As Introduced

132nd General Assembly

Regular Session 2017-2018

H. B. No. 8

Representatives Hambley, Rezabek

Cosponsors: Representatives Brenner, Thompson, Koehler, Riedel, Dean, Blessing, Goodman

A BILL

То	amend section 149.43 of the Revised Code to	1
	exempt from the Public Records Law certain	2
	information concerning a minor that is included	3
	in a record related to a traffic accident	4
	involving a school vehicle in which the minor	5
	was an occupant at the time of the accident.	6

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That section 149.43 of the Revised Code be	7
amended to read as follows:	8
Sec. 149.43. (A) As used in this section:	9
(1) "Public record" means records kept by any public	10
office, including, but not limited to, state, county, city,	11
village, township, and school district units, and records	12
pertaining to the delivery of educational services by an	13
alternative school in this state kept by the nonprofit or for-	14
profit entity operating the alternative school pursuant to	15
section 3313.533 of the Revised Code. "Public record" does not	16
mean any of the following:	17

H. B. No. 8 Page 2 As Introduced

(a) Medical records;	18
(b) Records pertaining to probation and parole proceedings	19
or to proceedings related to the imposition of community control	20
sanctions and post-release control sanctions;	21
(c) Records pertaining to actions under section 2151.85	22
and division (C) of section 2919.121 of the Revised Code and to	23
appeals of actions arising under those sections;	24
(d) Records pertaining to adoption proceedings, including	25
the contents of an adoption file maintained by the department of	26
health under sections 3705.12 to 3705.124 of the Revised Code;	27
(e) Information in a record contained in the putative	28
father registry established by section 3107.062 of the Revised	29
Code, regardless of whether the information is held by the	30
department of job and family services or, pursuant to section	31
3111.69 of the Revised Code, the office of child support in the	32
department or a child support enforcement agency;	33
(f) Records specified in division (A) of section 3107.52	34
of the Revised Code;	35
(g) Trial preparation records;	36
(h) Confidential law enforcement investigatory records;	37
(i) Records containing information that is confidential	38
under section 2710.03 or 4112.05 of the Revised Code;	39
(j) DNA records stored in the DNA database pursuant to	40
section 109.573 of the Revised Code;	41
(k) Inmate records released by the department of	42
rehabilitation and correction to the department of youth	43
services or a court of record pursuant to division (E) of	44

section 5120.21 of the Revised Code;	45
(1) Records maintained by the department of youth services	46
pertaining to children in its custody released by the department	47
of youth services to the department of rehabilitation and	48
correction pursuant to section 5139.05 of the Revised Code;	49
(m) Intellectual property records;	50
(n) Donor profile records;	51
(o) Records maintained by the department of job and family	52
services pursuant to section 3121.894 of the Revised Code;	53
(p) Peace officer, parole officer, probation officer,	54
bailiff, prosecuting attorney, assistant prosecuting attorney,	55
correctional employee, community-based correctional facility	56
employee, youth services employee, firefighter, EMT,	57
investigator of the bureau of criminal identification and	58
investigation, or federal law enforcement officer residential	59
and familial information;	60
(q) In the case of a county hospital operated pursuant to	61
Chapter 339. of the Revised Code or a municipal hospital	62
operated pursuant to Chapter 749. of the Revised Code,	63
information that constitutes a trade secret, as defined in	64
section 1333.61 of the Revised Code;	65
(r) Information pertaining to the recreational activities	66
of a person under the age of eighteen;	67
(s) In the case of a child fatality review board acting	68
under sections 307.621 to 307.629 of the Revised Code or a	69
review conducted pursuant to guidelines established by the	70
director of health under section 3701.70 of the Revised Code,	71
records provided to the board or director, statements made by	72

H. B. No. 8
As Introduced

board members during meetings of the board or by persons	73
participating in the director's review, and all work products of	74
the board or director, and in the case of a child fatality	75
review board, child fatality review data submitted by the board	76
to the department of health or a national child death review	77
database, other than the report prepared pursuant to division	78
(A) of section 307.626 of the Revised Code;	79
(t) Records provided to and statements made by the	80
executive director of a public children services agency or a	81
prosecuting attorney acting pursuant to section 5153.171 of the	82
Revised Code other than the information released under that	83
section;	84
(u) Test materials, examinations, or evaluation tools used	85
in an examination for licensure as a nursing home administrator	86
that the board of executives of long-term services and supports	87
administers under section 4751.04 of the Revised Code or	88
contracts under that section with a private or government entity	89
to administer;	90
(v) Records the release of which is prohibited by state or	91
federal law;	92
(w) Proprietary information of or relating to any person	93
that is submitted to or compiled by the Ohio venture capital	94
authority created under section 150.01 of the Revised Code;	95
(x) Financial statements and data any person submits for	96
any purpose to the Ohio housing finance agency or the	97
controlling board in connection with applying for, receiving, or	98
accounting for financial assistance from the agency, and	99
information that identifies any individual who benefits directly	100
or indirectly from financial assistance from the agency;	101

