



House Finance Committee
House Bill 54
Interested Party Testimony
February 19, 2025

Chair Stewart, Vice Chair Dovilla, Ranking Member Sweeney and members of the House Finance Committee, thank you for the opportunity to submit written interested party testimony regarding House Bill 54 (H.B. 54), the state transportation budget.

Ohio Rural Development Alliance (ORDA) supports the rural transportation planning grant program for regional transportation planning organization (RTPOs) and believes the earmark of \$5 million per fiscal year over the biennium should be reinstated in H.B. 54 (DOTCD5: Section 203.45).

By way of background, the Ohio Rural Development Alliance (ORDA) is an organization of regional transportation planning organizations (“RTPOs”) and other entities dedicated to economic parity for Ohio’s rural communities. ORDA’s members advocate for policies that create sustainable and diverse economic growth and prosperity in their communities. ORDA believes the RTPOs provide unique solutions and perspectives on regional transportation issues and give great insight to the Ohio Department of Transportation when implementing statewide planning activities. Ohio’s RTPOs provide transportation planning products and services to the non-metropolitan regions of Ohio, and work with both ODOT and local stakeholders to facilitate an integrated approach and support better informed transportation decision making in Ohio. RTPOs have established many successes within the current operational framework. Seven years into the program, RTPOs are trusted local partners and facilitators.

Ohio’s six RTPOs serve their local communities by providing critical transportation planning. The six RTPOs are listed below.

- Buckeye Hills Regional Council (Athens, Hocking, Meigs, Monroe, Morgan, Noble, Perry, and Washington Counties)
- Central Ohio Rural Planning Organization (Fairfield, Knox, Madison, Marion, Morrow, Pickaway and Union Counties)
- Logan-Union-Champaign Regional Planning Commission (Logan and Champaign Counties)



- Maumee Valley Planning Organization (Defiance, Fulton, Henry, Paulding, and Williams Counties)
- Ohio Mid-Eastern Governments Association (Carroll, Columbiana, Coshocton, Guernsey, Harrison, Holmes, Muskingum, and Tuscarawas Counties)
- Ohio Valley Regional Development Commission (Adams, Brown, Fayette, Gallia, Highland, Jackson, part of Lawrence, Pike, Ross, Scioto, and Vinton Counties)

To better meet the needs of the rural regions of Ohio, the RTPOs received additional planning dollars in a new grant program, the rural transportation planning grant program, in the 134th General Assembly's transportation budget, House Bill 74. The grant program required each RTPO to develop a process for receiving and reviewing project applications. In H.B. 23 of the 135th General Assembly, the planning grant program received \$ 5 million per fiscal year. For additional information on the type of projects funded through the grant program, please find attached the RTPOs Planning for Program- Impact Report 2024.

ORDA supports the planning grant program, and it should be reinstated in H.B. 54. To continue the success and build on the momentum of the previous rural transportation planning grant program, ORDA believes the program should continue.

We encourage this committee to support the rural transportation planning grant program and reinstate the funding for the program. Thank you for the opportunity to provide written interested party testimony on House Bill 54. If you have any questions, please do not hesitate to reach out to us via phone or e-mail.



RTPO IMPACT REPORT

20
24

PLANNING FOR PROGRESS

Legislative Progress Report and Project Profiles from the
Ohio Regional Transportation Planning Organizations (RTPOs)

RTPO Impact Report 2024

Introduction



ODOT created the RTPO program to strengthen and formalize the rural consultation process that is followed when carrying out statewide planning activities and construction projects.

RTPO Projects ROI FY2022-FY2025

Total RTPO Project Costs
\$56.03 million

Total RTPO Projects Funded
35

Total Funds Leveraged
\$46.76 million

The need for more RTPO project funding is evidenced by the unfunded requests that outpace current program resources.

Total RTPO Unfunded Projects
181

Total RTPO Unfunded Requests
\$112.54 million

An Ohio Regional Transportation Planning Organization (RTPO) plays a crucial role in regional transportation planning and development. Overall, RTPOs aim to create a more efficient, effective, and sustainable transportation system within their region, addressing both current and future needs. RTPOs provide transportation planning services and give voice to the non-metropolitan regions of Ohio. RTPOs work alongside the Ohio Department of Transportation (ODOT) and local stakeholders to coordinate plans for regional needs and make better informed transportation decisions in Ohio.

