

**As Introduced**

**136th General Assembly  
Regular Session  
2025-2026**

**H. B. No. 58**

**Representatives Pizzulli, Jarrells**

---

**A BILL**

To amend section 5119.393 and to enact sections 1  
5119.398, 5119.399, 5119.3910, 5119.3911, 2  
5119.3912, 5119.3913, 5119.3914, and 5119.3915 3  
of the Revised Code to create a certificate of 4  
need program for recovery housing residences. 5

**BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:**

**Section 1.** That section 5119.393 be amended and sections 6  
5119.398, 5119.399, 5119.3910, 5119.3911, 5119.3912, 5119.3913, 7  
5119.3914, and 5119.3915 of the Revised Code be enacted to read 8  
as follows: 9

**Sec. 5119.393.** (A) ~~The~~ Each recovery housing residence 10  
shall be inspected annually by the board of alcohol, drug 11  
addiction, and mental health services with jurisdiction over the 12  
area where the residence is located. As soon as practicable, but 13  
not later than ten days after completing an inspection, the 14  
board shall report its findings to the department of mental 15  
health and addiction services. 16

(B) The department shall establish a procedure to receive 17  
~~and investigate~~ complaints from residents, staff, and the public 18  
regarding recovery housing residences. The department may 19

contract with one or more of the organizations specified in 20  
section 5119.39 of the Revised Code to fulfill some or all of 21  
the functions associated with receiving ~~and investigating~~ 22  
complaints. 23

~~(B) Any organization under contract with the department to 24  
receive and investigate complaints shall make reports to the 25  
department as follows:— 26~~

~~(1) A complaint shall be investigated by the board of 27  
alcohol, drug addiction, and mental health services with 28  
jurisdiction over the area where the residence that is the 29  
subject of the complaint is located. Not less than monthly, the 30  
contractor board shall report the status of each pending 31  
investigation and shall report the outcome of each investigation 32  
that has been completed since the last report was made;— 33~~

~~(2) As soon as practicable, but not later than ten days— 34  
after making an adverse decision, if a contractor's . 35~~

(C) For purposes of conducting the inspections and 36  
investigations required by divisions (A) and (B) of this 37  
section, a board may contract with individuals to serve as 38  
inspectors and investigators. 39

(D) If an organization's accreditation or its equivalent 40  
is accepted by the department for purposes of section 5119.39 of 41  
the Revised Code, and the organization makes an adverse decision 42  
based on the outcome of an inspection or investigation conducted 43  
under division (A) or (B) of this section, the contractor— 44  
organization shall report that decision to the department in a 45  
manner prescribed by the department. The organization shall make 46  
the report as soon as practicable, but not later than ten days, 47  
after making an adverse decision. 48

<u>Sec. 5119.398. As used in sections 5119.398 to 5119.3915</u>	49
<u>of the Revised Code:</u>	50
<u>(A) "Applicant" means any person that submits an</u>	51
<u>application for a certificate of need and who is designated in</u>	52
<u>the application as the applicant.</u>	53
<u>(B) "Certificate of need" means a written approval granted</u>	54
<u>by the director of mental health and addiction services to an</u>	55
<u>applicant to authorize conducting a reviewable activity.</u>	56
<u>(C) "Service area" means the current and projected primary</u>	57
<u>and secondary service areas to which a recovery housing</u>	58
<u>residence is or will be providing recovery housing.</u>	59
<u>(D) "Primary service area" means the geographic region,</u>	60
<u>usually comprised of the Ohio zip code in which a recovery</u>	61
<u>housing residence is located and contiguous zip codes, from</u>	62
<u>which approximately seventy-five to eighty per cent of the</u>	63
<u>residence's residents originate or are expected to originate.</u>	64
<u>(E) "Secondary service area" means the geographic region,</u>	65
<u>usually comprised of Ohio zip codes not included in the primary</u>	66
<u>service area, excluding isolated exceptions, from which a</u>	67
<u>recovery housing residence's remaining residents currently</u>	68
<u>originate or are expected to originate.</u>	69
<u>(F) "Existing building that is operated as a recovery</u>	70
<u>housing residence" means a recovery housing residence that is</u>	71
<u>certified or otherwise authorized to operate in this state in</u>	72
<u>accordance with this chapter and meets either of the following:</u>	73
<u>(1) Is actively housing individuals;</u>	74
<u>(2) Has housed individuals for at least three hundred</u>	75
<u>sixty-five consecutive days within the twenty-four months</u>	76

immediately preceding the date a certificate of need application 77  
is filed with the director. 78

