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February 26, 2020

- To: Chairman George Lang Vice Chairman Phil Plummer Ranking Member David Leland Members of the House Health Committee
- From: Rachel Citak Legal Counsel, Citizens for Community Values

Re: Support of HB 431, Establishing a Sexual Exploitation Database

Chairman Lang, Vice Chairman Plummer, Ranking Member Leland and Members of the House Health Committee:

My name is Rachel Citak and I am Legal Counsel for Citizens for Community Values, Ohio's Family Policy Council. At CCV, we advocate for policy that supports justice and eradicating horrendous epidemics like human trafficking in our state.

I first want to thank Ohio Attorney General Yost for taking the time and effort to advocate for women and girls who are too often overlooked, misused, and cast aside. By establishing a Sexual Exploitation Database, HB 431 directly attacks the demand side of prostitution. It also provides accountability and destroys the anonymity for johns engaging in the sexual exploitation of women.

I am here today to advocate for the justice that HB 431 will provide. The legal theories of punishment include deterrence, retribution, and rehabilitation.

Today I will address why our state has come to a point where:

- (1) Current forms of retribution are insufficient to combat the demand for sexual exploitation;
- (2) Retribution and deterrence are necessary to defeat demand for sexual exploitation; and
- (3) Rehabilitation for convicted johns can only come by way of establishing accountability and removing the cloak of anonymity.



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(1) Current forms of retribution are insufficient to combat the demand for sexual exploitation.

Solicitation is a third degree misdemeanor sex crime with penalties in the Ohio code of up to 60 days in jail and/or a fine of up to \$500, meaning that judges are granted great discretion. The most frequent punishment for the men engaged in solicitation is fines—that kind of punishment is a joke when we are dealing with men who can afford to *pay* for sex. I have even heard these fines blown off as "less than a parking ticket." We are combatting a culture that commoditizes everything—including the bodies of women and children. It's time to draw the line here at the dehumanization inflicted by sexual exploitation.

(2) Retribution and deterrence are necessary to defeat the demand for sexual exploitation.

Post-Traumatic Stress Disorder is just one psychological symptom among many that sex trafficking victims face, even long after they get off the streets. There is real trauma that occurs when these women and children have been purchased, used, sexually abused and discarded day in & day out like shameful trash.

But the shame is not theirs to bear. It is time for that burden to be shifted to the men who perpetuate and make that pain possible.

In 2007, Melissa Farley, Ph. D. published a research article¹ where she discusses interviews with women trapped in prostitution and the men who pay for sex but have not been arrested yet. I'd like to give you some chilling quotes from inside the minds of active, uncaught johns:

"One trick graphically explained what he did in prostitution as *"renting an organ for ten minutes.*" In his definition of prostitution, the trick removed her humanity, depersonalizing her, disappearing her name and identity. Women in prostitution become "something for him to empty himself into, acting as a kind of human toilet." Her self and those qualities that define her as an individual are systematically attacked and destroyed in prostitution.

[...]

There is a massive power imbalance in prostitution, where johns have the social and economic power to hire women, adolescents, girls or boys [...]

In prostitution, another trick explained, "She gives up the right to say no" during the time that he has paid for. Another man told us that he clarifies the nature of his relationship to the women he buys, *"I paid for this. You have no rights. You're with me now."* Another trick explained to us: *Guys get off on controlling women, they use physical power to control women, really.*

¹ Melissa Farley, Ph. D., "Renting an Organ for Ten Minutes: What Tricks Tell us about Prostitution, Pornography, and Trafficking" in D. Guinn (ed.) Pornography: Driving the Demand for International Sex Trafficking. (Los Angeles, Captive Daughters Media: 2007).

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If you look at it, it's paid rape. You're making them subservient during that time, so you're the dominant person. She has to do what you want. Many of the tricks expressed unveiled hostility toward women.²

(3) Rehabilitation for convicted johns can only come by way of establishing accountability and removing the cloak of anonymity.

In her research article, Dr. Farley also says this:

"What effect does the trick's anonymity have on prostituted women? The social invisibility of indoor prostitution may actually increase its danger for women." [...]

"It is impossible to accurately estimate how many men in the world have bought women for sex: they hide. Representative samples of customers of prostitutes do not exist. Even where prostitution is legal, most of tricks' behaviors are carefully concealed from public view... They are all ages and from all social classes. Most are married or partnered."[...]

"The word trick refers to the multitude of ways that men trick women into performing more or different acts of sexual exploitation than the men pay for, or the way that men sexually exploit women in prostitution and then refuse to pay, cheating or tricking the women. Other words for them might be sex predators... Tricks travel everyplace, and they are all over the Internet."

It is time to attack human trafficking and prostitution by directing efforts at the source of the problem that fuels this industry. By holding johns accountable and keeping track of them, we have another valuable tool to attack the problem at the source. Every single day, the women they pay are being discarded as dirty secrets when really these women and children are the victims and survivors of a monstrous exchange. If their actions continue to remain a secret from their community, their family, their sexual partners, and their wives, then there is often no impetus for change or rehabilitation to occur.

In conclusion, as with any industry, supply and demand run the industry of human trafficking and prostitution. Without a demand, there would be no incentive to create a supply. Johns create the demand for trafficking victims and directly fuel the epidemic of human trafficking that enslaves and exploits countless victims. Thank you again to AG Yost, Representative Abrams and Representative Carfagna for your efforts to move Ohio in the right direction.

I urge the House Criminal Justice Committee to vote yes and pass HB 431 to establish the Sexual Exploitation database. Thank you for your time and consideration.

Citizens for Community Values (CCV) is a non-profit, non-partisan organization that endeavors to create an Ohio where God's blessings of life, family, and religious freedom are treasured, respected, and protected. <u>www.ccv.org</u> – (513) 733-5775

² Id.

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