As Introduced

131st General Assembly

Regular Session

2015-2016

H. B. No. 306

Representative Perales Cosponsors: Representatives Hill, O'Brien, M., Ruhl, Ramos

A BILL

То	amend sections 3737.82, 3781.10, 3781.104, and	1
	4740.14 and to enact section 2305.403 of the	2
	Revised Code to require a separate, exterior	3
	means of egress for dwelling areas above the	4
	second story of certain residential rental	5
	properties and to provide a qualified immunity	6
	to landlords who in good faith comply with the	7
	requirement.	8

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 3737.82, 3781.10, 3781.104, and	9
4740.14 be amended and section 2305.403 of the Revised Code be	10
enacted to read as follows:	11
Sec. 2305.403. (A) As used in this section:	12
(1) "Exterior means of egress" and "residential rental	13
property" have the same meanings as in section 3737.82 of the	14
Revised Code.	15
(2) "Good faith" means honesty in fact.	16
(3) "Harm" means injury, death, or loss to person or	17

property.	
(4) "Landlord" has the same meaning as in section 5321.01	19
of the Revised Code.	
(B) A landlord who pursuant to the landlord's obligations	21
under section 5321.04 of the Revised Code and who in good faith	22
complies with the exterior means of egress requirement for	23
residential rental property under Chapters 3737. and 3781. of	24
the Revised Code shall not be liable in damages in a civil	25
action for any harm relating to the use of that exterior means	26
<u>of egress.</u>	27
(C) Division (B) of this section does not apply if acts of	28
the landlord constitute willful, wanton, or reckless misconduct	29
or grossly negligent conduct.	30
Sec. 3737.82. The fire marshal shall adopt a state fire	31
code which shall consist of rules relating to all aspects of	32
fire safety. The rules shall be the minimum standards for	33
safeguarding life and property from fire and explosion, and the	34
fire marshal may, in adopting these rules, incorporate by	35
reference existing published standards as well as amendments	36
thereto subsequently published by the same authority. The fire	37
code shall include, but not be limited to, rules relating to the	38
movable contents of any building, or class of buildings, the	39
transportation, storage, location, and use of flammable or	40
explosive materials, the procedures to be employed by persons in	41
the event of fire, the installation and location of fire	42
protection equipment, and other similar matters. The fire code	43
shall include a requirement that, unless a property has a fire	44
suppression system, an exterior means of egress exists for any	45
area that is being used for dwelling above the second story of a	46
residential rental property, separate from a shared, interior	47

means of egress. The fire code may contain rules applicable to 48 particular classes of existing buildings or structures as the 49 use and occupancy of such buildings or structures suggest are 50 necessary. The fire marshal may amend, modify, or repeal any 51 rule of the state fire code. 52

As used in this section:

"Exterior means of egress" means an unblocked, functional window that can be opened from the interior of a structure and a ladder or staircase that extends from that window to a length that is not more than five feet above the land on which the structure exists.

"Fire suppression system" has the same meaning as in section 3781.108 of the Revised Code.

"Residential rental property" means a structure originally constructed or designed as a single-family dwelling that is being leased or otherwise rented to tenants as a multi-family dwelling for residential purposes, but does not include a hotel or a college or university dormitory.

Sec. 3781.10. (A) (1) The board of building standards shall 66 formulate and adopt rules governing the erection, construction, 67 repair, alteration, and maintenance of all buildings or classes 68 of buildings specified in section 3781.06 of the Revised Code, 69 including land area incidental to those buildings, the 70 construction of industrialized units, the installation of 71 equipment, and the standards or requirements for materials used 72 in connection with those buildings. The board shall incorporate 73 those rules into separate residential and nonresidential 74 building codes. The standards shall relate to the conservation 75 of energy and the safety and sanitation of those buildings. The 76

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rules adopted by the board shall require that, unless a property	77
has a fire suppression system, an exterior means of egress	78
exists for any area that will be used for dwelling above the	79
second story of a residential rental property, separate from a	80
shared, interior means of egress. "Exterior means of egress,"	81
"fire suppression system," and "residential rental property"	82
have the same meanings as in section 3737.82 of the Revised	83
Code.	84

(2) The rules governing nonresidential buildings are the lawful minimum requirements specified for those buildings and industrialized units, except that no rule other than as provided in division (C) of section 3781.108 of the Revised Code that specifies a higher requirement than is imposed by any section of the Revised Code is enforceable. The rules governing residential buildings are uniform requirements for residential buildings in any area with a building department certified to enforce the state residential building code. In no case shall any local code or regulation differ from the state residential building code unless that code or regulation addresses subject matter not addressed by the state residential building code or is adopted pursuant to section 3781.01 of the Revised Code.

