As Introduced

132nd General Assembly Regular Session 2017-2018

S. B. No. 36

Senator Hite

Cosponsors: Senators Obhof, Gardner, Beagle, Peterson, Coley, Hoagland, Hottinger, LaRose, Hackett, Williams, Brown

A BILL

То	amend sections 5713.31, 5713.34, and 5715.01 of	1
	the Revised Code to require that the computation	2
	of the capitalization rate for the purposes of	3
	determining CAUV of agricultural land be	4
	computed using a method that excludes	5
	appreciation and equity buildup and to stipulate	6
	that CAUV land used for a conservation practice	7
	or enrolled in a federal land retirement or	8
	conservation program for at least three years	9
	must be valued at the lowest of the values	10
	assigned on the basis of soil type.	11

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 5713.31, 5713.34, and 5715.01 of	12
the Revised Code be amended to read as follows:	13
Sec. 5713.31. At any time after the first Monday in	14
January and prior to the first Monday in March of any year, an	15
owner of agricultural land may file an application with the	16
county auditor of the county in which such land is located,	17
requesting the auditor to value the land for real property tax	18

purposes at the current value such land has for agricultural 19 use, in accordance with section 5715.01 of the Revised Code and 20 the rules adopted by the commissioner for the valuation of such 21 land. An owner's first application with respect to the owner's 22 land shall be in the form of an initial application. Each 23 application filed in ensuing consecutive years after the initial 24 application by that owner shall be in the form of a renewal 25 application. The commissioner shall prescribe the form of the 26 initial and the renewal application, but the renewal application 27 shall require no more information than is necessary to establish 28 the applicant's continued eligibility to have the applicant's 29 land valued for agricultural use, for all lots, parcels, or 30 tracts of land, or portions thereof, within a county, that have 31 been valued at the current value of such land for agricultural 32 use in the preceding tax year. If, on the first day of January 33 of the tax year, any portion of the applicant's agricultural 34 land is used for a conservation practice or devoted to a land 35 retirement or conservation program under an agreement with an 36 agency of the federal government, the applicant shall so 37 indicate on the initial or renewal application. 38

On or before the second Tuesday after the first Monday in 39 March, the auditor shall determine whether the current owner of 40 any lot, parcel, or tract of land or portion thereof contained 41 in the preceding tax year's agricultural land tax list failed to 42 file an initial or renewal application, as appropriate, for the 43 current tax year with respect to such lot, parcel, or tract or 44 portion thereof. The auditor shall forthwith notify, by 45 certified mail, each owner who failed to file an application 46 that unless application is filed with the auditor prior to the 47 first Monday of April of the current year, the land will be 48 valued for real property tax purposes in the current tax year at 49

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its true value in money and that the recoupment required by sections 5713.34 and 5713.35 of the Revised Code will be placed on the current year's tax list and duplicate for collection.

Each initial application shall be accompanied by a fee of 53 twenty-five dollars. Application fees shall be paid into the 54 county treasury to the credit of the real estate assessment fund 55 created under section 325.31 of the Revised Code. 56

Upon receipt of an application and payment of the required 57 fee the auditor shall determine whether the information 58 contained therein is correct and the application complete. 59

If the auditor determines the information is incorrect or 60 the application is incomplete, the auditor shall return the 61 application to the applicant by certified mail with an 62 enumeration of the items which are incorrect or incomplete. An 63 applicant may file an amended application, without charge, 64 within fifteen days of the receipt of the returned application. 65

If the auditor determines the application or amended 66 application is complete and the information therein is correct, 67 the auditor shall, prior to the first Monday in August, view or 68 cause to be viewed the land described in the application and 69 determine whether the land is land devoted exclusively to 70 agricultural use. 71

If the auditor determines, which determination shall be72made as of the first Monday of August, annually, that the land73is land devoted exclusively to agricultural use, the auditor74shall appraise it for real property tax purposes in accordance75with section 5715.01 of the Revised Code and the rules adopted76by the commissioner for the valuation of land devoted77exclusively to agricultural use and such appraised value shall78

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be the value used by the auditor in determining the taxable79value of such land for the current tax year under section805713.03 of the Revised Code and as shown on the general tax list81compiled under section 319.28 of the Revised Code.82

The auditor shall enter on the real property record 83 required under section 5713.03 of the Revised Code for the 84 tract, lot, or parcel of land so appraised, in addition to the 85 other information required to be recorded thereon, its value as 86 land devoted exclusively to agricultural use <u>based on the values</u> 87 determined by the commissioner for each soil type present in the 88 tract, lot, or parcel. Subject to division (A)(1) of section 89 5713.34 of the Revised Code, tracts, lots, or parcels of land or 90 portions thereof used for a conservation practice or devoted to 91 a land retirement or conservation program under an agreement 92 with an agency of the federal government on the first day of 93 January of the tax year shall be valued at the lowest valued of 94 all soil types listed in the commissioner's annual publication 95 of the per-acre agricultural use values for each soil type in 96 the state. 97

