# As Reported by the Senate Government Oversight and Reform Committee

## **132nd General Assembly**

Regular Session 2017-2018

Sub. H. B. No. 122

#### Representatives Hambley, Rogers

Cosponsors: Representatives West, Smith, K., Sheehy, Antonio, Arndt, Ashford, Barnes, Boggs, Boyd, Brenner, Brown, Celebrezze, Craig, Edwards, Fedor, Galonski, Gavarone, Hill, Holmes, Howse, Kent, Lepore-Hagan, Miller, O'Brien, Patterson, Sprague, Strahorn, Sweeney, Sykes

## **Senator Coley**

#### A BILL

Го	amend sections 4303.181 and 5705.19 of the	1
	Revised Code to establish a Regional Economic	2
	Development Alliance Study Committee to study	3
	the benefits and challenges involved in creating	4
	regional economic development alliances, to	5
	revise the criteria for the issuance of D-5j and	6
	D-51 liquor permits, to ratify a ten-year term	7
	for a fire levy approved as such at the 2017	8
	general election, to extend the authority to	9
	levy a single property tax for both fire and	10
	police purposes to municipalities, and to ratify	11
	levies for that purpose already approved by	12
	voters.	13

### BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1	That sections 4303.181 and 5705.19 of the	14
Revised Code be	amended to read as follows:	15

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Sec. 4303.181. (A) Permit D-5a may be issued either to the	16
owner or operator of a hotel or motel that is required to be	17
licensed under section 3731.03 of the Revised Code, that	18
contains at least fifty rooms for registered transient guests or	19
is owned by a state institution of higher education as defined	20
in section 3345.011 of the Revised Code or a private college or	21
university, and that qualifies under the other requirements of	22
this section, or to the owner or operator of a restaurant	23
specified under this section, to sell beer and any intoxicating	24
liquor at retail, only by the individual drink in glass and from	25
the container, for consumption on the premises where sold, and	26
to registered guests in their rooms, which may be sold by means	27
of a controlled access alcohol and beverage cabinet in	28
accordance with division (B) of section 4301.21 of the Revised	29
Code; and to sell the same products in the same manner and	30
amounts not for consumption on the premises as may be sold by	31
holders of D-1 and D-2 permits. The premises of the hotel or	32
motel shall include a retail food establishment or a food	33
service operation licensed pursuant to Chapter 3717. of the	34
Revised Code that operates as a restaurant for purposes of this	35
chapter and that is affiliated with the hotel or motel and	36
within or contiguous to the hotel or motel, and that serves food	37
within the hotel or motel, but the principal business of the	38
owner or operator of the hotel or motel shall be the	39
accommodation of transient guests. In addition to the privileges	40
authorized in this division, the holder of a D-5a permit may	41
exercise the same privileges as the holder of a D-5 permit.	42
The owner or operator of a hotel, motel, or restaurant who	43
qualified for and held a D-5a permit on August 4, 1976, may, if	44

the owner or operator held another permit before holding a D-5a

permit, either retain a D-5a permit or apply for the permit

shopping center. The number of D-5b permits that may be issued 76 77 at an enclosed shopping center shall be determined by subtracting the number of D-3 and D-5 permits issued in the 78 enclosed shopping center from the number of D-5b permits that 79 otherwise may be issued at the enclosed shopping center under 80 the formulas provided in this division. Except as provided in 81 this section, no quota shall be placed on the number of D-5b 82 permits that may be issued. Notwithstanding any quota provided 83 in this section, the holder of any D-5b permit first issued in 84 accordance with this section is entitled to its renewal in 85 accordance with section 4303.271 of the Revised Code. 86

The holder of a D-5b permit issued before April 4, 1984, 87 whose tenancy is terminated for a cause other than nonpayment of 88 rent, may return the D-5b permit to the division of liquor 89 control, and the division shall cancel that permit. Upon 90 cancellation of that permit and upon the permit holder's payment 91 of taxes, contributions, premiums, assessments, and other debts 92 owing or accrued upon the date of cancellation to this state and 93 its political subdivisions and a filing with the division of a 94 certification of that payment, the division shall issue to that 95 person either a D-5 permit, or a D-1, a D-2, and a D-3 permit, 96 as that person requests. The division shall issue the D-5 97 permit, or the D-1, D-2, and D-3 permits, even if the number of 98 D-1, D-2, D-3, or D-5 permits currently issued in the municipal 99 corporation or in the unincorporated area of the township where 100 that person's proposed premises is located equals or exceeds the 101 maximum number of such permits that can be issued in that 102 municipal corporation or in the unincorporated area of that 103 township under the population quota restrictions contained in 104 section 4303.29 of the Revised Code. Any D-1, D-2, D-3, or D-5 105 permit so issued shall not be transferred to another location. 106

