As Introduced

131st General Assembly Regular Session 2015-2016

S. B. No. 346

Senator Manning

Cosponsor: Senator Patton

A BILL

То	amend sections 3314.03, 3317.01, 3326.11, and	1
	3328.24 and to enact section 3313.621 of the	2
	Revised Code to generally require public and	3
	chartered nonpublic schools to open for	4
	instruction after Labor Dav.	5

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1 . That sections 3314.03, 3317.01, 3326.11, and	6
3328.24 be amended and section 3313.621 of the Revised Code be	7
enacted to read as follows:	8
Sec. 3313.621. This section does not apply to any school	9
that meets the requirement of section 3313.48 of the Revised	10
Code regarding the yearly minimum number of days or hours it	11
must be open for instruction by requiring students to be in	12
attendance throughout the entire school year, including summer	13
but excluding authorized breaks.	14
(A) Beginning in the 2017-2018 school year, except as	15
provided in division (B) or (D) of this section, the board of	16
education of each city, exempted village, local, or joint	17
vocational school district and the governing body of each	18

<pre>chartered nonpublic school shall open its schools for</pre>	19
instruction with students in attendance after Labor day in any	20
school year. Workshops, orientation, or other activities in	21
preparation for the opening of school may be held prior to Labor	22
day for teachers, nonteaching employees, or administrators.	23
(B) If a board of education or governing body determines	24
that it is in the best interest of the school, a board or	25
governing body may adopt a resolution that permits a school	26
under its control to open prior to Labor day in any school year.	27
Not later than thirty days prior to adopting such a	28
resolution, the board of education of a city, exempted village,	29
and local school district shall hold a public hearing on the	30
school calendar, addressing opening a school under its control	31
prior to Labor day.	32
(C) Nothing in this section shall be construed to prohibit	33
a school district or chartered nonpublic school from operating a	34
<pre>summer school program.</pre>	35
(D) Any board of education of a school district that,	36
prior to the effective date of this section, entered into a	37
collective bargaining agreement under Chapter 4117. of the	38
Revised Code that establishes a date prior to Labor day on which	39
the schools of the district will open for instruction with	40
students in attendance shall not be required to comply with this	41
section until the expiration of that agreement. Each collective	42
bargaining agreement entered into or renewed on or after the	43
effective date of this section shall comply with this section.	44
Sec. 3314.03. A copy of every contract entered into under	45
this section shall be filed with the superintendent of public	46
instruction. The department of education shall make available on	47

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its web site a copy of every approved, executed contract filed	48
with the superintendent under this section.	49
(A) Each contract entered into between a sponsor and the	50
governing authority of a community school shall specify the	51
following:	52
(1) That the school shall be established as either of the	53
following:	54
(a) A nonprofit corporation established under Chapter	55
1702. of the Revised Code, if established prior to April 8,	56
2003;	57
(b) A public benefit corporation established under Chapter	58
1702. of the Revised Code, if established after April 8, 2003.	59
(2) The education program of the school, including the	60
school's mission, the characteristics of the students the school	61
is expected to attract, the ages and grades of students, and the	62
focus of the curriculum;	63
(3) The academic goals to be achieved and the method of	64
measurement that will be used to determine progress toward those	65
goals, which shall include the statewide achievement	66
assessments;	67
(4) Performance standards, including but not limited to	68
all applicable report card measures set forth in section 3302.03	69
or 3314.017 of the Revised Code, by which the success of the	70
school will be evaluated by the sponsor;	71
(5) The admission standards of section 3314.06 of the	72
Revised Code and, if applicable, section 3314.061 of the Revised	73
Code;	74
(6)(a) Dismissal procedures;	75

