## As Passed by the Senate

# **133rd General Assembly**

# Regular Session 2019-2020

Sub. S. B. No. 31

## **Senator Roegner**

Cosponsors: Senators Coley, Antonio, Craig, Eklund, Hoagland, Huffman, M., Huffman, S., Kunze, Lehner, O'Brien, Rulli, Sykes, Terhar, Thomas, Uecker, Wilson

## A BILL

То	amend sections 149.43 and 5913.01 of the Revised	1
	Code to include emergency service	2
	telecommunicators and certain Ohio National	3
	Guard members as individuals whose residential	4
	and familial information is exempt from	5
	disclosure under the Public Records Law.	6

#### BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 149.43 and 5913.01 of the Revised	7
Code be amended to read as follows:	8
Sec. 149.43. (A) As used in this section:	9
(1) "Public record" means records kept by any public	10
office, including, but not limited to, state, county, city,	11
village, township, and school district units, and records	12
pertaining to the delivery of educational services by an	13
alternative school in this state kept by the nonprofit or for-	14
profit entity operating the alternative school pursuant to	15
section 3313.533 of the Revised Code. "Public record" does not	16
mean any of the following:	17

(a) Medical records;	18
(b) Records pertaining to probation and parole	19
proceedings, to proceedings related to the imposition of	20
community control sanctions and post-release control sanctions,	21
or to proceedings related to determinations under section	22
2967.271 of the Revised Code regarding the release or maintained	23
incarceration of an offender to whom that section applies;	24
(c) Records pertaining to actions under section 2151.85	25
and division (C) of section 2919.121 of the Revised Code and to	26
appeals of actions arising under those sections;	27
(d) Records pertaining to adoption proceedings, including	28
the contents of an adoption file maintained by the department of	29
health under sections 3705.12 to 3705.124 of the Revised Code;	30
(e) Information in a record contained in the putative	31
father registry established by section 3107.062 of the Revised	32
Code, regardless of whether the information is held by the	33
department of job and family services or, pursuant to section	34
3111.69 of the Revised Code, the office of child support in the	35
department or a child support enforcement agency;	36
(f) Records specified in division (A) of section 3107.52	37
of the Revised Code;	38
(g) Trial preparation records;	39
(h) Confidential law enforcement investigatory records;	40
(i) Records containing information that is confidential	41
under section 2710.03 or 4112.05 of the Revised Code;	42
(j) DNA records stored in the DNA database pursuant to	43
section 109.573 of the Revised Code;	44

(k) Inmate records released by the department of	45
rehabilitation and correction to the department of youth	46
services or a court of record pursuant to division (E) of	47
section 5120.21 of the Revised Code;	48
(1) Records maintained by the department of youth services	49
pertaining to children in its custody released by the department	50
of youth services to the department of rehabilitation and	51
correction pursuant to section 5139.05 of the Revised Code;	52
(m) Intellectual property records;	53
(n) Donor profile records;	54
(o) Records maintained by the department of job and family	55
services pursuant to section 3121.894 of the Revised Code;	56
(p) Designated public service worker residential and	57
familial information;	58
(q) In the case of a county hospital operated pursuant to	59
Chapter 339. of the Revised Code or a municipal hospital	60
operated pursuant to Chapter 749. of the Revised Code,	61
information that constitutes a trade secret, as defined in	62
section 1333.61 of the Revised Code;	63
(r) Information pertaining to the recreational activities	64
of a person under the age of eighteen;	65
(s) In the case of a child fatality review board acting	66
under sections 307.621 to 307.629 of the Revised Code or a	67
review conducted pursuant to guidelines established by the	68
director of health under section 3701.70 of the Revised Code,	69
records provided to the board or director, statements made by	70
board members during meetings of the board or by persons	71
participating in the director's review, and all work products of	72

the board or director, and in the case of a child fatality	73
review board, child fatality review data submitted by the board	74
to the department of health or a national child death review	75
database, other than the report prepared pursuant to division	76
(A) of section 307.626 of the Revised Code;	77
(t) Records provided to and statements made by the	78
executive director of a public children services agency or a	79
prosecuting attorney acting pursuant to section 5153.171 of the	80
Revised Code other than the information released under that	81
section;	82
(u) Test materials, examinations, or evaluation tools used	83
in an examination for licensure as a nursing home administrator	84
that the board of executives of long-term services and supports	85
administers under section 4751.04 of the Revised Code or	86
contracts under that section with a private or government entity	87
to administer;	88
(v) Records the release of which is prohibited by state or	89
federal law;	90
(w) Proprietary information of or relating to any person	91
that is submitted to or compiled by the Ohio venture capital	92
authority created under section 150.01 of the Revised Code;	93
(x) Financial statements and data any person submits for	94
any purpose to the Ohio housing finance agency or the	95
controlling board in connection with applying for, receiving, or	96
accounting for financial assistance from the agency, and	97
information that identifies any individual who benefits directly	98
or indirectly from financial assistance from the agency;	99
(y) Records listed in section 5101.29 of the Revised Code;	100

(z) Discharges recorded with a county recorder under

section 317.24 of the Revised Code, as specified in division (B)	102
(2) of that section;	103
(aa) Usage information including names and addresses of	104
specific residential and commercial customers of a municipally	105
owned or operated public utility;	106
(bb) Records described in division (C) of section 187.04	107
of the Revised Code that are not designated to be made available	108
to the public as provided in that division;	109
(cc) Information and records that are made confidential,	110
privileged, and not subject to disclosure under divisions (B)	111
and (C) of section 2949.221 of the Revised Code;	112
(dd) Personal information, as defined in section 149.45 of	113
the Revised Code;	114
(ee) The confidential name, address, and other personally	115
identifiable information of a program participant in the address	116
confidentiality program established under sections 111.41 to	117
111.47 of the Revised Code, including the contents of any	118
application for absent voter's ballots, absent voter's ballot	119
identification envelope statement of voter, or provisional	120
ballot affirmation completed by a program participant who has a	121
confidential voter registration record, and records or portions	122
of records pertaining to that program that identify the number	123
of program participants that reside within a precinct, ward,	124
township, municipal corporation, county, or any other geographic	125
area smaller than the state. As used in this division,	126
"confidential address" and "program participant" have the	127
meaning defined in section 111.41 of the Revised Code.	128
(ff) Orders for active military service of an individual	129
serving or with previous service in the armed forces of the	130