If a D-5b permit is canceled under the provisions of this paragraph, the number of D-5b permits that may be issued at the enclosed shopping center for which the D-5b permit was issued, under the formula provided in this division, shall be reduced by one if the enclosed shopping center was entitled to more than one D-5b permit under the formula.

The fee for this permit is two thousand three hundred forty-four dollars.

(C) Permit D-5c may be issued to the owner or operator of a retail food establishment or a food service operation licensed pursuant to Chapter 3717. of the Revised Code that operates as a restaurant for purposes of this chapter and that qualifies under the other requirements of this section to sell beer and any intoxicating liquor at retail, only by the individual drink in glass and from the container, for consumption on the premises where sold, and to sell the same products in the same manner and amounts not for consumption on the premises as may be sold by holders of D-1 and D-2 permits. In addition to the privileges authorized in this division, the holder of a D-5c permit may exercise the same privileges as the holder of a D-5 permit. 

To qualify for a D-5c permit, the owner or operator of a retail food establishment or a food service operation licensed pursuant to Chapter 3717. of the Revised Code that operates as a restaurant for purposes of this chapter, shall have operated the restaurant at the proposed premises for not less than twenty-four consecutive months immediately preceding the filing of the application for the permit, have applied for a D-5 permit no later than December 31, 1988, and appear on the division's quota waiting list for not less than six months immediately preceding the filing of the application for the permit. In addition to

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these requirements, the proposed D-5c permit premises shall be
located within a municipal corporation and further within an
election precinct that, at the time of the application, has no
more than twenty-five per cent of its total land area zoned for
residential use.

A D-5c permit shall not be transferred to another location. No quota restriction shall be placed on the number of such permits that may be issued.

Any person who has held a D-5c permit for at least two

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years may apply for a D-5 permit, and the division of liquor

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control shall issue the D-5 permit notwithstanding the quota

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restrictions contained in section 4303.29 of the Revised Code or

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in any rule of the liquor control commission.

The fee for this permit is one thousand five hundred sixty-three dollars.

(D) Permit D-5d may be issued to the owner or operator of 152 a retail food establishment or a food service operation licensed 153 pursuant to Chapter 3717. of the Revised Code that operates as a 154 restaurant for purposes of this chapter and that is located at 155 156 an airport operated by a board of county commissioners pursuant to section 307.20 of the Revised Code, at an airport operated by 157 a port authority pursuant to Chapter 4582. of the Revised Code, 158 or at an airport operated by a regional airport authority 159 pursuant to Chapter 308. of the Revised Code. The holder of a D-160 5d permit may sell beer and any intoxicating liquor at retail, 161 only by the individual drink in glass and from the container, 162 for consumption on the premises where sold, and may sell the 163 same products in the same manner and amounts not for consumption 164 on the premises where sold as may be sold by the holders of D-1 165 and D-2 permits. In addition to the privileges authorized in 166

intoxicating liquor at retail, only by the individual drink in

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- (6) The fee for a D-51 permit is two thousand three 483 hundred forty-four dollars. 484
- (M) Permit D-5m may be issued to either the owner or the 485 operator of a retail food establishment or food service 486 operation licensed under Chapter 3717. of the Revised Code that 487 operates as a restaurant for purposes of this chapter and that 488 is located in, or affiliated with, a center for the preservation 489 of wild animals as defined in section 4301.404 of the Revised 490 Code, to sell beer and any intoxicating liquor at retail, only 491 by the glass and from the container, for consumption on the 492 premises where sold, and to sell the same products in the same 493 manner and amounts not for consumption on the premises as may be 494 sold by the holders of D-1 and D-2 permits. In addition to the 495 privileges authorized by this division, the holder of a D-5m 496 permit may exercise the same privileges as the holder of a D-5  $\,$ 497 permit. 498

A D-5m permit shall not be transferred to another location. No quota restrictions shall be placed on the number of D-5m permits that may be issued. The fee for a permit D-5m is two thousand three hundred forty-four dollars.

