### As Introduced

# 136th General Assembly

# Regular Session 2025-2026

H. B. No. 172

## **Representative Newman**

Cosponsors: Representatives Click, Dean, Lear, John, Klopfenstein, Ritter, Ferguson, Mullins, Mathews, T., Creech, Miller, M., Workman, Salvo, Fowler Arthur, Williams

То	amend sections 2151.461, 3129.03, 3313.473,	1
	3798.07, and 3798.12 and to repeal section	2
	5122.04 of the Revised Code to prohibit the	3
	provision of mental health services to minors	4
	without parental consent.	5

#### BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

<b>Section 1</b> . That sections 2151.461, 3129.03, 3313.473,	6
3798.07, and 3798.12 of the Revised Code be amended to read as	7
follows:	8
Sec. 2151.461. (A) If a child is under the care and	9
supervision of a residential facility and presents to an	10
emergency department or is admitted to a hospital for an injury	11
or mental health crisis, the emergency department or hospital	12
shall do both of the following:	13
(1) Communicate with the public children services agency	14
or private child placing agency with custody of the child about	15
the visit. Except for care that a child has consented to under	16
section 2108.31, 2151.85, 2907.29, 3701.242, 3709.241, 3719.012,	17
or 5120.172 <del>, or 5122.04</del> of the Revised Code, the emergency	18

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department or hospital shall discuss the child's medical	19
treatment with and request authorization of care from the	20
agency.	21
(2) Notify the agency of the discharge of the child from	22
the emergency department or hospital.	23
the emergency department or hospitar.	23
(B) A public children services agency or private child	24
placing agency with custody of a child who is under the care and	25
supervision of a residential facility and presents to an	26
emergency department or is admitted to a hospital for an injury	27
or mental health crisis shall respond to the emergency	28
department or hospital's communication regarding medical care	29
for the child not later than four hours after initial contact.	30
Sec. 3129.03. (A) Notwithstanding section 5122.04 of the	31
Revised Code, no No mental health professional shall diagnose or	32
treat a minor individual who presents for the diagnosis or	33
treatment of a gender-related condition without first obtaining	34
the consent of one of the following:	35
(1) At least one parent of the minor individual;	36
(2) At least one legal custodian of the minor individual;	37
(3) The minor individual's guardian.	38
(B) No mental health professional shall diagnose or treat	39
a minor individual who presents for the diagnosis or treatment	40
of a gender-related condition without screening the minor	41
individual for both of the following during the course of	42
diagnosis and treatment:	43
(1) Other comorbidities that may be influencing the minor	44
individual's gender-related condition, including depression,	45
anxiety, attention deficit hyperactivity disorder, autism	46

spectrum disorder, and other mental health conditions;	47
(2) Physical, sexual, mental, and emotional abuse and	48
other traumas.	49
Sec. 3313.473. (A) The general assembly maintains that a	50
parent has a fundamental right to make decisions concerning the	51
upbringing, education, and care of the parent's child.	52
(B) Not later than the first day of July following the	53
effective date of this sectionApril 9, 2025, the board of	54
education of each city, local, exempted village, and joint	55
vocational school district shall develop and adopt a policy to	56
promote parental involvement in the public school system. The	57
policy shall require a school district to do all of the	58
following:	59
(1)(a) Ensure that any sexuality content is age-	60
appropriate and developmentally appropriate for the age of the	61
student receiving the instruction, regardless of the age or	62
grade level of the student.	63
(b) Prior to providing instruction that includes sexuality	64
content or permitting a third party to provide such instruction	65
on behalf of the district, provide parents the opportunity to	66
review any instructional material that includes sexuality	67
content. Upon request of the student's parent, a student shall	68
be excused from instruction that includes sexuality content and	69
be permitted to participate in an alternative assignment.	70
(2) Promptly notify a student's parent of any substantial	71
change in the student's services, including counseling services,	72
or monitoring related to the student's mental, emotional, or	73
physical health or well-being or the school's ability to provide	74
a safe and supportive learning environment for the student. The	75