ODOT created the program in 2013, and over the last eleven years RTPOs have developed transportation expertise, regional transportation databases, public engagement policies, and long-range multimodal transportation plans supporting economic and community development activity for their region of the state.

House Bill 23 of the 135th Ohio General Assembly increased the original five million dollar allocation to \$10 million to be spent evenly in FY2024 and FY2025. With help from advisory committees made up of local stakeholders, each RTPO developed the guidelines, project applications, and scoring criteria needed to select projects for funding. The responsive programs that were developed out of this process are tailored to the needs of each region.

In the past, some critical projects were hard to fund because they didn't fit any of the current programs. The RTPO allocation of funds helps many of these projects now move forward. Continuation of this funding and future growth is vital to improving local transportation networks, and this report will showcase some of the projects local stakeholders have prioritized.

RTPOs have established many successes within the current operational framework and now, more than a decade into the program, RTPOs are trusted local partners and facilitators. This document will outline the existing contributions of Ohio's RTPOs and efforts to expand, adding new roles and responsibilities as they grow to meet the demands of the people and communities they serve.

A designated Ohio RTPO, in partnership with ODOT, seeks to encourage local officials to have more input on transportation decisions within their region, because local participation is critical for allocating resources to make high priority transportation decisions with limited state and federal budgets.

RTPOs work on a wide range of projects, including data collection and analysis, traffic counts, inter-agency consultation and stakeholder outreach, transportation project planning, grant writing, and project funding research.

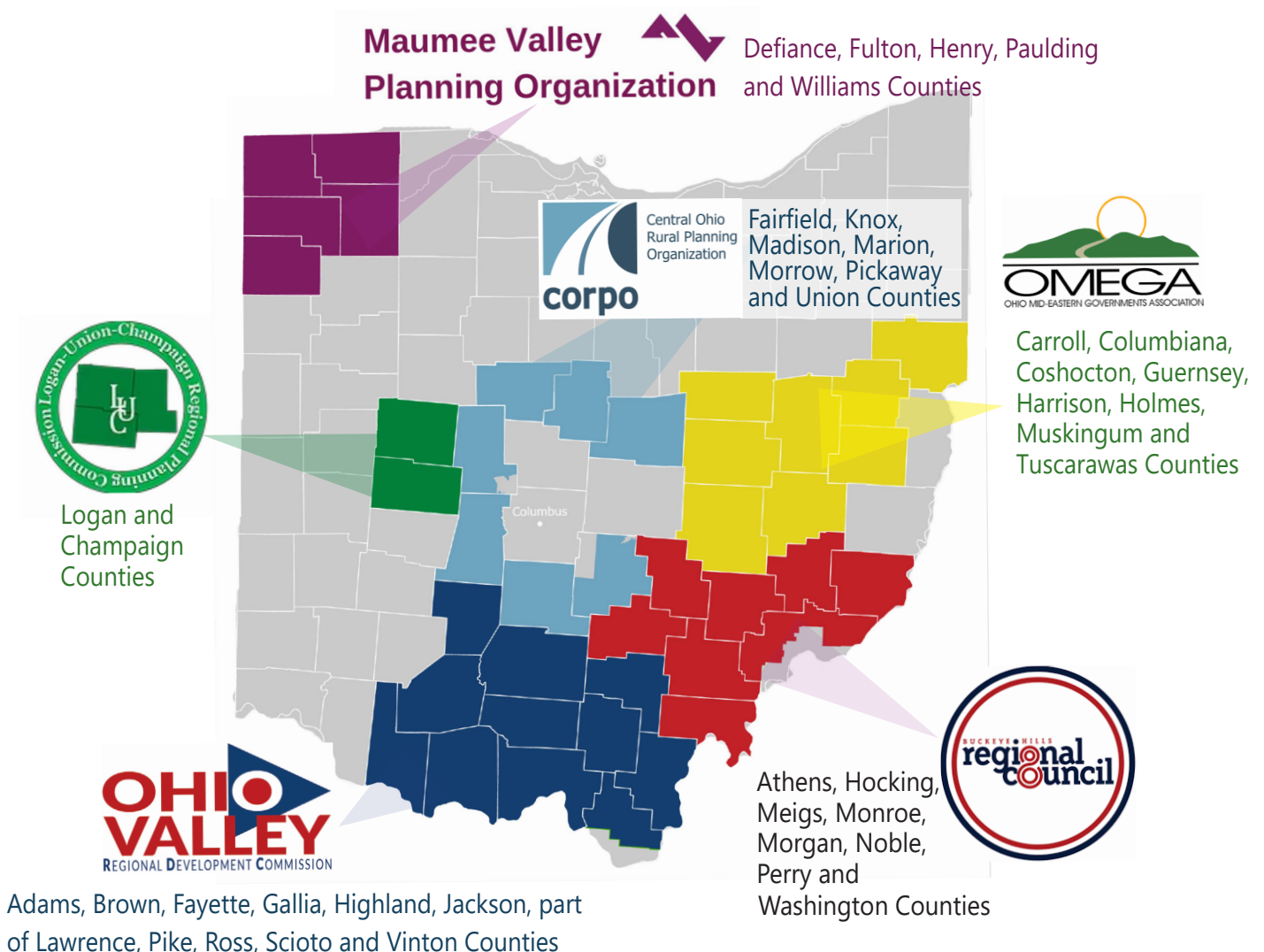
The Ohio RTPOs work with ODOT to accomplish the following basic work items as part of a larger scope of work:

