As Introduced

136th General Assembly

Regular Session 2025-2026

H. B. No. 265

Representatives Brennan, Fischer

Cosponsors: Representatives Rogers, Upchurch, Synenberg, Lett, Dean, Hall, T., Humphrey, Gross, Hiner, Workman

| То | amend sections 4905.02 and 4905.03 of the | 1 |
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| | Revised Code to regulate resellers of public | 2 |
| | utility services as public utilities. | 3 |

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

| Section 1. That sections 4905.02 and 4905.03 of the | 4 |
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| Revised Code be amended to read as follows: | 5 |
| Sec. 4905.02. (A) As used in this chapter, "public | 6 |
| utility" includes every corporation, company, copartnership, | 7 |
| person, or association, the lessees, trustees, or receivers of | 8 |
| the foregoing, defined in section 4905.03 of the Revised Code, | 9 |
| including any public utility that operates its utility not for | 10 |
| profit, except the following: | 11 |
| (1) An electric light company that operates its utility | 12 |
| not for profit; | 13 |
| (2) A public utility, other than a telephone company, that | 14 |
| is owned and operated exclusively by and solely for the | 15 |
| utility's customers, including any consumer or group of | 16 |
| consumers purchasing, delivering, storing, or transporting, or | 17 |
| seeking to purchase, deliver, store, or transport, natural gas | 18 |

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| exclusively by and solely for the consumer's or consumers' own | 19 |
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| intended use as the end user or end users and not for profit; | 20 |
| (3) A public utility that is owned or operated by any | 21 |
| municipal corporation; | 22 |
| (4) A railroad as defined in sections 4907.02 and 4907.03 | 23 |
| of the Revised Code; | 24 |
| of the Nevisea code, | |
| (5) Any provider, including a telephone company, with | 25 |
| respect to its provision of any of the following: | 26 |
| (a) Advanced services as defined in 47 C.F.R. 51.5; | 27 |
| (b) Broadband service, however defined or classified by | 28 |
| the federal communications commission; | 29 |
| (c) Information service as defined in the | 30 |
| "Telecommunications Act of 1996," 110 Stat. 59, 47 U.S.C. | 31 |
| 153(20); | 32 |
| (d) Subject to division (A) of section 4927.03 of the | 33 |
| Revised Code, internet protocol-enabled services as defined in | 34 |
| section 4927.01 of the Revised Code; | 35 |
| (e) Subject to division (A) of section 4927.03 of the | 36 |
| Revised Code, any telecommunications service as defined in | 37 |
| section 4927.01 of the Revised Code to which both of the | 38 |
| following apply: | 39 |
| (i) The service was not commercially available on | 40 |
| September 13, 2010, the effective date of the amendment of this | 41 |
| section by S.B. 162 of the 128th general assembly. | 42 |
| (ii) The service employs technology that became available | 43 |
| for commercial use only after September 13, 2010, the effective | 44 |
| date of the amendment of this section by S.B. 162 of the 128th | 45 |

| general assembly. | 46 |
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| (6) A landlord, condominium association or property owner | 47 |
| that provides submetered public utility service solely for the | 48 |
| purpose of allocating and billing utility costs to tenants or | 49 |
| owners in residential properties, where such service is limited | 50 |
| to cost allocation and does not constitute the redistribution or | 51 |
| resale of a public utility service. | 52 |
| (B)(1) "Public utility" includes a for-hire motor carrier | 53 |
| even if the carrier is operated in connection with an entity | 54 |
| described in division (A)(1), (2), (4), or (5) of this section. | 55 |
| (2) Division (A) of this section shall not be construed to | 56 |
| relieve a private motor carrier, operated in connection with an | 57 |
| entity described in division (A)(1), (2), (4), or (5) of this | 58 |
| section, from compliance with either of the following: | 59 |
| (a) Chapter 4923. of the Revised Code; | 60 |
| (b) Rules governing unified carrier registration adopted | 61 |
| under section 4921.11 of the Revised Code. | 62 |
| Sec. 4905.03. As used in this chapter, any person, firm, | 63 |
| copartnership, voluntary association, joint-stock association, | 64 |
| company, or corporation, wherever organized or incorporated, is: | 65 |
| (A) A telephone company, when engaged in the business of | 66 |
| transmitting telephonic messages to, from, through, or in this | 67 |
| state; | 68 |
| (B) A for-hire motor carrier, when engaged in the business | 69 |
| of transporting persons or property by motor vehicle for | 70 |
| compensation, except when engaged in any of the operations in | 71 |
| intrastate commerce described in divisions (B)(1) to (9) of | 72 |
| section 4921.01 of the Revised Code, but including the carrier's | 73 |

