the Federal Bureau of	173
Investigation for Background Checks; receiving the results of	174
the Federal Bureau of Investigation record search on Background	175
Checks and considering the results of such a Background Check in	176
<pre>making licensure decisions;</pre>	177
6. Have Continuing Competence requirements as a condition	178
<pre>for license renewal;</pre>	179
7. Participate in the Data System, including through the	180
use of unique identifying numbers as described herein;	181
8. Notify the Commission and other Member States, in	182
compliance with the terms of the Compact and Rules of the	183
Commission, of any disciplinary action taken by the State	184
against a Licensee practicing under a Multistate License in that	185
State, or of the existence of Investigative Information or	186

3. Have passed a National Licensing Examination or the

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substantial equivalent which the Commission may approve by Rule.	214
4. Submit to a Background Check;	215
5. Have not been convicted or found guilty, or have	216
entered into an agreed disposition, of a felony offense under	217
applicable State or federal criminal law, within five (5) years	218
prior to the date of their application, where such a time period	219
shall not include any time served for the offense, and provided	220
that the applicant has completed any and all requirements	221
arising as a result of any such offense;	222
6. Have not been convicted or found guilty, or have	223
entered into an agreed disposition, of a misdemeanor offense	224
related to the Practice of Massage Therapy under applicable	225
State or federal criminal law, within two (2) years prior to the	226
date of their application where such a time period shall not	227
include any time served for the offense, and provided that the	228
applicant has completed any and all requirements arising as a	229
result of any such offense;	230
7. Have not been convicted or found guilty, or have	231
entered into an agreed disposition, of any offense, whether a	232
misdemeanor or a felony, under State or federal law, at any	233
time, relating to any of the following:	234
a. Kidnapping;	235
b. Human trafficking;	236
c. Human smuggling;	237
d. Sexual battery, sexual assault, or any related	238
offenses; or	239
e. Any other category of offense which the Commission may	240
by Rule designate.	241

8. Have not previously held a Massage Therapy license	242
which was revoked by, or surrendered in lieu of discipline to an	243
applicable Licensing Authority;	244
9. Have no history of any Adverse Action on any	245
occupational or professional license within two (2) years prior	246
to the date of their application; and	247
10. Pay all required fees.	248
B. A Multistate License granted pursuant to this Compact may be	249
effective for a definite period of time concurrent with the	250
renewal of the Home State license.	251
C. A Licensee practicing in a Member State is subject to all	252
scope of practice laws governing Massage Therapy Services in	253
that State.	254
D. The Practice of Massage Therapy under a Multistate License	255
granted pursuant to this Compact will subject the Licensee to	256
the jurisdiction of the Licensing Authority, the courts, and the	257
laws of the Member State in which the Massage Therapy Services	258
are provided.	259
ARTICLE 5- AUTHORITY OF INTERSTATE MASSAGE COMPACT COMMISSION	260
AND MEMBER STATE LICENSING AUTHORITIES	261
A. Nothing in this Compact, nor any Rule of the Commission,	262
shall be construed to limit, restrict, or in any way reduce the	263
ability of a Member State to enact and enforce laws,	264
regulations, or other rules related to the Practice of Massage	265
Therapy in that State, where those laws, regulations, or other	266
rules are not inconsistent with the provisions of this Compact.	267
B. Nothing in this Compact, nor any Rule of the Commission,	268
shall be construed to limit, restrict, or in any way reduce the	269

ability of a Member State to take Adverse Action against a	270
Licensee's Single-State License to practice Massage Therapy in	271
that State.	272
C. Nothing in this Compact, nor any Rule of the Commission,	273
shall be construed to limit, restrict, or in any way reduce the	274
ability of a Remote State to take Adverse Action against a	275
Licensee's Authorization to Practice in that State.	276
D. Nothing in this Compact, nor any Rule of the Commission,	277
shall be construed to limit, restrict, or in any way reduce the	278
ability of a Licensee's Home State to take Adverse Action	279
against a Licensee's Multistate License based upon information	280
provided by a Remote State.	281
E. Insofar as practical, a Member State's Licensing Authority	282
shall cooperate with the Commission and with each entity	283
exercising independent regulatory authority over the Practice of	284
Massage Therapy according to the provisions of this Compact.	285
ARTICLE 6- ADVERSE ACTIONS	286
A. A Licensee's Home State shall have exclusive power to impose	287
an Adverse Action against a Licensee's Multistate License issued	288
by the Home State.	289
B. A Home State may take Adverse Action on a Multistate License	290
based on the Investigative Information, Current Significant	291
Investigative Information, or Adverse Action of a Remote State.	292
C. A Home State shall retain authority to complete any pending	293
investigations of a Licensee practicing under a Multistate	294
License who changes their Home State during the course of such	295
an investigation. The Licensing Authority shall also be	296
empowered to report the results of such an investigation to the	297
Commission through the Data System as described herein.	298