(3) The rules adopted pursuant to this section are 98 complete, lawful alternatives to any requirements specified for 99 buildings or industrialized units in any section of the Revised 100 Code. Except as otherwise provided in division (I) of this 101 section, the board shall, on its own motion or on application 102 made under sections 3781.12 and 3781.13 of the Revised Code, 103 formulate, propose, adopt, modify, amend, or repeal the rules to 104 the extent necessary or desirable to effectuate the purposes of 105 sections 3781.06 to 3781.18 of the Revised Code. 106

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(B) The board shall report to the general assembly 107 proposals for amendments to existing statutes relating to the 108 purposes declared in section 3781.06 of the Revised Code that 109 public health and safety and the development of the arts require 110 and shall recommend any additional legislation to assist in 111 carrying out fully, in statutory form, the purposes declared in 112 that section. The board shall prepare and submit to the general 113 assembly a summary report of the number, nature, and disposition 114 of the petitions filed under sections 3781.13 and 3781.14 of the 115 Revised Code. 116

(C) On its own motion or on application made under 117 sections 3781.12 and 3781.13 of the Revised Code, and after 118 thorough testing and evaluation, the board shall determine by 119 rule that any particular fixture, device, material, process of 120 manufacture, manufactured unit or component, method of 121 manufacture, system, or method of construction complies with 122 performance standards adopted pursuant to section 3781.11 of the 123 Revised Code. The board shall make its determination with regard 124 to adaptability for safe and sanitary erection, use, or 125 construction, to that described in any section of the Revised 126 Code, wherever the use of a fixture, device, material, method of 127 manufacture, system, or method of construction described in that 128 section of the Revised Code is permitted by law. The board shall 129 amend or annul any rule or issue an authorization for the use of 130 a new material or manufactured unit on any like application. No 131 department, officer, board, or commission of the state other 132 than the board of building standards or the board of building 133 appeals shall permit the use of any fixture, device, material, 134 method of manufacture, newly designed product, system, or method 135 of construction at variance with what is described in any rule 136 the board of building standards adopts or issues or that is 137

authorized by any section of the Revised Code. Nothing in this138section shall be construed as requiring approval, by rule, of139plans for an industrialized unit that conforms with the rules140the board of building standards adopts pursuant to section1413781.11 of the Revised Code.142

(D) The board shall recommend rules, codes, and standards 143 to help carry out the purposes of section 3781.06 of the Revised 144 Code and to help secure uniformity of state administrative 145 rulings and local legislation and administrative action to the 146 bureau of workers' compensation, the director of commerce, any 147 other department, officer, board, or commission of the state, 148 and to legislative authorities and building departments of 149 counties, townships, and municipal corporations, and shall 150 recommend that they audit those recommended rules, codes, and 151 standards by any appropriate action that they are allowed 152 pursuant to law or the constitution. 153

(E) (1) The board shall certify municipal, township, and
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county building departments and the personnel of those building
departments, and persons and employees of individuals, firms, or
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corporations as described in division (E) (7) of this section to
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exercise enforcement authority, to accept and approve plans and
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specifications, and to make inspections, pursuant to sections
3781.03, 3791.04, and 4104.43 of the Revised Code.

(2) The board shall certify departments, personnel, and
persons to enforce the state residential building code, to
enforce the nonresidential building code, or to enforce both the
residential and the nonresidential building codes. Any
department, personnel, or person may enforce only the type of
building code for which certified.

(3) The board shall not require a building department, its 167

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personnel, or any persons that it employs to be certified for 168 residential building code enforcement if that building 169 department does not enforce the state residential building code. 170 The board shall specify, in rules adopted pursuant to Chapter 171 119. of the Revised Code, the requirements for certification for 172 residential and nonresidential building code enforcement, which 173 shall be consistent with this division. The requirements for 174 residential and nonresidential certification may differ. Except 175 as otherwise provided in this division, the requirements shall 176 include, but are not limited to, the satisfactory completion of 177 an initial examination and, to remain certified, the completion 178 of a specified number of hours of continuing building code 179 education within each three-year period following the date of 180 certification which shall be not less than thirty hours. The 181 rules shall provide that continuing education credits and 182 certification issued by the council of American building 183 officials, national model code organizations, and agencies or 184 entities the board recognizes are acceptable for purposes of 185 this division. The rules shall specify requirements that are 186 consistent with the provisions of section 5903.12 of the Revised 187 Code relating to active duty military service and are 188 compatible, to the extent possible, with requirements the 189 council of American building officials and national model code 190 organizations establish. 191

(4) The board shall establish and collect a certification
and renewal fee for building department personnel, and persons
and employees of persons, firms, or corporations as described in
this section, who are certified pursuant to this division.