policy shall specify in what manner a student's parent will be	76
notified of any substantial change in the student's services.	77
The policy shall specify that notice to parents shall	78
reinforce the fundamental right of parents to make decisions	79
regarding the upbringing and control of their children, and that	80
the school district shall not inhibit parental access to the	81
student's education and health records maintained by the school.	82
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(3) Prohibit school district personnel from directly or	83
indirectly encouraging a student to withhold from a parent	84
information concerning the student's mental, emotional, or	85
physical health or well-being, or a change in related services	86
or monitoring.	87
The policy shall prohibit school district personnel from	88
discouraging or prohibiting parental notification of and	89
involvement in decisions affecting a student's mental,	90
emotional, or physical health or well-being.	91
(4) Adopt a procedure to obtain authorization from parents	92
prior to providing any type of health care service to the	93
student, including physical, mental, and behavioral health care	94
services. Under the procedure, a parent may choose whether to	95
authorize a district to provide a health care service to the	96
parent's child. The procedure shall require the school district	97
to do both of the following:	98
(a) At the beginning of the school year, notify parents of	99
each health care service offered at, or facilitated in	100
cooperation with, their student's school and their option to	101
withhold consent or decline any specified service. Parental	102
consent to health care services does not waive the parent's	103

right to access the parent's student's educational or health

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records or to be notified about a change in the student's	105
services or monitoring as provided in this section.	106
(b) Prior to providing a health care service to a student,	107
notify a parent whether the service is required to be provided	108
by the school district under state law and if other options for	109
a student to access the service exist. This requirement may be	110
satisfied by an annual notice to parents at the beginning of the	111
school year.	112
Division (B)(4) of this section does not apply to	113
emergency situations, first aid, other unanticipated minor	114
health care services, or health care services provided pursuant	115
to a student's IEP or a school district's obligation under	116
section 504 of the "Rehabilitation Act of 1973," 29 U.S.C. 794.	117
(5) Permit a parent to file with a school principal or	118
assistant principal a written concern regarding a topic	119
addressed in this section. The policy shall establish a process	120
for a principal or assistant principal to resolve such concerns	121
within thirty days after their receipt. Under the policy, school	122
districts shall notify parents of their right to file a written	123
concern. A parent may appeal a principal's or assistant	124
principal's decision to the superintendent of that district.	125
If a parent appeals the principal's or assistant	126
principal's decision, the superintendent, or a designee of the	127
superintendent, shall conduct a hearing on the decision. Based	128
on the findings of that hearing, the superintendent shall decide	129
whether to affirm the principal's or assistant principal's	130
decision. If the superintendent does not affirm the decision,	131
the superintendent shall determine a resolution to the parent's	132
concern. A parent may appeal the superintendent's decision to	133

the board of education of the school district. The board shall

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review the superintendent's decision and, if the board	135
determines it necessary, hold a hearing on the decision and,	136
based on that hearing, either affirm the superintendent's	137
decision or determine a new resolution to the parent's concern.	138
Nothing in division (B)(5) of this section shall prevent a	139
parent from contacting a member of a board of education	140
regarding the parent's concerns with the operation of a school	141
under the supervision of that board.	142
(C) Each school district shall make its policy adopted	143
under this section publicly available and post it prominently on	144
its publicly accessible web site, if it has one.	145
(D) This section does not prescribe all rights of parents	146
or preempt or foreclose claims or remedies in support of	147
parental rights that are available under the constitution,	148
statutes, or common law of this state.	149
(E) No school district or third party acting on behalf of	150
a district shall provide instruction that includes sexuality	151
content to students in grades kindergarten through three.	152
(F)(1) Nothing in this section shall require disclosure or	153
activity that is in conflict with or in violation of any of the	154
following:	155
(a) The HIPAA privacy rule;	156
(b) Chapter 3798. of the Revised Code;	157
(c) Section 2317.02 $_{ au}$ or 4732.19 $_{ au}$ or 5122.04 of the Revised	158
Code;	159
(d) The "Family Educational Rights and Privacy Act of	160
1974." 20 H S C 1232a:	1 6 1