D. Any Member State may investigate actual or alleged violations	299
of the scope of practice laws in any other Member State for a	300
massage therapist who holds a Multistate License.	301
E. A Remote State shall have the authority to:	302
1. Take Adverse Actions against a Licensee's Authorization	303
to Practice;	304
2. Issue cease and desist orders or impose an Encumbrance	305
on a Licensee's Authorization to Practice in that State.	306
3. Issue subpoenas for both hearings and investigations	307
that require the attendance and testimony of witnesses, as well	308
as the production of evidence. Subpoenas issued by a Licensing	309
Authority in a Member State for the attendance and testimony of	310
witnesses or the production of evidence from another Member	311
State shall be enforced in the latter State by any court of	312
competent jurisdiction, according to the practice and procedure	313
of that court applicable to subpoenas issued in proceedings	314
before it. The issuing Licensing Authority shall pay any witness	315
fees, travel expenses, mileage, and other fees required by the	316
service statutes of the State in which the witnesses or evidence	317
are located.	318
4. If otherwise permitted by State law, recover from the	319
affected Licensee the costs of investigations and disposition of	320
cases resulting from any Adverse Action taken against that	321
Licensee.	322
5. Take Adverse Action against the Licensee's	323
Authorization to Practice in that State based on the factual	324
findings of another Member State.	325
F. If an Adverse Action is taken by the Home State against a	326
Licensee's Multistate License or Single-State License to	327

practice in the Home State, the Licensee's Authorization to	328
Practice in all other Member States shall be deactivated until	329
all Encumbrances have been removed from such license. All Home	330
State disciplinary orders that impose an Adverse Action against	331
a Licensee shall include a statement that the Massage	332
Therapist's Authorization to Practice is deactivated in all	333
Member States during the pendency of the order.	334
G. If Adverse Action is taken by a Remote State against a	335
Licensee's Authorization to Practice, that Adverse Action	336
applies to all Authorizations to Practice in all Remote States.	337
A Licensee whose Authorization to Practice in a Remote State is	338
removed for a specified period of time is not eligible to apply	339
for a new Multistate License in any other State until the	340
specific time for removal of the Authorization to Practice has	341
passed and all encumbrance requirements are satisfied.	342
H. Nothing in this Compact shall override a Member State's	343
authority to accept a Licensee's participation in an Alternative	344
Program in lieu of Adverse Action. A Licensee's Multistate	345
License shall be suspended for the duration of the Licensee's	346
participation in any Alternative Program.	347
I. Joint Investigations	348
1. In addition to the authority granted to a Member State	349
by its respective scope of practice laws or other applicable	350
State law, a Member State may participate with other Member	351
States in joint investigations of Licensees.	352
2. Member States shall share any investigative,	353
litigation, or compliance materials in furtherance of any joint	354
or individual investigation initiated under the Compact.	355
ARTICLE 7- ACTIVE MILITARY MEMBER AND THEIR SPOUSES	356

Active Military Member, or their spouses, shall designate a Home	357
State where the individual has a current license to practice	358
Massage Therapy in good standing. The individual may retain	359
their Home State designation during any period of service when	360
that individual or their spouse is on active duty assignment.	361
ARTICLE 8- ESTABLISHMENT AND OPERATION OF INTERSTATE MASSAGE	362
COMPACT COMMISSION	363
A. The Compact Member States hereby create and establish a joint	364
government agency whose membership consists of all Member States	365
that have enacted the Compact known as the Interstate Massage	366
Compact Commission. The Commission is an instrumentality of the	367
Compact States acting jointly and not an instrumentality of any	368
one State. The Commission shall come into existence on or after	369
the effective date of the Compact as set forth in Article 12.	370
B. Membership, Voting, and Meetings	371
1. Each Member State shall have and be limited to one (1)	372
delegate selected by that Member State's State Licensing	373
<u>Authority.</u>	374
2. The delegate shall be the primary administrative	375
officer of the State Licensing Authority or their designee.	376
3. The Commission shall by Rule or bylaw establish a term	377
of office for delegates and may by Rule or bylaw establish term	378
<pre>limits.</pre>	379
4. The Commission may recommend removal or suspension of	380
any delegate from office.	381
5. A Member State's State Licensing Authority shall fill	382
any vacancy of its delegate occurring on the Commission within	383
60 days of the vacancy.	384

6. Each delegate shall be entitled to one vote on all	385
matters that are voted on by the Commission.	386
7. The Commission shall meet at least once during each	387
calendar year. Additional meetings may be held as set forth in	388
the bylaws. The Commission may meet by telecommunication, video	389
conference or other similar electronic means.	390
C. The Commission shall have the following powers:	391
1. Establish the fiscal year of the Commission;	392
2. Establish code of conduct and conflict of interest	393
policies;	394
3. Adopt Rules and bylaws;	395
4. Maintain its financial records in accordance with the	396
bylaws;	397
5. Meet and take such actions as are consistent with the	398
provisions of this Compact, the Commission's Rules, and the	399
bylaws;	400
6. Initiate and conclude legal proceedings or actions in	401
the name of the Commission, provided that the standing of any	402
State Licensing Authority to sue or be sued under applicable law	403
shall not be affected;	404
7. Maintain and certify records and information provided	405
to a Member State as the authenticated business records of the	406
Commission, and designate an agent to do so on the Commission's	407
<pre>behalf;</pre>	408
8. Purchase and maintain insurance and bonds;	409
9. Borrow, accept, or contract for services of personnel,	410
including, but not limited to, employees of a Member State:	411