(5) Any individual certified pursuant to this division
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shall complete the number of hours of continuing building code
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education that the board requires or, for failure to do so,
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forfeit certification.

(6) This division does not require or authorize the board 200 to certify personnel of municipal, township, and county building 201 departments, and persons and employees of persons, firms, or 202 corporations as described in this section, whose 203 responsibilities do not include the exercise of enforcement 204 authority, the approval of plans and specifications, or making 205 inspections under the state residential and nonresidential 206 building codes. 207

(7) Enforcement authority for approval of plans and
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specifications and enforcement authority for inspections may be
exercised, and plans and specifications may be approved and
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inspections may be made on behalf of a municipal corporation,
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township, or county, by any of the following who the board of
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building standards certifies:

(a) Officers or employees of the municipal corporation, 214township, or county; 215

(b) Persons, or employees of persons, firms, or
corporations, pursuant to a contract to furnish architectural,
engineering, or other services to the municipal corporation,
township, or county;

(c) Officers or employees of, and persons under contract
with, a municipal corporation, township, county, health
district, or other political subdivision, pursuant to a contract
to furnish architectural, engineering, or other services.

(8) Municipal, township, and county building departments
have jurisdiction within the meaning of sections 3781.03,
3791.04, and 4104.43 of the Revised Code, only with respect to
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the types of buildings and subject matters for which they are
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certified under this section.

(9) Certification shall be granted upon application by the
municipal corporation, the board of township trustees, or the
board of county commissioners and approval of that application
by the board of building standards. The application shall set
forth:

(a) Whether the certification is requested for residentialcr nonresidential buildings, or both;235

(b) The number and qualifications of the staff composing236the building department;237

(c) The names, addresses, and qualifications of persons,
firms, or corporations contracting to furnish work or services
pursuant to division (E) (7) (b) of this section;
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(d) The names of any other municipal corporation, 241
township, county, health district, or political subdivision 242
under contract to furnish work or services pursuant to division 243
(E) (7) of this section; 244

(e) The proposed budget for the operation of the building department.

(10) The board of building standards shall adopt rules 247
governing all of the following: 248

(a) The certification of building department personnel and
persons and employees of persons, firms, or corporations
exercising authority pursuant to division (E) (7) of this
section. The rules shall disqualify any employee of the
department or person who contracts for services with the
department from performing services for the department when that
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employee or person would have to pass upon, inspect, or

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otherwise exercise authority over any labor, material, or 256 equipment the employee or person furnishes for the construction, 257 alteration, or maintenance of a building or the preparation of 258 working drawings or specifications for work within the 259 jurisdictional area of the department. The department shall 260 provide other similarly qualified personnel to enforce the 261 residential and nonresidential building codes as they pertain to 262 that work. 263

(b) The minimum services to be provided by a certifiedbuilding department.265

(11) The board of building standards may revoke or suspend 266 certification to enforce the residential and nonresidential 267 building codes, on petition to the board by any person affected 268 by that enforcement or approval of plans, or by the board on its 269 own motion. Hearings shall be held and appeals permitted on any 270 proceedings for certification or revocation or suspension of 271 certification in the same manner as provided in section 3781.101 272 of the Revised Code for other proceedings of the board of 273 building standards. 274

(12) Upon certification, and until that authority is 275 revoked, any county or township building department shall 276 enforce the residential and nonresidential building codes for 277 which it is certified without regard to limitation upon the 278 authority of boards of county commissioners under Chapter 307. 279 of the Revised Code or boards of township trustees under Chapter 280 505. of the Revised Code. 281

(F) In addition to hearings sections 3781.06 to 3781.18
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and 3791.04 of the Revised Code require, the board of building
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standards shall make investigations and tests, and require from
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other state departments, officers, boards, and commissions
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information the board considers necessary or desirable to assist 286 it in the discharge of any duty or the exercise of any power 287 mentioned in this section or in sections 3781.06 to 3781.18, 288 3791.04, and 4104.43 of the Revised Code. 289

(G) The board shall adopt rules and establish reasonable 290 fees for the review of all applications submitted where the 291 applicant applies for authority to use a new material, assembly, 292 or product of a manufacturing process. The fee shall bear some 293 reasonable relationship to the cost of the review or testing of 294 the materials, assembly, or products and for the notification of 295 approval or disapproval as provided in section 3781.12 of the 296 Revised Code. 297

(H) The residential construction advisory committee shall
provide the board with a proposal for a state residential
building code that the committee recommends pursuant to division
(D) (1) of section 4740.14 of the Revised Code. Upon receiving a
recommendation from the committee that is acceptable to the
board, the board shall adopt rules establishing that code as the
state residential building code.