(y) Records listed in section 5101.29 of the Revised Code;	102
(z) Discharges recorded with a county recorder under	103
section 317.24 of the Revised Code, as specified in division (B)	104
(2) of that section;	105
(aa) Usage information including names and addresses of	106
specific residential and commercial customers of a municipally	107
owned or operated public utility;	108
(bb) Records described in division (C) of section 187.04	109
of the Revised Code that are not designated to be made available	110
to the public as provided in that division;	111
(cc) Information and records that are made confidential,	112
privileged, and not subject to disclosure under divisions (B)	113
and (C) of section 2949.221 of the Revised Code \div ;	114
(dd) Personal information, as defined in section 149.45 of	115
the Revised Code-;	116
(ee) The confidential name, address, and other personally	117
identifiable information of a program participant in the address	118
confidentiality program established under sections 111.41 to	119
111.47 of the Revised Code, including the contents of any	120
application for absent voter's ballots, absent voter's ballot	121
identification envelope statement of voter, or provisional	122
ballot affirmation completed by a program participant who has a	123
confidential voter registration record, and records or portions	124
of records pertaining to that program that identify the number	125
of program participants that reside within a precinct, ward,	126
township, municipal corporation, county, or any other geographic	127
area smaller than the state. As used in this division,	128
"confidential address" and "program participant" have the	129
meaning defined in section 111.41 of the Revised Code.	130

H. B. No. 8
As Introduced

(ff) The name, address, contact information, or other	131
personal information of an individual who is less than eighteen	132
years of age that is included in any record related to a traffic	133
accident involving a school vehicle in which the individual was	134
an occupant at the time of the accident.	135
(2) "Confidential law enforcement investigatory record"	136
means any record that pertains to a law enforcement matter of a	137
criminal, quasi-criminal, civil, or administrative nature, but	138
only to the extent that the release of the record would create a	139
high probability of disclosure of any of the following:	140
(a) The identity of a suspect who has not been charged	141
with the offense to which the record pertains, or of an	142
information source or witness to whom confidentiality has been	143
reasonably promised;	144
(b) Information provided by an information source or	145
witness to whom confidentiality has been reasonably promised,	146
which information would reasonably tend to disclose the source's	147
or witness's identity;	148
(c) Specific confidential investigatory techniques or	149
procedures or specific investigatory work product;	150
(d) Information that would endanger the life or physical	151
safety of law enforcement personnel, a crime victim, a witness,	152
or a confidential information source.	153
(3) "Medical record" means any document or combination of	154
documents, except births, deaths, and the fact of admission to	155
or discharge from a hospital, that pertains to the medical	156
history, diagnosis, prognosis, or medical condition of a patient	157
and that is generated and maintained in the process of medical	158
treatment.	159

H. B. No. 8 Page 7
As Introduced

(4) "Trial preparation record" means any record that	160
contains information that is specifically compiled in reasonable	161
anticipation of, or in defense of, a civil or criminal action or	162
proceeding, including the independent thought processes and	163
personal trial preparation of an attorney.	164
(5) "Intellectual property record" means a record, other	165

- Intellectual property record" means a record, other than a financial or administrative record, that is produced or 166 collected by or for faculty or staff of a state institution of 167 higher learning in the conduct of or as a result of study or 168 research on an educational, commercial, scientific, artistic, 169 technical, or scholarly issue, regardless of whether the study 170 or research was sponsored by the institution alone or in 171 conjunction with a governmental body or private concern, and 172 that has not been publicly released, published, or patented. 173
- (6) "Donor profile record" means all records about donors 174 or potential donors to a public institution of higher education 175 except the names and reported addresses of the actual donors and 176 the date, amount, and conditions of the actual donation. 177
- (7) "Peace officer, parole officer, probation officer, 178 bailiff, prosecuting attorney, assistant prosecuting attorney, 179 correctional employee, community-based correctional facility 180 employee, youth services employee, firefighter, EMT, 181 investigator of the bureau of criminal identification and 182 investigation, or federal law enforcement officer residential 183 and familial information" means any information that discloses 184 any of the following about a peace officer, parole officer, 185 probation officer, bailiff, prosecuting attorney, assistant 186 prosecuting attorney, correctional employee, community-based 187 correctional facility employee, youth services employee, 188 firefighter, EMT, investigator of the bureau of criminal 189

