### As Introduced

**131st General Assembly** 

Regular Session 2015-2016 H. B. No. 402

**Representative Clyde** 

Cosponsors: Representatives Ramos, Reece, Boyd, Antonio, Strahorn, Celebrezze, Sheehy, Ashford, Smith, K., Rogers, Fedor, Sykes, Lepore-Hagan, Leland, Phillips, Boyce, O'Brien, M.

# A BILL

To amend sections 3501.05 and 3503.21 of the	1
Revised Code to modify the circumstances under	2
which a voter registration may be canceled.	3

## BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 3501.05 and 3503.21 of the	4
Revised Code be amended to read as follows:	5
Sec. 3501.05. The secretary of state shall do all of the following:	6 7
(A) Appoint all members of boards of elections;	8
(B) Issue instructions by directives and advisories in	9
accordance with section 3501.053 of the Revised Code to members	10
of the boards as to the proper methods of conducting elections.	11
(C) Prepare rules and instructions for the conduct of	12
elections;	13
(D) Publish and furnish to the boards from time to time a	14
sufficient number of indexed copies of all election laws then in	15

force;	16
(E) Edit and issue all pamphlets concerning proposed laws	17
or amendments required by law to be submitted to the voters;	18
(F) Prescribe the form of registration cards, blanks, and	19
records;	20
(G) Determine and prescribe the forms of ballots and the	21
forms of all blanks, cards of instructions, pollbooks, tally	22
sheets, certificates of election, and forms and blanks required	23
by law for use by candidates, committees, and boards;	24
(H) Prepare the ballot title or statement to be placed on	25
the ballot for any proposed law or amendment to the constitution	26
to be submitted to the voters of the state;	27
(I) Except as otherwise provided in section 3519.08 of the	28
Revised Code, certify to the several boards the forms of ballots	29
and names of candidates for state offices, and the form and	30
wording of state referendum questions and issues, as they shall	31
appear on the ballot;	32
(J) Except as otherwise provided in division (I)(2)(b) of	33
section 3501.38 of the Revised Code, give final approval to	34
ballot language for any local question or issue approved and	35
transmitted by boards of elections under section 3501.11 of the	36
Revised Code;	37
(K) Receive all initiative and referendum petitions on	38
state questions and issues and determine and certify to the	39
sufficiency of those petitions;	40
(L) Require such reports from the several boards as are	41
provided by law, or as the secretary of state considers	42
necessary;	43

(M) Compel the observance by election officers in the
several counties of the requirements of the election laws;
(N) (1) Except as otherwise provided in division (N) (2) of
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this section, investigate the administration of election laws, 47 frauds, and irregularities in elections in any county, and 48 report violations of election laws to the attorney general or 49 prosecuting attorney, or both, for prosecution; 50

(2) On and after August 24, 1995, report a failure to 51 comply with or a violation of a provision in sections 3517.08 to 52 3517.13, 3517.17, 3517.18, 3517.20 to 3517.22, 3599.03, or 53 3599.031 of the Revised Code, whenever the secretary of state 54 has or should have knowledge of a failure to comply with or a 55 violation of a provision in one of those sections, by filing a 56 complaint with the Ohio elections commission under section 57 3517.153 of the Revised Code. 58

(0) Make an annual report to the governor containing the
results of elections, the cost of elections in the various
counties, a tabulation of the votes in the several political
subdivisions, and other information and recommendations relative
to elections the secretary of state considers desirable;

(P) Prescribe and distribute to boards of elections a list
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of instructions indicating all legal steps necessary to petition
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successfully for local option elections under sections 4301.32
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to 4301.41, 4303.29, 4305.14, and 4305.15 of the Revised Code;
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(Q) Adopt rules pursuant to Chapter 119. of the Revised
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Code for the removal by boards of elections of ineligible voters
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from the statewide voter registration database and, if
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applicable, from the poll list or signature pollbook used in
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each precinct, which rules shall provide for all of the
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following:

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(1) A process for the removal of using information 74 obtained from the national change of address service provided by 75 the United States postal service system through its licensees to 76 <u>remove</u> voters who have changed residence, which to a location 77 outside this state. That process shall be uniform, 78 nondiscriminatory, and in compliance with the Voting Rights Act 79 of 1965 and the National Voter Registration Act of 1993, 80 including a program that uses the national change of address 81 service provided by the United States postal system through its-82 83 licensees; (2) A process for the removal of ineligible voters under 84

section 3503.21 of the Revised Code;
(3) A uniform system for marking or removing the name of a
voter who is ineligible to vote from the statewide voter

registration database and, if applicable, from the poll list or 88 signature pollbook used in each precinct and noting the reason 89 for that mark or removal. 90

