As Re-Referred by the House Rules and Reference Committee

132nd General Assembly Regular Session 2017-2018

S. B. No. 163

Senator Wilson

Cosponsors: Senators Terhar, Beagle, Williams, Eklund, Huffman, Hackett, Coley, Uecker, Brown, Bacon, Balderson, Burke, Dolan, Gardner, Hite, Hoagland, Hottinger, Jordan, Kunze, Lehner, Manning, Obhof, O'Brien, Oelslager, Schiavoni, Skindell, Tavares, Thomas Representatives Dever, Hughes, Brenner

A BILL

Г	To amend section 135.35 of the Revised Code to	1
	modify the qualifications regarding notes	2
	eligible for investment of county inactive	3
	moneys.	4

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That section 135.35 of the Revised Code be	5	
amended to read as follows:	6	
Sec. 135.35. (A) The investing authority shall deposit or	7	
invest any part or all of the county's inactive moneys and shall	8	
invest all of the money in the county public library fund when	9	
required by section 135.352 of the Revised Code. The following		
classifications of securities and obligations are eligible for		
such deposit or investment:		
(1) United States treasury bills, notes, bonds, or any	13	
other obligation or security issued by the United States	14	
treasury, any other obligation guaranteed as to principal or		
interest by the United States, or any book entry, zero-coupon		

the United States.

Nothing in the classification of eligible securities and19obligations set forth in divisions (A) (2) to (10) of this20section shall be construed to authorize any investment in21stripped principal or interest obligations of such eligible22securities and obligations.23

(2) Bonds, notes, debentures, or any other obligations or 24 25 securities issued by any federal government agency or instrumentality, including, but not limited to, the federal 26 national mortgage association, federal home loan bank, federal 27 farm credit bank, federal home loan mortgage corporation, and 28 government national mortgage association. All federal agency 29 securities shall be direct issuances of federal government 30 agencies or instrumentalities. 31

(3) Time certificates of deposit or savings or deposit accounts, including, but not limited to, passbook accounts, in any eligible institution mentioned in section 135.32 of the Revised Code;

(4) Bonds and other obligations of this state or thepolitical subdivisions of this state;37

(5) No-load money market mutual funds rated in the highest 38 category at the time of purchase by at least one nationally 39 recognized standard rating service or consisting exclusively of 40 obligations described in division (A)(1), (2), or (6) of section 41 135.143 of the Revised Code and repurchase agreements secured by 42 such obligations, provided that investments in securities 43 described in this division are made only through eligible 44 institutions mentioned in section 135.32 of the Revised Code; 45

17

18

32

33

34

(6) The Ohio subdivision's fund as provided in section	46	
135.45 of the Revised Code;	47	
(7) Securities lending agreements with any eligible	48	
institution mentioned in section 135.32 of the Revised Code that	49	
is a member of the federal reserve system or federal home loan	50	
bank or with any recognized United States government securities	51	
dealer meeting the description in division (J)(1) of this	52	
section, under the terms of which agreements the investing	53	
authority lends securities and the eligible institution or	54	
dealer agrees to simultaneously exchange similar securities or	55	
cash, equal value for equal value.		
Securities and cash received as collateral for a	57	
securities lending agreement are not inactive moneys of the		
county or moneys of a county public library fund. The investment		
of cash collateral received pursuant to a securities lending	60	
agreement may be invested only in instruments specified by the		
investing authority in the written investment policy described		
in division (K) of this section.	63	
(8) Up to twenty-five per cent of the county's total	64	
average portfolio in either of the following investments:	65	
(a) Commercial paper notes issued by an entity that is	66	
defined in division (D) of section 1705.01 of the Revised Code	67	
and that has assets exceeding five hundred million dollars, to	68	
which notes all of the following apply:	69	
(i) The notes are rated at the time of purchase in the	70	
highest classification established by at least two nationally		
recognized standard rating services.	72	
(ii) The aggregate value of the notes does not exceed ten	73	
per cent of the aggregate value of the outstanding commercial	74	

Page 4

75

78

79

80

paper of the issuing corporation.

(iii) The notes mature not later than two hundred seventydays after purchase.77

(b) Bankers acceptances of banks that are insured by the federal deposit insurance corporation and that mature not later than one hundred eighty days after purchase.