United States, including a reserve component, or the Ohio	131
organized militia, except that, such order becomes a public	132
record on the day that is fifteen years after the published date	133
or effective date of the call to order;	134
(gg) The name, address, contact information, or other	135
personal information of an individual who is less than eighteen	136
years of age that is included in any record related to a traffic	137
accident involving a school vehicle in which the individual was	138
an occupant at the time of the accident;	139
(hh) Protected health information, as defined in 45 C.F.R.	140
160.103, that is in a claim for payment for a health care	141
product, service, or procedure, as well as any other health	142
claims data in another document that reveals the identity of an	143
individual who is the subject of the data or could be used to	144
reveal that individual's identity;	145
(ii) Any depiction by photograph, film, videotape, or	146
printed or digital image under either of the following	147
circumstances:	148
(i) The depiction is that of a victim of an offense the	149
release of which would be, to a reasonable person of ordinary	150
sensibilities, an offensive and objectionable intrusion into the	151
victim's expectation of bodily privacy and integrity.	152
(ii) The depiction captures or depicts the victim of a	153
sexually oriented offense, as defined in section 2950.01 of the	154
Revised Code, at the actual occurrence of that offense.	155
(jj) Restricted portions of a body-worn camera or	156
dashboard camera recording.	157
A record that is not a public record under division (A)(1)	158
of this section and that, under law, is permanently retained	159

becomes a public record on the day that is seventy-five years	160
after the day on which the record was created, except for any	161
record protected by the attorney-client privilege, a trial	162
preparation record as defined in this section, a statement	163
prohibiting the release of identifying information signed under	164
section 3107.083 of the Revised Code, a denial of release form	165
filed pursuant to section 3107.46 of the Revised Code, or any	166
record that is exempt from release or disclosure under section	167
149.433 of the Revised Code. If the record is a birth	168
certificate and a biological parent's name redaction request	169
form has been accepted under section 3107.391 of the Revised	170
Code, the name of that parent shall be redacted from the birth	171
certificate before it is released under this paragraph. If any	172
other section of the Revised Code establishes a time period for	173
disclosure of a record that conflicts with the time period	174
specified in this section, the time period in the other section	175
prevails.	176

- (2) "Confidential law enforcement investigatory record"

  means any record that pertains to a law enforcement matter of a

  criminal, quasi-criminal, civil, or administrative nature, but

  only to the extent that the release of the record would create a

  high probability of disclosure of any of the following:

  181
- (a) The identity of a suspect who has not been charged

  with the offense to which the record pertains, or of an

  information source or witness to whom confidentiality has been

  reasonably promised;

  185
- (b) Information provided by an information source or 186 witness to whom confidentiality has been reasonably promised, 187 which information would reasonably tend to disclose the source's 188 or witness's identity; 189

218

(c) Specific confidential investigatory techniques or 190 procedures or specific investigatory work product; 191 (d) Information that would endanger the life or physical 192 safety of law enforcement personnel, a crime victim, a witness, 193 or a confidential information source. 194 (3) "Medical record" means any document or combination of 195 documents, except births, deaths, and the fact of admission to 196 or discharge from a hospital, that pertains to the medical 197 history, diagnosis, prognosis, or medical condition of a patient 198 and that is generated and maintained in the process of medical 199 treatment. 200 (4) "Trial preparation record" means any record that 201 contains information that is specifically compiled in reasonable 202 anticipation of, or in defense of, a civil or criminal action or 203 proceeding, including the independent thought processes and 204 personal trial preparation of an attorney. 205 (5) "Intellectual property record" means a record, other 206 than a financial or administrative record, that is produced or 207 collected by or for faculty or staff of a state institution of 208 higher learning in the conduct of or as a result of study or 209 research on an educational, commercial, scientific, artistic, 210 technical, or scholarly issue, regardless of whether the study 211 or research was sponsored by the institution alone or in 212 conjunction with a governmental body or private concern, and 213 that has not been publicly released, published, or patented. 214 (6) "Donor profile record" means all records about donors 215 or potential donors to a public institution of higher education 216

except the names and reported addresses of the actual donors and

the date, amount, and conditions of the actual donation.

(7) "Designated public service worker" means a peace	219
officer, parole officer, probation officer, bailiff, prosecuting	220
attorney, assistant prosecuting attorney, correctional employee,	221
county or multicounty corrections officer, community-based	222
correctional facility employee, <u>designated Ohio national guard</u>	223
<pre>member, youth services employee, firefighter, EMT, medical</pre>	224
director or member of a cooperating physician advisory board of	225
an emergency medical service organization, state board of	226
pharmacy employee, investigator of the bureau of criminal	227
identification and investigation, <a href="mailto:emergency service">emergency service</a>	228
telecommunicator, judge, magistrate, or federal law enforcement	229
officer.	230
(8) "Designated public service worker residential and	231
familial information" means any information that discloses any	232
of the following about a designated public service worker:	233
or one fortowing about a abbignated public between morner.	200
(a) The address of the actual personal residence of a	234
designated public service worker, except for the following	235
information:	236
(i) The address of the actual personal residence of a	237
prosecuting attorney or judge; and	238
(ii) The state or political subdivision in which a	239
designated public service worker resides.	240
designated public service worker resides.	240
(b) Information compiled from referral to or participation	241
in an employee assistance program;	242
(c) The social security number, the residential telephone	243
number, any bank account, debit card, charge card, or credit	244
card number, or the emergency telephone number of, or any	245
medical information pertaining to, a designated public service	246
worker;	247