H. B. No. 8
As Introduced

identification and investigation, or federal law enforcement	190
officer:	191
(a) The address of the actual personal residence of a	192
peace officer, parole officer, probation officer, bailiff,	193
assistant prosecuting attorney, correctional employee,	194
community-based correctional facility employee, youth services	195
employee, firefighter, EMT, an investigator of the bureau of	196
criminal identification and investigation, or federal law	197
enforcement officer, except for the state or political	198
subdivision in which the peace officer, parole officer,	199
probation officer, bailiff, assistant prosecuting attorney,	200
correctional employee, community-based correctional facility	201
employee, youth services employee, firefighter, EMT,	202
investigator of the bureau of criminal identification and	203
investigation, or federal law enforcement officer resides;	204
(b) Information compiled from referral to or participation	205
in an employee assistance program;	206
(c) The social security number, the residential telephone	207
number, any bank account, debit card, charge card, or credit	208
card number, or the emergency telephone number of, or any	209
medical information pertaining to, a peace officer, parole	210
officer, probation officer, bailiff, prosecuting attorney,	211
assistant prosecuting attorney, correctional employee,	212
community-based correctional facility employee, youth services	213
employee, firefighter, EMT, investigator of the bureau of	214
criminal identification and investigation, or federal law	215
enforcement officer;	216
(d) The name of any beneficiary of employment benefits,	217
including, but not limited to, life insurance benefits, provided	218
to a peace officer, parole officer, probation officer, bailiff,	219

H. B. No. 8 Page 9 As Introduced

prosecuting attorney, assistant prosecuting attorney,	220
correctional employee, community-based correctional facility	221
employee, youth services employee, firefighter, EMT,	222
investigator of the bureau of criminal identification and	223
investigation, or federal law enforcement officer by the peace	224
officer's, parole officer's, probation officer's, bailiff's,	225
prosecuting attorney's, assistant prosecuting attorney's,	226
correctional employee's, community-based correctional facility	227
employee's, youth services employee's, firefighter's, EMT's,	228
investigator of the bureau of criminal identification and	229
investigation's, or federal law enforcement officer's employer;	230
(e) The identity and amount of any charitable or	231
employment benefit deduction made by the peace officer's, parole	232
officer's, probation officer's, bailiff's, prosecuting	233
attorney's, assistant prosecuting attorney's, correctional	234
employee's, community-based correctional facility employee's,	235
youth services employee's, firefighter's, EMT's, investigator of	236
the bureau of criminal identification and investigation's, or	237
federal law enforcement officer's employer from the peace	238
officer's, parole officer's, probation officer's, bailiff's,	239
prosecuting attorney's, assistant prosecuting attorney's,	240
correctional employee's, community-based correctional facility	241
employee's, youth services employee's, firefighter's, EMT's,	242
investigator of the bureau of criminal identification and	243
investigation's, or federal law enforcement officer's	244
compensation unless the amount of the deduction is required by	245
state or federal law;	246
(f) The name, the residential address, the name of the	247
employer, the address of the employer, the social security	248
number, the residential telephone number, any bank account,	249
debit card, charge card, or credit card number, or the emergency	250

telephone number of the spouse, a former spouse, or any child of	251
a peace officer, parole officer, probation officer, bailiff,	252
prosecuting attorney, assistant prosecuting attorney,	253
correctional employee, community-based correctional facility	254
employee, youth services employee, firefighter, EMT,	255
investigator of the bureau of criminal identification and	256
investigation, or federal law enforcement officer;	257
(g) A photograph of a peace officer who holds a position	258
or has an assignment that may include undercover or plain	259
clothes positions or assignments as determined by the peace	260
officer's appointing authority.	261
As used in divisions (A)(7) and (B)(9) of this section,	262
"peace officer" has the same meaning as in section 109.71 of the	263
Revised Code and also includes the superintendent and troopers	264
of the state highway patrol; it does not include the sheriff of	265
a county or a supervisory employee who, in the absence of the	266
sheriff, is authorized to stand in for, exercise the authority	267
of, and perform the duties of the sheriff.	268
As used in divisions (A)(7) and (B)(9) of this section,	269
"correctional employee" means any employee of the department of	270
rehabilitation and correction who in the course of performing	271
the employee's job duties has or has had contact with inmates	272
and persons under supervision.	273
As used in divisions (A)(7) and (B)(9) of this section,	274
"youth services employee" means any employee of the department	275
of youth services who in the course of performing the employee's	276
job duties has or has had contact with children committed to the	277
custody of the department of youth services.	278