(N) Permit D-5n shall be issued to either a casino 503 operator or a casino management company licensed under Chapter 504 3772. of the Revised Code that operates a casino facility under 505 that chapter, to sell beer and any intoxicating liquor at 506 retail, only by the individual drink in glass and from the 507 container, for consumption on the premises where sold, and to 508 sell the same products in the same manner and amounts not for 509 consumption on the premises as may be sold by the holders of D-1 510 and D-2 permits. In addition to the privileges authorized by 511

this division, the holder of a D-5n permit may exercise the same	512
privileges as the holder of a D-5 permit. A D-5n permit shall	513
not be transferred to another location. Only one D-5n permit may	514
be issued per casino facility and not more than four D-5n	515
permits shall be issued in this state. The fee for a permit D-5n	516
shall be twenty thousand dollars. The holder of a D-5n permit	517
may conduct casino gaming on the permit premises notwithstanding	518
any provision of the Revised Code or Administrative Code.	519
(O) Permit D-50 may be issued to the owner or operator of	520
a retail food establishment or a food service operation licensed	521
under Chapter 3717, of the Revised Code that operates as a	522

a retail food establishment or a food service operation licensed under Chapter 3717. of the Revised Code that operates as a restaurant for purposes of this chapter and that is located within a casino facility for which a D-5n permit has been issued. The holder of a D-5o permit may sell beer and any intoxicating liquor at retail, only by the individual drink in glass and from the container, for consumption on the premises where sold, and may sell the same products in the same manner and amounts not for consumption on the premises where sold as may be sold by the holders of D-1 and D-2 permits. In addition to the privileges authorized by this division, the holder of a D-5o permit may exercise the same privileges as the holder of a D-5 permit. A D-5o permit shall not be transferred to another location. No quota restrictions shall be placed on the number of such permits that may be issued. The fee for this permit is two thousand three hundred forty-four dollars.

Sec. 5705.19. This section does not apply to school 537 districts, county school financing districts, or lake facilities 538 authorities. 539

The taxing authority of any subdivision at any time and in any year, by vote of two-thirds of all the members of the taxing

(D) For a public library of, or supported by, the subdivision under whatever law organized or authorized to be

(E) For a municipal university, not to exceed two mills

(F) For the construction or acquisition of any specific

permanent improvement or class of improvements that the taxing

authority of the subdivision may include in a single bond issue;

over the limitation of one mill prescribed in section 3349.13 of

supported;

the Revised Code;

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- (G) For the general construction, reconstruction,
  resurfacing, and repair of streets, roads, and bridges in
  municipal corporations, counties, or townships;
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  - (H) For parks and recreational purposes; 574
- (I) For providing and maintaining fire apparatus, 575 mechanical resuscitators, underwater rescue and recovery 576 equipment, or other fire equipment and appliances, buildings and 577 sites therefor, or sources of water supply and materials 578 therefor, for the establishment and maintenance of lines of 579 fire-alarm communications, for the payment of firefighting 580 companies or permanent, part-time, or volunteer firefighting, 581 emergency medical service, administrative, or communications 582 personnel to operate the same, including the payment of any 583 employer contributions required for such personnel under section 584 145.48 or 742.34 of the Revised Code, for the purchase of 585 ambulance equipment, for the provision of ambulance, paramedic, 586 or other emergency medical services operated by a fire 587 department or firefighting company, or for the payment of other 588 related costs; 589
- 590 (J) For providing and maintaining motor vehicles, communications, other equipment, buildings, and sites for such 591 buildings used directly in the operation of a police department, 592 for the payment of salaries of permanent or part-time police, 593 communications, or administrative personnel to operate the same, 594 including the payment of any employer contributions required for 595 such personnel under section 145.48 or 742.33 of the Revised 596 Code, for the payment of the costs incurred by townships as a 597 result of contracts made with other political subdivisions in 598 order to obtain police protection, for the provision of 599 ambulance or emergency medical services operated by a police 600