(e) Ohio Constitution, Article I, Section 10a and any laws	162
enacted to implement that section, including sections 2930.07	163
and 2930.10 of the Revised Code.	164
(2) Nothing in this section requires disclosure or	165
activity in violation of any court order, including any of the	166
following:	167
(a) A condition of bond;	168
(b) A protection order or consent agreement issued	169
pursuant to section 2151.34, 2903.213, 2903.214, 2919.26, or	170
3113.31 of the Revised Code;	171
(c) A condition of a community control sanction, post-	172
release control sanction, or parole.	173
(3) Nothing in this section requires disclosure or	174
activity in violation of a specific request for nondisclosure	175
made pursuant to a criminal investigation or grand jury subpoena	176
in which the student is the victim and a parent is the alleged	177
perpetrator.	178
(4) Nothing in this section prohibits or prevents	179
mandatory reporting under section 2151.421 of the Revised Code.	180
(5) Nothing in this section prohibits or limits the career	181
and academic mentoring and counseling between teachers and	182
students in the regular course of the school day.	183
(G) As used in this section:	184
(1) "Biological sex" means the biological indication of	185
male and female, including sex chromosomes, naturally occurring	186
sex hormones, gonads, and unambiguous internal and external	187
genitalia present at birth, without regard to an individual's	188
psychological, chosen, or subjective experience of gender.	189

(2) "HIPAA privacy rule" has the same meaning as in	190
section 3798.01 of the Revised Code.	191
(3) "IEP" has the same meaning as in section 3323.01 of	192
the Revised Code.	193
(4) "Parent" has the same meaning as in section 3313.98 of	194
the Revised Code.	195
(5) "Sexuality content" means any oral or written	196
instruction, presentation, image, or description of sexual	197
concepts or gender ideology provided in a classroom setting.	198
"Sexuality content" does not mean any of the following:	199
(a) Instruction or presentations in sexually transmitted	200
infection education, child sexual abuse prevention, and sexual	201
violence prevention education provided under division (A)(5) of	202
section 3313.60 or section 3314.0310 or 3326.091 of the Revised	203
Code;	204
(b) Instruction or presentations in sexually transmitted	205
infection education emphasizing abstinence provided under	206
section 3313.6011 of the Revised Code;	207
(c) Incidental references to sexual concepts or gender	208
ideology occurring outside of formal instruction or	209
presentations on such topics, including references made during	210
class participation and in schoolwork.	211
(6) "Student's mental, emotional, or physical health or	212
well-being" includes, at a minimum, any of the following:	213
(a) A student's academic performance;	214
(b) Any significant sickness or physical injury, or any	215
psychological trauma suffered by a student;	216