(d) The name of any beneficiary of employment benefits,	248
including, but not limited to, life insurance benefits, provided	249
to a designated public service worker by the designated public	250
service worker's employer;	251
(e) The identity and amount of any charitable or	252
employment benefit deduction made by the designated public	253
service worker's employer from the designated public service	254
worker's compensation, unless the amount of the deduction is	255
required by state or federal law;	256
(f) The name, the residential address, the name of the	257
employer, the address of the employer, the social security	258
number, the residential telephone number, any bank account,	259
debit card, charge card, or credit card number, or the emergency	260
telephone number of the spouse, a former spouse, or any child of	261
a designated public service worker;	262
(g) A photograph of a peace officer who holds a position	263
or has an assignment that may include undercover or plain	264
clothes positions or assignments as determined by the peace	265
officer's appointing authority.	266
(9) As used in divisions (A)(7) and (15) to (17) of this	267
section:	268
"Peace officer" has the meaning defined in section 109.71	269
of the Revised Code and also includes the superintendent and	270
troopers of the state highway patrol; it does not include the	271
sheriff of a county or a supervisory employee who, in the	272
absence of the sheriff, is authorized to stand in for, exercise	273
the authority of, and perform the duties of the sheriff.	274
"Correctional employee" means any employee of the	275

department of rehabilitation and correction who in the course of

performing the employee's job duties has or has had contact with	277
inmates and persons under supervision.	278
"County or multicounty corrections officer" means any	279
corrections officer employed by any county or multicounty	280
correctional facility.	281
"Designated Ohio national guard member" means a member of	282
the Ohio national guard who is participating in duties related	283
to remotely piloted aircraft, including but not limited to,	284
pilots, sensor operators, and mission intelligence personnel,	285
duties related to special forces operations, or duties related	286
to cybersecurity, and is designated by the adjutant general as a	287
designated public service worker for those purposes.	288
"Youth services employee" means any employee of the	289
department of youth services who in the course of performing the	290
employee's job duties has or has had contact with children	291
committed to the custody of the department of youth services.	292
"Firefighter" means any regular, paid or volunteer, member	293
of a lawfully constituted fire department of a municipal	294
corporation, township, fire district, or village.	295
"EMT" means EMTs-basic, EMTs-I, and paramedics that	296
provide emergency medical services for a public emergency	297
medical service organization. "Emergency medical service	298
organization," "EMT-basic," "EMT-I," and "paramedic" have the	299
meanings defined in section 4765.01 of the Revised Code.	300
"Investigator of the bureau of criminal identification and	301
investigation" has the meaning defined in section 2903.11 of the	302
Revised Code.	303
"Emergency service telecommunicator" has the meaning	304
defined in section 4742.01 of the Revised Code.	305

"Federal law enforcement officer" has the meaning defined	306
in section 9.88 of the Revised Code.	307
(10) "Information pertaining to the recreational	308
activities of a person under the age of eighteen" means	309
information that is kept in the ordinary course of business by a	310
public office, that pertains to the recreational activities of a	311
person under the age of eighteen years, and that discloses any	312
of the following:	313
(a) The address or telephone number of a person under the	314
age of eighteen or the address or telephone number of that	315
person's parent, guardian, custodian, or emergency contact	316
person;	317
(b) The social security number, birth date, or	318
photographic image of a person under the age of eighteen;	319
(c) Any medical record, history, or information pertaining	320
to a person under the age of eighteen;	321
(d) Any additional information sought or required about a	322
person under the age of eighteen for the purpose of allowing	323
that person to participate in any recreational activity	324
conducted or sponsored by a public office or to use or obtain	325
admission privileges to any recreational facility owned or	326
operated by a public office.	327
(11) "Community control sanction" has the meaning defined	328
in section 2929.01 of the Revised Code.	329
(12) "Post-release control sanction" has the meaning	330
defined in section 2967.01 of the Revised Code.	331
(13) "Redaction" means obscuring or deleting any	332
information that is exempt from the duty to permit public	333

inspection or copying from an item that otherwise meets the	334
definition of a "record" in section 149.011 of the Revised Code.	335
(14) "Designee," "elected official," and "future official"	336
have the meanings defined in section 109.43 of the Revised Code.	337
(15) "Body-worn camera" means a visual and audio recording	338
device worn on the person of a peace officer while the peace	339
officer is engaged in the performance of the peace officer's	340
duties.	341
(16) "Dashboard camera" means a visual and audio recording	342
device mounted on a peace officer's vehicle or vessel that is	343
used while the peace officer is engaged in the performance of	344
the peace officer's duties.	345
(17) "Restricted portions of a body-worn camera or	346
dashboard camera recording" means any visual or audio portion of	347
a body-worn camera or dashboard camera recording that shows,	348
communicates, or discloses any of the following:	349
(a) The image or identity of a child or information that	350
could lead to the identification of a child who is a primary	351
subject of the recording when the law enforcement agency knows	352
or has reason to know the person is a child based on the law	353
enforcement agency's records or the content of the recording;	354
(b) The death of a person or a deceased person's body,	355
unless the death was caused by a peace officer or, subject to	356
division (H)(1) of this section, the consent of the decedent's	357
executor or administrator has been obtained;	358
(c) The death of a peace officer, firefighter, paramedic,	359
or other first responder, occurring while the decedent was	360
engaged in the performance of official duties, unless, subject	361
to division (H)(1) of this section, the consent of the	362