As used in divisions (A)(7) and (B)(9) of this section,

"firefighter" means any regular, paid or volunteer, member of a	280
lawfully constituted fire department of a municipal corporation,	281
township, fire district, or village.	282
As used in divisions (A)(7) and (B)(9) of this section,	283
"EMT" means EMTs-basic, EMTs-I, and paramedics that provide	284
emergency medical services for a public emergency medical	285
service organization. "Emergency medical service organization,"	286
"EMT-basic," "EMT-I," and "paramedic" have the same meanings as	287
in section 4765.01 of the Revised Code.	288
As used in divisions (A)(7) and (B)(9) of this section,	289
"investigator of the bureau of criminal identification and	290
investigation" has the meaning defined in section 2903.11 of the	291
Revised Code.	292
As used in divisions (A) (7) and (B) (9) of this section,	293
"federal law enforcement officer" has the meaning defined in	294
section 9.88 of the Revised Code.	295
(8) "Information pertaining to the recreational activities	296
of a person under the age of eighteen" means information that is	297
kept in the ordinary course of business by a public office, that	298
pertains to the recreational activities of a person under the	299
age of eighteen years, and that discloses any of the following:	300
(a) The address or telephone number of a person under the	301
age of eighteen or the address or telephone number of that	302
person's parent, guardian, custodian, or emergency contact	303
person;	304
(b) The social security number, birth date, or	305
photographic image of a person under the age of eighteen;	306
(c) Any medical record, history, or information pertaining	307
to a person under the age of eighteen;	308

H. B. No. 8 Page 12 As Introduced

(d) Any additional information sought or required about a	309
person under the age of eighteen for the purpose of allowing	310
that person to participate in any recreational activity	311
conducted or sponsored by a public office or to use or obtain	312
admission privileges to any recreational facility owned or	313
operated by a public office.	314
(9) "Community control sanction" has the same meaning as	315
in section 2929.01 of the Revised Code.	316
In Section 2929.01 of the Revised Code.	310
(10) "Post-release control sanction" has the same meaning	317
as in section 2967.01 of the Revised Code.	318
(11) "Redaction" means obscuring or deleting any	319
information that is exempt from the duty to permit public	320
inspection or copying from an item that otherwise meets the	321
definition of a "record" in section 149.011 of the Revised Code.	322
(12) "Designee" and "elected official" have the same	323
meanings as in section 109.43 of the Revised Code.	324
	205
(B)(1) Upon request and subject to division (B)(8) of this	325
section, all public records responsive to the request shall be	326
promptly prepared and made available for inspection to any	327
person at all reasonable times during regular business hours.	328
Subject to division (B)(8) of this section, upon request, a	329
public office or person responsible for public records shall	330
make copies of the requested public record available at cost and	331
within a reasonable period of time. If a public record contains	332
information that is exempt from the duty to permit public	333
inspection or to copy the public record, the public office or	334
the person responsible for the public record shall make	335
available all of the information within the public record that	336
is not exempt. When making that public record available for	337

H. B. No. 8
Page 13
As Introduced

public inspection or copying that public record, the public

office or the person responsible for the public record shall

notify the requester of any redaction or make the redaction

plainly visible. A redaction shall be deemed a denial of a

request to inspect or copy the redacted information, except if

federal or state law authorizes or requires a public office to

343

make the redaction.

- (2) To facilitate broader access to public records, a 345 public office or the person responsible for public records shall 346 organize and maintain public records in a manner that they can 347 be made available for inspection or copying in accordance with 348 division (B) of this section. A public office also shall have 349 available a copy of its current records retention schedule at a 350 location readily available to the public. If a requester makes 351 an ambiguous or overly broad request or has difficulty in making 352 a request for copies or inspection of public records under this 353 section such that the public office or the person responsible 354 for the requested public record cannot reasonably identify what 355 356 public records are being requested, the public office or the person responsible for the requested public record may deny the 357 request but shall provide the requester with an opportunity to 358 revise the request by informing the requester of the manner in 359 which records are maintained by the public office and accessed 360 in the ordinary course of the public office's or person's 361 duties. 362
- (3) If a request is ultimately denied, in part or in

 363
 whole, the public office or the person responsible for the

 requested public record shall provide the requester with an

 explanation, including legal authority, setting forth why the

 request was denied. If the initial request was provided in

 writing, the explanation also shall be provided to the requester

 368

H. B. No. 8 Page 14
As Introduced

in writing. The explanation shall not preclude the public office 369 or the person responsible for the requested public record from 370 relying upon additional reasons or legal authority in defending 371 an action commenced under division (C) of this section. 372

