## As Introduced

134th General Assembly Regular Session 2021-2022

H. B. No. 510

**Representatives Fraizer, Ray** 

## A BILL

| To amend sections 9.242, 125.25, 153.02, and     | 1 |
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| 5513.06 and to enact sections 109.38 and 2323.59 | 2 |
| of the Revised Code to allow the Attorney        | 3 |
| General to debar a state vendor.                 | 4 |

## BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

| Section 1. That sections 9.242, 125.25, 153.02, and            | 5  |
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| 5513.06 be amended and sections 109.38 and 2323.59 of the      | 6  |
| Revised Code be enacted to read as follows:                    | 7  |
| Sec. 9.242. (A) As used in this section:                       | 8  |
| (1) "State agency" has the meaning defined in section 1.60     | 9  |
| of the Revised Code.   | 10 |
| (2) "State contract" means any contract for goods,             | 11 |
| services, or construction that is paid for in whole or in part | 12 |
| with state funds. A state contract is considered to be awarded | 13 |
| when it is entered into or executed, regardless of whether the | 14 |
| parties to the contract have exchanged any money.              | 15 |
| (3) "Participate" means to respond to any solicitation or      | 16 |
| procurement issued by a state agency or be the recipient of an | 17 |
| award of a state contract, or to provide any goods or services | 18 |

to any state agency.

(B) No vendor who has been debarred by any the attorney 20 general, a state agency, or a court of common pleas shall 21 participate in any state contract during the period of 22 debarment. After the debarment period expires, the vendor may be 23 eligible to respond to any solicitation or procurement, provide 24 goods or services to, and be awarded contracts by state agencies 25 if the vendor is not otherwise listed on a list of debarred 26 vendors applicable to state contracts. 27

(C) State agencies shall exclude any vendor debarred under
28 sections section 125.25, 153.02, 2323.59, or 5513.06 of the
29 Revised Code, or any other section of the Revised Code from
30 participating in state contracts.

Sec. 109.38. (A) The attorney general may debar a vendor as provided in section 125.25, 153.02, or 5513.06 of the Revised Code.

The authority of the attorney general to debar a vendor is35concurrent to the authority of the director of administrative36services, the executive director of the Ohio facilities37construction commission, and the director of transportation to38debar a vendor under those sections, respectively.39

(B) The attorney general may request that a court of40common pleas debar a vendor as remedy in a civil action or41proceeding, as provided in section 2323.59 of the Revised Code.42

Sec. 125.25. (A) The attorney general or director of43administrative services may debar a vendor from consideration44for contract awards upon a finding based upon a reasonable45belief that the vendor has done any of the following:46

(1) Abused the selection process by repeatedly withdrawing 47

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bids or proposals before purchase orders or contracts are issued 48 or failing to accept orders based upon firm bids; 49 (2) Failed to substantially perform a contract according 50 to its terms, conditions, and specifications within specified 51 time limits; 52 (3) Failed to cooperate in monitoring contract performance 53 by refusing to provide information or documents required in a 54 contract, failed to respond to complaints to the vendor, or 55 accumulated repeated justified complaints regarding performance 56 of a contract; 57 (4) Attempted to influence a public employee to breach 58 ethical conduct standards or to influence a contract award; 59 (5) Colluded to restrain competition by any means; 60 (6) Been convicted of a criminal offense related to the 61 application for or performance of any public or private 62 contract, including, but not limited to, embezzlement, theft, 63 forgery, bribery, falsification or destruction of records, 64 receiving stolen property, and any other offense that directly 65 reflects on the vendor's business integrity; 66 (7) Been convicted under state or federal antitrust laws; 67 (8) Deliberately or willfully submitted false or 68 misleading information in connection with the application for or 69 performance of a public contract; 70 (9) Violated any other responsible business practice or 71 72 performed in an unsatisfactory manner as determined by the attorney general or director; 73 (10) Through the default of a contract or through other 74 means had a determination of unresolved finding for recovery by 75

