As Introduced

135th General Assembly Regular Session 2023-2024

H. B. No. 85

Representative Patton

A BILL

То	amend section 5721.191 and to enact sections	1
	5722.032 and 5722.033 of the Revised Code to	2
	expand the methods by which land banks can	3
	acquire delinquent property.	4

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That section 5721.191 be amended and sections	5
5722.032 and 5722.033 of the Revised Code be enacted to read as	6
follows:	7
Sec. 5721.191. (A) Subject to division (B) of this	8
section, the form for the advertisement of a sale conducted	9
pursuant to section 323.28, sections 323.65 to 323.79, or	10
section 5721.19 of the Revised Code shall be as follows:	11
"Notice of sale under judgment of foreclosure of liens	12
for delinquent land taxes	13
In the (court or board of revision, as_	14
applicable) of, Ohio	15
case no.	16
in the matter of foreclosure of liens for	17

delinquent land taxes		18
county treasurer of	, Ohio	19
	Plaintiff,	20
vs.		21
parcels of land encumbered with delinque	ent	22
tax liens,		23
	Defendants.	24
		25
Whereas, judgment has been rendered agai	nst certain	26
parcels of real property for taxes, assessment	cs, charges,	27
penalties, interest, and costs as follows:		28
(Here set out, for each parcel, the resp	ective permanent	29
parcel number, full street address, description	on of the parcel,	30
name and address of the last known owners of t	the parcel as shown	31
on the general tax list, and total amount of t	the judgment) and;	32
Whereas, such judgment orders such real	property to be	33
sold or otherwise disposed of according to law	v by the	34
undersigned to satisfy the total amount of suc	ch judgment;	35
Now, therefore, public notice is hereby	given that I,	36
(officer) of		37
Ohio, will either dispose of such property acc	cording to law or	38
sell such real property at public auction, for	cash, to the	39
highest bidder of an amount that equals at lea	ast (insert here,	40
as in the court's or board's order, the fair m	market value of the	41
parcel as determined by the county auditor, or	the total amount	42
of the judgment, including all taxes, assessme	ents, charges,	43
penalties, and interest payable subsequent to	the delivery to	44

the prosecuting attorney of the delinquent land tax certificate	45
or master list of delinquent tracts and prior to the transfer of	46
the deed of the property to the purchaser following confirmation	47
of sale), between the hours of a.m. and p.m.,	48
at (address and location) in, Ohio, on	49
, the day of, If any	50
parcel does not receive a sufficient bid or is not otherwise	51
disposed of according to law, it may be offered for sale, under	52
the same terms and conditions of the first sale and at the same	53
time of day and at the same place, on, the	54
, day of,, for an amount that	55
equals at least (insert here, as in the court's or board's	56
order, the fair market value of the parcel as determined by the	57
county auditor, or the total amount of the judgment, including	58
all taxes assessments, charges, penalties, and interest payable	59
subsequent to the delivery to the prosecuting attorney of the	60
delinquent land tax certificate or master list of delinquent	61
tracts and prior to the transfer of the deed of the property to	62
the purchaser following confirmation of sale)."	63
(B) If the title search required by division (B) of	64
section 5721.18 of the Revised Code that relates to a parcel	65
subject to an in rem action under that division, or if the title	66
search that relates to a parcel subject to an in personam action	67
under division (A) of section 5721.18 of the Revised Code,	68
indicates that a federal tax lien exists relative to the parcel,	69
then the form of the advertisement of sale as described in	70
division (A) of this section additionally shall include the	71
following statement in boldface type:	72
"PUBLIC NOTICE IS HEREBY GIVEN THAT (INSERT HERE THE	73
DESCRIPTION OF EACH RELEVANT PARCEL) TO BE SOLD AT PUBLIC	74
AUCTION IS SUBJECT TO A FEDERAL TAX LIEN THAT MAY NOT BE	75

EXTINGUISHED BY THE SALE.	76
	77
(officer)"	78
(C) If the proceedings for foreclosure were instituted	79
under division (C) of section 5721.18 of the Revised Code, then	80
the form of the advertisement of sale as described in division	81
(A) of this section additionally shall include the following	82
statement in boldface type:	83
"Public notice is hereby given that (insert here the	84
description of each relevant parcel) to be sold at public	85
auction will be sold subject to all liens and encumbrances with	86
respect to the parcel, other than the liens for land taxes,	87
assessments, charges, penalties, and interest for which the lien	88
was foreclosed and in satisfaction of which the property is	89
sold.	90
	91
(officer)"	92
(D) If any parcel is located within the boundaries of an	93
electing subdivision as defined in section 5722.01 of the	94
Revised Code, then the form of the advertisement of sale as	95
described in division (A) of this section additionally shall	96
include the following statement in boldface type:	97
"Public notice is hereby given that all parcels sold at	98
public auction and located within the boundaries of an electing	99
subdivision will be sold subject to a right of first refusal by	100
that electing subdivision pursuant to section 5722.033 of the	101
Revised Code, whereby the electing subdivision may purchase any	102
parcel by paying the amount bid by the highest bidder at the	103