No investment shall be made pursuant to division (A)(8) of 81 this section unless the investing authority has completed 82 additional training for making the investments authorized by 83 division (A)(8) of this section. The type and amount of 84 additional training shall be approved by the treasurer of state 85 and may be conducted by or provided under the supervision of the 86 treasurer of state. 87

(9) Up to fifteen per cent of the county's total average
portfolio in notes issued by corporations that are incorporated
under the laws of the United States and that are operating
within the United States, or by depository institutions that are
doing business under authority granted by the United States or
any state and that are operating within the United States,
provided both of the following apply:

(a) The notes are rated in the second three highest or
 95
 higher category categories by at least two nationally recognized
 96
 standard rating services at the time of purchase.
 97

(b) The notes mature not later than two_three years after98purchase.99

(10) Debt interests rated at the time of purchase in the
three highest categories by two nationally recognized standard
rating services and issued by foreign nations diplomatically
recognized by the United States government. All interest and

principal shall be denominated and payable in United States104funds. The investments made under division (A) (10) of this105section shall not exceed in the aggregate two per cent of a106county's total average portfolio.107

The investing authority shall invest under division (A) 108 (10) of this section in a debt interest issued by a foreign 109 nation only if the debt interest is backed by the full faith and 110 credit of that foreign nation, there is no prior history of 111 default, and the debt interest matures not later than five years 112 113 after purchase. For purposes of division (A)(10) of this section, a debt interest is rated in the three highest 114 categories by two nationally recognized standard rating services 115 if either the debt interest itself or the issuer of the debt 116 interest is rated, or is implicitly rated, at the time of 117 purchase in the three highest categories by two nationally 118 recognized standard rating services. 119

(11) A current unpaid or delinquent tax line of credit 120 authorized under division (G) of section 135.341 of the Revised 121 Code, provided that all of the conditions for entering into such 122 a line of credit under that division are satisfied, or bonds and 123 other obligations of a county land reutilization corporation 124 organized under Chapter 1724. of the Revised Code, if the county 125 land reutilization corporation is located wholly or partly 126 within the same county as the investing authority. 127

(B) Nothing in the classifications of eligible obligations
and securities set forth in divisions (A) (1) to (10) of this
section shall be construed to authorize investment in a
derivative, and no investing authority shall invest any county
inactive moneys or any moneys in a county public library fund in
a derivative. For purposes of this division, "derivative" means

a financial instrument or contract or obligation whose value or 134 return is based upon or linked to another asset or index, or 135 both, separate from the financial instrument, contract, or 136 obligation itself. Any security, obligation, trust account, or 137 other instrument that is created from an issue of the United 1.38 States treasury or is created from an obligation of a federal 139 agency or instrumentality or is created from both is considered 140 a derivative instrument. An eligible investment described in 141 this section with a variable interest rate payment, based upon a 142 single interest payment or single index comprised of other 143 eligible investments provided for in division (A)(1) or (2) of 144 this section, is not a derivative, provided that such variable 145 rate investment has a maximum maturity of two years. A treasury 146 inflation-protected security shall not be considered a 147 derivative, provided the security matures not later than five 148 years after purchase. 149

(C) Except as provided in division (D) of this section, 150 any investment made pursuant to this section must mature within 151 five years from the date of settlement, unless the investment is 152 matched to a specific obligation or debt of the county or to a 153 specific obligation or debt of a political subdivision of this 154 state, and the investment is specifically approved by the 155 investment advisory committee. 156

(D) The investing authority may also enter into a written 157 repurchase agreement with any eligible institution mentioned in 158 section 135.32 of the Revised Code or any eligible securities 159 dealer pursuant to division (J) of this section, under the terms 160 of which agreement the investing authority purchases and the 161 eligible institution or dealer agrees unconditionally to 162 repurchase any of the securities listed in divisions (D)(1) to 163 (5), except letters of credit described in division (D)(2), of 164

