As Introduced

134th General Assembly

Regular Session 2021-2022

H. B. No. 208

Representatives Hillyer, Skindell

Cosponsors: Representatives Boyd, Crossman, Leland, Kelly, Lepore-Hagan, Denson, Russo, Sykes, Brent, Sweeney, Brown, Miller, A., Miranda, Galonski, Ingram, Lightbody, Smith, K., Liston, Sobecki, Howse, West, Weinstein, Miller, J., Blackshear, Boggs, Crawley, Hicks-Hudson, Jarrells, O'Brien, Robinson, Sheehy, Smith, M., Troy, Upchurch, Lampton

A BILL

Τc	o amend sections 4112.01 and 4112.05 of the	1
	Revised Code to enact the Ohio Fairness Act to	2
	prohibit discrimination on the basis of sexual	3
	orientation or gender identity or expression, to	4
	add mediation as an informal method that the	5
	Ohio Civil Rights Commission may use, and to	6
	uphold existing religious exemptions under	7
	Ohio's Civil Rights Law.	8

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 4112.01 and 4112.05 of the	9
Revised Code be amended to read as follows:	10
Sec. 4112.01. (A) As used in this chapter:	11
(1) "Person" includes one or more individuals,	12
partnerships, associations, organizations, corporations, legal	13
representatives, trustees, trustees in bankruptcy, receivers,	14
and other organized groups of persons. "Person" also includes,	15

but is not limited to, any owner, lessor, assignor, builder, 16 manager, broker, salesperson, appraiser, agent, employee, 17 lending institution, and the state and all political 18 subdivisions, authorities, agencies, boards, and commissions of 19 the state. 20 (2) "Employer" means the state, any political subdivision 21 of the state, or a person employing four or more persons within 22 the state, and any agent of the state, political subdivision, or 23 person. 24 (3) "Employee" means an individual employed by any 25 employer but does not include any individual employed in the 26 domestic service of any person. 27 (4) "Labor organization" includes any organization that 28 exists, in whole or in part, for the purpose of collective 29 bargaining or of dealing with employers concerning grievances, 30 terms or conditions of employment, or other mutual aid or 31 protection in relation to employment. 32 (5) "Employment agency" includes any person regularly 33 undertaking, with or without compensation, to procure 34 opportunities to work or to procure, recruit, refer, or place 35 employees. 36 (6) "Commission" means the Ohio civil rights commission 37 created by section 4112.03 of the Revised Code. 38 (7) "Discriminate" includes segregate or separate. 39 (8) "Unlawful discriminatory practice" means any act 40 prohibited by section 4112.02, 4112.021, or 4112.022 of the 41 Revised Code. 42

(9) "Place of public accommodation" means any inn,

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restaurant, eating house, barbershop, public conveyance by air, 44 land, or water, theater, store, other place for the sale of 45 merchandise, or any other place of public accommodation or 46 amusement of which the accommodations, advantages, facilities, 47 or privileges are available to the public. 48

(10) "Housing accommodations" includes any building or structure, or portion of a building or structure, that is used or occupied or is intended, arranged, or designed to be used or occupied as the home residence, dwelling, dwelling unit, or sleeping place of one or more individuals, groups, or families whether or not living independently of each other; and any vacant land offered for sale or lease. "Housing accommodations" also includes any housing accommodations held or offered for sale or rent by a real estate broker, salesperson, or agent, by any other person pursuant to authorization of the owner, by the owner, or by the owner's legal representative.

(11) "Restrictive covenant" means any specification limiting the transfer, rental, lease, or other use of any housing accommodations because of race, color, religion, sex, military status, familial status, national origin, disability, or ancestry, or any limitation based upon affiliation with or approval by any person, directly or indirectly, employing race, color, religion, sex, military status, familial status, national origin, disability, or ancestry as a condition of affiliation or approval.

(12) "Burial lot" means any lot for the burial of deceased
persons within any public burial ground or cemetery, including,
but not limited to, cemeteries owned and operated by municipal
corporations, townships, or companies or associations
incorporated for cemetery purposes.

