

**As Introduced**

**136th General Assembly**

**Regular Session**

**2025-2026**

**H. B. No. 465**

**Representative Upchurch**

**Cosponsors: Representatives Mohamed, Williams, Brennan, Fischer**

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To amend sections 4303.271, 5743.15, and 5743.61 of  
the Revised Code to require the renewal of  
various licenses or permits related to liquor,  
tobacco, and vapor products within forty-eight  
hours of filing.

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**BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:**

**Section 1.** That sections 4303.271, 5743.15, and 5743.61 of  
the Revised Code be amended to read as follows:

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**Sec. 4303.271.** (A) Except as provided in divisions (B) and  
(D) of this section, the holder of a permit issued under  
sections 4303.02 to 4303.232 of the Revised Code, who files an  
application for the renewal of the same class of permit for the  
same premises, shall be entitled to the renewal of the permit.  
The division of liquor control shall renew the permit unless the  
division rejects for good cause any renewal application, subject  
to the right of the applicant to appeal the rejection to the  
liquor control commission.

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(B) The legislative authority of the municipal  
corporation, the board of township trustees, or the board of  
county commissioners of the county in which a permit premises is

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located may object to the renewal of a permit issued under 20  
sections 4303.11 to 4303.183 of the Revised Code for any of the 21  
reasons contained in division (A) of section 4303.292 of the 22  
Revised Code. Any objection shall be made no later than thirty 23  
days prior to the expiration of the permit, and the division 24  
shall accept the objection if it is postmarked no later than 25  
thirty days prior to the expiration of the permit. The objection 26  
shall be made by a resolution specifying the reasons for 27  
objecting to the renewal and requesting a hearing, but no 28  
objection shall be based upon noncompliance of the permit 29  
premises with local zoning regulations that prohibit the sale of 30  
beer or intoxicating liquor in an area zoned for commercial or 31  
industrial uses, for a permit premises that would otherwise 32  
qualify for a proper permit issued by the division. The 33  
resolution shall be accompanied by a statement by the chief 34  
legal officer of the political subdivision that, in the chief 35  
legal officer's opinion, the objection is based upon substantial 36  
legal grounds within the meaning and intent of division (A) of 37  
section 4303.292 of the Revised Code. 38

Upon receipt of a resolution of a legislative authority or 39  
board objecting to the renewal of a permit and a statement from 40  
the chief legal officer, the division shall set a time for the 41  
hearing and send by certified mail to the permit holder, at the 42  
permit holder's usual place of business, a copy of the 43  
resolution and notice of the hearing. The division shall then 44  
hold a hearing in the central office of the division, except 45  
that, upon written request of the legislative authority or 46  
board, the hearing shall be held in the county seat of the 47  
county in which the permit premises is located, to determine 48  
whether the renewal shall be denied for any of the reasons 49  
contained in division (A) of section 4303.292 of the Revised 50

Code. Only the reasons for refusal contained in division (A) of 51  
section 4303.292 of the Revised Code and specified in the 52  
resolution of objection shall be considered at the hearing. 53

The permit holder and the objecting legislative authority 54  
or board shall be parties to the proceedings under this section 55  
and shall have the right to be present, to be represented by 56  
counsel, to offer evidence, to require the attendance of 57  
witnesses, and to cross-examine witnesses at the hearing. 58

(C) An application for renewal of a permit shall be filed 59  
with the division at least fifteen days prior to the expiration 60  
of an existing permit, and the existing permit shall continue in 61  
effect as provided in section 119.06 of the Revised Code until 62  
the application is approved or rejected by the division. Any 63  
holder of a permit, which has expired through failure to be 64  
renewed as provided in this section, shall obtain a renewal of 65  
the permit, upon filing an application for renewal with the 66  
division, at any time within thirty days from the date of the 67  
expired permit. A penalty of ten per cent of the permit fee 68  
shall be paid by the permit holder if the application for 69  
renewal is not filed at least fifteen days prior to the 70  
expiration of the permit. If there are no objections filed under 71  
this section, the division shall issue a renewal of a permit not 72  
later than forty-eight hours after an application for renewal is 73  
filed. 74