Page 6

section 135.18 of the Revised Code. The market value of 165 securities subject to an overnight written repurchase agreement 166 must exceed the principal value of the overnight written 167 repurchase agreement by at least two per cent. A written 168 repurchase agreement must exceed the principal value of the 169 overnight written repurchase agreement, by at least two per 170 cent. A written repurchase agreement shall not exceed thirty 171 days, and the market value of securities subject to a written 172 repurchase agreement must exceed the principal value of the 173 written repurchase agreement by at least two per cent and be 174 marked to market daily. All securities purchased pursuant to 175 this division shall be delivered into the custody of the 176 investing authority or the qualified custodian of the investing 177 authority or an agent designated by the investing authority. A 178 written repurchase agreement with an eligible securities dealer 179 shall be transacted on a delivery versus payment basis. The 180 agreement shall contain the requirement that for each 181 transaction pursuant to the agreement the participating 182 institution shall provide all of the following information: 183

(1) The par value of the securities; 184

(2) The type, rate, and maturity date of the securities; 185

(3) A numerical identifier generally accepted in the186securities industry that designates the securities.187

No investing authority shall enter into a written188repurchase agreement under the terms of which the investing189authority agrees to sell securities owned by the county to a190purchaser and agrees with that purchaser to unconditionally191repurchase those securities.192

(E) No investing authority shall make an investment under

Page 7

this section, unless the investing authority, at the time of194making the investment, reasonably expects that the investment195can be held until its maturity. The investing authority's196written investment policy shall specify the conditions under197which an investment may be redeemed or sold prior to maturity.198

(F) No investing authority shall pay a county's inactive 199 moneys or moneys of a county public library fund into a fund 200 established by another subdivision, treasurer, governing board, 201 or investing authority, if that fund was established by the 202 203 subdivision, treasurer, governing board, or investing authority for the purpose of investing or depositing the public moneys of 204 other subdivisions. This division does not apply to the payment 205 of public moneys into either of the following: 206

(1) The Ohio subdivision's fund pursuant to division (A)(6) of this section;

(2) A fund created solely for the purpose of acquiring, constructing, owning, leasing, or operating municipal utilities pursuant to the authority provided under section 715.02 of the Revised Code or Section 4 of Article XVIII, Ohio Constitution.

For purposes of division (F) of this section,213"subdivision" includes a county.214

(G) The use of leverage, in which the county uses its 215 current investment assets as collateral for the purpose of 216 purchasing other assets, is prohibited. The issuance of taxable 217 notes for the purpose of arbitrage is prohibited. Contracting to 218 sell securities not owned by the county, for the purpose of 219 purchasing such securities on the speculation that bond prices 220 will decline, is prohibited. 221

(H) Any securities, certificates of deposit, deposit 222

Page 8

207

208

209

210

211

accounts, or any other documents evidencing deposits or223investments made under authority of this section shall be issued224in the name of the county with the county treasurer or investing225authority as the designated payee. If any such deposits or226investments are registrable either as to principal or interest,227or both, they shall be registered in the name of the treasurer.228

(I) The investing authority shall be responsible for the 229 safekeeping of all documents evidencing a deposit or investment 230 acquired under this section, including, but not limited to, 231 232 safekeeping receipts evidencing securities deposited with a 233 qualified trustee, as provided in section 135.37 of the Revised Code, and documents confirming the purchase of securities under 234 any repurchase agreement under this section shall be deposited 235 with a qualified trustee, provided, however, that the qualified 236 trustee shall be required to report to the investing authority, 237 auditor of state, or an authorized outside auditor at any time 238 upon request as to the identity, market value, and location of 239 the document evidencing each security, and that if the 240 participating institution is a designated depository of the 241 county for the current period of designation, the securities 242 243 that are the subject of the repurchase agreement may be delivered to the treasurer or held in trust by the participating 244 institution on behalf of the investing authority. 245

Upon the expiration of the term of office of an investing 246 authority or in the event of a vacancy in the office for any 247 reason, the officer or the officer's legal representative shall 248 transfer and deliver to the officer's successor all documents 249 mentioned in this division for which the officer has been 250 responsible for safekeeping. For all such documents transferred 251 and delivered, the officer shall be credited with, and the 252 officer's successor shall be charged with, the amount of moneys 253

Page 10

evidenced by such documents.

254

(J) (1) All investments, except for investments in 255 securities described in divisions (A)(5), (6), and (11) of this 256 section, shall be made only through a member of the financial 257 industry regulatory authority (FINRA), through a bank, savings 258 bank, or savings and loan association regulated by the 259 superintendent of financial institutions, or through an 260 institution regulated by the comptroller of the currency, 261 federal deposit insurance corporation, or board of governors of 262 263 the federal reserve system.

