## As Introduced

# 134th General Assembly

# Regular Session 2021-2022

S. B. No. 185

#### **Senator Schaffer**

Cosponsors: Senators Johnson, Brenner, Rulli, Lang, Antani, Kunze, Peterson, O'Brien, Romanchuk, Roegner, Hottinger

### A BILL

| То | amend section 3761.16 and to enact section    | 1 |
|----|---|---|
|    | 5502.411 of the Revised Code regarding a      | 2 |
|    | political subdivision's emergency powers when | 3 |
|    | suppressing a riot, mob, or potential riot or | 4 |
|    | mob and the preservation of rights regarding  | 5 |
|    | firearms during an emergency.                 | 6 |

#### BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

| Section 1. That section 3761.16 be amended and section                  | 7  |
|---|----|
| 5502.411 of the Revised Code be enacted to read as follows:             | 8  |
| Sec. 3761.16. The chief administrative officer of a                     | 9  |
| political subdivision with police powers, when engaged in               | 10 |
| suppressing a riot <u>or a mob</u> or when there is a clear and present | 11 |
| danger of a riot <u>or a mob</u> , may cordon off any area or areas     | 12 |
| threatened by the riot or the mob and prohibit persons from             | 13 |
| entering the cordoned off area or areas except when carrying on         | 14 |
| necessary and legitimate pursuits and may prohibit the sale,            | 15 |
| offering for sale, dispensing, or transportation of firearms or         | 16 |
| other dangerous weapons, ammunition, dynamite, or other-                | 17 |
| dangerous explosives in, to, or from the cordoned off areas.            | 18 |

| Sec. 5502.411. (A) As used in this section:                      | 19  |
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| (1) "Ammunition" has the same meaning as in section              | 20  |
| 2305.401 of the Revised Code.                                    | 21  |
| (2) "Concealed handgun license," "deadly weapon,"                | 22  |
| "firearm," and "valid concealed handgun license" have the same   | 23  |
| meanings as in section 2923.11 of the Revised Code.              | 24  |
| (3) "Licensee" has the same meaning as in section 2923.124       | 25  |
| of the Revised Code.   | 26  |
| (B) The transport, storage, sale, transfer, commerce in,         | 27  |
| import and export of, distribution, repair, maintenance, and     | 28  |
| manufacture of firearms, ammunition, and related accessories and | 29  |
| components, shooting ranges, and other goods and services        | 30  |
| directly related to lawful firearm possession, use, storage,     | 31  |
| repair, maintenance, sale, transfer, and training in the use of  | 32  |
| firearms, are declared to be life-sustaining "essential"         | 33  |
| businesses and services for the purposes of safety and security  | 34  |
| in times of declared emergency or any other statutorily          | 35  |
| authorized response to any disaster, war, act of terrorism,      | 36  |
| riot, civil disorder, public health crisis, or emergency of      | 37  |
| whatever kind or nature.   | 38  |
| (C) Except as provided in this section, no state agency,         | 39  |
| political subdivision, or elected or appointed official or       | 4 C |
| employee of this state or any political subdivision may, under   | 41  |
| any governmental authority or color of law exercised as part of  | 42  |
| any statutorily authorized response to any disaster, war, act of | 43  |
| terrorism, riot, civil disorder, public health crisis, or        | 44  |
| emergency of whatever kind or nature, do any of the following:   | 45  |
| (1) Prohibit, regulate, or curtail the otherwise lawful          | 46  |
| possession, carrying, display, sale, transportation, transfer,   | 47  |

| defensive use, or other lawful use of any of the following:     | 48 |
|---|----|
| (a) Any firearm, including any component or accessory of a      | 49 |
| <pre>firearm;</pre>   | 50 |
| (b) Any ammunition, including any component or accessory        | 51 |
| of ammunition;  | 52 |
| (c) Any ammunition-reloading equipment, component, or           | 53 |
| supplies;   | 54 |
| (d) Any deadly weapon.  | 55 |
| (2) Require registration of firearm owners, of any              | 56 |
| firearms, including any component or accessory of a firearm, or | 57 |
| of any ammunition, including any component or accessory of      | 58 |
| ammunition;   | 59 |
| (3) Seize, commandeer, or confiscate in any manner, any of      | 60 |
| the following items that are privately owned and that are       | 61 |
| possessed, carried, displayed, sold, transferred, transported,  | 62 |
| stored, or used in connection with otherwise lawful conduct:    | 63 |
| (a) Any firearm, including any component or accessory of a      | 64 |
| <pre>firearm;</pre>   | 65 |
| (b) Any ammunition, including any component or accessory        | 66 |
| of ammunition;  | 67 |
| (c) Any ammunition-reloading equipment, component, or           | 68 |
| supplies;   | 69 |
| (d) Any deadly weapon.  | 70 |
| (4) Suspend or revoke a valid concealed handgun license,        | 71 |
| except as expressly authorized in Chapter 2923. of the Revised  | 72 |
| Code;   | 73 |
| (5) Refuse to accept or process an application for a            | 74 |