(D) (1) Annually, the tax commissioner shall examine the 75  
department of taxation's records for the horse-racing, alcoholic 76  
beverage, motor fuel, petroleum activity, sales or use, 77  
cigarette, other tobacco products, employer withholding, 78  
commercial activity, and gross casino revenue tax and gross 79  
receipts taxes levied pursuant to section 5739.101 of the 80

Revised Code for each holder of a permit issued under sections 81  
4303.02 to 4303.232 of the Revised Code to determine if the 82  
permit holder is delinquent in filing any returns, submitting 83  
any information required by the commissioner, or remitting any 84  
payments with respect to those taxes or any fees, charges, 85  
penalties, or interest related to those taxes. 86

If any delinquency or liability exists, the commissioner 87  
shall send a notice of that fact to the permit holder in the 88  
manner provided in section 5703.37 of the Revised Code. The 89  
notice shall specify, in as much detail as is possible, the 90  
periods for which returns have not been filed and the nature and 91  
amount of unpaid assessments and other liabilities and shall be 92  
sent on or before the first day of the third month preceding the 93  
month in which the permit expires. The commissioner also shall 94  
notify the division of liquor control of the delinquency or 95  
liability, identifying the permit holder by name and permit 96  
number. 97

(2) (a) Except as provided in division (D) (4) of this 98  
section, the division of liquor control shall not renew the 99  
permit of any permit holder the tax commissioner has identified 100  
as being delinquent in filing any returns, providing any 101  
information, or remitting any payments with respect to the taxes 102  
listed in division (D) (1) of this section as of the first day of 103  
the sixth month preceding the month in which the permit expires, 104  
or of any permit holder the commissioner has identified as 105  
having been assessed by the department on or before the first 106  
day of the third month preceding the month in which the permit 107  
expires, until the division is notified by the commissioner that 108  
the delinquency, liability, or assessment has been resolved. 109

(b) (i) Within ninety days after the date on which the 110

permit expires, any permit holder whose permit is not renewed 111  
under this division may file an appeal with the liquor control 112  
commission. The commission shall notify the tax commissioner 113  
regarding the filing of any such appeal. During the period in 114  
which the appeal is pending, the permit shall not be renewed by 115  
the division. The permit shall be reinstated if the permit 116  
holder and the commissioner or the attorney general demonstrate 117  
to the liquor control commission that the commissioner's 118  
notification of a delinquency or assessment was in error or that 119  
the issue of the delinquency or assessment has been resolved. 120

(ii) A permit holder who has filed an appeal under 121  
division (D)(2)(b)(i) of this section may file a motion to 122  
withdraw the appeal. The division of liquor control may renew a 123  
permit holder's permit if the permit holder has withdrawn such 124  
an appeal and the division receives written certification from 125  
the tax commissioner that the permit holder's delinquency or 126  
assessment has been resolved. 127

(3) A permit holder notified of delinquency or liability 128  
under this section may protest the notification to the tax 129  
commissioner on the basis that no return or information is 130  
delinquent and no tax, fee, charge, penalty, or interest is 131  
outstanding. The commissioner shall expeditiously consider any 132  
evidence submitted by the permit holder and, if it is determined 133  
that the notification was in error, immediately shall inform the 134  
division of liquor control that the renewal application may be 135  
granted. The renewal shall not be denied if the delinquency or 136  
unreported liability is the subject of a bona fide dispute as to 137  
the validity of the delinquency or unreported liability and is 138  
the subject of an assessment and of an appeal properly filed by 139  
the permit holder. 140

(4) If the commissioner concludes that under the 141  
circumstances the permit holder's delinquency or liability has 142  
been conditionally resolved, the commissioner shall allow the 143  
permit to be renewed, conditioned upon the permit holder's 144  
continuing performance in satisfying the delinquency and 145  
liability. The conditional nature of the renewal shall be 146  
specified in the notification given to the division of liquor 147  
control under division (D)(1) of this section. Upon receipt of 148  
notice of the resolution, the division shall issue a conditional 149  
renewal. If the taxpayer defaults on any agreement to pay the 150  
delinquency or liability or fails to keep subsequent tax or fee 151  
payments current, the liquor control commission, upon request 152  
and proof of the default or failure to keep subsequent tax or 153  
fee payments current, shall indefinitely suspend the permit 154  
holder's permit until all taxes or fees and interest due are 155  
paid. 156