(b) A requirement that the governing authority adopt an	76
attendance policy that includes a procedure for automatically	77
withdrawing a student from the school if the student without a	78
legitimate excuse fails to participate in one hundred five	79
consecutive hours of the learning opportunities offered to the	80
student.	81
(7) The ways by which the school will achieve racial and	82
ethnic balance reflective of the community it serves;	83
(8) Requirements for financial audits by the auditor of	84
state. The contract shall require financial records of the	85
school to be maintained in the same manner as are financial	86
records of school districts, pursuant to rules of the auditor of	87
state. Audits shall be conducted in accordance with section	88
117.10 of the Revised Code.	89
(9) An addendum to the contract outlining the facilities	90
to be used that contains at least the following information:	91
(a) A detailed description of each facility used for	92
instructional purposes;	93
(b) The annual costs associated with leasing each facility	94
that are paid by or on behalf of the school;	95
(c) The annual mortgage principal and interest payments	96
that are paid by the school;	97
(d) The name of the lender or landlord, identified as	98
such, and the lender's or landlord's relationship to the	99
operator, if any.	100
operator, if any.	100
(10) Qualifications of teachers, including a requirement	101
that the school's classroom teachers be licensed in accordance	102
with sections 3319.22 to 3319.31 of the Revised Code, except	103

that a community school may engage noncertificated persons to	104
teach up to twelve hours per week pursuant to section 3319.301	105
of the Revised Code.	106
(11) That the school will comply with the following	107
requirements:	108
(a) The school will provide learning opportunities to a	109
minimum of twenty-five students for a minimum of nine hundred	110
twenty hours per school year.	111
(b) The governing authority will purchase liability	112
insurance, or otherwise provide for the potential liability of	113
the school.	114
(c) The school will be nonsectarian in its programs,	115
admission policies, employment practices, and all other	116
operations, and will not be operated by a sectarian school or	117
religious institution.	118
(d) The school will comply with sections 9.90, 9.91,	119
109.65, 121.22, 149.43, 2151.357, 2151.421, 2313.19, 3301.0710,	120
3301.0711, 3301.0712, 3301.0715, 3301.948, 3313.472, 3313.50,	121
3313.536, 3313.539, 3313.608, 3313.609, 3313.6012, 3313.6013,	122
3313.6014, 3313.6015, 3313.6020, <u>3313.621,</u> 3313.643, 3313.648,	123
3313.6411, 3313.66, 3313.661, 3313.662, 3313.666, 3313.667,	124
3313.67, 3313.671, 3313.672, 3313.673, 3313.69, 3313.71,	125
3313.716, 3313.718, 3313.719, 3313.7112, 3313.721, 3313.80,	126
3313.814, 3313.816, 3313.817, 3313.86, 3313.89, 3313.96,	127
3319.073, 3319.321, 3319.39, 3319.391, 3319.41, 3319.46,	128
3321.01, 3321.041, 3321.13, 3321.14, 3321.17, 3321.18, 3321.19,	129
3321.191, 3327.10, 4111.17, 4113.52, and 5705.391 and Chapters	130
117., 1347., 2744., 3365., 3742., 4112., 4123., 4141., and 4167.	131
of the Revised Code as if it were a school district and will	132

comply with section 3301.0714 of the Revised Code in the manner	133
specified in section 3314.17 of the Revised Code.	134
(e) The school shall comply with Chapter 102. and section	135
2921.42 of the Revised Code.	136
(f) The school will comply with sections 3313.61,	137
3313.611, and 3313.614 of the Revised Code, except that for	138
students who enter ninth grade for the first time before July 1,	139
2010, the requirement in sections 3313.61 and 3313.611 of the	140
Revised Code that a person must successfully complete the	141
curriculum in any high school prior to receiving a high school	142
diploma may be met by completing the curriculum adopted by the	143
governing authority of the community school rather than the	144
curriculum specified in Title XXXIII of the Revised Code or any	145
rules of the state board of education. Beginning with students	146
who enter ninth grade for the first time on or after July 1,	147
2010, the requirement in sections 3313.61 and 3313.611 of the	148
Revised Code that a person must successfully complete the	149
curriculum of a high school prior to receiving a high school	150
diploma shall be met by completing the requirements prescribed	151
in division (C) of section 3313.603 of the Revised Code, unless	152
the person qualifies under division (D) or (F) of that section.	153
Each school shall comply with the plan for awarding high school	154
credit based on demonstration of subject area competency, and	155
beginning with the 2016-2017 school year, with the updated plan	156
that permits students enrolled in seventh and eighth grade to	157
meet curriculum requirements based on subject area competency	158
adopted by the state board of education under divisions (J)(1)	159
and (2) of section 3313.603 of the Revised Code.	160
(g) The school governing authority will submit within four	161