(G) "Reviewable activity" means any of the activities 79  
identified under section 5119.399 of the Revised Code as being 80  
reviewable for purposes of the certificate of need program for 81  
recovery housing residences. 82

(H) "Reviewability ruling" means a ruling issued by the 83  
director as to whether a particular proposed project is or is 84  
not a reviewable activity. 85

**Sec. 5119.399.** (A) The following activities are reviewable 86  
under sections 5119.398 to 5119.3914 of the Revised Code: 87

(1) Establishment, development, or construction of a new 88  
building that will be operated as a recovery housing residence; 89

(2) Replacement of an existing building that is operated 90  
as a recovery housing residence or purchase or any other form of 91  
acquisition of an existing building that will be operated as a 92  
recovery housing residence; 93

(3) Renovation of or addition to an existing building that 94  
is operated as a recovery housing residence that involves a 95  
capital expenditure of five hundred thousand dollars or more, 96  
not including expenditures for equipment, staffing, or 97  
operational costs; 98

(4) An increase in bed capacity at a recovery housing 99  
residence; 100

(5) Relocation of recovery housing residence beds from one 101  
physical building or site to another, excluding relocation of 102  
beds within a building or among buildings located on the same 103  
site; 104

<u>(6) Any failure to conduct a reviewable activity in</u>	105
<u>substantial accordance with the approved application for which a</u>	106
<u>certificate of need was granted, including a change in the site,</u>	107
<u>if the failure occurs within five years after implementation of</u>	108
<u>the reviewable activity for which the certificate was granted.</u>	109
<u>(B) The following are not subject to review under sections</u>	110
<u>5119.398 to 5119.3914 of the Revised Code:</u>	111
<u>(1) Acquisition of computer hardware or software;</u>	112
<u>(2) Acquisition of a telephone system;</u>	113
<u>(3) Construction or acquisition of parking facilities;</u>	114
<u>(4) Correction of cited deficiencies that are in violation</u>	115
<u>of federal, state, or local fire, building, or safety statutes,</u>	116
<u>ordinances, rules, or regulations;</u>	117
<u>(5) Continued operation on and after the effective date of</u>	118
<u>this section of a recovery housing residence that was</u>	119
<u>established and in operation prior to the effective date of this</u>	120
<u>section, as long as the continued operation does not involve any</u>	121
<u>of the activities described in division (A) of this section;</u>	122
<u>(6) Acquisition of an existing building that is operated</u>	123
<u>as a recovery housing residence that does not involve a change</u>	124
<u>in the number of beds;</u>	125
<u>(7) Mergers, consolidations, or other corporate</u>	126
<u>reorganizations of recovery housing residences that do not</u>	127
<u>involve a change in the number of beds;</u>	128
<u>(8) Construction, repair, or renovation of bathroom</u>	129
<u>facilities;</u>	130
<u>(9) Construction of laundry facilities, waste disposal</u>	131

<u>facilities, dietary department projects, heating and air</u>	132
<u>conditioning projects, and administrative offices;</u>	133
<u>(10) Removal of asbestos from a building.</u>	134
<b><u>Sec. 5119.3910.</u></b> (A) <u>The director of mental health and</u>	135
<u>addiction services shall administer a certificate of need</u>	136
<u>program for recovery housing residences in accordance with this</u>	137
<u>section, rules adopted pursuant to section 5119.3913 of the</u>	138
<u>Revised Code, and all of the following:</u>	139
<u>(1) The director shall issue rulings on whether a</u>	140
<u>particular proposed project is a reviewable activity.</u>	141
<u>(2) The director shall review applications for</u>	142
<u>certificates of need.</u>	143
<u>(3) If the project proposed in a certificate of need</u>	144
<u>application meets all of the applicable certificate of need</u>	145
<u>criteria for approval under rules adopted pursuant to section</u>	146
<u>5119.3913 of the Revised Code, the director shall grant a</u>	147
<u>certificate of need for all or part of the project that is the</u>	148
<u>subject of the application. The director may grant the</u>	149
<u>certificate with conditions that the holder of the certificate</u>	150
<u>is required to meet.</u>	151
<u>(4) During the period beginning with the granting of a</u>	152
<u>certificate of need and ending five years after implementation</u>	153
<u>of the reviewable activity for which the certificate was</u>	154
<u>granted, the director shall monitor the activities of the person</u>	155
<u>granted the certificate to determine whether the reviewable</u>	156
<u>activity is conducted in substantial accordance with the</u>	157
<u>certificate.</u>	158
<u>(B) The director's grant of a certificate of need does not</u>	159
<u>affect, and sets no precedent for, the director's decision to</u>	160

grant or deny other applications for similar reviewable 161  
activities. 162

**Sec. 5119.3911.** Each application for a certificate of need 163  
shall be submitted to the director of mental health and 164  
addiction services on forms and in the manner prescribed by the 165  
director. The application shall include the information required 166  
by rules adopted pursuant to section 5119.3913 of the Revised 167  
Code. 168