Sec. 5713.34. (A) (1) Upon the conversion of all or any 98 portion of a tract, lot, or parcel of land devoted exclusively 99 to agricultural use a portion of the tax savings upon such 100 converted land shall be recouped as provided for by Section 36, 101 Article II, Ohio Constitution by levying a charge on such land 102 in an amount equal to the amount of the tax savings on the 103 converted land during the three tax years immediately preceding 104 the year in which the conversion occurs. If the auditor 105 discovers that agricultural land valued at the lowest valued 106 soil type, pursuant to section 5713.31 of the Revised Code, 107 because of its use for a conservation practice or devotion to a 108 land retirement or conservation program ceases to be used or 109

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devoted to such purposes sooner than thirty-six months after the	110	
initial certification, the auditor shall levy a charge on such		
agricultural land in an amount equal to the reduction in taxes		
resulting from the land's valuation at the lowest valued soil		
type, rather than valuation at its actual soil type, in all		
preceding years the land was so valued, not to exceed the most		
recent three years. The charge charges levied under this section	116	
shall constitute a lien of the state upon such converted land as	117	
of the first day of January of the tax year in which the charge	118	
is levied and shall continue until discharged as provided by	119	
law.	120	
(2) Upon the conversion of an adequately described portion	121	
of a tract, lot, or parcel of land, the county auditor shall	122	
divide any numbered permanent parcel into economic units and	123	
value each unit individually for the purpose of levying the	124	
charge under division (A)(1) of this section against only the		
converted portion.		
(3) A charge shall not be levied under this section for	127	
the conversion of a portion of a tract, lot, or parcel of land	128	
devoted exclusively to agricultural use if the conversion is	129	
incident to the construction or installation of an energy		
facility, as defined in section 5727.01 of the Revised Code, and		
if the remaining portion of the tract, lot, or parcel continues		
to be devoted exclusively to agricultural use.		

(B) Except as otherwise provided in division (C) or (D) of
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this section, a public entity that acquires by any means and
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converts land devoted exclusively to agricultural use and a
private entity granted the power of eminent domain that acquires
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by any means and converts land devoted exclusively to
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agricultural use shall pay the charge levied by division (A) of
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this section and shall not, directly or indirectly, transfer the140charge to the person from whom the land is acquired. A person141injured by a violation of this division may recover, in a civil142action, any damages resulting from the violation.143

(C) The charge levied by division (A) (1) of this section 144 does not apply to the conversion of land acquired by a public 145 entity by means other than eminent domain and thereafter used 146 exclusively for a public purpose that leaves the land 147 principally undeveloped when either of the following conditions 148 applies: 149

(1) In the case of land so acquired and converted by a park district created under Chapter 1545. of the Revised Code, the land is located within the boundaries of the park district.

(2) In the case of land so acquired and converted by a public entity other than a park district created under Chapter 1545. of the Revised Code, the land is located within the boundaries of any city, local, exempted village, or joint vocational school district that is wholly or partially located within the boundaries of the public entity that so acquired and converted the land.

If all or any portion of a tract, lot, or parcel of such160land is later developed or otherwise converted to a purpose161other than one of the purposes enumerated under division (E)(1)162of this section, the charge levied by division (A)(1) of this163section shall be levied against such developed or converted land164as otherwise required by that division.165

The county auditor of the county in which the land is166located shall determine annually whether all or any portion of a167tract, lot, or parcel of land formerly converted to a purpose168

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enumerated under division (E) (1) of this section has been169developed in such a way or converted to such a purpose as to170require the charge levied by division (A) (1) of this section to171be levied against the land so developed or converted.172

(D) Division (B) of this section does not apply to a
public entity that acquires by means other than eminent domain
and converts land devoted exclusively to agricultural use to use
for public, active or passive, outdoor education, recreation, or
similar open space uses when either of the following conditions
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(1) In the case of land so acquired and converted by a
park district created under Chapter 1545. of the Revised Code,
the land is located outside the boundaries of the park district.
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(2) In the case of land so acquired and converted by a
public entity other than a park district created under Chapter
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1545. of the Revised Code, the land is located outside the
boundaries of any city, local, exempted village, or joint
vocational school district that is wholly or partially located
within the boundaries of the public entity that so acquired and
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converted the land.

(E) As used in divisions (C) and (D) of this section:

(1) "Principally undeveloped" means a parcel of real
property that is used for public, active or passive, outdoor
education, recreation, or similar open space uses and contains
only the structures, roadways, and other facilities that are
necessary for such uses.