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(13) "Disability" means a physical or mental impairment 74 that substantially limits one or more major life activities, 75 including the functions of caring for one's self, performing 76 manual tasks, walking, seeing, hearing, speaking, breathing, 77 learning, and working; a record of a physical or mental 78 impairment; or being regarded as having a physical or mental 79 impairment. 80

(14) Except as otherwise provided in section 4112.021 of
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the Revised Code, "age" means an individual aged forty years or
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older.
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(15) "Familial status" means either of the following:

(a) One or more individuals who are under eighteen years of age and who are domiciled with a parent or guardian having legal custody of the individual or domiciled, with the written permission of the parent or guardian having legal custody, with a designee of the parent or guardian;

(b) Any person who is pregnant or in the process of securing legal custody of any individual who is under eighteen years of age.

(16)(a) Except as provided in division (A)(16)(b) of this 93
section, "physical or mental impairment" includes any of the 94
following: 95

(i) Any physiological disorder or condition, cosmetic
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disfigurement, or anatomical loss affecting one or more of the
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following body systems: neurological; musculoskeletal; special
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sense organs; respiratory, including speech organs;
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cardiovascular; reproductive; digestive; genito-urinary; hemic
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and lymphatic; skin; and endocrine;

(ii) Any mental or psychological disorder, including, but 102

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not limited to, intellectual disability, organic brain syndrome,	103	
emotional or mental illness, and specific learning disabilities;	104	
(iii) Diseases and conditions, including, but not limited	105	
to, orthopedic, visual, speech, and hearing impairments,	106	
cerebral palsy, autism, epilepsy, muscular dystrophy, multiple	107	
sclerosis, cancer, heart disease, diabetes, human	108	
immunodeficiency virus infection, intellectual disability,	109	
emotional illness, drug addiction, and alcoholism.	110	
(b) "Physical or mental impairment" does not include any	111	
of the following:	112	
(i) Homosexuality and bisexuality;	113	
(ii) Transvestism, transsexualism, pedophilia,	114	
exhibitionism, voyeurism, gender identity disorders not	115	
resulting from physical impairments, or other sexual behavior	116	
disorders;	117	
(iii) Compulsive gambling, kleptomania, or pyromania;	118	
(iv) Psychoactive substance use disorders resulting from	119	
the current illegal use of a controlled substance or the current	120	
use of alcoholic beverages.	121	
(17) "Dwelling unit" means a single unit of residence for	122	
a family of one or more persons.	123	
(18) "Common use areas" means rooms, spaces, or elements	124	
inside or outside a building that are made available for the use	125	
of residents of the building or their guests, and includes, but	126	
is not limited to, hallways, lounges, lobbies, laundry rooms,		
refuse rooms, mail rooms, recreational areas, and passageways		
among and between buildings.	129	

(19) "Public use areas" means interior or exterior rooms 130

or spaces of a privately or publicly owned building that are	131
made available to the general public.	131
(20) "Controlled substance" has the same meaning as in	133
section 3719.01 of the Revised Code.	134
(21) "Disabled tenant" means a tenant or prospective	135
tenant who is a person with a disability.	136
(22) "Military status" means a person's status in "service	137
in the uniformed services" as defined in section 5923.05 of the	138
Revised Code.	139
(23) "Aggrieved person" includes both of the following:	140
(a) Any person who claims to have been injured by any	141
unlawful discriminatory practice described in division (H) of	142
section 4112.02 of the Revised Code;	143
(b) Any person who believes that the person will be	144
injured by any unlawful discriminatory practice described in	145
division (H) of section 4112.02 of the Revised Code that is	146
about to occur.	147
(24) "Unlawful discriminatory practice relating to	148
employment" means both of the following:	149
(a) An unlawful discriminatory practice that is prohibited	150
by division (A), (B), (C), (D), (E), or (F) of section 4112.02	151
of the Revised Code;	152
(b) An unlawful discriminatory practice that is prohibited	153
by division (I) or (J) of section 4112.02 of the Revised Code	154
that is related to employment.	155
(25) "Notice of right to sue" means a notice sent by the	156
commission to a person who files a charge under section 4112.051	157