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under section 2151.65 or 2152.41 of the Revised Code or both of	629	
those sections;	630	
(S) For the prevention, control, and abatement of air	631	
pollution;	632	
(T) For maintaining and operating cemeteries;	633	
(U) For providing ambulance service, emergency medical	634	
service, or both;	635	
(V) For providing for the collection and disposal of	636	
garbage or refuse, including yard waste;	637	
(W) For the payment of the police officer employers'	638	
contribution or the firefighter employers' contribution required	639	
under sections 742.33 and 742.34 of the Revised Code;	640	
(X) For the construction and maintenance of a drainage	641	
improvement pursuant to section 6131.52 of the Revised Code;	642	
(Y) For providing or maintaining senior citizens services	643	
or facilities as authorized by section 307.694, 307.85, 505.70,	644	
or 505.706 or division (EE) of section 717.01 of the Revised	645	
Code;	646	
(Z) For the provision and maintenance of zoological park	647	
services and facilities as authorized under section 307.76 of	648	
the Revised Code;	649	
(AA) For the maintenance and operation of a free public	650	
museum of art, science, or history;	651	
(BB) For the establishment and operation of a 9-1-1	652	
system, as defined in section 128.01 of the Revised Code;	653	
(CC) For the purpose of acquiring, rehabilitating, or	654	
developing rail property or rail service. As used in this	655	

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wetlands, or to restore or maintain land, water, or wetlands in	685
which the board has an ownership interest, not for purposes of	686
recreation, but for the purposes of protecting and preserving	687
the natural, scenic, open, or wooded condition of the land,	688
water, or wetlands against modification or encroachment	689
resulting from occupation, development, or other use, which may	690
be styled as protecting or preserving "greenspace" in the	691
resolution, notice of election, or ballot form. Except as	692
otherwise provided in this division, land is not acquired for	693
purposes of recreation, even if the land is used for	694
recreational purposes, so long as no building, structure, or	695
fixture used for recreational purposes is permanently attached	696
or affixed to the land. Except as otherwise provided in this	697
division, land that previously has been acquired in a township	698
for these greenspace purposes may subsequently be used for	699
recreational purposes if the board of township trustees adopts a	700
resolution approving that use and no building, structure, or	701
fixture used for recreational purposes is permanently attached	702
or affixed to the land. The authorization to use greenspace land	703
for recreational use does not apply to land located in a	704
township that had a population, at the time it passed its first	705
greenspace levy, of more than thirty-eight thousand within a	706
county that had a population, at that time, of at least eight	707
hundred sixty thousand.	708

- (II) For the support by a county of a crime victim assistance program that is provided and maintained by a county agency or a private, nonprofit corporation or association under section 307.62 of the Revised Code;
- (JJ) For any or all of the purposes set forth in divisions

  (I) and (J) of this section. This division applies only to a 

  municipal corporation or a township.

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other division of this section of authority to levy a tax for	773
any part or all of the same purpose or purposes does not	774
preclude the use of such revenues for any part of the purpose or	775
purposes of the division under which the resolution is adopted.	776
The resolution shall specify the amount of the increase in	777
rate that it is necessary to levy, the purpose of that increase	778
in rate, and the number of years during which the increase in	779
rate shall be in effect, which may or may not include a levy	780
upon the duplicate of the current year. The number of years may	781
be any number not exceeding five, except as follows:	782
(1) When the additional rate is for the payment of debt	783
charges, the increased rate shall be for the life of the	784
indebtedness.	785
(2) When the additional rate is for any of the following,	786
the increased rate shall be for a continuing period of time:	787
(a) For the current expenses for a detention facility	788
district, a district organized under section 2151.65 of the	789
Revised Code, or a combined district organized under sections	790
2151.65 and 2152.41 of the Revised Code;	791
(b) For providing a county's share of the cost of	792
maintaining and operating schools, district detention	793
facilities, forestry camps, or other facilities, or any	794
combination thereof, established under section 2151.65 or	795
2152.41 of the Revised Code or under both of those sections.	796
(3) When the additional rate is for either of the	797
following, the increased rate may be for a continuing period of	798
time:	799
(a) For the purposes set forth in division (I), (J), (U),	800
or (KK) of this section;	801
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- (b) For the maintenance and operation of a joint 802 recreation district.
- (4) When the increase is for the purpose or purposes set

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  forth in division (D), (G), (H), (T), (Z), (CC), or (PP) of this

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  section, the tax levy may be for any specified number of years

  or for a continuing period of time, as set forth in the

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  resolution.