(5) The commissioner may adopt rules to assist in 157  
administering the duties imposed by this section. 158

**Sec. 5743.15.** (A) Except as otherwise provided in this 159  
division, no person shall engage in this state in the wholesale 160  
or retail business of trafficking in cigarettes or in the 161  
business of a manufacturer or importer of cigarettes without 162  
having a license to conduct each such activity issued by a 163  
county auditor under division (B) of this section or the tax 164  
commissioner under divisions (C) and (F) of this section. On 165  
dissolution of a partnership by death, the surviving partner may 166  
operate under the license of the partnership until expiration of 167  
the license, and the heirs or legal representatives of deceased 168  
persons, and receivers and trustees in bankruptcy appointed by 169  
any competent authority, may operate under the license of the 170  
person succeeded in possession by such heir, representative, 171

receiver, or trustee in bankruptcy if the partner or successor 172  
notifies the issuer of the license of the dissolution or 173  
succession within thirty days after the dissolution or 174  
succession. 175

(B) (1) Each applicant for a license to engage in the 176  
retail business of trafficking in cigarettes under this section, 177  
annually, on or before the first day of June, shall make and 178  
deliver to the county auditor of the county in which the 179  
applicant desires to engage in the retail business of 180  
trafficking in cigarettes, upon a blank form furnished by such 181  
auditor for that purpose, a statement showing the name of the 182  
applicant, each physical place in the county where the 183  
applicant's business is conducted, the nature of the business, 184  
and any other information the tax commissioner requires in the 185  
form of statement prescribed by the commissioner. If the 186  
applicant is a firm, partnership, or association other than a 187  
corporation, the application shall state the name and address of 188  
each of its members. If the applicant is a corporation, the 189  
application shall state the name and address of each of its 190  
officers. At the time of making the application required by this 191  
section, every person desiring to engage in the retail business 192  
of trafficking in cigarettes shall pay an application fee in the 193  
sum of one hundred twenty-five dollars for each physical place 194  
where the person proposes to carry on such business. Each place 195  
of business shall be deemed such space, under lease or license 196  
to, or under the control of, or under the supervision of the 197  
applicant, as is contained in one or more contiguous, adjacent, 198  
or adjoining buildings constituting an industrial plant or a 199  
place of business operated by, or under the control of, one 200  
person, or under one roof and connected by doors, halls, 201  
stairways, or elevators, which space may contain any number of 202

points at which cigarettes are offered for sale, provided that 203  
each additional point at which cigarettes are offered for sale 204  
shall be listed in the application. 205

(2) Upon receipt of the application and exhibition of the 206  
county treasurer's receipt showing the payment of the 207  
application fee, the county auditor shall issue to the applicant 208  
a license for each place of business designated in the 209  
application, authorizing the applicant to engage in such 210  
business at such place for one year commencing on the first day 211  
of June. The form of the license shall be prescribed by the 212  
commissioner. A duplicate license may be obtained from the 213  
county auditor upon payment of a five-dollar fee if the original 214  
license is lost, destroyed, or defaced. When an application is 215  
filed after the first day of June, the application fee required 216  
to be paid shall be proportioned in amount to the remainder of 217  
the license year, except that it shall not be less than twenty- 218  
five dollars in any one year. 219

(3) The holder of a retail dealer's cigarette license may 220  
transfer the license to a place of business within the same 221  
county other than that designated on the license on condition 222  
that the licensee's ownership interest and business structure 223  
remain unchanged, and that the licensee applies to the county 224  
auditor therefor, upon forms approved by the commissioner and 225  
the payment of a fee of five dollars into the county treasury. 226

(4) If an application for a renewal of a license to engage 227  
in the retail business of trafficking in cigarettes under this 228  
section meets all the requirements for the renewal of the 229  
license, the county auditor shall issue the renewal not later 230  
than forty-eight hours after an application for renewal is 231  
filed. 232

