As Passed by the House

132nd General Assembly

Regular Session 2017-2018

Sub. H. B. No. 21

Representative Hambley

Cosponsors: Representatives Duffey, Hill, Riedel, Johnson, G., Miller, Rogers, Brenner, Fedor, Cupp, Galonski, Ingram, Manning, Patterson, Anielski, Antonio, Barnes, Boyd, Brown, Celebrezze, Clyde, Craig, Edwards, Faber, Ginter, Greenspan, Holmes, Howse, Hughes, Johnson, Kelly, Kick, Koehler, Lang, Leland, Lepore-Hagan, Perales, Ramos, Rezabek, Ryan, Schaffer, Sheehy, Smith, K., Smith, R., Stein, Strahorn, Sweeney, West, Young

A BILL

То	amend sections 3314.03 and 3314.11 of the	1
	Revised Code regarding verification of community	2
	school enrollments.	3

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 3314.03 and 3314.11 of the	4
Revised Code be amended to read as follows:	5
Sec. 3314.03. A copy of every contract entered into under	6
this section shall be filed with the superintendent of public	7
instruction. The department of education shall make available on	8
its web site a copy of every approved, executed contract filed	9
with the superintendent under this section.	10
(A) Each contract entered into between a sponsor and the	11
governing authority of a community school shall specify the	12
following:	13
(1) That the school shall be established as either of the	14

following:	15
(a) A nonprofit corporation established under Chapter	16
1702. of the Revised Code, if established prior to April 8,	17
2003;	18
(b) A public benefit corporation established under Chapter	19
1702. of the Revised Code, if established after April 8, 2003.	20
(2) The education program of the school, including the	21
school's mission, the characteristics of the students the school	22
is expected to attract, the ages and grades of students, and the	23
focus of the curriculum;	24
(3) The academic goals to be achieved and the method of	25
measurement that will be used to determine progress toward those	26
goals, which shall include the statewide achievement	27
assessments;	28
(4) Performance standards, including but not limited to	29
all applicable report card measures set forth in section 3302.03	30
or 3314.017 of the Revised Code, by which the success of the	31
school will be evaluated by the sponsor;	32
(5) The admission standards of section 3314.06 of the	33
Revised Code and, if applicable, section 3314.061 of the Revised	34
Code;	35
(6)(a) Dismissal procedures;	36
(b) A requirement that the governing authority adopt an	37
attendance policy that includes a procedure for automatically	38
withdrawing a student from the school if the student without a	39
legitimate excuse fails to participate in one hundred five	40
consecutive hours of the learning opportunities offered to the	41
student.	42

(7) The ways by which the school will achieve racial and	43
ethnic balance reflective of the community it serves;	44
(8) Requirements for financial audits by the auditor of	45
state. The contract shall require financial records of the	46
school to be maintained in the same manner as are financial	47
records of school districts, pursuant to rules of the auditor of	48
state. Audits shall be conducted in accordance with section	49
117.10 of the Revised Code.	50
(9) An addendum to the contract outlining the facilities	51
to be used that contains at least the following information:	52
(a) A detailed description of each facility used for	53
instructional purposes;	54
(b) The annual costs associated with leasing each facility	55
that are paid by or on behalf of the school;	56
(c) The annual mortgage principal and interest payments	57
that are paid by the school;	58
(d) The name of the lender or landlord, identified as	59
such, and the lender's or landlord's relationship to the	60
operator, if any.	61
(10) Qualifications of teachers, including a requirement	62
that the school's classroom teachers be licensed in accordance	63
with sections 3319.22 to 3319.31 of the Revised Code, except	64
that a community school may engage noncertificated persons to	65
teach up to twelve hours per week pursuant to section 3319.301	66
of the Revised Code.	67
(11) That the school will comply with the following	68
requirements:	69
(a) The school will provide learning opportunities to a	70