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of the Revised Code that states that the person who filed the158charge may bring a civil action related to the charge pursuant159to section 4112.052 or 4112.14 of the Revised Code, in160accordance with section 4112.052 of the Revised Code.161

(B) For the purposes of divisions (A) to (F) of section 162 4112.02 of the Revised Code, the terms "because of sex" and "on 163 the basis of sex" include, but are not limited to, because of or 164 on the basis of pregnancy, any illness arising out of and 165 occurring during the course of a pregnancy, childbirth, or 166 167 related medical conditions. Women affected by pregnancy, childbirth, or related medical conditions shall be treated the 168 same for all employment-related purposes, including receipt of 169 benefits under fringe benefit programs, as other persons not so 170 affected but similar in their ability or inability to work, and 171 nothing in division (B) of section 4111.17 of the Revised Code 172 shall be interpreted to permit otherwise. This division shall 173 not be construed to require an employer to pay for health 174 insurance benefits for abortion, except where the life of the 175 mother would be endangered if the fetus were carried to term or 176 except where medical complications have arisen from the 177 abortion, provided that nothing in this division precludes an 178 employer from providing abortion benefits or otherwise affects 179 bargaining agreements in regard to abortion. 180

(C) For purposes of the Revised Code, any provision181respecting sex discrimination includes discrimination because of182a person's sexual orientation or gender identity or expression.183

Sec. 4112.05. (A) (1) With the exception of unlawful184discriminatory practices relating to employment, the commission,185as provided in this section, shall prevent any person from186engaging in unlawful discriminatory practices.187

(2) The commission may at any time attempt to resolve 188 allegations of unlawful discriminatory practices other than 189 allegations concerning unlawful discriminatory practices 190 relating to employment by the use of alternative dispute 191 resolution, provided that, before instituting the formal hearing 192 authorized by division (B) of this section, it shall attempt, by 193 informal methods of conference, conciliation, <u>mediation</u>, and 194 persuasion, to induce compliance with this chapter. 195

(B) (1) Any person may file a charge with the commission 196 alleging that another person has engaged or is engaging in an 197 unlawful discriminatory practice. In the case of a charge 198 alleging an unlawful discriminatory practice that is not an 199 unlawful discriminatory practice relating to employment and that 200 is described in division (G), (I), or (J) of section 4112.02 or 201 in section 4112.021 or 4112.022 of the Revised Code, the charge 202 shall be in writing and under oath and shall be filed with the 203 commission within six months after the alleged unlawful 204 discriminatory practice was committed. In the case of a charge 205 alleging an unlawful discriminatory practice described in 206 division (H) of section 4112.02 of the Revised Code, the charge 207 shall be in writing and under oath and shall be filed with the 208 commission within one year after the alleged unlawful 209 discriminatory practice was committed. 210

(a) An oath under this section may be made in any form of
affirmation the person deems binding on the person's conscience.
Acceptable forms include, but are not limited to, declarations
made under penalty of perjury.

(b) Any charge timely received, via facsimile, postal
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mail, electronic mail, or otherwise, may be signed under oath
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after the limitations period for filing set forth under division
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(B) (1) of this section and will relate back to the originalfiling date.

(2) Upon receiving a charge other than a charge concerning 220 unlawful discriminatory practices relating to employment, the 221 commission may initiate a preliminary investigation to determine 222 whether it is probable that an unlawful discriminatory practice 223 has been or is being engaged in. The commission also may 224 conduct, upon its own initiative and independent of the filing 225 of any charges, a preliminary investigation relating to any of 226 227 the unlawful discriminatory practices that are not unlawful discriminatory practices relating to employment and that are 228 described in division (I) or (J) of section 4112.02 or in 229 section 4112.021 or 4112.022 of the Revised Code. Prior to a 230 notification of a complainant under division (B)(4) of this 231 section or prior to the commencement of informal methods of 232 conference, conciliation, mediation, and persuasion, or 233 alternative dispute resolution, under that division, the members 234 of the commission and the officers and employees of the 235 commission shall not make public in any manner and shall retain 236 as confidential all information that was obtained as a result of 237 or that otherwise pertains to a preliminary investigation other 238 than one described in division (B)(3) of this section. 239

