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OHIO LEGISLATIVE SERVICE COMMISSION

Office of Research
and Drafting

Legislative Budget
Office

S.B. 450
136th General Assembly

Fiscal Note & Local Impact Statement

[Click here for S.B. 450's Bill Analysis](#)

Version: As Introduced

Primary Sponsor: Sen. Cirino

Local Impact Statement Procedure Required: No

Edward Millane, Fiscal Supervisor

Highlights

Capital appropriations

- The bill makes capital appropriations totaling \$3.70 billion for the FY 2027-FY 2028 biennium. Of this amount, \$3.43 billion is supported by debt and \$0.26 billion is supported by cash.

Aging School Accelerator Pilot Program

- The bill creates the Aging School Accelerator Pilot Program (ASAPP), under the Ohio Facilities Construction Commission (OFCC), to provide state financial assistance (at least 40% of the total project cost) to certain school districts. Depending on the number of school districts that qualify for assistance under ASAPP and the scope of those projects, state facilities funding obligations could increase.
- The bill requires OFCC to set aside an adequate amount of funds from the amounts appropriated to it for classroom facilities assistance projects for the appropriate fiscal year to aid those districts eligible for ASAPP. If school districts are served under ASAPP, other state-funded school facilities projects may be delayed.
- OFCC's administrative costs may increase to administer ASAPP and evaluate district eligibility. Ultimately, the magnitude of these costs will depend on program scale and demand.

Management of Central State University facilities

- The bill makes contingent up to \$25.0 million from Fund 7034 appropriation line item (ALI) C25500, Basic Renovations, under the budget of Central State University (CSU), on CSU's board of trustees entering into an agreement with either the Department of

Administrative Services or another governmental third party to cede management of its facilities.

Detailed Analysis

Capital appropriations

The bill makes capital appropriations totaling \$3.70 billion for the FY 2027-FY 2028 biennium. [LBO's Capital Item Analysis](#) provides summary reports and detailed information on capital appropriations.

Aging School Accelerator Pilot Program

The bill requires the Ohio Facilities Construction Commission (OFCC) to establish and administer the Aging School Accelerator Pilot Program (ASAPP). Under ASAPP, OFCC must provide support for the classroom facilities projects of each school district that (1) has at least one classroom building which is at least 100 years old, (2) has never received assistance under the Classroom Facilities Assistance Program (CFAP) or has not completed all segments of a project under CFAP, (3) is in the lowest quartile statewide for operating expenditures per pupil in FY 2025, and (4) serves all of its students in one school building.

The bill requires OFCC to set aside an adequate amount of funds from the amounts appropriated to it for classroom facilities assistance projects for the appropriate fiscal year to provide assistance through ASAPP. The state share of the basic project cost of a project under ASAPP must be at least 40% of the total project cost. Once a pilot project is completed, the project is considered served and ineligible for additional assistance, except that the bill qualifies ASAPP school districts for assistance under OFCC's Corrective Action Program or other specified circumstances.

State costs will increase to serve eligible school districts under ASAPP, the extent of which will be mostly determined by the number of school districts that meet the program's criteria for eligibility, the scope of those projects, and what assistance OFCC may have provided under CFAP without ASAPP. It is unclear how many school districts meet all the criteria for ASAPP, but it is likely to be few. There does not appear to be a comprehensive list of current schools built before 1926, yet online search results found more than a dozen such buildings across the state meet that one criterion. In addition, a qualifying district will need to be relatively small to be able to serve all students in one building.

Eligible school districts under ASAPP may receive revenue of at least 40% of the total project costs to renovate their facilities that they otherwise might not receive without the pilot program. Under ASAPP, school districts must annually set aside the equivalent of one-half mill for maintenance on an ASAPP project for a period determined by OFCC. Additionally, school districts that do not qualify for ASAPP may have to wait to be served under CFAP if OFCC uses funds to support ASAPP.

OFCC's administrative costs will increase to administer ASAPP and evaluate district eligibility. Similarly, the magnitude of these costs will be determined by the number of school districts they would have to serve under the pilot program and the scope of those projects.