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| the auditor of state under section 9.24 of the Revised Code;     | 76 |
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| (11) Acted in such a manner as to be debarred from               | 77 |
| participating in a contract with any governmental agency.        | 78 |
| (B) When the <u>attorney general or director</u> reasonably      | 79 |
| believes that grounds for debarment exist, the attorney general  | 80 |
| or director shall send the vendor a notice of proposed debarment | 81 |
| indicating the grounds for the proposed debarment and the        | 82 |
| procedure for requesting a hearing on the proposed debarment.    | 83 |
| The hearing shall be conducted in accordance with Chapter 119.   | 84 |
| of the Revised Code. If the vendor does not respond with a       | 85 |
| request for a hearing in the manner specified in Chapter 119. of | 86 |
| the Revised Code, the attorney general or director shall issue   | 87 |
| the debarment decision without a hearing and shall notify the    | 88 |
| vendor of the decision by certified mail, return receipt         | 89 |
| requested.   | 90 |
| (C) The attorney general or director shall determine the         | 91 |
| length of the debarment period and may rescind the debarment at  | 92 |
| any time upon notification to the vendor. During the period of   | 93 |
| debarment, the vendor is not eligible to participate in any      | 94 |
| state contract. After the debarment period expires, the vendor   | 95 |
| may be eligible to be awarded contracts by state agencies if the | 96 |
| vendor is not otherwise debarred.                                | 97 |
| (D) The director, through the office of procurement              | 98 |
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services, shall maintain a list of all vendors currently99debarred under this section.100

Sec. 153.02. (A) The attorney general or the executive101director of the Ohio facilities construction commission, may102debar a contractor from contract awards for public improvements103as referred to in section 153.01 of the Revised Code or for104

| projects as defined in section 3318.01 of the Revised Code, upon | 105 |
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| proof that the contractor has done any of the following:         | 106 |
| (1) Defaulted on a contract requiring the execution of a         | 107 |
| takeover agreement as set forth in division (B) of section       | 108 |
| 153.17 of the Revised Code;                                      | 109 |
| (2) Knowingly failed during the course of a contract to          | 110 |
| maintain the coverage required by the bureau of workers'         | 111 |
| compensation;  | 112 |
| (3) Knowingly failed during the course of a contract to          | 113 |
| maintain the contractor's drug-free workplace program as         | 114 |
| required by the contract;  | 115 |
| (4) Knowingly failed during the course of a contract to          | 116 |
| maintain insurance required by the contract or otherwise by law, | 117 |
| resulting in a substantial loss to the owner, as owner is        | 118 |
| referred to in section 153.01 of the Revised Code, or to the     | 119 |
| commission and school district board, as provided in division    | 120 |
| (F) of section 3318.08 of the Revised Code;                      | 121 |
| (5) Misrepresented the firm's qualifications in the              | 122 |
| selection process set forth in sections 153.65 to 153.71 or      | 123 |
| section 3318.10 of the Revised Code;                             | 124 |
| (6) Been convicted of a criminal offense related to the          | 125 |
| application for or performance of any public or private          | 126 |
| contract, including, but not limited to, embezzlement, theft,    | 127 |
| forgery, bribery, falsification or destruction of records,       | 128 |
| receiving stolen property, and any other offense that directly   | 129 |
| reflects on the contractor's business integrity;                 | 130 |
| (7) Been convicted of a criminal offense under state or          | 131 |
| federal antitrust laws;  | 132 |

(8) Deliberately or willfully submitted false or
misleading information in connection with the application for or
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performance of a public contract;
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(9) Been debarred from bidding on or participating in a136contract with any state or federal agency.137

(B) When the <u>attorney general or executive director debars</u>
a contractor that is a partnership, association, or corporation,
the <u>attorney general or executive director also may debar any</u>
partner of the partnership or any officer or director of the
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association or corporation, as applicable.

(C) When the <u>attorney general or executive director</u> 143 reasonably believes that grounds for debarment exist, the 144 attorney general or executive director shall send the contractor 145 a notice of proposed debarment indicating the grounds for the 146 proposed debarment and the procedure for requesting a hearing on 147 the proposed debarment. The hearing shall be conducted in 148 accordance with Chapter 119. of the Revised Code. If the 149 contractor does not respond with a request for a hearing in the 150 manner specified in Chapter 119. of the Revised Code, the 151 attorney general or executive director shall issue the debarment 152 decision without a hearing and shall notify the contractor of 153 the decision by certified mail, return receipt requested. 154

(D) The attorney general or executive director shall 155 determine the length of the debarment period and may rescind the 156 debarment at any time upon notification to the contractor. 157 During the period of debarment, the contractor is not eligible 158 to bid for or participate in any contract for a public 159 improvement as referred to in section 153.01 of the Revised Code 160 or for a project as defined in section 3318.01 of the Revised 161 Code. After the debarment period expires, the contractor may be 162