- (4) Unless specifically required or authorized by state or 373 federal law or in accordance with division (B) of this section, 374 no public office or person responsible for public records may 375 limit or condition the availability of public records by 376 requiring disclosure of the requester's identity or the intended 377 use of the requested public record. Any requirement that the 378 requester disclose the requester's identity or the intended use 379 of the requested public record constitutes a denial of the 380 381 request.
- (5) A public office or person responsible for public 382 records may ask a requester to make the request in writing, may 383 ask for the requester's identity, and may inquire about the 384 intended use of the information requested, but may do so only 385 after disclosing to the requester that a written request is not 386 mandatory and that the requester may decline to reveal the 387 requester's identity or the intended use and when a written 388 request or disclosure of the identity or intended use would 389 benefit the requester by enhancing the ability of the public 390 office or person responsible for public records to identify, 391 locate, or deliver the public records sought by the requester. 392
- (6) If any person chooses to obtain a copy of a public 393 record in accordance with division (B) of this section, the 394 public office or person responsible for the public record may 395 require that person to pay in advance the cost involved in 396 providing the copy of the public record in accordance with the 397 choice made by the person seeking the copy under this division. 398

H. B. No. 8 Page 15
As Introduced

The public office or the person responsible for the public	399
record shall permit that person to choose to have the public	400
record duplicated upon paper, upon the same medium upon which	401
the public office or person responsible for the public record	402
keeps it, or upon any other medium upon which the public office	403
or person responsible for the public record determines that it	404
reasonably can be duplicated as an integral part of the normal	405
operations of the public office or person responsible for the	406
public record. When the person seeking the copy makes a choice	407
under this division, the public office or person responsible for	408
the public record shall provide a copy of it in accordance with	409
the choice made by the person seeking the copy. Nothing in this	410
section requires a public office or person responsible for the	411
public record to allow the person seeking a copy of the public	412
record to make the copies of the public record.	413

- (7) (a) Upon a request made in accordance with division (B) 414 of this section and subject to division (B)(6) of this section, 415 a public office or person responsible for public records shall 416 transmit a copy of a public record to any person by United 417 States mail or by any other means of delivery or transmission 418 within a reasonable period of time after receiving the request 419 for the copy. The public office or person responsible for the 420 public record may require the person making the request to pay 421 in advance the cost of postage if the copy is transmitted by 422 United States mail or the cost of delivery if the copy is 423 transmitted other than by United States mail, and to pay in 424 advance the costs incurred for other supplies used in the 425 mailing, delivery, or transmission. 426
- (b) Any public office may adopt a policy and procedures 427 that it will follow in transmitting, within a reasonable period 428 of time after receiving a request, copies of public records by 429

H. B. No. 8 Page 16 As Introduced

United States mail or by any other means of delivery or	430
transmission pursuant to division (B)(7) of this section. A	431
public office that adopts a policy and procedures under division	432
(B)(7) of this section shall comply with them in performing its	433
duties under that division.	434
(c) In any policy and procedures adopted under division	435
(B)(7) of this section:	436
(i) A public office may limit the number of records	437
requested by a person that the office will physically deliver by	438
United States mail or by another delivery service to ten per	439
month, unless the person certifies to the office in writing that	440
the person does not intend to use or forward the requested	441
records, or the information contained in them, for commercial	442
purposes;	443
(ii) A public office that chooses to provide some or all	444
of its public records on a web site that is fully accessible to	445
and searchable by members of the public at all times, other than	446
during acts of God outside the public office's control or	447
maintenance, and that charges no fee to search, access,	448
download, or otherwise receive records provided on the web site,	449
may limit to ten per month the number of records requested by a	450
person that the office will deliver in a digital format, unless	451
the requested records are not provided on the web site and	452
unless the person certifies to the office in writing that the	453
person does not intend to use or forward the requested records,	454
or the information contained in them, for commercial purposes.	455
(iii) For purposes of division (B)(7) of this section,	456
"commercial" shall be narrowly construed and does not include	457
reporting or gathering news, reporting or gathering information	458
to assist citizen oversight or understanding of the operation or	459

460

activities of government, or nonprofit educational research.

(8) A public office or person responsible for public 461 records is not required to permit a person who is incarcerated 462 pursuant to a criminal conviction or a juvenile adjudication to 463 inspect or to obtain a copy of any public record concerning a 464 criminal investigation or prosecution or concerning what would 465 be a criminal investigation or prosecution if the subject of the 466 investigation or prosecution were an adult, unless the request 467 to inspect or to obtain a copy of the record is for the purpose 468 of acquiring information that is subject to release as a public 469 record under this section and the judge who imposed the sentence 470 or made the adjudication with respect to the person, or the 471 judge's successor in office, finds that the information sought 472 in the public record is necessary to support what appears to be 473 a justiciable claim of the person. 474