(c) Any harassment, intimidation, or bullying, as defined	217
in section 3313.666 of the Revised Code, by or against a student	218
in violation of school district policy;	219
(d) Any request by a student to identify as a gender that	220
does not align with the student's biological sex;	221
(e) Exhibition of suicidal ideation or persistent symptoms	222
of depression, or severe anxiety, or other mental health issues.	223
(7) "Age-appropriate" and "developmentally appropriate"	224
content refers to activities or items that are generally	225
accepted as suitable for children of the same chronological age	226
or level of maturity or that are determined to be	227
developmentally appropriate for a child, based on the	228
development of cognitive, emotional, physical, and behavioral	229
capacities that are typical for an age or age group.	230
Sec. 3798.07. (A) A covered entity shall be subject to the	231
Sec. 3798.07. (A) A covered entity shall be subject to the following conditions when it discloses protected health	231 232
following conditions when it discloses protected health	232
following conditions when it discloses protected health information to a health information exchange:	232 233
following conditions when it discloses protected health information to a health information exchange:  (1) The covered entity shall restrict disclosure	232 233 234
following conditions when it discloses protected health information to a health information exchange:  (1) The covered entity shall restrict disclosure consistent with all applicable federal laws governing the	232 233 234 235
following conditions when it discloses protected health information to a health information exchange:  (1) The covered entity shall restrict disclosure consistent with all applicable federal laws governing the disclosure.	232 233 234 235 236
following conditions when it discloses protected health information to a health information exchange:  (1) The covered entity shall restrict disclosure consistent with all applicable federal laws governing the disclosure.  (2) If the protected health information concerns a minor,	232 233 234 235 236
following conditions when it discloses protected health information to a health information exchange:  (1) The covered entity shall restrict disclosure consistent with all applicable federal laws governing the disclosure.  (2) If the protected health information concerns a minor, the covered entity shall restrict disclosure in a manner that	232 233 234 235 236 237
following conditions when it discloses protected health information to a health information exchange:  (1) The covered entity shall restrict disclosure consistent with all applicable federal laws governing the disclosure.  (2) If the protected health information concerns a minor, the covered entity shall restrict disclosure in a manner that complies with laws of this state pertaining to the circumstances	232 233 234 235 236 237 238
following conditions when it discloses protected health information to a health information exchange:  (1) The covered entity shall restrict disclosure consistent with all applicable federal laws governing the disclosure.  (2) If the protected health information concerns a minor, the covered entity shall restrict disclosure in a manner that complies with laws of this state pertaining to the circumstances under which a minor may consent to the minor's own receipt of	232 233 234 235 236 237 238 240
following conditions when it discloses protected health information to a health information exchange:  (1) The covered entity shall restrict disclosure consistent with all applicable federal laws governing the disclosure.  (2) If the protected health information concerns a minor, the covered entity shall restrict disclosure in a manner that complies with laws of this state pertaining to the circumstances under which a minor may consent to the minor's own receipt of health care or make medical decisions on the minor's own behalf,	232 233 234 235 236 237 238 240 241
following conditions when it discloses protected health information to a health information exchange:  (1) The covered entity shall restrict disclosure consistent with all applicable federal laws governing the disclosure.  (2) If the protected health information concerns a minor, the covered entity shall restrict disclosure in a manner that complies with laws of this state pertaining to the circumstances under which a minor may consent to the minor's own receipt of health care or make medical decisions on the minor's own behalf, including sections 2907.29, 3709.241, 3719.012, 5120.172,	232 233 234 235 236 237 238 240 241 242

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manner that is consistent with a written request from the	246
individual or the individual's personal representative to	247
restrict disclosure of all of the individual's protected health	248
information.	249
(B) The conditions in division (A) of this section on a	250
covered entity's disclosure of protected health information to a	251
health information exchange do not render unenforceable or	252
restrict in any manner any of the following:	253
(1) A provision of the Revised Code that on September 10,	254
2012, requires a person or governmental entity to disclose	255
protected health information to a state agency, political	256
subdivision, or other governmental entity;	257
(2) The confidential status of proceedings and records	258
within the scope of a peer review committee of a health care	259
entity as described in section 2305.252 of the Revised Code;	260
(3) The confidential status of quality assurance program	261
activities and quality assurance records as described in section	262
5122.32 of the Revised Code;	263
(4) The testimonial privilege established by division (B)	264
of section 2317.02 of the Revised Code;	265
(5) Any of the following items that govern the	266
confidentiality, privacy, security, or privileged status of	267
protected health information in the possession or custody of an	268
agency as defined in section 111.15 of the Revised Code; govern	269
the process for obtaining from a patient consent to the	270
provision of health care or consent for participation in medical	271
or other scientific research; govern the process for determining	272
whether an adult has a physical or mental impairment or an	273
adult's capacity to make health care decisions for purposes of	274