- The creation and adoption of a Public Participation Plan
- The creation and adoption of a regional Long-Range Transportation Plan
- The development and adoption of a Transportation Improvement Plan
- The moderation of an ongoing and inclusive public involvement and outreach process

The RTPO program allows rural areas to participate in transportation planning, somewhat mirroring the process that currently happens in major metropolitan areas through the designated MPO's of Ohio. The RTPOs envision a transportation system in their respective regions that is connected, safe, well maintained, accessible to all users, environmentally sustainable, and supportive of economic vitality.

RTPO Organizations and Service Areas Covered

Total Ohio Counties Served = 41 Counties
Total Population Served = 1.86 Million People
Total Square Miles Covered = 19,075 Square Miles

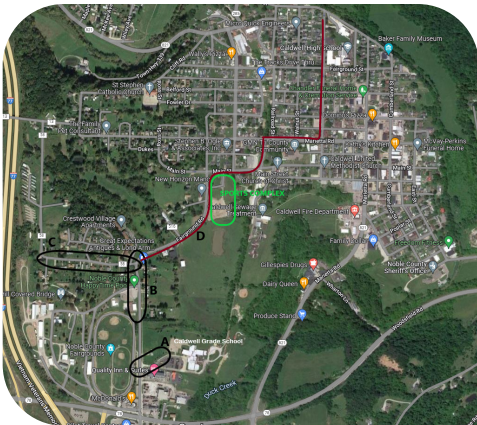




Murray City Milling and Paving, Murray City in Hocking County

Total Project Cost – \$410,000
 Total RTPO Funds in Project – \$200,000
 Total Leveraged Investment – \$210,000
 Project Partners/Collaborators – Village of Murray City, ODOT District 10, Buckeye Hills Regional Council RTPO

The Murray City Milling and Paving project aims to enhance road quality by addressing and repairing potholes through milling and paving. This improvement will ensure smoother, safer travel for residents and visitors, and extend the lifespan of the city’s road infrastructure. Investing in milling and paving projects improves infrastructure and enhances the overall quality of life and economic vitality of a small rural community and its surrounding region.

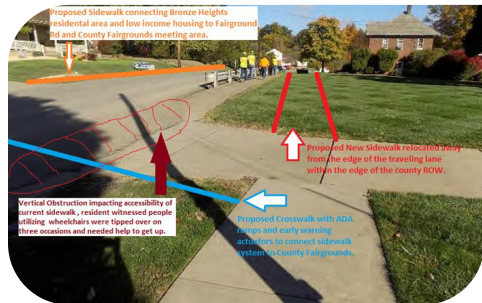


Caldwell Exempt Village School District Campus Connectivity, Caldwell Elementary School in Noble County

Total Project Cost – \$3,632,359
 Total RTPO Funds in Project – \$357,359
 Total Leveraged Investment – \$3,275,000
 Project Partners and/or Collaborators – Caldwell Exempted Village School District, Noble County Engineer, Noble County Commissioners, Village of Caldwell, ODOT District 10, and Buckeye Hills Regional Council RTPO

The project aims to improve safety, connectivity, and community health and well-being by eliminating sidewalk gaps. Providing campus connectivity not only improves educational access and transportation efficiency but also enhances community engagement, stimulates economic development, and fosters a more vibrant and sustainable region.