| agents, officers, and representatives, as well as employees | 74 |
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| responsible for hiring, supervising, training, assigning, or | 75 |
| dispatching drivers and employees concerned with the | 76 |
| installation, inspection, and maintenance of motor-vehicle | 77 |
| equipment and accessories; | 78 |
| (C) An electric light company, when engaged in the | 79 |
| business of supplying electricity for light, heat, or power | 80 |
| purposes to consumers within this state, including supplying | 81 |
| electric transmission service for electricity delivered to | 82 |
| consumers in this state, but excluding a regional transmission | 83 |
| organization approved by the federal energy regulatory | 84 |
| commission; | 85 |
| (D) A gas company, when engaged in the business of | 86 |
| supplying artificial gas for lighting, power, or heating | 87 |
| purposes to consumers within this state or when engaged in the | 88 |
| business of supplying artificial gas to gas companies or to | 89 |
| natural gas companies within this state, but a producer engaged | 90 |
| in supplying to one or more gas or natural gas companies, only | 91 |
| such artificial gas as is manufactured by that producer as a by- | 92 |
| product of some other process in which the producer is primarily | 93 |
| engaged within this state is not thereby a gas company. All | 94 |
| rates, rentals, tolls, schedules, charges of any kind, or | 95 |
| agreements between any gas company and any other gas company or | 96 |
| any natural gas company providing for the supplying of | 97 |
| artificial gas and for compensation for the same are subject to | 98 |
| the jurisdiction of the public utilities commission. | 99 |
| (E) A natural gas company, when engaged in the business of | 100 |
| supplying natural gas for lighting, power, or heating purposes | 101 |
| to consumers within this state. Notwithstanding the above, | 102 |

neither the delivery nor sale of Ohio-produced natural gas or

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| Ohio-produced raw natural gas liquids by a producer or gatherer | 104 |
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| under a public utilities commission-ordered exemption, adopted | 105 |
| pefore, as to producers, or after, as to producers or gatherers, | 106 |
| January 1, 1996, or the delivery or sale of Ohio-produced | 107 |
| natural gas or Ohio-produced raw natural gas liquids by a | 108 |
| producer or gatherer of Ohio-produced natural gas or Ohio- | 109 |
| produced raw natural gas liquids, either to a lessor under an | 110 |
| oil and gas lease of the land on which the producer's drilling | 111 |
| unit is located, or the grantor incident to a right-of-way or | 112 |
| easement to the producer or gatherer, shall cause the producer | 113 |
| or gatherer to be a natural gas company for the purposes of this | 114 |
| section. | 115 |

All rates, rentals, tolls, schedules, charges of any kind, 116 or agreements between a natural gas company and other natural 117 gas companies or gas companies providing for the supply of 118 natural gas and for compensation for the same are subject to the 119 jurisdiction of the public utilities commission. The commission, 120 upon application made to it, may relieve any producer or 121 gatherer of natural gas, defined in this section as a gas 122 company or a natural gas company, of compliance with the 123 obligations imposed by this chapter and Chapters 4901., 4903., 124 4907., 4909., 4921., and 4923. of the Revised Code, so long as 125 the producer or gatherer is not affiliated with or under the 126 control of a gas company or a natural gas company engaged in the 127 transportation or distribution of natural gas, or so long as the 128 producer or gatherer does not engage in the distribution of 129 natural gas to consumers. 130