decedent's executor or administrator has been obtained;	363
(d) Grievous bodily harm, unless the injury was effected	364
by a peace officer or, subject to division (H)(1) of this	365
section, the consent of the injured person or the injured	366
person's guardian has been obtained;	367
(e) An act of severe violence against a person that	368
results in serious physical harm to the person, unless the act	369
and injury was effected by a peace officer or, subject to	370
division (H)(1) of this section, the consent of the injured	371
person or the injured person's guardian has been obtained;	372
(f) Grievous bodily harm to a peace officer, firefighter,	373
paramedic, or other first responder, occurring while the injured	374
person was engaged in the performance of official duties,	375
unless, subject to division (H)(1) of this section, the consent	376
of the injured person or the injured person's guardian has been	377
obtained;	378
(g) An act of severe violence resulting in serious	379
physical harm against a peace officer, firefighter, paramedic,	380
or other first responder, occurring while the injured person was	381
engaged in the performance of official duties, unless, subject	382
to division (H)(1) of this section, the consent of the injured	383
person or the injured person's guardian has been obtained;	384
(h) A person's nude body, unless, subject to division (H)	385
(1) of this section, the person's consent has been obtained;	386
(i) Protected health information, the identity of a person	387
in a health care facility who is not the subject of a law	388
enforcement encounter, or any other information in a health care	389
facility that could identify a person who is not the subject of	390
a law enforcement encounter;	391

(j) Information that could identify the alleged victim of	392
a sex offense, menacing by stalking, or domestic violence;	393
(k) Information, that does not constitute a confidential	394
law enforcement investigatory record, that could identify a	395
person who provides sensitive or confidential information to a	396
law enforcement agency when the disclosure of the person's	397
identity or the information provided could reasonably be	398
expected to threaten or endanger the safety or property of the	399
person or another person;	400
(1) Personal information of a person who is not arrested,	401
cited, charged, or issued a written warning by a peace officer;	402
(m) Proprietary police contingency plans or tactics that	403
are intended to prevent crime and maintain public order and	404
safety;	405
(n) A personal conversation unrelated to work between	406
peace officers or between a peace officer and an employee of a	407
law enforcement agency;	408
(o) A conversation between a peace officer and a member of	409
the public that does not concern law enforcement activities;	410
(p) The interior of a residence, unless the interior of a	411
residence is the location of an adversarial encounter with, or a	412
use of force by, a peace officer;	413
(q) Any portion of the interior of a private business that	414
is not open to the public, unless an adversarial encounter with,	415
or a use of force by, a peace officer occurs in that location.	416
As used in division (A)(17) of this section:	417
"Grievous bodily harm" has the same meaning as in section	418
5924.120 of the Revised Code.	419

"Health care facility" has the same meaning as in section	420
1337.11 of the Revised Code.	421
"Protected health information" has the same meaning as in	422
45 C.F.R. 160.103.	423
"Law enforcement agency" has the same meaning as in	424
section 2925.61 of the Revised Code.	425
"Personal information" means any government-issued	426
identification number, date of birth, address, financial	427
information, or criminal justice information from the law	428
enforcement automated data system or similar databases.	429
"Sex offense" has the same meaning as in section 2907.10	430
of the Revised Code.	431
"Firefighter," "paramedic," and "first responder" have the	432
same meanings as in section 4765.01 of the Revised Code.	433
(B)(1) Upon request by any person and subject to division	434
(B)(8) of this section, all public records responsive to the	435
request shall be promptly prepared and made available for	436
inspection to any person the requester at all reasonable times	437
during regular business hours. Subject to division (B)(8) of	438
this section, upon request by any person, a public office or	439
person responsible for public records shall make copies of the	440
requested public record available to the requester at cost and	441
within a reasonable period of time. If a public record contains	442
information that is exempt from the duty to permit public	443
inspection or to copy the public record, the public office or	444
the person responsible for the public record shall make	445
available all of the information within the public record that	446
is not exempt. When making that public record available for	447
public inspection or copying that public record, the public	448

office or the person responsible for the public record shall	449
notify the requester of any redaction or make the redaction	450
plainly visible. A redaction shall be deemed a denial of a	451
request to inspect or copy the redacted information, except if	452
federal or state law authorizes or requires a public office to	453
make the redaction.	454

- (2) To facilitate broader access to public records, a 455 public office or the person responsible for public records shall 456 organize and maintain public records in a manner that they can 457 be made available for inspection or copying in accordance with 458 division (B) of this section. A public office also shall have 459 available a copy of its current records retention schedule at a 460 location readily available to the public. If a requester makes 461 an ambiguous or overly broad request or has difficulty in making 462 a request for copies or inspection of public records under this 463 section such that the public office or the person responsible 464 for the requested public record cannot reasonably identify what 465 public records are being requested, the public office or the 466 person responsible for the requested public record may deny the 467 request but shall provide the requester with an opportunity to 468 revise the request by informing the requester of the manner in 469 which records are maintained by the public office and accessed 470 in the ordinary course of the public office's or person's 471 duties. 472
- (3) If a request is ultimately denied, in part or in

  whole, the public office or the person responsible for the

  requested public record shall provide the requester with an

  explanation, including legal authority, setting forth why the

  request was denied. If the initial request was provided in

  writing, the explanation also shall be provided to the requester

  in writing. The explanation shall not preclude the public office

  473

481

482

or the person responsible for the requested public record from relying upon additional reasons or legal authority in defending an action commenced under division (C) of this section.