10. Conduct an annual financial review;	412
11. Hire employees, elect or appoint officers, fix	413
compensation, define duties, grant such individuals appropriate	414
authority to carry out the purposes of the Compact, and	415
establish the Commission's personnel policies and programs	416
relating to conflicts of interest, qualifications of personnel,	417
and other related personnel matters;	418
12. Assess and collect fees;	419
13. Accept any and all appropriate gifts, donations,	420
grants of money, other sources of revenue, equipment, supplies,	421
materials, and services, and receive, utilize, and dispose of	422
the same; provided that at all times the Commission shall avoid	423
any appearance of impropriety or conflict of interest;	424
14. Lease, purchase, retain, own, hold, improve, or use	425
any property, real, personal, or mixed, or any undivided	426
<pre>interest therein;</pre>	427
15. Sell, convey, mortgage, pledge, lease, exchange,	428
abandon, or otherwise dispose of any property real, personal, or	429
<pre>mixed;</pre>	430
16. Establish a budget and make expenditures;	431
17. Borrow money;	432
18. Appoint committees, including standing committees,	433
composed of members, State regulators, State legislators or	434
their representatives, and consumer representatives, and such	435
other interested persons as may be designated in this Compact	436
and the bylaws;	437
19. Accept and transmit complaints from the public,	438
regulatory or law enforcement agencies, or the Commission, to	439

the relevant Member State(s) regarding potential misconduct of	440
Licensees;	441
20. Elect a Chair, Vice Chair, Secretary and Treasurer and	442
such other officers of the Commission as provided in the	443
<pre>Commission's bylaws;</pre>	444
21. Establish and elect an Executive Committee, including	445
a chair and a vice chair;	446
22. Adopt and provide to the Member States an annual	447
report.	448
23. Determine whether a State's adopted language is	449
materially different from the model Compact language such that	450
the State would not qualify for participation in the Compact;	451
and	452
24. Perform such other functions as may be necessary or	453
appropriate to achieve the purposes of this Compact.	454
D. The Executive Committee	455
1. The Executive Committee shall have the power to act on	456
behalf of the Commission according to the terms of this Compact.	457
The powers, duties, and responsibilities of the Executive	458
Committee shall include:	459
a. Overseeing the day-to-day activities of the	460
administration of the Compact including compliance with the	461
provisions of the Compact, the Commission's Rules and bylaws,	462
and other such duties as deemed necessary;	463
b. Recommending to the Commission changes to the Rules or	464
bylaws, changes to this Compact legislation, fees charged to	465
Compact Member States, fees charged to Licensees, and other	466
fees;	467

c. Ensuring Compact administration services are	468
appropriately provided, including by contract;	469
d. Preparing and recommending the budget;	470
e. Maintaining financial records on behalf of the	471
<pre>Commission;</pre>	472
f. Monitoring Compact compliance of Member States and	473
providing compliance reports to the Commission;	474
g. Establishing additional committees as necessary;	475
h. Exercise the powers and duties of the Commission during	476
the interim between Commission meetings, except for adopting or	477
amending Rules, adopting or amending bylaws, and exercising any	478
other powers and duties expressly reserved to the Commission by	479
Rule or bylaw; and	480
i. Other duties as provided in the Rules or bylaws of the	481
Commission.	482
2. The Executive Committee shall be composed of seven	483
voting members and up to two ex-officio members as follows:	484
a. The chair and vice chair of the Commission and any	485
other members of the Commission who serve on the Executive	486
Committee shall be voting members of the Executive Committee;	487
<u>and</u>	488
b. Other than the chair, vice-chair, secretary and	489
treasurer, the Commission shall elect three voting members from	490
the current membership of the Commission.	491
c. The Commission may elect ex-officio, nonvoting members	492
as necessary as follows:	493
i. One ex-officio member who is a representative of the	494

national association of State Massage Therapy regulatory boards	495
ii. One ex-officio member as specified in the Commission's	496
bylaws.	497
3. The Commission may remove any member of the Executive	498
Committee as provided in the Commission's bylaws.	499
4. The Executive Committee shall meet at least annually.	500
a. Executive Committee meetings shall be open to the	501
<pre>public, except that the Executive Committee may meet in a</pre>	502
closed, non-public session of a public meeting when dealing with	503
any of the matters covered under subsection F.4.	504
b. The Executive Committee shall give five business days	505
advance notice of its public meetings, posted on its website and	506
as determined to provide notice to persons with an interest in	507
the public matters the Executive Committee intends to address at	508
<pre>those meetings.</pre>	509
5. The Executive Committee may hold an emergency meeting	510
when acting for the Commission to:	511
a. Meet an imminent threat to public health, safety, or	512
<pre>welfare;</pre>	513
b. Prevent a loss of Commission or Participating State	514
funds; or	515
c. Protect public health and safety.	516
E. The Commission shall adopt and provide to the Member States	517
an annual report.	518
F. Meetings of the Commission	519
1. All meetings of the Commission that are not closed	520
pursuant to this subsection shall be open to the public. Notice	521

