Proponent Testimony of
Kevin Murray
Executive Director, Industrial Energy Users-Ohio
Before the
Energy and Natural Resources Committee
Ohio House of Representatives

#### **SUBSTITUTE HB 6**

#### May 15, 2019

Chairman Vitale, Vice Chair Kick, Ranking Minority Member Denson and members of the Committee. Thank you for the opportunity to provide testimony today.

My name is Kevin Murray and I serve as the Executive Director of the Industrial Energy Users-Ohio ("IEU-Ohio"). IEU-Ohio is a trade association that works on behalf of its members on matters that affect the price, availability and reliability of energy. We are active in matters before the Public Utilities Commission of Ohio ("PUCO"), in legislative activity before the General Assembly, and before federal agencies such as the Federal Energy Regulatory Commission ("FERC"). As an organization, we have been involved in every major piece of energy legislation that has been considered by the General Assembly in the last 25 years. I have included additional information on IEU-Ohio in an appendix to my written testimony.

I am testifying today as a proponent.

Substitute HB 6 under consideration by the Committee has several positive attributes which our organization supports. First and foremost, it eliminates the energy efficiency and renewable energy mandates enacted in 2008 as part of SB 221. When SB 221 was under consideration by the 127th General Assembly, our organization opposed these mandates. They made little sense then, and they make even less sense today. All

of the assumptions that were relied upon to support the mandates in 2008 have turned out to be false. As a nation and as a state, we are awash in abundant and relatively low-priced natural gas. As a state we should be reaping the bounties of these benefits. It is past time to eliminate Ohio's energy efficiency and renewable energy mandates, which for the vast majority of customers simply represent an added tax on their electricity bills.

As an organization, we have supported competitive markets for energy (electricity generation and natural gas commodity) as a superior alternative to economic regulation. Competitive markets do a better job of delivering electricity and natural gas to customers at reasonable and lower prices. However, we recognize that from time to time and due to various policy considerations, the hand of government will place its thumb on the scale of energy markets to tip the outcomes to favor particular competitors or technologies. For example, the federal government currently provides a production tax credit to wind generation resources and an investment tax credit to solar resources. In a perfectly competitive market, these types of government intervention would not occur. In reality, they happen all the time.

We recognize that it is appropriate for the General Assembly to be concerned about the fate of the two nuclear units located in Northern Ohio (Davis-Besse and Perry). As others have testified before the Committee, these facilities are a significant source of local taxes and jobs that help the economy. If the units close, they will never be restarted.

Recent low natural gas prices have reduced wholesale electricity prices in recent years. While this has been a benefit to customers, it has contributed in part to the financial woes facing the two nuclear facilities. But, continued low natural prices are not guaranteed. There are numerous LNG export projects under development in the United

States. Once these projects come on-line, they will boost natural gas demand, potentially increase natural gas prices and in turn wholesale electricity prices.

Let me provide some natural gas statistics for your consideration. Today the United States has four existing LNG export facilities in operation. These four facilities have a combined export capacity of 5.23 Bcf per day. FERC and the United States Coast Guard have approved an additional seven LNG export facilities that are under construction with a combined capacity of 10.2 Bcf per day. They have also approved six additional LNG export facilities that have not yet commenced construction with a combined capacity of 12.35 Bcf per day. Finally, there are an additional 15 LNG export projects with a combined capacity of a total of 20.30 Bcf per day that are in the early stages of the permitting process.<sup>1</sup>

If you add up the total capacity of the existing projects and projects under development or early site consideration, it totals about 48 Bcf per day of exports. That is an over 900% increase in exports over existing capacity. While it is possible that not all of these projects will ultimately be constructed, even if a portion of these projects are constructed it may impact the balance between supply and demand for natural gas in the United States, with a corresponding impact on wholesale electricity prices.<sup>2</sup>

The fact that wholesale market prices may increase makes it appropriate to consider whether assistance to the nuclear plants to stave off their near-term closure makes sense. Moreover, providing assistance to the plants to keep them in operation will

<sup>&</sup>lt;sup>1</sup> These statistics were obtained from FERC as of May 8, 2019. There are slides included in Appendix B to my testimony that identify the location and developer of these projects.

