## As Introduced

## 135th General Assembly Regular Session 2023-2024

S. B. No. 56

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## **Senator Roegner**

## A BILL

To enact sections 4731.156 and 4731.157 of the

Revised Code to enter into the Interstate

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Massage Compact (IMpact).

Section 1. That sections 4731.156 and 4731.157 of the	4
Revised Code be enacted to read as follows:	5
Sec. 4731.156. The "Interstate Massage Compact (IMpact)"	6
is hereby ratified, enacted into law, and entered into by the	7
state of Ohio as a party to the compact with any other state	8
that has legally joined in the compact as follows:	9
INTERSTATE MASSAGE COMPACT	10
ARTICLE 1- PURPOSE	11
The purpose of this Compact is to reduce the burdens on	12
State governments and to facilitate the interstate practice and	13
regulation of Massage Therapy with the goal of improving public	14
access to, and the safety of, Massage Therapy Services. Through	15
this Compact, the Member States seek to establish a regulatory	16
framework which provides for a new multistate licensing program.	17
Through this additional licensing pathway, the Member States	18

seek to provide increased value and mobility to licensed massage	19
therapists in the Member States, while ensuring the provision of	20
safe, competent, and reliable services to the public.	21
This Compact is designed to achieve the following	22
objectives, and the Member States hereby ratify the same	23
intentions by subscribing hereto:	24
A. Increase public access to Massage Therapy Services by	25
providing for a multistate licensing pathway;	26
B. Enhance the Member States' ability to protect the	27
<pre>public's health and safety;</pre>	28
C. Enhance the Member States' ability to prevent human	29
trafficking and licensure fraud;	30
D. Encourage the cooperation of Member States in	31
regulating the multistate Practice of Massage Therapy;	32
E. Support relocating military members and their spouses;	33
F. Facilitate and enhance the exchange of licensure,	34
investigative, and disciplinary information between the Member	35
States;	36
G. Create an Interstate Commission that will exist to	37
<pre>implement and administer the Compact;</pre>	38
H. Allow a Member State to hold a Licensee accountable,	39
even where that Licensee holds a Multistate License;	40
I. Create a streamlined pathway for Licensees to practice	41
in Member States, thus increasing the mobility of duly licensed	42
massage therapists; and	43
J. Serve the needs of licensed massage therapists and the	44
public receiving their services; however,	45

K. Nothing in this Compact is intended to prevent a State	46
from enforcing its own laws regarding the Practice of Massage	47
Therapy.	48
ARTICLE 2- DEFINITIONS	49
As used in this Compact, except as otherwise provided and	50
subject to clarification by the Rules of the Commission, the	51
following definitions shall govern the terms herein:	52
A. "Active Duty Military" - any individual in full-time duty	53
status in the active uniformed service of the United States	54
including members of the National Guard and Reserve.	55
B. "Adverse Action" - any administrative, civil, equitable, or	56
criminal action permitted by a Member State's laws which is	57
imposed by a Licensing Authority or other regulatory body	58
against a Licensee, including actions against an individual's	59
Authorization to Practice such as revocation, suspension,	60
probation, surrender in lieu of discipline, monitoring of the	61
Licensee, limitation of the Licensee's practice, or any other	62
Encumbrance on licensure affecting an individual's ability to	63
practice Massage Therapy, including the issuance of a cease and	64
desist order.	65
C. "Alternative Program" - a non-disciplinary monitoring or	66
prosecutorial diversion program approved by a Member State's	67
Licensing Authority.	68
D. "Authorization to Practice" - a legal authorization by a	69
Remote State pursuant to a Multistate License permitting the	70
Practice of Massage Therapy in that Remote State, which shall be	71
subject to the enforcement jurisdiction of the Licensing	72
Authority in that Remote State.	73
E. "Background Check" - the submission of an applicant's	74

criminal history record information, as further defined in 28	75
C.F.R. § 20.3(d), as amended from the Federal Bureau of	76
Investigation and the agency responsible for retaining State	77
criminal records in the applicant's Home State.	78
F. "Charter Member States" - Member States who have enacted	79
legislation to adopt this Compact where such legislation	80
predates the effective date of this Compact as defined in	81
Article 12.	82
G. "Commission" - the government agency whose membership	83
consists of all States that have enacted this Compact, which is	84
known as the Interstate Massage Compact Commission, as defined	85
in Article 8, and which shall operate as an instrumentality of	86
the Member States.	87
H. "Continuing Competence" - a requirement, as a condition of	88
license renewal, to provide evidence of participation in, and	89
completion of, educational or professional activities that	90
maintain, improve, or enhance Massage Therapy fitness to	91
practice.	92
I. "Current Significant Investigative Information" -	93
Investigative Information that a Licensing Authority, after an	94
inquiry or investigation that complies with a Member State's due	95
process requirements, has reason to believe is not groundless	96
and, if proved true, would indicate a violation of that State's	97
laws regarding the Practice of Massage Therapy.	98
J. "Data System" - a repository of information about Licensees	99
who hold Multistate Licenses which may include but is not	100
limited to license status, Investigative Information, and	101
Adverse Actions.	102
K. "Disqualifying Event" - any event which shall disqualify an	103

individual from holding a Multistate License under this Compact,	104
which the Commission may by Rule specify.	105
L. "Encumbrance" - a revocation or suspension of, or any	106
limitation or condition on, the full and unrestricted Practice	107
of Massage Therapy by a Licensing Authority.	108
M. "Executive Committee" - a group of delegates elected or	109
appointed to act on behalf of, and within the powers granted to	110
them by, the Commission.	111
N. "Home State" - means the Member State which is a Licensee's	112
primary state of residence where the Licensee holds an active	113
Single-State License.	114
O. "Investigative Information" - information, records, or	115
documents received or generated by a Licensing Authority	116
pursuant to an investigation or other inquiry.	117
P. "Licensing Authority" - a State's regulatory body responsible	118
for issuing Massage Therapy licenses or otherwise overseeing the	119
Practice of Massage Therapy in that State.	120
Q. "Licensee" - an individual who currently holds a license from	121
a Member State to fully practice Massage Therapy, whose license	122
is not a student, provisional, temporary, inactive, or other	123
similar status.	124
R. "Massage Therapy", "Massage Therapy Services", and the	125
"Practice of Massage Therapy" - the care and services provided	126
by a Licensee as set forth in the Member State's statutes and	127
regulations in the State where the services are being provided.	128
S. "Member State" - any State that has adopted this Compact.	129
T. "Multistate License" - a license that consists of	130
Authorizations to Practice Massage Therapy in all Remote States	131