(3) (a) Unless it is impracticable to do so and subject to 240 its authority under division (B)(3)(d) of this section, the 241 commission shall complete a preliminary investigation of a 242 charge filed pursuant to division (B)(1) of this section that 243 alleges an unlawful discriminatory practice described in 244 division (H) of section 4112.02 of the Revised Code, and shall 245 take one of the following actions, within one hundred days after 246 247 the filing of the charge:

(i) Notify the complainant and the respondent that it is
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not probable that an unlawful discriminatory practice described
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in division (H) of section 4112.02 of the Revised Code has been
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or is being engaged in and that the commission will not issue a
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complaint in the matter;

(ii) Initiate a complaint and schedule it for informal methods of conference, conciliation, <u>mediation</u>, and persuasion, or alternative dispute resolution;

256 (iii) Initiate a complaint and refer it to the attorney general with a recommendation to seek a temporary or permanent 257 injunction or a temporary restraining order. If this action is 258 taken, the attorney general shall apply, as expeditiously as 259 possible after receipt of the complaint, to the court of common 260 pleas of the county in which the unlawful discriminatory 261 practice allegedly occurred for the appropriate injunction or 262 order, and the court shall hear and determine the application as 263 expeditiously as possible. 264

(b) If it is not practicable to comply with the
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requirements of division (B) (3) (a) of this section within the
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one-hundred-day period described in that division, the
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commission shall notify the complainant and the respondent in
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writing of the reasons for the noncompliance.

(c) Prior to the issuance of a complaint under division 270 (B)(3)(a)(ii) or (iii) of this section or prior to a 271 notification of the complainant and the respondent under 272 division (B)(3)(a)(i) of this section, the members of the 273 commission and the officers and employees of the commission 274 shall not make public in any manner and shall retain as 275 confidential all information that was obtained as a result of or 276 that otherwise pertains to a preliminary investigation of a 277

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charge filed pursuant to division (B)(1) of this section that278alleges an unlawful discriminatory practice described in279division (H) of section 4112.02 of the Revised Code.280

(d) Notwithstanding the types of action described in 281 divisions (B)(3)(a)(ii) and (iii) of this section, prior to the 282 issuance of a complaint or the referral of a complaint to the 283 attorney general and prior to endeavoring to eliminate an 284 unlawful discriminatory practice described in division (H) of 285 section 4112.02 of the Revised Code by informal methods of 286 287 conference, conciliation, <u>mediation</u>, and persuasion, or by alternative dispute resolution, the commission may seek a 288 temporary or permanent injunction or a temporary restraining 289 order in the court of common pleas of the county in which the 290 unlawful discriminatory practice allegedly occurred. 291

(4) If the commission determines after a preliminary 292 investigation other than one concerning an alleged unlawful 293 discriminatory practice relating to employment or one described 294 in division (B)(3) of this section that it is not probable that 295 an unlawful discriminatory practice has been or is being engaged 296 in, it shall notify any complainant under division (B)(1) of 297 this section that it has so determined and that it will not 298 issue a complaint in the matter. If the commission determines 299 after a preliminary investigation other than one concerning an 300 alleged unlawful discriminatory practice relating to employment 301 or one described in division (B)(3) of this section that it is 302 probable that an unlawful discriminatory practice has been or is 303 being engaged in, it shall endeavor to eliminate the practice by 304 informal methods of conference, conciliation, mediation, and 305 persuasion, or by alternative dispute resolution. 306