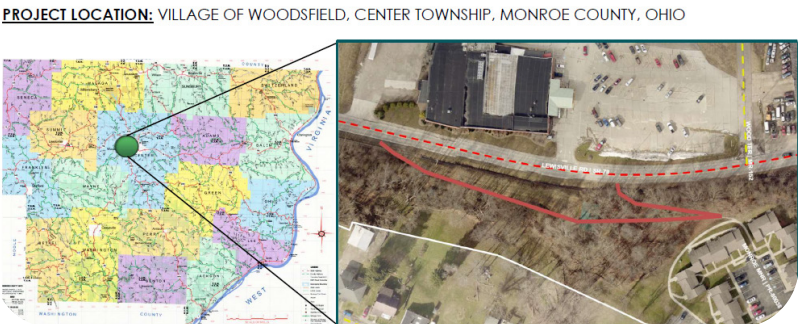
Caldwell Exempt Village School District Campus Connectivity Project



Woodsfield SR 78 Multi-Use Path, Woodsfield in Monroe County

Total Project Cost – \$1,236,000
 Total RTPO Funds in Project – \$200,000
 Total Leveraged Investment – \$1,036,000
 Project Partners and/or Collaborators – Monroe County Transportation Improvement District (TID), Monroe County Engineer, Village of Woodsfield, BHRC RTPO, ODOT District 10

This project will connect multiple housing developments and residential areas to the business area on the North side of State Route 78. Multi-use paths are crucial in promoting sustainable, active lifestyles while fostering economic growth, environmental stewardship, and community well-being.





Lancaster's Southern Gateway, City of Lancaster in Fairfield County

Total Project Cost – \$302,070.33

Total RTPO Funds in Project – \$227,342.66

Total Leveraged Investment – \$56,836.67

Project Partners/Collaborators– City of Lancaster, Destination Downtown Lancaster, Fairfield Heritage Trail Association & CORPO

The Lancaster Southern Gateway project supported economic development and small businesses, as well as improved conditions for residents in downtown Lancaster. It also increases connectivity to the Lancaster Bike Path from the downtown area and was the first dedicated bicycle lane in the city. The project also fostered community collaboration and laid the groundwork for additional pedestrian improvement projects in downtown Lancaster and throughout the CORPO region.

Rosette Way to Healthy Food, SR 47 within the Village of Richwood in Union County

Total Project Cost – \$137,572.00

Total RTPO Funds in Project – \$28,249.60

Total Leveraged Investment – \$7,000 in local match funds plus leveraged Carbon Reduction and HSIP funding

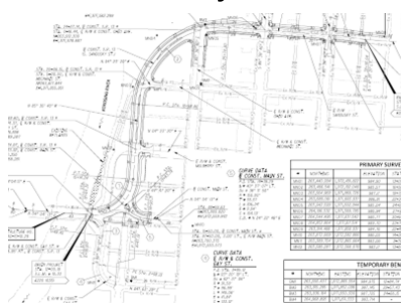
Project Partners/Collaborators – Union County Health Department Creating Healthy Communities Program, the Village of Richwood & CORPO



TOP: Lancaster Southern Gateway Project

MIDDLE: Rosette Way to Healthy Food Project

BOTTOM: State Route 13 Relocation Project



State Route 13 Relocation (CR 506, MR 307, MR 273) in the City of Mount Vernon in Knox County

Total Project Cost – \$15,055,027.70

Total RTPO Funds in Project – \$261,316

Total Leveraged Investment – Several other sources including local funds, Connect4Ohio, and Carbon Reduction funding

Project Partners and/or Collaborators – Knox County Officials, Village of Centerburg, Creating Healthy Communities & CORPO

CORPO staff assisted stakeholders from Knox County, Creating Healthy Communities and the City of Mount Vernon on the SR 13 Relocation project. This project will improve travel time for trucks, improve the connection between downtown Mount Vernon and the surrounding rural areas, and grow to be an important route for economic activity for the city and the region.



Urbana Bike Trail PID 115978 in the City of Urbana

Total Cost of Project – \$718,233.00

Total RTPO Funds in Project – \$115,190.00

Project Partners and/or Collaborators – City of Urbana, ODOT & LUC

This project improves both bike path crossings along a railroad and a busy roadway intersection just north of downtown Urbana. The project was a result of an abbreviated safety study completed by ODOT at the request of the City of Urbana. The completed study was used towards applying for Highway Safety Improvement Program (HSIP) funds. The project specifically focuses on bicycle and pedestrian safety improvements, improving the bike trail crossings with signage, striping, and flashing beacons. A map of the two crossing locations is included and an image from the engineering plans for the bike path and roadway realignment of Location #2 (N Main St/US Hwy 68 and Fyffe St/Laurel Oak St).