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pursuant to this Compact, which shall be subject to the	132
enforcement jurisdiction of the Licensing Authority in a	133
Licensee's Home State.	134
U. "National Licensing Examination" - A national examination	135
developed by a national association of Massage Therapy	136
regulatory boards, as defined by Commission Rule, that is	137
derived from a practice analysis and is consistent with	138
generally accepted psychometric principles of fairness, validity	139
and reliability, and is administered under secure and	140
confidential examination protocols.	141
V. "Remote State" - any Member State, other than the Licensee's	142
Home State.	143
W. "Rule" - any opinion or regulation promulgated by the	144
Commission under this Compact, which shall have the force of	145
law.	146
X. "Single-State License" - a current, valid authorization	147
issued by a Member State's Licensing Authority allowing an	148
individual to fully practice Massage Therapy, that is not a	149
restricted, student, provisional, temporary, or inactive	150
practice authorization and authorizes practice only within the	151
issuing State.	152
Y. "State" - a state, territory, possession of the United	153
States, or the District of Columbia.	154
ARTICLE 3- MEMBER STATE REQUIREMENTS	155
A. To be eligible to join this Compact, and to maintain	156
eligibility as a Member State, a State must:	157
1. License and regulate the Practice of Massage Therapy;	158
2. Have a mechanism or entity in place to receive and	159

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investigate complaints from the public, regulatory or law	160
enforcement agencies, or the Commission about Licensees	161
<pre>practicing in that State;</pre>	162
3. Accept passage of a National Licensing Examination as a	163
<pre>criterion for Massage Therapy licensure in that State;</pre>	164
4. Require that Licensees satisfy educational requirements	165
prior to being licensed to provide Massage Therapy Services to	166
the public in that State;	167
5. Implement procedures for requiring the Background Check	168
of applicants for a Multistate License, and for the reporting of	169
any Disqualifying Events, including but not limited to obtaining	170
and submitting, for each Licensee holding a Multistate License	171
and each applicant for a Multistate License, fingerprint or	172
other biometric-based information to the Federal Bureau of	173
Investigation for Background Checks; receiving the results of	174
the Federal Bureau of Investigation record search on Background	175
Checks and considering the results of such a Background Check in	176
<pre>making licensure decisions;</pre>	177
6. Have Continuing Competence requirements as a condition	178
<pre>for license renewal;</pre>	179
7. Participate in the Data System, including through the	180
use of unique identifying numbers as described herein;	181
8. Notify the Commission and other Member States, in	182
compliance with the terms of the Compact and Rules of the	183
Commission, of any disciplinary action taken by the State	184
against a Licensee practicing under a Multistate License in that	185
State, or of the existence of Investigative Information or	186
Current Significant Investigative Information regarding a	187
Licensee practicing in that State pursuant to a Multistate	188

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License;	189
9. Comply with the Rules of the Commission;	190
10. Accept Licensees with valid Multistate Licenses from	191
other Member States as established herein;	192
B. Individuals not residing in a Member State shall continue to	193
be able to apply for a Member State's Single-State License as	194
provided under the laws of each Member State. However, the	195
Single-State License granted to those individuals shall not be	196
recognized as granting a Multistate License for Massage Therapy	197
in any other Member State;	198
C. Nothing in this Compact shall affect the requirements	199
established by a Member State for the issuance of a Single-State	200
License; and	201
D. A Multistate License issued to a Licensee shall be recognized	202
by each Remote State as an Authorization to Practice Massage	203
Therapy in each Remote State.	204
ARTICLE 4- MULTISTATE LICENSE REQUIREMENTS	205
A. To qualify for a Multistate License under this Compact, and	206
to maintain eligibility for such a license, an applicant must:	207
1. Hold an active Single-State License to practice Massage	208
therapy in the applicant's Home State;	209
2. Have completed at least six hundred and twenty-five	210
(625) clock hours of Massage Therapy education or the	211
substantial equivalent which the Commission may approve by Rule.	212
3. Have passed a National Licensing Examination or the	213
substantial equivalent which the Commission may approve by Rule.	214
4. Submit to a Background Check;	215

5. Have not been convicted or found guilty, or have	216
entered into an agreed disposition, of a felony offense under	217
applicable State or federal criminal law, within five (5) years	218
prior to the date of their application, where such a time period	219
shall not include any time served for the offense, and provided	220
that the applicant has completed any and all requirements	221
arising as a result of any such offense;	222
6. Have not been convicted or found guilty, or have	223
entered into an agreed disposition, of a misdemeanor offense	224
related to the Practice of Massage Therapy under applicable	225
State or federal criminal law, within two (2) years prior to the	226
date of their application where such a time period shall not	227
include any time served for the offense, and provided that the	228
applicant has completed any and all requirements arising as a	229
result of any such offense;	230
7. Have not been convicted or found guilty, or have	231
entered into an agreed disposition, of any offense, whether a	232
misdemeanor or a felony, under State or federal law, at any	233
time, relating to any of the following:	234
a. Kidnapping;	235
b. Human trafficking;	236
c. Human smuggling;	237
d. Sexual battery, sexual assault, or any related	238
offenses; or	239
e. Any other category of offense which the Commission may	240
by Rule designate.	241
8. Have not previously held a Massage Therapy license	242
which was revoked by, or surrendered in lieu of discipline to an	243