(C) (1) Each applicant for a license to engage in the  
wholesale business of trafficking in cigarettes under this  
section, annually, on or before the first day of June, shall  
make and deliver to the tax commissioner, upon a blank form  
furnished by the commissioner for that purpose, a statement  
showing the name of the applicant, physical street address where  
the applicant's business is conducted, the nature of the  
business, and any other information required by the  
commissioner. If the applicant is a firm, partnership, or  
association other than a corporation, the applicant shall state  
the name and address of each of its members. If the applicant is  
a corporation, the applicant shall state the name and address of  
each of its officers. At the time of making the application  
required by this section, every person desiring to engage in the  
wholesale business of trafficking in cigarettes shall pay an  
application fee of one thousand dollars for each physical place  
where the person proposes to carry on such business. Each place  
of business shall be deemed such space, under lease or license  
to, or under the control of, or under the supervision of the  
applicant, as is contained in one or more contiguous, adjacent,  
or adjoining buildings constituting an industrial plant or a  
place of business operated by, or under the control of, one  
person, or under one roof and connected by doors, halls,  
stairways, or elevators. A duplicate license may be obtained  
from the commissioner upon payment of a twenty-five-dollar fee  
if the original license is lost, destroyed, or defaced.

(2) Upon receipt of the application and payment of any  
application fee required by this section, the commissioner shall  
verify that the applicant is not in violation of any provision  
of Chapter 1346. or Title LVII of the Revised Code. The  
commissioner shall also verify that the applicant has filed any

returns, submitted any information, and paid any outstanding 264  
taxes, charges, or fees as required for any tax, charge, or fee 265  
administered by the commissioner, to the extent that the 266  
commissioner is aware of the returns, information, or payments 267  
at the time of the application. Upon approval, the commissioner 268  
shall issue to the applicant a license for each physical place 269  
of business designated in the application authorizing the 270  
applicant to engage in business at that location for one year 271  
commencing on the first day of June. For licenses issued after 272  
the first day of June, the application fee shall be reduced 273  
proportionately by the remainder of the twelve-month period for 274  
which the license is issued, except that the application fee 275  
required to be paid under this section shall be not less than 276  
two hundred dollars in any one year. 277

(3) The holder of a wholesale dealer cigarette license may 278  
transfer the license to a place of business other than that 279  
designated on the license on condition that the licensee's 280  
ownership or business structure remains unchanged, and that the 281  
licensee applies to the commissioner for such a transfer upon a 282  
form promulgated by the commissioner and pays a fee of twenty- 283  
five dollars, which shall be deposited into the cigarette tax 284  
enforcement fund created in division (E) of this section. 285

(4) If an application for a renewal of a license to engage 286  
in the wholesale business of trafficking in cigarettes under 287  
this section meets all the requirements for the renewal of the 288  
license, the tax commissioner shall issue the renewal not later 289  
than forty-eight hours after an application for renewal is 290  
filed. 291

(D) (1) The wholesale cigarette license application fees 292  
collected under this section shall be paid into the cigarette 293

tax enforcement fund. 294

(2) The retail cigarette license application fees 295  
collected under this section shall be distributed as follows: 296

(a) Thirty per cent shall be paid upon the warrant of the 297  
county auditor into the treasury of the municipal corporation or 298  
township in which the places of business for which the tax 299  
revenue was received are located; 300

(b) Ten per cent shall be credited to the general fund of 301  
the county; 302

(c) Sixty per cent shall be paid into the cigarette tax 303  
enforcement fund. 304

(3) The remainder of the revenues and fines collected 305  
under this section and the penal laws relating to cigarettes 306  
shall be distributed as follows: 307

(a) Three-fourths shall be paid upon the warrant of the 308  
county auditor into the treasury of the municipal corporation or 309  
township in which the place of business, on account of which the 310  
revenues and fines were received, is located; 311

(b) One-fourth shall be credited to the general fund of 312  
the county. 313

(E) There is hereby created within the state treasury the 314  
cigarette tax enforcement fund for the purpose of providing 315  
funds to assist in paying the costs of enforcing sections 316  
1333.11 to 1333.21 and Chapter 5743. of the Revised Code. 317