minimum of twenty-five students for a minimum of nine hundred	71
twenty hours per school year.	72
(b) The governing authority will purchase liability	73
insurance, or otherwise provide for the potential liability of	74
the school.	75
(c) The school will be nonsectarian in its programs,	76
admission policies, employment practices, and all other	77
operations, and will not be operated by a sectarian school or	78
religious institution.	79
(d) The school will comply with sections 9.90, 9.91,	80
109.65, 121.22, 149.43, 2151.357, 2151.421, 2313.19, 3301.0710,	81
3301.0711, 3301.0712, 3301.0715, 3301.0729, 3301.948, 3313.472,	82
3313.50, 3313.536, 3313.539, 3313.5310, 3313.608, 3313.609,	83
3313.6012, 3313.6013, 3313.6014, 3313.6015, 3313.6020, 3313.643,	84
3313.648, 3313.6411, 3313.66, 3313.661, 3313.662, 3313.666,	85
3313.667, 3313.668, 3313.67, 3313.671, 3313.672, 3313.673,	86
3313.69, 3313.71, 3313.716, 3313.718, 3313.719, 3313.7112,	87
3313.721, 3313.80, 3313.814, 3313.816, 3313.817, 3313.86,	88
3313.89, 3313.96, 3319.073, 3319.321, 3319.39, 3319.391,	89
3319.41, 3319.46, 3321.01, 3321.041, 3321.13, 3321.14, 3321.17,	90
3321.18, 3321.19, 3321.191, 3327.10, 4111.17, 4113.52, and	91
5705.391 and Chapters 117., 1347., 2744., 3365., 3742., 4112.,	92
4123., 4141., and 4167. of the Revised Code as if it were a	93
school district and will comply with section 3301.0714 of the	94
Revised Code in the manner specified in section 3314.17 of the	95
Revised Code.	96
(e) The school shall comply with Chapter 102. and section	97
2921.42 of the Revised Code.	98

(f) The school will comply with sections 3313.61,

130

3313.611, and 3313.614 of the Revised Code, except that for	100
students who enter ninth grade for the first time before July 1,	101
2010, the requirement in sections 3313.61 and 3313.611 of the	102
Revised Code that a person must successfully complete the	103
curriculum in any high school prior to receiving a high school	104
diploma may be met by completing the curriculum adopted by the	105
governing authority of the community school rather than the	106
curriculum specified in Title XXXIII of the Revised Code or any	107
rules of the state board of education. Beginning with students	108
who enter ninth grade for the first time on or after July 1,	109
2010, the requirement in sections 3313.61 and 3313.611 of the	110
Revised Code that a person must successfully complete the	111
curriculum of a high school prior to receiving a high school	112
diploma shall be met by completing the requirements prescribed	113
in division (C) of section 3313.603 of the Revised Code, unless	114
the person qualifies under division (D) or (F) of that section.	115
Each school shall comply with the plan for awarding high school	116
credit based on demonstration of subject area competency, and	117
beginning with the 2017-2018 school year, with the updated plan	118
that permits students enrolled in seventh and eighth grade to	119
meet curriculum requirements based on subject area competency	120
adopted by the state board of education under divisions (J)(1)	121
and (2) of section 3313.603 of the Revised Code. Beginning with	122
the 2018-2019 school year, the school shall comply with the	123
framework for granting units of high school credit to students	124
who demonstrate subject area competency through work-based	125
learning experiences, internships, or cooperative education	126
developed by the department under division (J)(3) of section	127
3313.603 of the Revised Code.	128

(g) The school governing authority will submit within four

months after the end of each school year a report of its

activities and progress in meeting the goals and standards of	131
divisions (A)(3) and (4) of this section and its financial	132
status to the sponsor and the parents of all students enrolled	133
in the school.	134
(h) The school, unless it is an internet- or computer-	135
based community school, will comply with section 3313.801 of the	136
Revised Code as if it were a school district.	137
(i) If the school is the recipient of moneys from a grant	138
awarded under the federal race to the top program, Division (A),	139
Title XIV, Sections 14005 and 14006 of the "American Recovery	140
and Reinvestment Act of 2009," Pub. L. No. 111-5, 123 Stat. 115,	141
the school will pay teachers based upon performance in	142
accordance with section 3317.141 and will comply with section	143
3319.111 of the Revised Code as if it were a school district.	144
(j) If the school operates a preschool program that is	145
licensed by the department of education under sections 3301.52	146
to 3301.59 of the Revised Code, the school shall comply with	147
sections 3301.50 to 3301.59 of the Revised Code and the minimum	148
standards for preschool programs prescribed in rules adopted by	149
the state board under section 3301.53 of the Revised Code.	150
(k) The school will comply with sections 3313.6021 and	151
3313.6023 of the Revised Code as if it were a school district	152
unless it is either of the following:	153
(i) An internet- or computer-based community school;	154
(ii) A community school in which a majority of the	155
enrolled students are children with disabilities as described in	156
division (A)(4)(b) of section 3314.35 of the Revised Code.	157
(12) Arrangements for providing health and other benefits	158
to employees;	159