(R) Prescribe a general program for registering voters or
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updating voter registration information, such as name and
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residence changes, by boards of elections, designated agencies,
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offices of deputy registrars of motor vehicles, public high
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schools and vocational schools, public libraries, and offices of
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county treasurers consistent with the requirements of section
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3503.09 of the Revised Code;

(S) Prescribe a program of distribution of voter
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registration forms through boards of elections, designated
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agencies, offices of the registrar and deputy registrars of
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motor vehicles, public high schools and vocational schools,
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public libraries, and offices of county treasurers;

(T) To the extent feasible, provide copies, at no cost andupon request, of the voter registration form in post offices in104this state;

(U) Adopt rules pursuant to section 111.15 of the Revised
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Code for the purpose of implementing the program for registering
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voters through boards of elections, designated agencies, and the
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offices of the registrar and deputy registrars of motor vehicles
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consistent with this chapter;

(V) Establish the full-time position of Americans withDisabilities Act coordinator within the office of the secretaryof state to do all of the following:113

(1) Assist the secretary of state with ensuring that there114is equal access to polling places for persons with disabilities;115

(2) Assist the secretary of state with ensuring that each
voter may cast the voter's ballot in a manner that provides the
same opportunity for access and participation, including privacy
and independence, as for other voters;

(3) Advise the secretary of state in the development of
standards for the certification of voting machines, marking
devices, and automatic tabulating equipment.

(W) Establish and maintain a computerized statewide
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database of all legally registered voters under section 3503.15
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of the Revised Code that complies with the requirements of the
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"Help America Vote Act of 2002," Pub. L. No. 107-252, 116 Stat.
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1666, and provide training in the operation of that system;

(X) Ensure that all directives, advisories, other128instructions, or decisions issued or made during or as a result129

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of any conference or teleconference call with a board of 130 elections to discuss the proper methods and procedures for 131 conducting elections, to answer questions regarding elections, 132 or to discuss the interpretation of directives, advisories, or 133 other instructions issued by the secretary of state are posted 134 on a web site of the office of the secretary of state as soon as 135 is practicable after the completion of the conference or 136 teleconference call, but not later than the close of business on 137 the same day as the conference or teleconference call takes 138 place. 139

140 (Y) Publish a report on a web site of the office of the secretary of state not later than one month after the completion 141 of the canvass of the election returns for each primary and 142 general election, identifying, by county, the number of absent 143 voter's ballots cast and the number of those ballots that were 144 counted, and the number of provisional ballots cast and the 145 number of those ballots that were counted, for that election. 146 The secretary of state shall maintain the information on the web 147 site in an archive format for each subsequent election. 148

(Z) Conduct voter education outlining voter
identification, absent voters ballot, provisional ballot, and
other voting requirements;

(AA) Establish a procedure by which a registered elector
may make available to a board of elections a more recent
signature to be used in the poll list or signature pollbook
produced by the board of elections of the county in which the
elector resides;

(BB) Disseminate information, which may include all or
part of the official explanations and arguments, by means of
direct mail or other written publication, broadcast, or other
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means or combination of means, as directed by the Ohio ballot 160
board under division (F) of section 3505.062 of the Revised 161
Code, in order to inform the voters as fully as possible 162
concerning each proposed constitutional amendment, proposed law, 163
or referendum; 164

(CC) Be the single state office responsible for the 165 implementation of the "Uniformed and Overseas Citizens Absentee 166 Voting Act," Pub. L. No. 99-410, 100 Stat. 924, 42 U.S.C. 167 1973ff, et seq., as amended, in this state. The secretary of 168 state may delegate to the boards of elections responsibilities 169 for the implementation of that act, including responsibilities 170 arising from amendments to that act made by the "Military and 171 Overseas Voter Empowerment Act," Subtitle H of the "National 172 Defense Authorization Act for Fiscal Year 2010," Pub. L. No. 173 111-84, 123 Stat. 3190. 174

(DD) Adopt rules, under Chapter 119. of the Revised Code, 175 to establish procedures and standards for determining when a 176 board of elections shall be placed under the official oversight 177 of the secretary of state, placing a board of elections under 178 the official oversight of the secretary of state, a board that 179 is under official oversight to transition out of official 180 oversight, and the secretary of state to supervise a board of 181 elections that is under official oversight of the secretary of 182 state. 183

(EE) Perform other duties required by law. 184

Whenever a primary election is held under section 3513.32185of the Revised Code or a special election is held under section1863521.03 of the Revised Code to fill a vacancy in the office of187representative to congress, the secretary of state shall188establish a deadline, notwithstanding any other deadline189