(5) Nothing said or done during informal methods of

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conference, conciliation, <u>mediation,</u> and persuasion, or during 308 alternative dispute resolution, under this section shall be 309 disclosed by any member of the commission or its staff or be 310 used as evidence in any subsequent hearing or other proceeding. 311 If, after a preliminary investigation and the use of informal 312 methods of conference, conciliation, <u>mediation</u>, and persuasion, 313 314 or alternative dispute resolution, under this section, the commission is satisfied that any unlawful discriminatory 315 practice will be eliminated, it may treat the charge involved as 316 being conciliated and enter that disposition on the records of 317 the commission. If the commission fails to effect the 318 elimination of an unlawful discriminatory practice by informal 319 methods of conference, conciliation, <u>mediation</u>, and persuasion, 320 or by alternative dispute resolution under this section and to 321 obtain voluntary compliance with this chapter, the commission 322 shall issue and cause to be served upon any person, including 323 the respondent against whom a complainant has filed a charge 324 pursuant to division (B)(1) of this section, a complaint stating 325 the charges involved and containing a notice of an opportunity 326 for a hearing before the commission, a member of the commission, 327 or a hearing examiner at a place that is stated in the notice 328 and that is located within the county in which the alleged 329 unlawful discriminatory practice has occurred or is occurring or 330 in which the respondent resides or transacts business. The 331 hearing shall be held not less than thirty days after the 332 service of the complaint upon the complainant, the aggrieved 333 persons other than the complainant on whose behalf the complaint 334 is issued, and the respondent, unless the complainant, an 335 aggrieved person, or the respondent elects to proceed under 336 division (A)(2) of section 4112.055 of the Revised Code when 337 that division is applicable. If a complaint pertains to an 338 339 alleged unlawful discriminatory practice described in division

(H) of section 4112.02 of the Revised Code, the complaint shall
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notify the complainant, an aggrieved person, and the respondent
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of the right of the complainant, an aggrieved person, or the
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respondent to elect to proceed with the administrative hearing
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process under this section or to proceed under division (A) (2)
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of section 4112.055 of the Revised Code.

(6) The attorney general shall represent the commission at any hearing held pursuant to division (B)(5) of this section and shall present the evidence in support of the complaint.

(7) Any complaint issued pursuant to division (B) (5) of
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this section after the filing of a charge under division (B) (1)
of this section shall be so issued within one year after the
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complainant filed the charge with respect to an alleged unlawful
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discriminatory practice.

(C) (1) Any complaint issued pursuant to division (B) of
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this section may be amended by the commission, a member of the
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commission, or the hearing examiner conducting a hearing under
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division (B) of this section.

(a) Except as provided in division (C) (1) (b) of this
section, a complaint issued pursuant to division (B) of this
section may be amended at any time prior to or during the
hearing.

(b) If a complaint issued pursuant to division (B) of this
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section alleges an unlawful discriminatory practice described in
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division (H) of section 4112.02 of the Revised Code, the
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complaint may be amended at any time up to seven days prior to
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the hearing and not thereafter.

(2) The respondent has the right to file an answer or anamended answer to the original and amended complaints and to368

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appear at the hearing in person, by attorney, or otherwise to369examine and cross-examine witnesses.370

(D) The complainant shall be a party to a hearing under 371 division (B) of this section, and any person who is an 372 indispensable party to a complete determination or settlement of 373 a question involved in the hearing shall be joined. Any 374 aggrieved person who has or claims an interest in the subject of 375 the hearing and in obtaining or preventing relief against the 376 unlawful discriminatory practices complained of shall be 377 permitted to appear only for the presentation of oral or written 378 arguments, to present evidence, perform direct and cross-379 examination, and be represented by counsel. The commission shall 380 adopt rules, in accordance with Chapter 119. of the Revised Code 381 governing the authority granted under this division. 382

(E) In any hearing under division (B) of this section, the 383 commission, a member of the commission, or the hearing examiner 384 shall not be bound by the Rules of Evidence but, in ascertaining 385 the practices followed by the respondent, shall take into 386 account all reliable, probative, and substantial statistical or 387 other evidence produced at the hearing that may tend to prove 388 389 the existence of a predetermined pattern of employment or membership, provided that nothing contained in this section 390 shall be construed to authorize or require any person to observe 391 the proportion that persons of any race, color, religion, sex, 392 military status, familial status, national origin, disability, 393 age, or ancestry bear to the total population or in accordance 394 with any criterion other than the individual qualifications of 395 the applicant. 396