(13) The length of the contract, which shall begin at the	160
beginning of an academic year. No contract shall exceed five	161
years unless such contract has been renewed pursuant to division	162
(E) of this section.	163
(14) The governing authority of the school, which shall be	164
responsible for carrying out the provisions of the contract;	165
(15) A financial plan detailing an estimated school budget	166
for each year of the period of the contract and specifying the	167
total estimated per pupil expenditure amount for each such year.	168
(16) Requirements and procedures regarding the disposition	169
of employees of the school in the event the contract is	170
terminated or not renewed pursuant to section 3314.07 of the	171
Revised Code;	172
(17) Whether the school is to be created by converting all	173
or part of an existing public school or educational service	174
center building or is to be a new start-up school, and if it is	175
a converted public school or service center building,	176
specification of any duties or responsibilities of an employer	177
that the board of education or service center governing board	178
that operated the school or building before conversion is	179
delegating to the governing authority of the community school	180
with respect to all or any specified group of employees provided	181
the delegation is not prohibited by a collective bargaining	182
agreement applicable to such employees;	183
(18) Provisions establishing procedures for resolving	184
disputes or differences of opinion between the sponsor and the	185
governing authority of the community school;	186
(19) A provision requiring the governing authority to	187
adopt a policy regarding the admission of students who reside	188

outside the district in which the school is located. That policy	189
shall comply with the admissions procedures specified in	190
sections 3314.06 and 3314.061 of the Revised Code and, at the	191
sole discretion of the authority, shall do one of the following:	192
(a) Prohibit the enrollment of students who reside outside	193
the district in which the school is located;	194
(b) Permit the enrollment of students who reside in	195
districts adjacent to the district in which the school is	196
located;	197
(c) Permit the enrollment of students who reside in any	198
other district in the state.	199
(20) A provision recognizing the authority of the	200
department of education to take over the sponsorship of the	201
school in accordance with the provisions of division (C) of	202
section 3314.015 of the Revised Code;	203
(21) A provision recognizing the sponsor's authority to	204
assume the operation of a school under the conditions specified	205
in division (B) of section 3314.073 of the Revised Code;	206
(22) A provision recognizing both of the following:	207
(a) The authority of public health and safety officials to	208
inspect the facilities of the school and to order the facilities	209
closed if those officials find that the facilities are not in	210
compliance with health and safety laws and regulations;	211
(b) The authority of the department of education as the	212
community school oversight body to suspend the operation of the	213
school under section 3314.072 of the Revised Code if the	214
department has evidence of conditions or violations of law at	215
the school that pose an imminent danger to the health and safety	216

of the school's students and employees and the sponsor refuses	217
to take such action.	218
(23) A description of the learning opportunities that will	219
be offered to students including both classroom-based and non-	220
classroom-based learning opportunities that is in compliance	221
with criteria for student participation established by the	222
department under division (H)(2) of section 3314.08 of the	223
Revised Code;	224
(24) The school will comply with sections 3302.04 and	225
3302.041 of the Revised Code, except that any action required to	226
be taken by a school district pursuant to those sections shall	227
be taken by the sponsor of the school. However, the sponsor	228
shall not be required to take any action described in division	229
(F) of section 3302.04 of the Revised Code.	230
(25) Beginning in the 2006-2007 school year, the school	231
will open for operation not later than the thirtieth day of	232
September each school year, unless the mission of the school as	233
specified under division (A)(2) of this section is solely to	234
serve dropouts. In its initial year of operation, if the school	235
fails to open by the thirtieth day of September, or within one	236
year after the adoption of the contract pursuant to division (D)	237
of section 3314.02 of the Revised Code if the mission of the	238
school is solely to serve dropouts, the contract shall be void.	239
(26) Whether the school's governing authority is planning	240
to seek designation for the school as a STEM school equivalent	241
under section 3326.032 of the Revised Code;	242
(27) That the school's attendance and participation	243
policies will be available for public inspection;	244
(28) That the school's attendance and participation	245