(2) "Public entity" means any political subdivision of
this state or any agency or instrumentality of a political
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subdivision.

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Sec. 5715.01. (A) The tax commissioner shall direct and 198 supervise the assessment for taxation of all real property. The 199 commissioner shall adopt, prescribe, and promulgate rules for 200 the determination of true value and taxable value of real 201 property by uniform rule for such values and for the 202 determination of the current agricultural use value of land 203 devoted exclusively to agricultural use. The 204

205 (1) The uniform rules shall prescribe methods of determining the true value and taxable value of real property 206 and shall also prescribe the method for determining the current 207 agricultural use value of land devoted exclusively to-208 agricultural use, which method shall reflect standard and modern 209 appraisal techniques that take into consideration: the 210 productivity of the soil under normal management practices; the 211 average price patterns of the crops and products produced to 212 determine the income potential to be capitalized; the market 213 value of the land for agricultural use; and other pertinent 214 factors. The rules shall provide that in determining the true 215 value of lands or improvements thereon for tax purposes, all 216 facts and circumstances relating to the value of the property, 217 its availability for the purposes for which it is constructed or 218 being used, its obsolete character, if any, the income capacity 219 of the property, if any, and any other factor that tends to 220 prove its true value shall be used. In determining the true 221 value of minerals or rights to minerals for the purpose of real 222 property taxation, the tax commissioner shall not include in the 223 value of the minerals or rights to minerals the value of any 224 tangible personal property used in the recovery of those 225 minerals. 226

(2) The uniform rules shall prescribe the method for227determining the current agricultural use value of land devoted228

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exclusively to agricultural use, which method shall reflect	229	
standard and modern appraisal techniques that take into		
consideration the productivity of the soil under normal	231	
management practices, typical cropping and land use patterns,	232	
the average price patterns of the crops and products produced	233	
and the typical production costs to determine the net income	234	
potential to be capitalized, and other pertinent factors.	235	
In determining the agricultural land capitalization rate	236	
to be applied to the net income potential from agricultural use,	237	
the commissioner shall use standard and modern appraisal	238	
techniques but shall not use a method that includes in the	239	
computation buildup of equity or appreciation with respect to	240	
the agricultural land.	241	
The commissioner shall add to the evenall conitalization	242	
The commissioner shall add to the overall capitalization	242	
rate a tax additur. The sum of the overall capitalization rate	243	
and the tax additur shall represent as nearly as possible the	244	
rate of return a prudent investor would expect from an average	245	
or typical farm in this state considering only agricultural	246	
factors.	247	
The commissioner shall annually determine and announce the	248	
overall capitalization rate, tax additur, agricultural land	249	
capitalization rate, and the individual components used in	250	
computing such amounts in a determination, finding, computation,	251	
or order of the commissioner published simultaneously with the	252	
commissioner's annual publication of the per-acre agricultural	253	
use values for each soil type.	254	
(B) The taxable value shall be that per cent of true value	255	
in money, or current agricultural use value in the case of land	256	
valued in accordance with section 5713.31 of the Revised Code,	257	
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the commissioner by rule establishes, but it shall not exceed

thirty-five per cent. The uniform rules shall also prescribe 259 methods of making the appraisals set forth in section 5713.03 of 260 the Revised Code. The taxable value of each tract, lot, or 261 parcel of real property and improvements thereon, determined in 262 accordance with the uniform rules and methods prescribed 2.63 thereby, shall be the taxable value of the tract, lot, or parcel 264 for all purposes of sections 5713.01 to 5713.26, 5715.01 to 265 5715.51, and 5717.01 to 5717.06 of the Revised Code. County 266 auditors shall, under the direction and supervision of the 267 268 commissioner, be the chief assessing officers of their respective counties, and shall list and value the real property 269 within their respective counties for taxation in accordance with 270 this section and sections 5713.03 and 5713.31 of the Revised 271 Code and with such rules of the commissioner. There shall also 272 be a board in each county, known as the county board of 273 revision, which shall hear complaints and revise assessments of 274 real property for taxation. 275

(C) The commissioner shall neither adopt nor enforce any 276 rule that requires true value for any tax year to be any value 277 other than the true value in money on the tax lien date of such 278 tax year or that requires taxable value to be obtained in any 279 way other than by reducing the true value, or in the case of 280 land valued in accordance with section 5713.31 of the Revised 281 Code, its current agricultural use value, by a specified, 282 uniform percentage. 283

Section 2. That existing sections 5713.31, 5713.34, and 284 5715.01 of the Revised Code are hereby repealed. 285

Section 3. The amendment by this act of sections 5713.31, 286 5713.34, and 5715.01 of the Revised Code applies to tax year 287 2017 and thereafter in all counties. 288