of public meetings shall be posted on the Commission's website	522
at least thirty (30) days prior to the public meeting.	523
2. Notwithstanding subsection F.1 of this Article, the	524
Commission may convene an emergency public meeting by providing	525
at least twenty-four (24) hours prior notice on the Commission's	526
website, and any other means as provided in the Commission's	527
Rules, for any of the reasons it may dispense with notice of	528
proposed rulemaking under Article 10.L. The Commission's legal	529
counsel shall certify the that one of the reasons justifying an	530
<pre>emergency public meeting has been met.</pre>	531
3. Notice of all Commission meetings shall provide the	532
time, date, and location of the meeting, and if the meeting is	533
to be held or accessible via telecommunication, video	534
conference, or other electronic means, the notice shall include	535
the mechanism for access to the meeting.	536
4. The Commission may convene in a closed, non-public	537
meeting for the Commission to discuss:	538
a. Non-compliance of a Member State with its obligations	539
under the Compact;	540
b. The employment, compensation, discipline or other	541
matters, practices or procedures related to specific employees	542
or other matters related to the Commission's internal personnel	543
<pre>practices and procedures;</pre>	544
c. Current or threatened discipline of a Licensee by the	545
Commission or by a Member State's Licensing Authority;	546
d. Current, threatened, or reasonably anticipated	547
litigation;	548
e. Negotiation of contracts for the purchase, lease, or	549

sale of goods, services, or real estate;	550
f. Accusing any person of a crime or formally censuring	551
any person;	552
g. Trade secrets or commercial or financial information	553
that is privileged or confidential;	554
h. Information of a personal nature where disclosure would	555
constitute a clearly unwarranted invasion of personal privacy;	556
i. Investigative records compiled for law enforcement	557
purposes;	558
j. Information related to any investigative reports	559
prepared by or on behalf of or for use of the Commission or	560
other committee charged with responsibility of investigation or	561
determination of compliance issues pursuant to the Compact;	562
k. Legal advice;	563
1. Matters specifically exempted from disclosure to the	564
<pre>public by federal or Member State law; or</pre>	565
m. Other matters as promulgated by the Commission by Rule.	566
5. If a meeting, or portion of a meeting, is closed, the	567
presiding officer shall state that the meeting will be closed	568
and reference each relevant exempting provision, and such	569
reference shall be recorded in the minutes.	570
6. The Commission shall keep minutes that fully and	571
clearly describe all matters discussed in a meeting and shall	572
provide a full and accurate summary of actions taken, and the	573
reasons therefore, including a description of the views	574
expressed. All documents considered in connection with an action	575
shall be identified in such minutes. All minutes and documents	576

of a closed meeting shall remain under seal, subject to release	5.7.7
only by a majority vote of the Commission or order of a court of	578
<pre>competent jurisdiction.</pre>	579
G. Financing of the Commission	580
1. The Commission shall pay, or provide for the payment	581
of, the reasonable expenses of its establishment, organization,	582
and ongoing activities.	583
2. The Commission may accept any and all appropriate	584
sources of revenue, donations, and grants of money, equipment,	585
supplies, materials, and services.	586
3. The Commission may levy on and collect an annual	587
assessment from each Member State and impose fees on Licensees	588
of Member States to whom it grants a Multistate License to cover	589
the cost of the operations and activities of the Commission and	590
its staff, which must be in a total amount sufficient to cover	591
its annual budget as approved each year for which revenue is not	592
provided by other sources. The aggregate annual assessment	593
amount for Member states shall be allocated based upon a formula	594
that the Commission shall promulgate by Rule.	595
4. The Commission shall not incur obligations of any kind	596
prior to securing the funds adequate to meet the same; nor shall	597
the Commission pledge the credit of any Member States, except by	598
and with the authority of the Member State.	599
5. The Commission shall keep accurate accounts of all	600
receipts and disbursements. The receipts and disbursements of	601
the Commission shall be subject to the financial review and	602
accounting procedures established under its bylaws. All receipts	603
and disbursements of funds handled by the Commission shall be	604
subject to an annual financial review by a certified or licensed	605