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required under the Revised Code, by which any or all of the 190 following shall occur: the filing of a declaration of candidacy 191 and petitions or a statement of candidacy and nominating 192 petition together with the applicable filing fee; the filing of 193 protests against the candidacy of any person filing a 194 declaration of candidacy or nominating petition; the filing of a 195 declaration of intent to be a write-in candidate; the filing of 196 campaign finance reports; the preparation of, and the making of 197 corrections or challenges to, precinct voter registration lists; 198 the receipt of applications for absent voter's ballots or 199 uniformed services or overseas absent voter's ballots; the 200 supplying of election materials to precincts by boards of 201 elections; the holding of hearings by boards of elections to 202 consider challenges to the right of a person to appear on a 203 voter registration list; and the scheduling of programs to 204 instruct or reinstruct election officers. 205

In the performance of the secretary of state's duties as 206 the chief election officer, the secretary of state may 207 administer oaths, issue subpoenas, summon witnesses, compel the 208 production of books, papers, records, and other evidence, and 209 fix the time and place for hearing any matters relating to the 210 administration and enforcement of the election laws. 211

In any controversy involving or arising out of the 212 adoption of registration or the appropriation of funds for 213 registration, the secretary of state may, through the attorney 214 general, bring an action in the name of the state in the court 215 of common pleas of the county where the cause of action arose or 216 in an adjoining county, to adjudicate the question. 217

In any action involving the laws in Title XXXV of the218Revised Code wherein the interpretation of those laws is in219

issue in such a manner that the result of the action will affect 220
the lawful duties of the secretary of state or of any board of 221
elections, the secretary of state may, on the secretary of 222
state's motion, be made a party. 223

The secretary of state may apply to any court that is hearing a case in which the secretary of state is a party, for a change of venue as a substantive right, and the change of venue shall be allowed, and the case removed to the court of common pleas of an adjoining county named in the application or, if there are cases pending in more than one jurisdiction that involve the same or similar issues, the court of common pleas of Franklin county.

Public high schools and vocational schools, public libraries, and the office of a county treasurer shall implement voter registration programs as directed by the secretary of state pursuant to this section.

The secretary of state may mail unsolicited applications 236 for absent voter's ballots to individuals only for a general 237 election and only if the general assembly has made an 238 appropriation for that particular mailing. Under no other 239 circumstance shall a public office, or a public official or 240 employee who is acting in an official capacity, mail unsolicited 241 applications for absent voter's ballots to any individuals. 242

Sec. 3503.21. (A) The registration of a registered elector 243
shall be canceled upon the occurrence of any of the following: 244

(1) The filing by a registered elector of a written
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request with a board of elections, on a form prescribed by the
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secretary of state and signed by the elector, that the
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registration be canceled. The filing of such a request does not
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prohibit an otherwise qualified elector from reregistering to 249 vote at any time. 250 (2) The filing of a notice of the death of a registered 251 elector as provided in section 3503.18 of the Revised Code; 252 (3) The filing with the board of elections of a certified 253 copy of the death certificate of a registered elector by the 254 deceased elector's spouse, parent, or child, by the 255 256 administrator of the deceased elector's estate, or by the executor of the deceased elector's will; 257 (4) The conviction of the registered elector of a felony 258 under the laws of this state, any other state, or the United 259 States as provided in section 2961.01 of the Revised Code; 260 (5) The adjudication of incompetency of the registered 261 elector for the purpose of voting as provided in section 262 5122.301 of the Revised Code; 263 (6) The registration of the registered elector to vote in 264 another county in this state in accordance with division (B)(1) 265 of this section; 266 (7) The change of residence of the registered elector to a 267 location outside the county of registration this state in 268 accordance with division (B) (2) of this section; 269 270 (7) The failure of the registered elector, after having been mailed a confirmation notice, to do either of the-271 272 following: (a) Respond to such a notice and vote at least once during 273 a period of four consecutive years, which period shall include 274 two general federal elections; 275