An application also shall be accompanied by an application 169  
fee, which is nonrefundable unless the director determines that 170  
the application cannot be accepted. The amount of the fee shall 171  
be established according to whichever of the following applies 172  
in the case of the proposed project that is being reviewed under 173  
the application: 174

(A) If the proposed project is based on a specific number 175  
of resident beds, the fee is an amount that equals two hundred 176  
fifty dollars for each bed. 177

(B) If the proposed project is not based on a specific 178  
number of resident beds, the fee is an amount that the director 179  
specifies according to rules adopted pursuant to section 180  
5119.3913 of the Revised Code. 181

**Sec. 5119.3912.** (A) No person shall carry out a reviewable 182  
activity unless a certificate of need for the activity has been 183  
granted under section 5119.3910 of the Revised Code. No person 184  
shall carry out any reviewable activity if a certificate of need 185  
authorizing that activity has been withdrawn, is expired, or is 186  
void under rules adopted pursuant to section 5119.3913 of the 187  
Revised Code. 188

No person shall separate portions of any proposal for any 189

reviewable activity to evade the requirements of sections 190  
5119.398 to 5119.3914 of the Revised Code. 191

No person granted a certificate of need shall carry out 192  
the reviewable activity authorized by the certificate of need 193  
other than in substantial accordance with the approved 194  
application for the certificate of need. 195

(B) The director of mental health and addiction services 196  
shall evaluate and may investigate evidence that appears to 197  
demonstrate that any person has violated division (A) of this 198  
section. If the director elects to conduct an investigation, the 199  
director shall mail to the alleged violator by certified mail, 200  
return receipt requested, a notice that an investigation is 201  
underway. 202

The director or the director's designee may conduct a site 203  
visit to investigate an alleged violation of division (A) of 204  
this section. 205

Each investigation under this section shall be conducted 206  
in a manner that protects resident confidentiality. Names or 207  
other identifying information about any resident shall not be 208  
made public without the written consent of the resident or the 209  
resident's guardian, or, if the resident is a minor, the 210  
resident's parent or guardian. 211

(C) In accordance with rules adopted under section 212  
5119.3913 of the Revised Code, the director shall impose a civil 213  
penalty on a person if the director determines that the person 214  
has violated division (A) of this section. 215

**Sec. 5119.3913.** (A) The director of mental health and 216  
addiction services shall adopt rules establishing procedures and 217  
criteria for reviews of applications for certificates of need 218



<u>and issuance, denial, or withdrawal of certificates of need.</u>	219
<u>(1) The criteria for reviews of applications for</u>	220
<u>certificates of need shall relate to the need for the reviewable</u>	221
<u>activity and shall pertain to all of the following:</u>	222
<u>(a) The impact of the reviewable activity on the cost and</u>	223
<u>quality of recovery housing in the relevant service area,</u>	224
<u>including the historical and projected utilization of the</u>	225
<u>services to which the application pertains and the effect of the</u>	226
<u>reviewable activity on utilization of other providers of similar</u>	227
<u>services;</u>	228
<u>(b) The quality of the services to be provided as a result</u>	229
<u>of the activity, as evidenced by the historical performance of</u>	230
<u>the persons that will be involved in providing the services and</u>	231
<u>by the provisions that are proposed in the application to ensure</u>	232
<u>quality, including adequate available personnel, available</u>	233
<u>ancillary and support services, available equipment, size and</u>	234
<u>configuration of physical space, and relations with other</u>	235
<u>providers;</u>	236
<u>(c) The impact of the reviewable activity on the</u>	237
<u>availability and accessibility of the type of services proposed</u>	238
<u>in the application to the population of the relevant service</u>	239
<u>area, and the level of access to the services proposed in the</u>	240
<u>application that will be provided to underserved individuals</u>	241
<u>such as recipients of public assistance;</u>	242
<u>(d) The activity's short-term and long-term financial</u>	243
<u>feasibility and cost-effectiveness, the impact of the activity</u>	244
<u>on the applicant's costs and charges, and a comparison of the</u>	245
<u>applicant's costs and charges with those of providers of similar</u>	246
<u>services in the applicant's proposed service area;</u>	247