(I) (1) The committee may provide the board with proposed 305 rules to update or amend the state residential building code 306 that the committee recommends pursuant to division $\frac{(E)}{(F)}$ of 307 section 4740.14 of the Revised Code. 308

(2) If the board receives a proposed rule to update or
amend the state residential building code as provided in
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division (I) (1) of this section, the board either may accept or
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reject the proposed rule for incorporation into the residential
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building code. If the board does not act to either accept or
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reject the proposed rule within ninety days after receiving the
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proposed rule from the committee as described in division (I) (1)

of this section, the proposed rule shall become part of the 316 residential building code. 317 (J) The board shall cooperate with the director of job and 318 family services when the director promulgates rules pursuant to 319 section 5104.05 of the Revised Code regarding safety and 320 sanitation in type A family day-care homes. 321 (K) The board shall adopt rules to implement the 322 requirements of section 3781.108 of the Revised Code. 323 324 Sec. 3781.104. (A) One hundred eighty days after the board of building standards files its rules with the secretary of 325 326 state and the director of the legislative service commission, as required in section 119.04 of the Revised Code, as required by 327 this section, every Every existing apartment and condominium 328 building that exceeds seventy-five feet in height, as measured 329 from ground level exclusive of any radio, television, or 330 telephone transmission antennae, or other equipment, chimneys, 331 or equipment associated with the heating or air conditioning 332 system of the building, which did not have an automatic smoke 333 detection system or sprinkler system in conformity with the 334 rules of the board of building standards adopted pursuant to 335 section 3781.10 of the Revised Code, shall have installed and in 336 operation an automatic smoke detection system as follows: 337 (1) Each dwelling unit shall have smoke detector devices 338 approved by the board and installed in the immediate vicinity 339 but outside of all sleeping rooms. Alarm signaling devices shall 340

be clearly audible in all bedrooms within the dwelling unit when341all intervening doors are closed. For the purpose of342installation and maintenance only, the applicable sections of343the national fire prevention association standard No. 74344"standard for the installation, maintenance and use of a345

Page 13

household fire warning system" shall be considered accepted	346
engineering practice.	347
(2) In those portions of a building subject to this	348
division other than dwelling units, detector spacing shall	349
conform to at least one of the following requirements:	350
(a) Where the building has a central return air system,	351
detectors shall be installed as provided by rule in or near the	352
return air stream in a manner that smoke-laden air originating	353
from any part of the building must pass by a detector before the	354
smoke-laden air leaves the floor of origin;	355
(b) In buildings with or without central return air	356
systems, detectors shall be installed on each floor on the	357
corridor or lobby side of and within five feet of all stairway	358
and elevator doors. Where horizontal exits are used, detectors	359
shall also be installed on each side of and within fifteen feet	360
of doors serving as horizontal exits through fire walls.	361
(B) Every existing residential rental property that has an	362
area that is being used for dwelling above the second story of	363
that property shall have an exterior means of egress, separate	364
from a shared, interior means of eqress unless that property has	365
<u>a fire suppression system.</u>	366
(C) As used in this section:	367
(1) "Smoke detector" means a readily removable device,	368
sensitive to either visible or invisible particles of combustion	369
or both, which automatically detects any fire condition and	370
broadcasts locally a signal or alarm.	371
(2) "Apartment building" means any building at least	372

(2) "Apartment building" means any building at least 372
seventy-five per cent of the units of which are residential 373
dwelling units rented or leased to tenants upon other than a 374

transient basis and does not include a "hotel" as that term is defined in section 3731.01 of the Revised Code but does include 376 a college or university dormitory. 377 (3) "Condominium" means any building composed of 378 individually owned units and operated by an association of 379 380 owners. (C) (4) "Exterior means of eqress," "fire suppression 381 system," and "residential rental property" have the same 382 meanings as in section 3737.82 of the Revised Code. 383 (D) The board of building standards, pursuant to section 384 3781.10 of the Revised Code, shall adopt the provisions of this 385 section as a rule of the board. 386 Sec. 4740.14. (A) There is hereby created within the 387 department of commerce the residential construction advisory 388 committee consisting of nine persons the director of commerce 389 appoints. The advisory committee shall be made up of the 390 following members: 391