months after the end of each school year a report of its

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activities and progress in meeting the goals and standards of	163
divisions (A)(3) and (4) of this section and its financial	164
status to the sponsor and the parents of all students enrolled	165
in the school.	166
(h) The school, unless it is an internet- or computer-	167
based community school, will comply with section 3313.801 of the	168
Revised Code as if it were a school district.	169
(i) If the school is the recipient of moneys from a grant	170
awarded under the federal race to the top program, Division (A),	171
Title XIV, Sections 14005 and 14006 of the "American Recovery	172
and Reinvestment Act of 2009," Pub. L. No. 111-5, 123 Stat. 115,	173
the school will pay teachers based upon performance in	174
accordance with section 3317.141 and will comply with section	175
3319.111 of the Revised Code as if it were a school district.	176
(j) If the school operates a preschool program that is	177
licensed by the department of education under sections 3301.52	178
to 3301.59 of the Revised Code, the school shall comply with	179
sections 3301.50 to 3301.59 of the Revised Code and the minimum	180
standards for preschool programs prescribed in rules adopted by	181
the state board under section 3301.53 of the Revised Code.	182
(12) Arrangements for providing health and other benefits	183
to employees;	184
(13) The length of the contract, which shall begin at the	185
beginning of an academic year. No contract shall exceed five	186
years unless such contract has been renewed pursuant to division	187
(E) of this section.	188
(14) The governing authority of the school, which shall be	189
responsible for carrying out the provisions of the contract;	190

(15) A financial plan detailing an estimated school budget

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for each year of the period of the contract and specifying the	192
total estimated per pupil expenditure amount for each such year.	193
(16) Requirements and procedures regarding the disposition	194
of employees of the school in the event the contract is	195
terminated or not renewed pursuant to section 3314.07 of the	196
Revised Code;	197
(17) Whether the school is to be created by converting all	198
or part of an existing public school or educational service	199
center building or is to be a new start-up school, and if it is	200
a converted public school or service center building,	201
specification of any duties or responsibilities of an employer	202
that the board of education or service center governing board	203
that operated the school or building before conversion is	204
delegating to the governing authority of the community school	205
with respect to all or any specified group of employees provided	206
the delegation is not prohibited by a collective bargaining	207
agreement applicable to such employees;	208
(18) Provisions establishing procedures for resolving	209
disputes or differences of opinion between the sponsor and the	210
governing authority of the community school;	211
(19) A provision requiring the governing authority to	212
adopt a policy regarding the admission of students who reside	213
outside the district in which the school is located. That policy	214
shall comply with the admissions procedures specified in	215
sections 3314.06 and 3314.061 of the Revised Code and, at the	216
sole discretion of the authority, shall do one of the following:	217
(a) Prohibit the enrollment of students who reside outside	218
the district in which the school is located;	219
(b) Permit the enrollment of students who reside in	220

districts adjacent to the district in which the school is	221
located;	222
(a) Dannit the annullment of atudents the regide in any	223
(c) Permit the enrollment of students who reside in any	
other district in the state.	224
(20) A provision recognizing the authority of the	225
department of education to take over the sponsorship of the	226
school in accordance with the provisions of division (C) of	227
section 3314.015 of the Revised Code;	228
(21) A provision recognizing the sponsor's authority to	229
assume the operation of a school under the conditions specified	230
in division (B) of section 3314.073 of the Revised Code;	231
(22) A provision recognizing both of the following:	232
(a) The authority of public health and safety officials to	233
inspect the facilities of the school and to order the facilities	234
closed if those officials find that the facilities are not in	235
compliance with health and safety laws and regulations;	236
(b) The authority of the department of education as the	237
community school oversight body to suspend the operation of the	238
school under section 3314.072 of the Revised Code if the	239
department has evidence of conditions or violations of law at	240
the school that pose an imminent danger to the health and safety	241
of the school's students and employees and the sponsor refuses	242
to take such action.	243
(23) A description of the learning opportunities that will	244
be offered to students including both classroom-based and non-	245
classroom-based learning opportunities that is in compliance	246
with criteria for student participation established by the	247
department under division (H)(2) of section 3314.08 of the	248
Revised Code;	249