| concealed handgun license or for renewal of a concealed handgun | 75  |
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| license, provided the application for the license has been      | 76  |
| properly completed and submitted in accordance with section     | 77  |
| 2923.125 or 2923.1213 of the Revised Code and the application   | 78  |
| for the renewal has been properly completed and submitted in    | 79  |
| accordance with section 2923.125 of the Revised Code;           | 80  |
| (6) Prohibit, suspend, or limit the business operations of      | 81  |
| any entity engaged in the lawful selling or servicing of any    | 82  |
| firearms or ammunition, including any components or accessories | 83  |
| of firearms or ammunition, any ammunition-reloading equipment,  | 84  |
| <pre>component, or supplies, or any deadly weapons;</pre>       | 85  |
| (7) Prohibit, suspend, or limit the business operations of      | 86  |
| any indoor or outdoor shooting range, whether located on state  | 87  |
| lands or on land other than state lands, or of any entity       | 88  |
| engaged in providing firearms safety, firearms training,        | 89  |
| firearms license qualification or requalification, firearms     | 90  |
| safety instructor courses, or any similar class, course, or     | 91  |
| <pre>program;</pre>   | 92  |
| (8) Place restrictions or quantity limitations on any           | 93  |
| entity regarding the lawful sale or servicing of any of the     | 94  |
| <pre>following:</pre>   | 95  |
| (a) Any firearm, including any component or accessory of a      | 96  |
| <pre>firearm;</pre>   | 97  |
| (b) Any ammunition, including any component or accessory        | 98  |
| of ammunition;  | 99  |
| (c) Any ammunition-reloading equipment, component, or           | 100 |
| <pre>supplies;</pre>  | 101 |
| (d) Any deadly weapon.  | 102 |

| (9) Suspend, restrict, or prohibit otherwise lawful              | 103 |
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| hunting, fishing, or trapping activities or business entities    | 104 |
| conducting or directly facilitating lawful hunting, trapping, or | 105 |
| fishing activities, whether conducted on state lands and waters  | 106 |
| or on land and waters other than state lands and waters.         | 107 |
| (D)(1) If a concealed handgun license has been issued to a       | 108 |
| licensee under either section 2923.125 or 2923.1213 of the       | 109 |
| Revised Code, if the governor issues an executive order          | 110 |
| declaring an emergency, and if the date that the valid and       | 111 |
| existing license would or is scheduled to expire falls within    | 112 |
| the period of emergency declared by the governor's executive     | 113 |
| order or the thirty days immediately preceding the date of that  | 114 |
| declaration, then, notwithstanding the date of scheduled         | 115 |
| expiration, the license is automatically extended throughout the | 116 |
| duration of the period of the emergency plus an additional       | 117 |
| ninety days. If, during the period of the emergency or during    | 118 |
| the additional ninety days, a licensee issued a license under    | 119 |
| section 2923.125 of the Revised Code submits an application for  | 120 |
| renewal of the license or schedules an appointment with the      | 121 |
| issuing authority or another authority authorized to renew the   | 122 |
| license, the license is further automatically extended until the | 123 |
| renewal application is accepted and fully processed.             | 124 |
| (2) If division (D)(1) of this section applies with              | 125 |
| respect to a concealed handgun license, during the extension     | 126 |
| period described in that division that is applicable to that     | 127 |
| license, all of the following apply:                             | 128 |
| (a) The license shall be valid for all purposes under the        | 129 |
| laws of this state and the person to whom the license was issued | 130 |
| shall be considered for all purposes under the laws of this      | 131 |
| state to be the holder of a valid license to carry a concealed   | 132 |