(F) The testimony taken at a hearing under division (B) of 397this section shall be under oath and shall be reduced to writing 398

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and filed with the commission. Thereafter, in its discretion, 399 the commission, upon the service of a notice upon the 400 complainant and the respondent that indicates an opportunity to 401 be present, may take further testimony or hear argument. 402 (G)(1)(a) If, upon all reliable, probative, and 403 substantial evidence presented at a hearing under division (B) 404 of this section, the commission determines that the respondent 405 has engaged in, or is engaging in, any unlawful discriminatory 406 practice, whether against the complainant or others, the 407 commission shall state its findings of fact and conclusions of 408

law and shall issue and, subject to the provisions of Chapter409119. of the Revised Code, cause to be served on the respondent410an order requiring the respondent to do all of the following:411

(i) Cease and desist from the unlawful discriminatory412practice;413

(ii) Take any further affirmative or other action that will effectuate the purposes of this chapter, including, but not limited to, hiring, reinstatement, or upgrading of employees with or without back pay, or admission or restoration to union membership;

(iii) Report to the commission the manner of compliance. 419

If the commission directs payment of back pay, it shall420make allowance for interim earnings.421

(b) If the commission finds a violation of division (H) of
section 4112.02 of the Revised Code, in addition to the action
described in division (G) (1) (a) of this section, the commission
additionally may require the respondent to undergo remediation
the form of a class, seminar, or any other type of
remediation approved by the commission, may require the

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respondent to pay actual damages and reasonable attorney's fees, 428 and may, to vindicate the public interest, assess a civil 429 penalty against the respondent as follows: 430

(i) If division (G) (1) (b) (ii) or (iii) of this section
does not apply, a civil penalty in an amount not to exceed ten
thousand dollars;

(ii) If division (G)(1)(b)(iii) of this section does not 434 apply and if the respondent has been determined by a final order 435 of the commission or by a final judgment of a court to have 436 committed one violation of division (H) of section 4112.02 of 437 the Revised Code during the five-year period immediately 438 preceding the date on which a complaint was issued pursuant to 439 division (B) of this section, a civil penalty in an amount not 440 to exceed twenty-five thousand dollars; 441

(iii) If the respondent has been determined by a final 442 order of the commission or by a final judgment of a court to 443 have committed two or more violations of division (H) of section 444 4112.02 of the Revised Code during the seven-year period 445 immediately preceding the date on which a complaint was issued 446 pursuant to division (B) of this section, a civil penalty 447 damages in an amount not to exceed fifty thousand dollars. 448

(2) Upon the submission of reports of compliance, the
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(H) If the commission finds that no probable cause exists
for crediting charges of unlawful discriminatory practices or
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if, upon all the evidence presented at a hearing under division
(B) of this section on a charge, the commission finds that a

respondent has not engaged in any unlawful discriminatory457practice against the complainant or others, it shall state its458findings of fact and shall issue and cause to be served on the459complainant an order dismissing the complaint as to the460respondent. A copy of the order shall be delivered in all cases461to the attorney general and any other public officers whom the462commission considers proper.463

If, upon all the evidence presented at a hearing under464division (B) of this section on a charge, the commission finds465that a respondent has not engaged in any unlawful discriminatory466practice against the complainant or others, it may award to the467respondent reasonable attorney's fees to the extent provided in4685 U.S.C. 504 and accompanying regulations.469

(I) Until the time period for appeal set forth in division
(H) of section 4112.06 of the Revised Code expires, the
(H) of section 4112.06 of the provisions of Chapter 119. of the
(H) any time, upon reasonable notice, and in the
(H) any time, upon reasonable notice, in whole or
(H) any finding or order made by it under this section.

Section 2. That existing sections 4112.01 and 4112.05 of476the Revised Code are hereby repealed.477

Section 3. This act upholds existing religious exemptions 478 currently in Ohio law. 479