(24) The school will comply with sections 3302.04 and	250
3302.041 of the Revised Code, except that any action required to	251
be taken by a school district pursuant to those sections shall	252
be taken by the sponsor of the school. However, the sponsor	253
shall not be required to take any action described in division	254
(F) of section 3302.04 of the Revised Code.	255
(25) Beginning in the 2006-2007 school year, the school	256
will open for operation not later than the thirtieth day of	257
September each school year, unless the mission of the school as	258
specified under division (A)(2) of this section is solely to	259
serve dropouts. In its initial year of operation, if the school	260
fails to open by the thirtieth day of September, or within one	261
year after the adoption of the contract pursuant to division (D)	262
of section 3314.02 of the Revised Code if the mission of the	263
school is solely to serve dropouts, the contract shall be void.	264
(26) Whether the school's governing authority is planning	265
to seek designation for the school as a STEM school equivalent	266
under section 3326.032 of the Revised Code;	267
(27) That the school's attendance and participation	268
policies will be available for public inspection;	269
(28) That the school's attendance and participation	270
records shall be made available to the department of education,	271
auditor of state, and school's sponsor to the extent permitted	272
under and in accordance with the "Family Educational Rights and	273
Privacy Act of 1974," 88 Stat. 571, 20 U.S.C. 1232g, as amended,	274
and any regulations promulgated under that act, and section	275
3319.321 of the Revised Code;	276
(29) If a school operates using the blended learning	277
model, as defined in section 3301.079 of the Revised Code, all	278

of the following information:	279
(a) An indication of what blended learning model or models will be used;	280 281
(b) A description of how student instructional needs will be determined and documented;	282 283
(c) The method to be used for determining competency, granting credit, and promoting students to a higher grade level;	284 285
(d) The school's attendance requirements, including how the school will document participation in learning opportunities;	286 287 288
(e) A statement describing how student progress will be monitored;	289 290
(f) A statement describing how private student data will be protected;	291 292
(g) A description of the professional development activities that will be offered to teachers.	293 294
(30) A provision requiring that all moneys the school's operator loans to the school, including facilities loans or cash flow assistance, must be accounted for, documented, and bear interest at a fair market rate;	295 296 297 298
(31) A provision requiring that, if the governing authority contracts with an attorney, accountant, or entity specializing in audits, the attorney, accountant, or entity shall be independent from the operator with which the school has contracted.	299 300 301 302 303
(B) The community school shall also submit to the sponsor a comprehensive plan for the school. The plan shall specify the	304 305

following:	306
(1) The process by which the governing authority of the	307
school will be selected in the future;	308
(2) The management and administration of the school;	309
(3) If the community school is a currently existing public	310
school or educational service center building, alternative	311
arrangements for current public school students who choose not	312
to attend the converted school and for teachers who choose not	313
to teach in the school or building after conversion;	314
(4) The instructional program and educational philosophy	315
of the school;	316
(5) Internal financial controls.	317
When submitting the plan under this division, the school	318
shall also submit copies of all policies and procedures	319
regarding internal financial controls adopted by the governing	320
authority of the school.	321
(C) A contract entered into under section 3314.02 of the	322
Revised Code between a sponsor and the governing authority of a	323
community school may provide for the community school governing	324
authority to make payments to the sponsor, which is hereby	325
authorized to receive such payments as set forth in the contract	326
between the governing authority and the sponsor. The total	327
amount of such payments for monitoring, oversight, and technical	328
assistance of the school shall not exceed three per cent of the	329
total amount of payments for operating expenses that the school	330
receives from the state.	331
(D) The contract shall specify the duties of the sponsor	332
which shall be in accordance with the written agreement entered	333