- (4) Unless specifically required or authorized by state or 483 federal law or in accordance with division (B) of this section, 484 no public office or person responsible for public records may 485 limit or condition the availability of public records by 486 requiring disclosure of the requester's identity or the intended 487 use of the requested public record. Any requirement that the 488 requester disclose the requester's identity or the intended use 489 of the requested public record constitutes a denial of the 490 491 request.
- (5) A public office or person responsible for public 492 records may ask a requester to make the request in writing, may 493 ask for the requester's identity, and may inquire about the 494 intended use of the information requested, but may do so only 495 after disclosing to the requester that a written request is not 496 mandatory, that the requester may decline to reveal the 497 requester's identity or the intended use, and when a written 498 request or disclosure of the identity or intended use would 499 benefit the requester by enhancing the ability of the public 500 office or person responsible for public records to identify, 501 locate, or deliver the public records sought by the requester. 502
- (6) If any person requests a copy of a public record in

  accordance with division (B) of this section, the public office

  or person responsible for the public record may require that

  person the requester to pay in advance the cost involved in

  providing the copy of the public record in accordance with the

  choice made by the person requesting the copy requester under

  this division. The public office or the person responsible for

  503

the public record shall permit <del>that person the requester to</del>	510
choose to have the public record duplicated upon paper, upon the	511
same medium upon which the public office or person responsible	512
for the public record keeps it, or upon any other medium upon	513
which the public office or person responsible for the public	514
record determines that it reasonably can be duplicated as an	515
integral part of the normal operations of the public office or	516
person responsible for the public record. When the <del>person-</del>	517
requesting the copy requester makes a choice under this	518
division, the public office or person responsible for the public	519
record shall provide a copy of it in accordance with the choice	520
made by that person the requester. Nothing in this section	521
requires a public office or person responsible for the public	522
record to allow the <del>person requesting requester of a copy of the</del>	523
public record to make the copies of the public record.	524

- (7) (a) Upon a request made in accordance with division (B) of this section and subject to division (B) (6) of this section, a public office or person responsible for public records shall transmit a copy of a public record to any person by United States mail or by any other means of delivery or transmission within a reasonable period of time after receiving the request for the copy. The public office or person responsible for the public record may require the person making the request to pay in advance the cost of postage if the copy is transmitted by United States mail or the cost of delivery if the copy is transmitted other than by United States mail, and to pay in advance the costs incurred for other supplies used in the mailing, delivery, or transmission.
- (b) Any public office may adopt a policy and procedures 538 that it will follow in transmitting, within a reasonable period 539 of time after receiving a request, copies of public records by 540

United States mail or by any other means of delivery or	541
transmission pursuant to division (B)(7) of this section. A	542
public office that adopts a policy and procedures under division	543
(B)(7) of this section shall comply with them in performing its	544
duties under that division.	545
(c) In any policy and procedures adopted under division	546
(B)(7) of this section:	547
(i) A public office may limit the number of records	548
requested by a person that the office will physically deliver by	549
United States mail or by another delivery service to ten per	550
month, unless the person certifies to the office in writing that	551
the person does not intend to use or forward the requested	552
records, or the information contained in them, for commercial	553
purposes;	554
(ii) A public office that chooses to provide some or all	555
of its public records on a web site that is fully accessible to	556
and searchable by members of the public at all times, other than	557
during acts of God outside the public office's control or	558
maintenance, and that charges no fee to search, access,	559
download, or otherwise receive records provided on the web site,	560
may limit to ten per month the number of records requested by a	561
person that the office will deliver in a digital format, unless	562
the requested records are not provided on the web site and	563
unless the person certifies to the office in writing that the	564
person does not intend to use or forward the requested records,	565
or the information contained in them, for commercial purposes.	566
(iii) For purposes of division (B)(7) of this section,	567
"commercial" shall be narrowly construed and does not include	568
reporting or gathering news, reporting or gathering information	569

to assist citizen oversight or understanding of the operation or

586

587

588

589 590

591

592

593

594

595

596

597

598

599

600

activities of government, or nonprofit educational research.

- (8) A public office or person responsible for public 572 records is not required to permit a person who is incarcerated 573 pursuant to a criminal conviction or a juvenile adjudication to 574 inspect or to obtain a copy of any public record concerning a 575 criminal investigation or prosecution or concerning what would 576 be a criminal investigation or prosecution if the subject of the 577 investigation or prosecution were an adult, unless the request 578 to inspect or to obtain a copy of the record is for the purpose 579 of acquiring information that is subject to release as a public 580 record under this section and the judge who imposed the sentence 581 or made the adjudication with respect to the person, or the 582 judge's successor in office, finds that the information sought 583 in the public record is necessary to support what appears to be 584 a justiciable claim of the person. 585
- (9) (a) Upon written request made and signed by a journalist, a public office, or person responsible for public records, having custody of the records of the agency employing a specified designated public service worker shall disclose to the journalist the address of the actual personal residence of the designated public service worker and, if the designated public service worker's spouse, former spouse, or child is employed by a public office, the name and address of the employer of the designated public service worker's spouse, former spouse, or child. The request shall include the journalist's name and title and the name and address of the journalist's employer and shall state that disclosure of the information sought would be in the public interest.
- (b) Division (B)(9)(a) of this section also applies to journalist requests for:

(i) Customer information maintained by a municipally owned	601
or operated public utility, other than social security numbers	602
and any private financial information such as credit reports,	603
payment methods, credit card numbers, and bank account	604
information;	605
(ii) Information about minors involved in a school vehicle	606
accident as provided in division (A)(1)(gg) of this section,	607
other than personal information as defined in section 149.45 of	608
the Revised Code.	609
(c) As used in division (B)(9) of this section,	610
"journalist" means a person engaged in, connected with, or	611
employed by any news medium, including a newspaper, magazine,	612
press association, news agency, or wire service, a radio or	613
television station, or a similar medium, for the purpose of	614
gathering, processing, transmitting, compiling, editing, or	615
disseminating information for the general public.	616
(10) Upon a request made by a victim, victim's attorney,	617
or victim's representative, as that term is used in section	618
2930.02 of the Revised Code, a public office or person	619
responsible for public records shall transmit a copy of a	620
depiction of the victim as described in division (A)(1)(gg) of	621
this section to the victim, victim's attorney, or victim's	622
representative.	623
(C)(1) If a person allegedly is aggrieved by the failure	624
of a public office or the person responsible for public records	625
to promptly prepare a public record and to make it available to	626
the person for inspection in accordance with division (B) of	627
this section or by any other failure of a public office or the	628
person responsible for public records to comply with an	629

obligation in accordance with division (B) of this section, the

(B) of this section.

person allegedly aggrieved may do only one of the following, and	631
not both:	632
(a) File a complaint with the clerk of the court of claims	633
or the clerk of the court of common pleas under section 2743.75	634
of the Revised Code;	635
(b) Commence a mandamus action to obtain a judgment that	636
orders the public office or the person responsible for the	637
public record to comply with division (B) of this section, that	638
awards court costs and reasonable attorney's fees to the person	639
that instituted the mandamus action, and, if applicable, that	640
includes an order fixing statutory damages under division (C)(2)	641
of this section. The mandamus action may be commenced in the	642
court of common pleas of the county in which division (B) of	643
this section allegedly was not complied with, in the supreme	644
court pursuant to its original jurisdiction under Section 2 of	645
Article IV, Ohio Constitution, or in the court of appeals for	646
the appellate district in which division (B) of this section	647
allegedly was not complied with pursuant to its original	648
jurisdiction under Section 3 of Article IV, Ohio Constitution.	649
(2) If a requester transmits a written request by hand	650
delivery, electronic submission, or certified mail to inspect or	651
receive copies of any public record in a manner that fairly	652
describes the public record or class of public records to the	653
public office or person responsible for the requested public	654
records, except as otherwise provided in this section, the	655
requester shall be entitled to recover the amount of statutory	656
damages set forth in this division if a court determines that	657
the public office or the person responsible for public records	658
failed to comply with an obligation in accordance with division	659

674

675

688

689

690

The amount of statutory damages shall be fixed at one	661
hundred dollars for each business day during which the public	662
office or person responsible for the requested public records	663
failed to comply with an obligation in accordance with division	664
(B) of this section, beginning with the day on which the	665
requester files a mandamus action to recover statutory damages,	666
up to a maximum of one thousand dollars. The award of statutory	667
damages shall not be construed as a penalty, but as compensation	668
for injury arising from lost use of the requested information.	669
The existence of this injury shall be conclusively presumed. The	670
award of statutory damages shall be in addition to all other	671
remedies authorized by this section.	672

The court may reduce an award of statutory damages or not award statutory damages if the court determines both of the following:

- (a) That, based on the ordinary application of statutory 676 law and case law as it existed at the time of the conduct or 677 threatened conduct of the public office or person responsible 678 for the requested public records that allegedly constitutes a 679 failure to comply with an obligation in accordance with division 680 (B) of this section and that was the basis of the mandamus 681 action, a well-informed public office or person responsible for 682 the requested public records reasonably would believe that the 683 conduct or threatened conduct of the public office or person 684 responsible for the requested public records did not constitute 685 a failure to comply with an obligation in accordance with 686 division (B) of this section; 687
- (b) That a well-informed public office or person responsible for the requested public records reasonably would believe that the conduct or threatened conduct of the public

office or person responsible for the requested public records	691
would serve the public policy that underlies the authority that	692
is asserted as permitting that conduct or threatened conduct.	693
(3) In a mandamus action filed under division (C)(1) of	694
this section, the following apply:	695
(a)(i) If the court orders the public office or the person	696
responsible for the public record to comply with division (B) of	697
this section, the court shall determine and award to the relator	698
all court costs, which shall be construed as remedial and not	699
punitive.	700
(ii) If the court makes a determination described in	701
division (C)(3)(b)(iii) of this section, the court shall	702
determine and award to the relator all court costs, which shall	703
be construed as remedial and not punitive.	704
(b) If the court renders a judgment that orders the public	705
office or the person responsible for the public record to comply	706
with division (B) of this section or if the court determines any	707
of the following, the court may award reasonable attorney's fees	708
to the relator, subject to division (C)(4) of this section:	709
(i) The public office or the person responsible for the	710
public records failed to respond affirmatively or negatively to	711
the public records request in accordance with the time allowed	712
under division (B) of this section.	713
(ii) The public office or the person responsible for the	714
public records promised to permit the relator to inspect or	715
receive copies of the public records requested within a	716
specified period of time but failed to fulfill that promise	717
within that specified period of time.	718
(iii) The public office or the person responsible for the	719

public records acted in bad faith when the office or person	720
voluntarily made the public records available to the relator for	721
the first time after the relator commenced the mandamus action,	722
but before the court issued any order concluding whether or not	723
the public office or person was required to comply with division	724
(B) of this section. No discovery may be conducted on the issue	725
of the alleged bad faith of the public office or person	726
responsible for the public records. This division shall not be	727
construed as creating a presumption that the public office or	728
the person responsible for the public records acted in bad faith	729
when the office or person voluntarily made the public records	730
available to the relator for the first time after the relator	731
commenced the mandamus action, but before the court issued any	732
order described in this division.	733