sale."	104
Sec. 5722.032. (A) On and after the effective date of an	105
ordinance or resolution adopted pursuant to section 5722.02 of	106
the Revised Code, a county treasurer may request that delinquent	107
land subject to a foreclosure proceeding under section 323.25 or	108
section 5721.18 of the Revised Code be sold to an electing	109
subdivision without advertisement and public sale, and in lieu	110
of utilizing the judicial sales provisions prescribed in section	111
323.28 or 5721.19 or Chapter 2329. of the Revised Code, in the	112
manner prescribed in this section.	113
(B) Upon rendering a decree of foreclosure, a court shall	114
order the sale of delinquent land to an electing subdivision	115
without advertisement and public sale under this section if all	116
of the following requirements are met:	117
(1) The foreclosure complaint prayed for the property to	118
be sold pursuant to this section. The complaint may have also	119
prayed for the property to be sold pursuant to section 323.28 or	120
section 5721.19 of the Revised Code.	121
(2) An electing subdivision requests that the treasurer	122
file a request with the court under division (B)(3) of this	123
section on its behalf. The electing subdivision shall submit the	124
request to the treasurer in writing at least ten days prior to	125
the final hearing on the complaint. The request shall identify	126
the electing subdivision and include an affirmation that the	127
electing subdivision will pay the amount required under division	128
(B) (3) of this section. If more than one electing subdivision	129
submits a request to the treasurer under this division, the	130
treasurer shall file the request on behalf of the following:	131
(a) A township or municipality, if the other notice is	132

submitted by a county but not a county land reutilization	133
<pre>corporation;</pre>	134
(b) A county land reutilization corporation, if the other	135
notice is submitted by a municipality or township but not a	136
county;	137
(c) In all other cases, the county.	138
(3) The treasurer files a written request with the court	139
that the land be sold to the electing subdivision for the	140
greater of the following amounts, except as authorized in	141
division (G) of this section:	142
(a) The amount of taxes, assessments, penalties, interest,	143
and charges due and payable against the property at the time of	144
the proposed sale under this section, plus the cost of the	145
<pre>proceeding; or</pre>	146
(b) The county auditor's current valuation of the	147
property.	148
The request shall identify the electing subdivision to	149
which the land will be sold and, for each parcel being	150
foreclosed upon, include the parcel number and the amounts	151
described in divisions (B)(3)(a) and (b) of this section	152
applicable to that parcel.	153
(4) The request described in division (B)(3) of this	154
section is filed at least ten days before the final hearing and	155
served in accordance with Civil Rule 5 of the Rules of Civil	156
Procedure upon all parties to the proceeding with a recorded	157
interest in the land as identified in either the preliminary	158
judicial report or final judicial report, unless the lien or	159
interest is barred by lis pendens pursuant to section 2703.26 of	160
the Revised Code or otherwise by law, or unless the party was	161

served with the complaint and failed to answer, plead, or appear	162
within twenty-eight days of being served.	163
(5) No party has filed a certification requesting a public	164
sale under division (H) of this section.	165
(C) If the requirements of division (B) are met, the court	166
shall order the delinquent land to be sold to the applicable	167
electing subdivision for the amount specified in division (B) (3)	168
(a) or (b) of this section, as applicable, free and clear of all	169
liens and encumbrances. The sale shall be in lieu of a public	170
sale pursuant to section 323.28, 5721.19, or Chapter 2329. of	171
the Revised Code.	172
The court's journalized order approving the sale and	173
ordering the distribution of any proceeds in excess of the	174
amount described in division (B)(3)(a) of this section shall be	175
deemed a confirmation of the sale and constitute a final	176
appealable order. No separate order of confirmation of the sale	177
is required to be filed.	178
(D) Upon approval of a sale to an electing subdivision	179
under division (C) of this section, the electing subdivision	180
shall pay the amount specified in division (B)(3)(a) or (b) of	181
this section, as applicable. The payment shall be made to the	182
treasurer by cashier's check or other form of immediately	183
available funds. The proceeds of the sale shall be applied in	184
the same manner as prescribed in division (D) of section 5721.19	185
of the Revised Code and, if the property is sold for an amount	186
exceeding the amount described in division (B)(3)(a) of this	187
section, then as provided in division (E) of this section.	188
(E) Any proceeds from a sale under this section in excess	189
of the amount in division (B)(3)(a) of this section shall be	190