(b) Update the elector's registration and vote at least 276

once during a period of four consecutive years, which period 277 shall include two general federal elections. 278 (B) (1) The secretary of state shall prescribe procedures 279 to identify and cancel the registration in a prior county of 280 residence of any registrant who changes the registrant's voting 281 residence to a location outside the registrant's current 282 registers to vote in another county of registration in this 283 state. Any procedures prescribed in this division shall be 284 uniform and nondiscriminatory, and shall comply with the Voting 285 Rights Act of 1965. The secretary of state may prescribe-286 287 procedures under this division that include the use of the national change of address service provided by the United States 288 postal system through its licensees. Any program so prescribed 289 shall be completed not later than ninety days prior to the date 290 of any primary or general election for federal office. 291 (2) (a) The secretary of state shall prescribe a process to 292 use the national change of address service provided by the 293 United States postal service system through its licensees to 294 identify and cancel the registration of any registrant who 295 changes the elector's voting residence to a location outside 296 this state. That process shall be uniform and nondiscriminatory, 297 shall comply with the Voting Rights Act of 1965, and shall be 298 completed not later than ninety days prior to the date of any 299 primary or general election for federal office. 300 (b) The registration of any elector identified as having 301

(b) The registration of any elector identified as having301changed the elector's voting residence to a location outside the302elector's current county of registration this state shall not be303canceled unless the registrant is sent a confirmation notice on304a form prescribed by the secretary of state and the registrant305fails to respond to the confirmation notice or otherwise update306

period of two federal elections subsequent to the mailing of the 308 confirmation notice. The registration shall be canceled not 309 later than one hundred twenty days after the date of the second 310 general federal election in which the elector fails to vote or 311 not later than one hundred twenty days after the expiration of 312 the four-year period in which the elector fails to vote or 313 respond to a confirmation notice, whichever is later. 314 (c) The secretary of state or a board of elections shall 315 not mail a confirmation notice to an elector or cancel an 316 elector's registration under division (B)(2) of this section 317 unless the secretary of state or the board possesses reliable 318 evidence from the national change of address service that the 319 elector has changed the elector's voting residence to a location 320 outside this state. 321 (C) The registration of a registered elector shall not be 322 canceled except as provided in this section, division (Q) of 323 section 3501.05 of the Revised Code, division (C)(2) of section 324 3503.19 of the Revised Code, or division (C) of section 3503.24 325 of the Revised Code. 326 (D) Boards of elections shall send their voter 327 registration information to the secretary of state as required 328 under section 3503.15 of the Revised Code. The secretary of 329 state may prescribe by rule adopted pursuant to section 111.15 330 of the Revised Code the format in which the boards of elections 331 must send that information to the secretary of state. In the 332 first quarter of each year, the secretary of state shall send 333 the information to the national change of address service 334

described in division (B) of this section and request that

service to provide the secretary of state with a list of any

the registration and fails to vote in any election during the

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voters sent by the secretary of state who have moved <u>to a</u>	337
location outside this state within the last twelve months. The	338
secretary of state shall transmit to each appropriate board of	339
elections whatever lists the secretary of state receives from	340
that service. The board shall send a notice to each person on	341
the list transmitted by the secretary of state requesting	342
confirmation of the person's change of address, together with a	343
postage prepaid, preaddressed return envelope containing a form	344
on which the voter may verify or correct the change of address	345
information.	346
(E) The registration of a registered elector described in-	347
division (A)(7) or (B)(2) of this section shall be canceled not	348
later than one hundred twenty days after the date of the second	349
general federal election in which the elector fails to vote or-	350
not later than one hundred twenty days after the expiration of	351
the four year period in which the elector fails to vote or	352
respond to a confirmation notice, whichever is later.	353
(F)(1) When a registration is canceled pursuant to	354
division (A)(2) or (3) of this section, the applicable board of	355
elections shall send a written notice, on a form prescribed by	356
the secretary of state, to the address at which the elector was	357
registered, informing the recipient that the elector's	358
registration has been canceled, of the reason for the	359
cancellation, and that if the cancellation was made in error,	360

the elector may contact the board of elections to correct the 361 error. (2) - (F) If the an elector's registration is canceled 363

(2) (1) If the all elector's registration is calceled363pursuant to division (A) (2) or , (3), (6), or (7)of this364section in error, it shall be restored, effective on the date of365the cancellation, and treated as though it were never canceled.366

If the elector casts a ballot during the time the registration	367
was canceled, the elector shall be considered to have been	368
registered at the time the elector cast that ballot.	369
Section 2. That existing sections 3501.05 and 3503.21 of	370
the Revised Code are hereby repealed.	371
Section 3. Section 3501.05 of the Revised Code is	372
presented in this act as a composite of the section as amended	373
by both Am. Sub. S.B. 109 and Sub. S.B. 205 of the 130th General	374
Assembly. The General Assembly, applying the principle stated in	375
division (B) of section 1.52 of the Revised Code that amendments	376
are to be harmonized if reasonably capable of simultaneous	377
operation, finds that the composite is the resulting version of	378
the section in effect prior to the effective date of the section	379
as presented in this act.	380