(9) (a) Upon written request made and signed by a 475 journalist on or after December 16, 1999, a public office, or 476 person responsible for public records, having custody of the 477 records of the agency employing a specified peace officer, 478 parole officer, probation officer, bailiff, prosecuting 479 attorney, assistant prosecuting attorney, correctional employee, 480 community-based correctional facility employee, youth services 481 employee, firefighter, EMT, investigator of the bureau of 482 criminal identification and investigation, or federal law 483 enforcement officer shall disclose to the journalist the address 484 of the actual personal residence of the peace officer, parole 485 officer, probation officer, bailiff, prosecuting attorney, 486 assistant prosecuting attorney, correctional employee, 487 community-based correctional facility employee, youth services 488 employee, firefighter, EMT, investigator of the bureau of 489 criminal identification and investigation, or federal law 490

H. B. No. 8
Page 18
As Introduced

enforcement officer and, if the peace officer's, parole	491
officer's, probation officer's, bailiff's, prosecuting	492
attorney's, assistant prosecuting attorney's, correctional	493
employee's, community-based correctional facility employee's,	494
youth services employee's, firefighter's, EMT's, investigator of	495
the bureau of criminal identification and investigation's, or	496
federal law enforcement officer's spouse, former spouse, or	497
child is employed by a public office, the name and address of	498
the employer of the peace officer's, parole officer's, probation	499
officer's, bailiff's, prosecuting attorney's, assistant	500
prosecuting attorney's, correctional employee's, community-based	501
correctional facility employee's, youth services employee's,	502
firefighter's, EMT's, investigator of the bureau of criminal	503
identification and investigation's, or federal law enforcement	504
officer's spouse, former spouse, or child. The request shall	505
include the journalist's name and title and the name and address	506
of the journalist's employer and shall state that disclosure of	507
the information sought would be in the public interest.	508

- (b) Division (B)(9)(a) of this section also applies to

 journalist requests for customer information maintained by a

 municipally owned or operated public utility, other than social

 security numbers and any private financial information such as

 credit reports, payment methods, credit card numbers, and bank

 account information.

 519
- (c) As used in division (B)(9) of this section,

 "journalist" means a person engaged in, connected with, or

 employed by any news medium, including a newspaper, magazine,

 press association, news agency, or wire service, a radio or

 television station, or a similar medium, for the purpose of

 gathering, processing, transmitting, compiling, editing, or

 disseminating information for the general public.

 515

 526

 517

H. B. No. 8 Page 19 As Introduced

(C)(1) If a person allegedly is aggrieved by the failure	522
of a public office or the person responsible for public records	523
to promptly prepare a public record and to make it available to	524
the person for inspection in accordance with division (B) of	525
this section or by any other failure of a public office or the	526
person responsible for public records to comply with an	527
obligation in accordance with division (B) of this section, the	528
person allegedly aggrieved may do only one of the following, and	529
not both:	530
(a) File a complaint with the clerk of the court of claims	531
or the clerk of the court of common pleas under section 2743.75	532
of the Revised Code;	533
(b) Commence a mandamus action to obtain a judgment that	534
orders the public office or the person responsible for the	535
public record to comply with division (B) of this section, that	536
awards court costs and reasonable attorney's fees to the person	537
that instituted the mandamus action, and, if applicable, that	538
includes an order fixing statutory damages under division (C)(2)	539
of this section. The mandamus action may be commenced in the	540
court of common pleas of the county in which division (B) of	541
this section allegedly was not complied with, in the supreme	542
court pursuant to its original jurisdiction under Section 2 of	543
Article IV, Ohio Constitution, or in the court of appeals for	544
the appellate district in which division (B) of this section	545
allegedly was not complied with pursuant to its original	546
jurisdiction under Section 3 of Article IV, Ohio Constitution.	547
(2) If a requester transmits a written request by hand	548
delivery or certified mail to inspect or receive copies of any	549
public record in a manner that fairly describes the public	550

record or class of public records to the public office or person

H. B. No. 8 Page 20 As Introduced

responsible for the requested public records, except as	552
otherwise provided in this section, the requester shall be	553
entitled to recover the amount of statutory damages set forth in	554
this division if a court determines that the public office or	555
the person responsible for public records failed to comply with	556
an obligation in accordance with division (B) of this section.	557
The amount of statutory damages shall be fixed at one	558

The amount of statutory damages shall be fixed at one hundred dollars for each business day during which the public office or person responsible for the requested public records failed to comply with an obligation in accordance with division (B) of this section, beginning with the day on which the requester files a mandamus action to recover statutory damages, up to a maximum of one thousand dollars. The award of statutory damages shall not be construed as a penalty, but as compensation for injury arising from lost use of the requested information.

The existence of this injury shall be conclusively presumed. The award of statutory damages shall be in addition to all other remedies authorized by this section.

