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Testimony of Kristi Strawser CEO, EverHeart Hospice Senate Medicaid Committee

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Good afternoon, Chair Gross, Vice Chair Barhorst, Ranking member Baker and members of the Medicaid Committee. Thank you for the opportunity to testify today. My name is Kristi Strawser, and I am the Chief Executive Officer at EverHeart Hospice a not-for-profit hospice provider serving 10 counties along the Western region of Ohio. EverHeart Hospice is a proud member of LeadingAge Ohio and is advocating on behalf of many other LeadingAge Ohio members across the state of Ohio.

At EverHeart Hospice, we provide compassionate, person-centered end-of-life care to 800 patients and their families each year. 60-65% of our patients reside in nursing facilities, where our interdisciplinary teams collaborate daily with facility staff to deliver comfort, dignity, support, pain, and symptom management to patients at the end of life.

The Issue: A Structural Loss in Medicaid Room & Board Pass-Throughs

When a Medicaid beneficiary in a nursing facility elects hospice, the hospice must be the one to bill Medicaid for that patient's room and board. The room and board is then paid to the nursing facility from the Hospice, hence calling it a "pass-through." However, Medicaid reimburses the hospice at only 95% of the nursing facility's rate — but to maintain strong partnerships and ensure residents continue to have access to timely hospice care, we provide payment for the full 100% to the nursing home. Otherwise, the nursing home would be cut 5% on each patient who elects hospice. We do not want to add a barrier to patients receiving hospice care, so that has never been a viable option.

This means EverHeart Hospice, along with all other hospices in the state of Ohio, absorb a 5% loss per patient per day, with no mechanism for recouping it. Over time, this loss erodes our ability to invest in the care Medicaid is intended to support.

The Financial Impact

In 2023, this gap averaged \$12.50 per patient per day. For hospices like EverHeart Hospice with an average daily census of 140, where 60-65% of patients are in nursing facilities covered by Medicaid, this amounts to an estimated loss of \$107,000 annually. This loss is entirely outside of our control, it is not due to overspending or inefficiency, but because of a reimbursement structure that does not cover the cost of care.

Hospices across Ohio are absorbing this loss not because they can afford to, but because the alternative — shifting that burden to the nursing facility — would jeopardize patient access to hospice care

altogether.

This is not a new concern — hospice advocates have raised this issue for decades, but without resolution, the financial strain continues to worsen.

What Could We Do With Those Dollars?

If we were reimbursed at 100%, we would no longer be forced to divert our already-stretched operating budget to cover this shortfall built into the reimbursement system. We could stop using funds meant for patient care to fill this gap. Given that 5% back, we would reinvest the dollars in:

- Staffing: Hiring and retaining skilled nurses, social workers, hospice aides and chaplains to reduce burnout and enhance patient experience.
- Access: Expanding access to underserved rural or inner-city communities that currently lack adequate hospice coverage. Stretching our teams to areas that are farther away costs resources in mileage reimbursement and staff hours, but the dollars lost could be reallocated to serve those underserved communities that need our care.
- Bereavement Services: Enhancing grief support programs for families, including those who don't qualify for traditional mental health benefits.
- Innovation and Training: Implementing technology, training, and clinical improvements to ensure best practices in pain management, dementia care, or other specialty programs.
- 24/7 Response: Strengthening after-hours and crisis response services to ensure round-the-clock support.

Our Ask

We respectfully urge this committee to support a fix in the SFY 2026–2027 budget: reimburse hospices at 100% of the Medicaid room and board rate for patients residing in nursing facilities. This is a straightforward fix to a longstanding policy flaw.

Reimbursing hospices at 100% of the nursing facility's room and board rate would close the funding gap, align reimbursement more closely with actual costs, and ensure stability in the final phase of care for Ohio's most vulnerable patients. The estimated cost — \$4.3 million in state funds annually — is modest, but the impact would be profound.

Conclusion

Hospice providers like EverHeart Hospice have long served as the safety net at the end of life. But we cannot sustain that role while losing money every day simply to provide nursing home patients and their families with access to the hospice care they need.

Thank you again for your time and consideration. I welcome any questions you may have and would love to share more specifics about EverHeart Hospice. We appreciate your leadership on behalf of the patients and families who depend on high quality and compassionate end-of-life care.