The portion of cigarette license application fees received 318  
by a county auditor during the annual application period that 319  
ends on the first day of June and that is required to be 320  
deposited in the cigarette tax enforcement fund shall be sent to 321

the tax commissioner by the thirtieth day of June each year 322  
accompanied by the form prescribed by the tax commissioner. The 323  
portion of cigarette license application fees received by each 324  
county auditor after the first day of June and that is required 325  
to be deposited in the cigarette tax enforcement fund shall be 326  
sent to the commissioner by the last day of the month following 327  
the month in which such fees were collected. 328

(F) (1) Every person who desires to engage in the business 329  
of a manufacturer or importer of cigarettes shall, annually, on 330  
or before the first day of June, make and deliver to the tax 331  
commissioner, upon a blank form furnished by the commissioner 332  
for that purpose, a statement showing the name of the applicant, 333  
the nature of the applicant's business, and any other 334  
information required by the commissioner. If the applicant is a 335  
firm, partnership, or association other than a corporation, the 336  
applicant shall state the name and address of each of its 337  
members. If the applicant is a corporation, the applicant shall 338  
state the name and address of each of its officers. 339

(2) Upon receipt of the application required under this 340  
section, the commissioner shall verify that the applicant is not 341  
in violation of any provision of Chapter 1346. of the Revised 342  
Code. The commissioner shall also verify that the applicant has 343  
filed any returns, submitted any information, and paid any 344  
outstanding taxes, charges, or fees as required for any tax, 345  
charge, or fee administered by the commissioner, to the extent 346  
that the commissioner is aware of the returns, information, 347  
taxes, charges, or fees at the time of the application. Upon 348  
approval, the commissioner shall issue to the applicant a 349  
license authorizing the applicant to engage in the business of 350  
manufacturer or importer, whichever the case may be, for one 351  
year commencing on the first day of June. 352

(3) The issuing of a license under division (F) (1) of this 353  
section to a manufacturer does not excuse a manufacturer from 354  
the certification process required under section 1346.05 of the 355  
Revised Code. A manufacturer who is issued a license under 356  
division (F) (1) of this section and who is not listed on the 357  
directory required under section 1346.05 of the Revised Code 358  
shall not be permitted to sell cigarettes in this state other 359  
than to a licensed cigarette wholesaler for sale outside this 360  
state. Such a manufacturer shall provide documentation to the 361  
commissioner evidencing that the cigarettes are legal for sale 362  
in another state. 363

(4) If an application for a renewal of a license to engage 364  
in the business of a manufacturer or importer of cigarettes 365  
under this section meets all the requirements for the renewal of 366  
the license, the tax commissioner shall issue the renewal not 367  
later than forty-eight hours after an application for renewal is 368  
filed. 369

(G) The tax commissioner may adopt rules necessary to 370  
administer this section. 371

**Sec. 5743.61.** (A) (1) No distributor or vapor distributor 372  
shall engage in the business of distributing tobacco products, 373  
vapor products, or both within this state without having a 374  
license issued by the department of taxation to engage in that 375  
business. 376

(2) On the dissolution of a partnership by death, the 377  
surviving partner may operate under the license of the 378  
partnership until the expiration of the license, and the heirs 379  
or legal representatives of deceased persons, and receivers and 380  
trustees in bankruptcy appointed by any competent authority, may 381  
operate under the license of the person succeeded in possession 382

by the heir, representative, receiver, or trustee in bankruptcy 383  
if the partner or successor notifies the department of taxation 384  
of the dissolution or succession within thirty days after the 385  
dissolution or succession. 386

(B) (1) Each applicant for a license described by division 387  
(A) (1) of this section, annually, on or before the first day of 388  
February, shall make and deliver to the tax commissioner, upon a 389  
form furnished by the commissioner for that purpose, a statement 390  
showing the name of the applicant, each physical place from 391  
which the applicant distributes to distributors, vapor 392  
distributors, retail dealers, or wholesale dealers, and any 393  
other information the commissioner considers necessary for the 394  
administration of sections 5743.51 to 5743.66 of the Revised 395  
Code. 396