records shall be made available to the department of education,	246
auditor of state, and school's sponsor to the extent permitted	247
under and in accordance with the "Family Educational Rights and	248
Privacy Act of 1974," 88 Stat. 571, 20 U.S.C. 1232g, as amended,	249
and any regulations promulgated under that act, and section	250
3319.321 of the Revised Code;	251
(29) If a school operates using the blended learning	252
model, as defined in section 3301.079 of the Revised Code, all	253
of the following information:	254
(a) An indication of what blended learning model or models	255
will be used;	256
(b) A description of how student instructional needs will	257
be determined and documented;	258
(c) The method to be used for determining competency,	259
granting credit, and promoting students to a higher grade level;	260
(d) The school's attendance requirements, including how	261
the school will document participation in learning	262
opportunities;	263
(e) A statement describing how student progress will be	264
monitored;	265
(f) A statement describing how private student data will	266
be protected;	267
(g) A description of the professional development	268
activities that will be offered to teachers.	269
(30) A provision requiring that all moneys the school's	270
operator loans to the school, including facilities loans or cash	271
flow assistance, must be accounted for, documented, and bear	272
interest at a fair market rate;	273

(31) A provision requiring that, if the governing	274
authority contracts with an attorney, accountant, or entity	275
specializing in audits, the attorney, accountant, or entity	276
shall be independent from the operator with which the school has	277
contracted.	278
(32) A provision requiring the governing authority to	279
adopt an enrollment and attendance policy that requires a	280
student's parent to notify the community school in which the	281
student is enrolled when there is a change in the location of	282
the parent's or student's primary residence.	283
(33) A provision requiring the governing authority to	284
adopt a student residence and address verification policy for	285
students enrolling in or attending the school.	286
(B) The community school shall also submit to the sponsor	287
a comprehensive plan for the school. The plan shall specify the	288
following:	289
(1) The process by which the governing authority of the	290
school will be selected in the future;	291
(2) The management and administration of the school;	292
(3) If the community school is a currently existing public	293
school or educational service center building, alternative	294
arrangements for current public school students who choose not	295
to attend the converted school and for teachers who choose not	296
to teach in the school or building after conversion;	297
(4) The instructional program and educational philosophy	298
of the school;	299
(5) Internal financial controls.	300
When submitting the plan under this division, the school	301

shall also submit copies of all policies and procedures	302
regarding internal financial controls adopted by the governing	303
authority of the school.	304
(C) A contract entered into under section 3314.02 of the	305
Revised Code between a sponsor and the governing authority of a	306
community school may provide for the community school governing	307
authority to make payments to the sponsor, which is hereby	308
authorized to receive such payments as set forth in the contract	309
between the governing authority and the sponsor. The total	310
amount of such payments for monitoring, oversight, and technical	311
assistance of the school shall not exceed three per cent of the	312
total amount of payments for operating expenses that the school	313
receives from the state.	314
(D) The contract shall specify the duties of the sponsor	315
which shall be in accordance with the written agreement entered	316
into with the department of education under division (B) of	317
section 3314.015 of the Revised Code and shall include the	318
following:	319
(1) Monitor the community school's compliance with all	320
laws applicable to the school and with the terms of the	321
contract;	322
(2) Monitor and evaluate the academic and fiscal	323
performance and the organization and operation of the community	324
school on at least an annual basis;	325
(3) Report on an annual basis the results of the	326
evaluation conducted under division (D)(2) of this section to	327
the department of education and to the parents of students	328
enrolled in the community school;	329

(4) Provide technical assistance to the community school

in complying with laws applicable to the school and terms of the	331
contract;	332
(5) Take steps to intervene in the school's operation to	333
correct problems in the school's overall performance, declare	334
the school to be on probationary status pursuant to section	335
3314.073 of the Revised Code, suspend the operation of the	336
school pursuant to section 3314.072 of the Revised Code, or	337
terminate the contract of the school pursuant to section 3314.07	338
of the Revised Code as determined necessary by the sponsor;	339
(6) Have in place a plan of action to be undertaken in the	340
event the community school experiences financial difficulties or	341
closes prior to the end of a school year.	342
(E) Upon the expiration of a contract entered into under	343
this section, the sponsor of a community school may, with the	344
approval of the governing authority of the school, renew that	345
contract for a period of time determined by the sponsor, but not	346
ending earlier than the end of any school year, if the sponsor	347
finds that the school's compliance with applicable laws and	348
terms of the contract and the school's progress in meeting the	349
academic goals prescribed in the contract have been	350
satisfactory. Any contract that is renewed under this division	351
remains subject to the provisions of sections 3314.07, 3314.072,	352
and 3314.073 of the Revised Code.	353
(F) If a community school fails to open for operation	354
within one year after the contract entered into under this	355
section is adopted pursuant to division (D) of section 3314.02	356
of the Revised Code or permanently closes prior to the	357
expiration of the contract, the contract shall be void and the	358
school shall not enter into a contract with any other sponsor. A	359