- (c) The court shall not award attorney's fees to the relator if the court determines both of the following:
- (i) That, based on the ordinary application of statutory
  law and case law as it existed at the time of the conduct or
  threatened conduct of the public office or person responsible
  for the requested public records that allegedly constitutes a
  failure to comply with an obligation in accordance with division
  (B) of this section and that was the basis of the mandamus
  action, a well-informed public office or person responsible for
  the requested public records reasonably would believe that the
  conduct or threatened conduct of the public office or person
  responsible for the requested public records did not constitute
  a failure to comply with an obligation in accordance with
  division (B) of this section;
- (ii) That a well-informed public office or person responsible for the requested public records reasonably would

believe that the conduct or threatened conduct of the public	750
office or person responsible for the requested public records	751
would serve the public policy that underlies the authority that	752
is asserted as permitting that conduct or threatened conduct.	753
(4) All of the following apply to any award of reasonable	754
attorney's fees awarded under division (C)(3)(b) of this	755
section:	756
(a) The fees shall be construed as remedial and not	757
punitive.	758
(b) The fees awarded shall not exceed the total of the	759
reasonable attorney's fees incurred before the public record was	760
made available to the relator and the fees described in division	761
(C)(4)(c) of this section.	762
(c) Reasonable attorney's fees shall include reasonable	763
fees incurred to produce proof of the reasonableness and amount	764
of the fees and to otherwise litigate entitlement to the fees.	765
(d) The court may reduce the amount of fees awarded if the	766
court determines that, given the factual circumstances involved	767
with the specific public records request, an alternative means	768
should have been pursued to more effectively and efficiently	769
resolve the dispute that was subject to the mandamus action	770
filed under division (C)(1) of this section.	771
(5) If the court does not issue a writ of mandamus under	772
division (C) of this section and the court determines at that	773
time that the bringing of the mandamus action was frivolous	774
conduct as defined in division (A) of section 2323.51 of the	775
Revised Code, the court may award to the public office all court	776
costs, expenses, and reasonable attorney's fees, as determined	777
by the court.	778

### Sub. S. B. No. 31 As Passed by the Senate

(D)	Chapt	er 1	347.	of	the	Revised	Code	does	not	limit	the	-	779
provision	ns of	this	sect	cion	١.							-	780

- (E)(1) To ensure that all employees of public offices are 781 appropriately educated about a public office's obligations under 782 division (B) of this section, all elected officials or their 783 appropriate designees shall attend training approved by the 784 attorney general as provided in section 109.43 of the Revised 785 Code. A future official may satisfy the requirements of this 786 division by attending the training before taking office, 787 provided that the future official may not send a designee in the 788 future official's place. 789
- (2) All public offices shall adopt a public records policy 790 in compliance with this section for responding to public records 791 requests. In adopting a public records policy under this 792 division, a public office may obtain quidance from the model 793 public records policy developed and provided to the public 794 office by the attorney general under section 109.43 of the 795 Revised Code. Except as otherwise provided in this section, the 796 policy may not limit the number of public records that the 797 public office will make available to a single person, may not 798 limit the number of public records that it will make available 799 during a fixed period of time, and may not establish a fixed 800 period of time before it will respond to a request for 801 inspection or copying of public records, unless that period is 802 less than eight hours. 803

The public office shall distribute the public records 804 policy adopted by the public office under this division to the 805 employee of the public office who is the records custodian or 806 records manager or otherwise has custody of the records of that 807 office. The public office shall require that employee to 808

acknowledge receipt of the copy of the public records policy.	809
The public office shall create a poster that describes its	810
public records policy and shall post the poster in a conspicuous	811
place in the public office and in all locations where the public	812
office has branch offices. The public office may post its public	813
records policy on the internet web site of the public office if	814
the public office maintains an internet web site. A public	815
office that has established a manual or handbook of its general	816
policies and procedures for all employees of the public office	817
shall include the public records policy of the public office in	818
the manual or handbook.	819

- (F) (1) The bureau of motor vehicles may adopt rules pursuant to Chapter 119. of the Revised Code to reasonably limit the number of bulk commercial special extraction requests made by a person for the same records or for updated records during a calendar year. The rules may include provisions for charges to be made for bulk commercial special extraction requests for the actual cost of the bureau, plus special extraction costs, plus ten per cent. The bureau may charge for expenses for redacting information, the release of which is prohibited by law.
  - (2) As used in division (F)(1) of this section:
- (a) "Actual cost" means the cost of depleted supplies, records storage media costs, actual mailing and alternative delivery costs, or other transmitting costs, and any direct equipment operating and maintenance costs, including actual costs paid to private contractors for copying services.
- (b) "Bulk commercial special extraction request" means a request for copies of a record for information in a format other than the format already available, or information that cannot be extracted without examination of all items in a records series,

class of records, or database by a person who intends to use or	839
forward the copies for surveys, marketing, solicitation, or	840
resale for commercial purposes. "Bulk commercial special	841
extraction request" does not include a request by a person who	842
gives assurance to the bureau that the person making the request	843
does not intend to use or forward the requested copies for	844
surveys, marketing, solicitation, or resale for commercial	845
purposes.	846

- (c) "Commercial" means profit-seeking production, buying,
  or selling of any good, service, or other product.

  848
- (d) "Special extraction costs" means the cost of the time 849 spent by the lowest paid employee competent to perform the task, 850 the actual amount paid to outside private contractors employed 851 by the bureau, or the actual cost incurred to create computer 852 programs to make the special extraction. "Special extraction 853 costs" include any charges paid to a public agency for computer 854 or records services.
- (3) For purposes of divisions (F)(1) and (2) of this
  section, "surveys, marketing, solicitation, or resale for
  commercial purposes" shall be narrowly construed and does not
  include reporting or gathering news, reporting or gathering
  information to assist citizen oversight or understanding of the
  operation or activities of government, or nonprofit educational
  research.