| handgun, and the license shall be valid for all purposes under   | 133 |
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| section 2923.128 of the Revised Code;                            | 134 |
| (b) The license remains subject to the operation of              | 135 |
| section 2923.128 of the Revised Code during the extended period  | 136 |
| of the license and at any other time;                            | 137 |
| (c) Except for the date of scheduled expiration, all other       | 138 |
| conditions and restrictions otherwise applicable to the license  | 139 |
| and the license holder continue to apply during the extended     | 140 |
| period of the license and at any other time.                     | 141 |
| (E) Notwithstanding any inconsistent provision of law,           | 142 |
| including sections 5502.30 and 5502.35 of the Revised Code:      | 143 |
| (1) A person, group, or entity adversely affected by any         | 144 |
| manner of law, ordinance, rule, regulation, resolution,          | 145 |
| practice, or other action enacted or enforced in violation of    | 146 |
| this section may file an action for damages, injunctive relief,  | 147 |
| declaratory relief, or other appropriate redress in the court of | 148 |
| common pleas of the county in which the aggrieved person resides | 149 |
| or the group or entity is located, or in which the violation     | 150 |
| occurred.  | 151 |
| (2) In an action brought under authority of division (E)         | 152 |
| (1) of this section:   | 153 |
| (a) A person, group, or entity adversely affected by any         | 154 |
| manner of law, ordinance, rule, regulation, resolution,          | 155 |
| practice, or other action enacted or enforced by any state       | 156 |
| agency, any political subdivision, or any elected or appointed   | 157 |
| official or employee of the state or of a political subdivision  | 158 |
| in conflict with this section may bring a civil action against   | 159 |
| the state agency, political subdivision, or elected or appointed | 160 |
| official or employee of the state or of the political            | 161 |

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| subdivision seeking damages, declaratory relief, injunctive      | 162 |
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| relief, or a combination of those remedies. Any damages awarded  | 163 |
| shall be awarded against, and paid by, the state, the agency, or | 164 |
| the political subdivision. In addition to any actual damages     | 165 |
| awarded against the state, the agency, or the political          | 166 |
| subdivision and any other relief provided with respect to such   | 167 |
| an action, the court shall award reasonable expenses to any      | 168 |
| person, group, or entity that brings the action, to be paid by   | 169 |
| the state, agency, or political subdivision, if either of the    | 170 |
| <pre>following applies:</pre>                                    | 171 |
| (i) The person, group, or entity prevails in a challenge         | 172 |
| to the law, ordinance, rule, regulation, resolution, practice,   | 173 |
| or action as being in conflict with this section.                | 174 |
| (ii) The law, ordinance, rule, regulation, resolution,           | 175 |
| practice, or action or the manner of its enforcement is repealed | 176 |
| or rescinded after the civil action was filed but prior to a     | 177 |
| final court determination of the action.                         | 178 |
| (b) In addition to any other remedy available at law or in       | 179 |
| equity, a person, group, or entity aggrieved by the seizure or   | 180 |
| confiscation, in violation of this section, of one or more items | 181 |
| listed in division (C)(3) of this section may apply to the court | 182 |
| of common pleas of the county in which the item or items were    | 183 |
| seized or confiscated for the immediate return of the item or    | 184 |
| items. Except as otherwise provided in division (E)(2)(a) of     | 185 |
| this section, upon receipt of the application and a              | 186 |
| determination by the court that the seizure or confiscation of   | 187 |
| the item or items was in violation of this section, the court    | 188 |
| shall order the immediate return of the item or items by the     | 189 |
| seizing or confiscating governmental office and that office's    | 190 |
| employed officials. If a court orders the return of the seized   | 191 |

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| or confiscated item or items under this division and the item or | 192 |
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| items are not returned in accordance with the order, the         | 193 |
| aggrieved party may claim reasonable costs and attorney fees for | 194 |
| the loss and, the cost of reclaiming the item or items, or the   | 195 |
| cost of any damages to the item or items.                        | 196 |
| (F) The provisions contained in the amendments to section        | 197 |
| 3761.16 of the Revised Code and the enactment of this section by | 198 |
| B of the 134th general assembly are severable, as                | 199 |
| provided in section 1.50 of the Revised Code. In particular, it  | 200 |
| is the intent of the general assembly that any invalidity or     | 201 |
| potential invalidity of a provision contained in those           | 202 |
| amendments or this section is not to impair the immediate and    | 203 |
| continuing enforceability of the remaining provisions.           | 204 |
| Section 2. That existing section 3761.16 of the Revised          | 205 |
| Code is hereby repealed.   | 206 |