CR 18 Profile Improvements PID 115979 in Lake and Liberty Townships in Logan County

Total Cost of Project – \$178,934.23

Total RTPO Funds in Project – \$157,642.40

Project Partners and/or Collaborators – Logan County Engineer, ODOT & LUC

This project will improve roadway safety by performing profile improvements on CR 18 to increase the line of sight for vehicles on CR 18 and for vehicles approaching CR 18 from TR 216 and TR 200. The improvements are occurring on roadways just west of the City of Bellefontaine's largest commercial district. The image provided—from Google Streetview—depicts a dip in the roadway. Keep in mind, the dip is less drastic from the Google Streetview camera which may be 7-8' from the ground, but eye level in a car is approximately 3.5' from the ground.



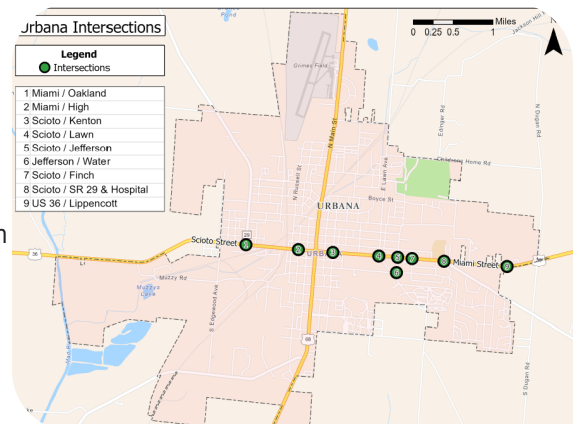
Urbana Signal Study City of Urbana, Champaign County

Total Cost of Project – \$50,000

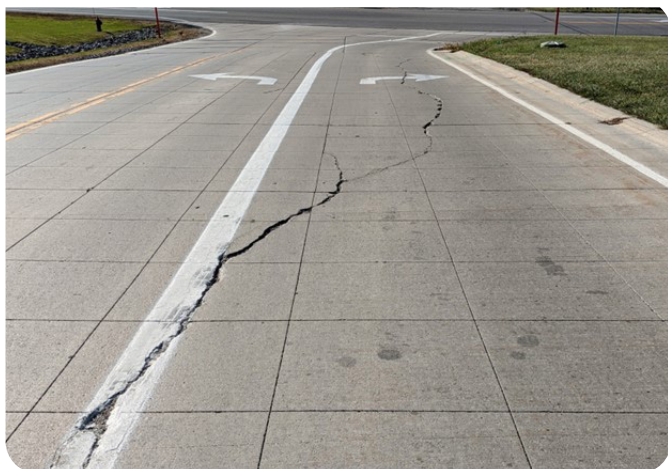
Total RTPO Funds in Project – \$50,000

Project Partners and/or Collaborators – City of Urbana, LUC & Clark County Springfield-TCC

This project inventoried the City of Urbana's traffic signals to identify maintenance needs for their system moving-forward. A map of the traffic signals included from the study to be included in a request for an ODOT grant application is provided; please keep in mind these are some the highest traffic roads in the County where SR 29 and US Hwy 36 come together. Without the traffic signal study, the City could not have completed applications for ODOT's Small City program or the TAP program.

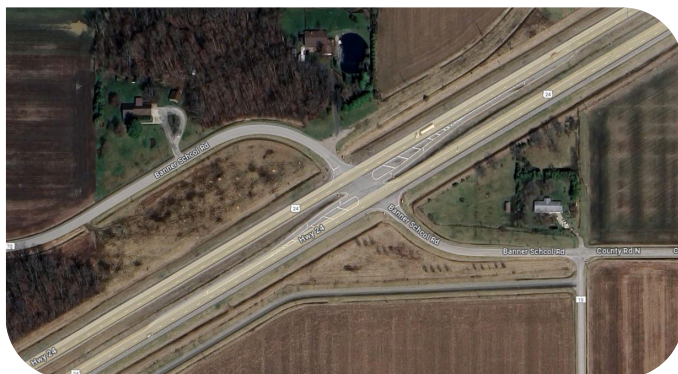


Maumee Valley Planning Organization



TOP: Christy Road Repaving

MIDDLE: Banner School Road Connection



BOTTOM: North Main Street Reconstruction Project



Christy Road Repaving in Defiance County

Total Cost of Project – ongoing

Total RTPO Funds in Project – \$125,000

Project Partners and/or Collaborators Defiance County and Gerken Paving Inc

This project will repair a large crack in the paving and improve access to the existing activity center and employment area.