<u>(e) The advantages, disadvantages, and costs of</u>	248
<u>alternatives to the reviewable activity;</u>	249
<u>(f) The impact of the activity on all other providers of</u>	250
<u>similar services in the relevant service area, including the</u>	251
<u>impact on their utilization, market share, and financial status;</u>	252
<u>(g) The historical performance of the applicant and</u>	253
<u>related or affiliated parties in complying with previously</u>	254
<u>granted certificates of need and any applicable certification,</u>	255
<u>accreditation, or licensure requirements;</u>	256
<u>(h) The historical performance of the applicant and</u>	257
<u>related or affiliated parties in providing cost-effective</u>	258
<u>recovery housing;</u>	259
<u>(i) The special needs and circumstances of the applicant</u>	260
<u>or population proposed to be served by the proposed project,</u>	261
<u>including research activities, prevalence of conditions</u>	262
<u>necessitating recovery housing, unusual demographic</u>	263
<u>characteristics, cost-effective contractual affiliations, and</u>	264
<u>other special circumstances;</u>	265
<u>(j) The appropriateness of the zoning status of the</u>	266
<u>proposed site of the activity.</u>	267
<u>(2) The criteria for reviews of applications shall include</u>	268
<u>a formula for determining each county's need for recovery</u>	269
<u>housing residences and may include other formulas for</u>	270
<u>determining that need.</u>	271
<u>(B) The director shall adopt rules regarding all of the</u>	272
<u>following, in addition to the rules required by division (A) of</u>	273
<u>this section:</u>	274
<u>(1) A timeframe for issuing a ruling in response to a</u>	275

<u>request for a determination on whether a particular project is a</u>	276
<u>reviewable activity;</u>	277
<u>(2) A timeframe for granting or denying certificate of</u>	278
<u>need applications;</u>	279
<u>(3) Application fees that apply in the case of proposed</u>	280
<u>projects that are not based on a specific number of resident</u>	281
<u>beds;</u>	282
<u>(4) Information required to be submitted as part of a</u>	283
<u>certificate of need application;</u>	284
<u>(5) A process for revising a pending certificate of need</u>	285
<u>application, including permissible revisions and timeframe for</u>	286
<u>submitting them;</u>	287
<u>(6) A timeframe for commencing a project after a</u>	288
<u>certificate of need is approved and any requirements to</u>	289
<u>demonstrate reasonable progress;</u>	290
<u>(7) When a certificate of need can be withdrawn, expires,</u>	291
<u>or becomes void;</u>	292
<u>(8) The amount of any civil penalties to be imposed on</u>	293
<u>persons violating section 5119.3912 of the Revised Code;</u>	294
<u>(9) Timeframes and requirements for notices of appeal;</u>	295
<u>(10) Any other rules the director considers necessary to</u>	296
<u>carry out the purposes of sections 5119.398 to 5119.3914 of the</u>	297
<u>Revised Code.</u>	298
<u>(C) Rules adopted under this section shall be adopted in</u>	299
<u>accordance with Chapter 119. of the Revised Code.</u>	300
<b><u>Sec. 5119.3914. (A) All of the following may appeal to the</u></b>	301
<b><u>director of mental health and addiction services:</u></b>	302

(1) An applicant for a certificate of need regarding a 303  
decision issued by the director to grant or deny a certificate 304  
of need application; 305

(2) A person that requested a reviewability ruling 306  
regarding a resulting ruling issued by the director; 307

(3) The holder of a certificate of need regarding a 308  
decision issued by the director to withdraw a certificate of 309  
need or to declare a certificate of need void; 310

(4) Any person determined by the director to have violated 311  
section 5119.3912 of the Revised Code regarding that 312  
determination or the penalties imposed. 313

(B) The appeal by the applicant or person shall be made in 314  
accordance with Chapter 119. of the Revised Code, and the 315  
director shall provide an adjudication hearing in accordance 316  
with that chapter. The applicant or person that was a party to 317  
and participated in an adjudication hearing conducted under this 318  
division may appeal to the tenth district court of appeals the 319  
decision issued by the director following the adjudication 320  
hearing. 321

**Sec. 5119.3915.** The recovery housing residence fund is 322  
created in the state treasury. The fund shall consist of 323  
certificate of need application fees paid under section 324  
5119.3911 of the Revised Code and penalties paid under section 325  
5119.3912 of the Revised Code. The fund shall be used by boards 326  
of alcohol, drug addiction, and mental health services to assist 327  
with the costs incurred in conducting the inspections and 328  
complaint investigations required by section 5119.393 of the 329  
Revised Code. 330

**Section 2.** That existing section 5119.393 of the Revised 331

Code is hereby repealed.

332