public accountant, and the report of the financial review shall	606
be included in and become part of the annual report of the	607
Commission.	608
H. Qualified Immunity, Defense, and Indemnification	609
1. The members, officers, executive director, employees	610
and representatives of the Commission shall be immune from suit	611
and liability, both personally and in their official capacity,	612
for any claim for damage to or loss of property or personal	613
injury or other civil liability caused by or arising out of any	614
actual or alleged act, error, or omission that occurred, or that	615
the person against whom the claim is made had a reasonable basis	616
for believing occurred within the scope of Commission	617
employment, duties or responsibilities; provided that nothing in	618
this paragraph shall be construed to protect any such person	619
from suit or liability for any damage, loss, injury, or	620
liability caused by the intentional or willful or wanton	621
misconduct of that person. The procurement of insurance of any	622
type by the Commission shall not in any way compromise or limit	623
the immunity granted hereunder.	624
2. The Commission shall defend any member, officer,	625
executive director, employee, and representative of the	626
Commission in any civil action seeking to impose liability	627
arising out of any actual or alleged act, error, or omission	628
that occurred within the scope of Commission employment, duties,	629
or responsibilities, or as determined by the Commission that the	630
person against whom the claim is made had a reasonable basis for	631
believing occurred within the scope of Commission employment,	632
duties, or responsibilities; provided that nothing herein shall	633
be construed to prohibit that person from retaining their own	634
counsel at their own expense; and provided further, that the	635

actual or alleged act, error, or omission did not result from	636
that person's intentional or willful or wanton misconduct.	637
3. The Commission shall indemnify and hold harmless any	638
member, officer, executive director, employee, and	639
representative of the Commission for the amount of any	640
settlement or judgment obtained against that person arising out	641
of any actual or alleged act, error, or omission that occurred	642
within the scope of Commission employment, duties, or	643
responsibilities, or that such person had a reasonable basis for	644
believing occurred within the scope of Commission employment,	645
duties, or responsibilities, provided that the actual or alleged	646
act, error, or omission did not result from the intentional or	647
willful or wanton misconduct of that person.	648
4. Nothing herein shall be construed as a limitation on	649
the liability of any Licensee for professional malpractice or	650
misconduct, which shall be governed solely by any other	651
applicable State laws.	652
5. Nothing in this Compact shall be interpreted to waive	653
or otherwise abrogate a Member State's State action immunity or	654
State action affirmative defense with respect to antitrust	655
claims under the Sherman Act, Clayton Act, or any other State or	656
federal antitrust or anticompetitive law or regulation.	657
6. Nothing in this Compact shall be construed to be a	658
waiver of sovereign immunity by the Member States or by the	659
Commission.	660
ARTICLE 9- DATA SYSTEM	661
A. The Commission shall provide for the development,	662
maintenance, operation, and utilization of a coordinated	663
database and reporting system.	664

B. The Commission shall assign each applicant for a Multistate	665
License a unique identifier, as determined by the Rules of the	666
Commission.	667
C. Notwithstanding any other provision of State law to the	668
contrary, a Member State shall submit a uniform data set to the	669
Data System on all individuals to whom this Compact is	670
applicable as required by the Rules of the Commission,	671
<pre>including:</pre>	672
1. Identifying information;	673
2. Licensure data;	674
3. Adverse Actions against a license and information	675
related thereto;	676
4. Non-confidential information related to Alternative	677
Program participation, the beginning and ending dates of such	678
participation, and other information related to such	679
<pre>participation;</pre>	680
5. Any denial of application for licensure, and the	681
reason(s) for such denial (excluding the reporting of any	682
criminal history record information where prohibited by law);	683
6. The existence of Investigative Information;	684
7. The existence presence of Current Significant	685
Investigative Information; and	686
8. Other information that may facilitate the	687
administration of this Compact or the protection of the public,	688
as determined by the Rules of the Commission.	689
D. The records and information provided to a Member State	690
pursuant to this Compact or through the Data System, when	691

<u>certified by the Commission or an agent thereof, shall</u>	692
constitute the authenticated business records of the Commission,	693
and shall be entitled to any associated hearsay exception in any	694
relevant judicial, quasi-judicial or administrative proceedings	695
in a Member State.	696
E. The existence of Current Significant Investigative	697
Information and the existence of Investigative Information	698
pertaining to a Licensee in any Member State will only be	699
available to other Member States.	700
F. It is the responsibility of the Member States to report any	701
Adverse Action against a Licensee who holds a Multistate License	702
and to monitor the database to determine whether Adverse Action	703
has been taken against such a Licensee or License applicant.	704
Adverse Action information pertaining to a Licensee or License	705
applicant in any Member State will be available to any other	706
Member State.	707
G. Member States contributing information to the Data System may	708
designate information that may not be shared with the public	709
without the express permission of the contributing State.	710
H. Any information submitted to the Data System that is	711
subsequently expunded pursuant to federal law or the laws of the	712
Member State contributing the information shall be removed from	713
the Data System.	714
ARTICLE 10- RULEMAKING	715
A. The Commission shall promulgate reasonable Rules in order to	716
effectively and efficiently implement and administer the	717
purposes and provisions of the Compact. A Rule shall be invalid	718
and have no force or effect only if a court of competent	719
jurisdiction holds that the Rule is invalid because the	720

