As Introduced

133rd General Assembly Regular Session 2019-2020

S. B. No. 36

Senator Huffman, M.

Cosponsor: Senator Hoagland

A BILL

То	amend sections 5713.03 and 5715.01 of the	1
	Revised Code to prescribe how federally	2
	subsidized residential rental property must be	3
	valued for property tax purposes.	4

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 5713.03 and 5715.01 of the	5
Revised Code be amended to read as follows:	6
Sec. 5713.03. The county auditor, from the best sources of	7
information available, shall determine, as nearly as	8
practicable, the true value of the fee simple estate, as if	9
unencumbered but, except as otherwise provided in rules adopted	10
under section 5715.01 of the Revised Code related to the	11
valuation of subsidized residential rental property, subject to	12
any effects from the exercise of police powers or from other	13
governmental actions, of each separate tract, lot, or parcel of	14
real property and of buildings, structures, and improvements	15
located thereon and the current agricultural use value of land	16
valued for tax purposes in accordance with section 5713.31 of	17
the Revised Code, in every district, according to the rules	18

prescribed by this chapter and section 5715.01 of the Revised	19
Code, and in accordance with the uniform rules and methods of	20
valuing and assessing real property as adopted, prescribed, and	21
promulgated by the tax commissioner. The auditor shall determine	22
the taxable value of all real property by reducing its true or	23
current agricultural use value by the percentage ordered by the	24
commissioner. In determining the true value of any tract, lot,	25
or parcel of real estate under this section, if such tract, lot,	26
or parcel has been the subject of an arm's length sale between a	27
willing seller and a willing buyer within a reasonable length of	28
time, either before or after the tax lien date, the auditor may	29
consider the sale price of such tract, lot, or parcel to be the	30
true value for taxation purposes. However, the sale price in an	31
arm's length transaction between a willing seller and a willing	32
buyer shall not be considered the true value of the property	33
sold if subsequent to the sale:	34

- (A) The tract, lot, or parcel of real estate loses value due to some casualty;
- (B) An improvement is added to the property. Nothing in this section or section 5713.01 of the Revised Code and no rule adopted under section 5715.01 of the Revised Code shall require the county auditor to change the true value in money of any property in any year except a year in which the tax commissioner is required to determine under section 5715.24 of the Revised Code whether the property has been assessed as required by law.

The county auditor shall adopt and use a real property record approved by the commissioner for each tract, lot, or parcel of real property, setting forth the true and taxable value of land and, in the case of land valued in accordance with section 5713.31 of the Revised Code, its current agricultural

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use value, the number of acres of arable land, permanent pasture	49
land, woodland, and wasteland in each tract, lot, or parcel. The	50
auditor shall record pertinent information and the true and	51
taxable value of each building, structure, or improvement to	52
land, which value shall be included as a separate part of the	53
total value of each tract, lot, or parcel of real property.	54
Sec. 5715.01. (A) The tax commissioner shall direct and	55
supervise the assessment for taxation of all real property. The	56
commissioner shall adopt, prescribe, and promulgate rules for	57
the determination of true value and taxable value of real	58
property by uniform rule for such values and for the	59
determination of the current agricultural use value of land	60
devoted exclusively to agricultural use.	61
(1) The uniform rules shall prescribe methods of	62
determining the true value and taxable value of real property.	63
The rules shall provide that in determining the true value of	64
lands or improvements thereon for tax purposes, all facts and	65
circumstances relating to the value of the property, its	66
availability for the purposes for which it is constructed or	67
being used, its obsolete character, if any, the income capacity	68
of the property, if any, and any other factor that tends to	69
prove its true value shall be used. In determining the true	70
value of minerals or rights to minerals for the purpose of real	71
property taxation, the tax commissioner shall not include in the	72
value of the minerals or rights to minerals the value of any	73
tangible personal property used in the recovery of those	74
minerals.	75
The rules shall require that subsidized residential rental_	76
property be valued according to its income capacity on the basis	77

of the property's market rent and expenses and not on the

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property's contract rent. The market rent and expenses of	79
subsidized residential rental property shall be calculated_	80
without considering any effects on the property from the	81
exercise of police powers or from other governmental actions. As	82
used in division (A)(1) of this section, "subsidized residential	83
rental property" means property on which is situated one or more	84
dwelling units leased or otherwise rented to tenants solely for	85
residential purposes, excluding a college or university	86
dormitory, to which any of the following applies:	87
(a) All or a portion of the units' construction or	88
renovation costs are paid by financial incentives authorized	89
under federal law.	90
(b) All or a portion of the units' rent is subsidized as	91
authorized under federal law.	92
(c) The property is a qualified low-income housing project	93
allocated a tax credit pursuant to section 42 of the Internal	94
Revenue Code.	95
(2) The uniform rules shall prescribe the method for	96
determining the current agricultural use value of land devoted	97
exclusively to agricultural use, which method shall reflect	98
standard and modern appraisal techniques that take into	99
consideration the productivity of the soil under normal	100
management practices, typical cropping and land use patterns,	101
the average price patterns of the crops and products produced	102
and the typical production costs to determine the net income	103
potential to be capitalized, and other pertinent factors.	104
In determining the agricultural land capitalization rate	105
to be applied to the net income potential from agricultural use,	106
the commissioner shall use standard and modern appraisal	107