Banner School Road Connection in Defiance County

Total Cost of Project – Engineers Cost Estimate: ongoing

Total RTPO Funds in Project – \$304,548

Project Partners and/or Collaborators – Maumee Valley Planning Organization & Ward Construction Company

The Banner School Road Connection project will remove the hazardous at-grade intersection with US 24.

North Main Street Reconstruction Project in the City of Bryan

Total Cost of Project – ongoing

Total RTPO Funds in Project – \$512,000

Project Partners and/or Collaborators – City of Bryan Engineer and Maumee Valley Planning Organization

It supports other modes of travel, freight distribution, and improves the existing employment area.

The Maumee Valley Planning Organization RTPO selected three unique projects to depict the broad spectrum of services our RTPO staff provides to the region. The compilation of these projects shows the holistic planning approach that our RTPO staff takes to advance transportation throughout the region.



Riverfront Trail Phase 1.2 in the City of East Liverpool

Total Cost of Project: \$1,750,000
Total Leveraged Investment in Project: \$1,450,000
Total RTPO Funds in Project: \$300,000
Project Partners and/or Collaborators: City of East Liverpool, Columbiana County & OMEGA

When complete, the East Liverpool Riverfront Trail will be 4.67 miles in length, connecting Downtown East Liverpool to the Pennsylvania state line where it will connect to the proposed Industrial Heartland Trail network of 1,500 miles of trails in four states.

3rd Street Bridge / Repair Replacement in Uhrichsville

Total Cost of Project: \$1,896,999
Total Leveraged Investment in Project: \$1,649,090
Total RTPO Funds in Project: \$247,909
Project Partners and/or Collaborators: Village of Uhrichsville and OMEGA

The proposed project will completely remove and replace the deficient span and substructure. A new span will be placed in the same location with new substructure and erosion controls. A temporary at-grade crossing of the railroad at Erie/East Street (for maintenance of traffic) may be needed for access to residences and the village's water plant. The project also includes flexible pavement, drainage improvements, and guardrail.

Berlin Elementary School Sidewalks in the Village of Berlin

Total Cost of Project: \$702,644
Total Leveraged Investment in Project: \$351,322
Total RTPO Funds in Project: \$351,322
Project Partners and/or Collaborators: Holmes County, Berlin Township, Berlin Elementary School & OMEGA

Provides a safe alternative transportation means for those walking to school. Time and time again, data reveals sidewalks are a key factor in the prevention of pedestrian related fatalities and sidewalk construction near the school helped reduce the number of accidents in the area, making the school day from start to finish safer for students.

EAST LIVERPOOL RIVERFRONT TRAIL, PHASE 1.2

Photo No. 7 Date: 01/31/2021

The trail alignment is on an old road. The alignment has large areas of old pavement access route, which will be graded and paved with asphalt. There are great views of the Lincoln Highway Bridge and the Ohio River as well as Babbs Island from this trail.



Photo No. 8 Date: 01/31/2021

The trail alignment is on an old road. The alignment has large areas of old pavement access route, which will be graded and paved with asphalt.

There are great views of the Lincoln Highway Bridge and the Ohio River as well as Babbs Island from this trail.





Jefferson Street Sidewalk and Pedestrian Bridge Project in the Village of Greenfield

Total Cost of Project –\$617,370

Total Leveraged Investment in Project – \$325,737

Total RTPO Funds in Project – \$291,633

Project Partners and/or Collaborators – ODOT, Village of Greenfield & OVRDC



This project will make it safer for pedestrians to traverse a bridge and gain access to the library and other vital locations. Creating safe, pedestrian friendly transportation options help improve health outcomes for citizens, increases traffic to businesses and improves the overall safety of the transportation network.