Commission exercised its rulemaking authority in a manner that	721
is beyond the scope and purposes of the Compact, or the powers	722
granted hereunder, or based upon another applicable standard of	723
review.	724
B. The Rules of the Commission shall have the force of law in	725
each Member State, provided however that where the Rules of the	726
Commission conflict with the laws of the Member State that	727
establish the Member State's scope of practice as held by a	728
court of competent jurisdiction, the Rules of the Commission	729
shall be ineffective in that State to the extent of the	730
conflict.	731
C. The Commission shall exercise its Rulemaking powers pursuant	732
to the criteria set forth in this article and the Rules adopted	733
thereunder. Rules shall become binding as of the date specified	734
by the Commission for each Rule.	735
D. If a majority of the legislatures of the Member States	736
rejects a Rule or portion of a Rule, by enactment of a statute	737
or resolution in the same manner used to adopt the Compact	738
within four (4) years of the date of adoption of the Rule, then	739
such Rule shall have no further force and effect in any Member	740
State or to any State applying to participate in the Compact.	741
E. Rules shall be adopted at a regular or special meeting of the	742
Commission.	743
F. Prior to adoption of a proposed Rule, the Commission shall	744
hold a public hearing and allow persons to provide oral and	745
written comments, data, facts, opinions, and arguments.	746
G. Prior to adoption of a proposed Rule by the Commission, and	747
at least thirty (30) days in advance of the meeting at which the	748
Commission will hold a public hearing on the proposed Rule, the	749

<u>Commission shall provide a Notice of Proposed Rulemaking:</u>	750
1. On the website of the Commission or other publicly	751
accessible platform;	752
2. To persons who have requested notice of the	753
Commission's notices of proposed rulemaking, and	754
3. In such other way(s) as the Commission may by Rule	755
specify.	756
H. The Notice of Proposed Rulemaking shall include:	757
1. The time, date, and location of the public hearing at	758
which the Commission will hear public comments on the proposed	759
Rule and, if different, the time, date, and location of the	760
meeting where the Commission will consider and vote on the	761
<pre>proposed Rule;</pre>	762
2. If the hearing is held via telecommunication, video	763
conference, or other electronic means, the Commission shall	764
include the mechanism for access to the hearing in the Notice of	765
<pre>Proposed Rulemaking;</pre>	766
3. The text of the proposed Rule and the reason therefor;	767
4. A request for comments on the proposed Rule from any	768
<pre>interested person; and</pre>	769
5. The manner in which interested persons may submit	770
written comments.	771
I. All hearings will be recorded. A copy of the recording and	772
all written comments and documents received by the Commission in	773
response to the proposed Rule shall be available to the public.	774
J. Nothing in this article shall be construed as requiring a	775
separate hearing on each Rule. Rules may be grouped for the	776

convenience of the Commission at hearings required by this	777
article.	778
K. The Commission shall, by majority vote of all Commissioners,	779
take final action on the proposed Rule based on the Rulemaking	780
record.	781
1. The Commission may adopt changes to the proposed Rule	782
provided the changes do not enlarge the original purpose of the	783
proposed Rule.	784
2. The Commission shall provide an explanation of the	785
reasons for substantive changes made to the proposed Rule as	786
well as reasons for substantive changes not made that were	787
recommended by commenters.	788
3. The Commission shall determine a reasonable effective	789
date for the Rule. Except for an emergency as provided in	790
subsection L, the effective date of the Rule shall be no sooner	791
than thirty (30) days after the Commission issuing the notice	792
that it adopted or amended the Rule.	793
L. Upon determination that an emergency exists, the Commission	794
may consider and adopt an emergency Rule with 24 hours notice,	795
provided that the usual Rulemaking procedures provided in the	796
Compact and in this article shall be retroactively applied to	797
the Rule as soon as reasonably possible, in no event later than	798
ninety (90) days after the effective date of the Rule. For the	799
purposes of this provision, an emergency Rule is one that must	800
<pre>be adopted immediately to:</pre>	801
1. Meet an imminent threat to public health, safety, or	802
<pre>welfare;</pre>	803
2. Prevent a loss of Commission or Member State funds;	804

3. Meet a deadline for the promulgation of a Rule that is	805
established by federal law or rule; or	806
4. Protect public health and safety.	807
M. The Commission or an authorized committee of the Commission	808
may direct revisions to a previously adopted Rule for purposes	809
of correcting typographical errors, errors in format, errors in	810
consistency, or grammatical errors. Public notice of any	811
revisions shall be posted on the website of the Commission. The	812
revision shall be subject to challenge by any person for a	813
period of thirty (30) days after posting. The revision may be	814
challenged only on grounds that the revision results in a	815
material change to a Rule. A challenge shall be made in writing	816
and delivered to the Commission prior to the end of the notice	817
period. If no challenge is made, the revision will take effect	818
without further action. If the revision is challenged, the	819
revision may not take effect without the approval of the	820
Commission.	821
N. No Member State's rulemaking requirements shall apply under	822
this Compact.	823
ARTICLE 11- OVERSIGHT, DISPUTE RESOLUTION, AND ENFORCEMENT	824
A. Oversight	825
1. The executive and judicial branches of State government	826
in each Member State shall enforce this Compact and take all	827
actions necessary and appropriate to implement the Compact.	828
2. Venue is proper and judicial proceedings by or against	829
the Commission shall be brought solely and exclusively in a	830
court of competent jurisdiction where the principal office of	831
the Commission is located. The Commission may waive venue and	832
jurisdictional defenses to the extent it adopts or consents to	833