applicable Licensing Authority;	244
9. Have no history of any Adverse Action on any	245
occupational or professional license within two (2) years prior	246
to the date of their application; and	247
10. Pay all required fees.	248
B. A Multistate License granted pursuant to this Compact may be	249
effective for a definite period of time concurrent with the	250
renewal of the Home State license.	251
C. A Licensee practicing in a Member State is subject to all	252
scope of practice laws governing Massage Therapy Services in	253
that State.	254
D. The Practice of Massage Therapy under a Multistate License	255
granted pursuant to this Compact will subject the Licensee to	256
the jurisdiction of the Licensing Authority, the courts, and the	257
laws of the Member State in which the Massage Therapy Services	258
are provided.	259
ARTICLE 5- AUTHORITY OF INTERSTATE MASSAGE COMPACT COMMISSION	260
AND MEMBER STATE LICENSING AUTHORITIES	261
A. Nothing in this Compact, nor any Rule of the Commission,	262
shall be construed to limit, restrict, or in any way reduce the	263
ability of a Member State to enact and enforce laws,	264
regulations, or other rules related to the Practice of Massage	265
Therapy in that State, where those laws, regulations, or other	266
rules are not inconsistent with the provisions of this Compact.	267
B. Nothing in this Compact, nor any Rule of the Commission,	268
shall be construed to limit, restrict, or in any way reduce the	269
ability of a Member State to take Adverse Action against a	270
Licensee's Single-State License to practice Massage Therapy in	271

that State.	272
C. Nothing in this Compact, nor any Rule of the Commission,	273
shall be construed to limit, restrict, or in any way reduce the	274
ability of a Remote State to take Adverse Action against a	275
Licensee's Authorization to Practice in that State.	276
D. Nothing in this Compact, nor any Rule of the Commission,	277
shall be construed to limit, restrict, or in any way reduce the	278
ability of a Licensee's Home State to take Adverse Action	279
against a Licensee's Multistate License based upon information	280
provided by a Remote State.	281
E. Insofar as practical, a Member State's Licensing Authority	282
shall cooperate with the Commission and with each entity	283
exercising independent regulatory authority over the Practice of	284
Massage Therapy according to the provisions of this Compact.	285
ARTICLE 6- ADVERSE ACTIONS	286
A. A Licensee's Home State shall have exclusive power to impose	287
an Adverse Action against a Licensee's Multistate License issued	288
by the Home State.	289
B. A Home State may take Adverse Action on a Multistate License	290
based on the Investigative Information, Current Significant	291
Investigative Information, or Adverse Action of a Remote State.	292
C. A Home State shall retain authority to complete any pending	293
investigations of a Licensee practicing under a Multistate	294
License who changes their Home State during the course of such	295
an investigation. The Licensing Authority shall also be	296
empowered to report the results of such an investigation to the	297
Commission through the Data System as described herein.	298
D. Any Member State may investigate actual or alleged violations	299

of the scope of practice laws in any other Member State for a	300
massage therapist who holds a Multistate License.	301
E. A Remote State shall have the authority to:	302
1. Take Adverse Actions against a Licensee's Authorization	303
to Practice;	304
2. Issue cease and desist orders or impose an Encumbrance	305
on a Licensee's Authorization to Practice in that State.	306
3. Issue subpoenas for both hearings and investigations	307
that require the attendance and testimony of witnesses, as well	308
as the production of evidence. Subpoenas issued by a Licensing	309
Authority in a Member State for the attendance and testimony of	310
witnesses or the production of evidence from another Member	311
State shall be enforced in the latter State by any court of	312
competent jurisdiction, according to the practice and procedure	313
of that court applicable to subpoenas issued in proceedings	314
before it. The issuing Licensing Authority shall pay any witness	315
fees, travel expenses, mileage, and other fees required by the	316
service statutes of the State in which the witnesses or evidence	317
are located.	318
4. If otherwise permitted by State law, recover from the	319
affected Licensee the costs of investigations and disposition of	320
cases resulting from any Adverse Action taken against that	321
Licensee.	322
5. Take Adverse Action against the Licensee's	323
Authorization to Practice in that State based on the factual	324
findings of another Member State.	325
F. If an Adverse Action is taken by the Home State against a	326
Licensee's Multistate License or Single-State License to	327
practice in the Home State, the Licensee's Authorization to	328

Practice in all other Member States shall be deactivated until	329
all Encumbrances have been removed from such license. All Home	330
State disciplinary orders that impose an Adverse Action against	331
a Licensee shall include a statement that the Massage	332
Therapist's Authorization to Practice is deactivated in all	333
Member States during the pendency of the order.	334
G. If Adverse Action is taken by a Remote State against a	335
Licensee's Authorization to Practice, that Adverse Action	336
applies to all Authorizations to Practice in all Remote States.	337
A Licensee whose Authorization to Practice in a Remote State is	338
removed for a specified period of time is not eligible to apply	339
for a new Multistate License in any other State until the	340
specific time for removal of the Authorization to Practice has	341
passed and all encumbrance requirements are satisfied.	342
H. Nothing in this Compact shall override a Member State's	343
authority to accept a Licensee's participation in an Alternative	344
Program in lieu of Adverse Action. A Licensee's Multistate	345
License shall be suspended for the duration of the Licensee's	346
participation in any Alternative Program.	347
I. Joint Investigations	348
1. In addition to the authority granted to a Member State	349
by its respective scope of practice laws or other applicable	350
State law, a Member State may participate with other Member	351
States in joint investigations of Licensees.	352
2. Member States shall share any investigative,	353
litigation, or compliance materials in furtherance of any joint	354
or individual investigation initiated under the Compact.	355
ARTICLE 7- ACTIVE DUTY MILITARY AND THEIR SPOUSES	356
Active Duty Military personnel, or their spouses, shall	357

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designate a Home State where the individual has a current	358
license to practice Massage Therapy in good standing. The	359
individual may retain their Home State designation during any	360
period of service when that individual or their spouse is on	361
active duty assignment.	362
ARTICLE 8- ESTABLISHMENT AND OPERATION OF INTERSTATE MASSAGE	363
COMPACT COMMISSION	364
A. The Compact Member States hereby create and establish a joint	365
government agency whose membership consists of all Member States	366
that have enacted the Compact known as the Interstate Massage	367
Compact Commission. The Commission is an instrumentality of the	368
Compact States acting jointly and not an instrumentality of any	369
one State. The Commission shall come into existence on or after	370
the effective date of the Compact as set forth in Article 12.	371
B. Membership, Voting, and Meetings	372
1. Each Member State shall have and be limited to one (1)	373
delegate selected by that Member State's State Licensing	374
<u>Authority.</u>	375
2. The delegate shall be the primary administrative	376
officer of the State Licensing Authority or their designee.	377
3. The Commission shall by Rule or bylaw establish a term	378
of office for delegates and may by Rule or bylaw establish term	379
<pre>limits.</pre>	380
4. The Commission may recommend removal or suspension of	381
any delegate from office.	382
5. A Member State's State Licensing Authority shall fill	383
any vacancy of its delegate occurring on the Commission within	384
60 days of the vacancy.	385