<sup>&</sup>lt;sup>2</sup> Earlier this week as part of an escalating dispute of trade, China raised its tariff on LNG imports from the U.S. from 10% to 25% effective June 1, 2019.

(all other being equal) tend to reduce energy and capacity prices for customers. More about that later in my testimony.

Let me offer some additional positive observations about the current version of the legislation. The approach the legislation has taken to fund support for clean air facilities is through a capped and relatively modest monthly customer charge. Eliminating the renewable and energy efficiency mandates and their associated cost with the intent of producing on overall decrease in customer bills is laudable.

When I testified before the Energy and Natural Resources Subcommittee on Energy Generation on April 23, 2019, I suggested the legislation should be modified so that the Clear Air Fund payments did not exist in perpetuity. The substitute bill now requires a study to be conducted in 2029 regarding the continuing need for the Clean Air Program.

The substitute legislation now phases out the elimination of the energy efficiency mandates, rather than having a flash cut to eliminate the energy efficiency mandates on the effective date of the legislation. This will help to allow electric distribution companies to minimize legacy costs.

Additionally, the substitute legislation expands the current opt-out to include all mercantile customers, something we have advocated for as an organization for many years. It also eliminates the current opt-out reporting requirement to the PUCO, a common-sense outcome given the planned elimination of the mandates.

The legislation provides that legacy energy efficiency and renewable energy transition costs will be funded through Clean Air Fund revenues. This help to ensure that customers will see, once the legislation is fully effective, a net decrease in their bills.

The legislation also strengthens Ohio's reasonable arrangement statute by requiring the PUCO to minimize electricity rates when approving a reasonable arrangement for a trade exposed manufacturer. While this reflects what I believe to be recent actual performance by the PUCO, including this provision helps to ensure this remains the case.

Let me speak briefly to debunk a few myths about what the legislation does not do. It does not destroy the ability of zero emission wind resources to be developed in Ohio. Although the renewable mandate is being eliminated, zero emission wind resources would be eligible to receive payments from the Clean Air Fund. In fact, eligibility to receive payments would extend to wind resources located behind the meter of a retail customer. This makes eminent sense, as behind the meter wind resources are the cleanest form of zero emission resources as they eliminate the transmission and distribution losses associated with in front of the meter zero emission resources.

A trade publication I receive (SNL Power Daily) reported the price of Ohio located RECs as of May 9, 2019 to be \$6.31 per MWH for delivery year 2019 and \$6.40 per MWH for delivery year 2020. By my understanding of modern math, a \$9.00 per MWH payment is 141% higher than a payment of \$6.40 per MWH. If HB 6 passes in its present form, I suspect there will be no shortage of applications to certify zero emission wind resources before the Ohio Air Quality Development Authority.<sup>3</sup>

<sup>&</sup>lt;sup>3</sup> Additionally, although HB 6 would eliminate Ohio's renewable energy mandates, renewable energy developers would continue to be eligible to sell any RECs they generate both in-state and out of state.

Additionally, the legislation does not eliminate energy efficiency improvements that have already occurred under the existing mandates. Energy efficiency improvements that are already in place will continue. Further, electric distribution companies are permitted to establish new energy efficiency programs for customers that <u>voluntarily</u> opt-in.

Thanks again for the opportunity to offer testimony. I would be happy to answer any questions.

#### **ABOUT INDUSTRIAL ENERGY USERS-OHIO**

The Industrial Energy Users-Ohio ("IEU-Ohio") is a group of energy-intensive manufacturing and business customers that have experienced changing, volatile energy markets across the country. As contributors to Ohio's economy, IEU-Ohio wants to use that expertise to assist other business customers to understand and benefit from opportunities in emerging energy markets.

As an organization, IEU-Ohio works proactively to address potential issues and decisions before they become problems. We are active in legislative, regulatory and technical venues so that rules and regulations established in competitive markets provide opportunities for all consumers. A primary goal is to help shape Ohio energy policy and enable effective competitive retail energy markets that can then assist Ohio's businesses in becoming strong global competitors.