The court may reduce an award of statutory damages or not award statutory damages if the court determines both of the following:

(a) That, based on the ordinary application of statutory law and case law as it existed at the time of the conduct or threatened conduct of the public office or person responsible for the requested public records that allegedly constitutes a failure to comply with an obligation in accordance with division (B) of this section and that was the basis of the mandamus action, a well-informed public office or person responsible for the requested public records reasonably would believe that the conduct or threatened conduct of the public office or person H. B. No. 8 Page 21 As Introduced

responsible for the requested public records did not constitute	582
a failure to comply with an obligation in accordance with	583
division (B) of this section;	584
(b) That a well-informed public office or person	585
responsible for the requested public records reasonably would	586
believe that the conduct or threatened conduct of the public	587
office or person responsible for the requested public records	588
would serve the public policy that underlies the authority that	589
is asserted as permitting that conduct or threatened conduct.	590
(3) In a mandamus action filed under division (C)(1) of	591
this section, the following apply:	592
(a)(i) If the court orders the public office or the person	593
responsible for the public record to comply with division (B) of	594
this section, the court shall determine and award to the relator	595
all court costs, which shall be construed as remedial and not	596
punitive.	597
(ii) If the court makes a determination described in	598
division (C)(3)(b)(iii) of this section, the court shall	599
determine and award to the relator all court costs, which shall	600
be construed as remedial and not punitive.	601
(b) If the court renders a judgment that orders the public	602
office or the person responsible for the public record to comply	603
with division (B) of this section or if the court determines any	604
of the following, the court may award reasonable attorney's fees	605
to the relator, subject to the provisions of division (C)(4) of	606
this section:	607
(i) The public office or the person responsible for the	608
public records failed to respond affirmatively or negatively to	609
the public records request in accordance with the time allowed	610

under division (B) of this section.	611
(ii) The public office or the person responsible for the	612
public records promised to permit the relator to inspect or	613
receive copies of the public records requested within a	614
specified period of time but failed to fulfill that promise	615
within that specified period of time.	616
(iii) The public office or the person responsible for the	617
public records acted in bad faith when the office or person	618
voluntarily made the public records available to the relator for	619
the first time after the relator commenced the mandamus action,	620
but before the court issued any order concluding whether or not	621
the public office or person was required to comply with division	622
(B) of this section. No discovery may be conducted on the issue	623
of the alleged bad faith of the public office or person	624
responsible for the public records. This division shall not be	625
construed as creating a presumption that the public office or	626
the person responsible for the public records acted in bad faith	627
when the office or person voluntarily made the public records	628
available to the relator for the first time after the relator	629
commenced the mandamus action, but before the court issued any	630
order described in this division.	631
(c) The court shall not award attorney's fees to the	632
relator if the court determines both of the following:	633
(i) That, based on the ordinary application of statutory	634
law and case law as it existed at the time of the conduct or	635
threatened conduct of the public office or person responsible	636
for the requested public records that allegedly constitutes a	637
failure to comply with an obligation in accordance with division	638

(B) of this section and that was the basis of the mandamus

action, a well-informed public office or person responsible for

639

H. B. No. 8
As Introduced

the requested public records reasonably would believe that the	641
conduct or threatened conduct of the public office or person	642
responsible for the requested public records did not constitute	643
a failure to comply with an obligation in accordance with	644
division (B) of this section;	645
(ii) That a well-informed public office or person	646
responsible for the requested public records reasonably would	647
believe that the conduct or threatened conduct of the public	648
office or person responsible for the requested public records	649
would serve the public policy that underlies the authority that	650
is asserted as permitting that conduct or threatened conduct.	651
(4) All of the following apply to any award of reasonable	652
attorney's fees awarded under division (C)(3)(b) of this	653
section:	654
(a) The fees shall be construed as remedial and not	655
punitive.	656
(b) The fees awarded shall not exceed the total of the	657
reasonable attorney's fees incurred before the public record was	658
made available to the relator and the fees described in division	659
(C)(4)(c) of this section.	660
(c) Reasonable attorney's fees shall include reasonable	661
fees incurred to produce proof of the reasonableness and amount	662
of the fees and to otherwise litigate entitlement to the fees.	663
(d) The court may reduce the amount of fees awarded if the	664
court determines that, given the factual circumstances involved	665
with the specific public records request, an alternative means	666
should have been pursued to more effectively and efficiently	667
resolve the dispute that was subject to the mandamus action	668
filed under division (C)(1) of this section.	669