Management of Central State University facilities

The bill appropriates approximately \$29.1 million to Central State University (CSU) for basic renovations from Fund 7034 ALI C25500, Basic Renovations, for the FY 2027-FY 2028 biennium. It also subjects the release of up to \$25.0 million from ALI C25500 to CSU's board of trustees entering into an agreement with either the Department of Administrative Services or another governmental third party to cede management of its facilities. The bill requires the Chancellor of Higher Education to release the funds when the CSU board of trustees certifies to the Chancellor that it has entered into such an agreement.

Capital reappropriation redirects

The bill redirects approximately 40 projects that received reappropriations in H.B. 730, the capital reappropriations act of the 136th General Assembly. These redirected capital reappropriations are summarized in the two tables below. Table 1 presents the redirected amounts by fund. Table 2 presents the redirected amounts by fund and agency.

Table 1. Redirected FY 2027-FY 2028 Reappropriations by Fund

Fund Code	Fund Name	H.B. 730/136 th (Enacted)	S.B. 450/136 th (Proposed)	Difference
7024	Higher Education Improvement Taxable Fund	\$25,352,385	\$24,777,385	-\$575,000
7030	Cultural and Sports Facilities Building Fund	\$55,776,691	\$54,278,023	-\$1,498,668
7033	Mental Health Facilities Improvement Fund	\$159,123,526	\$160,348,526	\$1,225,000
7034	Higher Education Improvement Fund	\$260,137,614	\$260,162,614	\$25,000
7035	Parks and Recreation Improvement Fund	\$174,439,936	\$176,563,604	\$2,123,668

Table 2. Redirected FY 2027-FY 2028 Reappropriations by Fund and Agency or Institution

Fund Code	Fund Name	H.B. 730/136 th (Enacted)	S.B. 450/136 th (Proposed)	Difference
7024	Higher Education Improvement Taxable Fund	\$25,352,385	\$24,777,385	-\$575,000
	Columbus State Community College	\$1,739,203	\$1,164,203	-\$575,000
7030	Cultural and Sports Facilities Building Fund	\$55,776,691	\$54,278,023	-\$1,498,668
	Facilities Construction Commission	\$55,776,691	\$54,278,023	-\$1,498,668

Fund Code	Fund Name	H.B. 730/136 th (Enacted)	S.B. 450/136 th (Proposed)	Difference
7033	Mental Health Facilities Improvement Fund	\$159,123,526	\$160,348,526	\$1,225,000
	Department of Behavioral Health	\$145,073,526	\$146,298,526	\$1,225,000
7034	Higher Education Improvement Fund	\$260,137,614	\$260,162,614	\$25,000
	Kent State University	\$26,189,860	\$25,939,860	-\$250,000
	Lakeland Community College	\$1,427,420	\$1,677,420	\$250,000
	Ohio University	\$3,996,644	\$3,796,644	-\$200,000
	Sinclair Community College	\$14,803,239	\$15,403,239	\$600,000
	University of Toledo	\$1,317,516	\$1,117,516	-\$200,000
	Wright State University	\$13,795,674	\$13,620,674	-\$175,000
7035	Parks and Recreation Improvement Fund	\$174,439,936	\$176,563,604	\$2,123,668
	Department of Natural Resources	\$174,439,936	\$176,563,604	\$2,123,668

One Time Strategic Community Investments

The bill amends H.B. 2 of the 135th General Assembly to modify certain FY 2025 earmarks from Fund 5AY1 ALI 042509, One Time Strategic Community Investments, in the budget of the Office of Budget and Management, without changing the ALI's total FY 2025 appropriation as follows:

- Repurposes \$300,000 of a \$700,000 earmark for Preble County Fairgrounds Stall Barns for the Preble County Fairgrounds Multi-Purpose Community Room project; and
- Repurposes an earmark of \$750,000 for Mid-Ohio Valley Aquatic Center as two earmarks of \$375,000 each for Memorial Community Childcare Center and GAR Hall.