transferred to the clerk and the clerk shall report such amounts	191
to the court. The court shall order the distribution of such	192
proceeds in the manner provided by law or order further	193
proceedings to determine the order of priority of such	194
distribution to the parties or interest holders.	195
(F) The owner or any other party possessing a right of	196
redemption in the delinquent land by virtue of a recorded	197
interest may exercise such right of redemption at any time up to	198
the filing of an order under division (C) of this section	199
approving the sale and ordering the distribution of any excess	200
proceeds. Sections 2329.33 and 5721.25 of the Revised Code do	201
not apply to a sale under this section.	202
Any party entitled to redeem delinquent land that is the	203
subject of a request filed under division (B)(3) of this section	204
may do so by paying to the treasurer by cashier's check or other	205
form of immediately available funds an amount equal to the	206
amount prescribed in division (B)(3)(a) of this section. Upon	207
receipt of that amount, the treasurer shall advise the court and	208
all of the parties to whom notice of the request was given under	209
division (B)(4) of this section of the receipt of that amount,	210
and the court shall set aside the sale and dismiss the case.	211
(G) Any party to the proceeding that was served with the	212
complaint may assert an interest in or entitlement to any excess	213
proceeds received if the property is sold for an amount greater	214
than that described in division (B)(3)(a) of this section. Such	215
party shall file a short and plain attested certification with	216
the court at any time before the final hearing on the complaint	217
asserting such interest or entitlement to any excess proceeds	218
available after the sale proceeds are applied as described in	219
division (D) of this section. The certification shall include	220

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the parcel number or address of the property, a brief	221
description of the claimed interest or entitlement, and a demand	222
for any excess proceeds.	223
If no party served with the complaint files a	224
certification under this division, the court shall order the	225
property to be sold under division (C) of this section to the	226
electing subdivision for the amount described in division (B)(3)	227
(a) of this section. If one or more parties served with the	228
complaint file a certification under this division, the court	229
shall order the property to be sold under division (C) of this	230
section to the electing subdivision for the greater of the	231
amounts described in division (B)(3)(a) or (b) of this section.	232
(H) Any party served with the foreclosure complaint may	233
file a short and plain attested certification with the court at	234
any time before the final hearing on the complaint requesting	235
that the property be sold at a public sale and not sold pursuant	236
to division (B) of this section. In such a case, upon an order	237
of foreclosure, the court shall order that the property be	238
offered for sale as prescribed in section 323.28 or section	239
5721.19 of the Revised Code, and no further proceedings shall	240
occur under this section.	241
(I) If real property is sold in accordance with this	242
section to an electing subdivision, upon payment of the amount	243
required in division (B)(3)(a) or (b) of this section, as	244
applicable, the sheriff shall execute and file for recording a	245
deed conveying title to the land. Once the deed has been	246
recorded, the sheriff shall deliver the deed to the electing	247
subdivision. The sheriff shall collect any applicable statutory	248
costs. Upon such recordation, title to the land is incontestable	249
in the electing subdivision and free and clear of all taxes,	250

<u>assessments, penalties, interest, costs, charges and subordinate</u>	251
liens and encumbrances, except those easements and covenants of	252
record running with the land and created prior to the time at	253
which the taxes or assessments, for the nonpayment of which the	254
land was sold, became due and payable.	255
If an electing subdivision acquires land under this	256
section before any costs, charges, or assessments have been	257
incurred against the owner of the land or certified on the tax	258
list, or any lien has been placed with respect to the property	259
under section 715.261, 743.04, or 6119.06 of the Revised Code,	260
the electing subdivision shall be deemed a bona fide purchaser	261
for value without knowledge of such costs or liens, regardless	262
of whether the electing subdivision had actual or constructive	263
knowledge of the costs or liens, and any such lien, costs,	264
charges or assessments thereunder shall be void and	265
unenforceable against the electing subdivision and its	266
successors in title. Any such costs, charges or assessments	267
filed for record under those sections shall be promptly removed	268
of record by the county auditor upon request by the electing	269
subdivision. The auditor is also required to remove such liens,	270
costs, charges and assessments of record upon request of any	271
successors of the electing subdivision in the manner prescribed	272
<u>in section 715.261, 743.04, or 6119.06 of the Revised Code.</u>	273
The title is not invalid because of any irregularity,	274
informality, or omission of any proceedings under section	275
323.25, this chapter, or Chapter 5721. of the Revised Code, or	276
in any processes of taxation, if such irregularity, informality,	277
or omission does not abrogate any provision of those sections or	278
chapters for notice to holders of title, lien, or mortgage to,	279
or other interests in, the foreclosed lands.	280