H. B. No. 8 Page 24 As Introduced

(5) If the court does not issue a writ of mandamus under	670
division (C) of this section and the court determines at that	671
time that the bringing of the mandamus action was frivolous	672
conduct as defined in division (A) of section 2323.51 of the	673
Revised Code, the court may award to the public office all court	674
costs, expenses, and reasonable attorney's fees, as determined	675
by the court.	676
(D) Chapter 1347. of the Revised Code does not limit the	677
provisions of this section.	678
(E)(1) To ensure that all employees of public offices are	679
appropriately educated about a public office's obligations under	680
division (B) of this section, all elected officials or their	681
appropriate designees shall attend training approved by the	682
attorney general as provided in section 109.43 of the Revised	683
Code. In addition, all public offices shall adopt a public	684
records policy in compliance with this section for responding to	685
public records requests. In adopting a public records policy	686
under this division, a public office may obtain guidance from	687
the model public records policy developed and provided to the	688
public office by the attorney general under section 109.43 of	689
the Revised Code. Except as otherwise provided in this section,	690
the policy may not limit the number of public records that the	691
public office will make available to a single person, may not	692
limit the number of public records that it will make available	693
during a fixed period of time, and may not establish a fixed	694
period of time before it will respond to a request for	695
inspection or copying of public records, unless that period is	696
less than eight hours.	697
(2) The public office shall distribute the public records	698

policy adopted by the public office under division (E)(1) of

H. B. No. 8 Page 25
As Introduced

this section to the employee of the public office who is the	700
records custodian or records manager or otherwise has custody of	701
the records of that office. The public office shall require that	702
employee to acknowledge receipt of the copy of the public	703
records policy. The public office shall create a poster that	704
describes its public records policy and shall post the poster in	705
a conspicuous place in the public office and in all locations	706
where the public office has branch offices. The public office	707
may post its public records policy on the internet web site of	708
the public office if the public office maintains an internet web	709
site. A public office that has established a manual or handbook	710
of its general policies and procedures for all employees of the	711
public office shall include the public records policy of the	712
public office in the manual or handbook.	713

- (F) (1) The bureau of motor vehicles may adopt rules pursuant to Chapter 119. of the Revised Code to reasonably limit the number of bulk commercial special extraction requests made by a person for the same records or for updated records during a calendar year. The rules may include provisions for charges to be made for bulk commercial special extraction requests for the actual cost of the bureau, plus special extraction costs, plus ten per cent. The bureau may charge for expenses for redacting information, the release of which is prohibited by law.
 - (2) As used in division (F)(1) of this section:
- (a) "Actual cost" means the cost of depleted supplies, records storage media costs, actual mailing and alternative delivery costs, or other transmitting costs, and any direct equipment operating and maintenance costs, including actual costs paid to private contractors for copying services.
 - (b) "Bulk commercial special extraction request" means a

request for copies of a record for information in a format other	730
than the format already available, or information that cannot be	731
extracted without examination of all items in a records series,	732
class of records, or database by a person who intends to use or	733
forward the copies for surveys, marketing, solicitation, or	734
resale for commercial purposes. "Bulk commercial special	735
extraction request" does not include a request by a person who	736
gives assurance to the bureau that the person making the request	737
does not intend to use or forward the requested copies for	738
surveys, marketing, solicitation, or resale for commercial	739
purposes.	740

(c) "Commercial" means profit-seeking production, buying, or selling of any good, service, or other product.

741

742

750

751

752

753

754

755

- (d) "Special extraction costs" means the cost of the time 743 spent by the lowest paid employee competent to perform the task, 744 the actual amount paid to outside private contractors employed 745 by the bureau, or the actual cost incurred to create computer 746 programs to make the special extraction. "Special extraction 747 costs" include any charges paid to a public agency for computer 748 or records services.
- (3) For purposes of divisions (F)(1) and (2) of this section, "surveys, marketing, solicitation, or resale for commercial purposes" shall be narrowly construed and does not include reporting or gathering news, reporting or gathering information to assist citizen oversight or understanding of the operation or activities of government, or nonprofit educational research.
- (G) A request by a defendant, counsel of a defendant, or757any agent of a defendant in a criminal action that public758records related to that action be made available under this759

H. B. No. 8 Page 27 As Introduced

section shall be considered a demand for discovery pursuant to	760
the Criminal Rules, except to the extent that the Criminal Rules	761
plainly indicate a contrary intent. The defendant, counsel of	762
the defendant, or agent of the defendant making a request under	763
this division shall serve a copy of the request on the	764
prosecuting attorney, director of law, or other chief legal	765
officer responsible for prosecuting the action.	766
Section 2. That existing section 149.43 of the Revised	767
Code is hereby repealed.	768
Section 3. Section 149.43 of the Revised Code is presented	769
in this act as a composite of the section as amended by Sub.	770
H.B. 317, Sub. H.B. 359, and Sub. S.B. 321, all of the 131st	771
General Assembly. The General Assembly, applying the principle	772
stated in division (B) of section 1.52 of the Revised Code that	773
amendments are to be harmonized if reasonably capable of	774
simultaneous operation, finds that the composite is the	775
resulting version of the section in effect prior to the	776

777

effective date of the section as presented in this act.