A levy for one of the purposes set forth in division (G), 809 (I), (J), or (U) of this section may be reduced pursuant to 810 section 5705.261 or 5705.31 of the Revised Code. A levy for one 811 of the purposes set forth in division (G), (I), (J), or (U) of 812 this section may also be terminated or permanently reduced by 813 the taxing authority if it adopts a resolution stating that the 814 continuance of the levy is unnecessary and the levy shall be 815 terminated or that the millage is excessive and the levy shall 816 be decreased by a designated amount. 817

A resolution of a detention facility district, a district 818 organized under section 2151.65 of the Revised Code, or a 819 combined district organized under both sections 2151.65 and 820 2152.41 of the Revised Code may include both current expenses 821 and other purposes, provided that the resolution shall apportion 822 the annual rate of levy between the current expenses and the 823 other purpose or purposes. The apportionment need not be the 824 same for each year of the levy, but the respective portions of 825 the rate actually levied each year for the current expenses and 826 the other purpose or purposes shall be limited by the 827 apportionment. 828

Whenever a board of county commissioners, acting either as the taxing authority of its county or as the taxing authority of a sewer district or subdistrict created under Chapter 6117. of

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the Revised Code, by resolution declares it necessary to levy a 832 tax in excess of the ten-mill limitation for the purpose of 833 constructing, improving, or extending sewage disposal plants or 834 sewage systems, the tax may be in effect for any number of years 835 not exceeding twenty, and the proceeds of the tax, 836 notwithstanding the general provisions of this section, may be 837 838 used to pay debt charges on any obligations issued and outstanding on behalf of the subdivision for the purposes 839 840 enumerated in this paragraph, provided that any such obligations have been specifically described in the resolution. 841

A resolution adopted by the legislative authority of a municipal corporation that is for the purpose in division (XX) of this section may be combined with the purpose provided in section 306.55 of the Revised Code, by vote of two-thirds of all members of the legislative authority. The legislative authority may certify the resolution to the board of elections as a combined question. The question appearing on the ballot shall be as provided in section 5705.252 of the Revised Code.

A levy for the purpose set forth in division (BB) of this 850 section may be imposed in all or a portion of the territory of a 851 subdivision. If the 9-1-1 system to be established and operated 852 853 with levy funds excludes territory located within the subdivision, the resolution adopted under this section, or a 854 resolution proposing to renew such a levy that was imposed in 855 all of the territory of the subdivision, may describe the area 856 served or to be served by the system and specify that the 857 proposed tax would be imposed only in the areas receiving or to 858 receive the service. Upon passage of such a resolution, the 859 board of elections shall submit the question of the tax levy 860 only to those electors residing in the area or areas in which 861 the tax would be imposed. If the 9-1-1 system would serve the 862

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The Speaker of the House of Representatives and the	918
President of the Senate shall each appoint one member of the	919
Committee to serve as a co-chairperson of the Committee. The	920
Committee shall hold its initial meeting as soon as practicable	921
after the last member of the Committee is appointed. All	922
subsequent meetings shall be held at the call of the co-	923
chairpersons.	924

(B) The Committee shall study the features, benefits, and challenges involved in establishing regional economic development alliances that would enhance collaboration for successful regional economic development efforts, allow for the sharing of services, and permit the mobilization of necessary resources among alliance members. The Committee shall also examine the ways in which such alliances would address the needs of regions throughout the state.

In completing its study, the Committee shall consult with 933 various resource groups, including county commissioners, 934 township trustees, mayors, city council members, members of 935 statewide and regional organizations that represent political 936 subdivisions, and members of chambers of commerce. 937

(C) Not later than one year after the effective date of 938 this section, the Committee shall submit a report of its 939 findings and conclusions to the Governor, the Speaker of the 940 House of Representatives, and the President of the Senate. The 941 Committee ceases to exist upon the submission of its report. 942

Section 4. A tax levied for the purpose described in 943 division (I) of section 5705.19 of the Revised Code and approved 944 by electors at a general election held on November 7, 2017, for 945 a stated term of ten years is hereby ratified and shall be 946 levied for ten years, pursuant to the resolution levying the 947

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section 1.52 of the Revised Code that amendments are to be

harmonized if reasonably capable of simultaneous operation,

in effect prior to the effective date of the section as

presented in this act.

finds that the composite is the resulting version of the section