  862
- (G) A request by a defendant, counsel of a defendant, or 863 any agent of a defendant in a criminal action that public 864 records related to that action be made available under this 865 section shall be considered a demand for discovery pursuant to 866 the Criminal Rules, except to the extent that the Criminal Rules 867 plainly indicate a contrary intent. The defendant, counsel of 868

the defendant, or agent of the defendant making a request under	869
this division shall serve a copy of the request on the	870
prosecuting attorney, director of law, or other chief legal	871
officer responsible for prosecuting the action.	872
(H)(1) Any portion of a body-worn camera or dashboard	873
camera recording described in divisions (A)(17)(b) to (h) of	874
this section may be released by consent of the subject of the	875
recording or a representative of that person, as specified in	876
those divisions, only if either of the following applies:	877
(a) The recording will not be used in connection with any	878
probable or pending criminal proceedings;	879
(b) The recording has been used in connection with a	880
criminal proceeding that was dismissed or for which a judgment	881
has been entered pursuant to Rule 32 of the Rules of Criminal	882
Procedure, and will not be used again in connection with any	883
probable or pending criminal proceedings.	884
(2) If a public office denies a request to release a	885
restricted portion of a body-worn camera or dashboard camera	886
recording, as defined in division (A)(17) of this section, any	887
person may file a mandamus action pursuant to this section or a	888
complaint with the clerk of the court of claims pursuant to	889
section 2743.75 of the Revised Code, requesting the court to	890
order the release of all or portions of the recording. If the	891
court considering the request determines that the filing	892
articulates by clear and convincing evidence that the public	893
interest in the recording substantially outweighs privacy	894
interests and other interests asserted to deny release, the	895
court shall order the public office to release the recording.	896

Sec. 5913.01. (A) The adjutant general is the commander

and administrative head of the Ohio organized militia. The	898
adjutant general shall:	899
(1) Be provided offices and shall keep them open during	900
usual business hours;	901
(2) Have and maintain custody of all military records,	902
correspondence, and other documents of the Ohio organized	903
militia;	904
(3) Superintend the preparation of all returns and reports	905
required by the United States from the state on military	906
matters;	907
(4) Keep a roster of all officers of the Ohio organized	908
militia, including retired officers;	909
(5) Whenever necessary, cause the military provisions of	910
the Revised Code and the orders, regulations, pamphlets,	911
circulars, and memorandums of the adjutant general's department	912
to be printed and distributed to the organizations of the Ohio	913
organized militia;	914
(6) Prepare and issue all necessary Ohio organized militia	915
forms and attest to all commissions issued to officers of the	916
Ohio organized militia;	917
(7) Have a seal, and all copies of orders, records, and	918
papers in the adjutant general's office certified and	919
authenticated with that seal shall be competent evidence in like	920
manner as if the originals were produced. All orders issued from	921
the adjutant general's office shall bear a duplicate of the	922
seal.	923
(8) Keep and preserve the arms, ordnance, equipment, and	924
all other military property belonging to the state or issued to	925

the state by the federal government and issue any regulations	926
necessary to keep, preserve, and repair the property as	927
conditions demand;	928
(9) Issue adjutant general's property to the units of the	929
Ohio organized militia as the necessity of the service or	930
organizational or allowance tables requires;	931
(10) Submit an annual report to the governor at such time	932
as the governor requires of the transaction of the adjutant	933
general's department, setting forth the strength and condition	934
of the Ohio organized militia and other matters that the	935
adjutant general chooses;	936
(11) Designate members of the Ohio national guard, who are	937
participating in duties related to remotely piloted aircraft,	938
including but not limited to, pilots, sensor operators, and	939
mission intelligence personnel, duties related to special forces	940
operations, or duties related to cybersecurity, as designated	941
public service workers under section 149.43 of the Revised Code;	942
(12) Command the joint force headquarters of the Ohio	943
national guard.	944
(B) The adjutant general shall issue and distribute all	945
orders issued in the name of the governor as the commander in	946
chief of the Ohio organized militia and perform the duties that	947
the governor directs and other duties prescribed by law.	948
(C) The adjutant general may enter into cooperative	949
agreements, contractual arrangements, or agreements for the	950
acceptance of grants with the United States or any agency or	951
department of the United States, other states, any department or	952
political subdivision of this state, or any person or body	953
politic, to accomplish the purposes of the adjutant general's	954

962

963964

965

966

967

968

department. The adjutant general shall cooperate with, and not	955
infringe upon, the rights of other state departments, divisions,	956
boards, commissions, and agencies, political subdivisions, and	957
other public officials and public and private agencies when the	958
interests of the adjutant general's department and those other	959
entities overlap.	960

The funds made available by the United States for the exclusive use of the department shall be expended only by the department and only for the purposes for which the federal funds were appropriated. In accepting federal funds, the department agrees to abide by the terms and conditions of the grant or cooperative agreement and further agrees to expend the federal funds in accordance with the laws and regulations of the United States.

Section 2. That existing sections 149.43 and 5913.01 of 969 the Revised Code are hereby repealed. 970

Section 3. Section 149.43 of the Revised Code is presented 971 in this act as a composite of the section as amended by Am. Sub. 972 H.B. 8, Sub. H.B. 34, Sub. H.B. 139, Sub. H.B. 312, Sub. H.B. 973 341, Sub. H.B. 425, Am. Sub. S.B. 201, Am. S.B. 214, and Sub. 974 S.B. 229, all of the 132nd General Assembly. The General 975 Assembly, applying the principle stated in division (B) of 976 section 1.52 of the Revised Code that amendments are to be 977 harmonized if reasonably capable of simultaneous operation, 978 finds that the composite is the resulting version of the section 979 in effect prior to the effective date of the section as 980 presented in this act. 981