school shall not be considered permanently closed because the

operations of the school have been suspended pursuant to section	361
3314.072 of the Revised Code.	362
Sec. 3314.11. (A) The board of education of each city,	363
exempted village, and local school district governing authority	364
of each community school established under this chapter monthly	365
shall review enrollment for the residency records of students	366
enrolled in-community schools established under this chapter and	367
entitled to attend school in the district under section 3313.64	368
or 3313.65 of the Revised Code that community school. For Upon	369
the enrollment of each student and on an annual basis, the	370
district governing authority shall verify to the department of	371
education both of the following:	372
(1) The community school in which the student is enrolled;	373
(2) That the school district in which the student is	374
entitled to attend school in the district under section 3313.64	375
or 3313.65 of the Revised Code.	376
The school district may review the determination made by	377
the community school under division (A) of this section.	378
(B) (1) For purposes of its initial reporting of the school	379
districts <u>in which</u> its students are entitled to attend <u>school</u> ,	380
the governing authority of a community school <pre>may shall adopt a</pre>	381
policy that prescribes the number of documents listed in	382
division (E) of this section required to verify a student's	383
residency. This policy, if adopted, shall supersede any policy	384
concerning the number of documents for initial residency	385
verification adopted by the district the student is entitled to	386
attend. If a community school does not adopt a policy under this	387
division, the policy of the school district in which the student	388
is entitled to attend shall prevail.	389

(2) For purposes of the annual reporting of the school	390
districts in which its students are entitled to attend school,	391
the governing authority of a community school shall adopt a	392
policy that prescribes the information required to verify a	393
student's residency. This information may be obtained through	394
any type of document, including any of the documents listed in	395
division (E) of this section, or any type of communication with	396
a government official authorized to provide such information.	397
(C) In For purposes of making the determinations required	398
under this section, the school district in which a parent or	399
child resides is the location the parent or student has	400
established as the primary residence and where substantial	401
family activity takes place.	402
(D) If a district's community school's determination under	403
division (A) of this section of the school district a student is	404
entitled to attend under section 3313.64 or 3313.65 of the	405
Revised Code differs from a community school's <u>district's</u>	406
determination—under division (B) of this section, the community	407
school that made the determination under division (A) of this	408
section shall provide the school district that made the	409
determination under division (A) of this section with	410
documentation of the student's residency and shall make a good	411
faith effort to accurately identify the correct residence of the	412
student.	413
(E) For purposes of this section, the following documents	414
may serve as evidence of primary residence:	415
(1) A deed, mortgage, lease, current home owner's or	416
renter's insurance declaration page, or current real property	417
tax bill;	418

(2) A utility bill or receipt of utility installation	419
issued within ninety days of enrollment;	420
(3) A paycheck or paystub issued to the parent or student	421
within ninety days of the date of enrollment that includes the	422
address of the parent's or student's primary residence;	423
(4) The most current available bank statement issued to	424
the parent or student that includes the address of the parent's	425
or student's primary residence;	426
(5) Any other official document issued to the parent or	427
student that includes the address of the parent's or student's	428
primary residence. The superintendent of public instruction	429
shall develop guidelines for determining what qualifies as an	430
"official document" under this division.	431
(F) When a student loses permanent housing and becomes a	432
homeless child or youth, as defined in 42 U.S.C. 11434a, or when	433
a child who is such a homeless child or youth changes temporary	434
living arrangements, the district in which the student is	435
entitled to attend school shall be determined in accordance with	436
division (F)(13) of section 3313.64 of the Revised Code and the	437
"McKinney-Vento Homeless Assistance Act," 42 U.S.C. 11431 et	438
seq.	439
(G) In the event of a disagreement as to which school	440
district a student is entitled to attend, the community school,	441
after complying with division (D) of this section, but not more	442
than sixty days after the monthly deadline established by the	443
department of education for reporting of community school	444
enrollment, may present the matter to the superintendent of	445
public instruction. Not later than thirty days after the	446
community school presents the matter, the state superintendent,	447

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or the state superintendent's designee, shall determine which	448
district the student is entitled to attend and shall direct any	449
necessary adjustments to payments and deductions under section	450
3314.08 of the Revised Code based on that determination.	451
Section 2. That existing sections 3314.03 and 3314.11 of	452
the Revised Code are hereby repealed.	453