Sec. 5722.033. (A) On and after the effective date of an	281
ordinance or resolution adopted pursuant to section 5722.02 of	282
the Revised Code, an electing subdivision shall have the right	283
of first refusal to purchase delinquent land within the	284
subdivision's boundaries that will be offered for public sale	285
pursuant to a foreclosure proceeding as provided in section	286
323.25, sections 323.65 to 323.79, or section 5721.18 of the	287
Revised Code.	288
To exercise this right, the electing subdivision shall,	289
not more than three business days after the sale, provide	290
written notice to the officer conducting the public sale	291
indicating the subdivision's intent to purchase the delinquent	292
land. The notice shall state that the subdivision will purchase	293
the land for an amount equal to the amount bid by the highest	294
bidder at the sale. The electing subdivision shall include a	295
certificate of service with such notice attesting that the	296
notice has been served upon all parties to the action, except	297
for parties that are in default of answer or that have failed to	298
respond as required after service by publication.	299
(B) Notwithstanding any provision to the contrary in	300
Chapter 323., 2329., or 5721. of the Revised Code, if an	301
electing subdivision exercises its right of first refusal	302
pursuant to this section, the subdivision shall be deemed to	303
have submitted the highest bid at the sale and the land shall be	304
sold to the subdivision for the amount of that bid. If more than	305
one electing subdivision submits a notice prior to the sale	306
under division (A) of this section, the following shall be	307
<pre>deemed the highest bidder:</pre>	308
(1) A township or municipality, if the other notice is	309
submitted by a county but not a county land reutilization	310

corporation.	311
(2) A county land reutilization corporation, if the other	312
notice is submitted by a municipality or township but not a	313
county.	314
(3) In all other cases, the county.	315
The officer conducting the sale shall file a report of	316
sale, or amend its previously filed report of sale, indicating	317
that the appropriate electing subdivision is the highest bidder	318
pursuant to this section.	319
(C) The electing subdivision shall pay the winning bid and	320
any other statutory costs due and payable to the officer	321
conducting the sale within thirty days after the sale. The	322
proceeds of the sale shall be applied in the same manner	323
prescribed in division (D) of section 5721.19 of the Revised	324
Code.	325
(D) At any time after exercising its right of first	326
refusal, an electing subdivision may assign its right to	327
purchase the land to another electing subdivision within which	328
the land is located upon mutual written agreement of both	329
electing subdivisions; provided, however, that payment of the	330
winning bid shall be paid within thirty days after the sale. An	331
officer of each electing subdivision shall attest to the	332
assignment before a notary public and file a record of the	333
assignment with the court that ordered the sale within thirty	334
days after the sale.	335
(E) The officer conducting the sale shall collect any	336
applicable statutory costs from the electing subdivision and,	337
upon entry of the confirmation of sale, shall execute and file	338
for recording a deed conveying title to the land to the electing	339

subdivision, unless the land is redeemed under section 323.31 or	340
5721.18 of the Revised Code. For purposes of recording such	341
deed, by exercising its right of first refusal, the officer who	342
makes the sale shall be deemed to have designated the officer as	343
the electing subdivision's agent for the sole purpose of	344
accepting delivery of the deed.	345
Upon recordation of the deed, title to the land is	346
incontestable in the electing subdivision and free and clear of	347
all liens and encumbrances, except those easements and covenants	348
of record running with the land and created prior to the time at	349
which the taxes or assessments, for the nonpayment of which the	350
land is sold or transferred at foreclosure, became due and	351
payable. Once the deed has been recorded, the officer shall	352
deliver the deed to the electing subdivision.	353
If an electing subdivision acquires land under this	354
section before any costs, charges, or assessments have been	355
incurred against the owner of the land or certified on the tax	356
list, or any lien has been placed with respect to the property	357
under section 715.261, 743.04, or 6119.06 of the Revised Code,	358
the electing subdivision shall be deemed a bona fide purchaser	359
for value without knowledge of such costs or liens, regardless	360
of whether the electing subdivision had actual or constructive	361
knowledge of the costs or liens, and any such lien, costs,	362
charges or assessments thereunder shall be void and	363
unenforceable against the electing subdivision and its	364
successors in title. Any such costs, charges or assessments	365
filed for record under those sections shall be promptly removed	366
of record by the county auditor upon request by the electing	367
subdivision. The auditor is also required to remove such liens,	368
costs, charges and assessments of record upon request of any	369
successors of the electing subdivision in the manner prescribed	370

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in section 715.261, 743.04, or 6119.06 of the Revised Code.	371
The title is not invalid because of any irregularity,	372
informality, or omission of any proceedings under section	373
323.25, sections 323.65 to 323.79, this chapter, or Chapter	374
5721. of the Revised Code, or in any processes of taxation, if	375
such irregularity, informality, or omission does not abrogate	376
any provision of those sections or chapters for notice to	377
holders of title, lien, or mortgage to, or other interests in,	378
the foreclosed lands.	379
Section 2. That existing section 5721.191 of the Revised	380
Code is hereby repealed.	381