(2) Payment for investments shall be made only upon the 264 delivery of securities representing such investments to the 265 treasurer, investing authority, or qualified trustee. If the 266 securities transferred are not represented by a certificate, 267 payment shall be made only upon receipt of confirmation of 268 transfer from the custodian by the treasurer, governing board, 269 or qualified trustee. 270

(K) (1) Except as otherwise provided in division (K) (2) of 271 this section, no investing authority shall make an investment or 272 deposit under this section, unless there is on file with the 273 auditor of state a written investment policy approved by the 274 investing authority. The policy shall require that all entities 275 conducting investment business with the investing authority 276 shall sign the investment policy of that investing authority. 277 All brokers, dealers, and financial institutions, described in 278 division (J)(1) of this section, initiating transactions with 279 the investing authority by giving advice or making investment 280 recommendations shall sign the investing authority's investment 281 policy thereby acknowledging their agreement to abide by the 2.82 policy's contents. All brokers, dealers, and financial 283

institutions, described in division (J)(1) of this section, 284
executing transactions initiated by the investing authority, 285
having read the policy's contents, shall sign the investment 286
policy thereby acknowledging their comprehension and receipt. 287

(2) If a written investment policy described in division 288 (K) (1) of this section is not filed on behalf of the county with 289 the auditor of state, the investing authority of that county 290 shall invest the county's inactive moneys and moneys of the 291 county public library fund only in time certificates of deposits 292 293 or savings or deposit accounts pursuant to division (A)(3) of 294 this section, no-load money market mutual funds pursuant to division (A)(5) of this section, or the Ohio subdivision's fund 295 pursuant to division (A)(6) of this section. 296

(L) (1) The investing authority shall establish and
297
maintain an inventory of all obligations and securities acquired
298
by the investing authority pursuant to this section. The
299
inventory shall include a description of each obligation or
300
security, including type, cost, par value, maturity date,
301
settlement date, and any coupon rate.

(2) The investing authority shall also keep a complete
303
record of all purchases and sales of the obligations and
304
securities made pursuant to this section.
305

(3) The investing authority shall maintain a monthly 306 portfolio report and issue a copy of the monthly portfolio 307 report describing such investments to the county investment 308 advisory committee, detailing the current inventory of all 309 obligations and securities, all transactions during the month 310 that affected the inventory, any income received from the 311 obligations and securities, and any investment expenses paid, 312 and stating the names of any persons effecting transactions on 313 behalf of the investing authority.

(4) The monthly portfolio report shall be a public record and available for inspection under section 149.43 of the Revised Code.

(5) The inventory and the monthly portfolio report shall
be filed with the board of county commissioners. The monthly
portfolio report also shall be filed with the treasurer of
state.

(M) An investing authority may enter into a written 322 investment or deposit agreement that includes a provision under 323 which the parties agree to submit to nonbinding arbitration to 324 settle any controversy that may arise out of the agreement, 325 including any controversy pertaining to losses of public moneys 326 resulting from investment or deposit. The arbitration provision 327 shall be set forth entirely in the agreement, and the agreement 328 shall include a conspicuous notice to the parties that any party 329 to the arbitration may apply to the court of common pleas of the 330 county in which the arbitration was held for an order to vacate, 331 modify, or correct the award. Any such party may also apply to 332 the court for an order to change venue to a court of common 333 pleas located more than one hundred miles from the county in 334 which the investing authority is located. 335

For purposes of this division, "investment or deposit336agreement" means any agreement between an investing authority337and a person, under which agreement the person agrees to invest,338deposit, or otherwise manage, on behalf of the investing339authority, a county's inactive moneys or moneys in a county340public library fund, or agrees to provide investment advice to341the investing authority.342

315

316

317

Page 13

(N)(1) An investment held in the county portfolio on	343	
September 27, 1996, that was a legal investment under the law as	344	
it existed before September 27, 1996, may be held until	345	
maturity.		
(2) An investment held in the county portfolio on	347	
September 10, 2012, that was a legal investment under the law as		
it existed before September 10, 2012, may be held until		
maturity.		
Section 2. That existing section 135.35 of the Revised	351	
Code is hereby repealed.	352	