6. Each delegate shall be entitled to one vote on all	386
matters that are voted on by the Commission.	387
7. The Commission shall meet at least once during each	388
calendar year. Additional meetings may be held as set forth in	389
the bylaws. The Commission may meet by telecommunication, video	390
conference or other similar electronic means.	391
C. The Commission shall have the following powers:	392
1. Establish the fiscal year of the Commission;	393
2. Establish code of conduct and conflict of interest	394
policies;	395
3. Adopt Rules and bylaws;	396
4. Maintain its financial records in accordance with the	397
bylaws;	398
5. Meet and take such actions as are consistent with the	399
provisions of this Compact, the Commission's Rules, and the	400
bylaws;	401
6. Initiate and conclude legal proceedings or actions in	402
the name of the Commission, provided that the standing of any	403
State Licensing Authority to sue or be sued under applicable law	404
<pre>shall not be affected;</pre>	405
7. Maintain and certify records and information provided	406
to a Member State as the authenticated business records of the	407
Commission, and designate an agent to do so on the Commission's	408
<pre>behalf;</pre>	409
8. Purchase and maintain insurance and bonds;	410
9. Borrow, accept, or contract for services of personnel,	411
including, but not limited to, employees of a Member State;	412

10. Conduct an annual financial review;	413
11. Hire employees, elect or appoint officers, fix	414
compensation, define duties, grant such individuals appropriate	415
authority to carry out the purposes of the Compact, and	416
establish the Commission's personnel policies and programs	417
relating to conflicts of interest, qualifications of personnel,	418
and other related personnel matters;	419
12. Assess and collect fees;	420
13. Accept any and all appropriate gifts, donations,	421
grants of money, other sources of revenue, equipment, supplies,	422
materials, and services, and receive, utilize, and dispose of	423
the same; provided that at all times the Commission shall avoid	424
any appearance of impropriety or conflict of interest;	425
14. Lease, purchase, retain, own, hold, improve, or use	426
any property, real, personal, or mixed, or any undivided	427
<pre>interest therein;</pre>	428
15. Sell, convey, mortgage, pledge, lease, exchange,	429
abandon, or otherwise dispose of any property real, personal, or	430
<pre>mixed;</pre>	431
16. Establish a budget and make expenditures;	432
17. Borrow money;	433
18. Appoint committees, including standing committees,	434
composed of members, State regulators, State legislators or	435
their representatives, and consumer representatives, and such	436
other interested persons as may be designated in this Compact	437
and the bylaws;	438
19. Accept and transmit complaints from the public,	439
regulatory or law enforcement agencies, or the Commission, to	440

the relevant Member State(s) regarding potential misconduct of	441
Licensees;	442
20. Elect a Chair, Vice Chair, Secretary and Treasurer and	443
such other officers of the Commission as provided in the	444
<pre>Commission's bylaws;</pre>	445
21. Establish and elect an Executive Committee, including	446
a chair and a vice chair;	447
22. Adopt and provide to the Member States an annual	448
report.	449
23. Determine whether a State's adopted language is	450
materially different from the model Compact language such that	451
the State would not qualify for participation in the Compact;	452
and	453
24. Perform such other functions as may be necessary or	454
appropriate to achieve the purposes of this Compact.	455
D. The Executive Committee	456
1. The Executive Committee shall have the power to act on	457
behalf of the Commission according to the terms of this Compact.	458
The powers, duties, and responsibilities of the Executive	459
<pre>Committee shall include:</pre>	460
a. Overseeing the day-to-day activities of the	461
administration of the Compact including compliance with the	462
provisions of the Compact, the Commission's Rules and bylaws,	463
and other such duties as deemed necessary;	464
b. Recommending to the Commission changes to the Rules or	465
bylaws, changes to this Compact legislation, fees charged to	466
Compact Member States, fees charged to Licensees, and other	467
<u>fees;</u>	468

c. Ensuring Compact administration services are	469
appropriately provided, including by contract;	470
d. Preparing and recommending the budget;	471
e. Maintaining financial records on behalf of the	472
<pre>Commission;</pre>	473
f. Monitoring Compact compliance of Member States and	474
providing compliance reports to the Commission;	475
g. Establishing additional committees as necessary;	476
h. Exercise the powers and duties of the Commission during	477
the interim between Commission meetings, except for adopting or	478
amending Rules, adopting or amending bylaws, and exercising any	479
other powers and duties expressly reserved to the Commission by	480
Rule or bylaw; and	481
i. Other duties as provided in the Rules or bylaws of the	482
Commission.	483
2. The Executive Committee shall be composed of seven	484
voting members and up to two ex-officio members as follows:	485
a. The chair and vice chair of the Commission and any	486
other members of the Commission who serve on the Executive	487
Committee shall be voting members of the Executive Committee;	488
<u>and</u>	489
b. Other than the chair, vice-chair, secretary and	490
treasurer, the Commission shall elect three voting members from	491
the current membership of the Commission.	492
c. The Commission may elect ex-officio, nonvoting members	493
as necessary as follows:	494
i. One ex-officio member who is a representative of the	495

national association of State Massage Therapy regulatory boards	496
ii. One ex-officio member as specified in the Commission's	497
bylaws.	498
3. The Commission may remove any member of the Executive	499
Committee as provided in the Commission's bylaws.	500
4. The Executive Committee shall meet at least annually.	501
a. Executive Committee meetings shall be open to the	502
public, except that the Executive Committee may meet in a	503
closed, non-public session of a public meeting when dealing with	504
any of the matters covered under subsection F.4.	505
b. The Executive Committee shall give five business days	506
advance notice of its public meetings, posted on its website and	507
as determined to provide notice to persons with an interest in	508
the public matters the Executive Committee intends to address at	509
those meetings.	510
5. The Executive Committee may hold an emergency meeting	511
when acting for the Commission to:	512
a. Meet an imminent threat to public health, safety, or	513
<pre>welfare;</pre>	514
b. Prevent a loss of Commission or Participating State	515
<pre>funds; or</pre>	516
c. Protect public health and safety.	517
E. The Commission shall adopt and provide to the Member States	518
an annual report.	519
F. Meetings of the Commission	520
1. All meetings of the Commission that are not closed	521
pursuant to this subsection shall be open to the public. Notice	522