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into with the department of education under division (B) of	334
section 3314.015 of the Revised Code and shall include the	335
following:	336
(1) Monitor the community school's compliance with all	337
laws applicable to the school and with the terms of the	338
contract;	339
(2) Monitor and evaluate the academic and fiscal	340
performance and the organization and operation of the community	341
school on at least an annual basis;	342
(3) Report on an annual basis the results of the	343
evaluation conducted under division (D)(2) of this section to	344
the department of education and to the parents of students	345
enrolled in the community school;	346
(4) Provide technical assistance to the community school	347
in complying with laws applicable to the school and terms of the	348
contract;	349
(5) Take steps to intervene in the school's operation to	350
correct problems in the school's overall performance, declare	351
the school to be on probationary status pursuant to section	352
3314.073 of the Revised Code, suspend the operation of the	353
school pursuant to section 3314.072 of the Revised Code, or	354
terminate the contract of the school pursuant to section 3314.07	355
of the Revised Code as determined necessary by the sponsor;	356
(6) Have in place a plan of action to be undertaken in the	357
event the community school experiences financial difficulties or	358
closes prior to the end of a school year.	359
(E) Upon the expiration of a contract entered into under	360
this section, the sponsor of a community school may, with the	361
approval of the governing authority of the school, renew that	362

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contract for a period of time determined by the sponsor, but not	363
ending earlier than the end of any school year, if the sponsor	364
finds that the school's compliance with applicable laws and	365
terms of the contract and the school's progress in meeting the	366
academic goals prescribed in the contract have been	367
satisfactory. Any contract that is renewed under this division	368
remains subject to the provisions of sections 3314.07, 3314.072,	369
and 3314.073 of the Revised Code.	370

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- (F) If a community school fails to open for operation within one year after the contract entered into under this section is adopted pursuant to division (D) of section 3314.02 of the Revised Code or permanently closes prior to the expiration of the contract, the contract shall be void and the school shall not enter into a contract with any other sponsor. A school shall not be considered permanently closed because the operations of the school have been suspended pursuant to section 3314.072 of the Revised Code.
- Sec. 3317.01. As used in this section, "school district,"

 unless otherwise specified, means any city, local, exempted

 village, joint vocational, or cooperative education school

 district and any educational service center.

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This chapter shall be administered by the state board of 384 education. The superintendent of public instruction shall 385 calculate the amounts payable to each school district and shall 386 certify the amounts payable to each eligible district to the 387 treasurer of the district as provided by this chapter. As soon 388 as possible after such amounts are calculated, the 389 superintendent shall certify to the treasurer of each school 390 district the district's adjusted charge-off increase, as defined 391 in section 5705.211 of the Revised Code. Certification of moneys 392

pursuant to this section shall include the amounts payable to	393
each school building, at a frequency determined by the	394
superintendent, for each subgroup of students, as defined in	395
section 3317.40 of the Revised Code, receiving services,	396
provided for by state funding, from the district or school. No	397
moneys shall be distributed pursuant to this chapter without the	398
approval of the controlling board.	399
The state board of education shall, in accordance with	400
appropriations made by the general assembly, meet the financial	401
obligations of this chapter.	402
Moneys distributed to school districts pursuant to this	403
chapter shall be calculated based on the annual enrollment	404
calculated from the three reports required under sections	405
3317.03 and 3317.036 of the Revised Code and paid on a fiscal	406
year basis, beginning with the first day of July and extending	407
through the thirtieth day of June. In any given fiscal year,	408
prior to school districts submitting the first report required	409
under section 3317.03 of the Revised Code, enrollment for the	410
districts shall be calculated based on the third report	411
submitted by the districts for the previous fiscal year. The	412
moneys appropriated for each fiscal year shall be distributed	413
periodically to each school district unless otherwise provided	414
for. The state board, in June of each year, shall submit to the	415
controlling board the state board's year-end distributions	416
pursuant to this chapter.	417
Except as otherwise provided, payments under this chapter	418
shall be made only to those school districts in which:	419
(A) The school district, except for any educational	420

service center and any joint vocational or cooperative education

school district, levies for current operating expenses at least

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twenty mills. Levies for joint vocational or cooperative	423
education school districts or county school financing districts,	424
limited to or to the extent apportioned to current expenses,	425
shall be included in this qualification requirement. School	426
district income tax levies under Chapter 5748. of the Revised	427
Code, limited to or to the extent apportioned to current	428
operating expenses, shall be included in this qualification	429
requirement to the extent determined by the tax commissioner	430
under division (D) of section 3317.021 of the Revised Code.	431