Ross County 159 & US 23 Interchange and Economic Growth Area Study

Total Cost of Project – \$350,000

Total Leveraged Investment in Project – \$150,000

Total RTPO Funds in Project – Planning funds \$200,000

Project Partners and/or Collaborators – Ross County Economic Development, City of Chillicothe, ODOT District 9 and OVRDC



This study will include planning to support expected growth resulting from a very large economic development project in the region which is expected to bring new medical services and recreational opportunities. Providing planning services to rural areas which lack capacity is a crucial need in the OVRDC region.

Coles Boulevard Safety Improvement Project in Portsmouth

Total Cost of Project – \$4,985,950.00

Total Leveraged Investment in Project – \$4,485,950

Total RTPO Funds in Project – \$500,000

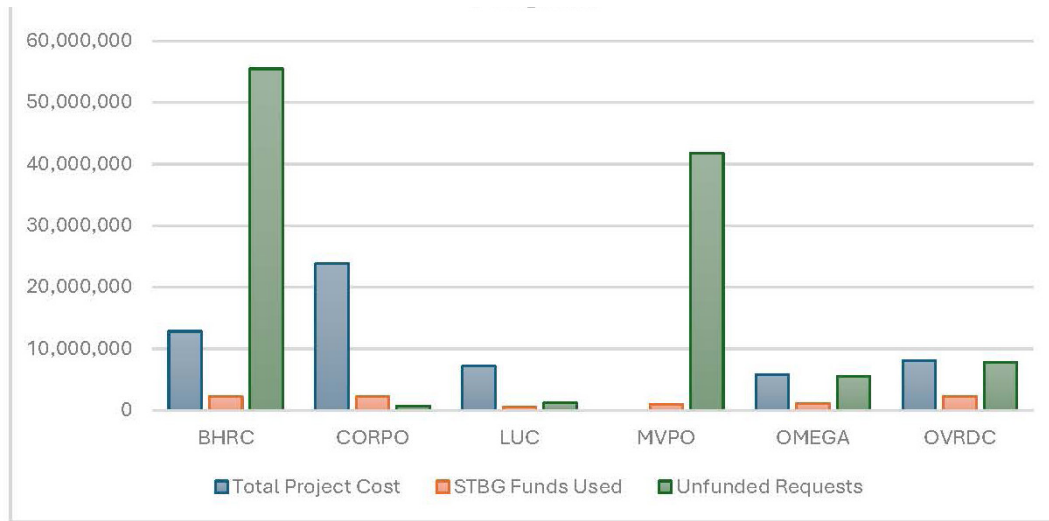
Project Partners and/or Collaborators – City of Portsmouth, ODOT and OVRDC

The Coles Boulevard Safety Improvement Project in Portsmouth improves roadway geometrics, safety and operations, and non-motorized facilities. This road is the main access to a large medical facility which serves multiple counties.