of public meetings shall be posted on the Commission's website	523
at least thirty (30) days prior to the public meeting.	524
2. Notwithstanding subsection F.1 of this Article, the	525
Commission may convene an emergency public meeting by providing	526
at least twenty-four (24) hours prior notice on the Commission's	527
website, and any other means as provided in the Commission's	528
Rules, for any of the reasons it may dispense with notice of	529
proposed rulemaking under Article 10.L. The Commission's legal	530
counsel shall certify the that one of the reasons justifying an	531
<pre>emergency public meeting has been met.</pre>	532
3. Notice of all Commission meetings shall provide the	533
time, date, and location of the meeting, and if the meeting is	534
to be held or accessible via telecommunication, video	535
conference, or other electronic means, the notice shall include	536
the mechanism for access to the meeting.	537
4. The Commission may convene in a closed, non-public	538
meeting for the Commission to discuss:	539
a. Non-compliance of a Member State with its obligations	540
under the Compact;	541
b. The employment, compensation, discipline or other	542
matters, practices or procedures related to specific employees	543
or other matters related to the Commission's internal personnel	544
<pre>practices and procedures;</pre>	545
c. Current or threatened discipline of a Licensee by the	546
Commission or by a Member State's Licensing Authority;	547
d. Current, threatened, or reasonably anticipated	548
litigation;	549
e. Negotiation of contracts for the purchase, lease, or	550

sale of goods, services, or real estate;	551
f. Accusing any person of a crime or formally censuring	552
any person;	553
g. Trade secrets or commercial or financial information	554
that is privileged or confidential;	555
h. Information of a personal nature where disclosure would	556
constitute a clearly unwarranted invasion of personal privacy;	557
i. Investigative records compiled for law enforcement	558
purposes;	559
j. Information related to any investigative reports	560
prepared by or on behalf of or for use of the Commission or	561
other committee charged with responsibility of investigation or	562
determination of compliance issues pursuant to the Compact;	563
k. Legal advice;	564
1. Matters specifically exempted from disclosure to the	565
<pre>public by federal or Member State law; or</pre>	566
m. Other matters as promulgated by the Commission by Rule.	567
5. If a meeting, or portion of a meeting, is closed, the	568
presiding officer shall state that the meeting will be closed	569
and reference each relevant exempting provision, and such	570
reference shall be recorded in the minutes.	571
6. The Commission shall keep minutes that fully and	572
clearly describe all matters discussed in a meeting and shall	573
provide a full and accurate summary of actions taken, and the	574
reasons therefore, including a description of the views	575
expressed. All documents considered in connection with an action	576
shall be identified in such minutes. All minutes and documents	577

of a closed meeting shall remain under seal, subject to release	578
only by a majority vote of the Commission or order of a court of	579
<pre>competent jurisdiction.</pre>	580
G. Financing of the Commission	581
1. The Commission shall pay, or provide for the payment	582
of, the reasonable expenses of its establishment, organization,	583
and ongoing activities.	584
2. The Commission may accept any and all appropriate	585
sources of revenue, donations, and grants of money, equipment,	586
supplies, materials, and services.	587
3. The Commission may levy on and collect an annual	588
assessment from each Member State and impose fees on Licensees	589
of Member States to whom it grants a Multistate License to cover	590
the cost of the operations and activities of the Commission and	591
its staff, which must be in a total amount sufficient to cover	592
its annual budget as approved each year for which revenue is not	593
provided by other sources. The aggregate annual assessment	594
amount for Member states shall be allocated based upon a formula	595
that the Commission shall promulgate by Rule.	596
4. The Commission shall not incur obligations of any kind	597
prior to securing the funds adequate to meet the same; nor shall	598
the Commission pledge the credit of any Member States, except by	599
and with the authority of the Member State.	600
5. The Commission shall keep accurate accounts of all	601
receipts and disbursements. The receipts and disbursements of	602
the Commission shall be subject to the financial review and	603
accounting procedures established under its bylaws. All receipts	604
and disbursements of funds handled by the Commission shall be	605
subject to an annual financial review by a certified or licensed	606

public accountant, and the report of the financial review shall	607
be included in and become part of the annual report of the	608
Commission.	609
H. Qualified Immunity, Defense, and Indemnification	610
1. The members, officers, executive director, employees	611
and representatives of the Commission shall be immune from suit	612
and liability, both personally and in their official capacity,	613
for any claim for damage to or loss of property or personal	614
injury or other civil liability caused by or arising out of any	615
actual or alleged act, error, or omission that occurred, or that	616
the person against whom the claim is made had a reasonable basis	617
for believing occurred within the scope of Commission	618
employment, duties or responsibilities; provided that nothing in	619
this paragraph shall be construed to protect any such person	620
from suit or liability for any damage, loss, injury, or	621
liability caused by the intentional or willful or wanton	622
misconduct of that person. The procurement of insurance of any	623
type by the Commission shall not in any way compromise or limit	624
the immunity granted hereunder.	625
2. The Commission shall defend any member, officer,	626
executive director, employee, and representative of the	627
Commission in any civil action seeking to impose liability	628
arising out of any actual or alleged act, error, or omission	629
that occurred within the scope of Commission employment, duties,	630
or responsibilities, or as determined by the Commission that the	631
person against whom the claim is made had a reasonable basis for	632
believing occurred within the scope of Commission employment,	633
duties, or responsibilities; provided that nothing herein shall	634
be construed to prohibit that person from retaining their own	635
counsel at their own expense; and provided further, that the	636