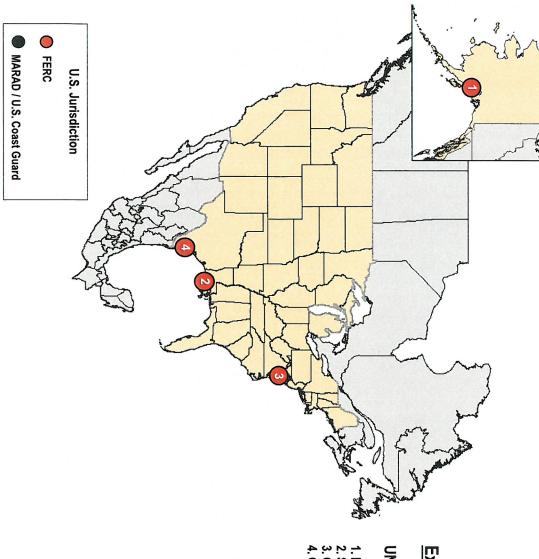
IEU-Ohio's members work together to address matters that affect the availability of utility services and the cost of such services. IEU-Ohio seeks to promote rational and consistent policies that will assure an adequate, reliable and efficient supply of energy for all consumers at competitive prices.

#### **APPENDIX B**

#### EXISTING AND PLANNED LNG EXPORT FACILITIES UNDER DEVELOPMENT

# North American LNG Export Terminals Existing





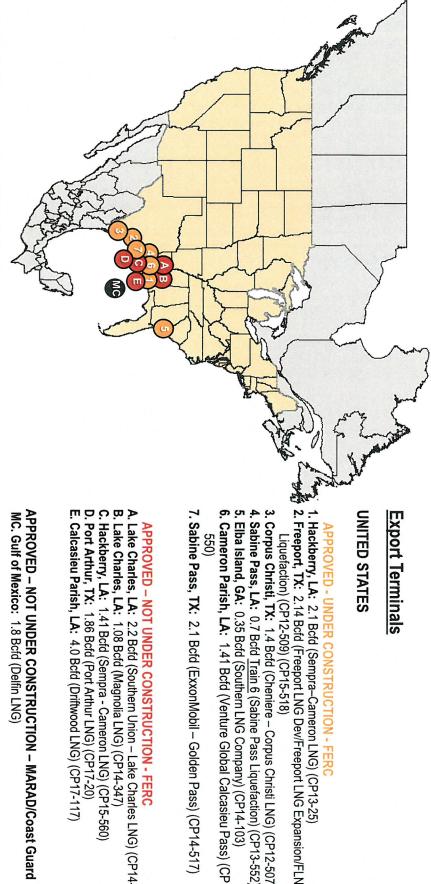
## **Export Terminals**

#### **UNITED STATES**

- Kenai, AK: 0.2 Bcfd (ConocoPhillips)
   Sabine, LA: 3.5 Bcfd (Cheniere/Sabine Pass LNG Trains 1-5)
   Cove Point, MD: 0.82 Bcfd (Dominion–Cove Point LNG)
   Corpus Christi, TX: 0.71 Bcfd (Cheniere Corpus Christi LNG Train 1)

# North American LNG Export Terminals Approved, Not Yet Built





## **Export Terminals**

### **UNITED STATES**

# APPROVED - UNDER CONSTRUCTION - FERC

- 1. Hackberry, LA: 2.1 Bcfd (Sempra-Cameron LNG) (CP13-25)
- Freeport, TX: 2.14 Bcfd (Freeport LNG Dev/Freeport LNG Expansion/FLNG Liquefaction) (CP12-509) (CP15-518)
- 3. Corpus Christi, TX: 1.4 Bcfd (Cheniere Corpus Christi LNG) (CP12-507)★
- 5. Elba Island, GA: 0.35 Bcfd (Southern LNG Company) (CP14-103)
- 6. Cameron Parish, LA: 1.41 Bcfd (Venture Global Calcasieu Pass) (CP15-
- 7. Sabine Pass, TX: 2.1 Bcfd (ExxonMobil Golden Pass) (CP14-517)