(2) At the time of making the application for a license to 397  
engage either in the business of distributing tobacco products 398  
or in the business of distributing both tobacco products and 399  
vapor products, the applicant shall pay an application fee of 400  
one thousand dollars for each place listed on the application 401  
where the applicant proposes to carry on that business. The 402  
application fee for a license to engage solely in the business 403  
of distributing vapor products shall be one hundred twenty-five 404  
dollars for each place listed on the application where the 405  
applicant proposes to carry on that business. The fee charged 406  
for the application shall accompany the application and shall be 407  
made payable to the treasurer of state for deposit into the 408  
cigarette tax enforcement fund. 409

(3) Upon receipt of the application and payment of any 410  
licensing fee required by this section, the commissioner shall 411  
verify that the applicant has filed all returns, submitted all 412

information, and paid all outstanding taxes, charges, or fees as 413  
required for any taxes, charges, or fees administered by the 414  
commissioner, to the extent the commissioner is aware of the 415  
returns, information, taxes, charges, or fees at the time of the 416  
application. Upon approval, the commissioner shall issue to the 417  
applicant a license for each place of distribution designated in 418  
the application authorizing the applicant to engage in business 419  
at that location for one year commencing on the first day of 420  
February. For licenses issued after the first day of February, 421  
the license application fee shall be reduced proportionately by 422  
the remainder of the twelve-month period for which the license 423  
is issued, except that the application fee required to be paid 424  
under this section shall be not less than two hundred dollars. 425  
If the original license is lost, destroyed, or defaced, a 426  
duplicate license may be obtained from the commissioner upon 427  
payment of a license replacement fee of twenty-five dollars. 428

(4) If an applicant for a renewal of a license to engage 429  
in the business of distributing tobacco products, vapor 430  
products, or both within this state meets all the requirements 431  
for the renewal of the license, the tax commissioner shall issue 432  
the renewal not later than forty-eight hours after an 433  
application for renewal is filed. 434

(C) The holder of a tobacco or vapor products license may 435  
transfer the license to a place of business on condition that 436  
the licensee's ownership and business structure remains 437  
unchanged and the licensee applies to the commissioner for the 438  
transfer on a form issued by the commissioner, and pays a 439  
transfer fee of twenty-five dollars. 440

(D) If a distributor or vapor distributor fails to file 441  
forms as required under Chapter 1346. or section 5743.52 of the 442

Revised Code or pay the tax due for two consecutive periods or 443  
three periods during any twelve-month period, the commissioner 444  
may suspend the license issued to the distributor or vapor 445  
distributor under this section. The suspension is effective ten 446  
days after the commissioner notifies the distributor or vapor 447  
distributor of the suspension in writing in the manner provided 448  
in section 5703.37 of the Revised Code. The commissioner shall 449  
lift the suspension when the distributor or vapor distributor 450  
files the delinquent forms and pays the tax due, including any 451  
penalties, interest, and additional charges. The commissioner 452  
may refuse to issue the annual renewal of the license required 453  
by this section and may refuse to issue a new license for a 454  
location of the distributor until all delinquent forms are filed 455  
and outstanding taxes are paid. This division does not apply to 456  
any unpaid or underpaid tax liability that is the subject of a 457  
petition or appeal filed pursuant to section 5743.56, 5717.02, 458  
or 5717.04 of the Revised Code. 459

(E) (1) The tax commissioner may impose a penalty of up to 460  
one thousand dollars on any person found to be engaging in the 461  
business of distributing tobacco products or vapor products 462  
without a license as required by this section. 463

(2) Any person engaging in the business of distributing 464  
tobacco products or vapor products without a license as required 465  
by this section shall comply with divisions (B) (1) and (2) of 466  
this section within ten days after being notified of the 467  
requirement to do so. Failure to comply with division (E) (2) of 468  
this section subjects a person to penalties imposed under 469  
section 5743.99 of the Revised Code. 470

**Section 2.** That existing sections 4303.271, 5743.15, and 471  
5743.61 of the Revised Code are hereby repealed. 472