actual or alleged act, error, or omission did not result from	637
that person's intentional or willful or wanton misconduct.	638
3. The Commission shall indemnify and hold harmless any	639
member, officer, executive director, employee, and	640
representative of the Commission for the amount of any	641
settlement or judgment obtained against that person arising out	642
of any actual or alleged act, error, or omission that occurred	643
within the scope of Commission employment, duties, or	644
responsibilities, or that such person had a reasonable basis for	645
believing occurred within the scope of Commission employment,	646
duties, or responsibilities, provided that the actual or alleged	647
act, error, or omission did not result from the intentional or	648
willful or wanton misconduct of that person.	649
4. Nothing herein shall be construed as a limitation on	650
the liability of any Licensee for professional malpractice or	651
misconduct, which shall be governed solely by any other	652
applicable State laws.	653
5. Nothing in this Compact shall be interpreted to waive	654
or otherwise abrogate a Member State's State action immunity or	655
State action affirmative defense with respect to antitrust	656
claims under the Sherman Act, Clayton Act, or any other State or	657
federal antitrust or anticompetitive law or regulation.	658
6. Nothing in this Compact shall be construed to be a	659
waiver of sovereign immunity by the Member States or by the	660
Commission.	661
ARTICLE 9- DATA SYSTEM	662
A. The Commission shall provide for the development,	663
maintenance, operation, and utilization of a coordinated	664
database and reporting system.	665

B. The Commission shall assign each applicant for a Multistate	666
License a unique identifier, as determined by the Rules of the	667
Commission.	668
C. Notwithstanding any other provision of State law to the	669
contrary, a Member State shall submit a uniform data set to the	670
Data System on all individuals to whom this Compact is	671
applicable as required by the Rules of the Commission,	672
<pre>including:</pre>	673
1. Identifying information;	674
2. Licensure data;	675
3. Adverse Actions against a license and information	676
related thereto;	677
4. Non-confidential information related to Alternative	678
Program participation, the beginning and ending dates of such	679
participation, and other information related to such	680
<pre>participation;</pre>	681
5. Any denial of application for licensure, and the	682
reason(s) for such denial (excluding the reporting of any	683
<pre>criminal history record information where prohibited by law);</pre>	684
6. The existence of Investigative Information;	685
7. The existence presence of Current Significant	686
Investigative Information; and	687
8. Other information that may facilitate the	688
administration of this Compact or the protection of the public,	689
as determined by the Rules of the Commission.	690
D. The records and information provided to a Member State	691
pursuant to this Compact or through the Data System, when	692

certified by the Commission or an agent thereof, shall	693
constitute the authenticated business records of the Commission,	694
and shall be entitled to any associated hearsay exception in any	695
relevant judicial, quasi-judicial or administrative proceedings	696
in a Member State.	697
E. The existence of Current Significant Investigative	698
Information and the existence of Investigative Information	699
pertaining to a Licensee in any Member State will only be	700
available to other Member States.	701
F. It is the responsibility of the Member States to report any	702
Adverse Action against a Licensee who holds a Multistate License	703
and to monitor the database to determine whether Adverse Action	704
has been taken against such a Licensee or License applicant.	705
Adverse Action information pertaining to a Licensee or License	706
applicant in any Member State will be available to any other	707
Member State.	708
G. Member States contributing information to the Data System may	709
designate information that may not be shared with the public	710
without the express permission of the contributing State.	711
H. Any information submitted to the Data System that is	712
subsequently expunged pursuant to federal law or the laws of the	713
Member State contributing the information shall be removed from	714
the Data System.	715
ARTICLE 10- RULEMAKING	716
A. The Commission shall promulgate reasonable Rules in order to	717
effectively and efficiently implement and administer the	718
purposes and provisions of the Compact. A Rule shall be invalid	719
and have no force or effect only if a court of competent	720
iurisdiction holds that the Rule is invalid because the	721

Commission exercised its rulemaking authority in a manner that	722
is beyond the scope and purposes of the Compact, or the powers	723
granted hereunder, or based upon another applicable standard of	724
review.	725
B. The Rules of the Commission shall have the force of law in	726
each Member State, provided however that where the Rules of the	727
Commission conflict with the laws of the Member State that	728
establish the Member State's scope of practice as held by a	729
court of competent jurisdiction, the Rules of the Commission	730
shall be ineffective in that State to the extent of the	731
conflict.	732
C. The Commission shall exercise its Rulemaking powers pursuant	733
to the criteria set forth in this article and the Rules adopted	734
thereunder. Rules shall become binding as of the date specified	735
by the Commission for each Rule.	736
D. If a majority of the legislatures of the Member States	737
rejects a Rule or portion of a Rule, by enactment of a statute	738
or resolution in the same manner used to adopt the Compact	739
within four (4) years of the date of adoption of the Rule, then	740
such Rule shall have no further force and effect in any Member	741
State or to any State applying to participate in the Compact.	742
E. Rules shall be adopted at a regular or special meeting of the	743
Commission.	744
F. Prior to adoption of a proposed Rule, the Commission shall	745
hold a public hearing and allow persons to provide oral and	746
written comments, data, facts, opinions, and arguments.	747
G. Prior to adoption of a proposed Rule by the Commission, and	748
at least thirty (30) days in advance of the meeting at which the	749
Commission will hold a public hearing on the proposed Rule, the	750

Commission shall provide a Notice of Proposed Rulemaking:	751
1. On the website of the Commission or other publicly	752
accessible platform;	753
2. To persons who have requested notice of the	754
Commission's notices of proposed rulemaking, and	755
3. In such other way(s) as the Commission may by Rule	756
specify.	757
H. The Notice of Proposed Rulemaking shall include:	758
1. The time, date, and location of the public hearing at	759
which the Commission will hear public comments on the proposed	760
Rule and, if different, the time, date, and location of the	761
meeting where the Commission will consider and vote on the	762
<pre>proposed Rule;</pre>	763
2. If the hearing is held via telecommunication, video	764
conference, or other electronic means, the Commission shall	765
include the mechanism for access to the hearing in the Notice of	766
<pre>Proposed Rulemaking;</pre>	767
3. The text of the proposed Rule and the reason therefor;	768
4. A request for comments on the proposed Rule from any	769
<pre>interested person; and</pre>	770
5. The manner in which interested persons may submit	771
written comments.	772
I. All hearings will be recorded. A copy of the recording and	773
all written comments and documents received by the Commission in	774
response to the proposed Rule shall be available to the public.	775
J. Nothing in this article shall be construed as requiring a	776
separate hearing on each Rule. Rules may be grouped for the	777