participate in alternative dispute resolution proceedings.	834
Nothing herein shall affect or limit the selection or propriety	835
of venue in any action against a Licensee for professional	836
malpractice, misconduct or any such similar matter.	837
3. The Commission shall be entitled to receive service of	838
process in any proceeding regarding the enforcement or	839
interpretation of the Compact and shall have standing to	840
intervene in such a proceeding for all purposes. Failure to	841
	842
provide the Commission service of process shall render a	
judgment or order void as to the Commission, this Compact, or	843
promulgated Rules.	844
B. Default, Technical Assistance, and Termination	845
1. If the Commission determines that a Member State has	846
defaulted in the performance of its obligations or	847
responsibilities under this Compact or the promulgated Rules,	848
the Commission shall provide written notice to the defaulting	849
State. The notice of default shall describe the default, the	850
proposed means of curing the default, and any other action that	851
the Commission may take, and shall offer training and specific	852
technical assistance regarding the default.	853
2. The Commission shall provide a copy of the notice of	854
default to the other Member States.	855
C. If a State in default fails to cure the default, the	856
defaulting State may be terminated from the Compact upon an	857
affirmative vote of a majority of the delegates of the Member	858
States, and all rights, privileges and benefits conferred on	859
that State by this Compact may be terminated on the effective	860
date of termination. A cure of the default does not relieve the	861
offending State of obligations or liabilities incurred during	867

the period of default.	863
D. Termination of membership in the Compact shall be imposed	864
only after all other means of securing compliance have been	865
exhausted. Notice of intent to suspend or terminate shall be	866
given by the Commission to the governor, the majority and	867
minority leaders of the defaulting State's legislature, the	868
defaulting State's State Licensing Authority and each of the	869
Member States' State Licensing Authority.	870
E. A State that has been terminated is responsible for all	871
assessments, obligations, and liabilities incurred through the	872
effective date of termination, including obligations that extend	873
beyond the effective date of termination.	874
F. Upon the termination of a State's membership from this	875
Compact, that State shall immediately provide notice to all	876
Licensees who hold a Multistate License within that State of	877
such termination. The terminated State shall continue to	878
recognize all licenses granted pursuant to this Compact for a	879
minimum of one hundred eighty (180) days after the date of said	880
notice of termination.	881
G. The Commission shall not bear any costs related to a State	882
that is found to be in default or that has been terminated from	883
the Compact, unless agreed upon in writing between the	884
Commission and the defaulting State.	885
H. The defaulting State may appeal the action of the Commission	886
by petitioning the U.S. District Court for the District of	887
Columbia or the federal district where the Commission has its	888
principal offices. The prevailing party shall be awarded all	889
costs of such litigation, including reasonable attorney's fees.	890
T Dispute Resolution	891

1. Upon request by a Member State, the Commission shall	892
attempt to resolve disputes related to the Compact that arise	893
among Member States and between Member and non-Member States.	894
2. The Commission shall promulgate a Rule providing for	895
both mediation and binding dispute resolution for disputes as	896
appropriate.	897
J. Enforcement	898
1. The Commission, in the reasonable exercise of its	899
discretion, shall enforce the provisions of this Compact and the	900
Commission's Rules.	901
2. By majority vote as provided by Commission Rule, the	902
Commission may initiate legal action against a Member State in	903
default in the United States District Court for the District of	904
Columbia or the federal district where the Commission has its	905
principal offices to enforce compliance with the provisions of	906
the Compact and its promulgated Rules. The relief sought may	907
include both injunctive relief and damages. In the event	908
judicial enforcement is necessary, the prevailing party shall be	909
awarded all costs of such litigation, including reasonable	910
attorney's fees. The remedies herein shall not be the exclusive	911
remedies of the Commission. The Commission may pursue any other	912
remedies available under federal or the defaulting Member	913
State's law.	914
3. A Member State may initiate legal action against the	915
Commission in the U.S. District Court for the District of	916
Columbia or the federal district where the Commission has its	917
principal offices to enforce compliance with the provisions of	918
the Compact and its promulgated Rules. The relief sought may	919
include both injunctive relief and damages. In the event	920