# APPROVED - NOT UNDER CONSTRUCTION - FERC

- A. Lake Charles, LA: 2.2 Bcfd (Southern Union Lake Charles LNG) (CP14-120)
- B. Lake Charles, LA: 1.08 Bcfd (Magnolia LNG) (CP14-347)

- C. Hackberry, LA: 1.41 Bcfd (Sempra Cameron LNG) (CP15-560)
  D. Port Arthur, TX: 1.86 Bcfd (Port Arthur LNG) (CP17-20)
  E. Calcasieu Parish, LA: 4.0 Bcfd (Driftwood LNG) (CP17-117)

# APPROVED - NOT UNDER CONSTRUCTION - MARAD/Coast Guard MC. Gulf of Mexico: 1.8 Bcfd (Delfin LNG)

FERC - Approved, Under Construction

U.S. Jurisdiction & Status

FERC - Approved, Not Under Construction

MARAD / U.S. Coast Guard

For Canadian LNG Import and Proposed Export Facilities go to:

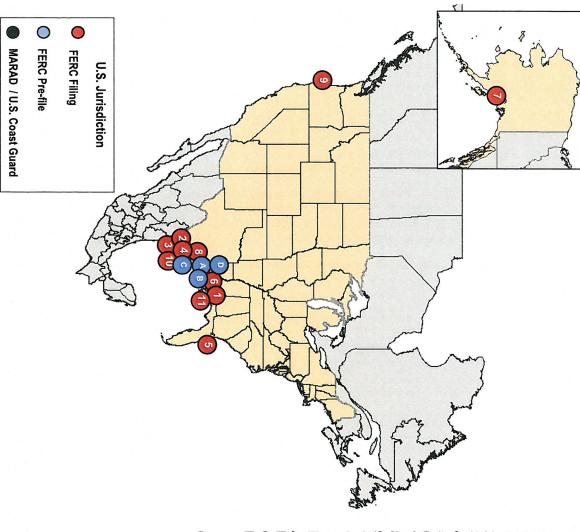
https://www.nrcan.gc.ca/energy/natural-gas/5683

★ Trains 2 & 3

As of May 8, 2019

# North American LNG Export Terminals Proposed





#### **UNITED STATES**

## **PROPOSED TO FERC**

- Pending Applications:
- 1. Pascagoula, MS: 1.5 Bcfd (Gulf LNG Liquefaction) (CP15-521)
- 2. Brownsville, TX: 0.55 Bcfd (Texas LNG Brownsville) (CP16-116)
- 3. Brownsville, TX: 3.6 Bcfd (Rio Grande LNG NextDecade) (CP16-454)
- 4. Brownsville, TX: 0.9 Bcfd (Annova LNG Brownsville) (CP16-480)
- 6. Plaquemines Parish, LA: 3.40 Bcfd (Venture Global LNG) (CP17-66) 5. Jacksonville, FL: 0.132 Bcf/d (Eagle LNG Partners) (CP17-41)
- Nikiski, AK: 2.63 Bcfd (Alaska Gasline) (CP17-178)
- 8. Freeport, TX: 0.72 Bcfd (Freeport LNG Dev) (CP17-470)
- 9. Coos Bay, OR: 1.08 Bcfd (Jordan Cove) (CP17-494)
- 10. Corpus Christi, TX: 1.86 Bcfd (Cheniere Corpus Christi LNG) (CP18-512)
- 11. Sabine Pass, LA: NA Bcfd (Sabine Pass Liquefaction) (CP19-11)

## Projects in Pre-filing:

- A. Cameron Parish, LA: 1.18 Bcfd (Commonwealth, LNG) (PF17-8)
- B. LaFourche Parish, LA: 0.65 Bcfd (Port Fourchon LNG) (PF17-9)
- C. Galveston Bay, TX: 1.2 Bcfd (Galveston Bay LNG) (PF18-7)
- D. Plaquemines Parish, LA: 0.9 Bcfd (Pointe LNG) (PF18-8)

For Canadian LNG Import and Proposed Export Facilities:

https://www.nrcan.gc.ca/energy/natural-gas/5683