Projects funded through HB23 RTPO Planning Grant Program

SFY24/25 Budget



Total RTPO Funds \$ 9,273,921

Total Leveraged \$ 46,764,825

Total Project Costs \$ 56,038,746

Total Unfunded \$112,541,000

SFY24/25 Project List by RTPO/County

RTPO	Applicant Agency	Project Name	PID	ODOT	County	Ttl Project Cost	STBG Ttl	Project Phase
BHRC	Noble County Engineers Office	CEVSD Campus Connectivity	120193	10	Noble	\$ 3,632,359.00	\$ 357,359.00	PE/DD/RW
BHRC	Village of Racine	Active Transportation Sidewalk Ext		10	Meigs	\$ 210,000.00	\$ 200,000.00	PE/DD/RW
BHRC	City of Nelsonville	Canal Street and Burr Oak Blvd Resurfacing	116910	10	Athens	\$ 4,108,499.00	\$ 200,000.00	PE/DD/RW
BHRC	Monroe TID	MOE Woodfield SR 78 Multi-Use Path	119860	10	Monroe	\$ 1,236,000.00	\$ 200,000.00	PE/DD/RW
BHRC	Village of Crooksville	Industrial Drive Sidewalk Improvements		5	Perry	\$ 834,700.00	\$ 175,000.00	PE/DD/RW
BHRC	Village of Coolville	Culvert Replacement		10	Athens	\$ 300,000.00	\$ 200,000.00	PE/DD/RW
BHRC	Murray City	Milling and Paving		10	Hocking	\$ 410,000.00	\$ 200,000.00	PE/DD/RW
BHRC	Hocking County	Master Plan		10	Hocking	\$ 150,000.00	\$ 150,000.00	PE/DD
CORPO	City of Marysville	UNI-SR31- 0.77	114102	6	Union	\$ 4,417,146.00	\$ 200,000.00	CO
CORPO	City of Mount Vernon	Edgewood Road Improvements	120233	5	Knox	\$ 9,758,000.00	\$ 800,000.00	PE/DD
CORPO	City of Lancaster	Memorial Drive Pedestrian Crossings	120594	5	Fairfield	\$ 315,532.00	\$ 252,426.00	PE/DD/RW
CORPO	Village of Plain City	Plain City Uptown Intersection Modification	121878	6	Madison	\$ 52,500.00	\$ 42,000.00	DD
CORPO	Madison County Engineer	MAD-CR0004-09.07 overOpossumRun,BridgeReplacement	121878	6	Madison	\$ 359,610.35	\$ 287,688.00	CO
CORPO	Village of Gambier	Gambier Trail Connection		5	Knox	\$ 124,000.00	\$ 99,200.00	DD
CORPO	Knox Area Transit	KAT Transit Facility		5	Knox	\$ 8,380,625.00	\$ 500,000.00	CO
LUC	Village of Mechanicsburg	CHP-PAVE-FY25	112484	7	Champaign	\$ 5,256,756.00	\$ 82,080.00	CO
LUC	City of Urbana	CHP-Urbana Bike Trail	115978	7	Champaign	\$ 718,233.00	\$ 18,140.00	CO
LUC	City of Urbana	CHP-Court St. Bridge	115394	7	Champaign	\$ 760,634.11	\$ 168,570.00	CO
LUC	Logan County Engineer	LOG-VAR GR Upgrade	121427	7	Logan	\$ 177,249.91	\$ 161,136.29	CO
LUC	City of Bellefontaine	LOG-Brown Ave. Sidewalk Imp	121449	7	Logan	\$ 241,493.30	\$ 164,722.40	CO
MVPO	Defiance County Engineer	Christy Road Repaving	119766	1	Defiance		\$ 125,000.00	CO
MVPO	Defiance County Engineer	Banner School Rd Connection	117664	1	Defiance		\$ 304,548.00	CO
MVPO	City of Bryan	SR 15/127 Repairs		2	Williams		\$ 512,000.00	CO
OMEGA	East Liverpool	Riverfront Trail (Phase 1.1)	117785	11	Colubiana	\$ 1,750,000.00	\$ 300,000.00	PE
OMEGA	Uhrichsville	3rd St Bridge	116211	11	Tuscarawas	\$ 1,896,999.00	\$ 247,909.00	DD/RW/CO
OMEGA	Berlin	Berlin Elementary Sidewalks		11	Holmes	\$ 702,644.00	\$ 351,322.00	CO
OMEGA	Port Washington	Sidewalk Improvement	120042	11	Tuscarawas	\$ 1,425,000.00	\$ 233,794.00	PE/DD/CO
OVRDC	Village of Greenfield	Jefferson St Pedestrian Bridge & Sidewalk Project	115219	9	Highland	\$ 617,370.00	\$ 291,633.00	CO
OVRDC	Pike County	Wakefield Mount Rd Retaining Wall	120347	9	Pike	\$ 400,000.00	\$ 360,000.00	CO
OVRDC	Ross County	ROS159 & US23 Interchange & growth Study Area	120344	9	Ross	\$ 350,000.00	\$ 200,000.00	PE
OVRDC	Portsmouth	Coles Blvd Safety Improvements	117315	9	Scioto	\$ 577,000.00	\$ 200,000.00	PE
OVRDC	Scioto County	CR503 Ohio Rive Rd Safety Improvements - Phase 1	120345	9	Scioto	\$ 880,008.54	\$ 500,000.00	CO
OVRDC	Wellston	Pennsylvania Ave Reconstruction	121797	9	Jackson	\$ 210,438.00	\$ 189,394.20	PE
OVRDC	Portsmouth	Coles Blvd Safety Improvements	117315	9	Scioto	\$ 4,985,950.00	\$ 500,000.00	CO
OVRDC	Scioto County	CR503 Ohio Rive Rd Safety Improvements - Phase 2	120345	9	Scioto	\$ 800,000.00	\$ 500,000.00	CO
						Total Project \$\$	Total RTPO Funds	Total Leveraged
						\$ 56,038,747.21	\$ 9,273,921.89	\$ 46,764,825.32

Thank you for your continued support of the Regional Transportation Planning Organization (RTPO) Program. Report contributors include:



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