Chapter 5126. of the Revised Code; or govern the process for	275
determining whether a minor has been emancipated:	276
(a) A section of the Revised Code that is not in this	277
chapter;	278
(b) A rule as defined in section 119.01 of the Revised	279
Code;	280
(c) An internal management rule as defined in section	281
111.15 of the Revised Code;	282
(d) Guidance issued by an agency as defined in section	283
111.15 of the Revised Code;	284
(e) Orders or regulations of a board of health of a city	285
health district made under section 3709.20 of the Revised Code;	286
(f) Orders or regulations of a board of health of a	287
general health district made under section 3709.21 of the	288
Revised Code;	289
(g) An ordinance or resolution adopted by a political	290
subdivision;	291
(h) A professional code of ethics;	292
(ii) A professional code of ethics;	292
(i) When a minor is authorized to consent to the minor's	293
own receipt of health care or make medical decisions on the	294
minor's own behalf, including the circumstances described in	295
sections 2907.29, 3709.241, 3719.012, 5120.172, <del>5122.04,</del> and	296
5126.043 of the Revised Code.	297
Sec. 3798.12. As used in this section, "agency" has the	298
same meaning as in section 111.15 of the Revised Code.	299
(A) Except as provided in division (B) of this section,	300
any of the following pertaining to the confidentiality, privacy,	301

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security, or privileged status of protected health information	302
transacted, maintained in, or accessed through a health	303
information exchange is unenforceable if it conflicts with this	304
chapter:	305
(1) A section of the Revised Code that is not in this	306
chapter;	307
	200
(2) A rule as defined in section 119.01 of the Revised	308
Code;	309
(3) An internal management rule as defined in section	310
111.15 of the Revised Code;	311
(4) Guidance issued by an agency;	312
(5) Orders or regulations of a board of health of a city	313
health district made under section 3709.20 of the Revised Code;	314
(6) Orders or regulations of a board of health of a	315
general health district made under section 3709.21 of the	316
Revised Code;	317
(7) An ordinance or resolution adopted by a political	318
subdivision;	319
(8) A professional code of ethics.	320
(B) Division (A) of this section does not render	321
unenforceable or restrict in any manner any of the following:	322
(1) A provision of the Revised Code that on the effective	323
date of this section September 10, 2012, requires a person or	324
governmental entity to disclose protected health information to	325
a state agency, political subdivision, or other governmental	326
entity;	327
(2) The confidential status of proceedings and records	328

within the scope of a peer review committee of a health care	329
entity as described in section 2305.252 of the Revised Code;	330
(3) The confidential status of quality assurance program	331
activities and quality assurance records as described in section	332
5122.32 of the Revised Code;	333
J122.32 Of the Revised Code,	333
(4) The testimonial privilege established by division (B)	334
of section 2317.02 of the Revised Code;	335
(5) An item described in divisions (A)(1) to (8) of this	336
section that governs any of the following:	337
	2.2.2
(a) The confidentiality, privacy, security, or privileged	338
status of protected health information in the possession or	339
custody of an agency;	340
(b) The process for obtaining from a patient consent to	341
the provision of health care or consent for participation in	342
medical or other scientific research;	343
(c) The process for determining whether an adult has a	344
physical or mental impairment or an adult's capacity to make	345
health care decisions for purposes of Chapter 5126. of the	346
Revised Code;	347
(d) The process for determining whether a minor has been	348
emancipated.	349
(6) When a minor is authorized to consent to the minor's	350
own receipt of health care or make medical decisions on the	351
minor's own behalf, including the circumstances described in	352
sections 2907.29, 3709.241, 3719.012, 5120.172, <del>5122.04,</del> and	353
5126.043 of the Revised Code.	354
Section 2. That existing sections 2151.461, 3129.03,	355
3313.473, 3798.07, and 3798.12 of the Revised Code are hereby	356

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repealed.	357
Section 3. That section 5122.04 of the Revised Code is	358
hereby repealed.	359