(1) Three shall be general contractors who have recognized 392 ability and experience in the construction of residential 393 buildings. 394

(2) Two shall be building officials who have experience 395 administering and enforcing a residential building code. 396

(3) One, chosen from a list of three names the Ohio fire 397 chief's association submits, shall be from the fire service 398 certified as a fire safety inspector who has at least ten years 399 of experience enforcing fire or building codes. 400

(4) One shall be a residential contractor who has 401 recognized ability and experience in the remodeling and 402

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construction of residential buildings.

(5) One shall be an architect registered pursuant to
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Chapter 4703. of the Revised Code, with recognized ability and
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experience in the architecture of residential buildings.
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(6) One, chosen from a list of three names the Ohio
municipal league submits to the director, shall be a mayor of a
municipal corporation in which the Ohio residential building
code is being enforced in the municipal corporation by a
certified building department.

(B) Terms of office shall be for three years, with each 412 413 term ending on the date three years after the date of appointment. Each member shall hold office from the date of 414 appointment until the end of the term for which the member was 415 appointed. Vacancies shall be filled in the manner provided for 416 initial appointments. Any member appointed to fill a vacancy in 417 an unexpired term shall hold office for the remainder of that 418 term. 419

(C) The advisory committee shall do all of the following: 420

(1) Recommend to the board of building standards a 421 building code for residential buildings. The committee shall 422 recommend a code that it may model on a residential building 423 code a national model code organization issues, with adaptations 424 necessary to implement the code in this state. If the board of 425 building standards decides not to adopt a code the committee 426 recommends, the committee shall revise the code and resubmit it 427 until the board adopts a code the committee recommends as the 428 state residential building code; 429

(2) Advise the board regarding the establishment of430standards for certification of building officials who enforce431

the state residential building code; 432 (3) Assist the board in providing information and guidance 433 to residential contractors and building officials who enforce 434 the state residential building code; 435 (4) Advise the board regarding the interpretation of the 436 state residential building code; 437 (5) Provide other assistance the committee considers 438 439 necessary; (6) Provide the board with a written report of the 440 committee's findings for each consideration required by division 441 (D) of this section. 442 (D) The committee shall not make its recommendation to the 443 board pursuant to divisions (C) (1), (2), and (4) of this section 444 until the advisory committee has considered all of the 445 following: 446 (1) The impact that the state residential building code 447 may have upon the health, safety, and welfare of the public; 448 (2) The economic reasonableness of the residential 449 building code; 450 (3) The technical feasibility of the residential building 451 code; 452 (4) The financial impact that the residential building 453 code may have on the public's ability to purchase affordable 454 housing. 455 (E) The advisory committee shall include in the 456 recommendations the advisory committee makes to the board 457 pursuant to division (C)(1) of this section a requirement that, 458

<u>unless a property has a fire suppression system, an exterior</u>	
means of egress exists for any area that will be used for	
dwelling above the second story of a residential rental	461
property, separate from a shared, interior means of egress.	462
"Exterior means of egress," "fire suppression system," and	463
"residential rental property" have the same meanings as in	
section 3737.82 of the Revised Code.	465
(F) The advisory committee may provide the board with any	466
rule the committee recommends to update or amend the state	467
residential building code or any rule that the committee	468
recommends to update or amend the state residential building	469
code after receiving a petition described in division (A)(2) of	470
section 3781.12 of the Revised Code.	471
(F) <u>(</u>G) Members of the advisory committee shall receive no	472
salary for the performance of their duties as members, but shall	473
receive their actual and necessary expenses incurred in the	474
performance of their duties as members of the advisory committee	475
and shall receive a per diem for each day in attendance at an	476
official meeting of the committee, to be paid from the	477
industrial compliance operating fund in the state treasury,	478
using fees collected in connection with residential buildings	479
pursuant to division (F)(2) of section 3781.102 of the Revised	480
Code and deposited in that fund.	481
(G) <u>(H)</u> The advisory committee is not subject to divisions	482
(A) and (B) of section 101.84 of the Revised Code.	483
Section 2. That existing sections 3737.82, 3781.10,	484
3781.104, and 4740.14 of the Revised Code are hereby repealed.	485
Section 3. The amendment by this act of section 3781.104	486

of the Revised Code takes effect six months after the effective 487

date of this act.

Page 18