eligible to bid for and participate in such contracts if the 163 vendor is not otherwise debarred. 164 (E) The executive director shall maintain a list of all 165 contractors currently debarred under this section. Any 166 governmental entity awarding a contract for construction of a 167 public improvement or project may use a contractor's presence on 168 the debarment list to determine whether a contractor is 169 responsible or best under section 9.312 or any other section of 170 the Revised Code in the award of a contract. 171 (F) As used in this section, "contractor" means a 172 construction contracting business, a subcontractor of a 173 construction contracting business, a supplier of materials, or a 174 manufacturer of materials. 175 Sec. 2323.59. In a civil action or proceeding between the 176 attorney general and a vendor, upon request of the attorney 177 general, the court may debar a vendor from consideration for 178 state contract awards as a remedy in the civil action or 179 proceeding. The court shall consider whether the debarment is in 180 the public interest. 181 182 The court shall determine the length of the debarment period and may rescind the debarment at any time upon 183 notification to the vendor. The vendor is not eligible to bid 184 for or participate in any state contract during the period of 185 debarment. After the debarment period expires, the vendor may be 186 eligible to bid for and participate in such contracts if the 187 vendor is not otherwise debarred. 188 The attorney general shall maintain a list of all vendors 189 currently debarred under this section. 190

Sec. 5513.06. (A) The attorney general or the director of 191

| transportation may debar a vendor from consideration for         | 192 |
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| contract awards upon a finding based upon a reasonable belief    | 193 |
| that the vendor has done any of the following:                   | 194 |
| (1) Abused the solicitation process by repeatedly                | 195 |
| withdrawing bids before purchase orders or contracts are issued  | 196 |
| or failing to accept orders based upon firm bids;                | 197 |
| (2) Failed to substantially perform a contract according         | 198 |
| to its terms, conditions, and specifications within specified    | 199 |
| time limits;   | 200 |
| (3) Failed to cooperate in monitoring contract performance       | 201 |
| by refusing to provide information or documents required in a    | 202 |
| contract, failed to respond and correct matters related to       | 203 |
| complaints to the vendor, or accumulated repeated justified      | 204 |
| complaints regarding performance of a contract;                  | 205 |
| (4) Attempted to influence a public employee to breach           | 206 |
| ethical conduct standards;                                       | 207 |
| (5) Colluded with other bidders to restrain competition by       | 208 |
| any means;   | 209 |
| (6) Been convicted of a criminal offense related to the          | 210 |
| application for or performance of any public or private          | 211 |
| contract, including, but not limited to, embezzlement, theft,    | 212 |
| forgery, bribery, falsification or destruction of records,       | 213 |
| receiving stolen property, and any other offense that directly   | 214 |
| reflects on the vendor's business integrity;                     | 215 |
| (7) Been convicted under state or federal antitrust laws;        | 216 |
| (8) Deliberately or willfully submitted false or                 | 217 |
| misleading information in connection with the application for or | 218 |
| performance of a public contract;                                | 219 |

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(9) Has been debarred by a state agency, another state, or 220 by any agency or department of the federal government; 221 (10) Violated any other responsible business practice or 222 performed in an unsatisfactory manner as determined by the 223 attorney general or director. 224 (B) When the <u>attorney general or director</u> reasonably 225 believes that grounds for debarment exist, the attorney general 226 227 or director shall send the vendor a notice of proposed debarment. If the vendor is a partnership, association, or 228 corporation, the attorney general or director also may debar 229 from consideration for contract awards any partner of the 230 partnership, or the officers and directors of the association or 231 corporation, being debarred. When the attorney general or 232 director reasonably believes that grounds for debarment exist, 233 the attorney general or director shall send the individual 234 involved a notice of proposed debarment. A notice of proposed 235 debarment shall indicate the grounds for the debarment of the 236 vendor or individual and the procedure for requesting a hearing. 237 The notice and hearing shall be in accordance with Chapter 119. 238 of the Revised Code. If the vendor or individual does not 239 respond with a request for a hearing in the manner specified in 240 Chapter 119. of the Revised Code, the attorney general or 241 director shall issue the debarment decision without a hearing 242 and shall notify the vendor or individual of the decision by 243 certified mail, return receipt requested. The-244

(C) The debarment period may be of any length determined245by the attorney general or director and the attorney general or246director may modify or rescind the debarment at any time. During247the period of debarment, the director shall not include on a248bidder list or consider for a contract award any partnership,249

| association, or corporation affiliated with a debarred        | 250 |
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| individual. After the debarment period expires, the vendor or | 251 |
| individual, and any partnership, association, or corporation  | 252 |
| affiliated with the individual, may reapply for inclusion on  | 253 |
| bidder lists through the regular application process if such  | 254 |
| entity or individual is not otherwise debarred.               | 255 |
| Section 2. That existing sections 9.242, 125.25, 153.02,      | 256 |

and 5513.06 of the Revised Code are hereby repealed. 257