convenience of the Commission at hearings required by this	778
article.	779
K. The Commission shall, by majority vote of all Commissioners,	780
take final action on the proposed Rule based on the Rulemaking	781
record.	782
1. The Commission may adopt changes to the proposed Rule	783
provided the changes do not enlarge the original purpose of the	784
proposed Rule.	785
2. The Commission shall provide an explanation of the	786
reasons for substantive changes made to the proposed Rule as	787
well as reasons for substantive changes not made that were	788
recommended by commenters.	789
3. The Commission shall determine a reasonable effective	790
date for the Rule. Except for an emergency as provided in	791
subsection L, the effective date of the Rule shall be no sooner	792
than thirty (30) days after the Commission issuing the notice	793
that it adopted or amended the Rule.	794
L. Upon determination that an emergency exists, the Commission	795
may consider and adopt an emergency Rule with 24 hours notice,	796
provided that the usual Rulemaking procedures provided in the	797
Compact and in this article shall be retroactively applied to	798
the Rule as soon as reasonably possible, in no event later than	799
ninety (90) days after the effective date of the Rule. For the	800
purposes of this provision, an emergency Rule is one that must	801
<pre>be adopted immediately to:</pre>	802
1. Meet an imminent threat to public health, safety, or	803
welfare;	804
2. Prevent a loss of Commission or Member State funds;	805

3. Meet a deadline for the promulgation of a Rule that is	806
established by federal law or rule; or	807
4. Protect public health and safety.	808
M. The Commission or an authorized committee of the Commission	809
may direct revisions to a previously adopted Rule for purposes	810
of correcting typographical errors, errors in format, errors in	811
consistency, or grammatical errors. Public notice of any	812
revisions shall be posted on the website of the Commission. The	813
revision shall be subject to challenge by any person for a	814
period of thirty (30) days after posting. The revision may be	815
challenged only on grounds that the revision results in a	816
material change to a Rule. A challenge shall be made in writing	817
and delivered to the Commission prior to the end of the notice	818
period. If no challenge is made, the revision will take effect	819
without further action. If the revision is challenged, the	820
revision may not take effect without the approval of the	821
Commission.	822
N. No Member State's rulemaking requirements shall apply under	823
this Compact.	824
ARTICLE 11- OVERSIGHT, DISPUTE RESOLUTION, AND ENFORCEMENT	825
A. Oversight	826
1. The executive and judicial branches of State government	827
in each Member State shall enforce this Compact and take all	828
actions necessary and appropriate to implement the Compact.	829
2. Venue is proper and judicial proceedings by or against	830
the Commission shall be brought solely and exclusively in a	831
court of competent jurisdiction where the principal office of	832
the Commission is located. The Commission may waive venue and	833
jurisdictional defenses to the extent it adopts or consents to	834

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participate in alternative dispute resolution proceedings.	835
Nothing herein shall affect or limit the selection or propriety	836
of venue in any action against a Licensee for professional	837
malpractice, misconduct or any such similar matter.	838
3. The Commission shall be entitled to receive service of	839
process in any proceeding regarding the enforcement or	840
interpretation of the Compact and shall have standing to	841
intervene in such a proceeding for all purposes. Failure to	842
provide the Commission service of process shall render a	843
judgment or order void as to the Commission, this Compact, or	844
promulgated Rules.	845
B. Default, Technical Assistance, and Termination	846
1. If the Commission determines that a Member State has	847
defaulted in the performance of its obligations or	848
responsibilities under this Compact or the promulgated Rules,	849
the Commission shall provide written notice to the defaulting	850
State. The notice of default shall describe the default, the	851
proposed means of curing the default, and any other action that	852
the Commission may take, and shall offer training and specific	853
technical assistance regarding the default.	854
2. The Commission shall provide a copy of the notice of	855
default to the other Member States.	856
C. If a State in default fails to cure the default, the	857
defaulting State may be terminated from the Compact upon an	858
affirmative vote of a majority of the delegates of the Member	859
States, and all rights, privileges and benefits conferred on	860
that State by this Compact may be terminated on the effective	861
date of termination. A cure of the default does not relieve the	862
offending State of obligations or liabilities incurred during	863

the period of default.	864
D. Termination of membership in the Compact shall be imposed	865
only after all other means of securing compliance have been	866
exhausted. Notice of intent to suspend or terminate shall be	867
given by the Commission to the governor, the majority and	868
minority leaders of the defaulting State's legislature, the	869
defaulting State's State Licensing Authority and each of the	870
Member States' State Licensing Authority.	871
E. A State that has been terminated is responsible for all	872
assessments, obligations, and liabilities incurred through the	873
effective date of termination, including obligations that extend	874
beyond the effective date of termination.	875
F. Upon the termination of a State's membership from this	876
Compact, that State shall immediately provide notice to all	877
Licensees who hold a Multistate License within that State of	878
such termination. The terminated State shall continue to	879
recognize all licenses granted pursuant to this Compact for a	880
minimum of one hundred eighty (180) days after the date of said	881
notice of termination.	882
G. The Commission shall not bear any costs related to a State	883
that is found to be in default or that has been terminated from	884
the Compact, unless agreed upon in writing between the	885
Commission and the defaulting State.	886
H. The defaulting State may appeal the action of the Commission	887
by petitioning the U.S. District Court for the District of	888
Columbia or the federal district where the Commission has its	889
principal offices. The prevailing party shall be awarded all	890
costs of such litigation, including reasonable attorney's fees.	891
I. Dispute Resolution	892