Judicial enforcement is necessary, the prevailing party shall be	921
awarded all costs of such litigation, including reasonable	922
<pre>attorney's fees.</pre>	923
4. No individual or entity other than a Member State may	924
enforce this Compact against the Commission.	925
ARTICLE 12- EFFECTIVE DATE, WITHDRAWAL, AND AMENDMENT	926
A. The Compact shall come into effect on the date on which the	927
Compact statute is enacted into law in the seventh Member State.	928
1. On or after the effective date of the Compact, the	929
Commission shall convene and review the enactment of each of the	930
Charter Member States to determine if the statute enacted by	931
each such Charter Member State is materially different than the	932
<pre>model Compact statute.</pre>	933
a. A Charter Member State whose enactment is found to be	934
materially different from the model Compact statute shall be	935
entitled to the default process set forth in Article 11.	936
b. If any Member State is later found to be in default, or	937
is terminated or withdraws from the Compact, the Commission	938
shall remain in existence and the Compact shall remain in effect	939
even if the number of Member States should be less than seven	940
<u>(7)</u> .	941
2. Member States enacting the Compact subsequent to the	942
Charter Member States shall be subject to the process set forth	943
in Article 8.C.23 to determine if their enactments are	944
materially different from the model Compact statute and whether	945
they qualify for participation in the Compact.	946
3. All actions taken for the benefit of the Commission or	947
in furtherance of the purposes of the administration of the	948

<u>Compact prior to the effective date of the Compact or the </u>	949
Commission coming into existence shall be considered to be	950
actions of the Commission unless specifically repudiated by the	951
Commission.	952
4. Any State that joins the Compact shall be subject to	953
the Commission's Rules and bylaws as they exist on the date on	954
which the Compact becomes law in that State. Any Rule that has	955
been previously adopted by the Commission shall have the full	956
force and effect of law on the day the Compact becomes law in	957
that State.	958
B. Any Member State may withdraw from this Compact by enacting a	959
statute repealing that State's enactment of the Compact.	960
1. A Member State's withdrawal shall not take effect until	961
one hundred eighty (180) days after enactment of the repealing	962
statute.	963
2. Withdrawal shall not affect the continuing requirement	964
of the withdrawing State's Licensing Authority to comply with	965
the investigative and Adverse Action reporting requirements of	966
this Compact prior to the effective date of withdrawal.	967
3. Upon the enactment of a statute withdrawing from this	968
Compact, a State shall immediately provide notice of such	969
withdrawal to all Licensees within that State. Notwithstanding	970
any subsequent statutory enactment to the contrary, such	971
withdrawing State shall continue to recognize all licenses	972
granted pursuant to this Compact for a minimum of 180 days after	973
the date of such notice of withdrawal.	974
C. Nothing contained in this Compact shall be construed to	975
invalidate or prevent any licensure agreement or other	976
cooperative arrangement between a Member State and a non-Member	977

State that does not conflict with the provisions of this	978
Compact.	979
D. This Compact may be amended by the Member States. No	980
amendment to this Compact shall become effective and binding	981
upon any Member State until it is enacted into the laws of all	982
Member States.	983
ARTICLE 13. CONSTRUCTION AND SEVERABILITY	984
A. This Compact and the Commission's rulemaking authority shall	985
be liberally construed so as to effectuate the purposes, and the	986
implementation and administration of the Compact. Provisions of	987
the Compact expressly authorizing or requiring the promulgation	988
of Rules shall not be construed to limit the Commission's	989
rulemaking authority solely for those purposes.	990
B. The provisions of this Compact shall be severable and if any	991
phrase, clause, sentence or provision of this Compact is held by	992
a court of competent jurisdiction to be contrary to the	993
constitution of any Member State, a State seeking participation	994
in the Compact, or of the United States, or the applicability	995
thereof to any government, agency, person or circumstance is	996
held to be unconstitutional by a court of competent	997
jurisdiction, the validity of the remainder of this Compact and	998
the applicability thereof to any other government, agency,	999
person or circumstance shall not be affected thereby.	1000
C. Notwithstanding subsection B of this article, the Commission	1001
may deny a State's participation in the Compact or, in	1002
accordance with the requirements of Article 11.B, terminate a	1003
Member State's participation in the Compact, if it determines	1004
that a constitutional requirement of a Member State is a	1005
<pre>material departure from the Compact. Otherwise, if this Compact_</pre>	1006

shall be held to be contrary to the constitution of any Member	1007
State, the Compact shall remain in full force and effect as to	1008
the remaining Member States and in full force and effect as to	1009
the Member State affected as to all severable matters.	1010
ARTICLE 14. CONSISTENT EFFECT AND CONFLICT WITH OTHER STATE LAWS	1011
Nothing herein shall prevent or inhibit the enforcement of	1012
any other law of a Member State that is not inconsistent with	1013
the Compact.	1014
Any laws, statutes, regulations, or other legal	1015
requirements in a Member State in conflict with the Compact are	1016
superseded to the extent of the conflict.	1017
All permissible agreements between the Commission and the	1018
Member States are binding in accordance with their terms.	1019
Sec. 4731.157. Not later than sixty days after the	1020
"Interstate Massage Compact (IMpact)" is entered into under	1021
section 4731.156 of the Revised Code, the state medical board,	1022
in accordance with Article 8 of the compact, shall select one	1023
individual to serve as a delegate to the interstate massage	1024
compact commission created under the compact. The board shall	1025
fill a vacancy in this position not later than sixty days after	1026
the vacancy occurs.	1027