Nothing in division (E) of this section limits the 131 authority of the commission to enforce sections 4905.90 to 132 4905.96 of the Revised Code. 133

| (F) A pipe-line company, when engaged in the business of | 134 |
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| transporting natural gas, oil, or coal or its derivatives | 135 |
| through pipes or tubing, either wholly or partly within this | 136 |
| state, but not when engaged in the business of the transport | 137 |
| associated with gathering lines, raw natural gas liquids, or | 138 |
| finished product natural gas liquids; | 139 |
| (G) A water-works company, when engaged in the business of | 140 |
| supplying water through pipes or tubing, or in a similar manner, | 141 |
| to consumers within this state; | 142 |
| (H) A heating or cooling company, when engaged in the | 143 |
| business of supplying water, steam, or air through pipes or | 144 |
| tubing to consumers within this state for heating or cooling | 145 |
| purposes; | 146 |
| (I) A messenger company, when engaged in the business of | 147 |
| supplying messengers for any purpose; | 148 |
| (J) A street railway company, when engaged in the business | 149 |
| of operating as a common carrier, a railway, wholly or partly | 150 |
| within this state, with one or more tracks upon, along, above, | 151 |
| or below any public road, street, alleyway, or ground, within | 152 |
| any municipal corporation, operated by any motive power other | 153 |
| than steam and not a part of an interurban railroad, whether the | 154 |
| railway is termed street, inclined-plane, elevated, or | 155 |
| underground railway; | 156 |
| (K) A suburban railroad company, when engaged in the | 157 |
| business of operating as a common carrier, whether wholly or | 158 |
| partially within this state, a part of a street railway | 159 |
| constructed or extended beyond the limits of a municipal | 160 |
| corporation, and not a part of an interurban railroad; | 161 |
| (L) An interurban railroad company, when engaged in the | 162 |

| business of operating a railroad, wholly or partially within | 163 |
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| this state, with one or more tracks from one municipal | 164 |
| corporation or point in this state to another municipal | 165 |
| corporation or point in this state, whether constructed upon the | 166 |
| public highways or upon private rights-of-way, outside of | 167 |
| municipal corporations, using electricity or other motive power | 168 |
| than steam power for the transportation of passengers, packages, | 169 |
| express matter, United States mail, baggage, and freight. Such | 170 |
| an interurban railroad company is included in the term | 171 |
| "railroad" as used in section 4907.02 of the Revised Code. | 172 |
| (M) A sewage disposal system company, when engaged in the | 173 |
| business of sewage disposal services through pipes or tubing, | 174 |
| and treatment works, or in a similar manner, within this state. | 175 |
| (N) A submetering company, when engaged in the business of | 176 |
| reselling or redistributing, either on behalf of the property | 177 |
| owner, or as a third-party provider serving the property owner, | 178 |
| utility service consisting of electric, gas, sewer, sewage | 179 |
| disposal, or water service otherwise provided by one of the | 180 |
| following, in which consumption to end-user consumers is | 181 |
| measured by submeters installed at individual service points | 182 |
| within a building or facility: | 183 |
| (1) A public utility regulated under this chapter; | 184 |
| (2) A public utility, other than a telephone company, that | 185 |
| is owned and operated exclusively by and solely for the | 186 |
| utility's customers, including any consumer or group of | 187 |
| consumers purchasing, delivering, storing, or transporting, or | 188 |
| seeking to purchase, deliver, store, or transport, natural gas | 189 |
| exclusively by and solely for the consumer's or consumers' own | 190 |
| intended use as the end user or end users and not for profit; | 191 |

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| (3) A public utility that is owned or operated by any municipal corporation. | 192 193 |
| As used in division (E) of this section, "natural gas" | 194 |
| includes natural gas that has been processed to enable | 195 |
| consumption or to meet gas quality standards or that has been | 196 |
| blended with propane, hydrogen, biologically derived methane | 197 |
| gas, or any other artificially produced or processed gas. | 198 |
| As used in this section, "gathering lines" has the same | 199 |
| meaning as in section 4905.90 of the Revised Code, and "raw | 200 |
| natural gas liquids" and "finished product natural gas liquids" | 201 |
| have the same meanings as in section 4906.01 of the Revised | 202 |
| Code. | 203 |
| Section 2. That existing sections 4905.02 and 4905.03 of | 204 |
| the Revised Code are hereby repealed. | 205 |