1. Upon request by a Member State, the Commission shall	893
attempt to resolve disputes related to the Compact that arise	894
among Member States and between Member and non-Member States.	895
2. The Commission shall promulgate a Rule providing for	896
both mediation and binding dispute resolution for disputes as	897
appropriate.	898
J. Enforcement	899
1. The Commission, in the reasonable exercise of its	900
discretion, shall enforce the provisions of this Compact and the	901
Commission's Rules.	902
2. By majority vote as provided by Commission Rule, the	903
Commission may initiate legal action against a Member State in	904
default in the United States District Court for the District of	905
Columbia or the federal district where the Commission has its	906
principal offices to enforce compliance with the provisions of	907
the Compact and its promulgated Rules. The relief sought may	908
include both injunctive relief and damages. In the event	909
judicial enforcement is necessary, the prevailing party shall be	910
awarded all costs of such litigation, including reasonable	911
attorney's fees. The remedies herein shall not be the exclusive	912
remedies of the Commission. The Commission may pursue any other	913
remedies available under federal or the defaulting Member	914
State's law.	915
3. A Member State may initiate legal action against the	916
Commission in the U.S. District Court for the District of	917
Columbia or the federal district where the Commission has its	918
principal offices to enforce compliance with the provisions of	919
the Compact and its promulgated Rules. The relief sought may	920
include both injunctive relief and damages. In the event	921

judicial enforcement is necessary, the prevailing party shall be	922
awarded all costs of such litigation, including reasonable	923
	924
attorney's fees.	924
4. No individual or entity other than a Member State may	925
enforce this Compact against the Commission.	926
ARTICLE 12- EFFECTIVE DATE, WITHDRAWAL, AND AMENDMENT	927
A. The Compact shall come into effect on the date on which the	928
Compact statute is enacted into law in the seventh Member State.	929
1. On or after the effective date of the Compact, the	930
Commission shall convene and review the enactment of each of the	931
Charter Member States to determine if the statute enacted by	932
each such Charter Member State is materially different than the	933
model Compact statute.	934
a. A Charter Member State whose enactment is found to be	935
materially different from the model Compact statute shall be	936
entitled to the default process set forth in Article 11.	937
b. If any Member State is later found to be in default, or	938
is terminated or withdraws from the Compact, the Commission	939
shall remain in existence and the Compact shall remain in effect	940
even if the number of Member States should be less than seven	941
<u>(7).</u>	942
2. Member States enacting the Compact subsequent to the	943
Charter Member States shall be subject to the process set forth	944
in Article 8.C.23 to determine if their enactments are	945
materially different from the model Compact statute and whether	946
they qualify for participation in the Compact.	947
,, <u></u> , <u></u>	317
3. All actions taken for the benefit of the Commission or	948
in furtherance of the purposes of the administration of the	949

Compact prior to the effective date of the Compact or the	950
Commission coming into existence shall be considered to be	951
actions of the Commission unless specifically repudiated by the	952
Commission.	953
4. Any State that joins the Compact shall be subject to	954
the Commission's Rules and bylaws as they exist on the date on	955
which the Compact becomes law in that State. Any Rule that has	956
been previously adopted by the Commission shall have the full	957
force and effect of law on the day the Compact becomes law in	958
that State.	959
B. Any Member State may withdraw from this Compact by enacting a	960
statute repealing that State's enactment of the Compact.	961
1. A Member State's withdrawal shall not take effect until	962
one hundred eighty (180) days after enactment of the repealing	963
statute.	964
2. Withdrawal shall not affect the continuing requirement	965
of the withdrawing State's Licensing Authority to comply with	966
the investigative and Adverse Action reporting requirements of	967
this Compact prior to the effective date of withdrawal.	968
3. Upon the enactment of a statute withdrawing from this	969
Compact, a State shall immediately provide notice of such	970
withdrawal to all Licensees within that State. Notwithstanding	971
any subsequent statutory enactment to the contrary, such	972
withdrawing State shall continue to recognize all licenses	973
granted pursuant to this Compact for a minimum of 180 days after	974
the date of such notice of withdrawal.	975
C. Nothing contained in this Compact shall be construed to	976
invalidate or prevent any licensure agreement or other	977
cooperative arrangement between a Member State and a non-Member	978

State that does not conflict with the provisions of this	979
Compact.	980
D. This Compact may be amended by the Member States. No	981
amendment to this Compact shall become effective and binding	982
upon any Member State until it is enacted into the laws of all	983
Member States.	984
ARTICLE 13. CONSTRUCTION AND SEVERABILITY	985
A. This Compact and the Commission's rulemaking authority shall	986
be liberally construed so as to effectuate the purposes, and the	987
implementation and administration of the Compact. Provisions of	988
the Compact expressly authorizing or requiring the promulgation	989
of Rules shall not be construed to limit the Commission's	990
rulemaking authority solely for those purposes.	991
B. The provisions of this Compact shall be severable and if any	992
phrase, clause, sentence or provision of this Compact is held by	993
a court of competent jurisdiction to be contrary to the	994
constitution of any Member State, a State seeking participation	995
in the Compact, or of the United States, or the applicability	996
thereof to any government, agency, person or circumstance is	997
held to be unconstitutional by a court of competent	998
jurisdiction, the validity of the remainder of this Compact and	999
the applicability thereof to any other government, agency,	1000
person or circumstance shall not be affected thereby.	1001
C. Notwithstanding subsection B of this article, the Commission	1002
may deny a State's participation in the Compact or, in	1003
accordance with the requirements of Article 11.B, terminate a	1004
Member State's participation in the Compact, if it determines	1005
that a constitutional requirement of a Member State is a	1006
<pre>material departure from the Compact. Otherwise, if this Compact_</pre>	1007

shall be held to be contrary to the constitution of any Member	1008
State, the Compact shall remain in full force and effect as to	1009
the remaining Member States and in full force and effect as to	1010
the Member State affected as to all severable matters.	1011
ARTICLE 14. CONSISTENT EFFECT AND CONFLICT WITH OTHER STATE LAWS	1012
Nothing herein shall prevent or inhibit the enforcement of	1013
any other law of a Member State that is not inconsistent with	1014
the Compact.	1015
Any laws, statutes, regulations, or other legal	1016
requirements in a Member State in conflict with the Compact are	1017
superseded to the extent of the conflict.	1018
All permissible agreements between the Commission and the	1019
Member States are binding in accordance with their terms.	1020
Sec. 4731.157. Not later than sixty days after the	1021
"Interstate Massage Compact (IMpact)" is entered into under	1022
section 4731.156 of the Revised Code, the state medical board,	1023
in accordance with Article 8 of the compact, shall select one	1024
individual to serve as a delegate to the interstate massage	1025
compact commission created under the compact. The board shall	1026
fill a vacancy in this position not later than sixty days after	1027
the vacancy occurs.	1028