(B) The school year next preceding the fiscal year for 432 which such payments are authorized meets the requirement of 433 section 3313.48 of the Revised Code, with regard to the minimum 434 number of hours school must be open for instruction with pupils 435 in attendance, for individualized parent-teacher conference and 436 reporting periods, and for professional meetings of teachers, 437 and the requirement of section 3313.621 of the Revised Code, 438 with regard to the first day of the school year on which a 439 school may be open for instruction. 440

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A school district shall not be considered to have failed to comply with this division because schools were open for instruction but either twelfth grade students were excused from attendance for up to the equivalent of three school days or only a portion of the kindergarten students were in attendance for up to the equivalent of three school days in order to allow for the gradual orientation to school of such students.

A board of education or governing board of an educational 448 service center which has not conformed with other law and the 449 rules pursuant thereto, shall not participate in the 450 distribution of funds authorized by this chapter, except for 451 good and sufficient reason established to the satisfaction of 452

the state board of education and the state controlling board.	453
All funds allocated to school districts under this	454
chapter, except those specifically allocated for other purposes,	455
shall be used to pay current operating expenses only.	456
Sec. 3326.11. Each science, technology, engineering, and	457
mathematics school established under this chapter and its	458
governing body shall comply with sections 9.90, 9.91, 109.65,	459
121.22, 149.43, 2151.357, 2151.421, 2313.19, 2921.42, 2921.43,	460
3301.0714, 3301.0715, 3301.948, 3313.14, 3313.15, 3313.16,	461
3313.18, 3313.201, 3313.26, 3313.472, 3313.48, 3313.481,	462
3313.482, 3313.50, 3313.536, 3313.539, 3313.608, 3313.6012,	463
3313.6013, 3313.6014, 3313.6015, 3313.6020, 3313.61, 3313.611,	464
3313.614, 3313.615, <u>3313.621,</u> 3313.643, 3313.648, 3313.6411,	465
3313.66, 3313.661, 3313.662, 3313.666, 3313.667, 3313.67,	466
3313.671, 3313.672, 3313.673, 3313.69, 3313.71, 3313.716,	467
3313.718, 3313.719, 3313.7112, 3317.721, 3313.80, 3313.801,	468
3313.814, 3313.816, 3313.817, 3313.86, 3313.89, 3313.96,	469
3319.073, 3319.21, 3319.32, 3319.321, 3319.35, 3319.39,	470
3319.391, 3319.41, 3319.45, 3319.46, 3321.01, 3321.041, 3321.13,	471
3321.14, 3321.17, 3321.18, 3321.19, 3321.191, 3327.10, 4111.17,	472
4113.52, and 5705.391 and Chapters 102., 117., 1347., 2744.,	473
3307., 3309., 3365., 3742., 4112., 4123., 4141., and 4167. of	474
the Revised Code as if it were a school district.	475
Sec. 3328.24. A college-preparatory boarding school	476
established under this chapter and its board of trustees shall	477
comply with sections 102.02, 3301.0710, 3301.0711, 3301.0712,	478
3301.0714, 3301.948, 3313.536, 3313.6013, <u>3313.621,</u> 3313.6411,	479
3313.7112, 3313.721, 3313.89, 3319.39, 3319.391, and 3319.46 and	480
Chapter 3365. of the Revised Code as if the school were a school	481
district and the school's board of trustees were a district	482

board of education.	483
Section 2. That existing sections 3314.03, 3317.01,	484
3326.11, and 3328.24 of the Revised Code are hereby repealed.	485
Section 3. Section 3314.03 of the Revised Code is	486
presented in this act as a composite of the section as amended	487
by both Am. Sub. H.B. 2 and Am. Sub. H.B. 64 of the 131st	488
General Assembly. The General Assembly, applying the principle	489
stated in division (B) of section 1.52 of the Revised Code that	490
amendments are to be harmonized if reasonably capable of	491
simultaneous operation, finds that the composite is the	492
resulting version of the section in effect prior to the	493
effective date of the section as presented in this act.	494