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techniques. In calculating the capitalization rate for any year,	108
the commissioner shall comply with both of the following	109
requirements:	110
(a) The commissioner shall use an equity yield rate equal	111
to the greater of (i) the average of the total rates of return	112
on farm equity for the twenty-five most recent years for which	113
those rates have been calculated and published by the United	114
States department of agriculture economic research service or	115
another published source or (ii) the loan interest rate the	116
commissioner uses for that year to calculate the capitalization	117
rate;	118
(b) The commissioner shall assume that the holding period	119
for agricultural land is twenty-five years for the purpose of	120
computing buildup of equity or appreciation with respect to that	121
land.	122
The commissioner shall add to the overall capitalization	123
rate a tax additur. The sum of the overall capitalization rate	124
and the tax additur shall represent as nearly as possible the	125
rate of return a prudent investor would expect from an average	126
or typical farm in this state considering only agricultural	127
factors.	128
The commissioner shall annually determine and announce the	129
overall capitalization rate, tax additur, agricultural land	130
capitalization rate, and the individual components used in	131
computing such amounts in a determination, finding, computation,	132
or order of the commissioner published simultaneously with the	133
commissioner's annual publication of the per-acre agricultural	134
use values for each soil type.	135
(3) Notwithstanding any other provision of this chapter	136

and Chapter 5713. of the Revised Code, the current agricultural	137
use value of land devoted exclusively to agricultural use shall	138
equal the following amounts for the years specified:	139
(a) In counties that undergo a reappraisal or triennial	140
update in 2017, the current agricultural use value of the land	141
for each of the 2017, 2018, and 2019 tax years shall equal the	142
sum of the following amounts:	143
(i) The current agricultural use value of the land for	144
that tax year, as determined under this section and section	145
5713.31 of the Revised Code, and rules adopted pursuant those	146
sections, without regard to the adjustment under division (A)(3)	147
(a)(ii) of this section;	148
(ii) One-half of the amount, if any, by which the value of	149
the land for the 2016 tax year, as determined under this	150
section, section 5713.31 of the Revised Code, and the rules	151
adopted pursuant those sections and issued by the tax	152
commissioner for counties undergoing a reappraisal or triennial	153
update in the 2016 tax year, exceeds the value determined under	154
division (A)(3)(a)(i) of this section.	155
(b) In counties that undergo a reappraisal or triennial	156
update in 2018, the current agricultural use value of the land	157
for each of the 2018, 2019, and 2020 tax years shall equal the	158
sum of the following amounts:	159
(i) The current agricultural use value of the land for	160
that tax year, as determined under this section and section	161
5713.31 of the Revised Code, and rules adopted pursuant those	162
sections, without regard to the adjustment under division (A)(3)	163
(b)(ii) of this section;	164
(ii) One-half of the amount, if any, by which the value of	165

the land for the 2017 tax year, as determined under this	166
section, section 5713.31 of the Revised Code, and the rules	167
adopted pursuant those sections and issued by the tax	168
commissioner for counties undergoing a reappraisal or triennial	169
update in the 2017 tax year, exceeds the value determined under	170
division (A)(3)(b)(i) of this section.	171
(c) In counties that undergo a reappraisal or triennial	172
update in 2019, the current agricultural use value of the land	173
for each of the 2019, 2020, and 2021 tax years shall equal the	174
sum of the following amounts:	175
(i) The current agricultural use value of the land for	176
that tax year, as determined under this section and section	177
5713.31 of the Revised Code, and rules adopted pursuant those	178
sections, without regard to the adjustment under division (A) (3)	179
(c)(ii) of this section;	180
(ii) One-half of the amount, if any, by which the value of	181
the land for the 2018 tax year, as determined under this	182
section, section 5713.31 of the Revised Code, and the rules	183
adopted pursuant those sections and issued by the tax	184
commissioner for counties undergoing a reappraisal or triennial	185
update in the 2018 tax year, exceeds the value determined under	186
division (A)(3)(c)(i) of this section.	187
(B) The taxable value shall be that per cent of true value	188
in money, or current agricultural use value in the case of land	189
valued in accordance with section 5713.31 of the Revised Code,	190
the commissioner by rule establishes, but it shall not exceed	191
thirty-five per cent. The uniform rules shall also prescribe	192
methods of making the appraisals set forth in section 5713.03 of	193
the Revised Code. The taxable value of each tract, lot, or	194
parcel of real property and improvements thereon, determined in	195

accordance with the uniform rules and methods prescribed	196
thereby, shall be the taxable value of the tract, lot, or parcel	197
for all purposes of sections 5713.01 to 5713.26, 5715.01 to	198
5715.51, and 5717.01 to 5717.06 of the Revised Code. County	199
auditors shall, under the direction and supervision of the	200
commissioner, be the chief assessing officers of their	201
respective counties, and shall list and value the real property	202
within their respective counties for taxation in accordance with	203
this section and sections 5713.03 and 5713.31 of the Revised	204
Code and with such rules of the commissioner. There shall also	205
be a board in each county, known as the county board of	206
revision, which shall hear complaints and revise assessments of	207
real property for taxation.	208
(C) The commissioner shall neither adopt nor enforce any	209
rule that requires true value for any tax year to be any value	210
other than the true value in money on the tax lien date of such	211
tax year or that requires taxable value to be obtained in any	212
way other than by reducing the true value, or in the case of	213
land valued in accordance with section 5713.31 of the Revised	214
Code, its current agricultural use value, by a specified,	215
uniform percentage.	216
Section 2. That existing sections 5713.03 and 5715.01 of	217

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the Revised Code are hereby repealed.